

Approved January 23, 1992
Date _____

MINUTES OF THE SENATE COMMITTEE ON EDUCATION

The meeting was called to order by SENATOR JOSEPH C. HARDER at
Chairperson

1:30 ~~xxm.~~/p.m. on Tuesday, January 21, 1991 in room 123-S of the Capitol.

All members were present except:

Committee staff present:

Mr. Ben Barrett, Legislative Research Department
Ms. Avis Swartzman, Revisor of Statutes
Mr. Dale Dennis, Assistant Commissioner of Education
Mrs. Millie Randell, Committee Secretary

Conferees appearing before the committee:

After Chairman Joseph C. Harder opened the meeting, he called for approval of the Committee minutes. Senator Webb moved that minutes of the meeting of January 15 be approved. Senator Montgomery seconded the motion, and the minutes were approved.

The Chairman then welcomed to the meeting the 1992 Kansas Teacher of the Year, Mr. Norman Conard, Uniontown, and four other teachers who had been finalists for the award. Mr. Conard introduced the other finalists: Melisa Hancock, Manhattan; Victoria Jackson, Wichita; Susan McKinney, Emporia; and Dottie Wallace, Salina. (Attachment 1) Each of the guests gave a brief presentation relating to the teaching profession, and this was followed by Committee questions. Some comments made by the teachers were:

1. Use of mathematics as a tool represents a new teaching technique.
2. Many teachers have second jobs due to fiscal necessity.
3. Teachers cannot afford to pay for additional training.
4. Teacher preparation must undergo major changes.
5. State-mandated programs need to be fully funded.
6. Teachers believe in their professional accountability, but they need help in holding students accountable.
7. Teacher recognition is appreciated, especially during hard times.
8. Competitive teachers' salaries are needed in Kansas.
9. Male teachers are important as a role model.
10. Some of the best teaching is done in small schools in rural areas.
11. Staff development is a major priority for improvement.
12. Parent involvement is important.
13. Teachers welcome change and reform.
14. Young people need to deal with an international market place.

Mr. Dale Dennis, staff, State Department of Education, distributed computer printouts (L9201) (Attachment 2) to the Committee. He stated that the printout represented a concept of the Governor and briefly explained the printout. The Chair suggested that the Committee study the printout before future Committee discussion and consideration should take place.

The Chair then advised the Committee that he had received a request from the State Board of Education asking that the Committee introduce two bills on its behalf. Senator Montgomery moved, and Senator Frahm seconded the motion that the Committee introduce the two bills which had been requested by the State Board of Education. The motion carried.

Due to a conflicting meeting schedule with the Federal and State Affairs Committees tomorrow, January 22, the Chair announced that the next meeting of the Committee would be Thursday, January 23. He then adjourned the meeting.

SENATE EDUCATION COMMITTEE

TIME: 1:30 p.m. PLACE: 123-S DATE: Tuesday, January 21, 1992

GUEST LIST

<u>NAME</u>	<u>ADDRESS</u>	<u>ORGANIZATION</u>
Janelle Lagerstrom	506 N. 3rd Arkansas City	page
Adrian Bennett	7 Crestwood Dr. Ark City, KS	page
Jim Lupwic	Topeka	KPI Gas Service
Jim McHenry	Topeka	Ks Child Abuse Prevention Council
Curt Carpenter	Great Bend	West Plains Energy
Norm Concord	Uniontown	USD #235
Debbie Wallace	Salina	USD #305
Victoria Jackson	Wichita	USD #259
Melissa Hancock	Manhattan	USD # 383
Sue McKinney	Emporia	USD 253
Wanda Morrison	Hutchinson	St Bd. of Edu.
David Flory	Topeka	KCOVE
Meredith Hees	"	KACC
Patricia Baker	Topeka	KTSB
Amy Allegas	O.P.	intern ^{sen.} Langworthy
Dwayne Lagedt	506 No. 3rd	ark city Ks.
Chas C. Bennett	Topeka	key USD 501#
Harold Pitts	Topeka	NAACP-CCTF
Bob Hunt	Topeka	K S DE
Nancy Robinson		LWV
Peg Dunlap	Topeka	KNEA
Connie Shaeffer	Topeka	St Bd. of Ed
Kenda Bartlett	Leavenworth	Concerned Women for Amer. of Ks
Kim Vickers	Topeka	Intern (Kan)

1992 Kansas Teacher of the Year

Norman Conard
Uniontown High School
Uniontown USD 235

Social Studies Teacher
Grades 9-12
Years Experience: 15
Years Present Position: 5

1992 Finalists

Melisa (Ma-lesa) Hancock
Woodrow Wilson Elem. School
Manhattan USD 383

5th Grade Teacher
Years Experience: 6
Years Present Position: 3

Victoria Jackson
Northeast Magnet High School
Wichita USD 259

Mathematics Teacher
Grades 9-12
Years Experience: 17
Years Present Position: 1

Susan McKinney
Emporia High School
Emporia USD 253

English/Language Arts Teacher
Grade 10
Years Experience: 23
Years Present Position: 23

Dottie Wallace
Heusner Elementary School
Salina USD 305

Speech/Language Pathologist
Grades K-3
Years Experience: 19
Years Present Position: 8

EDUC
1/21/92
A 1

Kansas State Board of Education

120 S.E. 10th Avenue, Topeka, Kansas 66612-1182

January 21, 1992

TO: Representative Rick Bowden, Chairman
House Education Committee

FROM: State Department of Education and
Legislative Research Department

SUBJECT: Governor's Proposed School Finance Plan

Attached is a computer printout (L9201) which makes an effort to compare current and proposed expenditures under the Governor's school finance plan. This is a new funding approach which requires the use of some data elements that are not yet well defined. Consequently, some caution must be used in drawing conclusions from it. This is particularly true in the weighting areas shown in Columns 3 through 7. Nonetheless, the data are useful in analyzing the overall impact of the plan.

The mill levies shown in Columns 17 and 18 should be relatively accurate.

This printout is based upon \$3,656 per pupil. This complies with the Governor's request to balance out the same amount for the current year plus an increase for enrollment in 1992-93.

The amount shown in Column 15 is very close to the amount in the Governor's budget.

In evaluating the printout and comparing the effects on school district budgets, you should be mindful that some districts' increase in spending power may be a result of increased enrollments. This data is shown in Columns 1 and 2.

As part of the Governor's operating fund program, the mill levies across the state for operations will be 45 mills. The effects are shown in Column 18.

You are encouraged to review the column explanation on the next page very carefully.

Dale M. Dennis
Deputy/Assistant Commissioner
Division of Fiscal Services and Quality Control
(913) 296-3871

EDUC
1/21/92
A2-1

COLUMN EXPLANATION

- Column 1 -- September 20, 1991, FTE enrollment
- 2 -- September 20, 1992, Estimated FTE enrollment
Based upon figures furnished by each unified school district.
- 3 -- 1992-93 Estimated additional weighting of 2.4 for special education students (Total of 3.4)

The number of special education students was obtained from the Special Education Management Information System, which was submitted by U.S.D. special education personnel, for the Fall of 1991 and was increased/decreased for 1992-93 by the same percentage the September 20, 1992, FTE enrollment increased/decreased over September 20, 1991, FTE enrollment. This count was multiplied by 2.4 to get the weighted FTE.
- 4 -- 1992-93 Estimated additional weighting of 0.2 for bilingual education students (Total of 1.2)

The number of bilingual education students is the Fall 1991 count and was increased/decreased for 1992-93 by the same percentage the September 20, 1992, FTE enrollment increased/decreased over September 20, 1991, FTE enrollment. This count was multiplied by 0.2 to get the weighted FTE.
- 5 -- 1992-93 Estimated additional weighting of 0.5 for approved vocational education students (Total of 1.5)

The number of vocational education students was obtained from the Vocational Education Section (KSBE) and was increased/decreased for 1992-93 by the same percentage the September 20, 1992, FTE enrollment increased/decreased over September 20, 1991, FTE enrollment. This count was multiplied by 0.5 to get the weighted FTE.
- 6 -- 1992-93 Estimated additional weighting for transportation of students over 2.5 miles (Based on formula using cost, density, number of students over 2.5 miles)

The weighted FTE for transportation was obtained by using the current transportation formula to obtain a computed cost per pupil (based on density). This cost was divided by the operating fund base amount. That factor was multiplied by the number of students transported over 2.5 miles on September 20, 1990. This amount was increased/decreased for 1992-93 by the same percentage the September 20, 1992, FTE enrollment increased/decreased over September 20, 1991, FTE enrollment.

EDUC
1/21/92
42-2

7 -- 1992-93 Estimated additional weighting for enrollment (Additional weighting for students in districts with less than 2,000 students)

The weighted FTE for enrollment was obtained by using a linear transition formula (shown below) using the median budget per pupil for the 200-400 enrollment category and the median budget per pupil for U.S.D.'s with over 2,000 students.

0 - 199.9	\$5,404
200 - 1,999.9	\$5,404 - 1.105 (E-200)
2,000 and over	\$3,415

Subtract \$ 3,415 from the computed amount above. The result is divided by \$3,415. This factor is multiplied by the estimated September 20, 1992, enrollment to get the weighted FTE for enrollment. School districts over 2,000 FTE will not receive any weighting under this provision.

8 -- 1992-93 Estimated total weighted enrollment (Columns 2 thru 7)

9 -- 1991-92 Estimated general fund budget

10 -- 1991-92 Estimated state special education aid allocated on per pupil basis

We are unable to determine each district's special education aid due to the school districts participating with cooperatives and interlocals. We have allocated the state special education aid on a per pupil basis to get an indication of the amount going to the districts if the cooperatives and interlocals did not exist. This should make the comparable data more accurate.

11 -- 1991-92 Estimated state bilingual education aid, inservice education aid, and vocational education aid

12 -- 1991-92 Budgeted amount for equipment and repair of buildings in the capital outlay fund

13 -- 1991-92 Estimated state transportation aid and transportation levy

14 -- 1991-92 Estimated adjusted operating budget (Does not include technology fund budget.) (Columns 9 thru 13)

15 -- 1992-93 Estimated operating budget at \$3,656 per pupil (Column 8 X \$3,656) (This will produce approximately the same amount in total dollars as shown in the Governor's budget. The weighting amounts have been updated to reflect more current data and is subject to change when more accurate data is received.)

16 -- Estimated expenditure level difference (Column 15 - 14)

17 -- 1991-92 Estimated general fund, technology fund, and transportation fund tax rates

18 -- 1992-93 Estimated operating tax rate increase/decrease (Column 17 - 45 mills)

EDUC
1/21/92
A2-3

		(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)	(15)	(16)	(17)	(18)
COUNTY NAME	DISTRICT NAME	FTE ENROLL 9-20-91	ESTB. ENROLL 9-20-92	SPEC EDUC	BILIN- GUAL	VDC EDUC	TRANS	EST. ENROLL	9-20-92	GENERAL FUND WEIGHTED BUDGET	SPEC EDUC PER PUPIL BASIS	VOC/INSERV BILINGUAL AID	CAPITAL OUTLAY REPAIR	TRANS AID PLUS TAX LEVY	ADJUSTED OPERATING BUDGET	EST. 1992-93 (8 = \$BAGE)	TAX RATE GEN. EST. 1992 TECH 1992 DIFF 1991 TRAN INCR/DECR 1991 DECR		
1992-93 ESTIMATED WEIGHTED FTE → 9-20-92 ← ESTIMATED 1991-92 → 9-20-92 ←																			
HASKELL SUBLLETTE BATANTA	041 D0374 D0507	486.5 377.0	495.0 380.0	13.5 14.3	6.1 2.7	5.7 6.5	32.0 18.4	243.1 200.0	795.4 621.9	2,561,429 2,901,350	138,653 107,445	2,113 0	87,500 180,000	97,265 0	2,886,960 3,488,795	2,907,982 2,273,666	21,022 -915,129	40.14 30.00	4.86 15.00
HODGEMAN JETMORE HANSTON	042 D0227 D0228	264.5 141.2	271.5 144.0	15.0 5.1	0.0 0.0	3.3 2.0	25.3 12.1	153.0 83.5	468.1 246.7	1,430,638 989,009	75,383 40,242	1,194 1,200	75,304 100,000	75,234 46,755	1,457,753 1,177,206	1,711,374 901,935	53,621 -275,271	56.10 64.51	-11.10 -19.51
JACKSON NORTH JACKSON HOLTON MAYETTA	043 D0335 D0336 D0337	422.5 992.5 817.5	417.5 1,014.0 817.5	23.1 104.0 70.6	0.0 0.0 0.0	6.7 13.6 14.0	53.2 54.2 65.0	213.5 330.1 312.8	714.0 1,515.9 1,279.9	2,283,765 4,505,145 3,720,673	120,413 282,863 232,988	0 3,300 3,070	97,500 50,000 275,000	160,676 170,439 202,861	2,662,354 5,011,747 4,434,592	2,610,384 5,542,130 4,679,314	-51,970 530,383 244,722	36.56 58.63 42.99	8.44 -13.63 2.01
JEFFERSON VALLEY FALLS JEFFERSON COUNT JEFFERSON WEST OSKALOOSA PUBLI MCLOUTH PERRY PUBLIC SC	044 D0338 D0339 D0340 D0341 D0342 D0343	492.5 453.0 744.0 630.5 532.0 929.5	495.0 450.0 756.0 630.0 532.0 940.0	27.4 21.4 47.7 52.3 39.8 79.8	0.0 0.0 0.1 0.0 0.0 0.0	9.0 6.9 15.0 7.4 9.3 15.5	30.2 34.5 48.9 37.5 35.0 66.4	242.6 224.5 308.4 279.4 252.7 1,426.9	804.2 737.3 1,176.1 1,006.6 868.8 4,208,167	2,191,942 2,369,930 3,569,838 2,763,043 2,579,934 4,208,167	140,363 129,105 212,040 179,693 151,620 264,908	2,800 1,965 4,125 1,980 1,353 3,472	202,500 59,000 240,000 69,784 0 102,093	99,012 97,049 148,876 113,711 103,927 209,170	2,436,617 2,657,049 4,174,876 3,128,211 2,836,834 4,787,810	2,940,155 2,695,569 4,299,822 3,680,130 3,176,333 5,216,746	303,338 38,520 124,943 551,919 339,499 428,936	40.50 47.67 53.48 61.65 56.54 59.68	4.50 -2.67 -8.48 -16.65 -11.54 -14.68
JEWELL WHITE ROCK MANKATO JEWELL	045 D0104 D0278 D0279	178.0 278.5 204.0	170.0 278.0 198.0	6.7 17.5 8.1	0.0 0.0 0.0	2.8 7.4 2.2	25.1 14.3 22.4	99.1 155.1 115.0	303.7 472.3 345.7	1,432,814 1,549,545 1,192,588	50,730 79,373 58,140	0 0 850	275,000 102,500 82,500	91,107 57,641 72,577	1,849,651 1,789,059 1,406,655	1,110,327 1,726,729 1,263,879	-739,324 -62,330 -142,776	70.99 72.86 55.48	-25.99 -27.86 -10.48
JOHNSON BLUE VALLEY SPRING HILL GARDNER-EDGERTO DESOTO OLATHE SHAMNEE MISSION	046 D0229 D0230 D0231 D0232 D0233 D0512	9,727.6 1,218.0 1,688.9 1,764.3 14,649.1 29,631.6	10,250.0 1,250.0 1,688.9 1,848.5 15,240.0 30,180.0	818.8 74.4 124.1 139.3 1,415.2 4,116.1	5.7 0.0 0.2 0.0 10.1 20.2	91.1 22.4 23.7 17.6 93.7 366.8	257.9 57.4 79.7 111.4 143.1 456.3	0.0 317.4 170.0 141.3 0.0 0.0	11,423.5 1,721.6 2,086.6 2,258.1 16,902.1 35,139.4	47,000,000 5,176,409 6,435,496 6,674,510 62,981,802 122,249,351	2,772,366 347,130 481,337 502,826 4,174,994 8,445,006	42,695 0 8,000 2,120 0 0	2,818,812 420,000 300,000 503,800 4,310,000 12,644,423	856,486 161,205 235,091 503,427 462,563 1,421,866	53,490,359 6,104,744 7,459,924 7,966,683 71,929,359 144,760,646	41,764,316-11,726,043 6,294,170 7,628,610 8,235,614 61,794,078-10,135,281 128,469,646-16,291,000	42.00 60.33 68.68 82.93 93.68 39.95	-17.00 -35.33 -24.90 -18.29 -48.68 5.05	
KEARNY LAKIN DEERFIELD	047 D0215 D0216	689.8 303.0	710.0 305.0	46.2 34.1	0.0 9.1	7.1 3.9	33.1 12.5	301.2 168.1	1,097.6 532.7	4,522,366 1,635,015	196,593 86,335	0 0	432,500 56,750	0 41,739	5,151,459 1,819,859	4,012,826 1,947,551	-1,138,633 127,692	29.84 29.67	15.16 15.33
KINGMAN KINGMAN CUNNINGHAM	048 D0331 D0332	1,118.3 305.5	1,118.0 310.0	86.9 16.0	0.0 0.0	12.7 4.0	61.3 28.5	319.0 169.2	1,597.9 527.7	4,811,087 2,007,881	318,716 87,068	3,300 0	322,740 244,562	205,704 93,921	5,661,547 2,433,432	5,841,922 1,929,271	180,375 -304,161	60.35 54.36	-15.35 -9.36
KIOWA GREENSBURG MULLINVILLE HAVILAND	049 D0422 D0424 D0474	386.6 104.0 172.0	388.0 100.0 168.0	18.7 6.0 5.9	0.0 0.0 0.0	11.1 10.6 3.8	20.0 57.9 10.1	201.8 174.5 97.8	639.6 1,090,284 1,215,800	1,922,610 29,640 49,020	110,181 0 0	82,526 87,500 133,000	44,450 46,755 41,560	2,159,767 1,254,179 1,439,380	2,338,378 637,972 1,044,154	178,611 -616,207 -395,226	49.83 64.90 51.71	-4.83 -19.90 -6.71	

4/21/89
ADC

