

Approved 1-28-92
Date

MINUTES OF THE House COMMITTEE ON Transportation

The meeting was called to order by Representative Herman G. Dillon at
Chairperson

1:36 p.m. on January 15, 1992 in room 519-S of the Capitol.

All members were present except:

Representative Mark Parkinson - Excused
Representative Delbert Gross - Excused
Representative Tim Shallenburger - Excused

Committee staff present:

Scott Rothe - Legislative Research
Jo Copeland - Committee Secretary

Conferees appearing before the committee:

Mike Johnston, Secretary of Kansas Department of Transportation
Deb Miller, Director of Planning and Development, KDOT

Chairman Dillon welcomed all members back and introduced the new members on the Committee, Representative Jan Pauls and Representative Douglass Lawrence.

Deb Miller, from the Department of Transportation, gave the Committee a briefing on the Intermodal Surface Transportation Efficiency Act of 1991. The purpose of the Act is: "to develop a National Intermodal Transportation System that is economically efficient, environmentally sound, provides the foundation for the Nation to compete in the global economy and will move people and goods in an energy efficient manner." (Attachment 1)

Mike Johnston, Secretary of Transportation, briefed the Committee on how the bill specifically affects Kansas. (Attachment 2)

Questions and Discussion followed.

Meeting adjourned at 3 P.M.

LEGISLATIVE BRIEFING

**January 1992
Kansas Department of Transportation**

*House Transportation
1-15-92
ATTACHMENT 1
1-1*

STATE

FEDERAL



KDOT's

Transportation Program

Intermodal
Surface
Transportation
Efficiency
Act of 1991

Moving America
To Jobs... To Homes... To Market

The purpose of the Act is ...

**"to develop a National
Intermodal Transportation System
that is economically efficient,
environmentally sound, provides the
foundation for the Nation to compete
in the global economy
and will move people and goods in
an energy efficient manner."**

Intermodal Surface Transportation Efficiency Act of 1991

6 Year Authorization

\$155 Billion

Passed by Congress:

November 27

Signed by President:

December 18

Intermodal Surface Transportation Efficiency Act of 1991

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Title I	Surface Transportation
Title II	Highway Safety
Title III	Federal Transit Act Amendments of 1991
Title IV	Motor Carrier Act of 1991
Title V	Intermodal Transportation
Title VI	Research
Title VII	Air Transportation
Title VIII	Extension of Highway-Related Taxes and Trust Fund

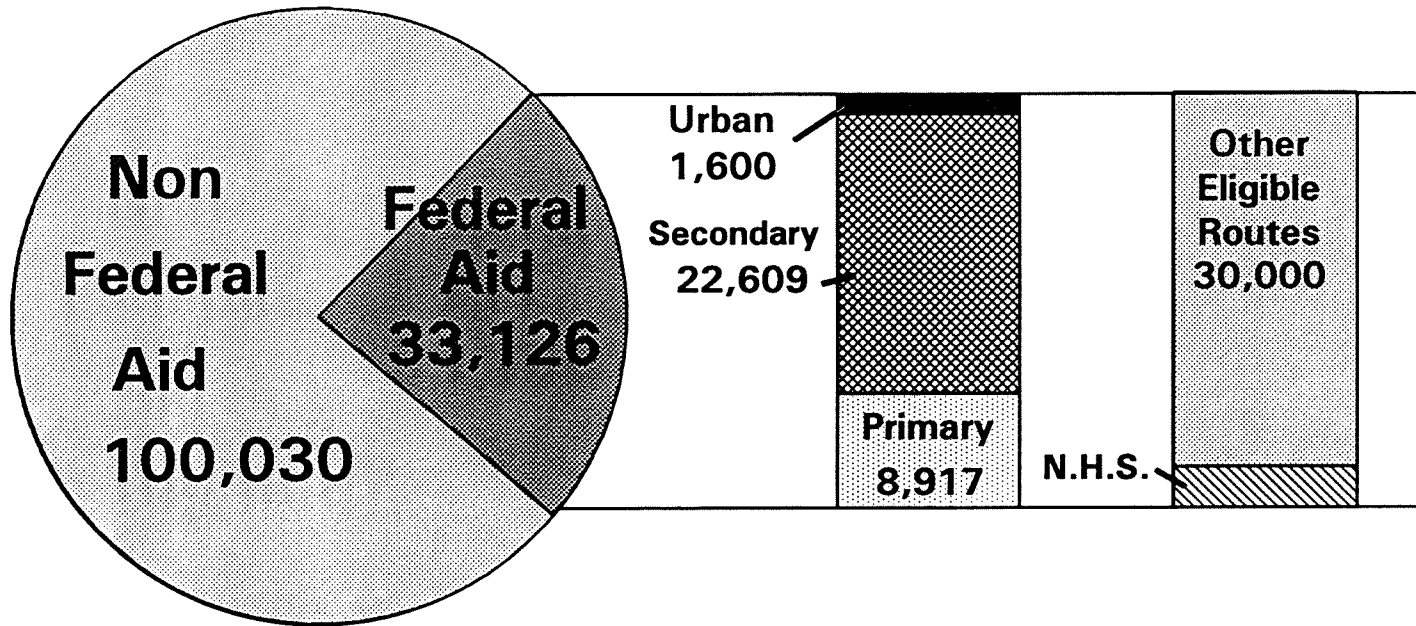
HOW IT IS DIFFERENT

- **Increased Funding**
- **Fewer Categories**
- **More Flexibility**
- **Matching Ratio Changes**
- **More Demonstration Projects**
- **Non-Traditional Projects Eligible for Funding**
- **Reduced Federal Oversight**

HOW IT IS SIMILAR

- **Obligation Ceiling Limits**
Use of Apportionments
- **Provides Metropolitan Involvement**
- **Same Basic Goals and Priorities**
Repair & Maintenance of Existing System

Total Public Road Mileage



FEDERAL PROGRAM CATEGORIES

PREVIOUS

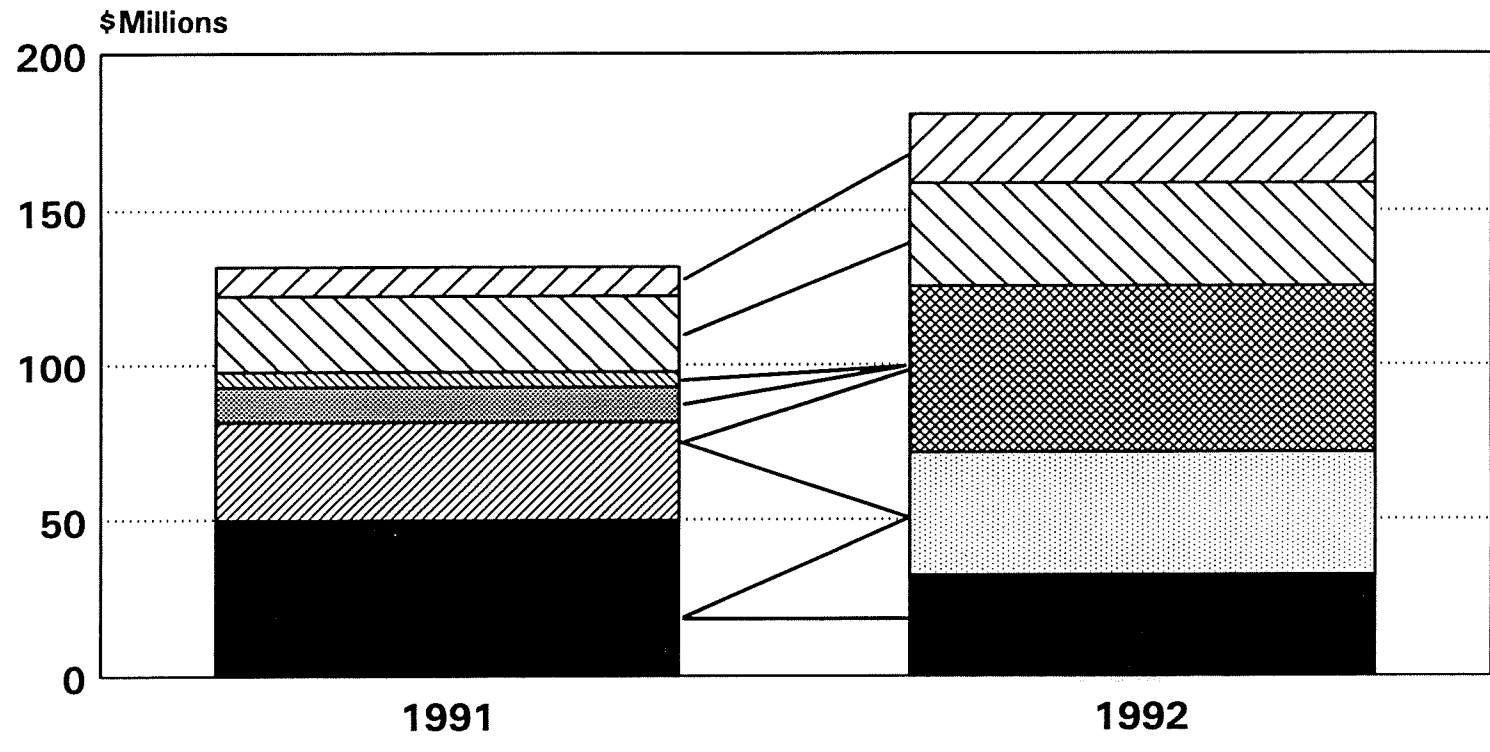
Interstate
I4R
Primary
Secondary
Urban
Bridge
RR-Xings
HES
Metro Planning
Federal Lands

NEW

STP
Safety
Trans. Enh.
I-Maint.
Interstate
Bridge
NHS
Cong. Mit.
Metro Planning
Federal Lands
Reimbursement

APPORTIONMENT COMPARISONS

By Category



- I-State
- NHS
- Primary
- STP
- Secondary
- Bridge
- Urban
- Other

CATEGORIES & MATCHING RATIOS

<u>Previous Category</u>	<u>Matching Ratio</u>
Bridge	80-20
Urban	75-25
Secondary	75-25
Primary	75-25
I-State 4R	90-10

<u>New Category</u>	<u>Matching Ratio</u>
I-State Maint	90-10
All Other	80-20

ESTIMATED KANSAS APPORTIONMENTS *

Category	1992	93-95	96-97	Total
I-Maint	\$32.9	\$39.5	\$39.5	\$230.3
Bridge	33.8	40.8	40.8	237.8
N.H.S.	40.2	48.1	48.2	280.9
S.T.P.	43.0	51.5	51.5	300.7
Cong. Mit.	4.1	4.9	5.0	28.9
Hold Harm	26.0	17.8	0	79.2
Demos	5.8	13.5	13.5	73.5
Reimb.	0	0	36.8	73.6
Metro Plan	0.7	0.8	0.8	5.0
SUBTOTAL	\$186.5	\$216.9	\$236.1	\$1,309.8
Fed. Lands	1.7	2.0	2.0	11.6
TOTAL	\$188.2	\$218.9	\$238.1	\$1,321.4

* \$Millions per Year

INTERSTATE MAINTENANCE

- **Matching Ratio: 90-10**
- **Reconstruction: Eligible Cost**
- **Added Capacity Not Allowed**
- **Preventive Maintenance Allowed
(If Cost Effective)**

BRIDGE REPLACEMENT AND REHABILITATION PROGRAM

- **Matching Ratio: 80-20**
- **Basically Same as Previous Program**
- **Allowed to Transfer 40% to STP or NHS**
- **New Eligibles:**
 - Painting**
 - Seismic Retrofitting**
 - Calcium Magnesium Acetate Treatment**

NATIONAL HIGHWAY SYSTEM

- **Matching Ratio: 80-20**
- **Includes Interstate**
- **Interim System (2 Years)**
Includes State's Principal Arterials
- **Final System: 155,000 Miles**
- **Congress to Approve New Designation**
(9/30/95)
- **Federal Standards Apply**

NATIONAL HIGHWAY SYSTEM

Eligible Activities

- **Construction**
- **4-R**
- **Operational Improvements**
- **Highway Safety Improvements**
- **Highway Planning & Research (HPR) and
Technology Transfer (T²)**

(Continued)

NATIONAL HIGHWAY SYSTEM

Eligible Activities

- **Transportation Planning**
- **Management Systems**
- **Parking, Carpool, Bicycle and Pedestrian Projects**
- **Conserving and Creating Wetlands**
- **Start-up Costs for Traffic Control**
- **Control and Removal of Outdoor Advertising Signs**

SURFACE TRANSPORTATION PROGRAM

- **Matching Ratio: 80-20**
- **Consolidates:**
 - Secondary**
 - Urban**
 - Hazard Elimination (HES) & RR Crossings**
 - Portion of Primary**
- **All Roads Eligible Except:**
 - Local**
 - Rural Minor Collectors**

SURFACE TRANSPORTATION PROGRAM Earmarkings

- **10% for Safety Construction**
- **10% for Transportation Enhancement**
- **50% Based on Population**
 - Urbanized Areas > 200,000**
 - Other Areas**
- **30% for All Other Areas**
- **110% of 1991 Rural Secondary
to Rural Areas**

SURFACE TRANSPORTATION PROGRAM

Eligible Activities

- **Construction**
- **4-R, Including Interstate**
- **Operational Improvements**
- **Mass Transit Capital Costs**
- **Highway/Transit Safety Improvements**
- **Highway & Transit Research & Development (R & D) and Technology Transfer (T²)**

(Continued)

SURFACE TRANSPORTATION PROGRAM

Eligible Activities

- **Transportation Planning**
- **Management Systems**
- **Parking, Carpool, Bicycle and Pedestrian Projects**
- **Conserving and Creating Wetlands**
- **Transportation Control Measures**
- **Transportation Enhancement Activities**

CONGESTION MITIGATION/ AIR QUALITY IMPROVEMENT

- **Matching Ratio: 80-20**
- **Eligible: Projects contributing to attainment of Clean Air Act**
- **If no non-attainment areas, funds can be used as STP Funds**

HOLD HARMLESS

- **Assures Minimum Percentage of National Funding**
- **Based on Apportionments and Prior Year Allocations**
- **1/2 Subject to STP Set-Aside and Sub-State Distribution Requirements**

DEMONSTRATION PROJECTS

- **Matching Ratio: 80-20**
- **Funding is Project Specific**
- **Funding varies from
< 10% to 80 % of Project Cost**

REIMBURSEMENT

- **State's Share of Cost of Routes Incorporated into Interstate in 1956**
- **Available only in FFY 1996 & 97**
- **1/2 Percent Minimum Available to Each State**
- **All Kansas' Funds Earmarked to:
US-81
Hutchinson Bypass**

TOLL PROVISIONS

- **Tolls Permitted to a Greater Degree**
 - Initial Construction of Toll Facilities**
 - 4R Work on Toll Facilities (Exc. Inter.)**
 - Reconstruct or Replace Free Bridges**
 - Reconstruct Free Highways (Exc. Inter)**
 - Feasibility Studies**
- **Private Entities may own Facilities**
- **Matching Ratio: Varies from 80-20 to 50-50**

NEW REQUIREMENTS

Mandate KDOT to:

- **Functionally reclassify all roads and streets**
- **Develop six management systems:**
 - Pavement**
 - Bridge**
 - Safety**
 - Traffic Congestion**
 - Public Trans. Facilities & Equipment**
 - Intermodal Trans. Facilities and Systems**

NEW REQUIREMENTS

Mandate KDOT to:

- Create and fund a position of Bicycle and Pedestrian Coordinator
- Use a minimum percentage of rubberized asphalt on Federal-Aid Projects:

<u>Year</u>	<u>Min %</u>	<u>Penalty</u>
1994	5%	\$6M
1995	10%	\$12M
1996	15%	\$16M
1997	20%	\$21M

1-30

NEW REQUIREMENTS

Mandate KDOT to:

- **Monitor speeds on roadways signed 65 MPH as well as 55 MPH**
- **Develop a long range Statewide Transportation Plan**
- **A 5 year Trans. Improvement Prog. (TIP) to include all projects (state & local) for which federal dollars are spent**
- **Develop & implement a program of recreation trails**

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SAFETY PROVISIONS

- **Continues Existing Safety Programs**
 - Drug and Alcohol Enforcement**
 - Speed Limit Compliance**
 - Seat Belt Compliance**
 - School Buses**
- **Mandatory Seat Belt & Helmet Laws** law Oct. 1993
- **Motor Vehicle Safety Rulemaking**
 - Rollover Protection**
 - Side Impact Protection**
 - Air Bags**

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FEDERAL TRANSIT ACT

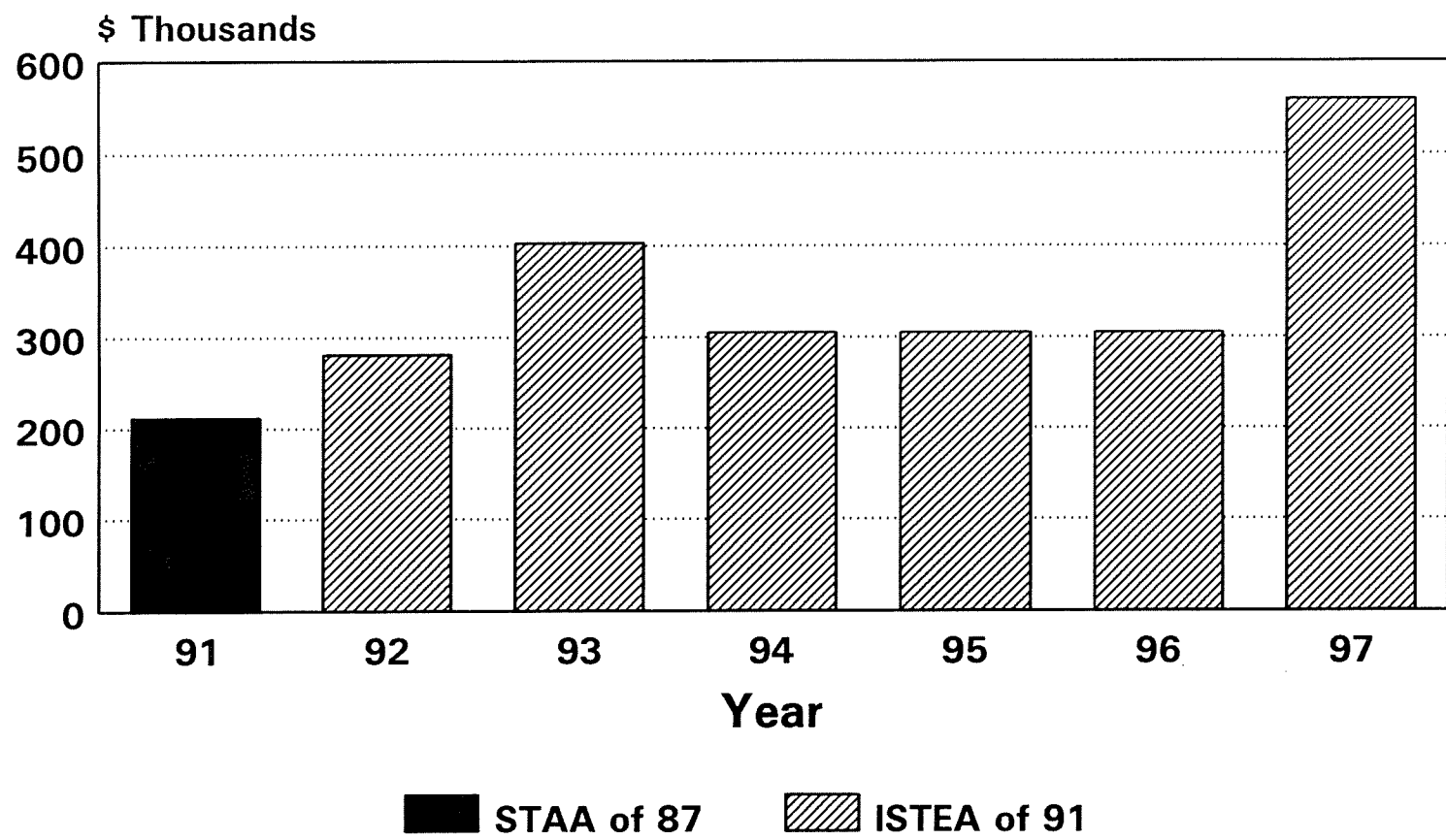
- **Name Change from Urban Mass Transit Administration (UMTA) to Federal Transit Administration (FTA)**
- **Meal Delivery to the Homebound Allowed Under Section 18**
- **Mandated Amount to Intercity Bus Transportation**
- **Increased Funding**

TRANSIT CATEGORIES

- **Section 3 - Discretionary & Formula Capital Program**
- **Section 8 - Planning & Technical Studies**
- **Section 9 - Metro Transit Funding**
- **Section 16(b)(2) - Elderly & Disabled**
- **Section 18 - Rural Public Transportation**

APPORTIONMENT COMPARISON

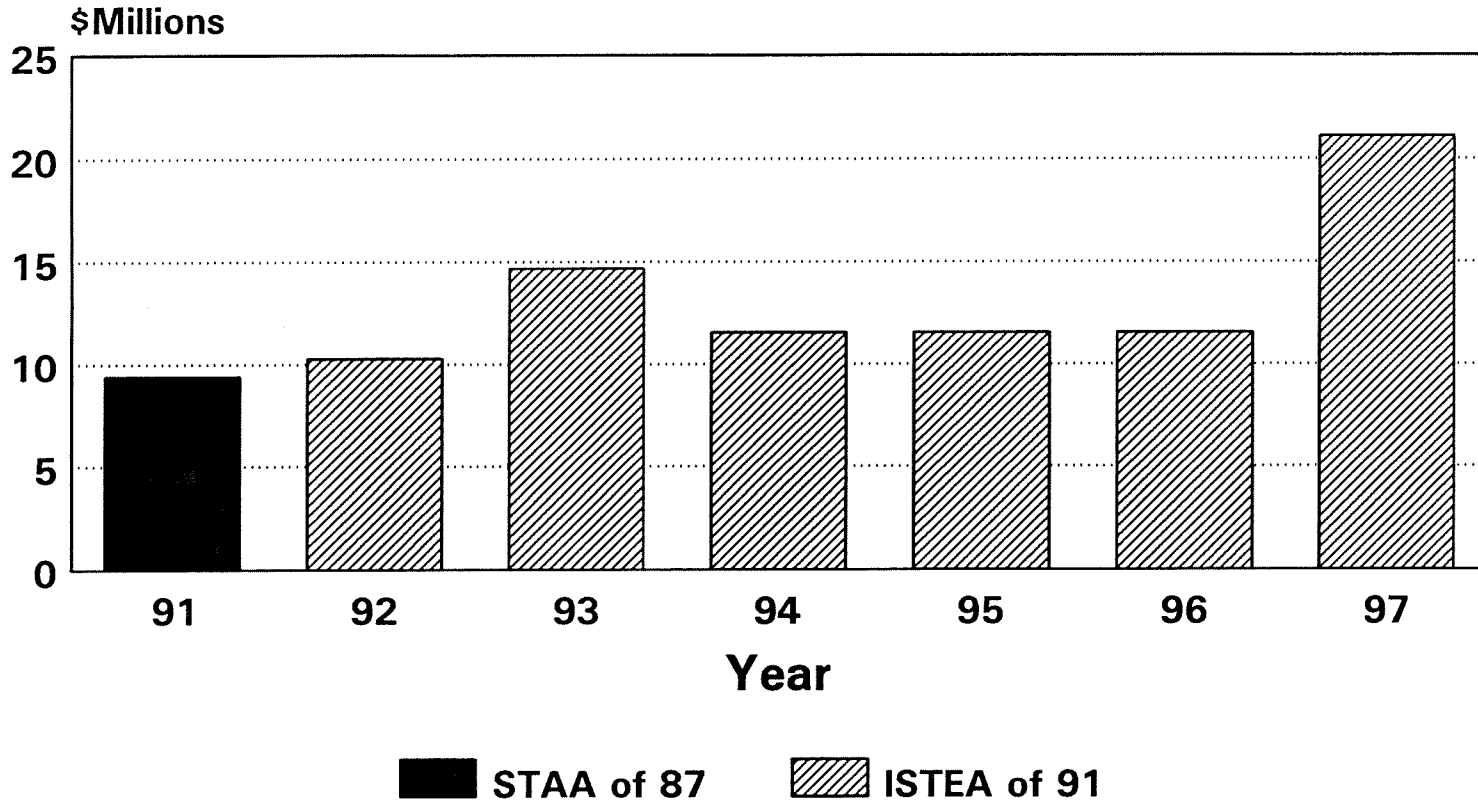
Section 8* for Kansas



* Planning & Technical Studies

APPORTIONMENT COMPARISON

Section 9* for Kansas**

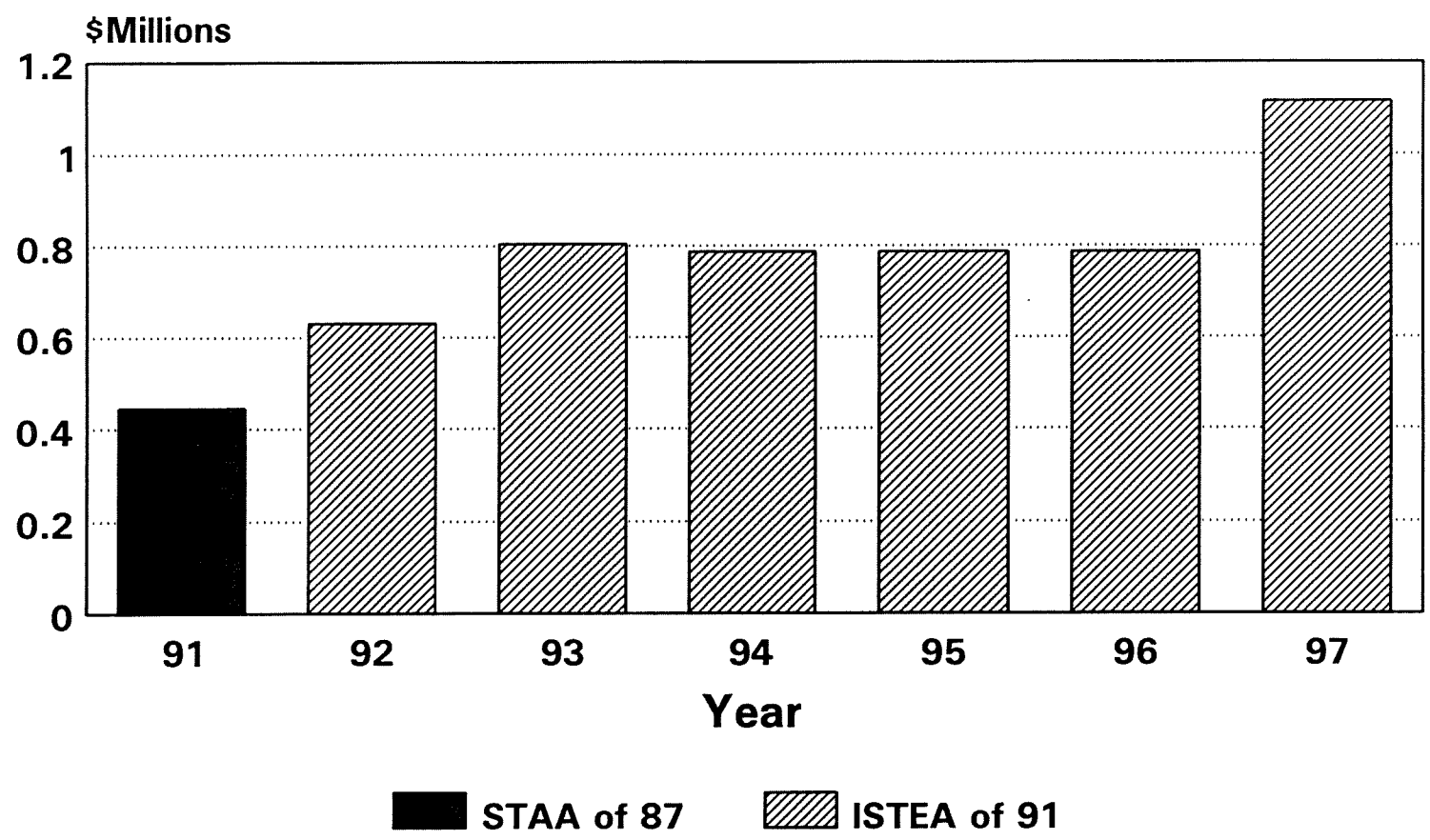


* Metro Transit Funding

** Includes funds for KCATA

APPORTIONMENT COMPARISON

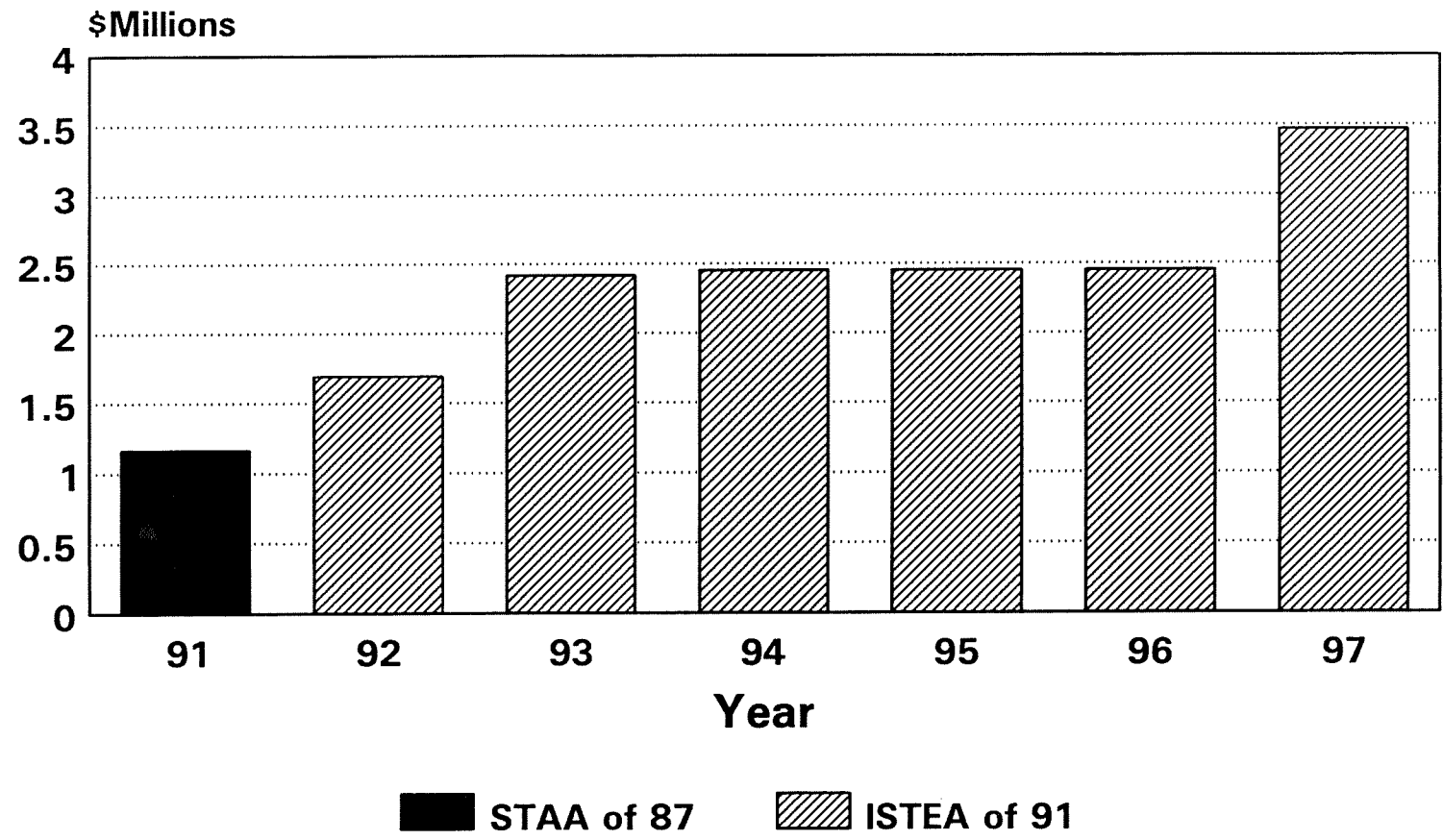
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* Elderly & Disabled

APPORTIONMENT COMPARISON

Section 18* for Kansas



* Rural Public Transportation

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 Taxes and Trust Fund**

MOTOR CARRIER ACT

- **Freezes Operation of LCVs After June 1, 1991**
- **States Must Join:**
 - International Registration Plan (IRP)**
 - International Fuel Tax Agreement (IFTA)**
- **Eliminates Bingo Stamp Program**
- **Reauthorizes Motor Carrier Safety Assistance Program (MCSAP)**

**HOW DOES THE BILL
SPECIFICALLY AFFECT
KANSAS**

House Transportation

1-15-92

ATTACHMENT 2

2-1

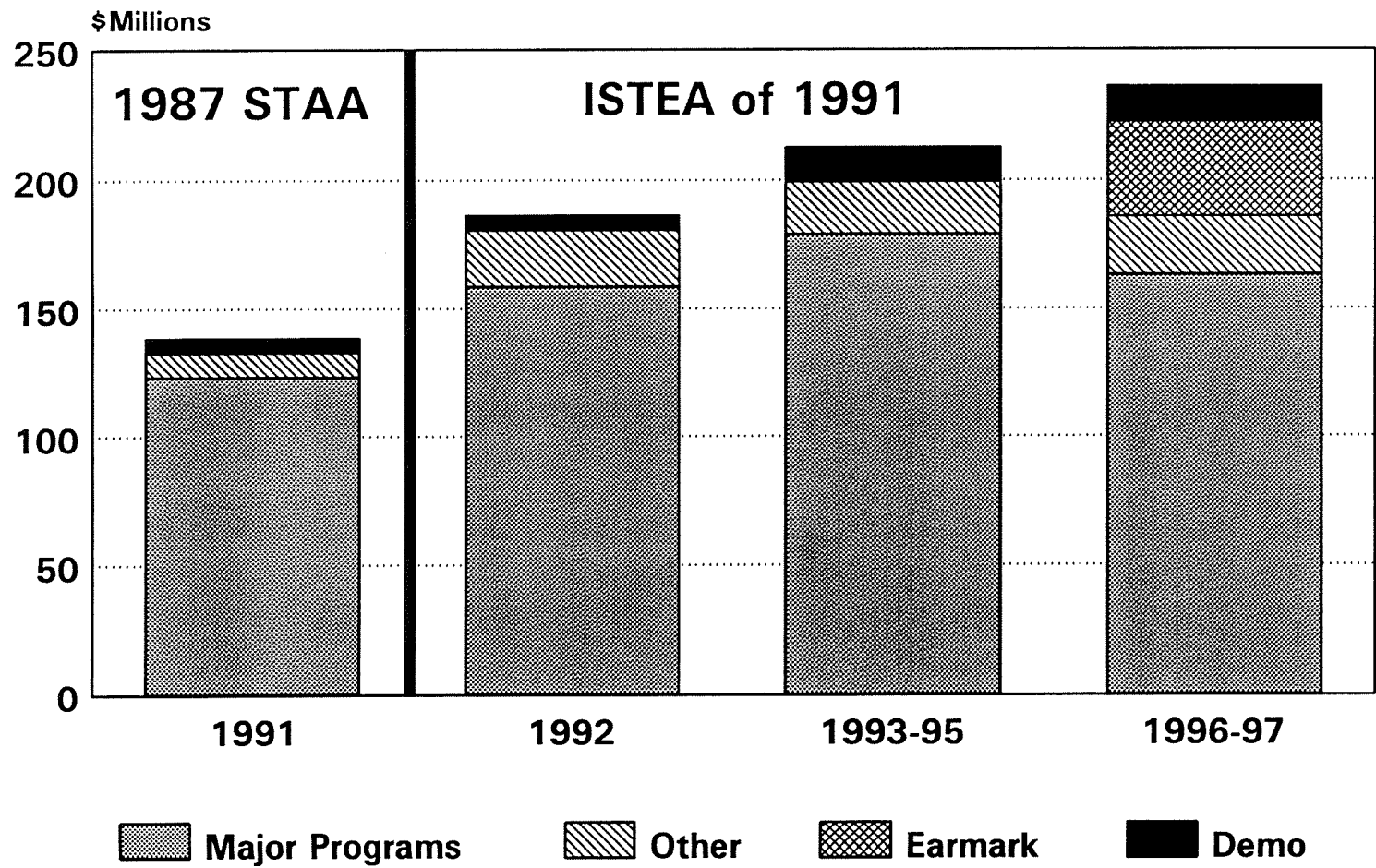
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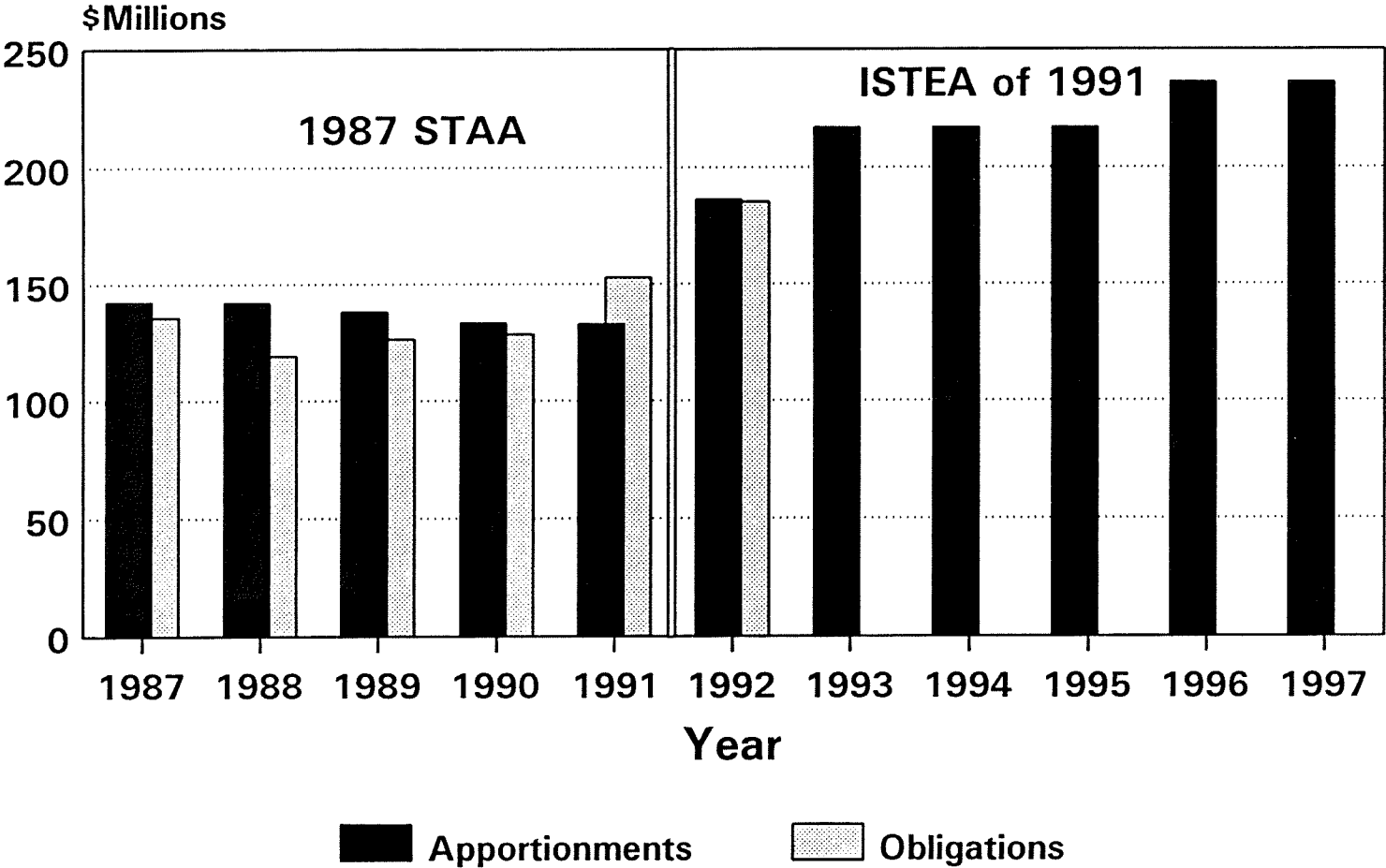
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APPORTIONMENT COMPARISONS

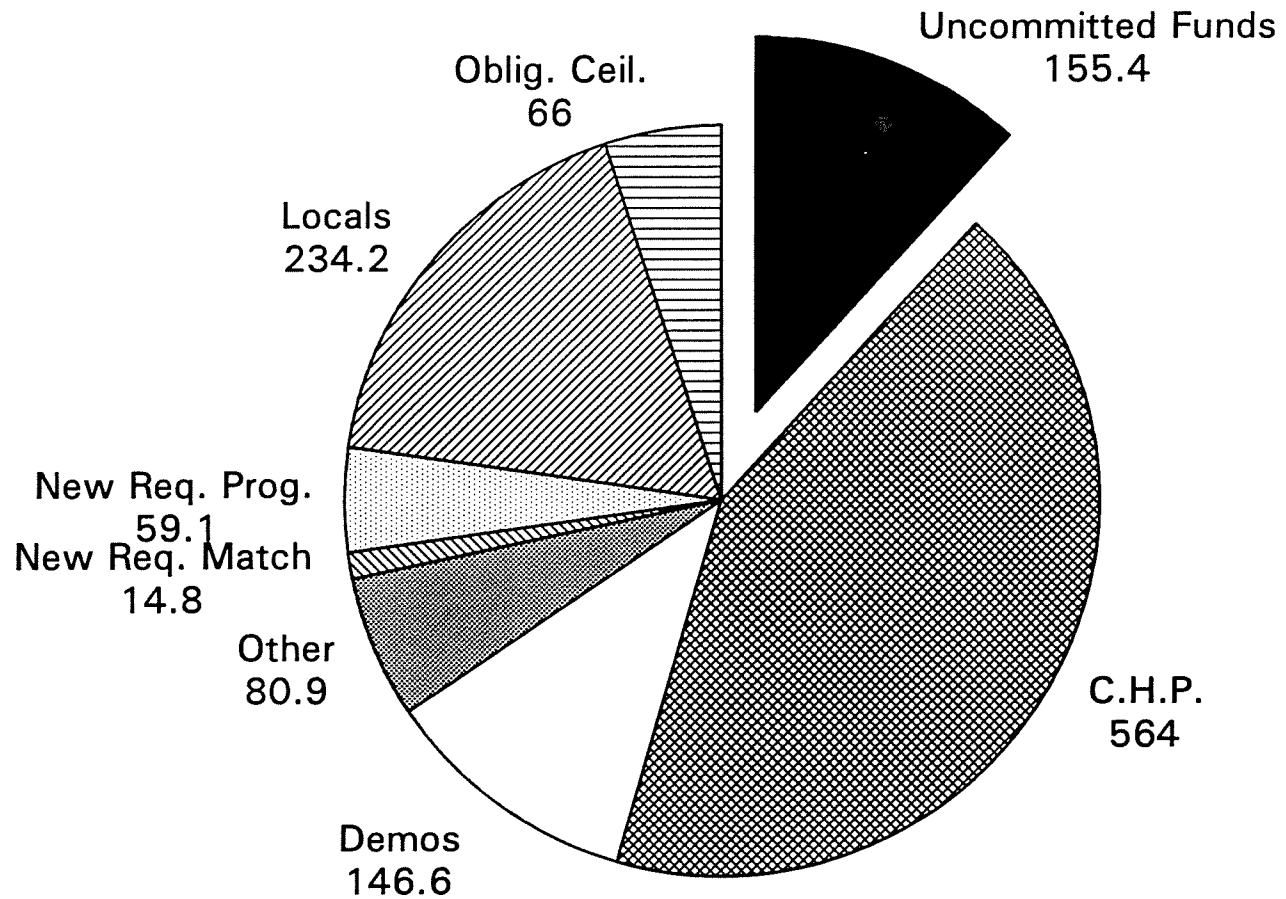
Programs by Year



COMPARISON OF APPORTIONMENTS AND OBLIGATIONS



FEDERAL FUNDING COMMITMENTS



KANSAS 1992-97 APPORTIONMENTS

Showing Funding Commitments

(\$Millions)

Total 6-Year Apportionments		\$1,321.0
Deduct:		
95% Obligation Limit	(\$66.0)	
Funds for Locals	(234.2)	
New Requirements	(59.1)	
(Trans. Enh. & Cong. Mit.)		
Match for New Require.	(14.8)	
Other	(80.9)	
(Fed. Lands, Safety & HPR)		
Demonstration Projects	(146.6)	
Comprehensive Highway		
Program	(564.0)	
Subtotal of Deducts	(\$1,165.6)	
Total Uncommitted Funds		\$155.4

DEMONSTRATION FUNDING SHORTFALL

(\$ Millions)

<u>Project</u>	<u>Demo Funds</u>	<u>Appr. Act</u>	<u>Proj. Cost</u>	<u>Short Fall</u>
US-81	\$56.2 ¹	--	\$97.6	\$41.4
Hutch. Bypass	48.8	--	48.8	9.8 ²
Riverton to I-44	13.1	\$1.4	37.4	22.9
I-435/Roe/Nall	4.1	3.6	20.3	12.6 ³
Lawrence Circ.	3.3	--	47.9	44.6
Leav. Trfwy.	8.6	--	8.6	--
US-54/Oliver	6.6	--	6.6 ⁴	--
Oakland Expr.	5.9	--	24.1	18.2
Total	\$146.6	\$5.0	\$291.3	\$149.5

(1) Max. amount avail. dependent on language interpretation

(2) Required 20% Match

(3) Add another \$51 million to do mainline

(4) Part of a larger project with state & local \$