

Approved: 5-18-92
Date

MINUTES OF THE HOUSE COMMITTEE ON APPROPRIATIONS.

The meeting was called to order by Chairperson George Teagarden at 1:40 p.m. on May 6, 1992 in room 514-S of the Capitol.

All members were present except: Representative Patrick. (Excused).

Committee staff present: Ellen Piekalkiewicz, Legislative Research Department
Debra Duncan, Legislative Research Department
Jim Wilson, Revisor of Statutes
Sue Krische, Administrative Aide
Rose Baker, Committee Secretary

Conferees appearing before the committee:

Paul Klotz, Committee on Mental Health Centers
Donna Whiteman, Secretary, SRS
Bill Cutler, Department on Aging
Donna Kidd, Jayhawk Area on Aging

Others attending: See attached list

HB 3217 - Concerning catchment areas for state mental health institutions.

Representative Helgerson explained that HB 3217 was requested by SRS to change the catchment areas for the mental health hospitals. SRS is concerned that Topeka State is over census and that it would be better to move some clients to other catchment areas to utilize the capacity of other hospitals.

Donna Whiteman, Secretary, SRS, presented testimony in support of HB 3217 and proposed amendments to the bill. (Attachment 1). In response to a question from Representative Blumenthal, Secretary Whiteman stated that a large census in a single catchment area reduces the capability through the CMHCs to provide the care necessary to place clients in the community. Representative Heinemann expressed concern over the flexibility of SRS regarding the transfer of clients to other catchment areas. Secretary Whiteman stated that if a need would arise to make a decision regarding census in a certain area when the legislature was not in session, this bill would allow SRS to make the decisions necessary during the off cycle. Once SRS has fully implemented mental health reform across the state, SRS will need the flexibility that HB 3217 offers.

Paul Klotz, Executive Director, Association of Community Mental Health Centers of Kansas, provided the Committee with a recommended amendment for HB 3217 (Attachment 2) that adds an additional restriction on the rule and regulation authority that no CMHC catchment area will be divided into two hospital catchment areas.

SB 674 - Concerning the Kansas senior care act.

Bill Cutler, Department on Aging, presented testimony in support of SB 674 reducing the local match requirement under the Senior Care Act to \$2 State dollars to every \$1 of local funds. (Attachment 3).

Donna Kidd, Jayhawk Area on Aging, presented testimony in support of SB 674 (Attachment 4).

Representative Helgerson moved that SB 674 be recommended favorably for passage. Seconded by Representative Goossen. In response to a question from Representative Mead, Representative Helgerson stated that there is no additional funding needed for this bill. Motion carried.

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON APPROPRIATIONS, room 514-S Statehouse, at 1:40 p.m. on May 6, 1992.

Chairman Teagarden turned to final action on HB 3208. Representative Helgerson moved to amend HB 3208 by proposing to replenish the fund within a 3 year period as money is needed. Seconded by Representative Dean. Representative Helgerson amended his motion with approval of the second to include a specific demand transfer within 3 years. Motion carried. Representative Heinemann moved to amend HB 3208 by striking \$100 million and referencing the ending balance as required by other budget law. Seconded by Representative Vancrum. Motion carried.

Representative Lowther moved to amend HB 3208 by reducing the retroactive disproportionate share funds to \$40 million. Seconded by Representative Blumenthal. Motion failed. Representative Turnquist moved that HB 3208, as amended, be recommended favorably for passage. Seconded by Representative Dean. A substitute motion was made by Representative Blumenthal to amend HB 3208 by proposing that the interest dollars received go into the SRS Fee Fund. Seconded by Representative Hochhauser. After brief discussion, Representative Blumenthal with the consent of the second withdrew his motion. Original motion carried.

Meeting adjourned at 2:45 p.m.

DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES

TESTIMONY BEFORE THE

HOUSE APPROPRIATIONS COMMITTEE

MAY 6, 1992

Prepared by:

Donna L. Whiteman
Secretary
Department of Social and Rehabilitation Services

*HA
5-6-92
Attachment 1*

1. Contiguous Counties - As currently written, the bill would not allow you to change a state hospital catchment area to include a county not contiguous to another county within the same state hospital catchment area. The bill allows you to include a county currently not within a specified state hospital catchment area if the county is contiguous to another county already in the specified state hospital catchment area.

The presumption is contiguous counties prevents an isolated, scattered or non-patterned catchment area and promotes organization to the catchment area boundaries. Another assumption might be to protect distances between counties and a given hospital.

For example: As written, you would not be able to include Reno County in the Osawatomie State Hospital catchment area without first including Sedgwick or Harvey County.

2. Division of a designated CMHC - such an amendment would not allow a given CMHC to be divided between two state hospital catchment areas. Such an amendment would avoid complexity and possible confusion of having to develop relationships with staff of two institutions. Having to deal with two institutions might involve increased staffing levels for CMHCs because of distance and time involved in travel. If more time is involved in travel, there would be less time for patient/staff interaction.

We would support this amendment.



**Association of Community
Mental Health Centers of Kansas, Inc.**

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- MEMORANDUM -

May 6, 1992

John G. Randolph
President
Emporia

Eunice Ruttinger
President Elect
Topeka

Ronald G. Denney
Vice President
Independence

Donald J. Fort
Secretary
Garden City

Don Schreiner
Treasurer
Manhattan

Mary E. McCoy
Member at Large
Hutchinson

Kermit George
Past President
Hays

Paul M. Klotz
Executive Director
Topeka

TO: House Appropriation's Committee
FR: Paul M. Klotz, Executive Director
RE: **H.B. 3217**

This Association seeks to amend H.B. 3217 by adding on page 1, New Section 1. (a), following subsection (3) a new subsection (4) that would read " ; and no designated community mental health center shall be included in more than one such catchment area."

*HA
5-6-92
Attachment 2*

Testimony on SB 674
Senior Care Act Match

before the
House Appropriations Committee
May 6, 1992

by the
Kansas Department on Aging

Mr. Chairman and members of the committee, the Kansas Department on Aging appears today in support of SB 674 as amended. The Senior Care Act has succeeded in providing home care services to hundreds of older Kansans during the last two and a half years. However, a change in the current Senior Care Act matching ratio is necessary to effectively expand the program statewide.

The Legislature has voted funding to make the program available statewide. The committee report on the KDOA budget recommended a reduction of the \$1 for \$1 local match requirement to \$2 state dollars to every \$1 of local funds. The report recognized that some areas of the state would have trouble raising enough local money to match a program.

Local mill levies for aging services are capped as a part of the 1990 Property Tax Lid Law; therefore, local increases in aging mill levies can only come at the expense of other services. A bill (SB 501) has been introduced and heard in the Senate Assessment and Taxation Committee to remove the aging mill levies from the aggregate tax limit; the Senate amended the language of this bill into HB 2738.

KDOA recently conducted a survey of the Area Agencies on Aging, asking what match each could provide to bring the Senior Care Act into their area. Most AAA's were hesitant to provide concrete figures; AAA Directors expressed the reservation that many bills in the legislature would have an impact on their ability to raise local funds. Uncertainty of what the final match ratio would be left county commissions vague about their commitment. The current dollar-for-dollar is seen as too great a burden; both counties and Area Agencies on Aging prefer the one local to three state dollar match originally contained in SB 674. However, all areas found they could provide match to begin projects in their areas at the 1-2 level.

Previous experience with the three pilot areas has shown that once projects start in an area, the counties generally continue or increase their support. However, we have also found that there are cases where the increasing pressures on the source of local funding, especially county health departments, is threatening the area's ability to match.

The three existing pilot projects had 1 dollar local , 3 dollars

AAA
5-6-92
Attachment 3

state funding ratios in their first year, and went dollar for dollar in the succeeding years. SB 674 as amended would give the 8 new projects a year to get started before the dollar-for-dollar match took effect.

Our common goal is to reduce the premature institutionalization of our older Kansans. This bill as amended helps that process succeed.

Testimony Supporting SB 674
Senior Care Act Match

before the
House Appropriations Committee

May 6, 1992

by Donna Kidd, Director
Jayhawk Area Agency on Aging

Mr. Chairman and members of the committee, thank you for the opportunity to appear before you today. I am here in support of SB 674 as amended, which would allow new Senior Care Act areas to match state dollars at a ratio of 1 dollar local funds to two dollars state funds for the first year of the project. The budget to expand the Senior Care Act across the state that was approved by your committee was based on a one to two match.

Jayhawk Area Agency on Aging, which serves Shawnee, Jefferson and Douglas counties, is one of the 8 areas of the state which does not have a Senior Care Act project currently. There is a need in our area for the in-home services which can be funded through the Senior Care Act, and we want to participate.

The problem is meeting the match at the dollar-for-dollar rate that the act currently requires. The match dollars must come from sources other than state or federal dollars, and these local resources are very hard to find.

The bill which has come to you from the Senate would allow us an opportunity during the first year to double the effect of the money we would have to raise locally. The three current projects were able to start their first year with a match of one dollar local to three dollars state, and then the three projects went to a dollar for dollar in the second year. This helped them get started successfully.

SB 674 as amended would give those of us starting new projects the same assistance during the first year in demonstrating how the projects can keep people out of nursing homes and in their own homes. I know I speak not just for myself but for other seven new areas that will start projects this year; please pass this bill.

*DA
5-6-92
Attachment 4*