

Approved March 6, 1991

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS.

The meeting was called to order by Senator August "Gus" Bogina, Chairperson at 11:08 a.m. on February 21, 1991, in Room 123-S of the Capitol.

All members were present except:

Committee staff present:

Diane Duffy, Legislative Research Department  
Gordon Self, Revisors' Office  
Judy Bromich, Administrative Assistant  
Ronda Miller, Committee Secretary

Conferees appearing before the committee:

None

INTRODUCTION OF BILLS:

Senator Doyen moved, Senator Harder seconded, the introduction of bill draft 1 RS 0953 - An act concerning Kansas State University; relating to separate agency status for extension systems and agriculture research programs for certain purposes. The motion passed on a voice vote.

It was moved by Senator Allen and seconded by Senator Gaines that bill draft 1 RS 1059 be introduced- An act concerning unified school district No. 231, Johnson county; relating to the financing thereof. The motion carried on a voice vote.

It was moved by Senator Salisbury, seconded by Senator Doyen, that bill draft 1 RS 1058 - an act concerning KPERS; relating to purchase of benefits for out-of-state school employment - be introduced. The motion carried on a voice vote.

SB 87 - Appropriations for FY 92, State Library, Arts Commission, School for the Visually Handicapped, School for the Deaf, Historical Society, Council on Vocational Education, Public Broadcasting Commission.

STATE LIBRARY

Senator Allen reviewed the FY 91 and FY 92 subcommittee reports. (Attachment 1)

SCHOOL FOR THE VISUALLY HANDICAPPED

Senator Harder presented the FY 91 and FY 92 subcommittee reports found in Attachment 2. In answer to a question regarding the FY 92 recommendations, it was noted that the Agriculture in the Classroom program is part of the Department of Education's budget.

Senator Winter requested an explanation of "Accessible Arts, Inc." Subcommittee members stated that it is a not-for-profit organization which provides art education for the visually handicapped. The School indicated that one FTE is saved by their presence. Senator Brady noted that they received \$150,000 last year (\$75,000 was a federal match; \$75,000 was EDIF money. The federal match is \$50,000 this next year, resulting in a net reduction of \$25,000. from last year.

KANSAS ARTS COMMISSION

Senator Winter reviewed the FY 91 and FY 92 subcommittee recommendations (Attachment 3). In response to an inquiry, staff noted that the limitations placed on administrative expenses were the amounts recommended by the Governor for that purpose.

There was lengthy discussion about the subcommittee's third recommendation (Attachment 3-2). Senator Winter stated that the net effect is \$67,000. or

Unless specifically noted, the individual remarks recorded herein have not been transcribed verbatim. Individual remarks as reported herein have not been submitted to the individuals appearing before the committee for editing or corrections.

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS, February 21, 1991.

22% less SGF spending in the current resources budget because of the reduction in administrative costs. It was Senator Parrish's concern that the net effect on all funds be considered when making cuts in case no new revenue is realized.

**SCHOOL FOR THE DEAF**

The subcommittee recommendations for FY 91 and FY 92 (Attachment 4) were reviewed by Senator Harder.

**HISTORICAL SOCIETY**

Senator Kerr reviewed the FY 91 and FY 92 subcommittee recommendations (Attachment 5). In reference to the first recommendation of the FY 92 report, Senator Kerr stated that it was the subcommittee's opinion that the local communities can provide the staffing services, and that the state should use its finances for the purpose of maintaining the facilities. Because of Committee concern about community participation, the Chairman directed staff to research whether the agency has statutory authority to require a local match to state funds. Senator Doyen reminded members that Souders Farm was created by a Legislative act.

**STATE COUNCIL ON VOCATIONAL EDUCATION**

Senator Allen reviewed the FY91 and FY92 subcommittee report, Attachment 6.

**PUBLIC BROADCASTING COMMISSION**

Senators Winter and Feleciano presented the FY 91 and FY 92 subcommittee report (Attachment 7). Senator Hayden moved, Senator Allen seconded, that the word "staggering" be deleted from the second recommendation for FY 92 (Attachment 7-2). The motion carried on a voice vote.

In regard to the subcommittee's recommendation that the Board of Regents assume responsibilities for the Commission's duties, concern was expressed for broadcasting stations which are not affiliated with the Regents' system. Responding to an inquiry about representation on the Regents' Educational Communications Center's Academic Committee, Senator Winter noted that, although the membership is not statutory, it was his opinion that a representative from Washburn University should serve on the committee.

**BICENTENNIAL COMMISSION**

Senator Kerr reviewed the FY 91 and FY 92 subcommittee report (Attachment 8).

Senator Gaines moved, Senator Winter seconded, the adoption of the subcommittee report as amended. The motion carried on a voice vote.

It was moved by Senator Doyen and seconded by Senator Gaines that SB 87 as amended be recommended favorable for passage. The motion carried on a roll call vote.

The Chairman adjourned the meeting at 12:20 p.m.



## SUBCOMMITTEE REPORT

Agency: State Library

Bill No. 87

Bill Sec. 2

Analyst: Piekalkiewicz

Analysis Pg. No. 462

Budget Page No. 416

| <u>Expenditure Summary</u> | <u>Agency<br/>Req. FY 92</u> | <u>Gov. Rec.<br/>FY 92</u> | <u>Subcommittee<br/>Adjustments</u> |
|----------------------------|------------------------------|----------------------------|-------------------------------------|
| All Funds:                 |                              |                            |                                     |
| State Operations           | \$ 2,930,911                 | \$ 1,437,845               | \$ --                               |
| Local Aid                  | 3,646,940                    | 3,002,645                  | (68,500)                            |
|                            | <u>\$ 6,577,851</u>          | <u>\$ 4,440,490</u>        | <u>\$ (68,500)</u>                  |
| State General Fund:        |                              |                            |                                     |
| State Operations           | \$ 2,693,451                 | \$ 1,125,570               | \$ --                               |
| Local Aid                  | 2,473,554                    | 1,851,405                  | (68,500)                            |
|                            | <u>\$ 5,167,005</u>          | <u>\$ 2,976,975</u>        | <u>\$ (68,500)</u>                  |
| FTE Positions              | 31.5                         | 26.0                       | --                                  |

### Agency Request/Governor's Recommendation

The Library's request of \$6,577,851 for FY 1992 reflects an increase from FY 1991 to FY 1992 of \$2,162,952 from the State General Fund of which \$961,688 is for the implementation of a Kansas Library Catalog (KLC) On-Line System, and \$369,000 is for computer workstations for local libraries. Of the total State General Fund increase, \$569,818 is for the expansion in FY 1992 of State General Fund support to local libraries. The Governor recommends for FY 1992 \$4,440,490, a net increase of \$24,276 for salaries and wages and a reduction of \$4,329 in other operating expenditures over the FY 1991 recommendation. The recommendation for aid to local libraries maintains the current level of funding, however, the recommendation increases the federal aid to local libraries by \$52,331 and reduces State General Fund support by a like amount. Compared to the agency request for FY 1992, the Governor's recommendation represents a \$1,493,066 reduction in state operations and a \$644,295 reduction in aid to local libraries.

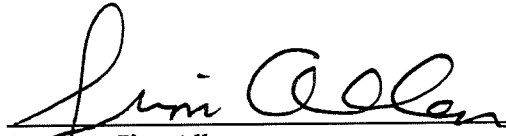
### Senate Subcommittee Recommendation

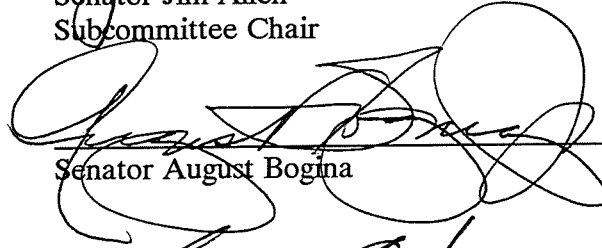
**FY 1991.** The Subcommittee concurs with the Governor's recommendation for the current year.

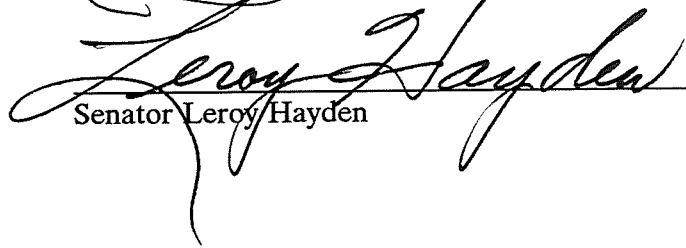
**FY 1992.** The Subcommittee concurs with the Governor's recommendation with the following exception:

1. Delete \$68,500 from the State General Fund for aid to local libraries. The Subcommittee requests that this reduction be reviewed during the Omnibus Session for possible restoration if increased revenue is at that time available.

*SWAM*  
*February 21, 1991*  
*Attachment 1*

  
\_\_\_\_\_  
Senator Jim Allen  
Subcommittee Chair

  
\_\_\_\_\_  
Senator August Bogina

  
\_\_\_\_\_  
Senator Leroy Hayden



**SUBCOMMITTEE REPORT**

**Agency:** School for the Visually Handicapped

**Bill No. --**

**Bill Sec. --**

**Analyst:** Piekalkiewicz

**Analysis Pg. No. 439**

**Budget Page No. 590**

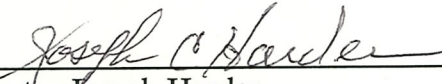
| <u>Expenditure Summary</u> | <u>Agency Req. FY 91</u> | <u>Gov. Rec. FY 91</u> | <u>Subcommittee Adjustments</u> |
|----------------------------|--------------------------|------------------------|---------------------------------|
| State Operations:          |                          |                        |                                 |
| State General Fund         | \$ 2,856,268             | \$ 2,813,061           | \$ --                           |
| EDIF                       | 75,000                   | 75,000                 | --                              |
| All Other funds            | 154,662                  | 154,662                | --                              |
| <b>TOTAL</b>               | <b>\$ 3,085,930</b>      | <b>\$ 3,042,723</b>    | <b>\$ --</b>                    |
| <br>FTE Positions          | <br>91.5                 | <br>91.5               | <br>--                          |


**Agency Request/Governor's Recommendation**

The School's request of \$3,085,930 for FY 1992, includes an expenditure limitation increase of \$43,064 (from \$34,360 to \$77,424) on the General Fee Fund due to unanticipated increases in revenue from out-of-state tuition, meal charges, and the School's contract with USD 500. For FY 1991, the Governor recommends operating expenditures of \$3,042,723, which reduces salaries by \$43,207 below the agency request due to fringe benefit and health insurance rate adjustments. The Governor concurs with the agency's request for an expenditure limitation increase on the General Fee Fund.

**Senate Subcommittee Recommendation**

The Subcommittee concurs with the Governor's recommendation for the current year.

  
 \_\_\_\_\_  
 Senator Joseph Harder  
 Subcommittee Chair

  
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 Senator William Brady

**SUBCOMMITTEE REPORT**

**Agency:** School for the Visually Handicapped

**Bill No. 87**

**Bill Sec. 4**

**Analyst:** Piekalkiewicz

**Analysis Pg. No. 439**

**Budget Page No. 590**

| <u>Expenditure Summary</u> | <u>Agency<br/>Req. FY 92</u> | <u>Gov. Rec.<br/>FY 92*</u> | <u>Subcommittee<br/>Adjustments</u> |
|----------------------------|------------------------------|-----------------------------|-------------------------------------|
| State Operations:          |                              |                             |                                     |
| State General Fund         | \$ 3,468,551                 | \$ 2,971,771                | \$ (45,000)                         |
| EDIF                       | 100,000                      | --                          | 73,300                              |
| All Other Funds            | 70,942                       | 70,942                      | 45,000                              |
| <b>TOTAL</b>               | <b>\$ 3,639,493</b>          | <b>\$ 3,042,713</b>         | <b>\$ 73,300</b>                    |
| <br>FTE Positions          | <br>95.5                     | <br>91.5                    | <br>--                              |

\* Excludes amounts reserved for employee compensation.

**Agency Request/Governor's Recommendation**

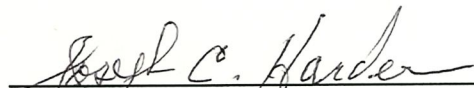
The School's request of \$3,639,493 for FY 1992 includes funding for 4.0 FTE new positions, \$100,000 from the Economic Development Initiatives Funds (EDIF) to maintain an arts for the handicapped program, and \$55,027 to purchase computer equipment for administrative and classroom use. The School in FY 1992 is continuing its practice of requesting salary comparison adjustments for its unclassified faculty and dormitory personnel for the purpose of making teacher salaries comparable to teacher salaries in surrounding school districts. The Governor's recommendation is \$3,042,713, which is a reduction of \$596,780 from the agency request and decrease of \$10 from the FY 1991 recommendation. The Governor's recommendation does not include funding for Accessible Arts, Inc.


**Senate Subcommittee Recommendation**

The Subcommittee concurs with the Governor's recommendation with the following exceptions:

1. Add a no-limit appropriation for special oil overcharge funds to purchase a van for which the Governor recommended \$20,000 from the State General Fund. The Subcommittee notes that this funding from oil overcharge funds will be available because recommended funding of \$30,000 from oil overcharge funds for the Agriculture in the Classroom program most likely will not be forthcoming because this program will probably be deemed ineligible to receive those funds.
2. Delete \$20,000 from the State General Fund for the above mentioned van.

3. Delete \$25,000 from the State General Fund and add \$25,000 from the General Fee Fund, estimating that the School will continue to receive the same amount of out-of-state tuition as in the current year.
4. Add \$73,300 from the Economic Development Initiatives Fund for Accessible Arts, Inc., which is a reduction of \$1,700 from the current year.

  
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Senator Joseph Harder  
Subcommittee Chair

  
\_\_\_\_\_  
Senator William Brady



**SUBCOMMITTEE REPORT**

Agency: Kansas Arts Commission

Bill No. 87

Bill Sec. 3

Analyst: Piekalkiewicz

Analysis Pg. No. 432

Budget Page No. 84

| <u>Expenditure Summary</u>               | <u>Agency<br/>Req. FY 92</u> | <u>Gov. Rec.<br/>FY 92*</u> | <u>Subcommittee<br/>Adjustments</u> |
|--|------------------------------|-----------------------------|-------------------------------------|
| All Funds:                               |                              |                             |                                     |
| State Operations                         | \$ 599,306                   | \$ 497,317                  | \$ (67,000)                         |
| Programming Grants                       | 1,652,149                    | 1,185,134                   | 90,000                              |
| TOTAL                                    | <u>\$ 2,251,455</u>          | <u>\$ 1,682,451</u>         | <u>\$ 23,000</u>                    |
| State General Fund:                      |                              |                             |                                     |
| State Operations                         | \$ 406,306                   | \$ 304,317                  | \$ (67,000)                         |
| Programming Grants                       | 525,177                      | 820,733                     | (450,000)                           |
| TOTAL                                    | <u>\$ 931,483</u>            | <u>\$ 1,125,050</u>         | <u>\$ (517,000)</u>                 |
| Economic Development<br>Initiative Fund: |                              |                             |                                     |
| State Operations                         | \$ 20,000                    | \$ --                       | \$ --                               |
| Programming Grants                       | 742,572                      | --                          | 450,000                             |
| TOTAL                                    | <u>\$ 762,572</u>            | <u>\$ --</u>                | <u>\$ 450,000</u>                   |
| FTE Positions                            | 11                           | 9                           | (2)                                 |

\* Excludes amounts reserved for employee compensation. The Governor's recommendation includes an additional \$450,000 for arts programming grants above the current resources recommendation.

**Agency Request/Governor's Recommendation**

The agency's request for state operating expenditures in FY 1992 totals \$599,306 of which \$406,306 is from the State General Fund, \$167,000 is from federal funds, \$20,000 is from the EDIF, \$5,000 from private donations, and \$1,000 is from other revenue sources. Total requested expenditures for state operations represent an increase of \$84,620 (16.4 percent) from the FY 1991 revised estimate of \$514,686. The agency is requesting a \$105,185 increase in General Fund financing, or 34.9 percent, over the FY 1991 revised estimate of \$301,121, including funding for two additional FTE positions (\$56,320). For FY 1992, the agency requests \$1,652,149 for arts programming grants, an increase of \$435,135 (35.7 percent) above the FY 1991 estimate of \$1,217,014. The request includes \$525,177 from the State General Fund, \$742,572 from the EDIF, \$384,000 from federal funds, and \$400 from other sources. The Governor's recommendation for state operations expenditures in FY 1992 totals \$497,317 of which \$304,317 is from the State General Fund, \$187,000 is from federal funds, \$5,000 is from private donations, and \$1,000 is from other revenue sources. The State General Fund recommendation is \$12,628 less than the FY 1991 recommendation and is \$101,989 less than the agency's FY 1992 State General Fund request. The

*SWAM  
February 21, 1991  
Attachment 3*

Governor's recommendation does not include funding for the requested new positions. The Governor's FY 1992 current resources budget of \$735,134 for arts programming grants of which \$370,734 is from the State General Fund and \$364,400 is from federal funds and other revenue sources is a reduction of \$516,102 from the FY 1991 recommendation. In addition to the current resources budget, the Governor recommends \$450,000 from the State General Fund for a total of \$1,185,134 for arts programming grants.

### Senate Subcommittee Recommendation

**FY 1991.** The Subcommittee concurs with the Governor's recommendation for the current year.

**FY 1992.** The Subcommittee concurs with the Governor's recommendation with the following exceptions:

1. Delete \$53,000 from the State General Fund for two positions -- a Promotional Writer, and a Secretary. This recommendation is a reflection of the Subcommittee's concern over the high percentage of the total Arts Commission budget currently being expended for administrative expenses. The Subcommittee notes that high administrative costs reduces direct support for Kansas artists and arts organizations.

The Subcommittee recognizes that the reduction in staff of the Arts Commission will alter the way the Commission functions. The Commission will no longer be able to provide the same level of technical assistance and the flow of information from the Commission will be curtailed. The Subcommittee believes, however, that during these past three years of enhanced funds, the arts community should be well aware of the existence of the Arts Commission and its programs. As evidenced by the number of grant requests to the Commission, there is an active, dynamic arts constituency in Kansas who do not need to be cajoled into applying for a grant.

2. In keeping with the Subcommittee's wish to reduce administrative expenses, the Subcommittee recommends the deletion of \$14,000 from other operating expenses, including \$8,000 in communications, \$1,000 in printing, and \$5,000 in office supplies.
3. The Subcommittee has a strong commitment to the arts, regarding the arts as fulfilling a vital function in our society. Therefore, the Subcommittee recommends the addition of \$450,000 from the Economic Development Initiatives Fund for arts programming grants, with a proviso that no funds from the EDIF shall be used for administrative expenses; and recommends the deletion of \$450,000 from the State General Fund contained in the Governor's enhanced budget for arts programming grants. The Subcommittee notes that the \$450,000 included in the amount of state support for arts programming grants represents an increase of \$20,000 over FY 1991 levels and will enable the Commission to receive \$90,000 in additional federal funds. The net effect of this recommendation is that while the Subcommittee is reducing administrative expenses, increased

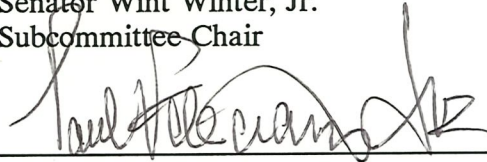
direct support for arts programming is provided and expenditures from the State General Fund are reduced.

4. The Subcommittee recommends that a proviso be placed on the Gifts, Grants, and Bequests Fund to restrict the expenditure of federal funds on administrative expenses to \$187,000.
5. The Subcommittee recommends the introduction of legislation to establish a Department of Cultural Resources, combining the functions of the Kansas State Historical Society and the Kansas Arts Commission. With the establishment of such a agency, administrative expenses would be reduced and better management practices could be achieved. The Subcommittee requests that if this bill is not passed during this session that the bill be studied during the interim by the Joint Committee on Arts and Cultural Resources.



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Senator Wint Winter, Jr.  
Subcommittee Chair



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Senator Paul Feleciano, Jr.

**SUBCOMMITTEE REPORT**

**Agency:** School for the Deaf

**Bill No.** 87

**Bill Sec.** 5

**Analyst:** Piekalkiewicz

**Analysis Pg. No.** 444

**Budget Page No.** 174

| <u>Expenditure Summary</u> | <u>Agency<br/>Req. FY 92</u> | <u>Gov. Rec.<br/>FY 92*</u> | <u>Subcommittee<br/>Adjustments</u> |
|----------------------------|------------------------------|-----------------------------|-------------------------------------|
| State Operations:          |                              |                             |                                     |
| State General Fund         | \$ 6,631,920                 | \$ 5,481,985                | \$ (128,000)                        |
| All Other funds            | 206,400                      | 207,880                     | --                                  |
| <b>TOTAL</b>               | <u>\$ 6,838,320</u>          | <u>\$ 5,689,865</u>         | <u>\$ (128,000)</u>                 |
| FTE Positions              | 190.5                        | 176.5                       | (5.0)                               |

\* Excludes amounts reserved for employee compensation.

**Agency Request/Governor's Recommendation**

The School's request of \$6,838,320 for FY 1992, includes funding for 14.0 FTE new positions, including 12.0 FTE positions associated with implementing a new program for trainable mentally handicapped children who are deaf. The School in FY 1992 is continuing its practice of requesting salary comparison adjustments for its unclassified faculty and dormitory personnel for the purpose of making teacher salaries comparable to teacher salaries in surrounding school districts. The Governor's recommendation is \$5,689,865, which is a reduction of \$1,148,455 from the agency request and an increase of \$126,695 from the FY 1991 recommendation. The Governor's recommendation does not include funding for the requested new positions or the requested salary comparison adjustment for faculty and dormitory personnel.

**Senate Subcommittee Recommendation**

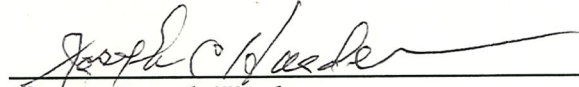
**FY 1991.** The Subcommittee concurs with the Governor's recommendation for the current year.

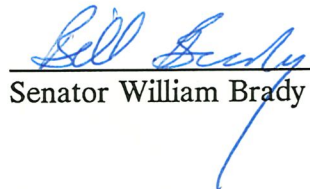
**FY 1992.** The Subcommittee concurs with the Governor's recommendation with the following exceptions:

1. Delete \$154,000 from the State General Fund for five positions which are currently unfilled and have been since the beginning of this fiscal year. Those positions are: 2.5 FTE clerical positions, 1.0 FTE teacher, 1.0 FTE psychologist, and .5 FTE director of research.
2. Add \$26,000 from the State General Fund to reduce the shrinkage rate of 3.5 percent recommended by the Governor to 3.0 percent.

*SWAM*  
*February 21, 1991*  
*Attachment 4*

3. The Subcommittee was informed that the agency has requested a Governor's Budget Amendment for \$45,000 to fully fund the base salary costs of the School's faculty and dormitory staff. The Subcommittee notes that if a GBA is not forthcoming, this issue must be addressed by the Legislature during the Omnibus Session.

  
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Senator Joseph Harder  
Subcommittee Chair

  
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Senator William Brady

**SUBCOMMITTEE REPORT**

**Agency:** Historical Society

**Bill No.** 87

**Bill Sec.** 6

**Analyst:** Piekalkiewicz

**Analysis Pg. No.** 449

**Budget Page No.** 284

| <u>Expenditure Summary</u>                       | <u>Agency<br/>Req. FY 92</u> | <u>Gov. Rec.<br/>FY 92*</u> | <u>Subcommittee<br/>Adjustments</u> |
|--|------------------------------|-----------------------------|-------------------------------------|
| <b>All Funds:</b>                                |                              |                             |                                     |
| State Operations                                 | \$ 6,729,159                 | \$ 5,530,360                | \$ (58,000)                         |
| Aid to Local Units                               | 478,464                      | 517,338                     | --                                  |
| Other Assistance                                 | 118,950                      | 18,950                      | 50,000                              |
| <b>TOTAL</b>                                     | <u>\$ 7,326,573</u>          | <u>\$ 6,066,648</u>         | <u>\$ (8,000)</u>                   |
| <b>State General Fund:</b>                       |                              |                             |                                     |
| State Operations                                 | \$ 5,916,973                 | \$ 4,842,198                | \$ (58,000)                         |
| <b>Economic Development<br/>Initiative Fund:</b> |                              |                             |                                     |
| State Operations                                 | \$ --                        | \$ --                       | \$ --                               |
| Other Assistance                                 | 100,000                      | --                          | 50,000                              |
| <b>TOTAL</b>                                     | <u>\$ 100,000</u>            | <u>\$ --</u>                | <u>\$ 50,000</u>                    |
| <b>FTE Positions</b>                             | 154                          | 144                         | (5)                                 |

\* Excludes amounts reserved for employee compensation.

**Agency Request/Governor's Recommendation**

The Historical Society's FY 1992 request for state operations of \$7,326,573 reflects an increase of \$1,089,349 over the current year estimate. Included in this request is proposed funding for seven new positions, a state records center (\$146,000), reinterpretation of historic sites (\$167,000), and \$99,312 for the creation of a master negative copy of microfilm of state documents, manuscripts, and newspapers. The request includes \$100,000 for the Kansas Committee for the Humanities (KCH). The Governor's recommendation for FY 1992 is \$6,066,648, a reduction of \$1,259,925 from the agency request. Expenditures are not recommended for the requested new positions, the state records center, or the Kansas Committee for the Humanities. The recommendation includes \$17,500 for historic site reinterpretation.

*SWAM*  
*February 21, 1991*  
*Attachment 5*



### Senate Subcommittee Recommendation

**FY 1991.** The Subcommittee concurs with the Governor's recommendation for the current year.

**FY 1992.** The Subcommittee concurs with the Governor's recommendation with the following exceptions:

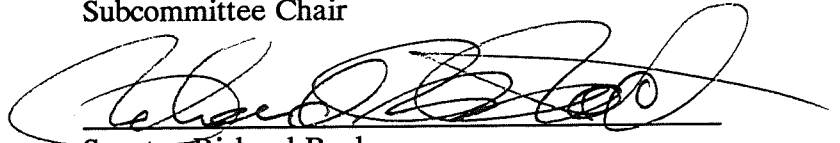
1. Delete \$103,000 from the State General Fund for four historic site curator positions, three at undesignated sites and one at the Souders Farm. This recommendation is a reflection of the Subcommittee's belief that the state is misplacing its resources in providing funding for the staffing of 13 of the 20 state-owned historic sites. The Subcommittee asserts that the staffing of the historic sites is the responsibility of the local communities where those sites are located. The Subcommittee believes strongly that the on-going maintenance of the historic sites is the state's responsibility and by its recommendation the Subcommittee does not wish to suggest that the local communities bear the entire cost of administering the historic sites. The Subcommittee would hope that its recommendation is seen as a first step in establishing a dynamic local and state partnership, which will maximize resources available for the renovation of the historic sites.
2. Add \$5,000 from the State General Fund to the amount recommended by the Governor (\$39,000) for temporary positions at the historic sites. The Subcommittee recognizes that the reduction of four positions at the historic sites may be hard to replace with community volunteers during this transitional year. The Subcommittee recommends that temporary employees be employed at the sites until volunteer staff can be found.
3. Add \$40,000 from the State General Fund for historic site reinterpretation. The Historical Society received an appropriation of \$25,000 for this purpose in FY 1991 and the Governor recommended \$17,500 for FY 1992. With the funds recommended by this Subcommittee, the Historical Society will be able to refurbish several of the sites to an acceptable level. The Subcommittee notes that many of the exhibits at the sites have not been refurbished in 25 years.
4. Delete \$24,000 from the State General Fund for funding a Museum staff person. This position is one of seven which were added to the staff of Kansas Museum of History while it was being constructed to work on the permanent exhibits (a four or five year project). The positions were authorized with the understanding that when the permanent exhibits were completed, the positions would be eliminated, however, the positions are still part of the Society's staff.
5. Add \$24,000 from the State General Fund for the Society's microfilm program to purchase sufficient supplies to continue microfilming at the production level of 2,000 rolls per year.
6. The Subcommittee requests that the agency cancel three outstanding encumbered accounts totaling \$12,314 from previous fiscal years which no longer are required

to pay any outstanding obligations. By canceling those encumbrances the agency would be releasing those funds into the State General Fund.

7. Recommend reappropriation language in S.B. 87 for FY 1991 Economic Development Initiatives capital improvement account to allow the Historical Society to carry forward funds to FY 1992 not expended in FY 1991.
8. Recommend reappropriation language in S.B. 87 for several FY 1991 State General Fund capital improvement accounts to allow the Historical Society to carry forward funds to FY 1992 for projects not completed in FY 1991.
9. Establish in S.B. 87 a Unmarked Burial Sites Fund to allow the Society to accept contributions for the burial of human skeleton remains.
10. Add \$50,000 from the EDIF for the Kansas Committee for the Humanities to be expended as follows: \$20,000 for competitive grants, \$10,000 for the KCH Resource Center, and \$20,000 for an outreach program for local historical societies.



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Senator David Kerr  
Subcommittee Chair



\_\_\_\_\_  
Senator Richard Rock

**SUBCOMMITTEE REPORT**

**Agency:** State Council on Vocational                      **Bill No. 87**    **Bill Sec. 7**  
**Analyst:** Rampey    **Analysis Pg. No. 465**                                      **Budget Page No. 592**

| <u>Expenditure Summary</u>                | <u>Agency<br/>Req. FY 92</u> | <u>Gov. Rec.<br/>FY 92</u> | <u>Subcommittee<br/>Adjustments</u> |
|---|------------------------------|----------------------------|-------------------------------------|
| State Operations:<br>Special Revenue Fund | \$ 150,000                   | \$ 136,562                 | \$ --                               |
| FTE Positions                             | 2.0                          | 2.0                        | --                                  |

**Agency Request/Governor's Recommendation**

**FY 1991.** The Council estimates expenditures of \$154,694 in FY 1991, which is the amount approved by the 1990 Legislature. The Governor recommends expenditures of \$153,172, a reduction of \$1,522 from the Council's request. The reduction is due to a recalculation of fringe benefits.

**FY 1992.** The Council estimates expenditures of \$150,000 in FY 1992, which is the amount of its expected annual federal allocation under the new Carl D. Perkins Vocational and Applied Technology Education Act of 1990. The Governor recommends expenditures of \$136,562, a reduction of \$13,438 from the Council's request. The reduction is entirely in salaries.

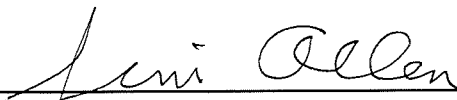
**Senate Subcommittee Recommendations**

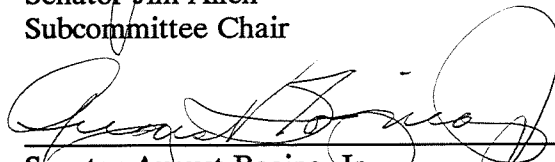
**FY 1991.** The Subcommittee concurs with the recommendations of the Governor.

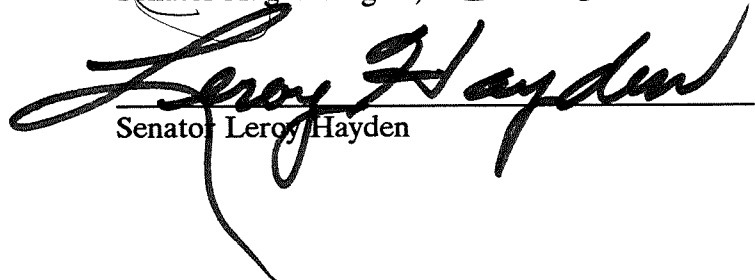
**FY 1992.** The Subcommittee concurs with the recommendations of the Governor, with the following comment:

1. The Council on Vocational Education is an agency whose mandate under federal law is to make recommendations to the State Board of Education, the Governor, the business community, and the general public concerning vocational education. The Subcommittee values the work of the Council, and urges the State Board to be attentive and responsive to the reports and recommendations the Council makes.

*SWAM*  
*February 21, 1991*  
*Attachment 6*

  
\_\_\_\_\_  
Senator Jim Allen  
Subcommittee Chair

  
\_\_\_\_\_  
Senator August Bogina, Jr.

  
\_\_\_\_\_  
Senator Leroy Hayden

**SUBCOMMITTEE REPORT**

Agency: Public Broadcasting Commission      Bill No. 87      Bill Sec. 8  
 Analyst: Piekalkiewicz      Analysis Pg. No. 467      Budget Page No. 456

| <u>Expenditure Summary</u> | <u>Agency<br/>Req. FY 92</u> | <u>Gov. Rec.<br/>FY 92</u> | <u>Subcommittee<br/>Adjustments</u> |
|----------------------------|------------------------------|----------------------------|-------------------------------------|
| State General Fund:        |                              |                            |                                     |
| State Operations           | \$ 6,990                     | \$ 6,189                   | \$ (6,189)                          |
| Aid to Local Units         | 143,000                      | 132,137                    | (132,137)                           |
| Other Assistance           | 837,000                      | 592,177                    | (592,177)                           |
| TOTAL                      | <u>\$ 986,990</u>            | <u>\$ 730,503</u>          | <u>\$ (730,503)</u>                 |
| FTE Positions              | --                           | --                         | --                                  |

**Agency Request/Governor's Recommendation**

The Public Broadcasting Commission's request of \$986,990 for FY 1992 includes \$730,000 for on-going state support for the four existing public television stations, plus one rebroadcast station. The request for the operation grants to the four stations represents an increase of \$77,327, 11.8 percent, over the FY 1991 estimate of \$652,673. Funding in FY 1992 is also requested for an operating grant to KANZ-FM (\$70,000) public radio station, which is an increase of \$37,659 over the current year estimate. The Commission also requests \$150,000 for matching equipment grants for the stations, which is \$110,000 above the amount approved for FY 1991. For FY 1992, the Governor's recommendation provides the exact level of state support (\$652,673) as in the current year for the four public television stations and one public radio station.

**Senate Subcommittee Recommendation**

**FY 1991.** The Subcommittee concurs with the Governor's recommendation of \$652,673 for the current year.

**FY 1992.** The Subcommittee concurs with the Governor's recommendation with the following exception:

1. Delete funding for the public broadcasting stations in S.B. 87 and place an equal amount of funding in the appropriations bill for the Board of Regents. Legislation is not required for the Board to make grants available to the public television and radio stations. The Subcommittee, however, does recommend the introduction of legislation to disband the Public Broadcasting Commission and authorize the Board of Regents to assume responsibilities for the Commission's duties, including:

*SWAM  
 February 21, 1991  
 Attachment 7*

- a. providing coordination on matters relating to public television and radio broadcasting among state agencies and all facets of Kansas public education;
- b. establishing statewide equipment compatibility policies and determine methods of interconnection to be employed within the state; and
- c. recommending to the Governor and the Legislature levels of funding for public television and radio broadcasting operations.

The Subcommittee notes that for several years, the Legislature has been disappointed with the performance of the Commission. The ineffectiveness of the Commission has led to the funding of disparate broadcasting projects with no consideration of the interconnection capabilities of the projects or what long-term costs the state would be expected to bear. The Division of Information Systems and Communications (DISC) conducted a study in 1988, examining the organizational issues, technical issues, and policy issues related to public television and radio. The study found that "the deficiencies historically associated with the Public Broadcasting Commission have resulted in both technological and organizational fragmentation regarding public broadcasting, as well as a duplication of public facilities, which ultimately leads to a lack of statewide coordination and planning and also to costly and wasteful expenditures of state government funds."

It is evident to the Subcommittee that the only function of the Commission is to serve as a funding mechanism for state funding for the public television and radio stations, therefore, the Subcommittee is recommending that the stations be funded in the budget of the Board of Regents as a single line item. The Board will have the discretion to award grants which it feels serve the interests of the state as a whole. The Subcommittee hopes this will end the annual parochial pattern of funding public television and radio stations and will instead address the funding of broadcasting projects which will benefit the entire state.

The Subcommittee notes that the Board of Regents operates a facility known as the Regents' Educational Communications Center (RECC), which is a satellite uplink facility located on the campus of Kansas State University. During the first two years of the Margin of Excellence, the Center received funding for eleven positions, including several engineers and electronic technicians, who have the necessary technical knowledge to evaluate the requests of the public television and radio stations. Affiliated with the Center is the RECC Academic Committee whose membership is provided in an attachment to this report.


2. The Subcommittee would like to express its dismay that KOOD public television station appears to be forever in a state of financial distress and that the only remedy the station has chosen to this situation is to request increasing amounts of state support. For FY 1992, the station is requesting an increase of \$44,000 in state support, regardless of the fact that the station received the staggering



amount of \$273,818 for FY 1991 (which was an increase of \$83,818 over FY 1990), compared with the \$132,137 received from the state by the Topeka and Wichita stations. The Subcommittee notes that the Senate Subcommittee which reviewed the Public Broadcasting Commission budget during the 1990 Session noted the same concerns and did not recommend the additional state funds for KOOD.

Contrary to representations, the station is not managing its operations according to accepted standard business practices, evidenced by the fact that the station does not fund the depreciation of its equipment. Furthermore, the station has failed to take advantage of obvious cost efficiencies by providing instructional educational services at a loss of \$30,000, when KCPT, Kansas City public television station could be providing those services. (KCPT is currently providing instructional educational services to 200,000 Kansas school children.) KPTS (Wichita), as an example, after analyzing all the costs and benefits chose to request that KCPT provide instructional educational services to the Wichita area. This area is now reaping the benefits of excellent full service instructional television at a lower cost than the Wichita public television could provide.

3. The Subcommittee heard testimony from KHCC-FM (Hutchinson) public radio station, which has requested \$67,312 from the State General Fund to match federal and local support for a project to construct a new public radio station in west central Kansas, an area which currently does not receive public radio coverage. The Subcommittee notes that this is a worthy project, and that the precedent has been established for the state to contribute to the funding of projects for unserved areas. The Subcommittee notes that in its recommendation to fund the public broadcasting stations through the Board of Regents it did not designate how the single line item appropriation should be allocated. Under the new method of funding public broadcasting stations, the KHCC project is eligible to receive state funding.
4. Regardless of whether there will be increased revenue available, the Subcommittee believes its recommendation is important because it will provide for a more effective and cost efficient way of administering grants for public broadcasting projects which will better serve the people of Kansas.




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Senator Wint Winter, Jr.  
Subcommittee Chair




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Senator Paul Feleciano, Jr.

**Areas Represented by the Members of the  
Kansas Regents Educational Communications Center  
Academic Committee**  
(term expiration date in parenthesis)

- 1-8. Regents Institutions  
(one from each)
- Dr. Faye Vowell  
Associate Vice President  
Emporia State University  
(1992)
- Dr. James Murphy, Provost  
Fort Hays State University  
(1993)
- Dr. Jerry Cole  
V. P. for Academic Affairs  
Kansas College of Technology  
(1991)
- Dr. Bob Kruh, Vice Provost  
Kansas State University  
(1992)
- Dr. Suzan Shafer, Dean  
Div. of Continuing Studies  
Pittsburg State University  
(represented by Jane Kelting)  
(1993)
- Dr. Bob Senecal  
Assoc. Vice Chancellor and  
Dean, Continuing Education  
The University of Kansas  
(1991)
- Dr. Gerald McDougall  
Assoc. Vice President,  
Academic Affairs  
Wichita State University  
(1992)
- Dr. Linda L. Davies  
Asst. Dir. for Ed. Technology  
K. U. Medical Center  
(1993)
9. Community Colleges
- Dan Kinney, President  
Coffeyville Community College  
(1993)
10. The Office of the  
Commissioner of Education
- Dr. Sharon Fraden  
Assistant Commissioner  
State Department of Education  
(1991)

11. School Board Members  
Kenneth Berndt  
School Board Member, USD #307  
Ell-Saline  
(1992) (Committee Secretary)
12. School Administrators  
Roy Keller, Superintendent  
WaKeeney USD # 208  
(1993) (Committee Chair)
13. K-12 Teachers  
Janice Kohley  
Secondary Teacher  
Cherokee USD #247  
(1991)
14. Area Vocational Schools  
Bill Berry, Director  
Manhattan Area  
Vocational School  
(1992)
15. Area Educational  
Service Centers  
Don Nigus, Director  
Southwest Plains Regional  
Service Center, Sublette  
(1993)
16. Special Education  
Cooperatives  
Dr. Pat Stephens  
Executive Director, South  
Central Kansas Education  
Service Center, Mulvane  
(1991) (Committee Vice-Chair)
17. Non-public Education  
Organizations  
Robert DeBruyn, President  
The Master Teacher, Inc.  
Manhattan  
(1992)
18. Public Governmental Agencies  
Duane Johnson  
State Librarian  
State Capitol, Topeka  
(1993)
19. Private Business/Industry  
The Honorable John K. Pearson  
Judge, U.S. Bankruptcy Court  
District of Kansas, Wichita  
(1991)
20. At-Large  
(to be selected  
by the committee)  
(1992)
21. Ex Officio  
Dr. Mel Chastain, Director  
Kansas Regents Educational  
Communications Center

SUBCOMMITTEE REPORT

Agency: Bicentennial Commission

Bill No. 87

Bill Sec. 9

Analyst: Piekalkiewicz

Analysis Pg. No. 471

Budget Page No. 106

| <u>Expenditure Summary</u>              | <u>Agency<br/>Req. FY 92</u> | <u>Gov. Rec.<br/>FY 92</u> | <u>Subcommittee<br/>Adjustments</u> |
|---|------------------------------|----------------------------|-------------------------------------|
| State General Fund:<br>Other Assistance | \$ 17,450                    | \$ 14,738                  | \$ --                               |

**Agency Request/Governor's Recommendation**

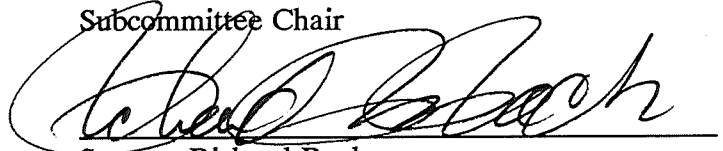
For FY 1992, the Commission requests total expenditures of \$17,450 from the State General Fund for the final six months of Commission activities during which time the Commission plans a celebration of the Bill of Rights. Of the total amount requested, \$14,800 is for administrative expenses and \$2,650 for programming. The Governor recommends \$14,738 for FY 1992, the same amount as recommended in the current year.

**Senate Subcommittee Recommendation**

The Senate Subcommittee concurs with the Governor's recommendation.



\_\_\_\_\_  
Senator Dave Kerr  
Subcommittee Chair



\_\_\_\_\_  
Senator Richard Rock