Approved	March 19,	1991	۲
		Date	

MINUTES OF THESENATE COMMITTEE ON _	LOCAL GOVERNMENT	
The meeting was called to order by	Sen. Don Montgomery  Chairperson	at
9:00 a.m./pxn. on March 8		ol.
All members were present except:		

Senators Burke and Gaines

Committee staff present:

Theresa Kiernan, Revisor of Statutes
Mike Heim, Legislative Research
Emelene Correll, Legislative Research
Shirley Higgins, Committee Secretary
Conferees appearing before the committee: None

The meeting was called for the purpose of discussion and possible action on bills previously heard.

SB 271 - Concerning emergency medical services.

Ms. Kiernan passed out a balloon of the bill and explained the amendments. (Attachment 1). The Chairman stated that he feels subsection (e) on the last page of the balloon clouds the issue again. Describing "non-emergency" addressed the problem, but now subsection (e) seems to cloud it again. He asked Patsy Johnson of the State Board of Nursing if she would be willing to pull this section, and she was agreeable. Therefore, it was the consensus of the committee to delete subsection (e) of Section 8.

With regard to the deletion to section (b) on page three of the bill, Ms. Correll expressed the thought that this might change the law allowing a student to administer shots during training. Ms. Johnson said the deletion would allow students to do anything as long as supervised as in the new language. "Tuck" Duncan of Medivac stated that this language may have to be reconsidered in the House committee because the legislative intent may be questioned. Jerry Slaughter of the Kansas Medical Society commented that the Human Arts Act would cover this.

Sen. Petty made a motion to adopt the proposed amendments to SB 271, Sen. Allen seconded, and the motion carried.

Sen. Frahm made a motion to recommend SB 271 favorable for passage as amended, Sen. Petty seconded, and the motion carried.

SB 273 - Concerning health care providers, relating to peer review.

Ms. Kiernan had prepared a <u>Substitute for SB 273</u>. (Attachment 2). She explained each amendment. With regard to section (b) on page two, Sen. Steineger noted this is controversial because of concern that it may remove some victim's rights.

Sen. Daniels made a motion to adopt the amendments and provide for a substitute bill, Sen. Frahm seconded, and the motion carried.

Sen. Daniels made a motion to report Substitute for SB 273 favorable for passage, Sen. Allen seconded, and the motion carried.

SB 298 - Concerning Accessibility of public buildings.

The Chairman noted that lines 29 and 41 give the Attorney General the power to enforce the law. Ray Petty, Independence, Inc., of Lawrence, questioned if there would be a fiscal impact. The Chairman said it was doubtful if extra staff would be needed by the Attorney General's office if the bill were passed.

Ms. Correll questioned the need for rules and regulations in New Section 3. Mr. Petty stated that he had worked with the Attorney General's office and they had felt that these three things are needed.

#### CONTINUATION SHEET

MINUTES OF THE	SENATE COMMITTEE ON	LOCAL GOVERNMENT	
room531-N_ Statehous	se at 9:00 a.m. <del>XXXX</del> on	March 8	

Sen. Frahm made a motion to amend SB 298 by striking "shall" in New Sec. 3 and inserting "may", Sen. Petty seconded, and the motion carried.

Ms. Kiernan suggested an amendment on page 1, line 33, by inserting, following "attorney general", "county or district attorney" to give them the authority to act without the approval of the Attorney General or local governing body, Sen. Petty made a motion to so amend, Sen. Allen seconded, and the motion carried.

Sen. Allen made a motion to recommend SB 298 favorable for passage as amended, Sen. Frahm seconded, and the motion carried.

SB 260 - Concerning the payment for construction goods and services.

Tom Slattery, Associated General Contractors of Kansas, who had requested the bill informed the committee that KDOT supports the amendment offered, but he needs to work with the League of Municipalities yet. The committee asks that the bill be rereferred in order that it may be worked on later.

SB 186 - Relating to county roads and bridges.

The Chairman said an Attorney General's opinion is needed as to when the county has to put out bids for anything over \$10,000.00, therefore, the bill will be held until next year.

SB 264 - Relating to the compensation of county treasurers.

The Chairman said there is a House bill that does just the opposite of this bill, and there are some real problems with the language in this bill. Therefore, he would like to recommend  $\underline{SB}$  264 for an interim study, and the committee agreed.

 $\underline{\text{SB}}$  306 - Concerning the law enforcement communications committee; relating to the membership thereof and the powers and duties thereof.

The Chairman informed the committee that the Department of Corrections no longer wants to be included in the bill.

Sen. Daniels made a motion to recommend SB 306 favorable for passage, Sen. Allen seconded, and the motion carried.

The minutes of March 7 were approved with one typographical correction.

The meeting was adjourned at 9:52 a.m.

Date: 3-8-91	
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## GUEST REGISTER

## SENATE

## LOCAL GOVERNMENT

NAME	ORGANIZATION	ADDRESS
Bob McDaneld	Board of EMS	
Pat Johnson:	Board of Wars La	
DON WHITE	Board of EMS	
Ion Pollar	SERLUICK CONTIEMS	Wich ita.
Terri Roberts	KSNA	TopeKa
Mary Kopp	KSNA	Toseka
· Kay Retty	Independence Inc	Laurence
Chyp Wheelen	K5 Medical Soc.	Topeka
Jerry Slaughter	11. 11	1.11
JULY DUNGEN	nedelsc	Topely
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AN ACT concerning emergency medical services; amending K.S.A. 1990 Supp. 65-6112, 65-6119, 65-6120, 65-6121, 65-6122, 65-6123 and 65-6120 and repealing the existing sections.

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Be it enacted by the Legislature of the State of Kansas: Section 1. K.S.A. 1990 Supp. 65-6112 is hereby amended to read

- as follows: 65-6112. As used in this act: (a) "Administrator" means the administrator of the emergency medical services board. (b) "Ambulance" means any privately or publicly owned motor
- vehicle, airplane or helicopter designed, constructed, prepared and equipped for use in transporting and providing emergency care for individuals who are ill or injured.
- (c) "Ambulance service" means any organization operated for the purpose of transporting sick or injured persons to or from a place where medical care is furnished, whether or not such persons may be in need of emergency or medical care in transit.
- (d) "Attendant" means a erash injury management technician, an emergency medical technician, an emergency medical technicianintermediate, an emergency medical technician-defibrillator or a mobile intensive care technician whose primary function is ministering to the needs of persons requiring emergency medical services.
- (e) "Board" means the emergency medical services board established pursuant to K.S.A. 1989 1990 Supp. 65-6102, and amendments thereto.
- (f) "Crash injury management technician" means any person who has successfully completed a course of training, approved by the board, in preliminary emergency medical care and who holds a valid erash injury management technician certificate under this act.
- (g) (f) "Emergency medical service" means a service which prevides for the effective and coordinated delivery of such emergency care as may be required by an emergency, including services provided by first responders and transportation of individuals by ground or air ambulances and the performance of authorized emergency care by a person licensed to practice medicine and surgery, a licensed professional nurse, a registered physician's assistant, a erash injury

, 65-6129 and 65-6145

, care ambulance services

management technician, an emergency medical technician, emergency medical technician-intermediate, emergency medical technician-defibrillator or a mobile intensive care technician.

- (h) (g) "Emergency medical technician" means any person who has successfully completed a course of training, approved by the board, in preliminary emergency medical care and who holds a valid emergency medical technician certificate under this act.
- (i) (h) "Emergency medical technician-defibrillator" means any person, currently certified as an emergency medical technician or emergency medical technician-intermediate, who has successfully completed a training program in cardiac defibrillation approved by the board and who holds a valid emergency medical technician-defibrillator certificate under this act.

- (i) "Emergency medical technician-intermediate" means any person, currently certified as an emergency medical technician or emergency medical technician-defibrillator, who, has successfully completed a course of training approved by the board which includes training in veni-puncture for blood sampling and administration of intravenous fluids and advanced patient assessment and who holds a valid emergency medical technician-intermediate certificate under this act.
- (k) (j) "First responder" means a person who has successfully completed a course of training in preliminary emergency care, who holds a valid first responder certificate under this act and who provides services to individuals in need of emergency medical care that assist in stabilization or improvement of such individual's condition until personnel with a higher level of training arrive at the scene and assume responsibility for the individual.
- (1) (k) "Instructor-coordinator" means any person who has successfully completed a course of training, approved by the board, to instruct attendants and first responders, and who holds a valid instructor-coordinator certificate under this act.
- (m) (l) "Local component medical society" means a county medical society or a multicounty medical society.
- (n) (m) "Medical adviser" means a person licensed to practice medicine and surgery.
- (e) (n) "Mobile intensive care technician" means any person who has successfully completed a course of training, approved by the board, in emergency medical care, and who holds a valid mobile intensive care technician certificate under this act.
- (p) (o) "Municipality" means any city, county, township, fire district or ambulance service district.
  - (q) (p) (Operator" means a person or municipality who has a

, emergency medical technician,

(p) "Non-emergency transportation" means the transport of a sick or injured person under a foreseen combination of circumstances calling for continuing medical care of such person.

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permit to operate an ambulance service in the state of Kansas. (r) (q) "Person" means an individual, a partnership, an association, a joint-stock company or a corporation. (1) "qualified instructor" means a person licensed to practice medicine and surgery, a registered professional nurse, an instructorcoordinator or a mobile intensive care technician. Sec. 2. K.S.A. 1990 Supp. 65-6119 is hereby amended to read as follows: 65-6119. Notwithstanding any other provision of law, mobile intensive care technicians may perform any of the following: (a) Render rescue, first aid and resuscitation services May 10 perform all the authorized activities of an emergency medical tech-11 nician as described in K.S.A. 1990 Supp. 65-6121, and amendments 12 13 thereto. (b) During training at a medical care facility and while caring 14 for patients in a medical care facility administer parenteral 15 medications, under the direct supervision of a person licensed to 16 practice medicine and surgery or a registered professional nurse 17 qualified instructor, perform those activities authorized by this sec-18 tion and K.S.A. 1990 Supp. 65 6121, and amendments thereto. 19 (c) Perform cardiopulmonary resuscitation and defibrillation in a 20 pulseless, nonbreathing patient. 21 (d) When voice contact or a telemetered electrocardiogram is 22 23 monitored by a person licensed to practice medicine and surgery or a registered professional nurse where authorized by a person licensed 24 to practice medicine and surgery, and direct communication is main-25 tained, and upon order of such person or such nurse do any of the 26 27 following: 28 (1) Perform veni-puncture for the purpose of blood sampling collection and initiation and maintenance of intravenous infusion of saline solutions, dextrose and water solutions or ringers lactate IV 30 31 solutions. Perform gastric suction by intubation. 32 33 Perform endotracheal intubation. (4) Administer parenteral injections of any of the following classes 34 35 of drugs: 36 (A) Antiarrhythmic agents. (B) Vagolytic agents. 37 38 Chronotropic agents. 39 Analgesic agents. (D) Alkalinizing agents. 40 (E)

(5) Administer such other medications or procedures as may be

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(F) Vasopressor agents.

deemed necessary by such an ordering person.

The a medical care facility, a qualified instructor means a person licensed to practice medicine and surgery or a licensed professional nurse.

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(e) Perform, during an emergency, those activities specified in subsection (d) before contacting the person licensed to practice medicine and surgery or authorized registered professional nurse when specifically authorized to perform such activities by written protocols approved by the local component medical society.

Sec. 3. K.S.A. 1990 Supp. 65-6120 is hereby amended to read as follows: 65-6120. Notwithstanding any other provision of law to the contrary, an emergency medical technician-intermediate:

(a) May perform any of the activities described by K.S.A. 1988 1990 Supp. 65-6121, and amendments thereto, which an emergency medical technician may perform;

(b) during training and while under the direct supervision of a qualified instructor, perform those activities authorized by this section and K.S.A. 65 6121, and amondments thereto:

(b) (c) when approved by the local component medical society and where voice contact by radio or telephone is monitored by a person licensed to practice medicine and surgery or a registered professional nurse, where authorized by a person licensed to practice medicine and surgery, and direct communication is maintained, upon order of such person or such nurse may perform veni-puncture for the purpose of blood sampling collection and initiation and maintenance of intravenous infusion of saline solutions, dextrose and water solutions or ringers lactate IV solutions; or

(e) when under the direct supervision of a mobile intensive eare technician who is functioning under the provisions of subsection (e) of K.S.A. 1988 Supp. 65-6119 may perform the functions authorized under subsection (b) of this section (d) perform, during an emergency, those activities specified in subsection (e) before contacting the person licensed to practice medicine and surgery or authorized registered professional nurse when specifically authorized to perform such activities by written protocols approved by the local component medical society.

Sec. 4. K.S.A. 1990 Supp. 65-6121 is hereby amended to read as follows: 65-6121. Notwithstanding any other provision of law to the contrary, an emergency medical technician may perform any of the following:

- (a) Patient assessment and vital signs;
- (b) airway maintenance to include use of:
- (1) Oropharyngeal and nasopharyngeal airways;
- 40 (2) esophageal obturator airways with or without gastric suction 41 device; and
  - (3) oxygen demand valves.
  - (c) Oxygen therapy;

(f) Perform, during "non-emergency transportation", those activities specified in this section when specifically authorized to perform such activities by written protocols approved by the local component medical society.

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( d) Perform, during "non-emergency transportation", those activities specified in this section when specifically authorized to perform such activities by written protocols approved by the local component medical society.

- oropharyngeal suctioning;
- cardiopulmonary resuscitation procedures;
- control accessible bleeding:

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- application of pneumatic anti-shock garment;
- management of outpatient medical emergencies;
- extrication of patients and lifting and moving techniques;
- management of musculoskeletal and soft tissue injuries to include dressing and bandaging wounds or the splinting of fractures, dislocations, sprains or strains;
  - (k) use of backboards to immobilize the spine:
  - administer syrup of ipecac, activated charcoal and glucose; or
- (m) monitor peripheral intravenous line delivering intravenous fluids during interfacility transport with the following restrictions:
- (1) The physician approves the transfer by an emergency medical technician:
- (2) no medications or nutrients have been added to the intravenous fluids; and
- (3) the emergency medical technician may monitor, maintain and shut off the flow of intravenous fluid; or
- (n) during training, under the direct supervision of a qualified instructor, perform these activities authorized by this section.
- Sec. 5. K.S.A. 1990 Supp. 65-6122 is hereby amended to read as follows: 65-6122. Notwithstanding any other provision of law to the contrary, a crash injury management technician may perform any of the following:
  - (a) Initial seene management;
  - patient assessment and vital signs;
  - airway maintenance to include:
- 29 Oropharyngeal airways: 30
  - oropharyngeal suctioning; or
  - use of bag valve mask.
  - Oxygen therapy:
- 33 provide eardiopulmonary resuscitation procedures:
- 34 control accessible bleeding:
- application of pneumatic anti-shock trousers; 35 36
  - management of outpatient medical emergencies:
  - extrication of patients and lifting and moving techniques;
- 38 management of musculoskeletal and soft tissue injuries to include dressing and bandaging wounds and the splinting 39 of fractures, dislocations, sprains or strains; or 40 41
  - (k) use of backboards to immobilize the spine. Any person who is certified as a crash injury management technician on the fective date of this act may apply for certification as a first re-

Perform, during "non-emergency transportation", those activities specified in this section when specifically authorized perform activities by such written protocols approved by the local component medical society.

ponder or emergency medical technician as prescribed by rules and regulations adopted by the board.

Sec. 6. K.S.A. 1990 Supp. 65-6123 is hereby amended to read as follows: 65-6123. Notwithstanding any other provision of law to the contrary, an emergency medical technician-defibrillator:

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- (a) May perform any of the activities described by K.S.A. 1988 1990 Supp. 65-6121, and amendments thereto, which an emergency medical technician may perform;
- (b) when approved by the local component medical society and where voice contact by radio or telephone is monitored by a person licensed to practice medicine and surgery or a registered professional nurse, where authorized by a person licensed to practice medicine and surgery, and direct communication is maintained, upon order of such person or such nurse, may perform electrocardiographic monitoring and defibrillation; or
- (c) perform, during an emergency, those activities specified in subsection (b) before contacting the person licensed to practice medicine and surgery or authorized registered professional nurse when specifically authorized to perform such activities by written protocols approved by the local component medical society; or

(d) during training, under the direct supervision of a qualified instructor, perform those activities authorized by this section and K.S.A. 1900 Supp. 65-6121, and amendments thereto.

- Sec. 7. K.S.A. 1990 Supp. 65-6129 is hereby amended to read as follows: 65-6129. (a) Application for an attendant's or instructor coordinator's certificate shall be made to the emergency medical services board upon forms provided by the administrator. The board may grant an attendant's or instructor coordinator's certificate to an applicant who: (1) Has made application within one year after successfully completing the appropriate course of instruction for the classification of attendant's or instructor coordinator's certificate for which application has been made; (2) has passed an examination prescribed by the board; and (3) has paid a fee for the classification of attendant's or instructor coordinator's certificate for which application has been made as prescribed by rule and regulation of the board.
- (b) An attendant applying for a erash injury management technician's an instructor coordinator's certificate shall have successfully completed a course of training, approved by the board, in preliminary emergency medical eare instructing and coordinating attendant training programs. An attendant applying for an emergency medical technician's certificate shall have successfully completed a course of training, approved by the board, in preliminary emergency

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or

(d) Perform, during "non-emergency transportation", those activities specified in this section when specifically authorized to perform such activities by written protocols approved by the local component medical society.

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redical care. An attendant applying for a mobile intensive care inician's certificate shall have successfully completed a course of aining, approved by the board, which shall include, but not be limited to, didactic and clinical experience in a cardiac care unit and in an emergency vehicle unit. An attendant applying for an emergency medical technician-intermediate certificate shall have been certified as an emergency medical technician and, after certification as an emergency medical technician, shall have successfully completed a course of training, approved by the board, which shall include training in veni-puncture for blood sampling and administration of intravenous fluids and advanced patient assessment. An attendant applying for an emergency medical technician-defibrillator certificate shall have been certified as an emergency medical technician and, after certification as an emergency medical technician, shall have completed a training program approved by the emergency medical services board. Any program of instruction or training offered by the armed forces of the United States or in a jurisdiction other than Kansas, which program is at least equivalent to the program approved by the board for the class of attendant's certificate applied for, shall be granted reciprocity by the board for purposes of satisfying the requirements of subsection (a)(1) of this section.

- (c) An attendant's or instructor coordinator's certificate shall be valid through December 31 of the year following the date of its initial issuance and may be renewed thereafter for a period of one year for each renewal for a fee as prescribed by rule and regulation of the board upon presentation of satisfactory proof that the attendant has successfully completed continuing education in emergency medical care as provided in this subsection. Attendants shall complete not less than eight hours of continuing education as prescribed and approved by the emergency medical services board for each full calendar year that has elapsed since the certification or the last renewal thereof. If a certificate is not renewed within 30 days after its expiration such certificate shall be void.
- (d) The emergency medical services board may issue a temporary certificate to any person who has not qualified for an attendant's certificate under subsection (a) when:
- (1) The operator for whom such person serves as an attendant requests a temporary certificate for that person; and
- (2) such person meets or exceeds minimum training prescribed by the board by rules and regulations.

A temporary certificate shall be effective for one year from the date of its issuance or until the person has qualified as an attendant under subsection (a), whichever comes first. A temporary certificate

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shall not be renewed and shall be valid only while an attendant works for the operator requesting the temporary certificate.

- (e) At least once each month all fees received pursuant to the provisions of this section shall be remitted to the state treasurer. Upon receipt of each such remittance, the state treasurer shall deposit the entire amount thereof in the state treasury to the credit of the state general fund.
- (f) If, within two years of the date of expiration of an attendant's or instructor coordinator's certificate, such person applies for renewal of the certificate, the board may grant a certificate to such applicant without such applicant completing a course of instruction specified in subsection (b) if the applicant has passed an examination prescribed by the board completed continuing education requirements and has paid a fee prescribed by rule and regulation of the board.
- Sec. 8. K.S.A. 1990 Supp. 65-6112, 65-6119, 65-6120, 65-6121,

65-6122, 65-6123 and 65-6120 are hereby repealed.

Sec. 9. This act shall take effect and be in force from and after its publication in the statute book.

See attached for Sec. 8. K.S.A. 65-6145

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- Sec. 8. K.S.A. 1990 Supp. 65-6145 is hereby amended to read as follows: 65-6145. Nothing in this act shall be construed: (a) To preclude any municipality from licensing or otherwise regulating first responders operating within its jurisdiction, but any licensing requirements or regulations imposed by a municipality shall be in addition to and not in lieu of the provisions of this act and the rules and regulations adopted pursuant to this act;
- (b) to preclude any person certified as an attendant from providing emergency medical services to persons requiring such services;  $e^{\pm}$
- (c) to preclude any individual who is not a certified first responder from providing assistance during an emergency so long as such individual does not represent oneself to be a certified first responder:
- (d) to preclude the provision of authorized activities by students enrolled in an initial course of training or continuing education approved by the board when supervised by a qualified instructor; or
- (e) to authorize the practice of nursing, as defined in K.S.A. 65-1113, and amendments thereto, unless licensed to do so.

# Substitute for SENATE BILL NO. 273 By Committee on Local Government

AN ACT concerning first responders and attendants; relating to peer review.

### Be it enacted by the Legislature of the State of Kansas:

Section 1. (a) When used in this act:

- (1) "First responder" shall have the same meaning ascribed thereto by K.S.A. 1990 Supp. 65-6112, and amendments thereto;
- (2) "attendant" shall have the same meaning ascribed thereto by K.S.A. 1990 Supp. 65-6112, and amendments thereto;
  - (3) "peer review" means any of the following functions:
- (A) Evaluate and improve the quality of services rendered by first responders or attendants;
- (B) determine that services rendered were provided pursuant to law or written protocols approved by the local component medical society and were performed in compliance with the applicable standard of care;
- (C) evaluate the qualifications, competence and performance of first responders or attendants or to act upon matters relating to the discipline of any individual first responder or attendant;
  - (D) reduce morbidity or mortality;
- (E) review the professional qualifications or activities of first responders or attendants;
- (F) evaluate, review or improve methods, procedures or treatments being utilized by first responders or attendants.
- (4) "peer review officer or committee" means an individual employed, designated or appointed by, or a committee of or employed, designated or appointed by the operator of an ambulance service as defined by K.S.A. 65-6112, and amendments thereto, or a state or local association of ambulance services, attendants or first responders and authorized to perform peer review.

Senate L.G. 3-8-91 Attachment a

- (b) Except as provided by K.S.A. 60-437, and amendments thereto, and by subsections (c) and (d), the reports, statements, memoranda, proceedings, findings and other records of peer review committees or officers shall be privileged and shall not be subject to discovery, subpoena or other means of legal compulsion for their release to any person or entity or be admissible in evidence in any civil, criminal or any administrative proceeding. Information contained in such records shall not be discoverable or admissible at trial in the form of testimony by an individual who participated in the peer review process. This privilege may be claimed by the legal entity creating the peer review committee or officer.
- (c) Subsection (b) shall not apply to proceedings in which a first responder or attendant contests the revocation, limitation, modification or suspension of certification thereof.
- (d) A peer review committee or officer shall report to the emergency medical services board any disciplinary action or recommendation of such committee or officer and shall transfer to the board the records of such committee's or officer's proceedings. Reports and records so furnished shall not be subject to discovery, subpoena or other means of legal compulsion for their release to any person or entity and shall not be admissible in evidence in any civil, criminal or any administrative proceeding other than a disciplinary proceeding by the emergency medical services board.
- (e) A peer review committee or officer may report to and discuss its activities, information and findings to other peer review committees or officers or operator of an ambulance service without waiver of the privilege provided by subsection (b) and the records of all such committees or officers relating to such report shall be privileged as provided by subsection (b).
- Sec. 2. This act shall take effect and be in force from and after its publication in the statute book.