

Approved Saturday, May 4, 1991
Date

MINUTES OF THE SENATE COMMITTEE ON EDUCATION

The meeting was called to order by SENATOR JOSEPH C. HARDER at
Chairperson

1:15 ~~xxx~~ p.m. on Thursday, February 14, 1991 in room 313-S of the Capitol.

All members were present except:

Committee staff present:

Mr. Ben Barrett, Legislative Research Department
Ms. Avis Swartzman, Revisor of Statutes
Mr. Dale Dennis, Assistant Commissioner of Education
Mrs. Millie Randell, Committee Secretary

Conferees appearing before the committee:

SB 26 - School finance (by Special Committee on School Finance)
SB 110 - School finance (Governor's proposal)

Dr. Robert Hull, Superintendent, USD 367, Osawatomie
Mr. Charles Mansfield, Superintendent, USD 365, Garnett
Mr. Ernest McClain, Superintendent, USD 215, Lakin
Mr. Bruce Kienapfel, Superintendent, USD 214, Ulysses
Mr. Jim Chadwick, Superintendent, USD 300, Comanche County
Mr. Peter O'Brien, Superintendent, USD 432, Victoria
Mr. Gary Stotts, Acting Budget Director, State of Kansas

Chairman Joseph C. Harder called the meeting to order. He welcomed visitors in the Old Supreme Court Room and extended a welcome to conferees from Greenbush, Ulysses, Coldwater, and Oakley, KS. Calling attention to the two-way interactive video network hookup between Topeka and the participating cities, the Chairman expressed appreciation to the Education Technology Fair contributors (Attachment 1) who made possible this technological demonstration of the Committee meeting which is a part of the Education Technology Fair (Attachment 2) on display today in the Statehouse.

The Chair explained that the purpose of today's meeting is to hear testimony on two school finance bills, SB 26, recommended by the Special Committee on School Finance, and SB 110, recommended by the Governor. He then directed attention to Greenbush and called upon the first conferee, Dr. Robert Hull, superintendent, USD 367, Osawatomie.

Dr. Hull, stating that he will address SB 26, described the bill as one which tries to deal fairly with the issues of school finance in order to provide quality education in Kansas schools. Dr. Hull referenced his remarks to four particular points of SB 26: 1) District wealth. Dr. Hull described as prudent the Committee's efforts to establish district wealth as a one year sum of assessed valuation plus 24% of taxable income. 2) Budget limitations. Dr. Hull said he agrees with the Committee's adoption of 102% - 106% budget controls, because budget controls of 101%-103% would not be sufficient for districts which want to improve or just catch up. 3) 30-mill minimum levy. Dr. Hull said he appreciates the efforts of the Committee in its attempt to equalize the tax effort and to more equally distribute the revenue. 4) Categorical Aid. Dr. Hull urged support for 100% reimbursement and pointed out that approximately half of the school districts would have to use General Fund money to support transportation costs if they are not fully covered by the state. He said he also favors SB 26 as it relates to special education reimbursement. Dr. Hull asserted that the most important thing to remember in a school finance formula is to make sure state aid for students is not dependent upon geographical location or district wealth.

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON EDUCATION,
room 313-S, Statehouse, at 1:15 ~~xxm~~/p.m. on Thursday, February 14, 1991

The Chairman next called upon Mr. Charles Mansfield, superintendent, USD 365, Garnett, also speaking from Greenbush.

Mr. Mansfield noted that there are two main issues which relate to school finance: funding of the School District Equalization Aid formula and property tax relief which, he said, has appeared in the school finance picture this year. He recommended that these two issues be dealt with separately. Speaking to SB 110 and the budget control limitations of 101%-103%, Mr. Mansfield said that although the budget controls might be sufficient to keep up with inflation, they are not enough to allow districts to move forward as the Legislature is suggesting. He said he does support efforts to merge the 4th into the 5th Enrollment Category, as the the 4th Enrollment Category schools have been handicapped financially. Mr. Mansfield supported the concept for district wealth, because, he said, it is more responsive to shifts or changes in valuation. He stated that although his district has not gained or lost as a result of averaging, it appears wealthier with two-year averaging in effect. He stated that although the School District Ad Valorem Tax Reduction Fund is a good concept to provide property tax relief, he termed it disequalizing.

Mr. Mansfield said he believes 100% of transportation cost should be funded and pointed out that it does not fully fund those schools above the median. Mr. Mansfield also stated his support for transportation funding to schools which bus students to parochial schools and for special education funding, so that money will not be transferred from the General Fund to pay for these costs.

During the five-minute break before the next conferees, Mr. Mansfield, replying to a question regarding the 30-mill minimum levy, said that due to low valuations in his area, the property owners in his district are paying considerably more than the people in two contingent districts which have higher valuations. Dr. Hull also replied that a student's educational opportunity should not be dependent upon where a student lives.

In further response, Mr. Mansfield said that excess cost is a difficult term to define when working with a student who has a special problem or handicap.

Regarding continuance of gifted education programs, both conferees indicated their desire to continue the program if both the mandate and funding should be revoked.

The Chair directed Committee attention to Ulysses, which is a member of the High Plains Educational Cooperative. Mr. Bruce Kienapfel, superintendent, USD 314, Ulysses, expressed appreciation for the second opportunity to participate in this two-way interactive video conference and expressed confidence that through this technology proximity will become less of an issue to people in our part of the state, as they will have the same opportunity for input as people near the Topeka area have had historically. He then introduced Superintendent Ernest McClain of Lakin, USD 215.

Mr. McClain said he would address his remarks mainly to New Sec. 8 of SB 26, relating to the 30-mill minimum levy. He described the financial straits of his district because of the low budget controls that have been placed upon it for the last several years. He said it appears that lack of General Aid is leaving property tax control up to the local school board. Mr. McClain also expressed concern that since cattle, farm machinery, aircraft and business inventories have been removed from the tax rolls, a need for additional revenue might be collected from districts which have natural gas or other utilities and upon which the state already is collecting a severance tax. He felt that the amount of money (\$30M) that might be derived from this source would be very insignificant when divided among 280 school districts, but it would be detrimental to the small town business people in the communities involved.

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Mr. McClain felt that the formula punishes students whose district is above the median budget per pupil, and he recommended the minimum amount of budget control increase be equal to the rate of inflation. Mr. McClain recommended a budget increase that would be equal to whatever their costs might increase.

Mr. Bruce Kienapfel, superintendent, USD 214, Ulysses, congratulated those who composed the formulas found in SB 26 and SB 110 and noted that both concepts were very similar. He also noted that the 30-mill minimum levy gives new meaning to property tax relief in southwest Kansas and indicated that area would be affected adversely. He pointed out that any gas property tax increase would be passed along to the buyers, many of whom live in other areas throughout the state. He stated that actual payment of a 30-mill levy will not be borne by the community which you think will pay for it.

Replying to a question, Mr. McClain said that the issue of exceeding the budget limits will be on the April ballot. Mr. McClain testified that school districts are being penalized for being efficient. Other factors which he felt should be considered include the salary schedule and noted it is more expensive to attract teachers to western Kansas.

The Chair called upon Mr. Jim Chadwick, superintendent, USD 300, in Comanche County, who was speaking from Coldwater.

Mr. Chadwick said he would address both SB 26 and SB 110. He stated that he supports budget controls of 102%-106% to allow school districts to deal with mandates and reforms being initiated by the State. He agreed with the budget control ratios of 1 to 3. He noted the increased funding that will be absorbed by obtaining and maintaining increased technology in the schools in terms of equipment and teachers and to accomplish the necessary reforms needed for the 21st century. He said that SB 110 appears to come closer to achieving equity between the 4th and 5th Enrollment Categories. Mr. Chadwick supported the definition of District Wealth but said that he does not have a position on the minimum tax levy. Mr. Chadwick urged serious consideration of the School District Ad Valorem Tax Reduction Fund as found in SB 110 and said it appears to be a step towards equity. Mr. Chadwick urged 100% funding of the formula for transportation aid and pointed out that in his district the formula funded only 78% of the operational costs of transportation. He also agreed that special education should be funded at 100% of excess cost. He rejected both proposals regarding revocation of the gifted mandate and funding but stated that his district would attempt to maintain the program.

The Chair directed Committee attention to Oakley and recognized Mr. Peter O'Brien, superintendent of USD 432, Victoria. Mr. O'Brien acknowledged the similarities of SB 26 and SB 110. He stated his support for full funding for excess costs of special education but recommended eventually mainstreaming both the learning disabled and gifted who could work with resource people in order to conserve funds. Mr. O'Brien had some reservations regarding the SDAVTRF and thought it might be more equalizing to put the money back into the formula. Citing, for example, the doubled cost for text books over the past five years, he illustrated the need for 102%-106% budget controls. He also felt that equalization is not working satisfactorily if budget lids cannot be increased sufficiently.

In response to a question, Mr. O'Brien said that school districts are responsible for buying the textbooks, and they are not standardized among districts. Mr. O'Brien also responded that a combination of sales and income tax might be a good mix for increasing taxes.

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The Chair then changed the Committee focus to conferee Mr. Gary Stotts, Topeka, Acting Budget Director for Kansas, who testified in support of SB 110, as proposed by the Governor.

Mr. Stotts pointed out that Governor's plan is to put \$161M in general aid and \$70M in additional state aid into the SDAVTRF. He described the four amendments in SB 110 as, hopefully, being patterned pretty closely to those in SB 26. The major distinction, he explained, is that the Governor's bill is designed to provide substantial and meaningful property tax relief. Mr. Stotts said that general estimates statewide indicate that \$215M would provide for an average of 15.3 mills reduction fund. Mr. Stotts pointed out that under the Governor's proposal state aid to schools would increase from approximately 45% to 56% of general budget costs. Mr. Stotts reiterated that the Governor's plan is designed primarily to offer property tax relief and does not offer a great deal of program enhancement with its 101%-103% budget lids. He emphasized the need for prioritization.

The Chair thanked Mr. Stotts and the conferees from Greenbush, Ulysses, Coldwater, and Oakley for their participation in today's hearing. He again thanked the sponsors of the two-way interactive video and Mr. Dale Dennis, Assistant Commissioner of Education, who, he said, had expended so much time in organizing today's meeting.

The Chair announced that the hearings on SB 26 and SB 110 would continue at 1:30 p.m. Monday in room 123-S and adjourned the meeting.

SENATE EDUCATION COMMITTEE

TIME: 1:15 p.m. PLACE: 313-S DATE: Thursday, February 14, 1991

GUEST LIST

NAME

ADDRESS

ORGANIZATION

<u>NAME</u>	<u>ADDRESS</u>	<u>ORGANIZATION</u>
MIKE WOOD	MRC/CAMPUS BOX 57 / WICHITA STATE UNIVERSITY	67208
Wills Heck	PO Box 1056 Parsons, KS	67357
MAX WILSON	USD 484 Box 539 FREDONIA KS	66736
GENE LINTON	USD # 328 EX 109 LORRAINE, KS	67450
GERRARD HENDERSON	TOPEKA	USA of KS
Duane Rector	USD 234 Fort Scott, Kn.	66701
ERIC BRUMMEL	15208 W. 15th Olathe, KS	66062
Lenis Moore	2231 Oakley Topeka	66604
Rory Meredith	2071 Morningstar Emporia	66801
Ray Zimmerman	1811 Prairie Emporia	66801
Joseph K. Spive	300 W. SPRUCELANE TOPEKA	SOUTHWESTERN BELL
Keith Hulsh	3907 SE 33rd Topeka	DISC Telecommunications
David McEnroe	220 E. 6th, Rm 265, Topeka	66603
Marge Welker	3023 Canterbury Salina, KS	67401
Jerry Chaffin	Univ. of Kansas Lawrence	66045
Gayle Gordon	220 E 6th, Rm 100 Topeka (SWBT)	66603
Charlie Salina	200 E 6th Rm 390 Topeka (SWBT)	66603
Douglas Papp	220 E 6th Rm 390 TOPEKA (SWBT)	66603
Gary Stephens	842 S. 10 Salina	67401
Barb Cole	715 W. 10th Topeka	66612 KNEA
Marion Stuart	PO Box 415 Clay Center	none
Robert DiVannin		DISC
Joe Gor	Law	RDK

SENATE EDUCATION COMMITTEE

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Breck Marion	Lawrence, KS	Univ of Kansas
TERRY HARKNESS	LAWRENCE, KS	UNIV. OF KS
ROBIN HUBBARD	TOPEKA KS	CENTREX
JAMES CAIN	POIMONA, KS	USD 287
Veryl Peter	Topeka	KSDE
Glenn + Crumb	Topeka	KSDE
ROGER A BROCKHOFF	SABETHA	KASB
Linda Grindol	Topeka, KS	KS Dept. of Ed
Regin Nicholas	WICHITA	USD 259
Jeff Wozniak	Topeka	Senate Employer
Joseph Oakes	Topeka	SQE
John W. Mac	KANSAS CITY, KANSAS	Dept TECHNICAL ED PIPER USD 203H
Henry R. Stiller	Spbecker, Mo	KASB
Andrew M. Miller	Sabetha, KS	USD 441 (KASB)
Pat Riffel	R.R.1 - Hope, KS	USD 481
Eldon Riffel	R.1 Box 57 Hope, KS	USD 481
Bob McDaniel	Main st. Hope, KS.	USD 481
Karla Peice	Overbrook,	USD 434
Linda Heiniger	1349 S. Poplar Ottawa, KS	USD 290
War Morken	Argonia, KS.	USD 359
Lenaine Muehlenstein	Argonia, KS.	USD 359
Dan DeB	Olsburg, KS	USD 384
Wes Esping	Olzburg, KS	SQE. USD 384

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<u>NAME</u>	<u>ADDRESS</u>	<u>ORGANIZATION</u>
<i>Lel [unclear]</i>	<i>Topolca</i>	<i>K.S.BE</i>
<i>Kathleen White</i>	<i>Prairie Village</i>	<i>Ks. St. Bd. of Educ.</i>
<i>Mildred [unclear]</i>	<i>Joplin</i>	<i>Ks St Bd of Ed.</i>
<i>Wanda Morrison</i>	<i>Shelbourn</i>	<i>St. Bd. of Ed.</i>
<i>Connie Huelsh</i>	<i>Topeka</i>	<i>St Bd of Ed</i>
<i>Bill Mused</i>	<i>M. W. [unclear]</i>	<i>" " " "</i>
<i>Craig Grant</i>	<i>Topeka</i>	<i>H-WEA</i>
<i>Ken [unclear]</i>	<i>Topeka</i>	<i>KNEA</i>
<i>Jim Yemally</i>	<i>Overland Park</i>	<i>USD #512</i>
<i>Harold Pitts</i>	<i>Topeka</i>	<i>KRTA</i>
<i>Alan Steppat</i>	<i>Topeka</i>	<i>Pete McGill & Associates</i>
<i>Dan Hermes</i>	<i>Topeka</i>	<i>DOB</i>
<i>Cary Stotts</i>	<i>TOPEKA</i>	<i>DOB</i>
<i>Robert Ahmann</i>	<i>McPherson</i>	<i>USD 418</i>
<i>Joseph D'Nitto</i>	<i>Lawrence</i>	<i>United Press</i>
<i>Tom Schmitt</i>	<i>Moundridge</i>	<i>USD 423</i>
<i>Kevin Kuchel</i>	<i>Pretty Prairie</i>	<i>USD 311</i>
<i>Steve Kaufman</i>	<i>Moundridge</i>	<i>USD 423</i>
<i>V.E. Skip Skypa</i>	<i>McPherson</i>	<i>USD 418 BOE</i>
<i>Bill [unclear]</i>	<i>Abilene</i>	<i>USD #435</i>
<i>Chuck Stuart</i>	<i>Topeka</i>	<i>USA</i>
<i>Jane Griffith</i>	<i>Burlington, Ks.</i>	<i>USD #274 BOE</i>
<i>Bruce Graham</i>	<i>Topeka</i>	<i>KEPCO</i>

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Michael Leikam	HAYS, KS	FORT HAYS STATE UNIVERSITY
L.V. WITHEE	MANHATTAN KS	
Barbara Withee	Manhattan KS	USD 383 B.O.F.
Bob Kilman	Hays, Ks.	Fort Hays State University
Jewell Johnston	McPherson	
Rich Deel	McPherson	USD 418
Harold Hovey	Emporia USD 253	KASA
Egon Anderson	Kansas City	AT&T
Jan Anell	Colby USD 315	
Helen Stephens	O.P.	USD 229
Ken Frahm	985 S. RANCOE COLBY, KS	
Oran C. Burnett	Topeka, KS	USD 501#

SENATE EDUCATION COMMITTEE

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GUEST LIST

<u>NAME</u>	<u>ADDRESS</u>	<u>ORGANIZATION</u>
Dr. Paul D. Sellar	2015, 30 th St. Westmoreland, KS	Pottawatomie West USD 323
Greg Bohm	Pomona, KS.	West Franklin USD #287
Jack Zeff	383 Marshall	USD 383
Ed Walkman	topeka	Leitchville
Dawn Probst / Disc	Rm 751 London	-
Sharon Gellan	5121 Pender / R.C.R.	M.P.A.

EDUCATION TECHNOLOGY FAIR CONTRIBUTORS

A-PLUS Network - Coldwater

AT&T

Apple Computer

Centrex Audio Visual Systems - Topeka

Compression Labs, Inc. - San Jose, California

Computer Curriculum Corporation

Craw-Kan Telephone - Girard

Dodge-Carroll Electronics, Inc. - Topeka

GPT Video Systems - Missouri City, Texas

Ideal Learning

Jostens Learning Corporation

**Kansas Department of Administration
Division of Information Systems and Communications**

**Kansas Highway Patrol
Capitol Area Security Patrol**


Kansas State Board of Education

Mid-America Association for Computers in Education (MACE)

NEC America, Inc. - Herndon, Virginia

Northwest Kansas Educational Service Center - Oakley

Pioneer Telephone - Ulysses

Pizza Hut, Inc. 

Rural Telephone Service - Lenora

Southeast Kansas Education Service Center - Greenbush

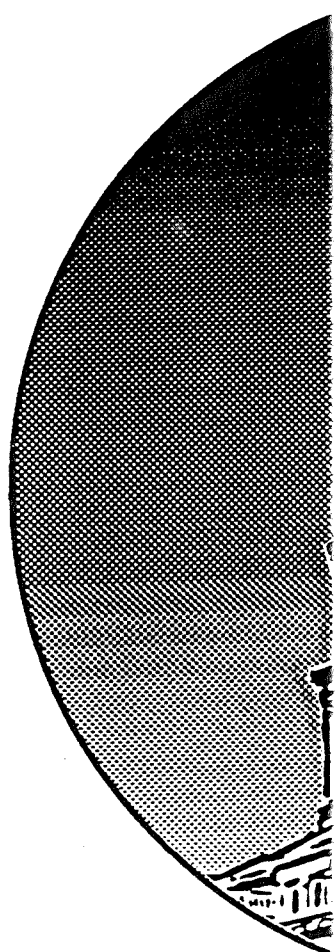
Southwest Plains Regional Service Center - Sublette

Southwestern Bell Telephone

Sprint Meeting Channel

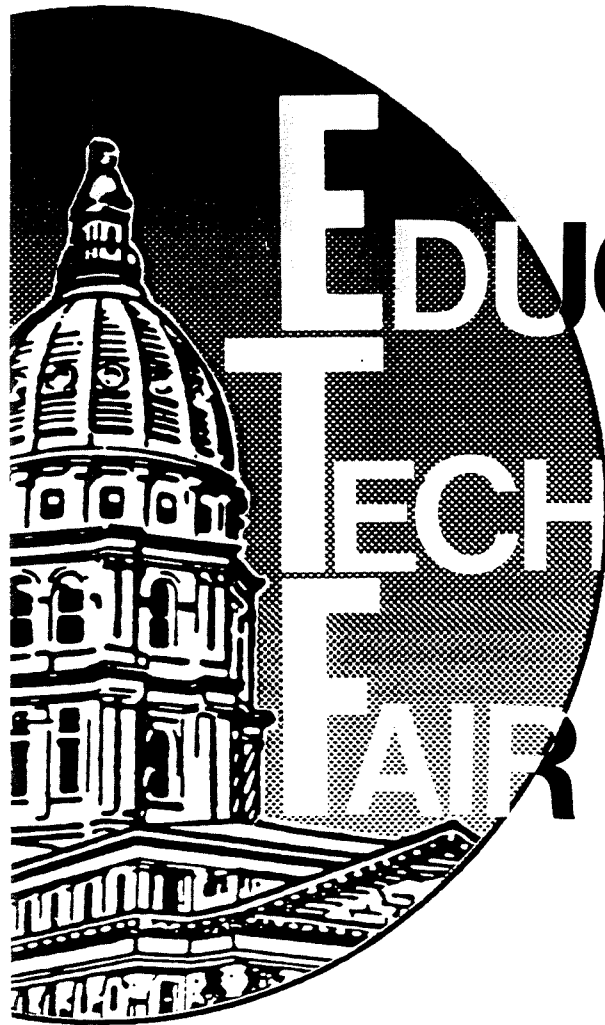
U S Sprint

United Telephone of Kansas - Overland Park



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SECOND ANNUAL



**EDUCATION
TECHNOLOGY
FAIR**

*Showcasing Learning
Through Technology*

**February 14, 1991
State Capitol**

Sponsored by

*Kansas State
Board of Education*

in cooperation with

*House and Senate
Education Committees*

ROTUNDA, FIRST FLOOR

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As chairman of the Kansas State Board of Education, I would like to welcome all Kansans participating in the Second Annual Education Technology Fair. The purpose of the Fair is to showcase some of the outstanding education technology programs currently being used for the education of Kansas students. As you observe the projects, you will notice they represent all sizes of schools and districts, indicating the importance and need for programs of this nature.

The use of two-way interactive video technology to enhance learning has taken giant strides in three short years. Kansas is a leader in this area because of cooperation and partnerships formed at all levels. Kansas has four active clusters and there are several more clusters in various stages of development. Today you have the opportunity to see firsthand a demonstration of this technology.

The State Board of Education believes the use of technology will create greater educational opportunities for all students. We also believe that the use of distance learning technology can enhance the economic development of Kansas and increase the tax base for our citizens. The State Board of Education is proud to be a part of improving education for Kansas citizens.

Tim Emert, Chairman
Kansas State Board of Education

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AGENDA

Moderator: Dale Dennis, Deputy Commissioner
Kansas State Department of Education

8:30 a.m.
First Floor Rotunda

Welcome
Mildred G. McMillon, Vice Chairman
Kansas State Board of Education

8:35 a.m.
First Floor Rotunda

Introduction of Commissioner of Education
Rick Bowden, Chairman
House Education Committee

Learning Through Technology
Lee Droegemueller
Commissioner of Education

8:40 a.m.
First Floor Rotunda

**Invitation to Attend House and Senate Education
Committee Hearings; Washington, D. C., Connection
with the Congressional Delegation and State Legislative
Leaders; and Legislative Updates with Kansas Legislators**
Joseph Harder, Chairman
Senate Education Committee

8:45 a.m.
First Floor Rotunda

Recognition of Exemplary School District Programs
Nancy Parrish, Minority Leader
Senate Education Committee

8:50 a.m.
First Floor Rotunda

Recognition of Contributors
Don Crumbaker, Minority Leader
House Education Committee

9:00 a.m. - 4:00 p.m.
First Floor Rotunda

Visit Exemplary School District Program Exhibits

9:00 a.m. - 10:00 a.m.
313 South (Old Supreme
Court Room)

**The Washington, D. C., Connection: A Discussion with the
Congressional Delegation and State Legislative Leaders
Using Two-Way Interactive Video**

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AGENDA

10:30 a.m. - 11:00 a.m.
313 South (Old Supreme
Court Room)

**Legislative Update with Selected Legislators
Using Two-Way Interactive Video**

Northwest Kansas Educational Service Center Eastern Cluster
William Agnew, Director
Northwest Kansas Educational Service Center, Oakley

11:10 a.m. - 11:40 a.m.
313 South (Old Supreme
Court Room)

**Legislative Update with Selected Legislators
Using Two-Way Interactive Video**

A-PLUS
James C. Chadwick, Superintendent
USD 300 Comanche County
Southwest Kansas Educational Consortium, Coldwater

11:50 a.m. - 12:20 p.m.
313 South (Old Supreme
Court Room)

**Legislative Update with Selected Legislators
Using Two-Way Interactive Video**

High-Southwest Plains Network
Don Nigus, Director
Southwest Plains Regional Service Center, Sublette

12:30 p.m. - 1:00 p.m.
313 South (Old Supreme
Court Room)

**Legislative Update with Selected Legislators
Using Two-Way Interactive Video**

Southeast Kansas Interactive Television Network
David DeMoss, Director
Southeast Kansas Education Service Center, Greenbush

1:15 p.m. - 2:30 p.m.
313 South (Old Supreme
Court Room)

**Senate Education Committee
Hearing Using Two-Way Interactive Video from
Coldwater, Greenbush, Oakley, and Ulysses**

3:30 p.m. - 5:00 p.m.
313 South (Old Supreme
Court Room)

**House Education Committee
Hearing Using Two-Way Interactive Video from
Coldwater, Greenbush, Oakley, and Ulysses**

Host: Kansas State Board of Education

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Kansas State Board of Education

Mildred G. McMillon, Vice Chairman
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Kathleen White
District 2

Paul D. Adams
District 3

Connie Hubbell
District 4

I. B. "Sonny" Rundell
District 5

Bill Musick
District 6

Wanda Morrison
District 7

Evelyn Whitcomb
District 8

Tim Emert, Chairman
District 9

Gwen Nelson
District 10

Lee Droegemueller
Commissioner of Education

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