

Approved: 5-5-91  
Date

MINUTES OF THE HOUSE COMMITTEE ON APPROPRIATIONS.

The meeting was called to order by Chairperson George Teagarden at 8:10 a.m. on March 28, 1991 in room 514-S of the Capitol.

All members were present except: Representative Hochhauser (excused)

Committee staff present:

Ellen Piekalkiewicz, Legislative Research Department  
Debra Duncan, Legislative Research Department  
Jim Wilson, Revisor of Statutes  
Susan Miller, Administrative Aide  
Sue Krische, Committee Secretary

Conferees appearing before the committee:

Others attending: see attached list.

SB 70 - Appropriations for FY92, Department of Education

Representative Wisdom presented the FY91 and FY92 subcommittee reports (Attachment 1). Staff advised, in response to a question, that USD 226 in Meade would have to have issued no-fund warrants in March without the FY92 supplemental funding provided in SB 340. Representative Wisdom moved adoption of the FY91 subcommittee report on the Department of Education. Representative Chronister seconded. Motion carried.

Representative Hamm submitted a minority report for FY92 on the Department of Education. In response to a question, Representative Vancrum advised that the subcommittee observed that the in-state tuition at Washburn Law School is higher than KU Law School, but Washburn's out-of-state tuition is somewhat lower. Representative Patrick questioned whether Kansas should be supporting two law schools. Washburn has set a cap on enrollment at the law school.

Staff distributed a table comparing the Senate and House positions on state aid and other assistance to education (Attachment 2). Representative Vancrum stated the ancillary credit hour aid was started two years ago by a floor amendment. He feels it should not be continued and if the funding continues it should be part of credit hour aid.

Legislation has been introduced that raises community college tuition by \$1 per credit hour for three years. This should be an increase from \$16 to \$19. Representative Patrick stated students at the research universities pay approximately 30 percent of the cost of education while students at community college pay 15-20 percent.

Representative Gatlin moved to amend the FY92 subcommittee report on the Department of Education to delete the \$1 million for inservice education in item #11 of the Senate subcommittee recommendations. Representative Patrick seconded. Motion carried.

Representative Dean moved to reinstate \$6,332,160 State General Fund for special education which was deleted in Senate recommendation #9. Representative Dean withdrew his motion pending consideration of the minority report which speaks to funding for special education.

Representative Hamm moved adoption of the minority report for FY92 on Department of Education. Representative Dean seconded. Representative Dean requested that the motion be divided. The Chair ruled the question divisible. On the question of funding special education excess costs at the FY91 level, which is an increase of \$17.8 million over the majority subcommittee report, the motion failed. Representative Hamm withdrew the remainder of his minority report.

Representative Dean moved to delete item #9 from the Senate subcommittee recommendations which, in effect, would restore \$6,332,160 State General Fund for special education. Representative Turnquist seconded. Motion failed.

In response to a question, staff advised that action to current date puts the House \$108 million in spending above current resources. House action has increased revenue approximately \$14 million to date.

## CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON APPROPRIATIONS, room 514-S Statehouse, at 8:10 a.m.  
on March 28, 1991.

Representative Vancrum distributed a comparison of Per Capita State and Local Government Spending, 1988, in Education (Attachment 3).

Representative Lowther moved to adjust in the subcommittee report the amounts of reduction to the school district income tax rebate to reflect Committee action on HB 2479. Representative Wisdom seconded. Motion carried.

Representative Wisdom moved adoption of the FY92 subcommittee report, as amended, on the Department of Education. Representative Chronister seconded. Motion carried. Representative Lowther is recorded as voting no. Representative Chronister moved that SB 70, as amended, be recommended favorably for passage. Representative Wisdom seconded. Motion carried. Representative Lowther is recorded as voting no.

### INTRODUCTION OF BILLS

Representative Dean moved introduction of a bill regarding the powers of the secretary of administration to organize and manage the Department. Representative Heinemann seconded. Motion carried.

Chairman Teagarden assigned HB 2610 to Subcommittee #1 chaired by Representative Wisdom for hearings and recommendations to the full Committee.

The meeting was adjourned at 9:15 a.m. The next meeting is scheduled for 1:30 p.m. today, March 28.



**CORRECTED  
SUBCOMMITTEE REPORT**

Agency: Department of Education

Bill No.

Bill Sec.

Analyst: Rampey

Analysis Pg. No. 287

Budget Page No. 178

<u>Expenditure Summary</u>	<u>Agency Req. FY 91</u>	<u>Gov. Rec. FY 91</u>	<u>Subcommittee Adjustments</u>
<b>All Funds:</b>			
State Operations	\$ 13,135,392	\$ 15,975,518	\$ 243,275
Aid to Local Units	1,093,311,829	1,096,417,364	(1,017,722)
Other Assistance	26,082,220	26,082,220	--
<b>TOTAL</b>	<b>\$ 1,132,529,441</b>	<b>\$ 1,138,475,102</b>	<b>\$ (774,447)</b>
<b>State General Fund:</b>			
State Operations	\$ 5,356,208	\$ 5,228,047	\$ 61,150
Aid to Local Units	987,898,829	991,004,364	(1,017,722)
Other Assistance	117,220	117,220	--
<b>TOTAL</b>	<b>\$ 993,372,257</b>	<b>\$ 996,349,631</b>	<b>\$ (956,572)</b>
<b>FTE Positions</b>	<b>192.0</b>	<b>192.0</b>	<b>--</b>

**Agency Request/Governor's Recommendation**

**FY 1991.** For FY 1991, the Board of Education is requesting State General Fund supplemental appropriations totaling \$67,509 and expenditure limitation increases of \$12,631. The State General Fund amount requested is offset by an anticipated lapse of \$56,896 in Washburn University out-district state aid as the result of credit hours generated being less than expected. In addition, the Board is requesting an expenditure limitation increase of \$12,631 on the Proprietary School Fee Fund to pay the retirement entitlement of an employee who has retired. Finally, the Board would like to shift \$93,734 from the State General Fund appropriation for Human Sexuality and AIDS Education to its operating budget to replace the amount of money lost for salaries and other operating expenses due to the 1.75 percent reduction imposed by the 1990 Legislature.

For FY 1991, the Governor recommends a State General Fund supplemental appropriation of \$31,500 for salaries (not \$67,509, as requested), and a supplemental appropriation of \$1,429,537 for special education. The Governor does not recommend the transfer of \$93,734 to agency operations from the Human Sexuality -- AIDS Education program. The Governor approves the expenditure limitation increase of \$12,631 on the Proprietary School Fee Fund for a retirement entitlement. The Governor concurs with the State Board's estimate to lapse \$56,896 in Washburn University out-district state aid and recommends a lapse of \$354,919 in school district transportation.

*HA  
3-28-91 (a)  
Attachment 1*

### Senate Subcommittee Recommendations

The Subcommittee concurs with the Governor, with the following exceptions:

1. Add \$95,769 for agency operations, of which \$61,150 would be from the State General Fund and \$34,619 would be from federal and other funds. Of the \$61,150 from the State General Fund, \$8,150 would be for salaries to meet a matching requirement for federal vocational education funds and \$53,000 would be for other operating expenditures.
2. Add \$147,506 from federal and other funds for salaries. The \$147,506 is the amount of money deleted by the Governor for shrinkage in FY 1991 that is not from the State General Fund. It is the Subcommittee's opinion that the State Department should be allowed to spend money it has already received from federal and other sources.
3. Delete \$1,017,722 from the amount recommended by the Governor as a supplemental appropriation for special education, for a total of \$125,568,963. The total includes a supplemental appropriation of \$411,815, which is equal to the Governor's recommended \$354,919 reduction in school district transportation plus her recommended \$56,896 reduction in Washburn University out-district state aid.

### Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee, with the following exception:

1. Add \$288,095 from the State General Fund for USD 226 (Meade) and \$172,908 for USD 332 (Cunningham) to avert a revenue shortfall as the consequence of a Kansas Supreme Court case that eliminates utility inventories from the determination of assessed valuation.

### Senate Committee of the Whole

Concur.

### House Subcommittee Recommendation

The House Subcommittee concurs with the Senate, with the following exceptions:

1. Add \$1,017,722 from the State General Fund for special education, for a total of \$126,586,685, as recommended by the Governor. (The Governor recommended a supplemental appropriation of \$1,429,537 for special education. The Senate approved a supplemental appropriation of \$411,815 and the House Subcommittee recommends adding the remaining \$1,017,722 to reach the Governor's total.) The effect of the Subcommittee's recommendation would be to fund special education excess costs at the 83.7 percent level. (Without a supplemental

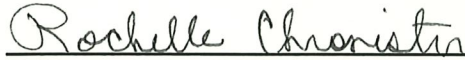
appropriation, excess costs will be funded at the 82.7 percent level in the current year. The difference equates to a per teacher amount of approximately \$16,500 compared to \$16,750.)

2. Adopt the Governor's Budget Amendment No. I and delete \$3,104,559 in special revenue funds from agency operating expenditures. (This is a technical adjustment that corrects an error in the data base and affects neither expenditures nor appropriations.)



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Representative Bill Wisdom  
Subcommittee Chair



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Representative Rochelle Chronister



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Representative Lee Hamm



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Representative George Teagarden



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Representative Robert Vancrum

## SUBCOMMITTEE REPORT

Agency: Department of Education

Bill No. 70

Bill Sec. 2

Analyst: Rampey

Analysis Pg. No. 287

Budget Page No. 178

Expenditure Summary	Agency Req. FY 92	Gov. Rec. FY 92*	Subcommittee Adjustments
<b>All Funds:</b>			
State Operations	\$ 13,255,405	\$ 15,636,826	\$ 271,138
Aid to Local Units	1,225,096,540	1,366,424,879	(289,537,922)
Other Assistance	30,390,486	30,404,486	(55,000)
<b>Total</b>	<b>\$ 1,268,742,431</b>	<b>\$ 1,412,466,191</b>	<b>\$ (289,321,784)</b>
<b>State General Fund:</b>			
State Operations	\$ 6,059,746	\$ 5,616,442	\$ 81,229
Aid to Local Units	1,113,811,540	1,257,139,879	(292,037,922)
Other Assistance	110,486	149,486	(25,000)
<b>Total</b>	<b>\$ 1,119,981,772</b>	<b>\$ 1,262,905,807</b>	<b>\$ (291,981,693)</b>
FTE Positions	196.0	193.0	--

\* Excludes amounts reserved for employee compensation.

### Agency Request/Governor's Recommendation

**FY 1992.** For FY 1992, the State Board of Education requests 4.0 FTE new positions and the continuation of the math and reading assessment program begun in FY 1991. In FY 1992, the Board proposes to begin the renovation of its office, paying for the renovation through increased rent. The overall cost of the project is estimated to be \$1,126,126 over a ten-year period. Major state aid programs include general aid to school districts, for which \$614,770,000 is requested, an increase of \$68,850,000 over the \$545,920,000 appropriated for the current year. An amount of \$159,244,530 is requested to fund special education excess costs at the 95 percent level, based on new special education estimates made after the budget was submitted. School district transportation aid requested totals \$52,567,109, which would fund the transportation formula at the 96 percent level. (That estimate also has been revised since the budget was submitted.)

The Governor recommends the addition of 1.0 FTE new position, approves the continuation of the math and reading assessment program, and approves the renovation of the State Department's office. Under the Governor's current resources budget, aid programs funded from the State General Fund total \$981,565,833, which is \$9.4 million less than the Governor's recommendation for the current year. The Governor's recommendations based on additional revenues total \$1,257,153,879 for aid programs funded from the State General Fund, an increase of \$266.1 million over her recommendations for the current year. Included in the increase is \$70.0 million for a new program to distribute aid to school districts through the School District Local Ad Valorem Tax Reduction Fund. General aid to schools is increased by \$161.0 million to \$706,920,000. Special

education is funded at \$128,382,160, an increase of \$1,795,475 over the current year and reflects the Governor's policy to fund an increase each year based on the overall increase in school district budgets, not a percentage of special education excess costs. School district transportation is funded at 100 percent of the formula.

### Senate Subcommittee Recommendations

The Subcommittee concurs with the recommendations of the Governor, with the following exceptions:

1. Add a total of \$146,024 for agency operations, of which \$81,229 is from the State General Fund and \$64,795 is from federal and other funds. Part of the State General Fund amount (\$4,252 for salaries and \$26,977 for other operating expenses) is to meet a required match for federal vocational education funds.
2. Add \$125,114 from federal and other funds for salaries. The \$125,114 is the amount of money deleted by the Governor for shrinkage in FY 1992 that is not from the State General Fund.
3. Do not impose a position limitation on the State Department of Education. The agency would continue to report the number of positions it employs and the Legislature would continue to monitor the State Department's growth. Within the limits of the amount appropriated for salaries each year, the State Department would determine the positions it believes are necessary to accomplish its functions.
4. Delete \$174,620,000 from the State General Fund in general aid to schools, for a total of \$532.3 million. The amount is a reduction of \$13,620,000 (2.5 percent) from the current year.
5. Recommend the introduction of legislation to distribute \$185.0 million from the income tax rebate for FY 1992 only. The amount is a reduction of \$18.9 million from the consensus estimate for the rebate in FY 1992 and a reduction of \$4,720,000 (2.5 percent) from the revised estimate for the current year.
6. Delete \$70.0 million from the State General Fund for the School District Ad Valorem Tax Reduction Fund, a new program recommended by the Governor for FY 1992.
7. Delete \$538,710 from the State General Fund for the Fort Leavenworth School District, for a total of \$1,524,954. The amount is the same as for the current year and is traditionally adjusted in the Omnibus Bill to reflect policy concerning general aid to schools.
8. Delete \$9,126,052 from the State General Fund for school district transportation, for a total of \$45.0 million. The amount is a reduction of \$2,260,216 (4.8 percent) from the Subcommittee's recommendation for the current year.

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9. Delete \$6,332,160 from the State General Fund for special education, for a total of \$122.5 million. The amount is a reduction of \$3,068,963 (2.4 percent) from the Subcommittee's recommendation for the current year.
10. Delete \$39,500 from the State General Fund for bilingual education, for a total of \$550,000. The amount is a reduction of \$39,500 (6.7 percent) from the current year.
11. Add \$1.0 million from the State General Fund for inservice education, for a total of \$2.0 million. The amount is an increase of \$1,006,625 (114.3 percent) over the current year. The Subcommittee expects that, in approving programs for inservice education grants, the State Board will place a priority on programs that relate to outcomes based accreditation.
12. Delete all funding from the State General Fund (\$500,000) for the human sexuality-AIDS program. The Subcommittee thinks these programs are now in place at the school district level and can be offered without continued direct support from the state.
13. Delete \$1.1 million from the State General Fund for at-risk and innovative program assistance and add \$1.0 million from the EDIF, for a total of \$2.4 million. The total is a reduction of \$24,625 (1.0 percent) from the current year (\$2,424,625), of which \$1.0 million was funded from the EDIF.
14. Delete \$400,192 from the State General Fund for area vocational school aid, for a total of \$8,003,811. That amount is the same as the current year.
15. Delete \$1,031,624 from the State General Fund for postsecondary area vocational school aid and add \$500,000 from the EDIF, for a total of \$14,255,000. The total is an increase of \$500,000 (3.6 percent) over the current year. By recommending \$500,000 from the EDIF for postsecondary area vocational school aid, and not the \$1.0 million that it considered earlier, the Subcommittee hopes to make funding from the EDIF available for state matching grants pursuant to S.B. 33. S.B. 33, recommended by the Joint Committee on Economic Development, would provide state matching grants to vocational education institutions. If S.B. 33 is enacted, the Subcommittee encourages the Legislature to fund the grants from the EDIF.
16. Delete \$1.0 million from the State General Fund for vocational education capital outlay aid and replace it with \$1.0 million from the EDIF. The total is an increase of \$400,000 (66.7 percent) over the current year, the funding for which is also from the EDIF.
17. Delete \$3,434,296 from the State General Fund for community college credit hour aid, for a total of \$30.0 million. The amount is a reduction of \$1,021,129 (3.3 percent) from the current year.
18. Delete \$104,361 from the State General Fund for community college ancillary credit hour aid, for a total of \$3,180,000. The amount is a reduction of \$104,361 (3.2 percent) from the current year.

19. Delete \$5,490,606 from the State General Fund for community college out-district state aid, for a total of \$9,100,000. The amount is a reduction of \$238,953 (2.6 percent) from the current year.
20. Add \$7,000 from the State General Fund for community college state general aid, for a total of \$400,000. The amount is an increase of \$7,000 (1.8 percent) over the current year.
21. Delete \$103,136 from the State General Fund for Washburn University credit hour state aid, for a total of \$3.6 million. The amount is a reduction of \$103,136 (2.8 percent) from the current year.
22. Delete \$416 from the State General Fund for Washburn University out-district state aid, for a total of \$667,000. The amount is a reduction of \$416 (0.1 percent) from the current year.
23. Delete \$1,124,061 from the State General Fund for the Washburn University operating grant, for a total of \$1.6 million. The amount is a reduction of \$62,672 (3.8 percent) from the current year.
24. Add \$800,000 from the State General Fund for the parent education program, for a total of \$2.0 million. The amount is an increase of \$1,017,500 (103.6 percent) over the current year.
25. Delete all funding (\$25,000 from the State General Fund) for the Dodge City Cultural Heritage Center.
26. Delete all funding (\$30,000 from the Energy Grants Management Fund) for the Kansas Foundation for Agriculture.
27. Recommend the introduction of legislation to amend K.S.A. 72-4431 to reduce the state's portion of area vocational school postsecondary aid from 85 percent of the local cost per hour to 80 percent. Postsecondary vocational education students would pay the remaining 20 percent in the form of student tuition.
28. Recommend the introduction of legislation relating to community colleges and Washburn University to require that there be at least 20 students in a section of a course before a new section of the same course may be opened for enrollment.
29. Recommend the introduction of legislation relating to community colleges and Washburn University to provide that no state aid can be used for administrative expenses that exceed 20 percent of the general fund operating budget of a community colleges or the education and general portion of the general fund budget of Washburn University.

### Senate Committee Recommendations

Concur.

### Senate Committee of the Whole Recommendations

Concur.

Expenditure Summary	Senate Adj. FY 92	Senate Rec. FY 92	House Subcommittee Adjustments
<b>All Funds:</b>			
State Operations	\$ 271,138	\$ 15,907,964	\$ (3,101,900)
Aid to Local Units	(289,537,922)	1,076,886,957	(107,815)
Other Assistance	(55,000)	30,349,486	55,000
Total	<u>\$ (289,321,784)</u>	<u>\$ 1,123,144,407</u>	<u>\$ (3,154,715)</u>
<b>State General Fund:</b>			
State Operations	\$ 81,229	\$ 5,697,671	\$ 43,100
Aid to Local Units	(292,037,922)	965,101,957	(107,815)
Other Assistance	(25,000)	124,486	15,000
Total	<u>\$ (291,981,693)</u>	<u>\$ 970,924,114</u>	<u>\$ (49,715)</u>
FTE Positions	--	193.0	--

### House Subcommittee Recommendation

The House Subcommittee concurs with the Senate, with the following exceptions:

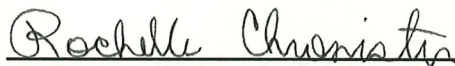
1. Add \$43,100 from the State General Fund for Kansas' membership in the Education Commission of the States (ECS), of which Kansas has been a member since 1972. (Traditionally, the membership dues for ECS have been in the Department of Education's budget. In FY 1991, the dues were budgeted through the Interstate Cooperation Commission. The recommendation of the Subcommittee that considered the Interstate Cooperation Commission's budget was that the dues be transferred back to the Department of Education.)
2. Adopt the Governor's Budget Amendment No. I and delete \$3,145,000 in special revenue funds from agency operating expenditures. This is a technical adjustment to correct errors in the data base.
3. Combine the line items for "salaries and wages" and "other operating expenditures" into a single line item in S.B. 70 in order to give the State Department more flexibility in managing its resources.

4. Add \$2,572,185 for community college credit hour aid, for a total of \$32,572,185. This total is an increase of 5.0 percent in the amount of money appropriated for credit hour aid in FY 1991 (\$31,021,129).
5. Delete \$3,180,000 for community college ancillary credit hour aid. The effect of the Subcommittee's recommendation is to recommend no funding for the program in FY 1992.
6. Add \$500,000 for community college general state aid, for a total of \$900,000.
7. Add \$62,672 from the State General Fund for the Washburn University operating grant, for a total of \$1,662,672, and delete \$62,672 from Washburn University credit hour aid, for a total of \$3,537,328. The effect of the Subcommittee's recommendation is to concur with the total reductions made by the Senate in these two programs (\$165,808), but to make the entire reduction in the credit hour aid program and to leave the operating grant at the same level as the current year.
8. Add \$30,000 for the Kansas Foundation for Agriculture, of which \$15,000 would be from the State General Fund and \$15,000 would be from the Energy Grants Management Fund.
9. Add \$25,000 from the Economic Development Initiatives Fund for the Dodge City Cultural Heritage Center.




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Representative Bill Wisdom  
Subcommittee Chair

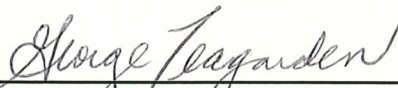



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Representative Rochelle Chronister

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Representative Lee Hamm




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Representative George Teagarden




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Representative Bob Vancrum

**MINORITY REPORT**

I have two main areas of disagreement with members of the Subcommittee.

I have consistently maintained that, if the state mandates a program, the state should face up to its responsibility to pay for it. Special education is my main concern. It is mandated by both the state and federal governments and there is no way districts can choose not to provide the services, or even cut back on what they offer.

On the contrary, court cases that require districts to accept all children regardless of how severe their handicap may be, medical advances that mean severely damaged children now survive but may need treatment the rest of their lives, and changes in society that are sending abused and drug addicted children into the school system tell me that the demand for special education services is going to increase.

It is bad enough to cut back on special education funding under any circumstances, but to cut back in a year when we are also cutting back on general aid to schools is a double blow to districts. Not only are we failing to support mandated special education services, but we are also failing to adequately support all of the other educational programs the state requires districts to offer.

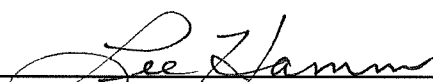
I believe that for FY 1992 the least we should do is fund special education excess costs at the same percentage that we are recommending for FY 1991. The Subcommittee's recommendation FY 1991 is 83.7 percent. That same level in FY 1992 would amount to \$140,302,812, an increase over the Subcommittee's recommendation of \$17,802,812.

A second concern is funding for the community colleges and Washburn University. When the budgets for the Regents' institutions left the House last week, expenditures from the State General Fund were increased systemwide by 0.4 percent over FY 1991.

In contrast to that, the Subcommittee has cut state aid to the community colleges by a total of \$1,465,258 from FY 1991 and state aid to Washburn University by a total of \$166,224. That is a reduction to the community colleges of 3.3 percent and to Washburn University of 2.8 percent. On top of that, we are breaking faith with the community colleges by recommending that ancillary aid be deleted. When that new program was added in FY 1990, some of us considered it a commitment to the community colleges to recognize the merits of their proposed five-year plan.

I believe we should treat all of our colleges and universities fairly by giving the community colleges and Washburn University the same percentage increase over FY 1991 that we gave the Regents' institutions. A 0.4 percent increase for the community colleges would be \$176,150 and for Washburn University would be \$24,133. I recommend that we add the community college increase to the credit hour aid program and the Washburn University increase to the operating grant.

I am disappointed in the Subcommittee's failure to recommend more funding for special education, the community colleges, and Washburn University, and for that reason I have not signed the majority report.

  
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Representative Lee Hamm

**Department of Education FY 1992 State General Fund Aid and Other Assistance**

State Aid	Actual FY 1990	Revised FY 1991	Senate FY 1991	House Subcommittee FY 1991	Senate FY 1992	House Subcommittee FY 1992	Difference House Subcom. FY 91 and FY 92	Percent Change
General State Aid	\$539,091,257	\$545,920,000	\$545,920,000	\$545,920,000	\$532,300,000	\$532,300,000	(\$13,620,000)	(2.5) %
Additional State Aid	0	0	461,003	461,003	0	0	(461,003)	(100.0)
SDIT Refund	167,273,698	189,720,000	189,720,000	189,720,000	185,000,000	185,000,000	(4,720,000)	(2.5)
SDAVTR Fund	0	0	0	0	0	0	0	--
Fort Leavenworth	1,455,150	1,524,954	1,524,954	1,524,954	1,524,954	1,524,954	0	0.0
Transportation Aid	44,488,678	47,615,135	47,260,216	47,260,216	45,000,000	45,000,000	(2,260,216)	(4.8)
Special Education Aid	113,643,059	125,157,148	125,568,963	126,586,685	122,500,000	122,500,000	(4,086,685)	(3.2)
School Food Assistance	2,510,486	2,466,552	2,466,552	2,466,552	2,510,486	2,510,486	43,934	1.8
Bilingual Education Aid	599,123	589,500	589,500	589,500	550,000	550,000	(39,500)	(6.7)
Inservice Education Aid	916,391	933,375	933,375	933,375	2,000,000	2,000,000	1,066,625	114.3
Educable Deaf/Blind Aid	85,000	83,513	83,513	83,513	85,000	85,000	1,487	1.8
Human Sexuality/AIDS Educ.	1,497,466	1,473,750	1,473,750	1,473,750	0	0	(1,473,750)	(100.0)
At Risk/Innov. Program	2,249,790	1,424,625	1,424,625	1,424,625	1,400,000	1,400,000	(24,625)	(1.7)
AVTS - Basic Aid	7,758,449	8,003,811	8,003,811	8,003,811	8,003,811	8,003,811	0	0.0
AVTS - Postsecondary Aid	14,214,765	13,755,000	13,755,000	13,755,000	13,755,000	13,755,000	0	0.0
Voc. Educ. Capital Outlay	1,000,000	0	0	0	0	0	0	--
Comm. College Credit Hr. Aid	29,495,297	31,021,129	31,021,129	31,021,129	30,000,000	32,572,185	1,551,056	5.0
Ancillary Credit Hour Aid	3,336,114	3,284,361	3,284,361	3,284,361	3,180,000	0	(3,284,361)	(100.0)
Comm. College Out-Dist. Aid	8,802,852	9,338,953	9,338,953	9,338,953	9,100,000	9,100,000	(238,953)	(2.6)
Comm. College General Aid	399,998	393,000	393,000	393,000	400,000	900,000	507,000	129.0
Washburn Credit Hr. Aid	3,769,095	3,703,136	3,703,136	3,703,136	3,600,000	3,537,328	(165,808)	(4.5)
Washburn Out-Dist. Aid	661,644	724,312	667,416	667,416	667,000	667,000	(416)	(0.1)
Washburn Operating Grant	1,442,440	1,662,672	1,662,672	1,662,672	1,600,000	1,662,672	0	0.0
Adult Basic Education	186,000	326,435	326,435	326,435	500,000	500,000	173,565	53.2
Parent Education	0	982,500	982,500	982,500	2,000,000	2,000,000	1,017,500	103.6
Dodge City Cul. Heritage	25,000	0	0	0	0	0	0	--
Ag. in Classroom	30,000	0	0	0	0	15,000	15,000	--
<b>TOTAL</b>	<b>\$944,931,752</b>	<b>\$990,103,861</b>	<b>\$990,564,864</b>	<b>\$991,582,586</b>	<b>\$965,676,251</b>	<b>\$965,583,436</b>	<b>(\$25,999,150)</b>	<b>(2.6) %</b>

Shaded area denotes difference from preceding column.

At a glance  
 3/28/91  
 KLRD, 23-Mar-91

Table 2  
**Per Capita State and Local Government Spending, 1988**

	<u>U.S.</u>	<u>Colo.</u>	<u>Kans.</u>	<u>Mo.</u>	<u>Nebr.</u>	<u>N. Mex.</u>	<u>Okla.</u>	<u>Wyo.</u>	<u>Dist.</u>
Total expenditures <sup>1</sup>	\$2,857	\$2,889	\$2,562	\$2,139	\$2,597	\$2,841	\$2,308	\$4,279	\$2,527
Education	1,002	1,084	999	840	1,024	1,056	877	1,614	970
Elementary and secondary	690	743	668	593	676	686	586	1,122	660
Higher	255	304	301	211	301	324	258	415	273
Social services	616	504	448	458	565	497	536	782	501
Health & hospitals	252	218	217	223	279	228	233	572	238
Transportation	260	309	327	220	337	358	242	570	287
Highways	226	255	312	193	286	298	219	558	253
Public safety	251	248	166	180	156	228	177	241	194
Police protection	107	116	77	86	71	98	71	121	88
Corrections	77	68	45	48	40	74	54	56	54
Environment and housing	241	256	151	154	185	203	166	317	186
Administration	152	199	165	105	117	162	117	227	142
Interest	180	206	192	119	127	227	131	342	163
Other	155	85	115	64	86	110	62	187	84

<sup>1</sup> Direct general expenditures.  
 Source: Bureau of the Census.

District states differ more among themselves in spending for social services than in spending for education.

Transportation represented the third largest share of total state and local government spending in both the district and the nation in 1988. Every district state spent a larger share on highway construction and maintenance than the national average. Highway spending in the district ranged from almost 9 percent of total spending in Colorado to 13 percent in Wyoming, compared with about 8 percent nationally.

**District spending characterized**

After a decade of fairly rapid growth, per

overall, as well as in five district states, still falls short of national per capita spending. Yet per capita spending is larger in the district than in the nation for some functions. Expenditures per capita for higher education and highways are larger in the district and in most district states. Based on the distribution of total spending between functions, citizens and public officials in district states choose to direct more of their expenditures to education and transportation, and less to social services, public safety, and housing and the environment, than does the nation as a whole. With few exceptions, the same is true for every district state.

The district, therefore, may be characterized as fiscally conservative overall, because its

HA  
 3-28-91(a)  
 Attachment 3