

Approved January 25, 1990
Date

MINUTES OF THE SENATE COMMITTEE ON EDUCATION

The meeting was called to order by SENATOR JOSEPH C. HARDER at
Chairperson

1:30 ~~am~~/p.m. on Tuesday, January 23, 1990 in room 123-S of the Capitol.

All members were present except:

Committee staff present:

Mr. Ben Barrett, Legislative Research Department
Ms. Avis Swartzman, Revisor's Office
Mr. Dale Dennis, Assistant Commissioner of Education
Mrs. Millie Randell, Committee Secretary

Conferees appearing before the committee:

SB 459 - An act concerning education; authorizing certain agreements regarding enrollment between school districts and institutions of postsecondary education (Senator Frahm et al.)

Proponents:

Mr. Craig Grant, Director of Political Action, Kansas-National Education Association
Dr. W. Merle Hill, Executive Director, Kansas Association of Community Colleges
Ms. Davi Anne Brewer, Legislative Director, Associated Students of Kansas
Dr. Martine Hammond, Academic Officer for the Kansas Board of Regents
Mr. Norman Reynolds, Director of Education Services, Kansas Association of School Boards

Following a call to order by Chairman Joseph C. Harder, the Chair yielded the floor to Vice-chairperson Sheila Frahm, co-author of SB 459, who briefed the Committee on the bill.

Following the briefing by Vice-chair Frahm, the Chairman recognized Mr. Craig Grant of the Kansas-National Education Association. Mr. Grant stated that his organization supports SB 459 and hopes the Committee will pass it favorably, but he did describe two minor points which he felt might be a concern if the bill should be implemented. (See Attachment 1)

Dr. Merle Hill, executive director, Kansas Association of Community Colleges, gave his endorsement to the passage of SB 459, and his supportive testimony is found in Attachment 2.

The legislative director of the Associated Students of Kansas, Ms. Davi Anne Brewer, expressed support for the concept of SB 459 but noted several concerns that should be addressed. (Attachment 3) Committee response to Ms. Brewer's testimony focused on her organization's recommendation to limit the number of credit hours a student can obtain at the college level prior to receiving a high school diploma. Supporting one of Ms. Brewer's concerns was a University of Kansas student who had participated in a college program while he was a senior in high school. From his own experience he elaborated on A.S.K.'s concern regarding inconsistencies on how credits are determined and GPA's are impacted. A Committee request was made for Ms. Brewer to seek out any additional comments her association might have regarding their concerns with the bill.

Dr. Martine Hammond, academic officer for the Board of Regents, endorsed the intent of SB 459 but said she would like to encourage that more specific guidelines be required for the selection of students. She said her request was prompted by several concerns, including high school students avoiding classes in disciplines that are difficult for them. Dr. Hammond stressed the importance of not diverting the attention of

Unless specifically noted, the individual remarks recorded herein have not been transcribed verbatim. Individual remarks as reported herein have not been submitted to the individuals appearing before the committee for editing or corrections.

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON EDUCATION

room 123-S, Statehouse, at 1:30 ~~am~~/p.m. on Tuesday, January 23, 1990

high school students from courses they should be taking in high school. She also expressed concern in cases where students are getting college credit for courses taught in the high schools by high school teachers during the regular course of a school day and felt that high school and college courses should be separated from each other as much as possible. She recommended that students obtain credits by taking courses offered on the college campus. Dr. Hammond reiterated her request that guidelines be added to the bill so as to further explain the requirements for participation and recommended that representatives from the various institutions involved prepare these guidelines. In responding to questions, Dr. Hammond replied that she knows of no limitations on advanced placement of students if they fulfill the necessary requirements for courses.

Mr. Norman Reynolds, director of education services for the Kansas Association of School Boards, stated that although his organization supports SB 459, he is requesting that the bill be amended to exclude private colleges and universities from the postsecondary group of participants. He based his recommendation on higher tuition costs at these institutions and the long-standing KASB position opposing public funding for private institutions. (Attachment 4)

Responding to a Committee question as to the fiscal impact of SB 459, Mr. Dale Dennis of the State Department of Education offered the following estimations of cost:

Assuming that ten percent of all high school seniors and five percent of all high school juniors take advantage of the bill, the total cost could be as much as \$768,531.

Assumption: Fifty percent of the students would attend community colleges, 25% - Regents institutions, 25% - private universities.

Tuition averages per credit hour: Twenty dollars for community colleges, \$39 for Regents' institutions, and \$180 for private colleges.

Included in these figures, said Mr. Dennis, are those students (40%) who are eligible for free or reduced price meals and would have their third of the cost of tuition picked up by the state.

Hearing no further requests by conferees to testify, the Chairman announced that the hearing on SB 459 was concluded.

Senator Allen moved that minutes of the meeting of January 18 be approved. Senator Frahm seconded the motion, and the motion carried.

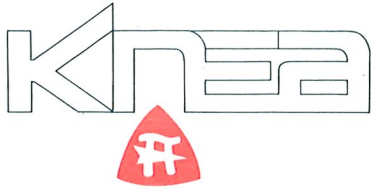
The Chairman adjourned the meeting.

SENATE EDUCATION COMMITTEE

TIME: 1:30 p.m. PLACE: 123-S DATE: Tuesday, Jan. 23, 1990

GUEST LIST

<u>NAME</u>	<u>ADDRESS</u>	<u>ORGANIZATION</u>
Denise Ayst	Topoka	Assoc of
Merle Hied	Topoka	KACAC
Martine Hammond	Topoka	Ks Bd of Regents
Don McPMS	Topoka	BUDGET
Ken Rogge	Perolan	LDG
Dani Anne Bremer	Topoka	ASK
Bill Mosler	Lantern	ASK
N Ryzulof	Topoka	KASB
Connie Huereel	Topoka	St Bd of Ed
Bill Musick	Manngals	St. Bd of Ed
Liz Roae	Wichita	Wichita Public Schools
Kathryn Dysart	"	"
David Moncil	Topoka	Washburn
Bob Kelly	Topoka	KICA
David Esler	"	KCOVE
Chuck Tilman	Topoka	KNSA
Tom Allen	Topoka	KNEA
Sister Gerthel Oline	St. Mary College	Leavenworth Ks PAT
Kesli Zagak	Topoka	Senator Salisbury



Craig Grant Testimony Before The
Senate Education Committee
Tuesday, January 23, 1990

Thank you, Mr. Chairman. I am Craig Grant and I represent Kansas-NEA. I appreciate this opportunity to visit with the committee about SB 459.

Kansas-NEA supports SB 459 which would expand the opportunity for high school students to enroll in and take college level courses. This is the situation now in some of our schools, and this expansion is certainly welcomed.

We would point out a couple of minor points which might be a concern as the bill is implemented. In lines 32 and 33, the term "demonstrated scholastic ability" may be a problem as to what constitutes scholastic ability and who is to decide. Additionally, the authorization by a principal with no right to appeal could cause a problem.

I do not consider these two areas major at all, rather potential (probably remote) problem situations which could arise. It certainly does not lessen our support for the concept or the bill.

Kansas-NEA supports SB 459 and hopes the committee will pass it favorably. Thank you for listening to our concerns.

Education
1/23/90
Attachment 1



KANSAS ASSOCIATION OF COMMUNITY COLLEGES

Columbian Title Bldg., 820 Quincy • Topeka 66612 • Phone 913-357-5156

W. Merle Hill
Executive Director

New address: 700 SW Jackson, Topeka, Kansas 66603

To: Senate Committee on Education

From: Merle Hill, Executive Director
Kansas Association of Community Colleges

Date: January 23, 1990

Subj: Senate Bill No. 459: An Act concerning education; authorizing agreements between school districts and institutions of post-secondary education for the purpose of encouraging enrollment by certain secondary pupils in courses of postsecondary education.

Thank you, Mr. Chairman and members of the Committee. I am Merle Hill, the executive director of the Kansas Association of Community Colleges.

I appreciate this opportunity to appear before you to discuss Senate Bill No. 459 and the idea of encouraging certain high school pupils to begin their college careers early by participating in college-level work while still enrolled in high school.

I must admit my prejudice in this matter. I was permitted to leave high school after 3½ years and completed one semester of college before I was graduated from high school. Later, as the dean of instruction and, then, president of both two- and four-year colleges, I studied the grade point averages of high school pupils enrolled in our college courses before graduation, of those who entered college one semester early, and of those who entered college after only three years of high school. For a period of 14 years, the grade point averages of these three kinds of high school-pupil/college students were in the top 10 percent of all college students' grade point averages at the college.

Kansas high school pupils can currently enroll for college-level community college courses. Under State Department of Education regulation 91-8-17 (a) admissions, high school pupils who have completed 15 units of credit from an accredited high school and who have a written recommendation for early college enrollment from the high school principal are eligible for admission to any community college.

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Attachment 2

Also, "gifted children," as defined in K.S.A. 72-962(g), who are enrolled in any of the grades nine through 12 and who have been recommended for early college enrollment are eligible for admission to any community college.

The most recent figures I have from the State Department of Education are for fall, 1987, enrollments of high school pupils in community college courses. At that time, there were 1,875 high school enrollees in community college courses for which credit hour state aid was received and 602 others enrolled but for whom credit hour aid was not claimed. The total of 2,477 high school enrollees made up 4.76 percent of the fall, 1987, full-time-equivalency enrollment.

Our association members believe that those high school pupils recommended by their principals for early college enrollment should continue to be encouraged to and be given the opportunity to begin their college careers early. We recommend favorable action on Senate Bill No. 459. Thank you.

I shall be happy to stand for questions.



ASSOCIATED STUDENTS OF KANSAS

The Student Governments of the Regents Institutions

TO: Senate Education Committee
FROM: Davi Anne Brewer, Legislative Director
DATE: 23 January 1990

RE: Testimony on SB 459

ASK supports the position of expanding dual credit offerings for high school juniors and seniors. We especially support the action if it will target the middle and lower ability students and encourage them to proceed with post-secondary education after graduation. We endorse the goals of this legislation to increase awareness and interest in college for high school students. However, students have several concerns about technical aspects of the proposal that should be considered before any final action is taken.

These concerns include:

1. Geographic disparity - unequal opportunities because of differing distance between colleges.
2. High school students need to be counted in the FTE enrollment formulas of the postsecondary institution they are receiving credit from.
3. Establishing consistency in how credits are determined and GPAs are impacted.
5. Limit the number of credit hours a student can obtain at the college level prior to receiving a high school diploma.

Realizing that many of these issues may have been thought out our organization felt it important to provide you with input.

Thank you for listening.

Education
1/23/90
Attachment 3



Testimony on SB 459
before the
Senate Education Committee

by

Norman L. Reynolds, Director of Education Services
Kansas Association of School Boards

January 23, 1990

Mr. Chairman and members of the Committee. The Kansas Association of School Boards, which represents 302 of 304 unified school district boards of education, is very pleased to add its support and to testify in favor of SB 459.

We are pleased to have a bill introduced which, in our opinion, establishes an avenue for school boards to provide students in grades 11 and 12 enhanced learning opportunity that has been long overdue.

The farsightedness of the bill has provided a plan for funding the tuition costs for these students that appears fair to all concerned. We were also pleased to find that tuition funding for students from low income families and for students that have been identified under the exceptional student act were taken into consideration and that a plan for payment of their tuition was also included in the bill.

Two other concepts that are written into SB 459 place the quality of the bill far ahead of other educational bills that have been proposed in the past. The first of these two concepts is the allowance for both the

unified district and the postsecondary institution to count, for enrollment, those students that are enrolled at least 5/6 time as a percent, to the nearest 1/10, of what full-time enrollment would be.

The second concept pertains to the variety of postsecondary institutions with whom unified districts are allowed to negotiate in an attempt to "strike" a deal. This group includes all public colleges and universities, all community colleges, and municipal universities. As the bill is now written, private universities and colleges are also included in the bill.

The Kansas Association of School Boards is requesting that the bill be amended to eliminate private colleges and universities from the postsecondary group of participants. This recommendation is based on two factors, the increased cost that would take place due to the larger tuition cost at these institutions and the long-standing KASB position in opposition to providing public funds for private institutions.

We request that SB 459 be amended as recommended and reported out of committee favorably.

Thank you for the opportunity to present this testimony today. I'll be happy to try to answer any questions.