

1/22/90

*Keith Roe*

Approved \_\_\_\_\_ Date \_\_\_\_\_

MINUTES OF THE House COMMITTEE ON Taxation

The meeting was called to order by Representative Keith Roe at \_\_\_\_\_  
Chairperson

9:00 a.m./~~pm~~ on January 18, 1990 in room 519-S of the Capitol.

All members were present except:  
none absent

Committee staff present:  
Tom Severn, Research Department  
Chris Courtwright, Research Department  
Don Hayward, Revisor's Office  
Lenore Olson, Committee Secretary

Conferees appearing before the committee:  
Shelby Smith, Secretary of Administration  
Dale Dennis, Kansas State Department of Education  
Steve Stotts, Acting Director of Taxation  
Bill Curtis, Kansas Association of School Boards  
Bob Corkins, Kansas Chamber of Commerce and Industry  
Craig Grant, Kansas-National Education Association  
Karen France, Kansas Association of Realtors  
Paul Fleener, Kansas Farm Bureau  
Dee Likes, Kansas Livestock Association  
Leroy Jones, Brotherhood of Locomotive Engineers  
Cedric Moege, Silver Haired Legislature, Topeka

Shelby Smith, Secretary of Administration, testified that he feels a 2-year ironclad tax lid is in order and that Governor Hayden has recommended such a measure. Secretary Smith presented a brief outline of an ironclad tax lid proposal and requested the introduction of a Committee bill. He stated that this is a transitional proposal, a belt-tightening measure, and a catalyst for change. Secretary Smith also stated that of 61 exemptions found, they are recommending repeal of all but 3, leaving intact debt service payments, judgements, and health insurance premium payments. (Attachment 1)

A motion was made by Representative Spaniol, seconded by Representative Smith to introduce the ironclad tax lid as presented by Secretary Shelby Smith as a Committee bill. The motion carried.

Chairman Roe announced that there would be no Taxation meeting held on January 19, but there will be a meeting on January 22.

Dale Dennis, Kansas State Department of Education, reviewed data on HB 2611; provided an estimate on what the effects would be if a ten percent surtax was added to the 1987 tax returns filed in 1988. (Attachment 2)

Mr. Dennis explained that Fort Leavenworth is unique in that they follow Federal boundary lines and are not included in equalization nor in the income tax rebate for schools.

Steve Stotts, Acting Director of Taxation, testified on HB 2611, stating that if this bill becomes law, significant modifications to the current income tax system would be required. The one time administrative costs associated with this bill are currently estimated to be about \$75,000. He stated that the Department generally supports legislation which reduces the reliance on the property tax but would note in this bill, the school district income tax does not apply to businesses. (Attachment 3)

Unless specifically noted, the individual remarks recorded herein have not been transcribed verbatim. Individual remarks as reported herein have not been submitted to the individuals appearing before the committee for editing or corrections.

CONTINUATION SHEET

MINUTES OF THE House COMMITTEE ON Taxation,  
room 519-S, Statehouse, at 9:00 a.m. ~~pm~~ on January 18, 1990.

Bill Curtis, Kansas Association of School Boards, testified in support of HB 2611, stating that they have supported the concept of a local option income tax for some time. Mr. Curtis requested two changes to HB 2611 (Attachment 4): (1) School boards ought to be able to access income without an election; (2) The local option income tax should be an additional source of revenue.

Bob Corkins, KCCI, testified in support of HB 2611, stating that property taxes are not assessed according to taxpayers' ability to pay; however, KCCI is concerned with the effect local option financing might have on statewide school revenue equalization. (Attachment 5)

Craig Grant, Kansas - NEA, testified in support of HB 2611, with some changes. Mr. Grant stated that the local board of education needs the authority to impose this tax rather than the issue going to the voters each time a change is needed; including a protest petition section as a safeguard. (Attachment 6)

Karen France, Kansas Association of Realtors, testified in support of HB 2611, stating that in order for the local option income tax to be used to its full potential, it needs to be coupled with a constitutional amendment which would put caps on effective property tax rates. (Attachment 7)

Paul Fleener, Kansas Farm Bureau, testified in support of HB 2611, with a "friendly" amendment. Mr. Fleener suggested legislative language in the bill for school districts to require an initial amount of income tax, then provide the option for use of that source beyond the required amount. (Attachment 8)

Dee Likes, Kansas Livestock Association, testified in support of HB 2611, but stated that his organization would prefer a mandatory statewide school district income tax. (Attachment 9)

Leroy Jones, Brotherhood of Locomotive Engineers, testified in opposition to HB 2611, stating that this proposal is just another tax break for businesses at the cost to individuals. (Attachment 10)

Cedric Moege, Silver-Haired Legislator, Topeka, testified on HB 2611, stating that at this point he is opposed to the bill.

Chairman Roe concluded the hearing on HB 2611.

The minutes of January 17, 1990, were approved.

The meeting adjourned at 10:30 a.m.

HOUSE COMMITTEE ON TAXATION

DATE 1/18/90

NAME ADDRESS REPRESENTING

NAME	ADDRESS	REPRESENTING
John C. Woodman	Po Box 679 KC MO	KCPL
John B. ...	King	Self
Bruce ...	Topeka	KCC
Jim Sullivan	KC STAR	KC STAR
Jim Ludwig	<del>Top</del> Topeka	KPL
Bill Curtis	Topeka	KASB
Paul E. Fleener	Manhattan	Kansas Farm Bureau
Doc Likes	Topeka	KLA
John K. Blythe	Manhattan	Self
Della Wray Blythe	Manhattan	Self
Robert	Osage	City of Osage
Katherine ...	Wichita	USD 259
Mike Shields	Topeka	Harris
Craig Grant	Topeka	K-NEA
Craig ...	Wichita	City of Wichita
Bernie Koch	Wichita	Wichita Chamber
Lisa Getz	Wichita	KASB <small>KANSAS ASSO BUS WESS</small>
JEFF SONNICH	TOPEKA	KNLSI
...	Topeka	...
...	Topeka	Observer

Outline  
Ironclad Tax Lid  
Kansas Department of Administration

## Background

A comprehensive tax lid, covering all political subdivisions, was added to the 1985 reappraisal law which would have implemented a permanent freeze on property tax levies. This 1985 tax lid law was substantially amended in 1988 to change the tax lid from a permanent freeze to a one year freeze, then reverting to the pre-reappraisal tax lid.

## Brief

This bill is a transitional proposal establishing a tax lid for two years for cities, counties, townships, unified school districts, community colleges, and Washburn University using 1989 as the base year. The bill also removes 58 of the current 61 statutory tax lid exemptions, leaving intact the exemptions for debt service, judgments, and health insurance costs. The tax lid could be exceeded by voter approval or board of tax appeals approval on a finding of an extreme emergency.

## Section 1

Clarifies the assessed valuation amount that is used in the tax lid computation, to wit: the taxable tangible assessed valuation as shown on the November 1, 1989 abstract.

## Section 2(a)

This subsection suspends, in the reappraisal year (1989) and in each year thereafter, all existing statutory fund mill levy rates and aggregate levy limitations.

## Section 2(b)

This is the heart of the ironclad tax lid. It provides a tax lid for two years for cities, counties, townships, unified school districts, community colleges, and Washburn University and establishes the 1989 levy as the base year. Per subsection 3(a), only new real estate improvements and increases in personal property for 1990 and 1991 would provide additional levy authority over the 1989 base levy.

## Section 2(c)

For political subdivisions not covered by the tax lid such as cemeteries, fire districts, and libraries, this bill converts existing mill levy fund limits to dollar levy limits. The dollar levy limits are based on the dollars authorized for the 1988 levy for the various funds, allowing for an adjustment for valuation increases after the reappraisal year (1989).

For example, assume that such a political subdivision (say, a cemetery) could have levied one mill to raise \$1,000 in 1988, that its 1989 valuation was \$1,500,000, and that its 1990 valuation was \$1,600,000. The 1990 levy limit would be computed as follows:

*1/18/90  
Attachment 1*

1. Divide \$1,600,000 by \$1,500,000 which yields a factor of 1.0667.

2. Multiply the 1988 \$1,000 levy limit by 1.0667 to compute the 1990 levy limit of \$1,067.

#### Section 2(d)

This subsection of the 1988 law would have allowed political subdivisions, in 1990, to revert to the pre-reappraisal tax lid levy limits. It allowed all the exemptions from the previous tax lid as well as all home rule exemptions from the previous tax lid. Striking this subsection and deleting the exemption wording from the authorizing statutes in Sections 9 to the end would result in only the three exemptions as set forth in Section 6.

#### Section 3(a)

This is a technical amendment to simplify the tax lid calculation for budget preparers. It allows the tax lid to be increased for real estate new improvements and increased personal property, providing one calculation for both.

#### Sections 4 and 5

These sections are technical amendments only.

#### Section 6

Provides for three exemptions from the tax lid: debt service, judgments, and health insurance costs. Numerous exemptions of present law have been removed in (d) through (j) and Sections 9 to the end.

#### Section 7

These are technical amendments which clarify that fund levy limits remain intact for political subdivisions (such as libraries) which are not authorized to levy taxes on their own behalf.

#### Section 8

Restores, in 1992, home rule authority for cities and counties with regard to the tax lid.

#### Sections 9 to the end

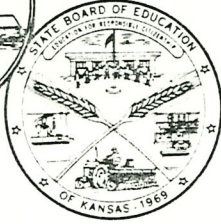
Removes the tax lid exemptions of the pre-reappraisal tax lid (K.S.A. 79-5001 to 79-5016) and the tax lid exemptions of the reappraisal tax lid (K.S.A. 79-5021 to 79-5035). Also, K.S.A. 79-5035 is repealed to remove the tax lid exemption for the unified school districts' general fund.

*Dale Dennis*

# Kansas State Department of Education

Kansas State Education Building

120 East 10th Street Topeka, Kansas 66612-1103



January 17, 1990

TO: Legislative Research Department

FROM: Dale M. Dennis, Asst. Commissioner  
Division of Financial Services and Operations

SUBJECT: Tax Liability

The attached computer printout (9013a) provides an estimate on what the effects would be if a ten percent surtax was added to the 1987 tax returns filed in 1988. This computation is based on the tax liabilities before credits. We have also computed a millage equivalency of the dollar amount that potentially could be raised due to a ten percent increase in liabilities before credits.

Information using 1989 tax returns should become available in the near future.

In addition to the county order printout, we have provided runs low to high on Columns 1 and 3.

## COLUMN EXPLANATION

- Column 1 - Tax liability on returns filed in 1988 times 10 percent
- 2 - Estimated 1989 assessed valuation
- 3 - Millage equivalency (Column 1 ÷ 2)

*need another copy!*

*1/18/90  
attachment 2*

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
ALLEN CO				
MARMATON VALLEY	D0256	45,082	11,683,765	3.86
IOLA	D0257	190,059	29,025,086	6.55
HUMBOLDT	D0258	69,027	16,269,377	4.24
ANDERSON CO				
GARNETT	D0365	143,727	31,439,050	4.57
CREST	D0479	25,901	8,319,915	3.11
ATCHISON CO				
ATCHISON CO COMM SCHOOLS	D0377	89,007	21,146,926	4.21
ATCHISON PUBLIC SCHOOLS	D0409	288,837	33,905,597	8.52
BARBER CO				
BARBER COUNTY NORTH	D0254	114,220	37,701,045	3.03
SOUTH BARBER	D0255	43,267	22,137,694	1.95
BARTON CO				
CLAFLIN	D0354	38,778	14,476,300	2.68
ELLINWOOD PUBLIC SCHOOLS	D0355	75,411	20,236,079	3.73
GREAT BEND	D0428	549,200	98,059,702	5.60
HOISINGTON	D0431	100,223	24,563,341	4.08
BOURBON CO				
FT SCOTT	D0234	295,481	41,271,514	7.16
UNIONTOWN	D0235	39,639	10,610,651	3.74
BROWN CO				
HIAWATHA	D0415	157,469	34,463,834	4.57
BROWN COUNTY	D0430	62,788	14,547,843	4.32
BUTLER CO				
LEDN	D0205	64,693	18,556,976	3.49
REMINGTON-WHITEWATER	D0206	71,487	19,235,745	3.72
CIRCLE	D0375	139,733	49,096,936	2.85
ANDOVER	D0385	248,655	40,729,160	6.11
ROSE HILL PUBLIC SCHOOLS	D0394	149,399	19,222,818	7.77
DOUGLASS PUBLIC SCHOOLS	D0396	86,763	10,841,677	8.00
AUGUSTA	D0402	945,624	33,999,537	27.81
EL DORADO	D0490	360,058	56,990,928	6.32
FLINTHILLS	D0492	19,405	11,512,245	1.69
CHASE CO				
CHASE COUNTY	D0284	63,243	22,781,241	2.78
CHAUTAQUA CO				
CEDAR VALE	D0285	20,115	7,695,721	2.61
CHAUTAQUA COUNTY COMMUNITY	D0286	46,511	12,794,003	3.64
CHEROKEE CO				
RIVERTON	D0404	33,995	15,113,849	2.25
COLUMBUS	D0493	125,947	32,025,429	3.93
GALENA	D0499	63,005	5,904,935	10.67
BAXTER SPRINGS	D0508	104,362	12,519,133	8.34
CHEYENNE CO				
CHEYLIN	D0103	35,662	19,276,349	1.85
ST FRANCIS COMMUNITY SCHOOLS	D0297	60,974	18,363,113	3.32
CLARK CO				
MINNEOLA	D0219	30,002	13,389,174	2.24

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
ASHLAND	D0220	51,517	28,404,123	1.81
CLAY CO				
CLAY CENTER	D0379	223,840	35,365,480	6.33
CLOUD CO				
CONCORDIA	D0333	200,450	30,254,853	6.63
SOUTHERN CLOUD	D0334	36,558	10,729,655	3.41
COFFEY CO				
LEBO-WAVERLY	D0243	69,232	12,735,319	5.44
BURLINGTON	D0244	99,259	499,259,836	.20
LEROY-GRIDLEY	D0245	46,249	13,349,442	3.46
COMANCHE CO				
COMMANCHE COUNTY	D0300	59,953	29,495,304	2.03
COWLEY CO				
CENTRAL	D0462	38,398	10,856,399	3.54
UDALL	D0463	52,614	7,682,768	6.85
WINFIELD	D0465	386,979	51,956,777	7.45
ARKANSAS CITY	D0470	416,396	58,364,305	7.13
DEXTER	D0471	15,904	5,604,566	2.84
CRAWFORD CO				
NORTHEAST	D0246	59,771	9,456,192	6.32
CHEROKEE	D0247	69,329	16,470,670	4.21
GIRARD	D0248	110,267	20,770,557	5.31
FRONTENAC PUBLIC SCHOOLS	D0249	56,663	8,752,068	6.47
PITTSBURG	D0250	472,572	56,005,219	8.44
DECATUR CO				
OSBERLIN	D0294	83,630	23,954,571	3.49
PRAIRIE HEIGHTS	D0295	16,618	5,796,244	2.87
DICKINSON CO				
SOLOMON	D0393	44,126	11,026,322	4.00
ABILENE	D0435	214,778	32,151,132	6.68
CHAPMAN	D0473	115,744	36,574,953	3.16
RURAL VISTA	D0481	46,702	13,217,816	3.53
HERINGTON	D0487	67,347	11,721,072	5.75
DONIPHAN CO				
WATHENA	D0406	51,420	7,081,307	7.26
HIGHLAND	D0425	33,193	6,839,805	4.85
TROY PUBLIC SCHOOLS	D0429	48,681	6,059,455	8.03
MIDWAY SCHOOLS	D0433	28,602	7,835,002	3.65
ELWOOD	D0486	14,801	7,376,465	2.01
DOUGLAS CO				
BALDWIN CITY	D0348	117,652	20,572,644	5.72
EUDORA	D0491	97,495	11,883,433	8.20
LAWRENCE	D0497	1,661,950	284,651,286	5.84
EDWARDS CO				
KINSLEY-OFFERLE	D0347	115,853	17,503,628	6.62
LEWIS	D0502	32,059	15,485,951	2.07
ELK CO				
WEST ELK	D0282	53,147	14,996,986	3.54



COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
ELK VALLEY	D0283	18,513	4,868,045	3.80
ELLIS CO				
ELLIS	D0388	51,034	15,807,608	3.23
VICTORIA	D0432	39,507	13,382,456	2.95
HAYS	D0489	487,436	104,452,070	4.67
ELLSWORTH CO				
ELLSWORTH	D0327	96,124	19,536,765	4.92
LORRAINE	D0328	66,072	34,228,864	1.93
FINNEY CO				
HOLCOMB	D0363	41,566	103,948,578	.40
GARDEN CITY	D0457	810,783	164,337,697	4.93
FORD CO				
SPEARVILLE-WINDTHORST	D0381	30,605	8,465,456	3.62
DODGE CITY	D0443	632,815	121,379,762	5.21
BUCKLIN	D0459	33,846	12,871,251	2.63
FRANKLIN CO				
WEST FRANKLIN	D0287	65,194	16,320,141	3.99
CENTRAL HEIGHTS	D0288	51,422	10,365,063	4.96
WELLSVILLE	D0289	85,302	14,218,873	6.00
OTTAWA	D0290	290,838	41,275,594	7.05
GEARY CO				
JUNCTION CITY	D0475	419,915	81,458,452	5.15
GOVE CO				
GRINNELL PUBLIC SCHOOLS	D0291	21,381	8,707,031	2.46
GRAINFIELD	D0292	29,431	10,762,623	2.73
QUINTER PUBLIC SCHOOLS	D0293	36,081	13,229,163	2.73
GRAHAM CO				
WEST GRAHAM-MORLAND	D0280	13,761	8,386,530	1.64
HILL CITY	D0281	62,802	22,398,051	2.80
GRANT CO				
ULYSSES	D0214	198,759	184,860,836	1.08
GRAY CO				
CIMARRON-ENSIGN	D0102	79,977	22,590,028	3.54
MONTEZUMA	D0371	47,717	11,220,664	4.25
COPELAND	D0476	22,830	11,509,777	1.98
INGALLS	D0477	24,572	12,313,990	2.00
GREELEY CO				
GREELEY COUNTY	D0200	51,790	25,590,224	2.02
GREENWOOD CO				
MADISON-VIRGIL	D0386	34,017	9,931,146	3.43
EUREKA	D0389	104,251	21,872,664	4.77
HAMILTON	D0390	10,381	6,957,857	1.49
HAMILTON CO				
SYRACUSE	D0494	83,961	39,430,962	2.13
HARPER CO				
ANTHONY-HARPER	D0361	144,322	40,583,859	3.56

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
ATTICA	D0511	23,815	11,602,065	2.05
HARVEY CO				
BURRTON	D0369	37,040	9,734,062	3.81
NEWTON	D0373	524,920	64,704,000	8.11
SEDGWICK PUBLIC SCHOOLS	D0439	63,689	6,885,331	9.25
HALSTEAD	D0440	93,203	20,304,169	4.59
HESSTON	D0460	87,097	21,430,907	4.06
HASKELL CO				
SUBLETTE	D0374	78,414	48,974,342	1.60
SATANTA	D0507	56,694	86,099,742	.66
HODGEMAN CO				
JETMORE	D0227	36,771	15,046,304	2.44
HANSTON	D0228	15,814	9,473,361	1.67
JACKSON CO				
NORTH JACKSON	D0335	42,963	8,795,169	4.88
HOLTON	D0336	126,925	16,909,348	7.51
MAYETTA	D0337	74,751	10,742,291	6.96
JEFFERSON CO				
VALLEY FALLS	D0338	52,089	7,474,671	6.97
JEFFERSON COUNTY NORTH	D0339	45,317	8,860,584	5.11
JEFFERSON WEST	D0340	107,487	12,817,303	8.39
OSKALOOSA PUBLIC SCHOOLS	D0341	62,165	10,662,615	5.83
MCLOUTH	D0342	60,652	11,047,224	5.49
PERRY PUBLIC SCHOOLS	D0343	122,283	19,237,604	6.36
JEWELL CO				
WHITE ROCK	D0104	25,246	11,431,503	2.21
MANKATO	D0278	39,888	7,728,208	5.16
JEWELL	D0279	31,467	8,826,774	3.56
JOHNSON CO				
BLUE VALLEY	D0229	1,155,830	486,277,804	2.38
SPRING HILL	D0230	164,346	22,636,596	7.26
GARDNER-EDGERTON-ANTIOCH	D0231	264,654	61,530,560	4.30
DESOTO	D0232	192,247	44,674,542	4.30
OLATHE	D0233	2,049,581	404,671,459	5.06
SHAWNEE MISSION PUBLIC SCHOOLS	D0512	14,853,888	1,461,047,524	10.17
KEARNY CO				
LAKIN	D0215	93,829	136,817,268	.69
DEERFIELD	D0216	24,447	48,534,643	.50
KINGMAN CO				
KINGMAN	D0331	159,604	53,216,876	3.00
CUNNINGHAM	D0332	37,366	30,015,006	1.24
KIOWA CO				
GREENSBURG	D0422	62,368	20,837,999	2.99
MULLINVILLE	D0424	15,002	12,898,615	1.16
HAVILAND PUBLIC SCHOOLS	D0474	22,283	11,927,752	1.87
LABETTE CO				
PARSONS	D0503	299,274	31,241,519	9.58
OSWEGO	D0504	45,518	10,318,982	4.41
CHELOPA	D0505	24,246	5,437,992	4.46
LABETTE COUNTY	D0506	136,189	28,564,562	4.77

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
LANE CO				
HEALY PUBLIC SCHOOLS	D0468	31,356	8,984,020	3.49
DIGHTON	D0482	66,126	19,884,533	3.33
LEAVENWORTH CO				
FT LEAVENWORTH	D0207	7,826	495,488	15.79
EASTON	D0449	65,265	14,109,550	4.63
LEAVENWORTH	D0453	620,564	96,730,798	6.42
BASEHOR-LINWOOD	D0458	154,672	24,330,343	6.36
TONGANOXIE	D0464	161,839	25,155,742	6.43
LANSING	D0469	134,299	27,940,947	4.81
LINCOLN CO				
LINCOLN	D0298	58,623	15,820,731	3.71
SYLVAN GROVE	D0299	21,932	9,349,006	2.35
LINN CO				
PLEASANTON	D0344	40,045	6,774,250	5.91
JAYHAWK	D0346	57,684	15,034,019	3.84
PRAIRIE VIEW	D0362	85,772	107,976,805	.79
LOGAN CO				
OAKLEY	D0274	74,370	25,274,644	2.94
TRIPLAINS	D0275	15,819	11,356,881	1.39
LYON CO				
NORTH LYON COUNTY	D0251	70,046	18,978,458	3.69
SOUTHERN LYON COUNTY	D0252	64,521	14,949,188	4.32
EMPORIA	D0253	707,531	91,189,217	7.76
MARION CO				
CENTRE	D0397	34,159	12,894,246	2.65
PEABODY-BURNS	D0398	54,100	11,745,668	4.61
MARION	D0408	87,625	15,290,061	5.73
DURHAM-HILLSBORO-LEHIGH	D0410	82,887	18,992,510	4.36
GOESSEL	D0411	23,882	6,819,960	3.50
MARSHALL CO				
MARYSVILLE	D0364	184,797	28,989,085	6.37
VERMILLION	D0380	70,415	18,338,848	3.84
AXTELL	D0488	40,449	12,199,757	3.32
VALLEY HEIGHTS	D0498	51,847	10,823,736	4.79
MCPHERSON CO				
LINDSBORG	D0400	115,408	26,688,608	4.32
MCPHERSON	D0418	409,620	78,895,365	5.19
CANTON-GALVA	D0419	64,949	13,688,877	4.74
MOUNDRIDGE	D0423	76,510	16,734,671	4.57
INMAN	D0448	52,746	13,919,981	3.79
MEADE CO				
FOWLER	D0225	31,557	10,890,983	2.90
MEADE	D0226	67,407	42,165,999	1.60
MIAMI CO				
OSAWATOMIE	D0367	121,365	19,534,072	6.21
PADLA	D0368	264,174	38,926,102	6.79
LOUISBURG	D0416	147,913	25,295,655	5.85
MITCHELL CO				
WACONDA	D0272	84,206	15,731,832	5.35

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
BELOIT	D0273	130,044	24,750,488	5.25
MONTGOMERY CO				
CANEY VALLEY	D0436	66,746	16,060,410	4.16
COFFEYVILLE	D0445	347,576	58,443,217	5.95
INDEPENDENCE	D0446	341,938	54,670,113	6.25
CHERRYVALE	D0447	59,132	9,408,532	6.28
MORRIS CO				
MORRIS COUNTY	D0417	121,415	29,349,563	4.14
MORTON CO				
ROLLA	D0217	26,565	61,787,230	.43
ELKHART	D0218	93,886	44,137,582	2.13
NEMAHA CO				
SABETHA	D0441	139,099	26,129,964	5.32
NEMAHA VALLEY SCHOOLS	D0442	74,165	15,097,363	4.91
B & B	D0451	18,063	6,504,016	2.78
NEOSHO CO				
ERIE-ST PAUL	D0101	104,148	22,239,592	4.68
CHANUTE PUBLIC SCHOOLS	D0413	235,110	34,775,391	6.76
NESS CO				
NES TRES LA GO	D0301	13,924	9,008,121	1.55
SMOKY HILL	D0302	26,300	11,756,869	2.24
NESS CITY	D0303	69,061	19,382,532	3.56
BAZINE	D0304	15,133	8,694,718	1.74
NORTON CO				
NORTON COMMUNITY SCHOOLS	D0211	108,204	14,871,016	7.28
NORTHERN VALLEY	D0212	23,676	6,793,539	3.49
WEST SOLOMON VALLEY SCHOOLS	D0213	20,907	7,414,717	2.82
OSAGE CO				
OSAGE CITY	D0420	96,983	12,548,746	7.73
LYNDON	D0421	53,938	8,257,952	6.53
SANTA FE TRAIL	D0434	136,385	17,324,926	7.87
BURLINGAME PUBLIC SCHOOLS	D0454	38,912	5,264,461	7.39
MARAIS DES CYGNES VALLEY	D0456	31,467	6,215,374	5.06
OSBORNE CO				
OSBORNE COUNTY	D0392	69,450	13,841,463	5.02
OTTAWA CO				
NORTH OTTAWA COUNTY	D0239	85,809	20,184,587	4.25
TWIN VALLEY	D0240	46,536	12,657,774	3.68
PAWNEE CO				
FT LARNED	D0495	182,994	38,494,530	4.75
PAWNEE HEIGHTS	D0496	27,756	11,695,483	2.37
PHILLIPS CO				
EASTERN HEIGHTS	D0324	20,353	6,203,737	3.28
PHILLIPSBURG	D0325	112,593	22,562,746	4.99
LOGAN	D0326	33,613	12,575,298	2.67
POTTAWATOMIE CO				
WAMEGO	D0320	146,880	23,907,399	6.14

27

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
KAW VALLEY				
ONAGA-HAVENSVILLE-WHEATON	D0321	144,778	217,758,422	.66
POTTAWATOMIE WEST	D0322	45,762	10,919,625	4.19
	D0323	59,436	10,756,536	5.53
PRATT CO				
PRATT	D0382	251,403	40,987,628	6.13
SKYLINE SCHOOLS	D0438	28,792	22,120,105	1.30
RAWLINS CO				
HERNDON	D0317	10,716	4,876,928	2.20
ATWOOD	D0318	68,840	17,123,658	4.02
RENO CO				
HUTCHINSON PUBLIC SCHOOLS	D0308	998,511	141,624,734	7.05
NICKERSON	D0309	154,443	39,157,896	3.94
FAIRFIELD	D0310	58,316	23,442,953	2.49
PRETTY PRAIRIE	D0311	36,129	10,655,113	3.39
HAVEN PUBLIC SCHOOLS	D0312	124,340	35,046,954	3.55
BUHLER	D0313	239,894	55,456,117	4.33
REPUZLIC CO				
PIKE VALLEY	D0426	35,366	10,571,139	3.35
BELLEVILLE	D0427	102,790	20,392,448	5.04
HILLCREST RURAL SCHOOLS	D0455	25,683	6,264,195	4.10
RICE CO				
STERLING	D0376	71,915	15,536,955	4.63
CHASE	D0401	27,059	13,187,778	2.05
LYONS	D0405	121,271	22,026,796	5.51
LITTLE RIVER	D0444	43,124	22,104,408	1.95
RILEY CO				
RILEY COUNTY	D0378	57,032	10,792,007	5.28
MANHATTAN	D0383	964,656	158,999,439	6.07
BLUE VALLEY	D0384	28,255	8,341,149	3.39
ROOKS CO				
PALCO	D0269	31,964	14,563,506	2.19
PLAINVILLE	D0270	61,829	23,024,923	2.69
STOCKTON	D0271	50,766	19,336,328	2.63
RUSH CO				
LACROSSE	D0395	61,582	21,470,438	2.87
OTIS-BISON	D0403	44,230	15,167,255	2.92
RUSSELL CO				
PARADISE	D0399	18,263	16,606,293	1.10
RUSSELL COUNTY	D0407	199,760	55,451,525	3.60
SALINE CO				
SALINA	D0305	1,361,667	172,326,089	7.90
SOUTHEAST OF SALINE	D0306	70,508	29,754,876	2.37
ELL-SALINE	D0307	28,146	7,806,435	3.61
SCOTT CO				
SCOTT COUNTY	D0466	178,261	41,470,404	4.30
SEDGWICK CO				
WICHITA	D0259	12,534,787	1,458,606,882	8.59
DERBY	D0260	616,267	110,775,671	5.56

28

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
HAYSVILLE	D0261	297,795	52,897,057	5.63
VALLEY CENTER PUBLIC SCHOOLS	D0262	232,072	33,428,037	6.94
MULVANE	D0263	233,699	23,308,383	10.03
CLEARWATER	D0264	130,179	25,572,027	5.09
GODDARD	D0265	235,164	44,938,639	5.23
MAIZE	D0266	135,391	37,440,309	3.62
RENWICK	D0267	149,984	36,731,068	4.08
CHENEY	D0268	69,516	13,508,036	5.15
SEWARD CO				
LIBERAL	D0480	480,156	106,615,370	4.50
KISMET-PLAINS	D0483	62,725	37,590,940	1.67
SHAWNEE CO				
SEAMAN	D0345	461,793	99,038,525	4.66
SILVER LAKE	D0372	89,401	10,368,809	8.62
AUBURN WASHBURN	D0437	538,725	133,403,036	4.04
SHAWNEE HEIGHTS	D0450	430,206	70,045,850	6.14
TOPEKA PUBLIC SCHOOLS	D0501	3,702,949	462,942,745	8.00
SHERIDAN CO				
HOXIE COMMUNITY SCHOOLS	D0412	70,114	22,332,786	3.14
SHERMAN CO				
GOODLAND	D0352	157,760	45,829,249	3.44
SMITH CO				
SMITH CENTER	D0237	92,127	21,686,361	4.25
WEST SMITH COUNTY	D0238	24,980	7,102,429	3.52
STAFFORD CO				
STAFFORD	D0349	42,161	14,651,546	2.88
ST JOHN-HUDSON	D0350	64,855	24,095,511	2.69
MACKSVILLE	D0351	40,945	30,642,953	1.34
STANTON CO				
STANTON COUNTY	D0452	76,674	66,472,865	1.15
STEVENS CO				
MOSCOW PUBLIC SCHOOLS	D0209	18,590	72,002,952	.26
HUGOTON PUBLIC SCHOOLS	D0210	145,762	201,665,546	.72
SUMNER CO				
WELLINGTON	D0353	267,633	37,194,872	7.20
CONWAY SPRINGS	D0356	60,192	11,845,801	5.08
BELLE PLAINE	D0357	91,403	10,919,341	8.37
OXFORD	D0358	48,884	10,763,311	4.54
ARGONIA PUBLIC SCHOOLS	D0359	30,254	10,119,094	2.99
CALDWELL	D0360	38,706	11,785,275	3.28
SOUTH HAVEN	D0509	21,276	7,816,377	2.72
THOMAS CO				
BREWSTER	D0314	20,039	11,217,227	1.79
COLBY PUBLIC SCHOOLS	D0315	168,604	40,267,494	4.19
GOLDEN PLAINS	D0316	25,687	8,972,938	2.86
TREGO CO				
WAKEENEY	D0208	73,025	24,380,188	3.00
WABAUNSEE CO				
ALMA	D0329	96,835	16,214,030	5.97

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
WABAUNSEE EAST	D0330	63,053	14,447,091	4.36
WALLACE CO				
WALLACE COUNTY SCHOOLS	D0241	34,907	15,230,722	2.29
WESKAN	D0242	9,085	9,914,684	.92
WASHINGTON CO				
NORTH CENTRAL	D0221	21,163	8,483,337	2.49
WASHINGTON SCHOOLS	D0222	51,936	10,367,961	5.01
BARNES	D0223	72,208	18,570,696	3.89
REPUBLICAN VALLEY	D0224	45,215	16,696,282	2.71
WICHITA CO				
LEOTI	D0467	129,204	27,344,897	4.72
WILSON CO				
ALTOONA-MIDWAY	D0387	29,010	9,729,073	2.98
NEODESHA	D0461	72,017	13,794,356	5.22
FREDONIA	D0484	103,584	22,751,682	4.55
WOODSON CO				
WOODSON	D0366	62,437	18,804,010	3.32
WYANDOTTE CO				
TURNER-KANSAS CITY	D0202	286,242	85,369,780	3.35
FIFER-KANSAS CITY	D0203	81,891	19,323,686	4.24
BONNER SPRINGS	D0204	301,416	53,358,145	5.65
KANSAS CITY	D0500	3,135,255	446,816,347	7.02

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
*** STATE TOTALS		75,908,377	14,104,065,068	5.38

2-11



TAX LIABILITY ON RETURNS FILED IN 1988 TIMES 10 PERCENT

COLUMN 1

LOW TO HIGH

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
FT LEAVENWORTH	D0207	7,826	495,488	15.79
WESKAN	D0242	9,085	9,914,684	.92
HAMILTON	D0390	10,381	6,957,857	1.49
HERNDON	D0317	10,716	4,876,928	2.20
WEST GRAHAM-MORLAND	D0280	13,761	8,386,530	1.64
NES TRES LA GO	D0301	13,924	9,008,121	1.55
ELWOOD	D0486	14,801	7,376,465	2.01
MULLINVILLE	D0424	15,002	12,898,615	1.16
BAZINE	D0304	15,133	8,694,718	1.74
HANSTON	D0228	15,814	9,473,361	1.67
TRIPPLAINS	D0275	15,819	11,356,881	1.39
DEXTER	D0471	15,904	5,604,566	2.84
PRAIRIE HEIGHTS	D0295	16,618	5,796,244	2.87
B & B	D0451	18,063	6,504,016	2.78
PARADISE	D0399	18,263	16,600,293	1.10
ELK VALLEY	D0283	18,513	4,868,045	3.80
MOSCOW PUBLIC SCHOOLS	D0209	18,590	72,002,952	.26
FLINTHILLS	D0492	19,405	11,512,245	1.69
BREWSTER	D0314	20,039	11,217,227	1.79
CEDAR VALE	D0285	20,115	7,695,721	2.61
EASTERN HEIGHTS	D0324	20,353	6,203,737	3.28
WEST SOLOMON VALLEY SCHOOLS	D0213	20,907	7,414,717	2.82
NORTH CENTRAL	D0221	21,163	8,483,337	2.49
SOUTH HAVEN	D0509	21,276	7,816,377	2.72
GRINNELL PUBLIC SCHOOLS	D0291	21,381	8,707,031	2.46
SYLVAN GROVE	D0299	21,932	9,349,006	2.35
HAVILAND PUBLIC SCHOOLS	D0474	22,283	11,927,752	1.87
COPELAND	D0476	22,830	11,509,777	1.98
NORTHERN VALLEY	D0212	23,676	6,793,539	3.49
ATTICA	D0511	23,815	11,602,065	2.05
GOESSEL	D0411	23,882	6,819,960	3.50
CHETOPA	D0505	24,246	5,437,992	4.46
DEERFIELD	D0216	24,447	48,534,643	.50
INGALLS	D0477	24,572	12,313,990	2.00
WEST SMITH COUNTY	D0238	24,980	7,102,429	3.52
WHITE ROCK	D0104	25,246	11,431,503	2.21

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
HILLCREST RURAL SCHOOLS	D0455	25,683	6,264,195	4.10
GOLDEN PLAINS	D0316	25,687	8,972,938	2.86
CREST	D0479	25,901	8,319,915	3.11
SMOKY HILL	D0302	26,300	11,756,869	2.24
ROLLA	D0217	26,565	61,787,230	.43
CHASE	D0401	27,059	13,187,776	2.05
PAWNEE HEIGHTS	D0496	27,756	11,695,483	2.37
ELL-SALINE	D0307	28,146	7,806,435	3.61
BLUE VALLEY	D0384	28,255	8,341,149	3.39
MIDWAY SCHOOLS	D0433	28,602	7,835,002	3.65
SKYLINE SCHOOLS	D0438	28,792	22,120,105	1.30
ALTOONA-MIDWAY	D0387	29,010	9,729,073	2.98
GRAINFIELD	D0292	29,431	10,762,623	2.73
MINNEOLA	D0219	30,002	13,389,174	2.24
ARGONIA PUBLIC SCHOOLS	D0359	30,254	10,119,094	2.99
SPEARVILLE-WINDTHORST	D0381	30,605	8,465,456	3.62
HEALY PUBLIC SCHOOLS	D0468	31,356	8,984,020	3.49
JEWELL	D0279	31,467	8,626,774	3.56
MARAI DES CYGNEE VALLEY	D0456	31,467	6,215,374	5.06
FOWLER	D0225	31,557	10,890,983	2.90
PALCO	D0269	31,964	14,563,506	2.19
LEWIS	D0502	32,059	15,485,951	2.07
HIGHLAND	D0425	33,193	6,839,805	4.85
LOGAN	D0326	33,613	12,575,298	2.67
BUCKLIN	D0459	33,846	12,871,251	2.63
RIVERTON	D0404	33,995	15,113,849	2.25
MADISON-VIRGIL	D0386	34,017	9,931,146	3.43
CENTRE	D0397	34,159	12,894,246	2.65
WALLACE COUNTY SCHOOLS	D0241	34,907	15,230,722	2.29
PIKE VALLEY	D0426	35,366	10,571,139	3.35
CHEYLIN	D0103	35,662	19,276,349	1.85
QUINTER PUBLIC SCHOOLS	D0293	36,081	13,229,163	2.73
PRETTY PRAIRIE	D0311	36,129	10,655,113	3.39
SOUTHERN CLOUD	D0334	36,558	10,729,655	3.41
JETMORE	D0227	36,771	15,046,304	2.44
BURRTON	D0369	37,040	9,734,062	3.81

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
CUNNINGHAM	D0332	37,366	30,015,006	1.24
CENTRAL	D0462	38,398	10,856,399	3.54
CALDWELL	D0360	38,706	11,785,275	3.28
CLAFLIN	D0354	38,778	14,476,300	2.68
BURLINGAME PUBLIC SCHGOLS	D0454	38,912	5,264,461	7.39
VICTORIA	D0432	39,507	13,382,456	2.95
UNIONTOWN	D0235	39,639	10,610,651	3.74
MANKATO	D0278	39,888	7,728,208	5.16
PLEASANTON	D0344	40,045	6,774,250	5.91
AXTELL	D0488	40,449	12,199,757	3.32
MACKSVILLE	D0351	40,945	30,642,953	1.34
HOLCOMB	D0363	41,566	103,948,578	.40
STAFFORD	D0349	42,161	14,651,546	2.88
NORTH JACKSON	D0335	42,963	8,795,169	4.88
LITTLE RIVER	D0444	43,124	22,104,408	1.95
SOUTH BARBER	D0255	43,267	22,137,694	1.95
SOLOMON	D0393	44,126	11,026,322	4.00
OTIS-BISON	D0403	44,230	15,167,255	2.92
MARMATON VALLEY	D0256	45,082	11,683,765	3.86
REPUBLICAN VALLEY	D0224	45,215	16,696,282	2.71
JEFFERSON COUNTY NORTH	D0339	45,317	8,860,584	5.11
OSWEGO	D0504	45,518	10,318,982	4.41
ONAGA-HAVENSVILLE-WHEATON	D0322	45,762	10,919,625	4.19
LEROY-GRIDLEY	D0245	46,249	13,349,442	3.46
CHAUTAUQUA COUNTY COMMUNITY	D0286	46,511	12,794,003	3.64
TWIN VALLEY	D0240	46,536	12,657,774	3.60
RURAL VISTA	D0481	46,702	13,217,816	3.53
MONTEZUMA	D0371	47,717	11,220,664	4.25
TROY PUBLIC SCHOOLS	D0429	48,681	6,059,455	8.03
OXFORD	D0358	48,884	10,763,311	4.54
STOCKTON	D0271	50,766	19,336,328	2.63
ELLIS	D0388	51,034	15,807,608	3.23
WATHENA	D0406	51,420	7,081,307	7.26
CENTRAL HEIGHTS	D0288	51,422	10,365,063	4.96
ASHLAND	D0220	51,517	28,404,123	1.81
GREELEY COUNTY	D0200	51,790	25,590,224	2.02

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
VALLEY HEIGHTS	D0498	51,847	10,823,736	4.79
WASHINGTON SCHOOLS	D0222	51,936	10,367,961	5.01
VALLEY FALLS	D0338	52,089	7,474,671	6.97
UDALL	D0463	52,614	7,682,768	6.85
INMAN	D0448	52,746	13,919,981	3.79
WEST ELK	D0282	53,147	14,996,986	3.54
LYNDON	D0421	53,938	8,257,952	6.53
PEABODY-BURNS	D0398	54,100	11,745,668	4.61
FRONTENAC PUBLIC SCHOOLS	D0249	56,663	8,752,068	6.47
SATANTA	D0507	56,694	86,099,742	.66
RILEY COUNTY	D0378	57,032	10,792,007	5.28
JAYHAWK	D0346	57,684	15,034,019	3.84
FAIRFIELD	D0310	58,316	23,442,953	2.49
LINCOLN	D0298	58,623	15,820,731	3.71
CHERRYVALE	D0447	59,132	9,408,532	6.28
POTTAWATOMIE WEST	D0323	59,436	10,756,536	5.53
NORTHEAST	D0246	59,771	9,456,192	6.32
COMMANCHE COUNTY	D0300	59,953	29,495,304	2.03
CONWAY SPRINGS	D0356	60,192	11,845,801	5.08
MCLOUTH	D0342	60,652	11,047,224	5.49
ST FRANCIS COMMUNITY SCHOOLS	D0297	60,974	18,363,113	3.32
LACROSSE	D0395	61,582	21,470,438	2.87
PLAINVILLE	D0270	61,829	23,024,923	2.69
OSKALOOSA PUBLIC SCHOOLS	D0341	62,165	10,662,615	5.83
GREENSBURG	D0422	62,368	20,837,999	2.99
WOODSON	D0366	62,437	18,804,010	3.32
KISMET-PLAINS	D0483	62,725	37,590,940	1.67
BROWN COUNTY	D0430	62,788	14,547,843	4.32
HILL CITY	D0281	62,802	22,398,051	2.80
GALENA	D0499	63,005	5,904,935	10.67
WABAUNSEE EAST	D0330	63,053	14,447,091	4.36
CHASE COUNTY	D0284	63,243	22,781,241	2.78
SEDGWICK PUBLIC SCHOOLS	D0439	63,689	6,885,331	9.25
SOUTHERN LYON COUNTY	D0252	64,521	14,949,188	4.32
LEON	D0205	64,693	18,556,976	3.49
ST JOHN-HUDSON	D0350	64,855	24,095,511	2.69

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
CANTON-GALVA	D0419	64,949	13,688,877	4.74
WEST FRANKLIN	D0287	65,194	16,320,141	3.99
EASTON	D0449	65,265	14,109,550	4.63
LORRAINE	D0328	66,072	34,228,864	1.93
DIGHTON	D0482	66,126	19,884,533	3.33
CANEY VALLEY	D0436	66,746	16,060,410	4.16
HERINGTON	D0487	67,347	11,721,072	5.75
MEADE	D0226	67,407	42,165,999	1.60
ATWOOD	D0318	68,840	17,123,658	4.02
HUMBOLDT	D0258	69,027	16,269,377	4.24
NESS CITY	D0303	69,061	19,382,532	3.56
LEBO-WAVERLY	D0243	69,232	12,735,319	5.44
CHEROKEE	D0247	69,329	16,470,670	4.21
OSBORNE COUNTY	D0392	69,450	13,841,463	5.02
CHENEY	D0268	69,516	13,508,036	5.15
NORTH LYON COUNTY	D0251	70,046	18,978,458	3.69
HOXIE COMMUNITY SCHOOLS	D0412	70,114	22,332,786	3.14
VERMILLION	D0360	70,415	18,338,848	3.84
SOUTHEAST OF SALINE	D0306	70,508	29,754,876	2.37
REMINGTON-WHITEWATER	D0206	71,487	19,235,745	3.72
STERLING	D0376	71,915	15,536,955	4.63
NEODESHA	D0461	72,017	13,794,356	5.22
BARNES	D0223	72,208	18,570,696	3.89
WAKEENEY	D0208	73,025	24,380,188	3.00
NEMAHA VALLEY SCHOOLS	D0442	74,165	15,097,363	4.91
OAKLEY	D0274	74,370	25,274,644	2.94
MAYETTA	D0337	74,751	10,742,291	6.96
ELLINWOOD PUBLIC SCHOOLS	D0355	75,411	20,236,079	3.73
MOUNDRIDGE	D0423	76,510	16,734,671	4.57
STANTON COUNTY	D0452	76,674	66,472,865	1.15
SUBLETTE	D0374	78,414	48,974,342	1.60
CIMARRON-ENSIGN	D0102	79,977	22,590,028	3.54
PIPER-KANSAS CITY	D0203	81,891	19,323,686	4.24
DURHAM-HILLSBORO-LEHIGH	D0410	82,887	18,992,510	4.36
OBERLIN	D0294	83,630	23,954,571	3.49
SYRACUSE	D0494	83,961	39,430,962	2.13

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
WACONDA	D0272	84,206	15,731,832	5.35
WELLSVILLE	D0289	85,302	14,218,873	6.00
PRAIRIE VIEW	D0362	85,772	107,976,805	.79
NORTH OTTAWA COUNTY	D0239	85,809	20,184,587	4.25
DOUGLASS PUBLIC SCHOOLS	D0396	86,763	10,841,677	8.00
HESSTON	D0460	87,097	21,430,907	4.06
MARION	D0408	87,625	15,290,061	5.73
ATCHISON CO COMM SCHOOLS	D0377	89,007	21,146,926	4.21
SILVER LAKE	D0372	89,401	10,368,809	8.62
BELLE PLAINE	D0357	91,403	10,919,341	8.37
SMITH CENTER	D0237	92,127	21,686,361	4.25
HALSTEAD	D0440	93,203	20,304,169	4.59
LAKIN	D0215	93,829	136,817,268	.69
ELKHART	D0218	93,886	44,137,582	2.13
ELLSWORTH	D0327	96,124	19,536,765	4.92
ALMA	D0329	96,835	16,214,030	5.97
OSAGE CITY	D0420	96,983	12,548,746	7.73
EUDORA	D0491	97,495	11,893,433	8.20
BURLINGTON	D0244	99,259	499,259,836	.20
HOISINGTON	D0431	100,223	24,563,341	4.08
BELLEVILLE	D0427	102,790	20,392,448	5.04
FREDONIA	D0484	103,584	22,751,682	4.55
ERIE-ST PAUL	D0101	104,148	22,239,592	4.68
EUREKA	D0389	104,251	21,872,664	4.77
BAXTER SPRINGS	D0508	104,382	12,519,133	8.34
JEFFERSON WEST	D0340	107,487	12,817,303	8.39
NORTON COMMUNITY SCHOOLS	D0211	108,204	14,871,016	7.28
GIRARD	D0248	110,267	20,770,557	5.31
PHILLIPSBURG	D0325	112,593	22,562,746	4.99
BARBER COUNTY NORTH	D0254	114,220	37,701,045	3.03
LINDSBORG	D0400	115,408	26,688,608	4.32
CHAPMAN	D0473	115,744	36,574,953	3.16
KINGSLEY-OFFERLE	D0347	115,853	17,503,628	6.62
BALDWIN CITY	D0348	117,652	20,572,644	5.72
LYONS	D0405	121,271	22,026,796	5.51
OSAWATOMIE	D0367	121,365	19,534,072	6.21

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
MORRIS COUNTY	D0417	121,415	29,349,563	4.14
PERRY PUBLIC SCHOOLS	D0343	122,283	19,237,604	6.36
HAVEN PUBLIC SCHOOLS	D0312	124,340	35,046,954	3.55
COLUMBUS	D0493	125,947	32,025,429	3.93
HOLTON	D0336	126,925	16,909,348	7.51
LEOTI	D0467	129,204	27,344,897	4.72
BELOIT	D0273	130,044	24,750,488	5.25
CLEARWATER	D0264	130,179	25,572,027	5.09
LANSING	D0469	134,299	27,940,947	4.81
MAIZE	D0266	135,391	37,440,309	3.62
LABETTE COUNTY	D0506	136,189	28,564,562	4.77
SANTA FE TRAIL	D0434	136,385	17,324,926	7.87
SABETHA	D0441	139,099	26,129,964	5.32
CIRCLE	D0375	139,733	49,096,936	2.85
GARNETT	D0365	143,727	31,439,050	4.57
ANTHONY-HARPER	D0361	144,322	40,583,859	3.56
KAW VALLEY	D0321	144,778	217,758,422	.66
HUGOTON PUBLIC SCHOOLS	D0210	145,762	201,665,546	.72
WAMEGO	D0320	146,880	23,907,399	6.14
LOUISBURG	D0416	147,913	25,295,655	5.85
ROSE HILL PUBLIC SCHOOLS	D0394	149,399	19,222,818	7.77
RENWICK	D0267	149,984	36,731,068	4.08
NICKERSON	D0309	154,443	39,157,896	3.94
BASEHOR-LINWOOD	D0458	154,672	24,330,343	6.36
HIAWATHA	D0415	157,469	34,463,834	4.57
GOODLAND	D0352	157,760	45,829,249	3.44
KINGMAN	D0331	159,604	53,216,876	3.00
TONGANOXIE	D0464	161,839	25,155,742	6.43
SPRING HILL	D0230	164,346	22,636,596	7.26
COLBY PUBLIC SCHOOLS	D0315	168,604	40,267,494	4.19
SCOTT COUNTY	D0466	178,261	41,470,404	4.30
FT LARNED	D0495	182,994	38,494,530	4.75
MARYSVILLE	D0364	184,797	28,989,085	6.37
IOLA	D0257	190,059	29,025,086	6.55
DESOTO	D0232	192,247	44,674,542	4.30
ULYSSES	D0214	198,759	184,860,836	1.08



COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
RUSSELL COUNTY	D0407	199,760	55,451,525	3.60
CONCORDIA	D0333	200,450	30,254,853	6.63
ABILENE	D0435	214,778	32,151,132	6.68
CLAY CENTER	D0379	223,840	35,365,480	6.33
VALLEY CENTER PUBLIC SCHOOLS	D0262	232,072	33,428,037	6.94
MULVANE	D0263	233,699	23,308,383	10.03
CHANUTE PUBLIC SCHOOLS	D0413	235,110	34,775,391	6.76
GODDARD	D0265	235,164	44,938,639	5.23
BUHLER	D0313	239,894	55,456,117	4.33
ANDOVER	D0385	248,655	40,729,160	6.11
PRATT	D0382	251,403	40,987,628	6.13
PAOLA	D0368	264,174	38,926,102	6.79
GARDNER-EDGERTON-ANTIOCH	D0231	264,654	61,530,560	4.30
WELLINGTON	D0353	267,633	37,194,872	7.20
TURNER-KANSAS CITY	D0202	286,242	85,369,780	3.35
ATCHISON PUBLIC SCHOOLS	D0409	288,837	33,905,597	8.52
OTTAWA	D0290	290,838	41,275,594	7.05
FT SCOTT	D0234	295,481	41,271,514	7.16
HAYSVILLE	D0261	297,795	52,897,057	5.63
PARSONS	D0503	299,274	31,241,519	9.58
BONNER SPRINGS	D0204	301,416	53,358,145	5.65
INDEPENDENCE	D0446	341,938	54,670,113	6.25
COFFEYVILLE	D0445	347,576	58,443,217	5.95
EL DORADO	D0490	360,058	56,990,928	6.32
WINFIELD	D0465	386,979	51,956,777	7.45
MCPHERSON	D0418	409,620	78,895,365	5.19
ARKANSAS CITY	D0470	416,396	58,364,305	7.13
JUNCTION CITY	D0475	419,915	81,458,452	5.15
SHAWNEE HEIGHTS	D0450	430,206	70,045,850	6.14
SEAMAN	D0345	461,793	99,038,525	4.66
PITTSBURG	D0250	472,572	56,005,219	8.44
LIBERAL	D0480	480,156	106,615,370	4.50
HAYS	D0489	487,436	104,452,070	4.67
NEWTON	D0373	524,920	64,704,000	8.11
AUBURN WASHBURN	D0437	538,725	133,403,036	4.04
GREAT BEND	D0428	549,200	98,059,702	5.60

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
DERBY	D0260	616,267	110,775,671	5.56
LEAVENWORTH	D0453	620,564	96,730,798	6.42
DODGE CITY	D0443	632,815	121,379,762	5.21
EMPORIA	D0253	707,531	91,189,217	7.76
GARDEN CITY	D0457	810,783	164,337,697	4.93
AUGUSTA	D0402	945,624	33,999,537	27.81
MANHATTAN	D0383	964,656	158,999,439	6.07
HUTCHINSON PUBLIC SCHOOLS	D0308	998,511	141,624,734	7.05
BLUE VALLEY	D0229	1,155,830	486,277,804	2.38
SALINA	D0305	1,361,667	172,326,089	7.90
LAWRENCE	D0497	1,661,950	284,651,286	5.84
OLATHE	D0233	2,049,581	404,671,459	5.06
KANSAS CITY	D0500	3,135,255	446,816,347	7.02
TOPEKA PUBLIC SCHOOLS	D0501	3,702,949	462,942,745	8.00
WICHITA	D0259	12,534,787	1,458,606,882	8.59
SHAWNEE MISSION PUBLIC SCHOOLS	D0512	14,853,888	1,461,047,524	10.17

MILLAGE EQUIVALENCY

COLUMN 3

LOW TO HIGH

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
BURLINGTON	D0244	99,259	499,259,836	.20
MOSCOW PUBLIC SCHOOLS	D0209	18,590	72,002,952	.26
HOLCOMB	D0363	41,566	103,948,578	.40
ROLLA	D0217	26,565	61,787,230	.43
DEERFIELD	D0216	24,447	48,534,643	.50
KAW VALLEY	D0321	144,778	217,758,422	.66
SATANTA	D0507	56,694	86,099,742	.66
LAKIN	D0215	93,829	136,817,268	.69
HUGOTON PUBLIC SCHOOLS	D0210	145,762	201,665,546	.72
PRAIRIE VIEW	D0362	85,772	107,976,805	.79
WESKAN	D0242	9,085	9,914,684	.92
ULYSSES	D0214	198,759	184,860,836	1.08
PARADISE	D0399	18,263	16,600,293	1.10
STANTON COUNTY	D0452	76,674	66,472,865	1.15
MULLINVILLE	D0424	15,002	12,898,615	1.16
CUNNINGHAM	D0332	37,366	30,015,006	1.24
SKYLINE SCHGOLS	D0438	28,792	22,120,105	1.30
MACKSVILLE	D0351	40,945	30,642,953	1.34
TRIPLAINS	D0275	15,819	11,356,881	1.39
HAMILTON	D0390	10,381	6,957,857	1.49
NES TRES LA GO	D0301	13,924	9,008,121	1.55
MEADE	D0226	67,407	42,165,999	1.60
SURLETTE	D0374	78,414	48,974,342	1.60
WEST GRAHAM-MORLAND	D0280	13,761	8,386,530	1.64
HANSTON	D0228	15,814	9,473,361	1.67
KISMET-PLAINS	D0483	62,725	37,590,940	1.67
FLINTHILLS	D0492	19,405	11,512,245	1.69
BAZINE	D0304	15,133	8,694,718	1.74
BREWSTER	D0314	20,039	11,217,227	1.79
ASHLAND	D0220	51,517	28,404,123	1.81
CHEYLIN	D0103	35,662	19,276,349	1.85
HAVILAND PUBLIC SCHOOLS	D0474	22,283	11,927,752	1.87
LORRAINE	D0328	66,072	34,228,864	1.93
SOUTH BARBER	D0255	43,267	22,137,694	1.95
LITTLE RIVER	D0444	43,124	22,104,408	1.95
COPELAND	D0476	22,830	11,509,777	1.98

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
INGALLS	D0477	24,572	12,313,990	2.00
ELWOOD	D0486	14,801	7,376,465	2.01
GREELEY COUNTY	D0200	51,790	25,590,224	2.02
COMMANCHE COUNTY	D0300	59,953	29,495,304	2.03
CHASE	D0401	27,059	13,187,778	2.05
ATTICA	D0511	23,815	11,602,065	2.05
LEWIS	D0502	32,059	15,485,951	2.07
ELKHART	D0218	93,886	44,137,582	2.13
SYRACUSE	D0494	83,961	39,430,962	2.13
FALCO	D0269	31,964	14,563,506	2.19
HERNDON	D0317	10,716	4,876,928	2.20
WHITE ROCK	DC104	25,246	11,431,503	2.21
MINNEOLA	D0219	30,002	13,389,174	2.24
SMOKY HILL	D0302	26,300	11,756,869	2.24
RIVERTON	D0404	33,995	15,113,849	2.25
WALLACE COUNTY SCHOOLS	D0241	34,907	15,230,722	2.29
SYLVAN GROVE	D0299	21,932	9,349,006	2.35
SOUTHEAST OF SALINE	D0306	70,508	29,754,876	2.37
PAWNEE HEIGHTS	D0496	27,756	11,695,483	2.37
BLUE VALLEY	D0229	1,155,830	486,277,804	2.38
JETMORE	D0227	36,771	15,046,304	2.44
GRINNELL PUBLIC SCHOOLS	D0291	21,381	8,707,031	2.46
NORTH CENTRAL	D0221	21,163	8,483,337	2.49
FAIRFIELD	D0310	58,316	23,442,953	2.49
CEDAR VALE	D0285	20,115	7,695,721	2.61
STOCKTON	D0271	50,766	19,336,328	2.63
BUCKLIN	D0459	33,846	12,871,251	2.63
CENTRE	D0397	34,159	12,894,246	2.65
LOGAN	D0326	33,613	12,575,298	2.67
CLAFLIN	D0354	38,778	14,476,300	2.68
PLAINVILLE	D0270	61,829	23,024,923	2.69
ST JOHN-HUDSON	D0350	64,855	24,095,511	2.69
REPUBLICAN VALLEY	D0224	45,215	16,696,282	2.71
SOUTH HAVEN	D0509	21,276	7,816,377	2.72
GRAINFIELD	D0292	29,431	10,762,623	2.73
QUINTER PUBLIC SCHOOLS	D0293	36,081	13,229,163	2.73

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
CHASE COUNTY	D0284	63,243	22,781,241	2.78
B & B	D0451	18,063	6,504,016	2.78
HILL CITY	D0281	62,802	22,398,051	2.80
WEST SOLOMON VALLEY SCHOOLS	D0213	20,907	7,414,717	2.82
DEXTER	D0471	15,904	5,604,566	2.84
CIRCLE	D0375	139,733	49,096,936	2.85
GOLDEN PLAINS	D0316	25,687	8,972,938	2.86
PRAIRIE HEIGHTS	D0295	16,618	5,796,244	2.87
LACROSSE	D0395	61,582	21,470,438	2.87
STAFFORD	D0349	42,161	14,651,546	2.88
FOWLER	D0225	31,557	10,890,983	2.90
OTIS-BISON	D0403	44,230	15,167,255	2.92
OAKLEY	D0274	74,370	25,274,644	2.94
VICTORIA	D0432	39,507	13,382,456	2.95
ALTOONA-MIDWAY	D0387	29,010	9,729,073	2.98
ARGONIA PUBLIC SCHOOLS	D0359	30,254	10,119,094	2.99
GREENSBURG	D0422	62,368	20,837,999	2.99
WAKEENEY	D0208	73,025	24,380,188	3.00
KINGMAN	D0331	159,604	53,216,876	3.00
BARBER COUNTY NORTH	D0254	114,220	37,701,045	3.03
CREST	D0479	25,901	8,319,915	3.11
HOXIE COMMUNITY SCHOOLS	D0412	70,114	22,332,786	3.14
CHAPMAN	D0473	115,744	36,574,953	3.16
ELLIS	D0388	51,034	15,807,608	3.23
EASTERN HEIGHTS	D0324	20,353	6,203,737	3.28
CALDWELL	D0360	38,706	11,785,275	3.28
ST FRANCIS COMMUNITY SCHOOLS	D0297	60,974	18,363,113	3.32
WOODSON	D0366	62,437	18,804,010	3.32
AXTELL	D0488	40,449	12,199,757	3.32
DIGHTON	D0482	66,126	19,984,533	3.33
TURNER-KANSAS CITY	D0202	286,242	85,369,780	3.35
PIKE VALLEY	D0426	35,366	10,571,139	3.35
PRETTY PRAIRIE	D0311	36,129	10,655,113	3.39
BLUE VALLEY	D0384	28,255	8,341,149	3.39
SOUTHERN CLOUD	D0334	36,558	10,729,655	3.41
MADISON-VIRGIL	D0386	34,017	9,931,146	3.43

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
GOODLAND	D0352	157,760	45,829,249	3.44
LEROY-GRIDLEY	D0245	46,249	13,349,442	3.46
LEON	D0205	64,693	18,556,976	3.49
NORTHERN VALLEY	D0212	23,676	6,793,539	3.49
OSBERLIN	D0294	83,630	23,954,571	3.49
HEALY PUBLIC SCHOOLS	D0468	31,356	8,984,020	3.49
GOESSEL	D0411	23,882	6,819,960	3.50
WEST SMITH COUNTY	D0238	24,980	7,102,429	3.52
RURAL VISTA	D0481	46,702	13,217,816	3.53
CIMARRON-ENSIGN	D0102	79,977	22,590,028	3.54
WEST ELK	D0282	53,147	14,996,986	3.54
CENTRAL	D0462	38,398	10,856,399	3.54
HAVEN PUBLIC SCHOOLS	D0312	124,340	35,046,954	3.55
JEWELL	D0279	31,467	8,826,774	3.56
NESS CITY	D0303	69,061	19,382,532	3.56
ANTHONY-HARPER	D0361	144,322	40,583,859	3.56
RUSSELL COUNTY	D0407	199,760	55,451,525	3.60
ELL-SALINE	D0307	28,146	7,806,435	3.61
MAIZE	D0266	135,391	37,440,309	3.62
SPEARVILLE-WINDTHORST	D0381	30,605	8,465,456	3.62
CHAUTAQUA COUNTY COMMUNITY	D0286	46,511	12,794,003	3.64
MIDWAY SCHOOLS	D0433	28,602	7,835,002	3.65
TWIN VALLEY	D0240	46,536	12,657,774	3.68
NORTH LYON COUNTY	D0251	70,046	18,978,458	3.69
LINCOLN	D0298	58,623	15,820,731	3.71
REMINGTON-WHITEWATER	D0206	71,487	19,235,745	3.72
ELLINWOOD PUBLIC SCHOOLS	D0355	75,411	20,236,079	3.73
UNIONTOWN	D0235	39,639	10,610,651	3.74
INMAN	D0448	52,746	13,919,981	3.79
ELK VALLEY	D0283	18,513	4,868,045	3.80
BURRTON	D0369	37,040	9,734,062	3.81
JAYHAWK	D0346	57,684	15,034,019	3.84
VERMILLION	D0380	70,415	18,338,848	3.84
MARMATON VALLEY	D0256	45,082	11,683,765	3.86
BARNES	D0223	72,208	18,570,696	3.89
COLUMBUS	D0493	125,947	32,025,429	3.93

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
NICKERSON	D0309	154,443	39,157,896	3.94
WEST FRANKLIN	D0287	65,194	16,320,141	3.99
SOLOMON	D0393	44,126	11,026,322	4.00
ATWOOD	D0318	68,840	17,123,658	4.02
AUBURN WASHBURN	D0437	538,725	133,403,036	4.04
HESSTON	D0460	87,097	21,430,907	4.06
RENWICK	D0267	149,984	36,731,068	4.08
HOISINGTON	D0431	100,223	24,563,341	4.08
HILLCREST RURAL SCHOOLS	D0455	25,683	6,264,195	4.10
MORRIS COUNTY	D0417	121,415	29,349,563	4.14
CANEY VALLEY	D0436	66,746	16,060,410	4.16
COLBY PUBLIC SCHOOLS	D0315	168,604	40,267,494	4.19
ONAGA-HAVENSVILLE-WHEATON	D0322	45,762	10,919,625	4.19
CHEROKEE	D0247	69,329	16,470,670	4.21
ATCHISON CO COMM SCHOOLS	D0377	89,007	21,146,926	4.21
PIPER-KANSAS CITY	D0203	81,891	19,323,686	4.24
HUMBOLDT	D0258	69,027	16,269,377	4.24
SMITH CENTER	D0237	92,127	21,686,361	4.25
NORTH OTTAWA COUNTY	D0239	85,809	20,184,587	4.25
MONTEZUMA	D0371	47,717	11,220,664	4.25
GARDNER-EDGERTON-ANTIUCH	D0231	264,654	61,530,560	4.30
DESOTO	D0232	192,247	44,674,542	4.30
SCOTT COUNTY	D0466	178,261	41,470,404	4.30
SOUTHERN LYON COUNTY	D0252	64,521	14,949,188	4.32
LINDSBORG	D0400	115,408	26,688,608	4.32
BROWN COUNTY	D0430	62,788	14,547,843	4.32
BUHLER	D0313	239,894	55,456,117	4.33
WABAUNSEE EAST	D0330	63,053	14,447,091	4.36
DURHAM-HILLSBORO-LEHIGH	D0410	82,887	18,992,510	4.36
OSWEGO	D0504	45,518	10,318,982	4.41
CHETOPA	D0505	24,246	5,437,992	4.46
LIBERAL	D0480	480,156	106,615,370	4.50
OXFORD	D0358	48,884	10,763,311	4.54
FREDONIA	D0484	103,584	22,751,682	4.55
GARNETT	D0365	143,727	31,439,050	4.57
HIAWATHA	D0415	157,469	34,463,834	4.57



COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
MOUNDRIDGE	D0423	76,510	16,734,671	4.57
HALSTEAD	D0440	93,203	20,304,169	4.59
PEABODY-BURNS	D0398	54,100	11,745,668	4.61
STERLING	D0376	71,915	15,536,955	4.63
EASTON	D0449	65,265	14,109,550	4.63
SEAMAN	D0345	461,793	99,038,525	4.66
HAYS	D0489	487,436	104,452,070	4.67
ERIE-ST PAUL	D0101	104,148	22,239,592	4.68
LEOTI	D0467	129,204	27,344,897	4.72
CANTON-GALVA	D0419	64,949	13,688,877	4.74
FT LARNED	D0495	182,994	38,494,530	4.75
EUREKA	D0389	104,251	21,872,664	4.77
LABETTE COUNTY	D0506	136,189	28,564,562	4.77
VALLEY HEIGHTS	D0498	51,847	10,823,736	4.79
LANSING	D0469	134,299	27,940,947	4.81
HIGHLAND	D0425	33,193	6,839,805	4.85
NORTH JACKSON	D0335	42,963	8,795,169	4.88
NEMAHA VALLEY SCHOOLS	D0442	74,165	15,097,363	4.91
ELLSWORTH	D0327	96,124	19,536,765	4.92
GARDEN CITY	D0457	810,783	164,337,697	4.93
CENTRAL HEIGHTS	D0288	51,422	10,365,063	4.96
PHILLIPSBURG	D0325	112,593	22,562,746	4.99
WASHINGTON SCHOOLS	D0222	51,936	10,367,961	5.01
OSBORNE COUNTY	D0392	69,450	13,841,463	5.02
BELLEVILLE	D0427	102,790	20,392,448	5.04
OLATHE	D0233	2,049,581	404,671,459	5.06
MARAI DES CYGNES VALLEY	D0456	31,467	6,215,374	5.06
CONWAY SPRINGS	D0356	60,192	11,845,801	5.08
CLEARWATER	D0264	130,179	25,572,027	5.09
JEFFERSON COUNTY NORTH	D0339	45,317	8,860,584	5.11
CHENEY	D0268	69,516	13,508,036	5.15
JUNCTION CITY	D0475	419,915	81,458,452	5.15
MANKATO	D0278	39,888	7,728,208	5.16
MCPHERSON	D0418	409,620	78,895,365	5.19
DODGE CITY	D0443	632,815	121,379,762	5.21
NEODESHA	D0461	72,017	13,794,356	5.22

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
GODDARD	D0265	235,164	44,938,639	5.23
BELOIT	D0273	130,044	24,750,488	5.25
RILEY COUNTY	D0378	57,032	10,792,007	5.28
GIRARD	D0248	110,267	20,770,557	5.31
SABETHA	D0441	139,099	26,129,964	5.32
WACONDA	D0272	84,206	15,731,832	5.35
LEBO-WAVERLY	D0243	69,232	12,735,319	5.44
MCLOUTH	D0342	60,652	11,047,224	5.49
LYONS	D0405	121,271	22,026,796	5.51
POTTAWATOMIE WEST	D0323	59,436	10,756,536	5.53
DERBY	D0260	616,267	110,775,671	5.56
GREAT BEND	D0428	549,200	98,059,702	5.60
HAYSVILLE	D0261	297,795	52,897,057	5.63
BONNER SPRINGS	D0204	301,416	53,358,145	5.65
BALDWIN CITY	D0348	117,652	20,572,644	5.72
MARION	D0408	87,625	15,290,061	5.73
HERINGTON	D0487	67,347	11,721,072	5.75
OSKALOOGA PUBLIC SCHOOLS	D0341	62,165	10,662,615	5.83
LAWRENCE	D0497	1,661,950	284,651,286	5.84
LOUISBURG	D0416	147,913	25,295,655	5.85
PLEASANTON	D0344	40,045	6,774,250	5.91
COFFEYVILLE	D0445	347,576	58,443,217	5.95
ALMA	D0329	96,835	16,214,030	5.97
WELLSVILLE	D0289	85,302	14,218,873	6.00
MANHATTAN	D0383	964,656	158,999,439	6.07
ANDOVER	D0385	248,655	40,729,160	6.11
PRATT	D0382	251,403	40,987,628	6.13
WAMEGO	D0320	146,880	23,907,399	6.14
SHAWNEE HEIGHTS	D0450	430,206	70,045,850	6.14
OSAWATOMIE	D0367	121,365	19,534,072	6.21
INDEPENDENCE	D0446	341,938	54,670,113	6.25
CHERRYVALE	D0447	59,132	9,408,532	6.28
NORTHEAST	D0246	59,771	9,456,192	6.32
EL DORADO	D0490	360,058	56,990,928	6.32
CLAY CENTER	D0379	223,840	35,365,480	6.33
PERRY PUBLIC SCHOOLS	D0343	122,283	19,237,604	6.36

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
BASEHOR-LINWOOD	D0458	154,672	24,330,343	6.36
MARYSVILLE	D0364	184,797	28,989,085	6.37
LEAVENWORTH	D0453	620,564	96,730,798	6.42
TONGANOXIE	D0464	161,839	25,155,742	6.43
FRONTENAC PUBLIC SCHOOLS	D0249	56,663	8,752,068	6.47
LYNDON	D0421	53,938	8,257,952	6.53
IOLA	D0257	190,059	29,025,086	6.55
KINSLEY-OFFERLE	D0347	115,853	17,503,628	6.62
CONCORDIA	D0333	200,450	30,254,853	6.63
ABILENE	D0435	214,778	32,151,132	6.68
CHANUTE PUBLIC SCHOOLS	D0413	235,110	34,775,391	6.76
PAOLA	D0368	264,174	38,926,102	6.79
UDALL	D0463	52,614	7,682,768	6.85
VALLEY CENTER PUBLIC SCHOOLS	D0262	232,072	33,428,037	6.94
MAYETTA	D0337	74,751	10,742,291	6.96
VALLEY FALLS	D0338	52,089	7,474,671	6.97
KANSAS CITY	D0500	3,135,255	446,816,347	7.02
OTTAWA	D0290	290,838	41,275,594	7.05
HUTCHINSON PUBLIC SCHOOLS	D0308	998,511	141,624,734	7.05
ARKANSAS CITY	D0470	416,396	58,364,305	7.13
FT SCOTT	D0234	295,481	41,271,514	7.16
WELLINGTON	D0353	267,633	37,194,872	7.20
SPRING HILL	D0230	164,346	22,636,596	7.26
WATHENA	D0406	51,420	7,081,307	7.26
NORTON COMMUNITY SCHOOLS	D0211	108,204	14,871,016	7.28
BURLINGAME PUBLIC SCHOOLS	D0454	38,912	5,264,461	7.39
WINFIELD	D0465	386,979	51,956,777	7.45
HOLTON	D0336	126,925	16,909,348	7.51
OSAGE CITY	D0420	96,983	12,548,746	7.73
EMPORIA	D0253	707,531	91,189,217	7.76
ROSE HILL PUBLIC SCHOOLS	D0394	149,399	19,222,818	7.77
SANTA FE TRAIL	D0434	136,385	17,324,926	7.87
SALINA	D0305	1,361,667	172,326,089	7.90
DOUGLASS PUBLIC SCHOOLS	D0396	86,763	10,841,677	8.00
TOPEKA PUBLIC SCHOOLS	D0501	3,702,949	462,942,745	8.00
TROY PUBLIC SCHOOLS	D0429	48,681	6,059,455	8.03

COUNTY USD NAME	USD NO.	RETURNED FILE 1988 TAX LIABILITY BEFORE CREDITS X 10%	ESTIMATED 1989 ASSESSED VALUATION	MILL RATE EQUI
NEWTON	D0373	524,920	64,704,000	8.11
EUDORA	D0491	97,495	11,883,433	8.20
BAXTER SPRINGS	D0508	104,382	12,519,133	8.34
BELLE PLAINE	D0357	91,403	10,919,341	8.37
JEFFERSON WEST	D0340	107,487	12,817,303	8.39
PITTSBURG	D0250	472,572	56,005,219	8.44
ATCHISON PUBLIC SCHOOLS	D0409	288,837	33,905,597	8.52
WICHITA	D0259	12,534,787	1,458,606,882	8.59
SILVER LAKE	D0372	89,401	10,368,809	8.62
SEDGWICK PUBLIC SCHOOLS	D0439	63,689	6,885,331	9.25
FARSONS	D0503	299,274	31,241,519	9.58
MULVANE	D0263	233,699	23,308,383	10.03
SHAWNEE MISSION PUBLIC SCHOOLS	D0512	14,853,888	1,461,047,524	10.17
GALENA	D0499	63,005	5,904,935	10.67
FT LEAVENWORTH	D0207	7,826	495,488	15.79
AUGUSTA	D0402	945,624	33,999,537	27.81



KANSAS DEPARTMENT OF REVENUE

*Office of the Secretary*

Robert B. Docking State Office Building  
Topeka, Kansas 66612-1588

To: The Honorable Keith Roe, Chairman  
House Committee on Taxation

From: Steven A. Stotts  
Acting Director of Taxation

Date: January 18, 1990

Subject: House Bill 2611

---

Thank you for the opportunity to appear today regarding House Bill 2611. House Bill 2611, would allow Kansas school districts to impose an individual income tax if approved by a majority vote of the electors of the district.

This bill provides for a local option school district income tax which is designed to reduce property taxes within the school district. Property taxes would be reduced by the amount of income taxes generated by the school district income tax.

The school district income tax would be calculated on the resident taxpayer's Kansas income tax liability before reduction for any credits. The rate of tax must be 10% or in increments of 10% and would be due at the same time the taxpayer's state income tax liability is due. If approved by the voters of the school district the tax would apply to taxable years beginning after December 31 of the year it was approved.

The Department of Revenue would be responsible for the administration, collection, and enforcement of the school district income tax. Distributions of the tax would be made by the state treasurer on May 1, August 1, and February 1 of each year.

If this bill becomes law the department would be required to make some significant modifications to the current income tax system. Forms and computer programs would need to be modified and expanded and new programs written to handle this new income tax system. The one time administrative costs associated with this bill are currently estimated to be about \$75,000. This amount is what it would cost for the department to be prepared in the event a school district would approve an income tax.

The department generally supports legislation which reduces the reliance on the property tax but would note in this bill, the school district income tax does not apply to businesses. The revenues generated by this bill would be used to reduce property taxes for all taxpayers, individual and business, even though individual taxpayers are the only ones subject to the House Bill 2611.

General Information (913) 296-3909

Office of the Secretary (913) 296-3041 • Legal Services Bureau (913) 296-2381

Audit Services Bureau (913) 296-7719 • Bureau of Research & Revenue Analysis (913) 296-3081

Administrative Services Bureau (913) 296-2331 • Personnel Services Bureau (913) 296-3077

1/18/90  
Attachment 3



Testimony on HB 2611  
before the  
House Committee on Taxation

by

Bill Curtis, Assistant Executive Director  
Kansas Association of School Boards

January 18, 1990

Mr. Chairman and members of the Committee, we appreciate the opportunity to testify today on HB 2611 on behalf of the 302 member school districts of the Kansas Association of School Boards. HB 2611 is the local option income tax for school districts.

The Kansas Association of School Boards has supported the concept of a local option income tax for some time. Several versions of that idea have passed the Kansas House of Representatives the past 8 years. KASB has supported the concept for two basic reasons. The first reason is that the SDEA formula has counted income as a measure of wealth. If that is the case, boards of education believe they ought to have access to that source through taxes. The second reason is that many board members feel the property tax source bears too much of the weight for funding elementary and secondary education.

While supporting the concept of a local option income tax, KASB would like to suggest two changes to HB 2611. The first change has to do with the imposition of the tax. School boards ought to be able to access income without an election. In other words, the local board of

1/18/90

Attachment 4

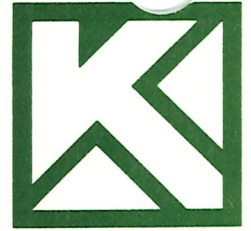
education ought to be able to impose an income tax unilaterally. The second change is the requirement that any dollars raised through the income tax must be used to reduce the property tax, dollar for dollar. HB 2611 therefore, does not help school districts raise additional funds. HB 2611 is a form of pure property tax relief. We believe a local option income tax should be an additional source of revenue.

We appreciate the time afforded by the Committee today to listen to the concerns of school board members. We would urge your support of HB 2611 with the suggest amendments.

# LEGISLATIVE TESTIMONY

## Kansas Chamber of Commerce and Industry

500 Bank IV Tower One Townsite Plaza Topeka, KS 66603-3460 (913) 357-6321



A consolidation of the  
Kansas State Chamber  
of Commerce,  
Associated Industries  
of Kansas,  
Kansas Retail Council

January 18, 1990

### KANSAS CHAMBER OF COMMERCE AND INDUSTRY

Testimony Before the  
House Taxation Committee

by  
Bob Corkins  
Director of Taxation

Mr. Chairman and members of the Committee:

My name is Bob Corkins, director of taxation for the Kansas Chamber of Commerce and Industry, and I thank you for the opportunity to speak regarding HB 2611 and public school financing.

The Kansas Chamber of Commerce and Industry (KCCI) is a statewide organization dedicated to the promotion of economic growth and job creation within Kansas, and to the protection and support of the private competitive enterprise system.

KCCI is comprised of more than 3,000 businesses which includes 200 local and regional chambers of commerce and trade organizations which represent over 161,000 business men and women. The organization represents both large and small employers in Kansas, with 55% of KCCI's members having less than 25 employees, and 86% having less than 100 employees. KCCI receives no government funding.

The KCCI Board of Directors establishes policies through the work of hundreds of the organization's members who make up its various committees. These policies are the guiding principles of the organization and translate into views such as those expressed here.

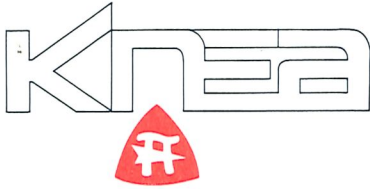
1/18/90  
Attachment 5



KCCI supports the goal of broadening the revenue sources from which local school districts are funded. Excessive reliance on property taxes for this use has not been a sound policy. Because property taxes are not assessed according to taxpayers' ability to pay, the tax has an inherent tendency to cause greater individual hardships than would other forms of taxation.

The primary concern we have about local option financing is the effect which it might have on statewide school revenue equalization. KCCI opposes such local funding authorizations which would permit communities to unfairly enrich their public schools while poorer, equally deserving school districts are left helpless. However, this problem does not apply to the provisions of HB 2611. The dollar-for-dollar exchange provided in section 6(c) between income tax revenues and property tax revenues should serve to maintain the status quo regarding district equalization.

Finally, we must all be alert to the fact that this proposal does not address the adverse effects of reappraisal and classification. A taxpayer's aggregate local tax burden will not be reduced by this bill. However, its reduced reliance on property taxes is an appropriate step toward developing a more fair and progressive overall tax system in Kansas. KCCI therefore supports the passage of HB 2611.



Craig Grant Testimony Before The  
House Taxation Committee

Thursday, January 18, 1990

Thank you, Mr. Chairman. I am Craig Grant and I represent Kansas-NEA. I appreciate this opportunity to talk to the committee about HB 2611, the local option income tax bill to help finance schools.

The resolutions of Kansas-NEA regarding tax policies have long called for alternative financing for schools with less reliance on the property tax. Specifically, our statements call for tax laws which:

- "a. Prevent excessive reliance on property or any other single tax source; and
- b. Assure a tax burden distribution that reflects the ability to pay and safeguards family subsistence."

Those two policies govern our support for HB 2611. We do not want to indicate that our support means that we believe HB 2611 is the answer to the problems we find ourselves in as far as education is concerned in Kansas. We also believe that there are possible problems which passage of this concept might compound. However, we support HB 2611 as a possible problem solver in some districts in this state.

If the local option income tax concept is adopted, we believe some changes are needed in the bill. We believe that the local board of education needs the authority to impose this tax rather than the issue going before the voters each time a change is needed. Probably a protest

1/18/90  
Attachment 6

petition section as many of our school funding laws have presently would be a sufficient safeguard.

Kansas-NEA believes that an additional statewide source of revenue for education is important and necessary to continue making progress in our schools. However, we believe that a local income tax option policy could assist some local school districts to solve particular local problems. Because of our policies regarding an appropriate tax mix, we support HB2611 with the changes suggested above. Thank you for listening to our concerns.



Executive Offices:  
3644 S. W. Burlingame Road  
Topeka, Kansas 66611  
Telephone 913/267-3610

TO: THE HOUSE TAXATION COMMITTEE  
FROM: KAREN FRANCE, DIRECTOR, GOVERNMENTAL AFFAIRS  
DATE: JANUARY 18, 1990  
SUBJECT: HB 2611

Thank you for this opportunity to testify. On behalf of the Kansas Association of REALTORS®, I appear today to support HB 2611.

In the hundreds of people we have talked to across the state, one common theme which we heard was that property taxes are too high because they are used to pay for too many things. For many years now in our Legislative Policy statement we have stated that property tax is paying for too much.

Since 95% of all property tax dollars are spent at the local level, we feel the local units of government, such as school boards, should have more options for funding their budgets than they are now given by the state.

While we believe that this proposal, by itself, will not completely solve the property tax problem which the state now faces, it is a necessary part of the solution.

We believe the property tax burden should be reduced and the local units of government should be given all avenues to finance their budgets to replace the property tax revenue on which they now rely--this means sales tax

1/18/90  
Attachment 7

income tax, earnings tax, or whatever form of taxation the local units deem is appropriate and which is approved by a vote of the people.

We believe that, in order for this local option income tax to be used to its full potential, it needs to be coupled with a constitutional amendment which will put caps on effective property tax rates. However, we will leave that part of the solution to another discussion, another day.

We ask that you support this bill and I will be glad to answer any questions you might have.



# PUBLIC POLICY STATEMENT

HOUSE COMMITTEE ON TAXATION

RE: H.B. 2611 - Local Option Income Tax for School Districts

January 18, 1990  
Topeka, Kansas

Presented by:  
Paul E. Fleener, Director  
Public Affairs Division  
Kansas Farm Bureau

**Mr. Chairman and Members of the Committee:**

My name is Paul E. Fleener. I am the Director of Public Affairs for Kansas Farm Bureau. We welcome the opportunity to come before you today as PROPONENTS of H.B. 2611. We do want to offer for your consideration something we consider to be a "friendly" amendment.

There are some members of this Committee who will remember our testimony in prior years ... **each time as proponents** ... of legislation to create a local option income tax for school districts. In 1981 we supported H.B. 2370. In 1983 we supported H.B. 2053. On those occasions, and again today, we suggest legislative language in the local option income tax bill for school districts to **require** an initial amount of income tax, then provide the option for use of that source beyond the required amount.

*1/18/90  
attachment 8*

Every member of this Committee knows that the School District Equalization Act (SDEA) requires a local effort to be made to generate some of the revenue for elementary and secondary schools before any determination is made as to state aid entitlement. The mandate for local effort falls on the property tax. There is no option. We believe an appropriate mechanism would be to **require** a similar effort to be made on both taxable income and property.

The farmers and ranchers of this state have had a long standing interest in elementary and secondary education in Kansas. Many are school board members. Some are teachers. They have believed, and continue to believe the reliance on the property tax is too great! Farmers and ranchers believe funding of elementary and secondary schools should be more balanced. More should come from non-property tax sources. **There should be a significant reduction in the reliance on the property tax.**

Two paragraphs from our resolution on School Finance speak to the issue before you today. The full text of our policy position on School Finance is attached to our testimony for your review. Below you will find a reference to our support for a school district income tax and additional revenues to be used for school finance purposes to be derived from a school district income tax.

**We support legislation to create a school district income tax to be collected by the state from every resident individual and returned by the state to the school district of residence of the individual taxpayer.**

**We will oppose the application or use of a local income or earnings tax by any other local unit of government.**

The local option income tax for school districts is not a new idea. We do believe the option should be there for districts **AFTER** an initial local effort on income and an equal initial local effort on property. The school district should be able to decide which or in what combination the resources available should be used.

In conclusion Mr. Chairman, and Members of the Committee, I want to repeat our support for this concept. In 1981 we supported H.B. 2370, a bill which passed the House Taxation Committee, a bill which passed the full House of Representatives, a bill which was recommended favorably by **all three of the Committees** to which it was referred in the Senate. Since there was no action on H.B. 2370 in the Senate (it died on the calendar) we gave our support to the next bill addressing this topic. We supported H.B. 2053 in 1983. We are here today to support H.B. 2611. We do want to convey to you in all candor our desire for you to mandate the first portion of income tax to be used by the school district, then leave the option to the district when, whether, and to what extent the income tax would be used for additional funding within the school district.

Thank you very much for the opportunity to appear on H.B. 2611. We would be pleased to respond to questions if there are any.



### **School Finance**

We believe the Kansas Legislature should develop a school finance formula to assist in the delivery of and funding for a "basic education" for every child enrolled in public schools in each unified school district in the state.

We continue to believe that there should be minimal reliance on the property tax for support of our elementary and secondary schools. As long as property is used as a measure of wealth, then intangible property should be a part of such measurement of wealth.

We support legislation to create a school district income tax to be collected by the state from every resident individual and returned by the state to the school district of residence of the individual taxpayer.

We will oppose the application or use of a local income or earnings tax by any other local unit of government.

We support legislation to place increased reliance on the state sales tax for financing elementary and secondary education in order to reduce reliance on property taxes now levied for school finance.

State General Fund revenues should be enhanced for school finance purposes by increasing the rates of income and privilege taxes imposed on corporations, financial institutions, insurance companies, and non-resident individuals.

We believe that federally and state-mandated programs should be fully funded by the federal or state government, whichever mandates a given program.

We have opposed in the past, and we continue to oppose efforts to establish a statewide property tax levy.



2044 Fillmore • Topeka, Kansas 66604 • Telephone: 913/232-9358  
Owns and Publishes The Kansas STOCKMAN magazine and KLA News & Market Report newsletter.

STATEMENT OF THE  
KANSAS LIVESTOCK ASSOCIATION  
TO THE  
HOUSE COMMITTEE ON ASSESSMENT & TAXATION  
REPRESENTATIVE KEITH ROE, CHAIRMAN  
WITH RESPECT TO  
HOUSE BILL 2611  
PRESENTED BY  
DEE LIKES, EXECUTIVE VICE PRESIDENT  
JANUARY 18, 1990

The Kansas Livestock Association is a statewide voluntary organization of over 10,000 livestock producers. Our association represents the entire spectrum of beef cattle production, including cow-calf operators, stocker operators, and feeders. In addition, KLA also represents swine and sheep producers. A large percentage of our membership is also engaged in farming and crop production activities. For many, many years our association has actively participated in the legislative process to represent the best interests of Kansas agriculture generally and the livestock producing segment specifically. As many will recall, we were deeply involved in the activity which produced the Kansas Constitutional Amendment to classify property tax assessment rates. We appreciate this chance to appear before your committee to share some of our views and experiences relative to ad valorem property taxation in Kansas.

We have watched with great interest the expression of public confusion and complaint about reappraisal and classification. We appreciate the concerns that many legislators have about this situation. We hope the legislature will not over-react by coming up with solutions that end up being worse than the problem. Let me briefly give you our perspective of the current property tax circumstances.

The implementation of use value appraisal for agricultural land wasn't perfect, but overall, complaints were few and problems centered around local appraisers failing to use "adverse influences" on land and

1/18/90

Attachment 9

unrealistic valuations on farm homes and buildings. Many of these problems are being relieved through the appeals process. Generally, reappraisal of residential property was fairly accurate, but the reappraisal process over valued much commercial property. It appears that comparable sales information was difficult to establish and that many business owners were reluctant to furnish income information. Thus, many appraisers simply took replacement value per square foot times the measurement of the building and entered the result in the computer as the new valuation. In many instances, this resulted in valuations of several hundred percent higher than a lot of main street commercial buildings are actually worth in the marketplace. We believe this points to an appraisal problem and not a classification or constitutional problem.

As most of you realize, the appraisal methodology for various classes of properties is prescribed by statute rather than by the Kansas Constitution. Therefore, if it is eventually determined by the legislature that adjustments and the total amount of tax burden borne by commercial property is warranted, we suggest some method to require a new appraisal approach for that class of property.

KLA opposes reopening the constitution because many classes of taxpayers have more to lose than to gain.

I want to point out, however, that for the first time that I can ever remember, citizens and legislators are questioning the entire philosophy of the Kansas property tax system. Hopefully, the legislature will seize this opportunity to have serious and thoughtful consideration of moving away from the property tax to finance local units of government. When you think about it, the property tax system is literally antiquated. Actually, it's more of a nineteenth century concept when land ownership was a more reliable indicator of wealth or of a taxpayer's ability to pay. It is a product of the days when our society was based largely on agricultural activity and all those one room school houses and courthouses had to be funded whether or not agriculture made a profit. Today, our entire society has changed dramatically. No longer is property (either real or personal) a reliable indicator of wealth or of ability to pay. Remember, in the final analysis all property tax must be paid from income. In today's society it is not correct to assume that a mortgaged farm or a mortgaged cowherd or a mortgaged piece of farm equipment is a reliable indicator of wealth. In today's society, wealth is basically in the form of investments and income. For many years, KLA's policy has called for less reliance on the property tax and more reliance on sales and income taxes to fund local units of government.

We don't consider ourselves experts on school finance, but because our members attempting to make a living in the livestock industry require large investments in land, equipment, and livestock, they are greatly impacted by the heavy reliance on the property tax to finance education. KLA believes that the income tax is the fairest of all taxes because income is the best measure of wealth and it is obviously based on the individual's ability to pay. We sincerely hope that the state makes recognition of that fact and proceeds accordingly.

Even though KLA would prefer a mandatory statewide school district income tax, we support HB 2611 as we have supported previous local option school district income tax measures. We respectfully urge the committee to give favorable consideration to this bill. Section 6 (c) of HB 2611 clearly stipulates that any revenues derived from the local option income tax shall be used for property tax relief and we believe that HB 2611 is purely and simply a property tax relief measure. Each dollar of income raised from this bill in a school district will be a dollar of property tax decreased.

# Brotherhood of Locomotive Engineers

Kansas State Legislative Board

P.O. Box 66 • Osawatomie, Kansas 66064



STATEMENT

BY

LEROY JONES

CHAIRMAN

KANSAS LEGISLATIVE BOARD

BROTHERHOOD OF LOCOMOTIVE ENGINEERS

TO

THE HOUSE COMMITTEE ON TAXATION

ON

HOUSE BILL NO. 2611

JANUARY 18, 1990

*1/18/90*  
*Attachment 10*

Mr. Chairman and members of the Committee. Thank you for allowing me the opportunity to appear before you today on House Bill 2611.

I am Leroy Jones, Chairman of the Kansas Legislative Board for the Brotherhood of Locomotive Engineers. I am also representing the Kansas Federation of Labor AFL-CIO. I am here today to speak in opposition to House Bill 2611.

Our opinion on this bill is the same as it was on HB 2614 in 1978, HB 2370 in 1981, HB 2053 in 1983 and HB 2836 in 1986, all of which would have allowed school districts to impose income taxes, has not changed. We are opposed to House Bill 2611, which once again has been introduced to allow local school districts to impose an income tax on the working men and women of our state. Our official position has never changed in that we still believe that only the state of Kansas should have the power to impose an income tax on individuals.

As I have stated at previous hearings on this subject, this proposal is just another tax break for the businesses at the cost of individuals. Sure, some tax breaks do stimulate business, but our state got so carried away with the appraisal and classification process, that the whole tax system has gone totally out of balance. With the exemptions that occurred at the time of the changes, it allowed millions and millions of dollars to be taken out of our tax base. Anyone who studies taxes knows, when you subtract from your base, everyone else has to make up the difference.

We are all aware of the corporations and the certain other segments of our tax structure who got the tax breaks. So now, here

we are, wanting to make up those lost taxes by allowing school districts the ability to impose income taxes, introduce more sin taxes, and who only knows what will pop its ugly head up before this session is over.


There is no need to pass this bill. I believe that the right thing to do is to go back and look at what we have exempted out over the years and put some or part of those exempts back into the tax base.

In closing, the problems that have been the cause in our property tax systems, is just another fine example of what has happened to get us to this point. The terminology here in Kansas has become known as the "Shift - Shaft." If you were able to shift your tax burden, others got shafted and had to pay more taxes.

Thank you once again, for allowing me the opportunity to voice our opinions before your committee and I hope you will treat this bill as those similar bills in the past and not allow it to become law.

MEMORANDUM

TO: The Honorable Fred A. Kerr, Chairman  
Senate Committee on Assessment and Taxation

FROM: Harley T. Duncan, Secretary  
Kansas Department of Revenue 

RE: House Bill 2836 -- Local Option Income Tax

DATE: March 25, 1986

Thank you for the opportunity to appear before you today on House Bill 2836 which would set in place the mechanism for adopting a local option income tax at the school district level. The Department of Revenue respectfully opposes this measure. We do so for several reasons.

**State Responsibility for Education.** The Kansas Constitution states that the Legislature shall provide for the establishment and maintenance of a system of public schools and educational institutions. Concomitant with this is the responsibility to establish a system of financing local public schools which, through a mix of state and local resources, provides equal educational opportunity for all children in Kansas regardless of where they live.

While you have heard that this bill does not create one iota of school formula disequalization, I would submit that it will make accomplishment of this goal extremely more difficult. First, it causes the State to relinquish, at least to some degree, control over the one revenue source it still has solely at its disposal to achieve equalization of educational resources. Second, a local option income tax will provide certain districts with significantly greater resources than others. Differences in the effect of a 10 percent local option tax on the mill levy of school districts vary by as much as a factor of 10. Over time the ability of income-rich districts to finance higher budget limits without property tax increases and to utilize fully all authorized budget limits because of the local option income tax will create disequalizing pressures on our school finance system.

**Unguided Tax Relief.** The bill provides that funds raised through the local option income tax are to be used to provide across-the-board property tax reductions. While we might agree that property tax reductions are desirable, I believe we should consider whether that relief should be targetted to certain income groups or certain types of property. The bill does not attempt to distinguish among areas of the State most in need of property tax relief. Instead, the amount of property tax relief



is in direct proportion to the income levels of school district patrons. Finally, the bill will provide tax relief to property owners who are non-residents and businesses even though they will pay no direct local option income tax under the bill.

**Tax Burden Distribution.** Under the bill, the local income tax liability is levied as a percentage of the state liability. That is, the additional burden will fall on those now paying the income tax in direct proportion to their current liability. I suspect that if the question before this group was "How should we distribute a 10 percent increase in income taxes?" there would be substantial differences of opinion. Yet, HB 2836 assumes that everyone is perfectly satisfied with our current distribution. I would note that 58 percent of our current liability is assessed against taxpayers with an adjusted gross income of \$15,000 - \$50,000. HB 2836 would also exacerbate the shift away from corporation income taxes and toward individual income taxes that has occurred over recent years.

**Tax Base Sharing.** The Committee should be mindful that HB 2836 puts the State in the position of sharing the last major tax base that it has primarily at its disposal with local governments. Every subsequent action taken by the Legislature with respect to the income tax is magnified by a factor of 10.0 percent or more. The result is that the State begins to lose control of its revenue source. This has already been done to such an extent in the sales tax area that I think most observers would agree that we have only one sales tax increase left at the State level before our combined rates would start to become out-of-line with other states.

**Administrative Concerns.** HB 2836 will create administrative and compliance difficulties for taxpayers and the Department. Because the local tax is not subject to withholding and estimated tax payments, many taxpayers who are now refund recipients may well become balance due taxpayers. With the increase in balance due returns we should expect an increase in collection problems. The local option taxes are also likely to lead to taxpayer errors which will require manual adjustment and will slow processing for all taxpayers. Finally, the local tax could be avoided if one were to file the return with an address in a school district not levying the local tax.

In short, we believe HB 2836 is flawed from a tax policy and a technical standpoint and urge you to reject it. I would be glad to answer any questions.

10-5