

Approved

Thomas F. Walker  
Date 2-8-90

MINUTES OF THE HOUSE COMMITTEE ON GOVERNMENTAL ORGANIZATION

The meeting was called to order by Representative Thomas F. Walker at  
Chairperson

9:07 a.m./p.m. on Tuesday, February 6, 1990 in room 522-S of the Capitol.

All members were present except:

Representative Weimer - Excused

Committee staff present:

Avis Swartzman - Revisor  
Carolyn Rampey - Legislative Research  
Jackie Breymer - Committee Secretary

Conferees appearing before the committee:

Doug Bowman - Children and Youth Advisory Committee  
Tom Sloan - Department of Corrections - Criminal Justice Coordinating Council  
Sister Therese Bangert - Kansas Council on Crime and Delinquency  
Representative Bill Wisdom - Criminal Justice Coordinating Council  
Jim Clark - County and District Attorneys Association

Representative Walker called the meeting to order.

Art Griggs, Department of Administration, was present to request a couple of bill introductions. The first piece of legislation concerned the civil service board; relating to the powers of the board and hearings. The second concerned the Department of Administration; certain functions and duties of the Division of Accounts and Reports.

Representative Graeber moved to introduce these two pieces of legislation. Representative Ramirez gave a second to the motion. The motion carried.

The Chairman announced the agenda for the day - HB 2667 Creating the Master Planning Commission for Juvenile Affairs

Doug Bowman, Children and Youth Advisory Committee, appeared first on the bill. Mr. Bowman expressed several concerns with the bill. His first concern was with the size. It would double from its current 14 members. The second concern expressed was the question of what would become of the Kansas Family and Children's Trust Fund. He did not believe that this was spelled out in the current bill. Mr. Bowman ended his testimony with the suggestion that HB 2667 be referred to an interim study. (Attachment 1)

Tom Sloan, Criminal Justice Coordinating Council, distributed an attachment showing the entities who were for the bill. He then went on to bill objectives, membership, subcommittees and other relevant factors. He had three amendments to suggest - two that were cleanup and one for clarification. He stated the intent of the bill is to increase the expertise available on children and youth issues. The bill is endorsed and recommended by the Council. Additional members is not seen as increased bureaucracy, but as a more focused advocacy group. The Children's Trust Fund would be continued in its present state. (Attachment 2)

There were several comments from committee members. It was conceded by Mr. Sloan that this would in effect be creating another state agency which would answer to the governor and legislature.

The Chairman directed the committee's attention to an attachment sent in by Judge G. Joseph Pierron, who is Chairman of the Children and Youth Advisory Committee. Judge Pierron's statement said that he did not believe the Children and Youth Advisory Committee was consulted about this bill prior to its submission. In the Judge's opinion a committee of 28 persons would be unwieldy; an additional layer of administration is unnecessary. (Attachment 3)

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON GOVERNMENTAL ORGANIZATION,  
room 522-S, Statehouse, at 9:00 a.m./p.m. on Tuesday, February 6, 1990

Sister Theresa Bangert, was present to speak in favor of HB 2667. She asked for consideration of the people who are in the "foxholes" of juvenile issues for a balance of administration and others. She asked that Court Appointed Special Advocates, foster parents, a court appointed ex-offender, a representative of minority communities and juvenile judges be considered as committee members. (Attachment 4) Her final request was for adequate funding.

Representative Wisdom spoke briefly. He is in favor of the bill mainly as it would better correlate information. No one committee has all the wisdom and expertise. He hoped the committee would not alter the bill too much; keep it a good bill. Representative Wisdom gave a simple "yes" to the question of should the bill be outside the purview of SRS.

Jim Clark, County and District Attorneys Association, stated the concept of the bill is good and his organization supports it.

As there was no one else to testify on HB 2667, the Chairman declared the hearing closed on the bill.

Representative Ramirez announced that the Subcommittee on the Civil Rights Commission would meet Friday morning.

The meeting was adjourned.





STATE OF KANSAS

MIKE HAYDEN, GOVERNOR

CHILDREN AND YOUTH ADVISORY COMMITTEE

SMITH-WILSON BLDG.  
300 S.W. OAKLEY  
TOPEKA, KANSAS 66606-1898

(913) 296-2017

KANS-A-N 561-2017

Testimony Before the House Committee on Governmental Organization  
Representative Thomas E. Walker, Chairman

HOUSE BILL NO. 2667

February 6, 1990

MR. CHAIRMAN AND MEMBERS OF THE COMMITTEE, THANK YOU FOR THE OPPORTUNITY TO TESTIFY TODAY ON THE PROPOSED MASTER PLANNING COMMISSION FOR JUVENILE AFFAIRS. MY NAME IS DOUG BOWMAN, AND I AM HERE ON BEHALF OF THE CHILDREN AND YOUTH ADVISORY COMMITTEE.

WE HAVE SEVERAL CONCERNS WITH THE BILL. OUR FIRST CONCERN IS THAT THE SIZE OF THE CHILDREN AND YOUTH ADVISORY COMMITTEE WOULD BE DOUBLED FROM ITS CURRENT 14 MEMBERS. THIS ENLARGEMENT WOULD MAKE IT MORE DIFFICULT TO MANAGE OUR TASKS AND ACCOMPLISH OUR GOALS.

WE RECOGNIZE THAT THERE IS A NEED FOR BETTER COORDINATION AND COMMUNICATION BETWEEN OUR COMMITTEE AND THE ADVISORY COMMISSION ON JUVENILE OFFENDER PROGRAMS. WE BELIEVE THAT THIS CAN BE ACCOMPLISHED WITH GREATER EFFORTS BETWEEN THE TWO EXISTING GROUPS. WORK HAS BEGUN ON THIS, ALREADY. WE ALSO QUESTION THE NEED FOR AN ADDITIONAL LAYER OF ADMINISTRATION BETWEEN THE TWO EXISTING COMMITTEES AND THOSE TO WHOM WE GIVE OUR RECOMMENDATIONS.

THERE IS SOME QUESTION AS TO WHAT WOULD BECOME OF THE KANSAS FAMILY AND CHILDREN'S TRUST FUND. WOULD THESE FUNDS STILL BE GRANTED BY THE CHILDREN AND YOUTH ADVISORY COMMITTEE? IF SO, THIS IS NOT SPELLED OUT IN THE CURRENT BILL.

IN CLOSING, I WOULD LIKE TO SUGGEST THAT HOUSE BILL #2667 RAISES SOME INTERESTING POSSIBILITIES. THE CHILDREN AND YOUTH ADVISORY COMMITTEE WOULD RECOMMEND THAT THIS BILL BE REFERRED TO A LEGISLATIVE INTERIM STUDY. THANK YOU.

ATTACHMENT 1  
GOVERNMENTAL ORGANIZATION COMM.  
2/6/90

STATE OF KANSAS



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DEPARTMENT OF CORRECTIONS  
OFFICE OF THE SECRETARY  
*Landon State Office Building*  
*900 S.W. Jackson—Suite 400-N*  
*Topeka, Kansas 66612-1284*  
*(913) 296-3317*

Mike Hayden  
Governor

Steven J. Davies, Ph.D.  
Secretary

February 6, 1990

**TESTIMONY**

**HOUSE BILL 2667**

**Creating the Master Planning Commission for Juvenile Affairs**

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- I. Criminal Justice Coordinating Council - Secretary of Corrections, Secretary of SRS, Attorney General, Chief Justice of Kansas Supreme Court, Parole Board, Governor's Attorney, District Judge, four legislators, unanimously recommended passage.
- II. Objectives of Bill.
  - A. Increase inter-agency coordination of programs and policies affecting provision of education, health care, social services, job training for juveniles.
  - B. Reduce duplication of effort and redundancy of programs and paperwork.
  - C. Review statutes, agency rules and regulations for conflicts, effectiveness, and appropriateness.
  - D. Review existing public and private fiscal, intellectual, and personnel resources committed to children and youth.
- III. Membership.
  - A. Cabinet members, Governor's attorney, judges, legislators, public members.

B. Subcommittees

1. Advisory Commission on Juvenile Offender Programs.

- a. Reporting authority moved from SRS to Master Planning Commission.
- b. Existing staff transferred.
- c. Develop longitudinal data base on juveniles determined to be at risk by SRS, educators, courts.

2. Children and Youth Advisory Committee

- a. Reporting authority moved from SRS to Master Planning Commission.
- b. Existing staff transferred.
- c. Increase communication between public and private agencies concerning children at risk.

IV. Other Relevant Factors.

- A. Membership of Advisory Commission on Juvenile Offender Programs increased to include court services officer drug rehabilitation specialist, and representatives from business and labor.
- B. Membership of Children and Youth Advisory Committee increased to include mental health professional, clergy, representatives of business and labor, drug rehabilitation specialist, teacher and school administrators, registered nurse and a psychologist.
- C. Membership expansion broadens effectiveness of deliberations.
- D. Master Planning Commission on Juvenile Affairs will provide coordinated approach to studying juvenile issues and increased advocacy for more effective, not more costly, programs.
- E. This approach was endorsed by all child advocacy groups appearing before the Council as a means of better utilizing existing public and private resources; also recommended by Advisory Commission on Juvenile Offender Programs at the Juvenile Offender Policy Conference.

- F. Additional cost is negligible as existing staff are retained, only per diem expenses for additional members to Children and Youth Advisory Committee and Advisory Commission on Juvenile Offender Programs are incurred.
- G. No increase in bureaucracy, rather a more focused, inter-agency cooperation/advocacy group created.

Amendments to HB 2667:

- p. 2, line 27-28    ~~recommended~~ review
- p. 2, line 33     ~~personat~~ personnel
- p. 8, line 1      staff employed to assist the Children and Youth Advisory Committee are transferred to the Master Planning Commission for Juvenile Affairs.



DISTRICT COURT OF KANSAS  
TENTH JUDICIAL DISTRICT  
JOHNSON COUNTY COURTHOUSE  
OLATHE, KANSAS  
66061

CHAMBERS OF:  
G. JOSEPH PIERRON  
DISTRICT JUDGE  
COURT NO. 3

OFFICERS:

MARILYN ZELLER  
ADMINISTRATIVE ASSISTANT

DEBORA RANDOLPH, C.S.R.  
OFFICIAL COURT REPORTER

(913) 782-5000 EXT. 472

January 31, 1990

Representative Thomas F. Walker  
Room 115 - State Capitol Building  
Topeka, Kansas 66612

In re: House Bill No. 2667

Dear Representative Walker:

Due to previous court commitments, I will be unable to appear to testify concerning House Bill 2667 on February 6, 1990. I hope that Doug Bowman, the Coordinator for the Children and Youth Advisory Committee, will be able to attend.

As I explained in our conversation a couple of weeks ago, I am Chairman of the Children and Youth Advisory Committee. H.B. 2667 impacts greatly on the form and function of the Children and Youth Advisory Committee. I do not believe that the Children and Youth Advisory Committee was consulted about this bill prior to its submission.

As I understand it, the bill would double the size of our Committee from fourteen to twenty-eight, increase the size of the Advisory Commission on Juvenile Offender Programs from fourteen to nineteen, and would create a new level of administration above us titled: "The Master Planning Commission for Juvenile Affairs", which will have eighteen members.

After discussing this bill with a number of persons who I understand were involved in its drafting, I think I agree that there might be a need for more communication between the present Children and Youth Advisory Committee and the Advisory Commission on Juvenile Offender Programs. However, I think that can be achieved much more simply through the establishment of liaisons between these two groups. We already have persons who are members of both groups who could provide that service.

ATTACHMENT 3  
GOVERNMENTAL ORGANIZATION COMM.  
2/6/90



In my opinion, a committee of twenty-eight would be simply unwieldy. We have high quality people on the Committee and it's hard enough to get time for everyone to speak their piece now. With the job we have, if we can't get it done with fourteen people, I don't think we are going to be able to get it done with twenty-eight.

I also don't see the need for an additional layer of administration between the two existing committees and the bodies to whom we are to give input. Invariably, you are probably going to end up with people who serve on the Advisory Commission on Juvenile Offender Programs and the Children and Youth Advisory Committee serving on the Master Planning Commission for Juvenile Affairs. A lot of thought was obviously given to the membership of the two existing committees, and they pretty much include everyone you would want to hear from. The additional layer of administration, in my own opinion, would be a waste of time and money.

I would suggest that this legislation be put on the back burner until the two existing committees have an opportunity to sit down and figure out what would be the best way to alleviate any communication or coordination problems that presently exist. I don't think we have had that opportunity yet.

Thank you for whatever consideration you can give to these remarks.

Sincerely,



G. Joseph Pierron  
Chairman, Children and Youth  
Advisory Committee

GJP:mz



# KANSAS COUNCIL ON CRIME AND DELINQUENCY

ADVISOR: Karl Menninger, M.D.

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Testimony to Governmental Organization Committee

HB 2667

I come to speak in favor of HB 2667 -  
the concept of the Juvenile Planning Commission  
as an organizational tool that can look toward  
prevention methods and techniques.

I speak also my concern that a consideration be made  
to include on the commission more people who are  
in the "fox holes" of juvenile issues and less  
who are in administrative positions. I ask that  
a balance be given to the commission.

Please consider these persons -

Someone from CASA -  
Court Appointed Special Advocate  
Foster Parents  
An ex-offender (I feel Secretary Davies  
could advise to such an appointment)  
Representation of Minority Communities  
SRS is currently doing a report on the  
disproportionate incarceration of  
minority youth - to be finalized  
cometime in March  
Juvenile Judges

Finally I want to stress the importance of this  
commission being adequately funded like unto the  
Sentencing Commission from SB 50 last session.

Thank YOU and PEACE,

Sister Therese Bangert  
February 6, 1990

ATTACHMENT 4  
GOVERNMENTAL ORGANIZATION  
2/6/90