

Approved

Thomas F. Walker  
Date 1-24-90

MINUTES OF THE HOUSE COMMITTEE ON GOVERNMENTAL ORGANIZATION

The meeting was called to order by Representative Thomas F. Walker at  
Chairperson

9:05 a.m./p.m. on Tuesday, January 23, 1990 in room 522-S of the Capitol.

All members were present except:

Representative David Miller - Excused

Committee staff present:

Avis Swartzman - Revisor  
Carolyn Rampey - Legislative Research  
Jackie Breymeyer - Committee Secretary

Conferees appearing before the committee:

The meeting of the House Governmental Organization Committee was called to order at 9:05 a.m. by Representative Thomas F. Walker, Chairman. He stated that HB 2536, concerning water, was being taken out of the committee and would probably be assigned to Energy. The Chairman introduced Steve Williams, Methodist Youthville, Newton, Kansas. Mr. Williams was visiting with a group of 32 youth and 10 adults.

The Chairman prefaced the agenda for the day by stating that two years ago when SRS was granted a seven-year extension, they were told that the Committee wanted them to return each year with a different department and review what was going on in that area. Last year Sandy Duncan came over for Administrative Services. This year it is Youth Services, Bob Barnum, Director. This will be a broad overview of his department. Since Mr. Barnum and his staff had a 10:00 a.m. function to attend, the Chairman stated the committee would adjourn at about 9:50 a.m.

Mr. Barnum distributed a handout and introduced staff. Janice Wade, Children in Need of Care; Jim Trask, Juvenile Offender Programs; David Scott, who provides the charts, and is responsible for Foster Care Licensing and Fiscal Management; and Dave O'Brien, not present, Grants/Evaluations, were introduced and were present to give an overview of each particular job.

Mr. Barnum's handout showed the Secretary of SRS, who is Winston Barton. The Commissioner of Youth Services works under the Secretary and the staff, in turn, work for Mr. Barnum. The pie chart on the second page of the handout showed Youth Services' FY90 Governor's Budget Recommendation by Fund Source. The chart was divided by percentages into State General Fund, Social Service Block Grant, Title IV-E, Title IV-B, and other Federal Grants. The page three pie chart contained the Youth Services' FY90 Governor's Budget Recommendation by Program. This was divided by percentages into Central Office, Grants, Foster Care, Adoption, Family Services, Field Staff and Screening Unit. The final page of the attachment was entitled, "Program Responsibilities Under Youth Services". It was labeled A. thru O. (See attachment 1)

Mr. Barnum stated that each taxpayer contributes \$63.28 to provide services for youth. Of the \$72,773 total budget, approximately 57 million goes to youth services and 16 million to youth centers.

Jan Wade, Children In Need of Care Director, appeared next on the agenda. The division she is responsible for safeguards the social well-being and general welfare of children and youth. This is done in accordance with legislative mandates. The division handles children out of control or in conflict with the laws and rules of the home, school or community. She spoke of pilot projects in several counties including Saline to the Northeast, Reno and Miami counties. Ms. Wade said if it is at all possible, it is good for the child to remain in his own home with his own parents because the child wants to stay with the parents. This is where the agency tries to step in and assist the family with appropriate help. Ms. Wade said where once the focus was on the teenager, now it is the very young coming from crack and cocaine families.

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON GOVERNMENTAL ORGANIZATION,

room 522-S, Statehouse, at 9:05 a.m./p.m. on Tuesday, January 23, 1990.

Ms. Wade was asked where the revenues for all the programs that are needed are to come from. With Education and SRS taking up 80% of the budget, there is little left to work with.

Ms. Wade replied that she, as a social worker, thinks the money is going to have to be put at the front end with preventive measures with the families. More money needs to go into family services, school programs such as parents as teachers. There are so many school programs that teach many different things. Things such as how to parent children and social interaction need to be taught also. She can see the children of abuse/neglect growing up and funneling into the prison system. Eighty-five to 90% of criminals come from abuse/neglect backgrounds. If we are to get a handle on the problem, we will have to begin at the beginning. There are no immediate revenue solutions.

Ms. Wade stated there are three immediate placements children go through when they are first taken into care. The first is an emergency shelter, the second a screening unit such as the Topeka State Hospital, Beloit etc., and the third is a foster care facility.

As time was running out, Ms. Wade quickly went through the rest of her attachment citing several statistics. (See attachment 2)

There were several unanswered questions to be asked of Ms. Wade. The Chairman stated that Ms. Wade and other staff would be asked to return sometime in the future.

Jim Trask, Juvenile Offender Programs gave a quick review of his division. Mr. Trask's attachment showed placement patterns and classifications of offenses by sex, age and race. He stressed the juvenile offender code is a non-criminal code. His agency works specifically for the rehabilitation of offenders. These youth range in age from 10 to 18 years of age.

Mr. Trask said that prior to 1983 no one was interested in codes for relating offenses to outcome. There is a 463 bed capacity in units in Atchison, Beloit, Larned and Topeka. He mentioned "hot sheeting" which is getting one youth out of the facility in the morning, with another coming in in the afternoon. He mentioned that foster care is changing to only 1/4% of youth. There used to be a 1/3 youth center, 1/3 family, 1/3 foster care breakdown. Youths used to have much leisure time, but now their time is fully used.

Mr. Trask stated there were few physically disabled, although there is a fairly large group of low to normal IQ's in the 80 to 100 range. There are a few youth in mental retardation facilities such as Parsons, etc. As time had expired, Mr. Trask cited a few more statistics and ended his presentation. (See attachment 3)

The Chairman stated that he expected to see all the Youth Services staff back at Committee at some future date. They were happy to accept his invitation.

After announcing Wednesday's agenda, the Chairman approved the minutes and adjourned the meeting at 9:55 a.m.



**SECRETARY  
SRS**

**COMMISSIONER  
YOUTH SERVICES**

**JUVENILE OFFENDER PROGRAMS**

**Four Youth Centers  
Screening Units  
Community Placements and  
Supervision  
Institutional Placements  
Interstate Compact on  
Juveniles  
Aftercare Transition**

**CHILDREN IN NEED OF CARE**

**Protective Services  
Family Services  
Foster Care  
Adoption  
Interstate Compact on  
Placement of Children**

**MANAGEMENT**

**Foster Care Licensing  
Fiscal Management  
Personnel  
Purchasing  
Budget Planning**

**GRANTS/EVALUATION**

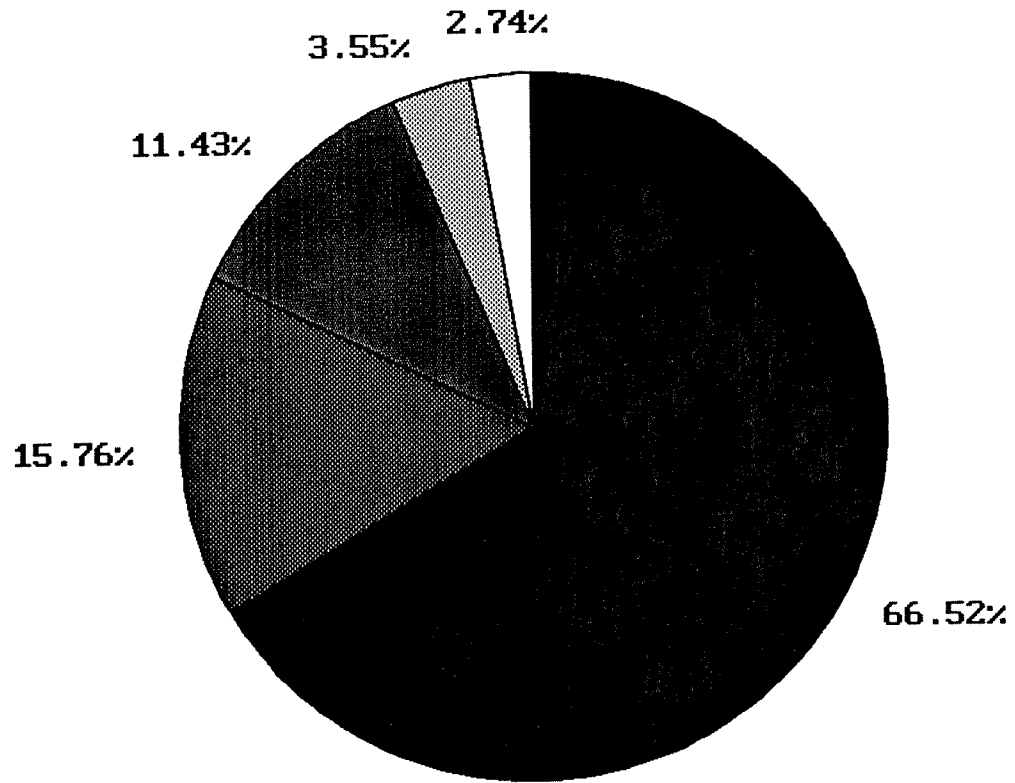
**Grants Monitoring  
Jail Removal  
State Advisory Group  
C & Y Advisory Committee  
Juvenile Justice Delinquency  
Prevention Funds**

**January 23, 1990**

ATTACHMENT 1  
G.O. COMMITTEE  
1/23/90

*pg 2*

# YOUTH SERVICES' FY90 GOVERNOR'S BUDGET RECOMMENDATION BY FUND SOURCE



■ STATE GENERAL FUND

■ SOC SERV BLOCK GRANT

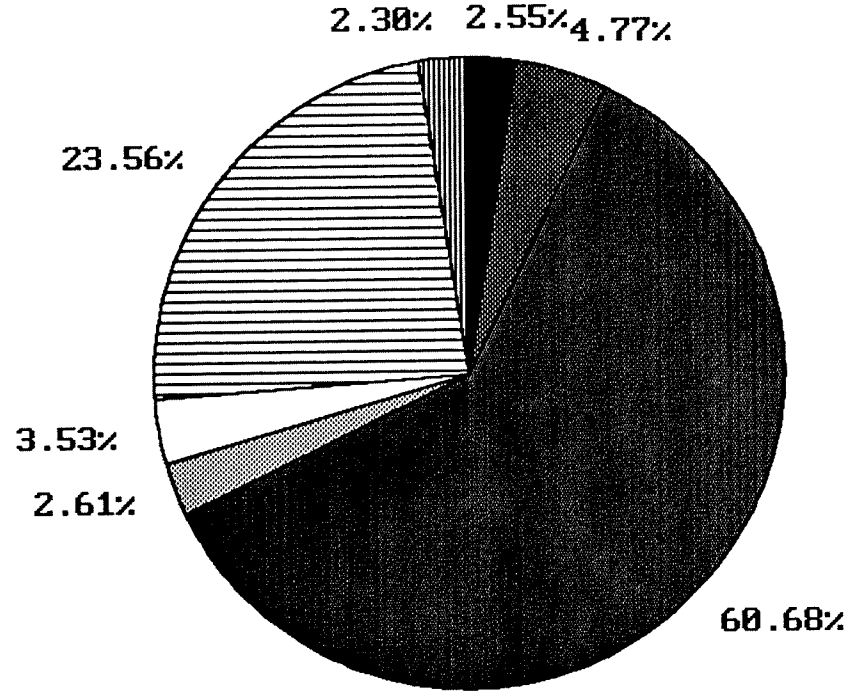
■ IV-E  
*10 million*

■ IV-B  
*3.5%  
2 million*

□ OTHER FEDERAL GRANTS

pg 3

# YOUTH SERVICES' FY90 GOVERNOR'S BUDGET RECOMMENDATION BY PROGRAM



■ CENTRAL OFFICE  
 □ FAMILY SERVICES

3.5%

■ GRANTS  
 ■ FIELD STAFF

23.56%

■ FOSTER CARE  
 ■ SCREENING UNIT

2.30%

■ ADOPTION  
 2.6%

## **PROGRAM RESPONSIBILITIES UNDER YOUTH SERVICES**

- A. Investigation of child/abuse neglect reports.**
- B. Preliminary assessments and investigation of children reported as being in conflict with home, school, and community.**
- C. Family services, those provided directly by SRS staff and those purchased which maintain children safely in their own homes when possible or reunite children with their families when out-of-home placement is necessary.**
- D. Foster care, including placement, planning and custody supervision of children in out-of-home care when out-of-home placement is necessary.**
- E. Adoption services which include recruitment and assessment of adoptive families, purchase of adoption services, and adoption support.**
- F. Guardianship functions for children or youth whose parental rights have been terminated due to voluntary relinquishments and/or court action.**
- G. Interstate Compact on Placement of Children.**
- H. Interstate Compact on Juveniles.**
- I. Purchase of services and contracting services, including residential services for children and family services.**
- J. Grants and projects, including Community-Based Service grants, Family and Children Trust Fund, Juvenile Justice and Delinquency Prevention, Federal Child Abuse and Neglect and Adoption grants, and additional grants serving the needs of children, youth and families.**
- K. Licensing and certification of family foster homes and residential facilities.**
- L. Aftercare programs for juvenile offenders.**
- M. Four state-operated Youth Centers.**
- N. Control and monitoring of admissions to screening units.**
- O. Protection and preservation of mandated records.**

January 23, 1990

*BJ 4*

KANSAS DEPARTMENT OF SOCIAL & REHABILITATION SERVICES  
YOUTH SERVICES  
DIVISION OF CHILDREN IN NEED OF CARE

CHILD ABUSE & NEGLECT INVESTIGATIONS

FY 89 -- 23,437 reports  
13,443 abuse (57.4%)  
9,994 neglect (42.6%)  
2,506 confirmed (10.7%)  
8,049 unconfirmed, eligible for service/in need of  
corrective action (34.3%)  
286 hospitalizations reported  
134 hospitalizations as a result of confirmed abuse  
6 deaths

CHILD IN NEED OF CARE

FY 89 -- 5,938 reports other than truancy  
905 reports of truants under 13

FAMILY SERVICES

FY 89 -- 2,654 families served either FSW or POS (unduplicated count)  
6,052 total number of children served  
4,515 children = preventive services  
1,431 children = reunification services  
106 children = other family services

Average cost of service: \$430/family/year  
\$188/child/year

FOSTER CARE

FY 89 -- 5,920 children in custody of SRS  
4,363 children in need of care  
1,557 juvenile offenders  
3,209 children in paid placements  
1,841 placements in family foster homes  
1,368 placements in residential and group care  
  
20% of children in custody with own families  
31% of children in custody in family foster homes  
23% of children in custody in residential and group care  
  
1,938 children in need of care cases were closed  
1,291 custody returned to parent (67%)  
488 age 18, custody transferred to other, or other (25%)  
159 adoption (8%)

A CINC is more likely than a juvenile offender to be under 13, more likely to be female, and more likely to come from a single parent household and therefore be eligible for ADC-FC. Of the 4,363 children in need of care, 2,054 (47%) were age 13 or over.



ADOPTION SERVICES

FY 89 -- 159 adoptions finalized  
106 families assessed/approved  
12 homes purchased from private agencies  
164 children were referred for adoption  
178 children were placed for adoption

CUSTODY & GUARDIANSHIP

FY 89 -- 211 children came into the guardianship of SRS and were  
thus free for adoption

INTERSTATE COMPACT ON PLACEMENT OF CHILDREN

FY 89 -- 1,209 children were protected when they were referred across  
state lines  
278 were approved to be placed into Kansas  
433 were approved to be placed outside Kansas

KANSAS DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES  
 YOUTH SERVICES  
 DIVISION OF JUVENILE OFFENDER PROGRAMS

PLACEMENT PATTERNS

FY-1989 ---- 1558 in Custody of SRS  
 471 in Youth Centers  
 375 in Paid Placements  
 424 in Family or Relative Care  
 288 in Other Placements  
 57+% in Turnover

CLASSIFICATION OF OFFENSE BY SEX

	<u>ABC FELONY</u>	<u>DE FELONY</u>	<u>MISDEMEANOR</u>	<u>NOT REPORTED</u>	<u>TOTAL</u>
FY-1989 ---- Male	158	499	475	122	1254
Female	18	80	173	33	304
<b>TOTAL</b>	<b>176</b>	<b>579</b>	<b>648</b>	<b>155</b>	<b>1558</b>

CLASSIFICATION OF OFFENSE BY AGE

	<u>AGE</u>	<u>ABC FELONY</u>	<u>DE FELONY</u>	<u>MISDEMEANOR</u>	<u>NOT REPORTED</u>	<u>TOTAL</u>
FY-1989 ----	10-12	1	8	22	3	34
	13-15	44	169	268	60	541
	16-17	97	315	283	75	770
	18-20	34	87	75	17	213
<b>TOTAL</b>		<b>176</b>	<b>579</b>	<b>648</b>	<b>155</b>	<b>1558</b>

CLASSIFICATION OF OFFENSE BY RACE

	<u>ABC FELONY</u>	<u>DE FELONY</u>	<u>MISDEMEANOR</u>	<u>NOT REPORTED</u>	<u>TOTAL</u>
FY-89 -----White	97	417	473	103	1090
Black	63	118	121	44	346
Hispanic	13	28	36	7	84
Oriental	0	9	7	0	16
Am. Indian	2	6	11	1	20
Other	1	1	0	0	2
<b>TOTAL</b>	<b>176</b>	<b>579</b>	<b>648</b>	<b>155</b>	<b>1558</b>

CURRENT YOUTH CENTER POPULATION

	<u>BED CAPACITY</u>	<u>POPULATION</u>	<u>%CAPACITY</u>
YCAA	100	92 Male	92%
YCAB	84	80 Female	95%
YCAL	60	70 Male	117%
YCAT	219	227 Male	104%
<b>TOTAL</b>	<b>463</b>	<b>469</b>	<b>101%</b>

CLASSIFICATION OF OFFENSE BY SEX, YOUTH CENTER OR NON-YOUTH CENTER PLACEMENT

FY-89	<u>ABC FELONY</u>			<u>DE FELONY</u>			<u>MISDEMEANOR</u>			<u>NOT REPORTED</u>			<u>TOTAL</u>		
	<u>All</u>	<u>YC</u>	<u>NYC</u>	<u>All</u>	<u>YC</u>	<u>NYC</u>	<u>All</u>	<u>YC</u>	<u>NYC</u>	<u>All</u>	<u>YC</u>	<u>NYC</u>	<u>All</u>	<u>YC</u>	<u>NYC</u>
M	158	80	78	499	165	334	475	109	366	122	32	90	1254	386	868
F	18	5	13	80	25	55	173	45	128	33	10	23	304	85	219
<b>TOTAL</b>	<b>176</b>	<b>85</b>	<b>91</b>	<b>579</b>	<b>190</b>	<b>389</b>	<b>648</b>	<b>154</b>	<b>494</b>	<b>155</b>	<b>42</b>	<b>113</b>	<b>1558</b>	<b>471</b>	<b>1087</b>

CLASSIFICATION OF OFFENSE BY AGE, YOUTH CENTER OR NON-YOUTH CENTER PLACEMENT

FY-89	<u>ABC FELONY</u>			<u>DE FELONY</u>			<u>MISDEMEANOR</u>			<u>NOT REPORTED</u>			<u>TOTAL</u>		
	<u>All</u>	<u>YC</u>	<u>NYC</u>	<u>All</u>	<u>YC</u>	<u>NYC</u>	<u>All</u>	<u>YC</u>	<u>NYC</u>	<u>All</u>	<u>YC</u>	<u>NYC</u>	<u>All</u>	<u>YC</u>	<u>NYC</u>
10-12	1	0	1	8	0	8	22	0	22	3	0	3	34	0	34
13-15	44	17	27	169	46	123	268	59	209	46	0	46	541	136	405
16-17	97	47	50	315	112	203	283	72	211	75	20	55	770	251	519
18-20	34	21	13	87	32	55	76	23	53	17	8	9	213	84	129
<b>TOTAL</b>	<b>176</b>	<b>85</b>	<b>91</b>	<b>579</b>	<b>190</b>	<b>389</b>	<b>648</b>	<b>154</b>	<b>494</b>	<b>155</b>	<b>42</b>	<b>113</b>	<b>1558</b>	<b>471</b>	<b>1087</b>

CLASSIFICATION OF OFFENSE BY RACE, YOUTH CENTER OR NON-YOUTH CENTER PLACEMENT

FY-89	<u>ABC FELONY</u>			<u>DE FELONY</u>			<u>MISDEMEANOR</u>			<u>NOT REPORTED</u>			<u>TOTAL</u>		
	<u>All</u>	<u>YC</u>	<u>NYC</u>	<u>All</u>	<u>YC</u>	<u>NYC</u>	<u>All</u>	<u>YC</u>	<u>NYC</u>	<u>All</u>	<u>YC</u>	<u>NYC</u>	<u>All</u>	<u>YC</u>	<u>NYC</u>
White	97	41	56	417	133	284	473	104	369	103	26	77	1090	304	786
Black	63	34	29	118	43	75	121	42	79	44	12	32	346	131	215
Hisp.	13	8	5	28	9	19	36	6	30	7	4	3	84	27	57
Orien.	6	0	0	9	4	5	7	0	7	0	0	0	16	4	12
A.Ind.	2	2	0	6	0	6	11	2	9	1	0	1	20	4	16
Other	1	0	1	1	1	0	0	0	0	0	0	0	2	1	1
<b>TOTAL</b>	<b>176</b>	<b>85</b>	<b>91</b>	<b>579</b>	<b>190</b>	<b>389</b>	<b>648</b>	<b>154</b>	<b>494</b>	<b>155</b>	<b>42</b>	<b>113</b>	<b>1558</b>	<b>471</b>	<b>1087</b>

INTERSTATE COMPACT ON JUVENILES

Supervision (as of 6-30-89) 138 Youth in Interstate Supervision  
 68 Kansas Youth in Other States  
 70 Other States' Youth in Kansas

Runaways Assisted During FY-89 159 Runaway Youth Returned to Their Home State  
 80 Kansas Youth Returned to Kansas  
 79 Other States' Youth Returned from Kansas