

Approved 2-20-90
Date

MINUTES OF THE HOUSE COMMITTEE ON EDUCATION

The meeting was called to order by Chairman Don E. Crumbaker at
Chairperson

3:30 ~~am~~/p.m. on February 12, 1990 in room 519-S of the Capitol.

All members were present except:

Representatives R. D. Miller, Smith, Pottorff and Lowther, all excused.

Committee staff present:

Avis Swartzman, Revisor of Statutes Office
Ben Barrett, Legislative Research
Dale Dennis, Department of Education
Thelma Canaday, Secretary to the Committee

Conferees appearing before the committee:

Mr. Bill Musick, State Board of Education
Dr. Merle Hill, Executive Director, Kansas Association of Community Colleges
Representative Graeber
Dr. Tom Burke, Vice President, Kansas City Kansas Community College

The meeting was called to order by Chairman Crumbaker.

The chairman opened hearings on HB 2640 concerning community colleges, determination of general state aid entitlements.

Mr. Bill Musick testified in favor of HB 2640. Mr. Musick said HB 2640 updates the definition of assessed valuation to bring statutes into compliance with the implementation of classification/reappraisal. (Attachment 1)

Chairman Crumbaker called on Avis Swartzman to explain an amendment that needed to be made to HB 2640.

Ms. Swartzman said in order to make the statutes compatible 71-603 needs to be amended into and added to HB 2640. (Attachment 2)

Representative Harder moved to amend HB 2640 by inserting 71-603 into the bill. Seconded by Representative Amos. Motion carried.

Dr. Hill asked the committee to pass HB 2640 as amended.

The chairman closed the hearings on HB 2640.

Hearings on HB 2746 concerning community colleges and determination of credit hours for out-district tuition and state aid were opened by the chairman.

Representative Graeber explained the bill saying it simply changes the way outdistrict tuition billing is done to the various counties and instead of being billed at the time of registration it would be done after the student had completed 9 weeks and one day during a regular semester.

Dr. Hill responded to questions asked by Representative Blumenthal and Representative Bowden at last week's meeting regarding dual enrollments and community college mill levies. (Attachment 3)

Dr. Hill testified against HB 2746. Dr. Hill said passage of this bill would make community colleges the only higher education entity with a determination date other than the 20th day. Dr. Hill pointed out costs of instruction continue throughout a semester even though several students drop out. (Attachment 4)

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON EDUCATION,

room 519-S Statehouse, at 3:30 ~~am~~ p.m. on February 12, 1990.

Dr. Burke testified against HB 2746. Dr. Burke submitted a pamphlet showing comparisons between Leavenworth County and Kansas City Kansas Community College showing trends of growth of credit hours, off-campus credit hours, age of students, etc. (Attachment 5) Dr. Burke believes the total funding mechanism of community colleges needs to be restructured.

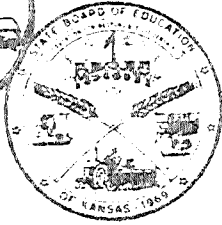
The chairman closed the hearings on HB 2746.

Chairman Crumbaker drew attention to the minutes of February 5, February 7 and February 8.

Representative Hensley moved the minutes for February 5, February 7 and February 8 be approved. Seconded by Representative Blumenthal. Motion carried.

The meeting was adjourned at 4:15 p.m.

The next meeting will be February 13, 1990 in Room 519-S at 3:30 p.m.



Kansas State Board of Education

Kansas State Education Building

120 East 10th Street Topeka, Kansas 66612-1103

Mildred McMillon
District 1

Connie Hubbell
District 4

Bill Musick
District 6

Evelyn Whitcomb
District 8

Kathleen White
District 2

I. B. "Sonny" Rundell
District 5

Richard M. Robl
District 7

Timothy R. Emert
District 9

Paul D. Adams
District 3

February 12, 1990

Everett Johnson

Richard J. Peckham
District 10

TO: House Education Committee
FROM: State Board of Education
SUBJECT: 1990 House Bill 2640

My name is Bill Musick, Legislative Chairman of the State Board of Education. I appreciate the opportunity to appear before this Committee on behalf of the State Board.

House Bill 2640 updates the definition of assessed valuation to bring statutes into compliance with the implementation of classification/reappraisal. Current law distributes general state aid based upon adjusted valuation per pupil. House Bill 2640 would use assessed valuation per pupil.

The appropriation for community college general state aid is \$400,000. This bill cleans up statutes and would have very little effect on the distribution of state aid.

The State Board of Education recommends that House Bill 2640 be recommended favorably for passage.

REPORTS OF STANDING COMMITTEES

MR. SPEAKER:

Your Committee on Education

Recommends that House Bill No. 2640

"AN ACT concerning community colleges; relating to the determination of general state aid entitlements; amending K.S.A. 1989 Supp. 71-619 and repealing the existing section."

Be amended:

On page 1, following the enacting clause by inserting a new section as follows:

"Section 1. K.S.A. 1989 Supp. 71-603 is hereby amended to read as follows: 71-603. (a) On or before November 1 and on or before March 1 of each year, the chief administrative officer of each community college shall certify under oath to the state board the total number of duly enrolled credit hours of students of the community college during the current school session who meet the state residence requirement or who are considered bona fide residents of the state. Each November 1 and March 1, certification for payment shall set forth separately the credit hour enrollment for preceding sessions and for the current fall session. The state board may require the community college to furnish any additional information deemed necessary by it to carry out the provisions of this act, and shall prescribe such forms and policies as may be necessary for making such reports.

(b) In November of each year, the county clerk of each county shall certify to the state board with respect to each community college district in the county, the current assessed ~~valuations~~ valuation of:--(1)--Urban-real-estate;--(2)--rural--real-estate;--(3)--state-assessed--property;--and--(4) taxable tangible personal property within each such district."

By renumbering sections 1 through 3 as sections 2 through 4,

Attachment 2
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respectively;

On page 2, in line 37, after "are", by inserting "or are considered"; in line 43, after "K.S.A. 1989 Supp.", by inserting "71-603 and"; also in line 43, by striking "is" and inserting "are";

In the title, in line 11, after "Supp.", by inserting "71-603 and"; also in line 11, by striking "section" and inserting "sections";

And the bill be passed as amended.

Chairperson



KANSAS ASSOCIATION OF COMMUNITY COLLEGES

Columbian Title Bldg., 820 Quincy • Topeka 66612 • Phone 913-357-5156

W. Merle Hill
Executive Director

To: House Committee on Education

From: Merle Hill

Date: February 9, 1990

Subj: (1) Dual Enrollments at The University of Kansas
and Johnson County Community College

(2) Community College Mill Levies

(3) Estimated Mill-levy Equivalents of
Counties Paying Out-district Tuition

(1) Dual Enrollments at The University of Kansas and Johnson County Community College: Yesterday, Representative Blumenthal asked about students enrolled at both The University of Kansas and at Johnson County Community College, and I made the mistake of quoting a number without checking my notes from an October meeting of the Legislative Educational Planning Committee. Here's what my notes tell me:

o When asked by LEPC Chairman Vancrum about the alleged 800 Douglas County residents attending Johnson County Community College, Dr. Del Brinkman, Vice-chancellor for Academic Affairs, responded that, at most, only 400 Douglas County residents were attending Johnson County Community College. Of the 315 Douglas County residents enrolled in the semester on which he was reporting, only five of them were KU students and were also enrolled at Johnson County Community College. He reported that this was a normal kind of pattern.

Dr. Linda Dayton, Dean of Student Affairs at Johnson County Community College, agreed with the 400-figure mentioned by Dr. Brinkman. She indicated that the Douglas County headcount figure per semester was about 400 enrollees, with another 200 for the summer.

OVER

*Attachment 3.
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(2) Community College Mill Levies: Representative Bowden asked about the average mill levy at the 19 community colleges. The 1989 mill levies are given below:

<u>College</u>	<u>Prior to Reappraisal</u>	<u>After Reappraisal</u>
Allen County	17.22	16.82
Barton County	24.23	25.02
Butler County	19.14	15.61
Cloud County	24.24	25.48
Coffeyville	31.84	29.31
Colby	22.95	19.20
Cowley County	14.05	18.03
Dodge City	21.96	17.52
Fort Scott	20.90	18.90
Garden City	14.53	15.05
Highland	37.40	26.80
Hutchinson	17.30	14.14
Independence	27.59	26.75
Johnson County	15.79	8.45
Kansas City	15.44	10.91
Labette	23.42	22.20
Neosho County	29.21	26.98
Pratt	29.08	32.62
Seward County	21.17	18.03
AVERAGES	22.50	20.41

(3) Estimated Mill-levy Equivalents of Counties Paying Out-district Tuition: Representative Bowden also inquired about the average mill-levy equivalents of those counties paying out-district tuition to community colleges. The following two pages are from the office of Dale Dennis, Deputy Commissioner, State Department of Education. They show estimated out-district billings to counties for Washburn University of Topeka and the 19 community colleges for fiscal year 1988-89.

1988-89
 Estimated Dollar amount of
 County Out-District Tuition Billings
 For Washburn University

9/89

ALLEN		0.00	LINN	\$1,536	0.01
ANDERSON		0.00	LOGAN		0.00
ATCHISON	\$4,614	0.09	LYON	3,357	0.03
BARBER	161	0.00	MARION		0.00
BARTON		0.00	MARSHALL	4,703	0.09
BOURBON	138	0.00	MCPHERSON	2,472	0.02
BROWN	7,200	0.16	MEADE		0.00
BUTLER		0.00	MIAMI	5,913	0.08
CHASE		0.00	MITCHELL	720	0.02
CHAUTAUQUA		0.00	MONTGOMERY		0.00
CHEROKEE	69	0.00	MORRIS	1,376	0.04
CHEYENNE	216	0.01	MORTON		0.00
CLARK		0.00	NEMAHA	10,728	0.23
CLAY	573	0.02	NEOSHO		0.00
CLOUD		0.00	NESS	624	0.01
COFFEY	5,849	0.01	NORTON	1,200	0.05
COMANCHE		0.00	OSAGE	34,507	0.72
COWLEY		0.00	OSBORNE	624	0.02
CRAWFORD	1,416	0.02	OTTAWA	2,241	0.06
DECATUR	1,728	0.07	PAWNEE		0.00
DICKINSON	3,708	0.05	PHILLIPS	1,510	0.04
DONIPHAN		0.00	POTTAWATO	18,678	0.07
DOUGLAS	23,667	0.10	PRATT		0.00
EDWARDS	1,605	0.05	RAWLINS	192	0.01
ELK		0.00	RENO		0.00
ELLIS	1,296	0.01	REPUBLIC	288	0.01
ELLSWORTH	69	0.00	RICE	2,328	0.03
FINNEY		0.00	RILEY	5,398	0.04
FORD		0.00	ROOKS	15,432	0.32
FRANKLIN	5,118	0.08	RUSH	504	0.01
GEARY	5,529	0.08	RUSSELL	264	0.00
GOVE	573	0.02	SALINE	9,261	0.05
GRAHAM	576	0.02	SCOTT		0.00
GRANT	1,584	0.01	SEDGWICK	18,214	0.01
GRAY	876	0.02	SEWARD		0.00
GREELEY	576	0.02	SHAWNEE	278,544	0.49
GREENWOOD	96	0.00	SHERIDAN	1,512	0.07
HAMILTON	1,368	0.04	SHERMAN	288	0.01
HARPER	1,956	0.04	SMITH	381	0.01
HARVEY	3,912	0.04	STAFFORD		0.00
HASKELL		0.00	STANTON	1,529	0.02
HODGEMAN		0.00	STEVENS		0.00
JACKSON	34,706	1.08	SUMNER	8,004	0.09
JEFFERSON	41,573	0.89	THOMAS		0.00
JEWELL	600	0.02	TREGO	1,601	0.06
JOHNSON		0.00	WABAUNSEE	12,328	0.41
KEARNY	184	0.00	WALLACE		0.00
KINGMAN	816	0.01	WASHINGTON	2,304	0.05
KIOWA		0.00	WICHITA		0.00
LABETTE		0.00	WILSON	1,752	0.04
LANE	768	0.03	WOODSON	600	0.03
LEAVENWORTH	19,583	0.15	WYANDOTTE		0.00
LINCOLN		0.00			
			TOTAL	\$623,616	0.10

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1988-89
Estimated Dollar Amount of
County Out-District Tuition Billings

9/89

County	Amount Paid	Millage Equiv	County	Amount Paid	Millage Equiv
Allen	\$28,306	0.51	Linn	\$86,753	0.73
Anderson	77,793	2.11	Logan	31,290	1.21
Atchison	77,684	1.57	Lyon	50,859	0.44
Barber	75,766	1.44	Marion	39,299	0.70
Barton	7,242	0.05	Marshall	73,457	1.44
Bourbon	7,729	0.16	McPherson	125,940	0.87
Brown	88,287	1.92	Meade	37,086	0.47
Butler	7,902	0.04	Miami	175,396	2.30
Chase	9,237	0.37	Mitchell	51,258	1.44
Chautauqua	56,026	2.92	Montgomery	43,833	0.35
Cherokee	232,041	3.72	Morris	12,662	0.40
Cheyenne	30,357	1.32	Morton	31,134	0.31
Clark	33,889	0.92	Nemaha	60,227	1.32
Clay	55,449	1.46	Neosho	32,400	0.56
Cloud	1,107	0.02	Ness	27,400	0.56
Coffey	66,331	0.13	Norton	76,211	2.88
Comanche	32,050	1.28	Osage	74,100	1.55
Cowley	2,388	0.02	Osborne	31,922	1.04
Crawford	171,446	2.08	Ottawa	34,439	0.93
Decatur	27,917	1.06	Pawnee	92,756	2.05
Dickinson	105,793	1.46	Phillips	50,767	1.23
Doniphan	1,709	0.06	Pottawatomie	69,603	0.26
Douglas	198,084	0.86	Pratt	1,796	0.02
Edwards	42,900	1.34	Rawlins	29,530	1.09
Elk	31,683	1.65	Reno	7,521	0.03
Ellis	83,015	0.71	Republic	53,944	1.50
Ellsworth	68,852	1.38	Rice	100,845	1.32
Finney	5,803	0.02	Riley	63,033	0.47
Ford	5,388	0.05	Rooks	35,484	0.73
Franklin	127,267	1.97	Rush	39,847	1.15
Geary	45,455	0.66	Russell	63,259	1.11
Gove	31,889	0.93	Saline	131,935	0.75
Graham	36,191	1.05	Scott	43,473	1.27
Grant	59,779	0.33	Sedgwick	1,003,202	0.65
Gray	76,454	1.77	Seward	6,169	0.05
Greeley	20,313	0.78	Shawnee	43,296	0.08
Greenwood	49,320	1.16	Sheridan	47,000	2.08
Hamilton	27,154	0.82	Sherman	45,929	1.20
Harper	70,983	1.30	Smith	30,639	1.07
Harvey	129,161	1.17	Stafford	71,926	1.57
Haskell	50,738	0.51	Stanton	21,191	0.34
Hodgeman	21,927	0.81	Stevens	47,077	0.20
Jackson	64,243	2.01	Sumner	197,149	2.25
Jefferson	72,075	1.54	Thomas	2,688	0.05
Jewell	38,079	1.46	Trego	26,535	0.92
Johnson	66,375	0.05	Wabaunsee	28,393	0.93
Kearny	56,918	0.33	Wallace	28,352	1.30
Kingman	80,260	1.11	Washington	54,736	1.27
Kiowa	46,788	1.01	Wichita	31,489	1.14
Labette	18,310	0.26	Wilson	121,334	2.88
Lane	22,600	0.79	Woodson	43,852	1.93
Leavenworth	265,340	2.06	Wyandotte	46,815	0.11
Lincoln	18,021	0.67			
			TOTAL	\$6,905,043	0.61

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KANSAS ASSOCIATION OF COMMUNITY COLLEGES

Columbian Title Bldg., 820 Quincy • Topeka 66612 • Phone 913-357-5156

W. Merle Hill
Executive Director

To: House Committee on Education

From: Merle Hill, Executive Director
Kansas Association of Community Colleges

Date: February 12, 1990

Subj: House Bill No. 2746: An Act concerning community colleges;
affecting the time for determination of credit hours for purposes of out-district tuition and state aid entitlements and payments.

Mr. Chairman, members of the Committee, I am Merle Hill, executive director of the Kansas Association of Community Colleges. Thank you very much for giving me the opportunity to share with you the thinking of our members regarding House Bill No. 2746.

House Bill No. 2746, if passed, would change the date of determination of a duly enrolled student, for reimbursement purposes, from the 20th day of enrollment to one day past the ninth week of enrollment. The community colleges would be the only higher education entity with a determination date other than the 20th day.

Community colleges, like other educational entities, have certain fixed costs associated with offering courses of instruction. The teacher's salary is probably the greatest fixed cost, followed by the cost of facilities (heat, light, and in some cases, rent), costs associated with the enrollment procedure, advising, keeping records, counseling, etc. These costs continue throughout a semester even if several students drop out of a class or stop coming to it.

Perhaps we can compare these fixed costs to the fixed costs of operating a restaurant. If someone orders a meal for \$10 and decides to eat only one-fourth of it, the \$10 price is still charged because the costs associated with purchasing food, preparing it and serving it, rent, heat, light, water, etc., remain the same whether the meal is completely consumed or not.

*Attachment 4.
House Education
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A restaurateur assumes that each customer is going to eat and pay for the meal ordered, and college officials assume that an enrollee is going to complete and pay for, or have paid for him/her, a class in which he/she enrolls.

Community college students, like college students everywhere, drop out of class or college for many reasons - a new job, a family move, a loss of employment, a marriage, a divorce, a pregnancy, lack of interest, etc. In 40 years of enrolling students in college-level courses, however, I have never met a single student who intended to drop out. Upon enrolling, all had the intention of completing what they started.

That was my intention when I enrolled for courses at college, although I did drop a few of them along the way. My guess is that most people who attend college do as I did and, for whatever reason, drop a course sometime in their college careers. Those who drop out of community college courses are no different from those who drop out of courses at a state university or a private college. Community colleges should not be penalized financially because their students are like students everywhere.

The members of the Kansas Association of Community Colleges do not believe House Bill No. 2746 is good educational policy and recommend that it be reported adversely.

Thank you.

a-4-2
House Ed.
2-12-90

**SUBMITTED TO THE
HOUSE EDUCATION COMMITTEE
OUT-DISTRICT TUITION INFORMATION**

**HB 2746 AND HB 2727
LEAVENWORTH COUNTY/
KANSAS CITY KANSAS COMMUNITY COLLEGE**

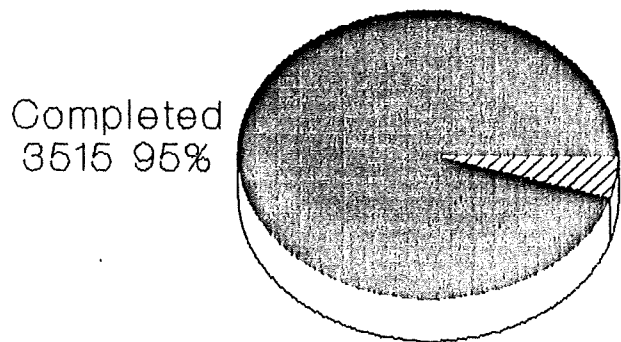
**DR. THOMAS R. BURKE
KANSAS CITY KANSAS COMMUNITY COLLEGE
FEBRUARY 12, 1990**

*Attachment 5
House Education
2-12-90*

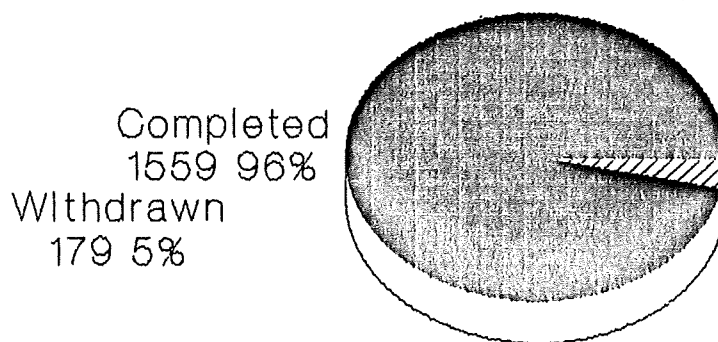
A-5-2
Blair Ed
2-12-90

STUDENT WITHDRAWALS LEAVENWORTH SERVICE CENTER 20th Day to 9 Weeks + 1 Day

Fall 1989



Credit Hours

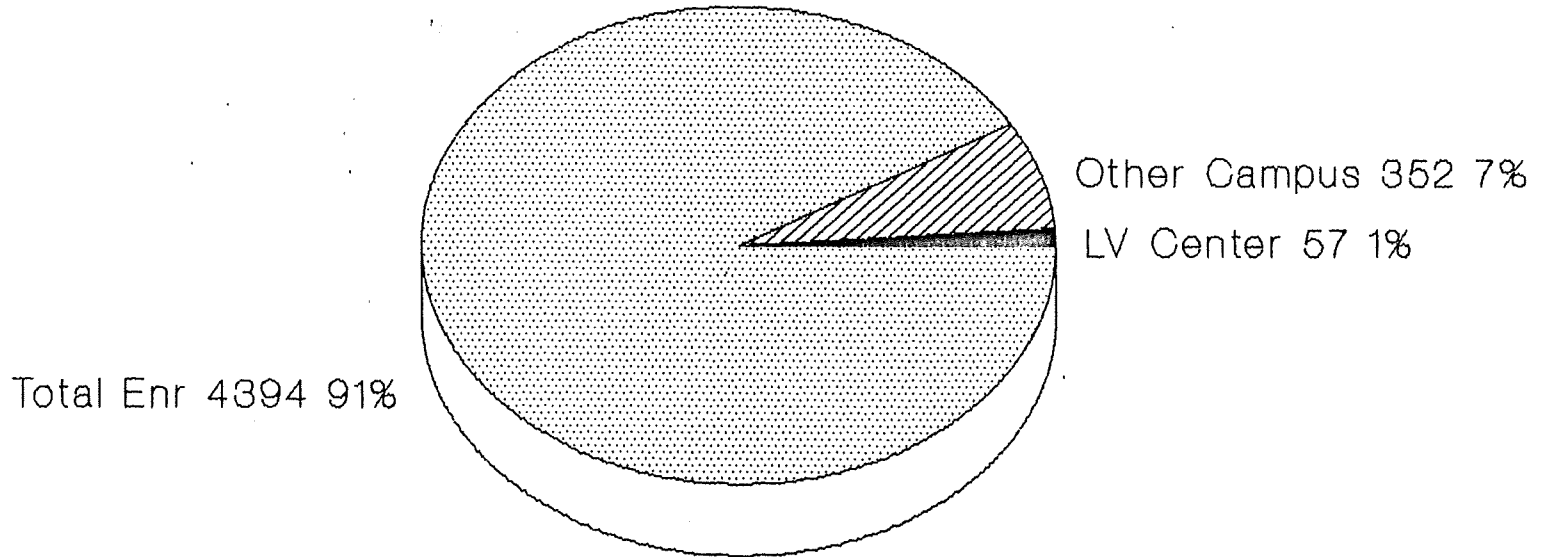


Head Count

COMPARISON OF WITHDRAWN STUDENTS TO TOTAL KCKCC STUDENTS 20th Day to 9 Weeks + 1 Day

A-5-3
Blaise Ed.
2-12-90

Fall 1989

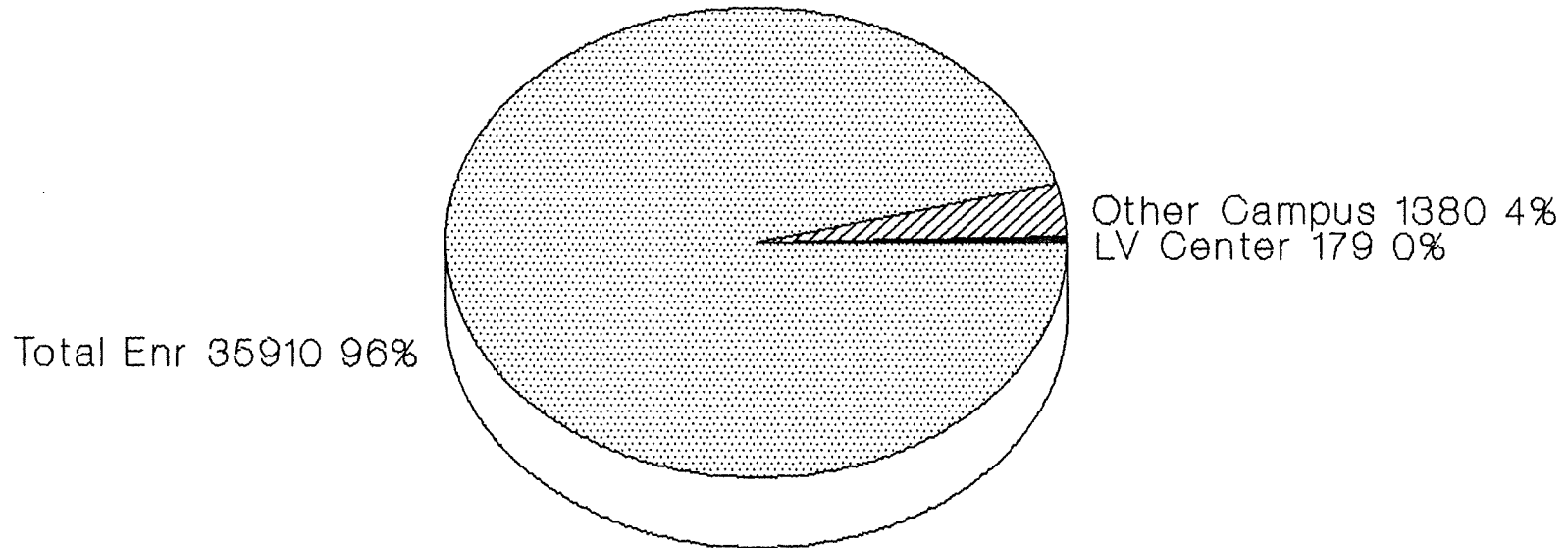


KCKCC Office of Institutional Research

A-5-4
Blaise Ed.
2-12-90

COMPARISON OF WITHDRAWN STUDENT CREDIT HOURS TO TOTAL KCKCC CREDIT HOURS 20th Day to 9 Weeks + 1 Day

Fall 1989

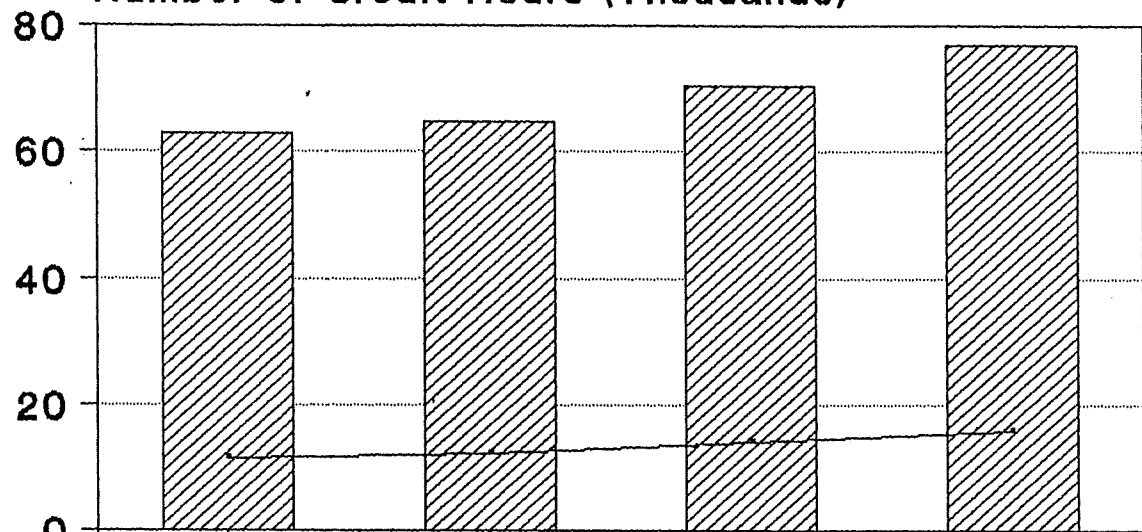


KCKCC Office of Institutional Research

A-5-5
House Ed
2-12-90

TOTAL COLLEGE COMPARED WITH LEAVENWORTH COUNTY CREDIT HRS

Number of Credit Hours (Thousands)



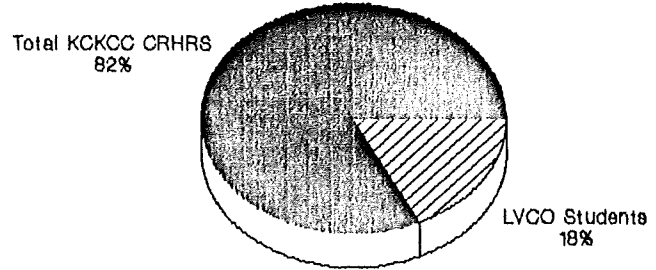
	1986	1987	1988	1989
Leavenworth County	11.301	12.313	14.044	15.772
Total KCKCC	63.085	64.791	70.434	76.951

Calendar Year

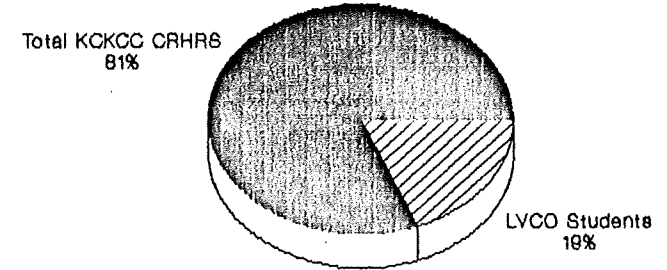
— Leavenworth County ▨ Total KCKCC

KCKCC Office of Institutional Research

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House Ed.
2-12-90

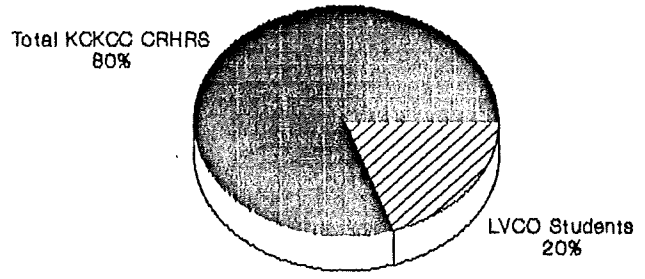


CY 1986

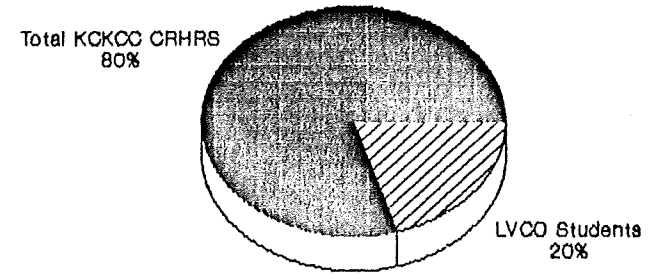


CY 1987

PROPORTION OF LEAVENWORTH COUNTY CREDIT HOURS TO TOTAL KCKCC CREDIT HOURS



CY 1988

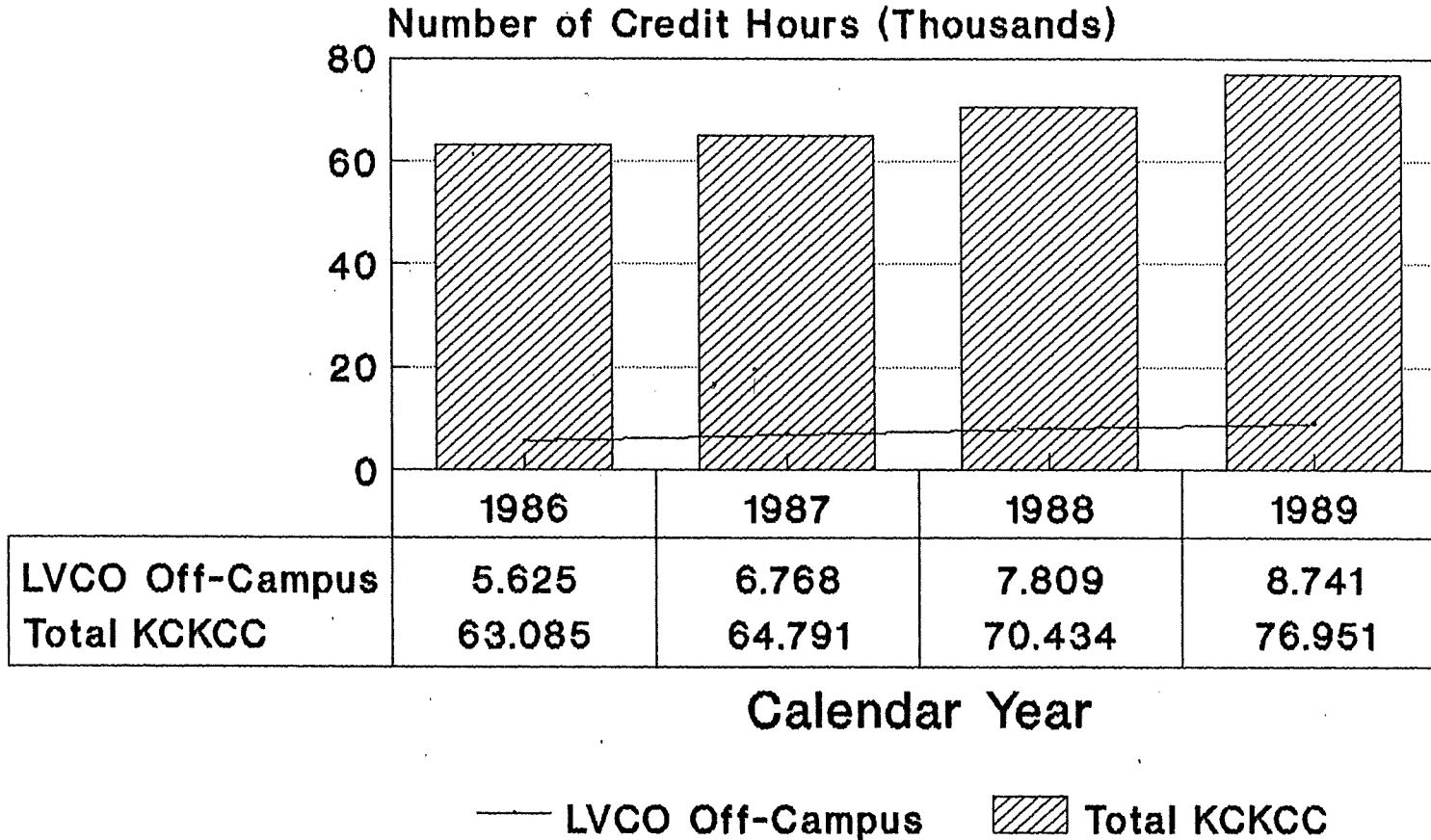


CY 1989

KCKCC Office of Institutional Research

9-5-7
 Rhonda Ed.
 2-12-90

COMPARISON OF OFF-CAMPUS LEAVENWORTH COUNTY CREDIT HOURS TO KCKCC TOTAL

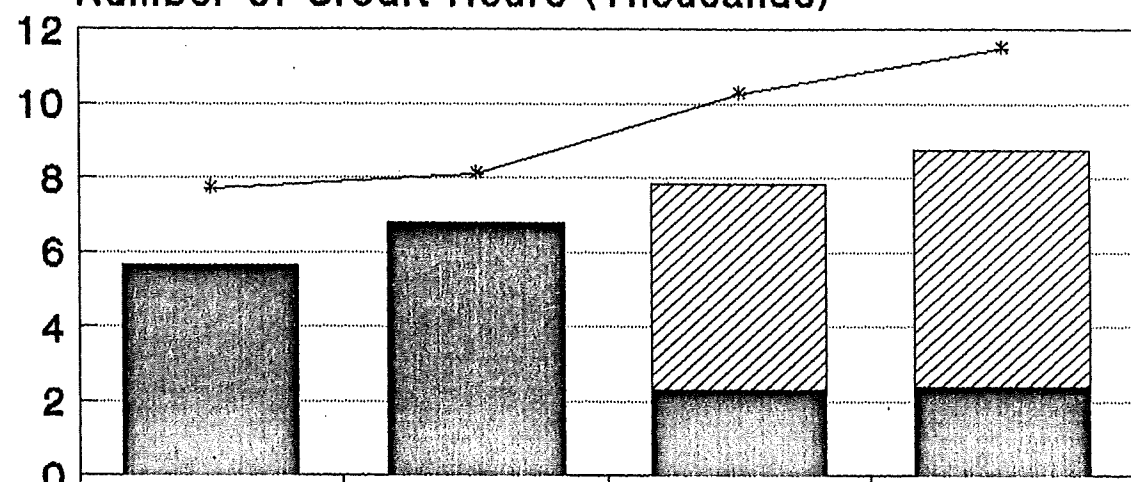


KCKCC Office of Institutional Research

*A-5-8 Ed.
Blaine Ed.
2-12-90*

OFF-CAMPUS CREDIT HOURS

Number of Credit Hours (Thousands)



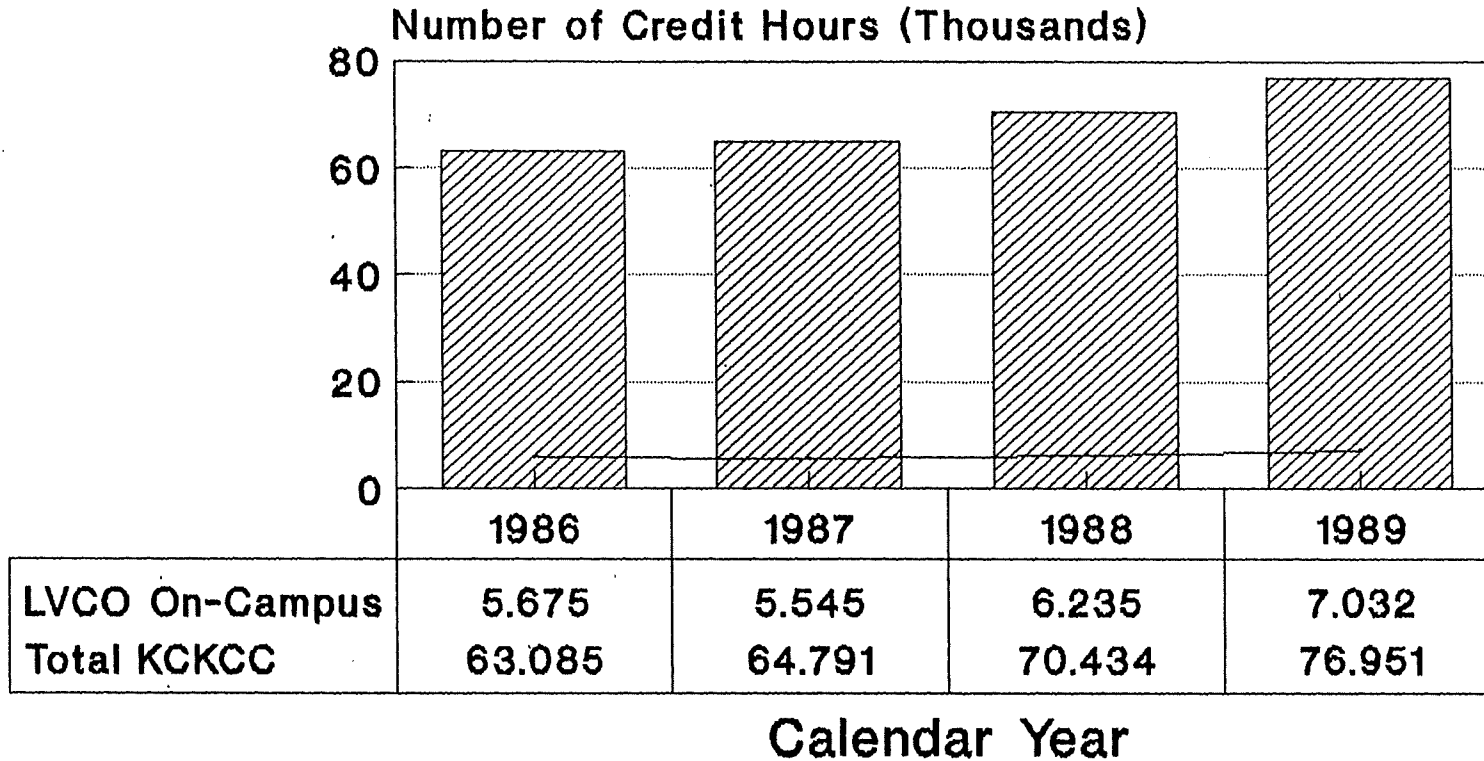
	1986	1987	1988	1989
Total Off-Campus	7.692	8.096	10.256	11.452
Leavenworth Center			5.508	6.372
Other Off-Campus	5.625	6.768	2.301	2.369

Calendar Year

Other Off-Campus
 Leavenworth Center
* Total Off-Campus

A-5-9
House Ed.
2-12-90

COMPARISON OF ON-CAMPUS LEAVENWORTH COUNTY CREDIT HOURS TO KCKCC TOTAL



— LVCO On-Campus ▨ Total KCKCC

KCKCC Office of Institutional Research

TABLE OF LEAVENWORTH COUNTY STUDENTS FOR CY 1986-89

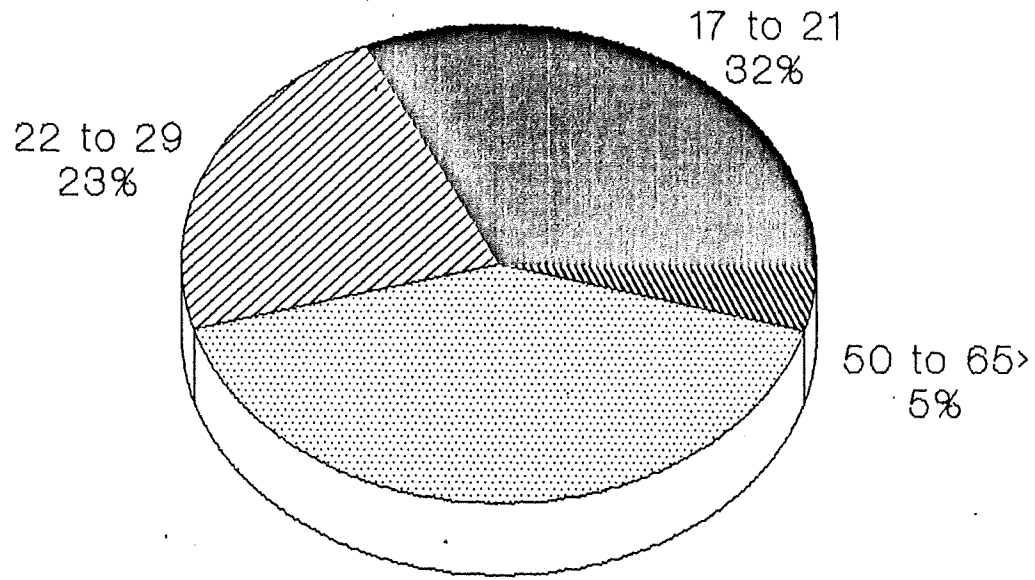
*A-5-10
Darius Ed.
2-12-90*

Term	Students	Unduplicated	Credit Hours
1986		1,260	11,301
Spring	686		4,866
Summer	334		1,253
Fall	720		5,182
1987		1,371	12,313
Spring	746		5,341
Summer	338		1,308
Fall	821		5,664
1988		1,528	14,044
Spring	829		5,937
Summer	393		1,535
Fall	895		6,572
1989		1,661	15,773
Spring	948		7,283
Summer	455		1,679
Fall	944		6,811

LEAVENWORTH COUNTY STUDENTS BY AGE GROUPING

Number of Students = 944

*A-5-11 Ed.
Abuse Ed.
2-12-90*



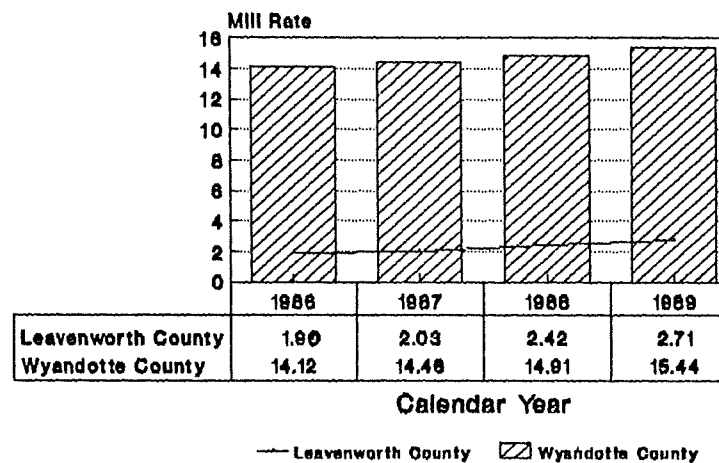
30 to 49
41%
Fall 1989

A-5-12
 House Ed.
 2-12-90

OUTDISTRICT TUITION RATES AND AMOUNT PAID TO KCKCC

Calendar Year	OutDist Tuit Rate	OutDist Tuit Paid	Assessed Valuation
1986	\$ 23	\$ 218,026	\$ 114,982,574
1987	23	245,769	120,852,591
1988	24	300,002	124,018,218
1989	24	350,208	129,450,218

COMPARISON OF MILL LEVY RATES Leavenworth and Wyandotte County

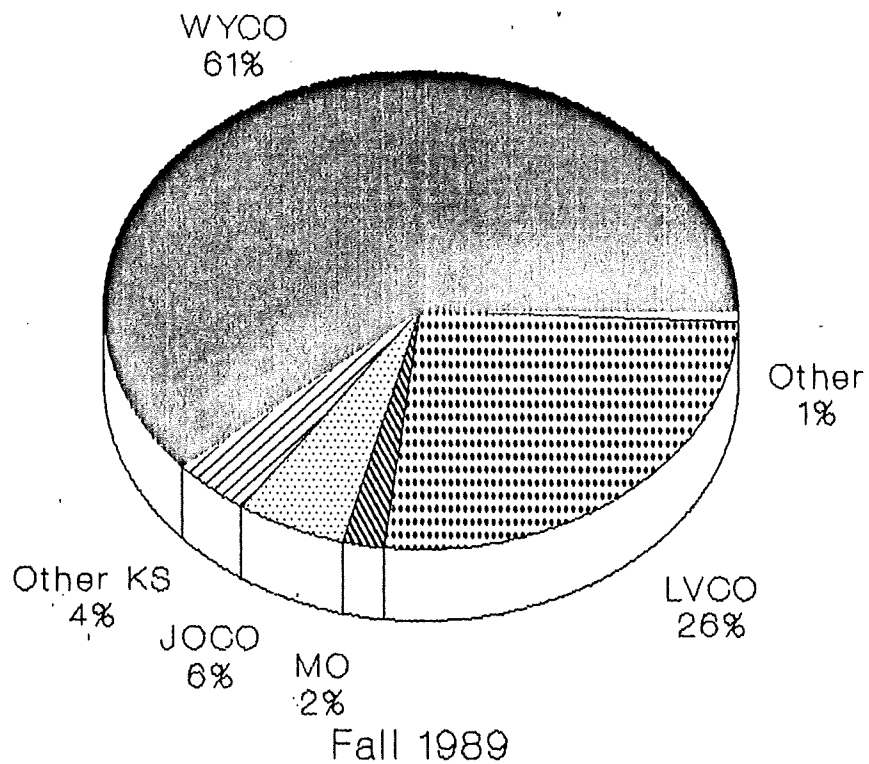


Office of Institutional Research

9-5-13
Diane Ed.
2-12-90

COUNTY OF RESIDENCE FOR KCKCC STUDENTS

Number of Students = 4,394



Office of Institutional Research