

Approved 4-16-90
Date

MINUTES OF THE House COMMITTEE ON Appropriations

The meeting was called to order by Bill Buntten at
Chairperson

3:15 ~~a.m.~~/p.m. on March 19, 1990 in room 514-S of the Capitol.

All members were present except: Representatives Hamm and Fuller (both excused)

Committee staff present: Ellen Piekalkiewicz, Carolyn Rampey, Legislative Research
Sharon Schwartz, Administrative Aide
Sue Krische, Committee Secretary

Conferees appearing before the committee:

Chairman Buntten announced that Legislative Administrative Services has prohibited food or drink consumption in the spectator areas of the Committee meeting rooms effective immediately.

INTRODUCTION OF BILLS

Representative Helgerson requested introduction of a bill dealing with medical malpractice insurance for KUMC medical students in Wichita. The cost of the insurance will be borne by the hospitals in Wichita. Representative Helgerson moved introduction of the bill. Representative Lowther seconded. Motion carried.

SB 453 - Appropriations for FY91; Education III.

PUBLIC BROADCASTING COMMISSION

Representative Chronister reviewed the subcommittee report for FY90 and FY91 (Attachment 1). Representative Chronister moved adoption of the subcommittee report. Representative Heinemann seconded. Motion carried.

BICENTENNIAL COMMISSION

The House Subcommittee concurred with the Senate for FY90 and FY91 with the exception of removing the proviso that the \$15,000 grant to the Commission must be matched dollar-for-dollar (Attachment 2). Representative Solbach moved adoption of the subcommittee report. Representative Chronister seconded. Motion carried.

KANSAS ARTS COMMISSION

Representative Pottorff reviewed the subcommittee report for FY90 and FY91 (Attachment 3). Representative Pottorff moved adoption of the subcommittee report. Representative Shriver seconded. Motion carried.

STATE COUNCIL ON VOCATIONAL EDUCATION

Representative Pottorff reviewed the subcommittee report for FY90 and FY91 (Attachment 4). Representative Pottorff moved adoption of the subcommittee report. Representative Shriver seconded. Motion carried.

HISTORICAL SOCIETY

Representative Hoy reviewed the subcommittee report for FY90 and FY91 (Attachment 5). Representative Hoy moved adoption of the subcommittee report. Representative Helgerson seconded. Motion carried.

CONTINUATION SHEET

MINUTES OF THE House COMMITTEE ON Appropriations,
room 514-S, Statehouse, at 3:15 ~~a.m.~~ p.m. on March 19, 1990.

STATE LIBRARY

The House Subcommittee concurred with the Senate for FY90 and FY91 (Attachment 6). Representative Francisco moved to add approximately \$51,000 in FY91 to publish a catalogue of available materials in the library system. Representative Teagarden seconded. The catalogue is currently updated once a year in July and this \$51,000 would allow an update every six months. Motion failed. Representative Moomaw moved adoption of the subcommittee report for FY90 and FY91. Representative Teagarden seconded. Motion carried.

KANSAS STATE SCHOOL FOR THE DEAF

Representative Lowther reviewed the subcommittee report for FY90 and FY91 (Attachment 7). Representative Lowther moved adoption of the subcommittee report. Representative Wisdom seconded. Motion carried.

SCHOOL FOR THE VISUALLY HANDICAPPED

Representative Lowther reviewed the subcommittee report for FY90 and FY91 (Attachment 8). There are currently 60 students at the school and 30 are commuters. In the School for the Deaf, there are 75 day students and 125 residential students. Representative Helgerson suggested that in the future, consideration will have to be given to combining or restructuring the schools for the visually handicapped and the deaf because of the cost per student at these institutions. It was noted the Governor recommended \$75,000 be spent from the Economic Development Initiatives Fund to match federal funds for the arts for the handicapped program. Representative Lowther moved adoption of the subcommittee report for FY90 and FY91. Representative Wisdom seconded. Motion carried. Representative Helgerson is recorded as voting "no."

Representative Teagarden moved that SB 453, as amended, be recommended favorably for passage. Representative Kline seconded. Motion carried.

The meeting was adjourned at 4:30 p.m.

SUBCOMMITTEE REPORT

Agency: Public Broadcasting Commission

Bill No. 453

Bill Sec. 8

Analyst: Piekalkiewicz

Analysis Pg. No. 451

Budget Pg. No. 454

<u>Expenditure Summary</u>	<u>Agency Req. FY 91</u>	<u>Governor's Rec. FY 91</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 6,630	\$ 6,299	\$ --
Aid to Local Units	167,000	134,491	--
Other Assistance	<u>935,500</u>	<u>502,725</u>	<u>60,000</u>
TOTAL	<u>\$ 1,109,130</u>	<u>\$ 643,515</u>	<u>\$ 60,000</u>
State General Fund:			
State Operations	\$ 6,630	\$ 6,299	\$ --
Aid to Local Units	167,000	134,491	--
Other Assistance	<u>935,500</u>	<u>502,725</u>	<u>60,000</u>
TOTAL	<u>\$ 1,109,130</u>	<u>\$ 643,515</u>	<u>\$ 60,000</u>
FTE Positions	--	--	--

Agency Request/Governor's Recommendation

The Public Broadcasting Commission estimates total expenditures for FY 1991 of \$1,109,130, all from the State General Fund. The total budget includes \$700,000 for operating grants to the existing four public television stations and \$100,000 for an operating grant for KSWK, a satellite station of KOOD, which rebroadcasts the signal of KOOD into southwest Kansas. The Commission also requests \$35,000 for an operating grant to KANZ-FM public radio station, \$100,000 for a one-time grant to KPTS for a replacement transmitter, and \$100,000 for equipment matching grants to the four public television stations.

The Governor recommends \$643,515 from the State General Fund for FY 1991. Expenditures of \$564,299 are included for the four public television stations, which represents a \$35,701 reduction from the FY 1990 recommendation for operating grants of \$600,000. The recommendation also includes \$32,917 for KANZ-FM, and \$40,000 for equipment matching grants.

Senate Subcommittee Recommendation

FY 1990. The Subcommittee concurs with the recommendation of the Governor for FY 1990.

FY 1991. The Subcommittee concurs with the Governor's recommendation, with the following exceptions:

1. Delete \$40,000 recommended for undesignated equipment matching grants.

*HA
3-19-90
Attachment 1*

2. Add \$100,000 for the state's portion of the KPTS (Wichita) replacement transmitter (total project cost, \$452,000). The Subcommittee notes that in prior years, KTWU (Topeka) and KOOD (Bunker Hill) have received state support in either the replacement or the construction of transmitters.
3. The Subcommittee notes that the demand on state funds will increase dramatically in the future because of the expansion of KOOD public television station's signal into southwest and northwest Kansas and the low population base from which the station can solicit support.

Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee's recommendation, with the following comment:

1. The Committee notes that KOOD public television station does not appear to be aggressive enough in working with cable companies in the station's signal area. The Committee encourages KOOD to pursue every opportunity to broaden its coverage by having cable companies carry its signal. The Committee believes that this will broaden the station's base of support and perhaps decrease the need for state dollars.

Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendations of the Committee.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 91</u>	<u>Senate Rec. FY 91</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ --	\$ 6,299	\$ --
Aid to Local Units	--	134,491	--
Other Assistance	<u>60,000</u>	<u>562,725</u>	<u>40,000</u>
TOTAL	<u>\$ 60,000</u>	<u>\$ 703,515</u>	<u>\$ 40,000</u>
State General Fund:			
State Operations	\$ --	\$ 6,299	\$ --
Aid to Local Units	--	134,491	--
Other Assistance	<u>60,000</u>	<u>562,725</u>	<u>(60,000)</u>
TOTAL	<u>\$ 60,000</u>	<u>\$ 703,515</u>	<u>\$ (60,000)</u>
Economic Development Initiative Fund:			
Other Assistance	\$ --	\$ --	\$ 100,000

House Subcommittee Recommendation

FY 1990. The House Subcommittee concurs with the Senate recommendations.

FY 1991. The House Subcommittee concurs with the Senate, with the following exceptions and comments:

1. Fund the state's portion of the KPTS (Wichita) replacement transmitter from the EDIF instead of the State General Fund, as recommended by the Senate.
2. Restore \$40,000 from the State General Fund for undesignated equipment matching grants, included in the Governor's recommendation for FY 1991 and deleted by the Senate.
3. Remove the proviso on the operating grant for KOOD, requiring a local match.
4. The Subcommittee was informed that the cable company in Dodge City will be carrying the KOOD's signal by April 1 and that the cable company in Liberal has indicated it too will soon be carrying KOOD's signal. The Subcommittee notes the addition of these two cities in KOOD's coverage area will increase significantly the number of households receiving KOOD's signal.

Rochelle Chronister

Representative Rochelle Chronister
Subcommittee Chairperson

David Heinemann

Representative David Heinemann

William Bunten

Representative William Bunten

Lee Hamm

Representative Lee Hamm

George Teagarden

Representative George Teagarden

SUBCOMMITTEE REPORT

Agency: Bicentennial Commission

Bill No. 453

Bill Sec. 9

Analyst: Piekalkiewicz

Analysis Pg. No. 454

Budget Pg. No. 296

<u>Expenditure Summary</u>	<u>Agency Req. FY 91</u>	<u>Governor's Rec. FY 91</u>	<u>Subcommittee Adjustments</u>
State General Fund: State Operations	\$ 34,150	\$ 15,000 ^a	\$ (15,000)

- a) The Governor recommends a transfer of the program of the Bicentennial Commission to the Historical Society.

Agency Request/Governor's Recommendation

For FY 1991, the Commission requests total expenditures of \$34,150 from the State General Fund of which \$28,650 is for administrative expenses and \$5,500 is for program development. The Governor recommends that the functions of the Commission be transferred to the Kansas State Historical Society and that a .5 FTE position be created within the Society in FY 1991. The Governor's recommendation for the Historical Society includes \$15,000 for the Bicentennial Commission.

Senate Subcommittee Recommendation

FY 1990. The Senate Subcommittee concurs with the recommendation of the Governor for FY 1990.

FY 1991. The Subcommittee recommends deletion of the \$15,000 recommended by the Governor for the Commission and the .5 FTE position recommended within the position limitation authority of the Historical Society.

Senate Committee Recommendation

The Senate Committee recommends a restoration of the \$15,000 deleted by the Subcommittee for the Commission. The Committee concurs with the deletion of the .5 FTE included in the position limitation authority of the Historical Society, designated by the Governor for the Bicentennial Commission. The Committee's recommendation establishes a direct appropriation to the Commission as has been the case in previous years.

Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendations of the Committee, with the following exception:

1. Add a proviso on the \$15,000 grant to require a dollar-for-dollar match from nongovernmental sources.

HA
3-19-90
Attachment 2


<u>Expenditure Summary</u>	<u>Senate Adj. FY 91</u>	<u>Senate Rec. FY 91</u>	<u>House Subcommittee Adjustments</u>
State General Fund: State Operations	\$ --	\$ 15,000	\$ --
FTE Positions	--	--	--

House Subcommittee Recommendation

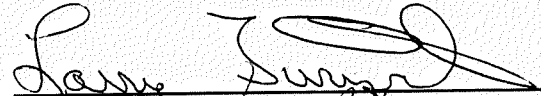
FY 1990. the House Subcommittee concurs with the recommendations of the Senate for FY 1990.

FY 1991. The House Subcommittee concurs with the recommendations of the Senate, with the following exception:

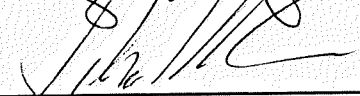
1. Remove the proviso on the \$15,000 grant to the Commission, requiring a dollar-for-dollar match.



Representative Robert J. Vancrum
Subcommittee Chairperson



Representative Larry F. Turnquist



Representative John M. Solbach, III

SUBCOMMITTEE REPORT

Agency: Kansas Arts Commission Bill No. 453 Bill Sec. 3
 Analyst: Piekalkiewicz Analysis Pg. No. 420 Budget Pg. No.

<u>Expenditure Summary</u>	<u>Agency Req. FY 91</u>	<u>Governor's Rec. FY 91</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 614,770	\$ 424,666	\$ 98,000
Programming Grants	1,464,150	1,241,536	(76,000)
TOTAL	<u>\$ 2,078,920</u>	<u>\$ 1,666,202</u>	<u>\$ 22,000</u>
State General Fund:			
State Operations	\$ 412,895	\$ 299,541	\$ 22,000
Programming Grants	402,105	377,336	--
TOTAL	<u>\$ 815,000</u>	<u>\$ 676,877</u>	<u>\$ 22,000</u>
EDIF:			
State Operations	\$ 20,000	\$ --	\$ 20,000
Programming Grants	724,695	450,000	(20,000)
TOTAL	<u>\$ 744,695</u>	<u>\$ 450,000</u>	<u>\$ 0</u>
FTE Positions	11.0	9.0	--

Agency Request/Governor's Recommendation

The Kansas Arts Commission requests total expenditures for FY 1991 of \$2,078,920, of which \$614,770 is for state operations and \$1,464,150 is for programming grants. The request includes funding for two addition positions and represents an increase of \$257,146 over the FY 1990 estimate. The Governor recommends FY 1991 expenditures of \$1,666,202, of which \$424,666 is for state operations and \$1,241,536 is for programming grants. The recommendation includes \$450,000 from the EDIF for arts programming grants, the same amount as recommended in the current year.

Senate Subcommittee Recommendation

FY 1990. The Subcommittee concurs with the Governor's recommendation.

FY 1991. The Subcommittee concurs with the Governor's recommendation, with the following exceptions:

1. Shift \$56,000 of federal funds from arts programming grants to state operations to reflect the proper expenditure of those funds.
2. Shift \$20,000 from the EDIF from arts programming grants to state operations to reflect the proper expenditure of those funds.
3. Add \$22,000 from the State General Fund to state operations to maintain a current level of funding for state operations.

*HA
3-19-90
Attachment 3*

Senate Committee Recommendation

The Committee concurs with the Subcommittee's recommendation.

Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendations of the Committee.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 91</u>	<u>Senate Rec. FY 91</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 98,000	\$ 522,666	\$ --
Programming Grants	(76,000)	1,165,536	--
Total	<u>\$ 22,000</u>	<u>\$ 1,688,202</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$ 22,000	\$ 321,541	\$ --
Programming Grants	--	377,336	--
Total	<u>\$ 22,000</u>	<u>\$ 698,877</u>	<u>\$ --</u>
FTE Positions	--	9.0	--

House Subcommittee Recommendation

FY 1990. The House Subcommittee concurs with the recommendations of the Senate for FY 1990.

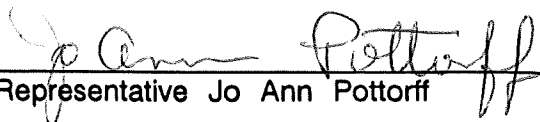
FY 1991. The House Subcommittee concurs with the Senate recommendations for FY 1991, with the following exception:

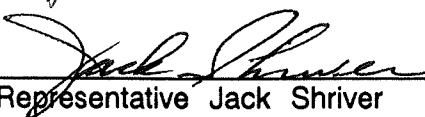
1. Change the timing on the transfer dates of EDIF financing for the Arts Commission to \$50,000 in July, \$200,000 in October, \$100,000 in January, and \$100,000 in April or as soon thereafter as moneys are available. The bill currently establishes equal transfers of \$150,000 on April 15, May 15, and June 15. The Arts Commission testified that the delay in the transfer of the EDIF moneys would make it impossible for many arts organizations and local government agencies to provide arts services for their citizens.

The Subcommittee notes that the amount recommended (\$450,000) from the EDIF for FY 1991 represents status quo funding over the current year. The Arts Commission testified that it is generally satisfied with the recommendation for FY 1991 and informed the Subcommittee that there will be no reduction in service or in grants in FY 1991.

- 3 - 

Representative Duane Goossen
Subcommittee Chairperson


Representative Jo Ann Pottorff


Representative Jack Shriver

SUBCOMMITTEE REPORT

Agency: State Council on
Vocational Education

Bill No. 558

Bill Sec. 28

Analyst: Rampey

Analysis Pg. No. 448

Budget Pg. No. 586

<u>Expenditure Summary</u>	<u>Agency Req. FY 90</u>	<u>Governor's Rec. FY 90</u>	<u>Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$	\$ 800	\$ (800)
Other Funds	134,615	117,876	16,739
TOTAL	<u>\$ 134,615</u>	<u>\$ 118,676</u>	<u>\$ 15,939</u>
FTE Positions	2.0	2.0	2.0

Agency Request/Governor's Recommendation

FY 1990. The State Council on Vocational Education estimates expenditures of \$134,615, an increase of \$1,427 over the amount approved by the 1989 Legislature of \$133,188. The Council, which is funded entirely from federal funds, also requests \$800 from the State General Fund for travel. (The request for travel expenses from the State General Fund was made after the Council's budget was submitted.)

The Governor recommends expenditures of \$118,676, a reduction of \$15,939 from the Council's estimate. The Governor approves the expenditure of \$800 from the State General Fund for travel.

Senate Subcommittee Recommendations

The Senate Subcommittee makes the following recommendations:

1. Delete \$800 from the State General Fund. Although the Subcommittee realizes that federal regulations do not permit the Council to pay more than \$.16 per mile for the use of Central Motor Pool vehicles, while the rate charged is \$.20 per mile, the Subcommittee does not approve the use of State General Fund money to make up the difference. The Council's staff has the option to rent cars when traveling on Council business or to use their own cars and be reimbursed at the rate of \$.24 per mile.
2. Add \$16,739 in federal funds to restore the Council's budget to its requested level of \$134,615.

Senate Committee Recommendations

The Senate Committee concurs with the recommendations of the Subcommittee.

HA
3-19-90
Attachment 4

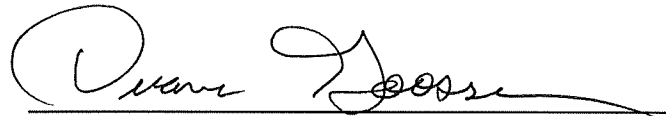
Senate Committee of the Whole

The Senate Committee of the Whole concurs with the recommendation of the Committee.

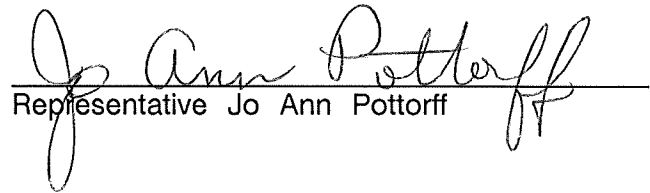
<u>Expenditure Summary</u>	<u>Senate Adj. FY 90</u>	<u>Senate Rec. FY 90</u>	<u>House Sub. Adjustments</u>
State Operations:			
State General Fund	\$ (800)	\$ 0	\$ --
Other Funds	16,739	134,615	--
Total	<u>\$ 15,939</u>	<u>\$ 134,615</u>	<u>\$ --</u>
FTE Positions	--	2.0	--

House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Senate.



Representative Duane Goossen
Subcommittee Chairperson



Representative Jo Ann Pottorff



Representative Jack Shriver

SUBCOMMITTEE REPORT

Agency: State Council on Vocational Education

Bill No. 453

Bill Sec. 7

Analyst: Rampey

Analysis Pg. No. 448

Budget Pg. No.

<u>Expenditure Summary</u>	<u>Agency Req. FY 91</u>	<u>Governor's Rec. FY 91</u>	<u>Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$	\$ 800	\$ (800)
Other Funds	154,694	126,836	27,858
TOTAL	<u>\$ 154,694</u>	<u>\$ 127,636</u>	<u>\$ 27,058</u>
FTE Positions	2.0	2.0	--

Agency Request/Governor's Recommendation

FY 1991. The Council estimates expenditures of \$154,694 from federal funds. Since submitting its budget, the Council is also asking for \$800 for travel from the State General Fund.

The Governor recommends expenditures of \$127,636, a reduction of \$27,058 from the Council's request. Included in the approved amount is \$800 from the State General Fund for travel.

Senate Subcommittee Recommendations

The Senate Subcommittee makes the following recommendations:

1. Delete \$800 from the State General Fund for travel.
2. Add \$27,858 in federal funds to restore the Council's budget to its requested level of \$154,694.

Senate Committee Recommendations

The Senate Committee concurs with the recommendations of the Subcommittee.

Senate Committee of the Whole

The Senate Committee of the Whole concurs with the recommendations of the Committee.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 91</u>	<u>Senate Rec. FY 91</u>	<u>House Sub. Adjustments</u>
State Operations:			
State General Fund	\$ (800)	\$ 0	\$ --
Other Funds	27,858	154,694	
Total	<u>\$ 27,058</u>	<u>\$ 154,694</u>	<u>\$ --</u>
FTE Positions	--	2.0	--

House Subcommittee Recommendations

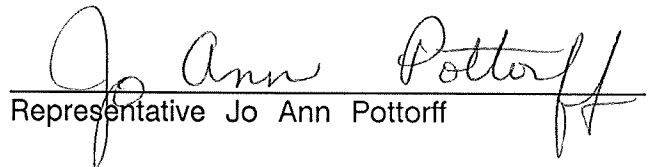
The House Subcommittee concurs with the recommendations of the Senate, but makes the following comment:

1. As a practical matter, the Council has a "no limit" expenditure limitation and can spend its money in any way it likes, as long as it stays within its available federal resources. The annual federal allocation to Kansas has been \$120,000 in recent years. The Council's estimated expenditures of \$134,615 in FY 1990 and \$154,694 in FY 1991 exceed the amount of the federal grant. The Executive Director of the Council points out that the Council had a balance of \$89,000 at the end of FY 1989 and expects to end FY 1990 with a balance of \$74,000. He explains further that fixed expenses, such as salaries and rent, are well within the amount of federal money the state receives.

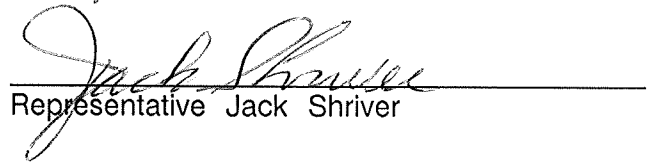
The Subcommittee is willing to concur with the Council's estimate for both years, with the assumption that the Council understands it must operate within the amount of federal funds available and will adjust its activities as necessary to take into account any fluctuations in federal funding.



Representative Duane Goossen
Subcommittee Chairperson



Representative Jo Ann Pottorff



Representative Jack Shriver

SUBCOMMITTEE REPORT

Agency: Historical Society

Bill No. 558

Bill Sec. 27

Analyst: Piekalkiewicz

Analysis Pg. No. 438

Budget Pg. No. 282

<u>Expenditure Summary</u>	<u>Agency Req. FY 90</u>	<u>Governor's Rec. FY 90</u>	<u>Subcommittee Adjustments</u>
State General Fund	\$ 5,349,755	\$ 5,253,349	\$ --
Other Funds	505,403	505,989	--
Total	<u>\$ 5,855,158</u>	<u>\$ 5,759,338</u>	<u>\$ --</u>
FTE Positions	144	144	--

Agency Request/Governor's Recommendation

The agency estimates FY 1990 expenditures for state operations of \$5,615,013, of which \$5,249,972 is from the State General Fund. The revised estimate includes a \$39,393 supplemental request for costs associated with the security contract with Capitol Area Security Patrol. The revised expenditure estimate for salaries and wages, financed from the General Fund, is \$16,306 less than the authorized amount. The Governor recommends for the current year \$5,519,093 for state operations of which \$5,153,566 is from the State General Fund. The recommendation does not include the requested State General Fund supplemental request. The Governor recommends in FY 1990 the establishment of the Microfilm Fee Fund with an expenditure limitation of \$18,000 to be used for operating expenses associated with microfilming services.

Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the Governor's recommendation for FY 1990.

Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee's recommendation.

Senate Committee of the Whole Recommendation

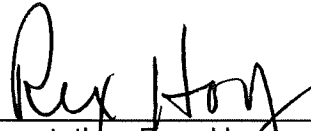
The Senate Committee of the Whole concurs with the Committee's recommendation.

HA
3-19-90
Attachment 5

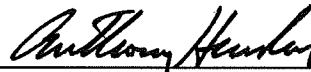
<u>Expenditure Summary</u>	<u>Senate Adj. FY 90</u>	<u>Senate Rec. FY 90</u>	<u>House Subcommittee Adjustments</u>
State General Fund	\$ --	\$ 5,253,349	\$ --
Other Funds	--	505,989	--
Total	<u>\$ --</u>	<u>\$ 5,759,338</u>	<u>\$ --</u>
FTE Positions	--	144	--

House Subcommittee Recommendation

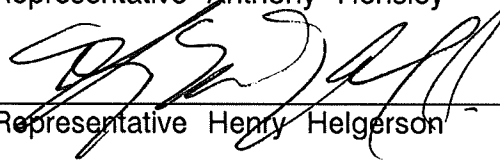
The House Subcommittee concurs with the Senate's recommendation for FY 1990.



Representative Rex Hoy
Subcommittee Chairperson



Representative Anthony Hensley



Representative Henry Helgersen

SUBCOMMITTEE REPORT

Agency: Historical Society

Bill No. 453

Bill Sec. 6

Analyst: Piekalkiewicz

Analysis Pg. No. 438

Budget Pg. No. 282

<u>Expenditure Summary</u>	<u>Agency Req. FY 91</u>	<u>Governor's Rec. FY 91</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 6,303,391	\$ 5,393,261	\$ 31,573
Aid to Local Units	137,789	153,549	(20,000)
Other Assistance	<u>80,000</u>	<u>15,000</u>	<u>65,000</u>
Total	<u>\$ 6,521,180</u>	<u>\$ 5,561,810</u>	<u>\$ 76,573</u>
State General Fund:			
State Operations	\$ 5,776,058	\$ 4,879,860	\$ (15,000)
Other Assistance	--	--	--
Total	<u>\$ 5,776,058</u>	<u>\$ 4,879,860</u>	<u>\$ (15,000)</u>
Economic Development Initiatives Fund:			
State Operations	\$ --	\$ --	\$ 20,000
Aid to Local Units	20,000	20,000	(20,000)
Other Assistance	<u>65,000</u>	<u>0</u>	<u>65,000</u>
Total	<u>\$ 85,000</u>	<u>\$ 20,000</u>	<u>\$ 65,000</u>
FTE Positions	156.5	144.5	(.5)

Agency Request/Governor's Recommendation

The Historical Society's FY 1991 request for operating expenditures totals \$6,521,180. Included in this request is proposed funding for 12.5 additional positions, historic site exhibit reinterpretation and the Historic Sites Master Plan. The request also includes \$99,221 for the microfilming of state documents and newspapers and \$65,000 from the EDIF for the Kansas Committee for the Humanities. The Governor's FY 1991 recommendation for operating expenditures is \$5,561,180. The recommendation provides a \$227,740 increase in salaries and wages, including the addition of a .5 FTE position; and a \$125,832 reduction in other operating expenditures. The recommended new .5 FTE position is designated in the recommendation as being for the Kansas Commission on the Bicentennial of the United States Constitution. In FY 1991, the Governor recommends \$15,000 from the State General Fund for the Commission.

Senate Subcommittee Recommendation

The Senate Subcommittee concurs with Governor's recommendation with the following adjustments and comments:

1. Delete \$20,000 from the EDIF from cultural resources grants in the Folk Arts program.

2. Add \$20,000 from the EDIF to complete the Historic Sites Master Plan begun in the current year. The final components of the Plan include vital tourism and marketing recommendations for the sites.
3. The Subcommittee supports the Historical Society's desire to develop the Tobias archeological site, but do not recommend funding at this time for the requested permanent staff archeologist (\$30,624) for the site. The Subcommittee was informed by the Historical Society that no specific development plan for the site has been developed. The Subcommittee, therefore, encourages the Society to develop a specific plan for the site including a concrete job description for the requested archeologist position and specific cost estimates regarding the site itself. In the opinion of the Subcommittee, the site has tremendous archeological significance and development potential.
4. The Subcommittee received a briefing on the agency's plans to use the capital improvement funds currently available to it to stabilize a number of sites at which safety of the public and staff and the preservation of the structures are threatened. The Subcommittee fully supports giving those sites first priority in the expenditure of funds.
5. The Subcommittee was informed that a private donor has expressed the desire to match a state appropriation for Cottonwood Ranch dollar-for-dollar and that the donor will transfer funds equal to 50 percent of the estimated \$226,000 total cost as soon as the Society can guarantee the state's commitment by assigning funds to the project. The Subcommittee recommends that the Historical Society designate \$113,000 from existing capital improvements funds for Cottonwood Ranch.
6. The Subcommittee does not concur with the Governor's Budget Amendment No. 1, which reduces expenditures from the Archeology Fee Fund by \$26,573. The Subcommittee was informed that the Archeology Division is anticipating an increase in its workload associated with the examination of highway projects, and the Subcommittee recommendation provides the agency with the flexibility to expend from the Archeology Fee Fund as may be necessary.
7. Add \$65,000 from the EDIF for the Kansas Committee for the Humanities to be matched dollar-for-dollar by federal funds and dollar-for-dollar by nongovernmental funds. The Subcommittee notes that the recommendation of \$65,000 represents status quo funding for the Commission.
8. Delete \$15,000 and a .5 FTE for the Kansas Commission on the Bicentennial of the United States Constitution. The Subcommittee notes that the Historical Society has on staff a Public Information Officer who is currently working exclusively for the Eisenhower Commission as its Executive Director, and that the activities of the Eisenhower Commission will conclude in October, 1990. The Subcommittee recommends that the Public Information Officer, in addition to his regular duties at the Society, work with the Kansas Bicentennial Commission, the Kansas Department of Education, and the National Bicentennial Commission to advance education about the Constitution.

9. The Subcommittee notes that the shrinkage rate of 2.8 percent recommended by the Governor in FY 1991 may be too high, and recommends that the agency be allowed to reappropriate any savings in FY 1990 to FY 1991 to supplement any shortfall which the agency may experience in FY 1991 because of the shrinkage rate.
10. The Subcommittee was informed that the Governor's recommendation for the security contract for the Kansas Museum of History with Capitol Area Security Patrol in FY 1991 represents a reduction of \$97,247 from the current year recommendation and that given the FY 1991 recommendation the agency has two options, to reduce the current security force or contract for security with a private company. The Subcommittee was informed that a private security company could provide much more cost effective and flexible coverage for the Museum, and thus, the Subcommittee endorses this option.
11. The Subcommittee fully supports the efforts of Dr. Ramon Powers, Executive Director of the Kansas State Historical Society, to reorganize the Historical Society in order to create a more effective team for his agency. Dr. Powers, who as chief managing officer of a state agency is accountable to the legislature for operating the Society, has proposed a new structure which will foster resource sharing and cooperation within the Society. The Subcommittee notes that there is no direct line of authority from the Governor or the legislature to the Executive Director, who is appointed by the Kansas State Historical Society, Inc. Therefore, the Subcommittee recommends that a bill be introduced to subject the Executive Director of the Society to Senate confirmation.

Senate Committee Recommendation

The Committee concurs with the Subcommittee's recommendation, with the following exception:

1. Restore \$15,000 for the Kansas Commission on the Bicentennial of the United States Constitution. The Committee's action establishes a new section in the bill for the Commission.

Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendations of the Committee.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 91</u>	<u>Senate Rec. FY 91</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 31,573	\$ 5,424,834	\$ (58,000)
Aid to Local Units	(20,000)	133,549	--
Other Assistance	65,000	80,000	--
Total	<u>\$ 76,573</u>	<u>\$ 5,638,383</u>	<u>\$ (58,000)</u>
State General Fund:			
State Operations	\$ (15,000)	\$ 4,864,860	\$ (58,000)
Other Assistance	--	--	--
Total	<u>\$ (15,000)</u>	<u>\$ 4,864,860</u>	<u>\$ (58,000)</u>
Economic Development Initiatives Fund:			
State Operations	\$ 20,000	\$ 20,000	\$ --
Aid to Local Units	(20,000)	--	--
Other Assistance	65,000	65,000	--
Total	<u>\$ 65,000</u>	<u>\$ 85,000</u>	<u>\$ --</u>
FTE Positions	(.5)	144	4.0

House Subcommittee Recommendation

The House Subcommittee concurs with the Senate, with the following adjustments:

1. The Subcommittee concurs with the Senate's endorsement of the Historical Society's proposal to contract with a private security company to provide security at the Kansas Museum of History. Presently, the Historical Society contracts with Capitol Area Security Patrol under which 9.0 FTE security positions are employed at the Museum. Based on the Senate's and the Subcommittee's recommendation, the Highway Patrol should begin immediately finding employment within its operation for the 9.0 FTE positions. The Subcommittee is confident that through normal attrition and transfer of employees within the Highway Patrol, opportunity for alternative employment can be found for the 9.0 FTE positions by July 1, when the contract with the Historical Society expires.

The Subcommittee notes that the Historical Society will continue contracting with Capitol Area Security Patrol for security services in the Memorial Building.

The Subcommittee was informed that the Historical Society has received a low bid of \$147,000 for security services for the Museum from a private company. The Governor's recommendation for security for the Museum in FY 1991 is \$205,000, therefore, the Subcommittee recommends the deletion of \$58,000 from the State General Fund in FY 1991 because the Historical Society will be able to fund security at a lower cost than the amount recommended by the Governor. The

Subcommittee notes that since all of the bids are not yet available, this issue should be addressed during the Omnibus Session to determine if there are further adjustments to be made.

2. Add 4.0 FTE positions to be funded from the Archeology Fee Fund, receipts to which are mainly derived from the Kansas Department of Transportation (KDOT). Last week the Historical Society was informed by KDOT that the Society would need additional staff archaeologists and laboratory technicians to accommodate the impact of the recently enacted highway program. The Subcommittee notes that the positions will be only limited-term positions and will be needed for approximately four years.
3. The Subcommittee reviewed the relationship between the state and private sides of the Historical Society. The private entity, the Kansas State Historical Society, Inc., is a private corporation that is a trustee of the State under statutory authority. The state agency, the Kansas State Historical Society also has statutory responsibilities. There are no demarkation lines, however, between the two sides of the Society and responsibilities and duties of the two entities are very much intertwined.

The Subcommittee held a hearing on the bifurcation of the Society and was informed that a subcommittee of the private society has been constituted to address the issues surrounding this relationship, but was unprepared at this time to respond to legislative concerns. In the opinion of the Subcommittee, it would be the most constructive for all participants involved, if the private society were to address the following issues, among others, and report in January to the 1991 Legislature on a proposal of how the two entities should be structured and what roles they should perform:

1. Should the two entities operate as separate units or as a single entity?
2. Should the private society be established as an endowment organization?
3. Do the names of the two entities need to be changed to avoid confusion and, if so, which entity should change its name?
4. Who should appoint the executive director of the state agency?
5. Clearly specify the powers and duties of the two entities.

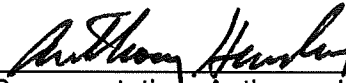
The Subcommittee feels that these financial and legal questions need to be considered by the Legislature and look forward to hearing from the private society subcommittee during the 1991 Session. If this information and recommendation is not forthcoming, it should be paramount to the Legislature to address these issues next Session.

4. Related to the above item, the Subcommittee notes that there appears to be only a limited interest in raising private funds for special projects in which the Historical Society is involved, such as special exhibits at the Kansas Museum of History and the restoration of historic sites. The Subcommittee believes that there is an untapped potential in private foundations and companies that are very willing to donate funding for special activities. The Subcommittee suggests that the Society present as a component of its strategic plan, which will be presented to the 1991 Legislature, its marketing and fund-raising plan and how it intends to develop a permanent endowment fund.
5. The Subcommittee is disappointed that the Historical Society was not able to present its long-range strategic plan, which the Subcommittee has been awaiting for two years. The Subcommittee had hoped it would be available this year, though, the Subcommittee understands that the dedication of staff time to this project might have been difficult during this past year considering that the Historical Society has been involved in the planning of the new Center for Historical Research.

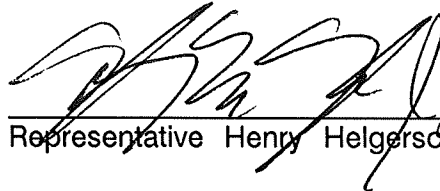
The Subcommittee believes the strategic plan, which will include an overall plan for the development of the historic sites, a deaccession plan for materials in the Society's collection, and a comprehensive internal reorganization design is important to the Subcommittee in its deliberations on the Historical Society's budget. The Subcommittee notes that this plan is necessary before any additional positions are approved or capital expenditures are made.



Representative Rex Hoy
Subcommittee Chairman



Representative Anthony Hensley



Representative Henry Helgerson

SUBCOMMITTEE REPORT

Agency: State Library

Bill No. 453

Bill Sec. 2

Analyst: Piekalkiewicz

Analysis Pg. No. 413

Budget Pg. No. 408

<u>Expenditure Summary</u>	<u>Agency Req. FY 91</u>	<u>Governor's Rec. FY 91</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 3,004,838	\$ 1,405,948	\$ 76,569
Local Aid	<u>3,633,290</u>	<u>3,097,381</u>	<u>(44,328)</u>
TOTAL	<u>\$ 6,638,128</u>	<u>\$ 4,503,329</u>	<u>\$ 32,241</u>
State General Fund:			
State Operations	\$ 2,737,269	\$ 1,075,915	\$ 32,241
Local Aid	<u>2,473,554</u>	<u>1,937,645</u>	<u>--</u>
TOTAL	<u>\$ 5,210,823</u>	<u>\$ 3,013,560</u>	<u>\$ 32,241</u>
FTE Positions	32	26	--

Agency Request/Governor's Recommendation

The State Library's request for FY 1991 of \$6,638,128 includes \$3,004,838 for state operations and \$3,633,290 for grants to public and regional library systems. The FY 1991 request reflects an increase from FY 1990 to FY 1991 of \$2,095,554 from the State General Fund of which \$814,323 is for the implementation of a Kansas Library Catalog On-Line System, \$365,500 for computer workstations for local libraries, and \$379,732 for other state operations expenditures. The remaining \$535,999 would expand in FY 1991 the level of State General Fund support to local libraries. The Governor recommends for FY 1991 \$4,503,329, a net reduction of \$96,784, or 2.1 percent, from the current year recommendation. The recommendation includes an increase of \$38,598 for salaries and wages; and reductions of \$27,609 in communications, \$44,102 in capital outlay, and \$17,170 in contractual fees. The recommendation for aid to local units maintains the current level of funding.

Senate Subcommittee Recommendation

FY 1990. The Subcommittee concurs with Governor's recommendation.

FY 1991. The Subcommittee concurs with the Governor's recommendation with the following exception:

1. Add \$32,241 for the Kansas Information Circuit, used by libraries to process interlibrary loan requests. The Subcommittee's recommendation maintains funding for the Circuit at the current level. The Subcommittee was informed that the Governor's recommendation for the Circuit would result in the interruption of service for several months in FY 1991.

HA
3-19-90
Attachment 6

2. Shift \$44,328 of federal funds from aid to local units to the Kansas Library Catalog to fully fund the Catalog.
3. The Subcommittee notes that the shrinkage rate of 1.7 percent recommended by the Governor in FY 1991 may not be attainable by the State Library, and therefore, may have to be revisited during the 1991 Legislative Session.
4. The Subcommittee notes that included in the State Library's request for FY 1991 is \$1,179,823 for the implementation of an on-line bibliographic database of the library holdings in Kansas and computers for 200 public libraries. The Subcommittee was informed that 15 years ago Kansas was a pioneer in the establishment of a bibliographic database, the Kansas Library Catalog, which has been made available to Kansas libraries on microfiche and CD-ROM. Currently, several states have linked libraries to provide access to specialized and bibliographic databases. The Subcommittee believes that such networks are invaluable educational tools and equalization mechanisms and that Kansas is falling behind other states in the development of such networks.

Senate Committee Recommendation

The Senate Committee concurs with the recommendations of the Subcommittee.

Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendations of the Committee.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 91</u>	<u>Senate Rec. FY 91</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 76,569	\$ 1,482,517	\$ --
Local Aid	(44,328)	3,053,053	--
TOTAL	<u>\$ 32,241</u>	<u>\$ 4,535,570</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$ 32,241	\$ 1,108,156	\$ --
Local Aid	--	1,937,645	--
TOTAL	<u>\$ 32,241</u>	<u>\$ 3,045,801</u>	<u>\$ --</u>
FTE Positions	--	26.0	--

House Subcommittee Recommendation

FY 1990. The House Subcommittee concurs with the recommendations of the Senate.

FY 1991. The House Subcommittee concurs with the recommendations of the Senate.

Max Moomaw

Representative Max Moomaw
Subcommittee Chairperson

Bill Brady

Representative William Brady

Fred Gatlin

Representative Fred Gatlin

SUBCOMMITTEE REPORT

Agency: Kansas State School
for the Deaf

Bill No. 558

Bill Sec. 26

Analyst: Rampey

Analysis Pg. No. 170

Budget Pg. No. 432

<u>Expenditure Summary</u>	<u>Agency Req. FY 90</u>	<u>Governor's Rec. FY 90</u>	<u>Subcommittee Adjustments</u>
State General Fund	\$ 5,281,775	\$ 5,225,852	\$ (27,763)
Other Funds	<u>234,068</u>	<u>234,068</u>	<u>--</u>
Subtotal Operating	\$ 5,515,843	\$ 5,459,920	\$ (27,763)
Capital Improvements	<u>347,650</u>	<u>348,219</u>	<u>--</u>
TOTAL	<u>\$ 5,863,493</u>	<u>\$ 5,808,139</u>	<u>\$ (27,763)</u>
 FTE Positions	 176.5	 176.5	 --

Agency Request/Governor's Recommendation

Estimated expenditures for FY 1990 are \$68,431 more than approved by the 1989 Legislature. The increase consists of \$27,931 requested from the State General Fund to implement salary increases approved by the 1989 Legislature and \$40,500 requested as an expenditure limitation increase on the General Fees Fund. The expenditure limitation increase is in response to a recommendation made by the Legislative Division of Post Audit concerning the purchase of bus tickets for students' monthly trips home and payments for batteries and repairs to students' personal hearing aids.

The Governor recommends expenditures of \$5,808,139 in the current year, a reduction of \$55,354 from the School's estimate. Expenditures for one capital improvements project are increased by \$569 and reductions of \$55,923 from the State General Fund are made in salaries. The Governor does not approve the request for a supplemental appropriation of \$27,931, but he does approve the expenditure limitation increase of \$40,500 on the General Fees Fund. No other changes are made to the School's operating budget.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the recommendations of the Governor and adopts the following Governor's Budget Amendment:

1. Delete \$27,763 from the State General Fund to correct a technical oversight concerning the calculation of health insurance benefits.

Senate Committee Recommendation

The Senate Committee concurs with the recommendations of the Subcommittee.

*HA
3-19-90
Attachment 7*

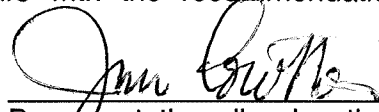
Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendations of the Committee.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 90</u>	<u>Senate Rec. FY 90</u>	<u>House Subcommittee Adjustments</u>
State General Fund	\$ (27,763)	\$ 5,198,089	\$ --
Other Funds	--	234,068	--
Subtotal - Operating	\$ (27,763)	\$ 5,432,157	\$ --
Capital Improvements	--	348,219	--
Total	<u>\$ (27,763)</u>	<u>\$ 5,780,376</u>	<u>\$ --</u>
FTE Positions	--	176.5	--

House Subcommittee Recommendation

The House Subcommittee concurs with the recommendations of the Senate.



Representative Jim Lowther
Subcommittee Chairperson



Representative Bob Mead



Representative Bill Wisdom

SUBCOMMITTEE REPORT

Agency: Kansas State School
for the Deaf

Bill No. 453

Bill Sec. 5

Analyst: Rampey

Analysis Pg. No. 170

Budget Pg. No. 432

<u>Expenditure Summary</u>	Agency Req. FY 91	Revised Governor's Rec. FY 91	Subcommittee Adjustments
State General Fund	\$ 6,519,374	\$ 5,409,899	\$ 48,411
Other Funds	226,100	222,710	--
Subtotal Operating	\$ 6,745,474	\$ 5,632,609	\$ 48,411
Capital Improvements	1,029,000	50,000	--
TOTAL	<u>\$ 7,774,474</u>	<u>\$ 5,682,609</u>	<u>\$ 48,411</u>
FTE Positions	201.5	176.5	--

Agency Request/Governor's Recommendation

The School requests a total of \$7,774,474 for FY 1991, of which \$6,519,374 would be from the State General Fund and \$1,029,000 would be from the State Institutions Building Fund for capital improvements. The request includes funding for 25.0 FTE new positions: 2.0 FTE dormitory teachers, 2.0 FTE speech therapists, and 21.0 FTE positions associated with implementing a new program for trainable mentally handicapped children who are deaf. The School would also like to upgrade its infirmary staff and, most likely using present staff, begin offering a summer program. The School is continuing its practice of requesting extraordinary salary increases for its classified personnel in order to be competitive with surrounding school districts.

The Governor recommends expenditures of \$5,682,609 for FY 1991. The Governor recommends no new positions. Funding for an extended school year is provided, but not for the upgrading of the infirmary staff. Salary increases of 4.0 percent are recommended for classified employees and 3.3 percent for unclassified staff. The Governor recommends \$50,000 for capital improvements. The Governor further reduces his recommendation by \$63,637 from the State General Fund in a Governor's budget amendment. The reduction would increase shrinkage in salaries from 3.0 percent to 4.0 percent.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the recommendations of the Governor, with the following exceptions:

1. Separate the State General Fund appropriation into an appropriation for salaries and wages and an appropriation for other operating expenditures.
2. Add \$23,707 from the State General Fund to increase salaries for unclassified employees from 3.3 percent to 4.0 percent. Since FY 1979, the Legislature has approved extraordinary salary increases for the School's unclassified staff, partly to keep teacher salaries competitive

with teacher salaries in surrounding school districts and also to upgrade dormitory staff salaries so that better qualified people can be recruited. The Governor's recommended increase of 3.3 percent for unclassified salaries is based on an estimate of what the average teacher salary increase would be statewide if the Governor's recommendation for general aid to school districts is adopted. Such an increase for the School would not enable the School to close the gap between its teacher salaries and those in surrounding districts and would be less than the Governor is recommending for other unclassified state employees.

- 3. Add \$24,704 from the State General Fund to reduce shrinkage from 4.0 percent to a more historically defensible 3.5 percent. Even the level recommended by the Subcommittee will necessitate holding several positions vacant, including two teaching positions and a dormitory staff position. Considering the nature of the student population at the School and recent problems the School has had, the Subcommittee believes it is essential that there be adequate staff coverage.

Senate Committee Recommendation

The Senate Committee concurs with the recommendations of the Subcommittee.

Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendations of the Committee, with the following exception:

- 1. In line 27 on page 5, change the amount for salaries and wages from \$4,848,134 to \$4,784,497; in line 31 on page 5, change the limit on the reappropriated balance from \$55,923 to \$55,755. These changes are to correct an error in posting the bill.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 91</u>	<u>Senate Adj. FY 91</u>	<u>House Subcommittee Adjustments</u>
State General Fund	\$ 48,411	\$ 5,458,310	\$ 15,610
Other Funds	--	222,710	--
Subtotal - Operating	\$ 48,411	\$ 5,681,020	\$ 15,610
Capital Improvements	--	50,000	--
Total	<u>\$ 48,411</u>	<u>\$ 5,731,020</u>	<u>\$ 15,610</u>
FTE Positions	--	176.5	--

House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Senate, with the following exceptions:

7-4

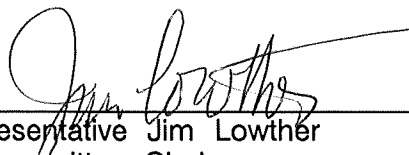
1. Add \$15,610 from the State General Fund for salaries and wages to reduce shrinkage from 3.5 percent to 3.2 percent. (The School's turnover rate in FY 1989 was 3.2 percent.) At the present time, the School has 2.5 FTE positions vacant (a psychologist, a food service worker, and a part-time director of research). The shrinkage rate of 3.5 percent recommended by the Senate would have meant that the current vacancies could not be filled and two additional vacancies would have to be created for the entire year. The effect of the Subcommittee's recommendation would be to reduce the number of vacancies from 4.5 FTE to 3.5 FTE.

The Subcommittee has been informed that turnover most frequently occurs among dormitory positions. Furthermore, because the School is legally required to provide instructional services for handicapped children, a dormitory position would more likely go unfilled than a teaching position.

However, the Subcommittee is mindful that in recent years the lack of adequate dormitory staff has contributed to serious incidents of student abuse at the School and that the Legislature has responded by adding new dormitory positions. It is the Subcommittee's recommendation that, if dormitory positions become vacant in FY 1991, they should be filled. If, after making every effort to achieve the recommended turnover of 3.2 percent, the School finds it is not fulfilling its mandate to provide services for handicapped students, it should avail itself of the opportunity to come before the 1991 Legislature and request a supplemental appropriation for salaries and wages.

2. The Senate recommends that salaries of unclassified personnel at the School be increased by 4 percent in FY 1991. Each year since 1979 the Legislature has approved an extraordinary salary increase to allow the School to be competitive with salaries paid teachers in surrounding school districts. For school year 1989-90, starting salaries at the School for the Deaf are 94 percent of beginning salaries in the Olathe school district and 92 percent of beginning salaries in the Kansas City school district. A 4 percent increase in unclassified salaries would not help close the gap and, depending on the increase in school district salaries in FY 1991, could cause the School to fall further behind.

The Subcommittee recommends that, when issues relating to school finance have been settled later this Session, an adjustment should be made to unclassified salaries for the School for the Deaf in the Omnibus Bill if necessary to provide the same increase that is estimated on a statewide average for public school teacher salaries.



Representative Jim Lowther
Subcommittee Chairperson



Representative Bob Mead



Representative Bill Wisdom

SUBCOMMITTEE REPORT

Agency: Kansas School for the
Visually Handicapped

Bill No. 558

Bill Sec. 25

Analyst: Rampey

Analysis Pg. No. 427

Budget Pg. No. 584

<u>Expenditure Summary</u>	Agency Req. FY 90	Governor's Rec. FY 90	Subcommittee Adjustments
State General Fund	\$ 2,769,402	\$ 2,674,820	\$ 36,175
Other Funds	<u>172,191</u>	<u>176,095</u>	<u>26,992</u>
Subtotal-Operating	\$ 2,941,593	\$ 2,850,915	\$ 63,167
Capital Improvements	<u>200,391</u>	<u>183,938</u>	<u>--</u>
TOTAL	<u>\$ 3,141,984</u>	<u>\$ 3,034,853</u>	<u>\$ 63,167</u>
FTE Positions	90.5	90.5	--

Agency Request/Governor's Recommendation

Operating Expenditures for FY 1990 are estimated to be \$2.9 million, of which all but \$172,191 is from the State General Fund. An additional \$200,391 is estimated to be spent from the State Institutions Building Fund for capital improvements. The estimate for FY 1990 includes requests for supplemental appropriations from the State General Fund of \$11,031 for salaries (pay plan changes and health insurance) and \$10,860 for other operating expenditures (three closed circuit television sets and higher utility expenditures). An expenditure limitation increase of \$13,000 (from \$37,653 to \$50,653) is sought on the General Fees Fund in connection with the higher estimate for other operating expenditures. The School also has received a federal Technology Lending library Grant of \$50,000 that was not originally budgeted for FY 1990.

For FY 1990, the Governor recommends operating expenditures of \$2,850,915, of which \$2,674,820 is from the State General Fund and \$176,095 is from other funds. The Governor does not approve any supplemental appropriations from the State General Fund for salaries and other operating expenditures and further reduces salaries by \$66,546 and other operating expenditures by \$6,145 below the amounts authorized by the 1989 Legislature. The Governor recommends an expenditure limitation increase of \$7,990 (not \$13,000 as requested) on the General Fees Fund and the expenditure of \$50,000 in federal funds for the Technology Lending Library Grant.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations, with the following exceptions:

1. Add \$50,238 for salaries and wages, of which \$23,246 would be from the State General Fund and \$26,992 would be from other funds. Based on actual expenditures for salaries through February and taking into account salary expenditures that will be made the rest of the fiscal year, the School will be short \$50,238. Thus far in FY 1990, the School has had one position that was vacant for a short time. It has no vacancies now and expects none for the remainder of the year.

HA
3-19-90
Attachment 8

Given the nature of the School's student body and the relatively small size of its staff, it is just not possible for the School to absorb salary reductions and still provide services and maintain necessary staff coverage. The effect of the Subcommittee's recommendation would be to reduce shrinkage in the current year from 4.0 percent to 2.0 percent, which is the level set by the 1989 Legislature.

2. Increase the expenditure limitation on the General Fees Fund from \$45,643 to \$68,128 to reflect higher than anticipated receipts.
3. Add \$2,500 from the State General Fund for food, for a total of \$43,425. Actual expenditures for food were \$44,072 in FY 1989. According to the School, it underestimated the amount of money it would need for food this year and is requesting an additional amount of \$11,412. The Subcommittee's recommendation would partially fund the increase and allow a 6 percent increase in the number of meals served, an increase the School says it has experienced.
4. Add \$3,715 from the State General Fund for utilities, for a total of \$120,195 as originally requested by the School. (The School has since revised its request to \$122,000.) According to the School, it has experienced a 6 percent increase in utility usage and a 14.7 percent increase in rates.
5. Add \$2,295 from the State General Fund for one closed-circuit television to be used to enlarge reading material for partially-sighted students. The School owns three closed-circuit televisions and did have six that were loaned to it by the Kansas City school district. The school district now has need for its own equipment and has taken it back, leaving the School without six of its nine televisions.
6. Add \$4,419 from the State General Fund for security services, including an alarm system for one building and funds with which to pay off-duty Kansas City police for security. The School is located in a high-crime area and has experienced numerous break-ins, the most recent on February 10. It has 2.0 FTE security officers and also uses custodial and maintenance staff to perform security duties. The off-duty police would be used on long weekends, holidays, and during spring break when break-ins often occur.

Senate Committee Recommendations

The Senate Committee concurs with the recommendations of the Subcommittee.

8-2

<u>Expenditure Summary</u>	<u>Senate Adj. FY 90</u>	<u>Senate Rec. FY 90</u>	<u>House Subcommittee Adjustments</u>
State General Fund	\$ 36,175	\$ 2,710,995	\$ 39,391
Other Funds	<u>26,992</u>	<u>203,087</u>	<u>--</u>
Subtotal -- Operating	\$ 63,167	\$ 2,914,082	\$ 39,391
Capital Improvements	<u>--</u>	<u>183,938</u>	<u>--</u>
TOTAL	<u>\$ 63,167</u>	<u>\$ 3,098,020</u>	<u>\$ 39,391</u>
FTE Positions	--	90.5	--

House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Senate, with the following exceptions:

1. Add \$14,333 from the State General Fund for salaries. The effect of the Subcommittee's recommendation would be to reduce turnover from 2.0 percent to 1.4 percent. (Actual turnover in FY 1989 was 1.7 percent.) The School has no vacancies presently and, in order to achieve a turnover rate of 2.0 percent, would have to curtail services in some way. The Subcommittee's intention is to help prevent layoffs or furloughs that would jeopardize the provision of needed programs.
2. Add \$8,526 from the State General Fund for meals, for a total of \$51,951. The addition is based on revised estimates by the School that show an increase in the number of meals served, an inflationary increase in the cost of food, and a decrease in federal commodities.
3. Add \$9,134 from the State General Fund for utilities, for a total of \$129,329. The addition is due to revised estimates by the School that show a 6 percent increase in usage and a 14.7 percent increase in gas rates.
4. Add \$3,096 from the State General Fund for safety and emergency items that were recommended by the Kansas Department of Human Resources on January 10, 1990. The items include electrical outlets and a fire door.
5. Add \$4,302 from the State General Fund for Braille textbooks for mainstreamed high school students. According to the School, acquisition of these textbooks is necessary in order to comply with state and federal requirements relating to the students' individual education programs.
6. The Subcommittee wishes to make several comments and observations about the School's budget.

A difficulty the Legislature faces in dealing with the School is that it is a relatively small state institution (90.5 FTE in FY 1990) that provides services to handicapped children pursuant to state and federal mandates. This means that the School is not large enough to absorb

significant reductions in revenue without jeopardizing services that legally must be provided. The additions the Subcommittee makes to this budget should be viewed as necessary adjustments to keep the School operating at an acceptable level.

Nevertheless, this argument can be made for many other services the state provides and the Legislature is faced with the necessity of cutting programs that are important and worthwhile. In the case of the School for the Visually Handicapped, it appears that several situations contributed to a shortfall in FY 1990.

First, an unexpected demand was placed upon the School by public school districts last summer to include visually handicapped public school children in the School's extended school year program. As a result, the program grew from an expected 35 students to 50 and caused unanticipated expenditures that now must be made up or absorbed.

The problem has been compounded by simple bad luck in the form of vandalism at the School and other unforeseen emergencies that have further depleted resources. Finally, even the normal rate of turnover has not occurred this year, causing the School to have less savings in salaries than it has in years past.

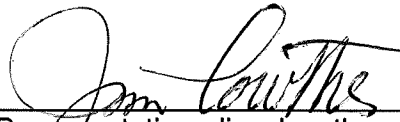
In view of this situation, the Subcommittee makes the following recommendations:

- a. The State Board of Education should be requested to review the School's extended year summer program and report its findings and recommendations to the 1991 Legislature. In particular, the State Board should be asked to consider whether the School for the Visually Handicapped should bear the cost of providing summer school services to public school students and whether it is expected that demands from school districts for the School's extended year program will increase.
- b. In retrospect, it appears that some expenditures in FY 1990, such as expanding the summer school program, should not have been made. The Subcommittee agrees that every expenditure was probably important, but not every expenditure was absolutely necessary.

There is no reason to expect that the state's financial situation is going to improve quickly. It is the Subcommittee's position that the School is, in fact, going to have to reduce services somewhere and that it is a management decision as to where these reductions will be made. The Subcommittee gives notice to the School that the Legislature should not be expected to continue to make supplemental appropriations at the end of the year to help make up revenue shortfalls or to reimburse the School for expenditures that have already been made. When the 1990 Session ends, the School will know how much money

has been approved for FY 1991. It should operate within that amount.

- c. The appropriations to the School in the current year are in an account for salaries and an account for other operating expenditures. The Subcommittee encourages the School to ask the Governor to transfer funds from one account to another if such a transfer would give it more flexibility for the remainder of the fiscal year.
- d. If it appears that additions made by the Subcommittee are still not adequate to permit the School to complete FY 1990 without a serious disruption of services, the Subcommittee believes the School should have the opportunity to have additional funding considered in the Omnibus Bill.



Representative Jim Lowther
Subcommittee Chairperson



Representative Bob Mead



Representative Bill Wisdom

SUBCOMMITTEE REPORT

Agency: Kansas School for the
Visually Handicapped

Bill No. 453

Bill Sec. 4

Analyst: Rampey

Analysis Pg. No. 427

Budget Pg. No. 584

<u>Expenditure Summary</u>	<u>Agency Req. FY 91</u>	<u>Governor's Rec. FY 91</u>	<u>Subcommittee Adjustments</u>
State General Fund	\$ 3,387,121	\$ 2,760,541	\$ 129,458
Other Funds	<u>115,932</u>	<u>195,942</u>	<u>--</u>
Subtotal-Operating	\$ 3,503,053	\$ 2,956,483	\$ 129,458
Capital Improvements	<u>353,447</u>	<u>112,600</u>	<u>--</u>
TOTAL	<u>\$ 3,856,500</u>	<u>\$ 3,069,083</u>	<u>\$ 129,458</u>
 FTE Positions	 97.5	 90.5	 1.0

Agency Request/Governor's Recommendation

The School requests \$3,856,500 for FY 1991, of which approximately \$3.4 million would be from the State General Fund and approximately \$350,000 would be from the State Institutions Building Fund for capital improvements. The request includes funding for 7.0 FTE new positions, \$75,000 from the State General Fund to maintain an arts for the handicapped program for which federal funds are diminishing, and \$54,353 to complete the third year of a plan to purchase computer equipment for administrative and classroom use.

The Governor recommends expenditures of \$3,069,083, of which \$2,760,541 would be from the State General Fund. Capital improvements recommended by the Governor total \$112,600. The Governor recommends that \$75,000 be spent from the Economic Development Initiatives Fund to match federal funds for the arts for the handicapped program. He also recommends the expenditure of \$50,000 in federal funds for the Technology Lending Library Grant. No new positions are recommended.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the recommendations of the Governor, with the following exceptions:

1. Separate the State General Fund appropriation into an appropriation for salaries and wages and an appropriation for other operating expenditures.
2. Add \$11,134 from the State General Fund to increase salaries for unclassified employees from 3.3 percent to 4.0 percent. Since FY 1979, the Legislature has approved extraordinary salary increases for the School's unclassified staff, partly to keep teacher salaries competitive with teacher salaries in surrounding school districts and also to upgrade dormitory staff salaries so that better qualified people can be recruited. The Governor's recommended increase of 3.3 percent for unclassified salaries is based on an estimate of what the average teacher salary

8-6

increase would be statewide if the Governor's recommendation for general aid to school districts is adopted. Such an increase for the School would not enable the School to close the gap between its teacher salaries and those in surrounding districts and would be less than the Governor is recommending for other unclassified state employees.

3. Add \$23,791 from the State General Fund for 1.0 FTE new vocational education job coach position. FY 1990 is the third and final year of a federal grant that has funded 1.5 FTE special projects positions at the School. The program involves working with approximately 12 high school students a year to place them in jobs after graduation. The staff works with employers in the community to see that the students are properly trained and monitors the students' performance until the students can perform their jobs without supervision. Approximately six graduates are placed each year. Given that it is a goal of the School to make its graduates employable and given that there are economic benefits to the state when these students become self-sufficient, the Subcommittee thinks it is cost effective in the long run to continue this program, albeit at a reduced level.
4. Add \$26,626 from the State General Fund in salaries and wages for the School's summer school program. Approximately 50 students are served during the School's extended year program whereby regular staff are paid for one additional month's work. The Subcommittee's recommendation would continue the program at its current level.
5. Add \$18,907 from the State General Fund for salaries and wages to continue the following activities at their current levels: \$9,684 for substitute teachers, \$5,310 for supplemental pay for extracurricular duties, and \$3,913 to pay regular staff for additional work involved with curriculum development.
6. Add \$49,000 from the State General Fund to reduce shrinkage from 4.0 percent to 2.0 percent. Actual turnover at the School was 1.7 percent in FY 1989. The School has no vacancies at the present time. The Subcommittee's recommendation for 2.0 percent shrinkage in both FY 1990 and FY 1991 is consistent with the School's actual turnover and is intended to ensure that services and programs will continue with the least disruption possible.
7. Make the following technical amendments to S.B. 453:
 - a. correct the School's position limitation;
 - b. show that the transfer of \$75,000 from the Economic Development Initiatives Fund for arts for the handicapped is a transfer to the School for the Visually Handicapped, not to the Kansas Arts Commission; and
 - c. add a line item for the federal grant for the Technology Lending Library Grant.

Senate Committee Recommendation

The Senate Committee concurs with the recommendations of the Subcommittee.

Senate Committee of the Whole

The Senate Committee of the Whole concurs with the recommendations of the Committee.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 91</u>	<u>Senate Rec. FY 91</u>	<u>House Subcommittee Adjustments</u>
State General Fund	\$ 129,458	\$ 2,889,999	\$ 14,528
Other Funds	--	195,942	--
Subtotal -- Operating	\$ 129,458	\$ 3,085,941	\$ 14,528
Capital Improvements	--	112,600	--
TOTAL	<u>\$ 129,458</u>	<u>\$ 3,198,541</u>	<u>\$ 14,528</u>
FTE Positions	1.0	91.5	--

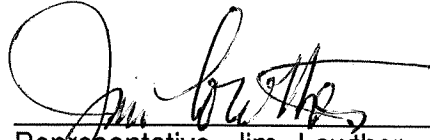
House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Senate, with the following exceptions:

1. Delete \$5,310 added by the Senate from the State General Fund for supplemental pay for extracurricular duties.
2. Add \$2,838 from the State General Fund for salaries and wages. The addition reflects an increase in rates for staff who work evening shifts.
3. Add \$2,000 from the State General Fund for additional security services.
4. Add \$15,000 for capital outlay. (Except for a \$50,000 federal grant for equipment that must be loaned to school districts, no capital outlay expenditures for the School were recommended by the Governor.)
5. The Senate recommends that salaries of unclassified personnel at the School be increased by 4 percent in FY 1991. Each year since 1979 the Legislature has approved an extraordinary salary increase to allow the School to be competitive with salaries paid teachers in surrounding school districts. For school year 1989-90, starting salaries at the School for the Visually Handicapped are 94 percent of beginning salaries in the Olathe school district and 92 percent of beginning salaries in the Kansas City school district. A 4 percent increase in unclassified salaries would not help close the gap and, depending on the increase in school district salaries in FY 1991, could cause the School to fall further behind.

8-8

The Subcommittee recommends that, when issues relating to school finance have been settled later this Session, an adjustment should be made to unclassified salaries for the School for the Visually Handicapped in the Omnibus Bill if necessary to provide the same increase that is estimated on a statewide average for public school teacher salaries.



Representative Jim Lowther
Subcommittee Chairperson



Representative Bob Mead



Representative Bill Wisdom