

Approved 6-7-89  
Date

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS

The meeting was called to order by SENATOR AUGUST "GUS" BOGINA at  
Chairperson

2:30 ~~AM~~ p.m. on MARCH 13, 1989 in room 123-S of the Capitol.

All members were present except:

All present

Committee staff present:

Research Department: Diane Duffy, Kathy Porter, Carolyn Rampey  
Revisor: Norman Furse, Jim Wilson, Avis Swartzman  
Committee Staff: Judy Bromich, Pam Parker

Conferees appearing before the committee:

**ANNOUNCEMENTS**

The Chairman announced that copies of the following information had been distributed: written testimony presented at a previous meeting by Dr. Stanley Koplik, Executive Director, Kansas Board of Regents (Attachment 1); copies of a memorandum from the Kansas Legislative Research Department to Senator Kerr, dated March 13, 1989, regarding Washburn University (Attachment 2); a memorandum from the Kansas Legislative Research Department dated January 19, 1989 regarding 1987-1988 Estimated Dollar Amount of County Out-District Tuition Billings and 1987 Levies for Community Colleges (Attachment 3); and information from the Kansas Legislative Research Department regarding the End-of-Month Inmate Population Count (Attachment 4).

**SB 210 - Postsecondary education, establishment of state educational institution, financial assistance for community colleges.**

The Chairman began discussion regarding SB 210 by summarizing previously expressed concerns regarding Washburn. They included: (1) concern regarding any name other than Washburn University, (2) appointment of all members of the Board of Trustees by the Governor instead of some by the Governor and some by the city, and (3) the stipulation as to the amount of tuition that the Regents could or could not levy for the various students.

Senator Gaines moved, Senator Rock seconded, the delete Section 13 from SB 210, and any corresponding amendments required therfor, in order to provide more control to the Board of Regents for the charge of tuition and fees per redit hour. Following discussion, the motion carried.

Senator Salisbury moved, Senator Parrish seconded, to amend SB 210 to change the name to "Washburn University."

Senator Kerr made a substitute motion, Senator Doyen seconded, to amend SB 210 by striking Sections 1 through 32, which would delete Washburn University from the bill, and adjust Section 64 accordingly. During discussion, Senator Kerr explained that he did not feel that alternatives to funding Washburn had been explored satisfactorily and he discussed Attachment 2. He feels this proposal would add to the present duplication of classes in our university system.

It was pointed out that a number of alternatives have been reviewed such as alternatives for long range funding for community colleges as well as Washburn University. Nine years ago the State Board of Education discussed long range funding for community colleges and they put together several different plans, however there was not a plan, that by itself, would generate the kind of support that was needed for community colleges. A business

Unless specifically noted, the individual remarks recorded herein have not been transcribed verbatim. Individual remarks as reported herein have not been submitted to the individuals appearing before the committee for editing or corrections.

## CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANSroom 123-S, Statehouse, at 2:30 ~~XX~~/p.m. on MARCH 13, 1989.

training task force for the Economic Development Committee addressed the future mission and funding of community colleges and that has yet to be addressed by the state Legislature. Legislation was passed several years ago authorizing the tuition grant program for independent colleges and, though that was passed, it has yet to be funded. It was suggested that the higher education act be looked at as a package because when parts of the act have been addressed by the legislature separately, success has not been realized in planning for education and training in the state and education and training probably pose the greatest possibility the state of Kansas has for economic development. It was felt it is impossible to attack the problems of duplication in the regents system unless Washburn University is a part of the consideration when looking at class offerings, etc.

A member of the Committee pointed out that Topeka is the third largest city in the state and the adult population needs the school and Washburn is larger than some institutions already in the Regents system. Concern was expressed that Washburn does not have the unique characteristics or capacity to survive nor can it be expected to continue as the single exception to the rule due to the fact there are no other municipal universities left in the country and eventually Washburn will reach a point where tuition will be a matter of diminishing returns and that will begin to limit their abilities and functions. The opinion was expressed that duplication in education, law and business are necessary duplications because those classes are full and this is a window of opportunity that the legislature will probably not have for some years again to bring Washburn to the regents system. Senator Winter distributed and discussed copies of his Washburn Proposal. (Attachment 5)

It was suggested that possibly this is a measure in which the entire county of Shawnee should help in this particular endeavor. A staff memorandum was referred to which was written several years ago concerning Wichita State University and some similarities and differences between WSU's entry to the regents system and the proposal to bring Washburn into the Regents' system were discussed. There was a strong dissimilarity present during that period of time which dealt with the prospect between 1950 and 1980 of booming enrollment which occurred in the state as a result of the war and the baby boom. Concern was expressed that if the issue is decided in favor of Washburn it will have a negative effect on the future of community colleges. It was pointed out that no consideration or discussion had thus far been given to a number of options between Washburn as it stands today and full state affiliation. In regard to the Partnership act, without amendments, it was questioned whether the Governor is prepared to make a recommendation that Washburn be removed from the state system should some of the parts of the plan be unable to be funded in 1990 or 1991. The Committee was reminded that the Washburn issue was studied as a part of a 1985 interim which recommended that Washburn University, with no timetable, become a part of the regents system.

The substitute motion lost six to seven on a show of hands. The original motion carried.

Senator Winter moved, Senator Kerr seconded, to amend SB 210 to change Section 10 to make the state board of regents, instead of the newly appointed Washburn Board of Trustees, responsible for deciding what the tax levy should be and to specifically say in the bill that there will be no EBF or State General Funds realized for debt service for new construction or maintenance of the physical plant. He said his motion is to give the Board of Regents the same authority as the Washburn Board of Trustees has in the bill regarding the recommendation on the amount of the tax levy for Washburn University and to specifically say in the bill that there will be no EBF or State General Funds realized for debt service for new construction or maintenance of the physical plant.

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS,  
room 123-S, Statehouse, at 2:30 ~~am~~ p.m. on MARCH 13, 1989

Following discussion, the motion failed on a vote of four to five on a show of hands.

Senator Johnston offered a conceptual motion which was seconded by Senator Feleciano, that the phase out of the local levy be delayed one year, to begin in 1990 rather than 1989, in both the operating levy and the employee benefits levy and that further, in the event that the state does not fulfill its obligation, under the margin of excellence, the tuition grant program enhancements or the five year community college plan, that the phase out of the local levy would be suspended immediately and indefinitely.

Following discussion, the motion carried on a show of hands with a vote of seven to six.

Senator Winter moved, Senator Gaines seconded, to amend SB 210 by authorizing the newly created Board of Trustees for Washburn University to be appointed by the Governor rather than by the city. The motion carried.

Senator Winter moved to amend SB 210 to enable community college budget estimates be made on the preceding fiscal year. The motion died for lack of a second.

Senator Gaines moved, Senator Harder seconded, to amend SB 210 by not allowing capital outlay to be used with the 40 percent of the states share of the community college general fund. (Attachment 6) The motion carried.

Senator Gaines moved, Senator Rock seconded, to recommend SB 210 favorably as amended. The motion carried on a roll call vote.

SB 281 - Appropriations for FY 1989 and FY 1990, multiyear appropriations for regents center construction and appropriations for regents institutions, board of regents and department of education

Senator Winter moved, Senator Allen seconded, to amend SB 281 by deleting Sections 2 through 10. The motion carried.

Senator Harder moved, Senator Feleciano seconded, to amend SB 281 by adding \$300,000 in Section 11 for funding of scholarship tuition grants in the State Board of Regents to provide for one-half the gap. The motion carried.

Senator Salisbury moved, Senator Parrish seconded, to amend SB 281, Section 12, the first year of the five-year plan and Washburn's first year operating grant be appropriated to the State Board of Regents. The motion carried.

Senator Gaines moved, Senator Harder seconded, to recommend SB 281 favorably as amended. The motion carried on a roll call vote.

INTRODUCTION OF BILLS

Senator Doyen moved, Senator Gaines seconded, the introduction of bill draft 9 RS 0936, an act providing for the certification of alcoholism and drug addiction counselors; authorizing the secretary of social and rehabilitation services to adopt rules and regulations establishing such certification programs; granting certain powers to and imposing certain duties upon the secretary of social and rehabilitation services. The motion carried.

Senator Doyen moved, Senator Winter seconded, the introduction of bill draft 9 RS 1239, an act relating to motor vehicles; providing for license plates for recipient of the Congressional Medal of Honor. The motion carried.

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS,  
room 123-S, Statehouse, at 2:30 ~~XX~~/p.m. on MARCH 13, 1989

Senator Winter moved, Senator Doyen seconded, the introduction of bill draft 9 RS 1250, an act concerning public utilities; relating to court review of state corporation commission actions arising from certain rate hearings. The motion carried.

Senator Winter moved, Senator Gaines seconded, the introduction of bill draft 9 RS 1237, an act concerning medical malpractice liability actions; relating to pretrial screening panels. The motion carried.

Senator Winter moved, Senator Feleciano seconded, the introduction of bill draft 9 RS 0019, an act concerning the open records act; relating to records not required to be open. The motion carried.

Senator Winter moved, Senator Harder seconded, the introduction of bill draft 9 RS 1240, an act concerning registered masters level psychologists. The motion carried.

Senator Doyen moved, Senator Allen seconded, the introduction of bill draft 9 RS 1269, an act concerning the Kansas development finance authority; relating to the issuance of bonds for loans to public water supply systems. The motion carried.

Senator Doyen moved, Senator Hayden seconded, the introduction of bill draft 9 RS 1270, an act concerning municipal utilities; providing financing for municipal water systems in drought emergency. The motion carried.

SB 67 - Appropriations for FY 1990, state board of regents and higher education institutions

Senator Feleciano moved, Senator Winter seconded, to report favorably SB 67 as amended. The motion carried on a roll call vote.

SB 80 - Appropriations for FY 1989, supplemental appropriations for various state agencies

Senator Doyen moved, Senator Feleciano seconded, to report SB 80 favorably as amended. The motion carried on a roll call vote.

The meeting was adjourned.



## MARGIN OF EXCELLENCE PARTNERSHIP ACT

Senate Bills 210 and 281  
Testimony by Dr. Stanley Z. Koplik  
Executive Director, Kansas Board of Regents  
March 3, 1989

1. The Board of Regents supports the Higher Education Partnership Act. The concept borrows two distinct pages from our own books.
  - a. It is testimony to the widespread popularity and appeal of The Margin of Excellence
  - b. It is based upon an assumption that "a rising tide lifts all boats." We have followed this same prescription in organizing our budget requests the past two years. Our theme has been cooperation is preferred over competition.
2. There are 7 discrete components of The Margin of Excellence Partnership Act and 5 of these items fall currently within Board of Regents' responsibility. Together, they constitute 72% of the financial implications in FY 1990 so, on the one hand our support of the Act comes from self-interest. But it should also be noted that our support comes from the diversity of elements in the Act. Two of the most frequently used words in higher education--Quality and Excellence--are addressed in the plan. For sure, a significant financial investment is sought to provide an added measure of excellence as well as an item (Qualified Admissions) which may stand as the best protection for the long term of this investment.
3. The Margin of Excellence Partnership Act is an innovative approach to address the major components of Kansas higher education. The Board of Regents welcomes the Governor's proposal and, on two separate occasions since January 1989, has expressed its support of this initiative.

ATTACHMENT 1  
SWAM 3-13-89

KANSAS LEGISLATIVE RESEARCH DEPARTMENT

Room 545-N – Statehouse

Phone 296-3181

March 13, 1989

TO: Senator Dave Kerr

Office No. 120-S

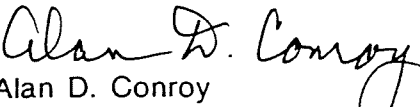
RE: Washburn University

You had requested that this office provide you with information concerning Washburn University. Specifically, you had requested what would be the fiscal impact to Washburn University if the Washburn mill levies were applied to all of Shawnee County and out district tuition from Shawnee County was discontinued. The following table is compiled based on those assumptions.

Tangible Valuation for Shawnee County	\$ 567,142,897	
Tangible Valuation for the City of Topeka	<u>-397,651,541</u>	
Tangible Valuation Outside the City of Topeka	\$ 167,491,356	
Washburn University Levy	<u>x15.85</u>	mills
	\$ 2,654,738	
Shawnee County Townships Out District Tuition	<u>-308,307</u>	
Net Gain to Washburn University	<u>\$ 2,346,431</u>	

As indicated by the above table, Washburn University would receive an additional \$2,346,431 in local mill levy support if the levy was assessed against all tangible property in Shawnee County and the out district tuition from Shawnee County townships was discontinued. The above valuations are as of November 1, 1988. The Washburn University mill levy of 15.85 is the current levy paid on all property within the city of Topeka. The amount of out district tuition paid by Shawnee County townships of \$308,307 is the revenue estimate contained within the Washburn University budget for FY 1989.

I hope this information is helpful. If I may be of further assistance, please let me know.

  
Alan D. Conroy  
Principal Fiscal Analyst

ADC/jar

ATTACHMENT 2  
SWAM 3-13-89

Eighteen counties have community colleges. Average  
mil levy = 21.55

Washburn supported by Topeka only, not by whole  
county - mil levy = 16.25

ATTACHMENT 3  
SWAM 3-13-89



1987-1988 ESTIMATED DOLLAR AMOUNT  
OF COUNTY OUT-DISTRICT TUITION BILLINGS  
AND 1987 LEVIES FOR  
COMMUNITY COLLEGES

<u>County</u>	<u>Billings for Out-District Tuition</u>	<u>Amount of Billings Equated to Mill Levy</u>	<u>Combined Levies in Support of Community College</u>
Allen	\$ 21,091.00	.37	14.91
Anderson	58,949.00	1.59	
Atchison	64,204.50	1.31	
Barber	44,447.50	.76	
Barton	5,727.00	.04	21.332
Bourbon	4,692.00	.10	19.261
Brown	74,853.50	1.68	
Butler	4,071.00	.02	16.601
Chase	6,992.00	.28	
Chautauqua	32,395.50	1.70	
Cherokee	178,066.00	2.94	
Cheyenne	20,286.00	.86	
Clark	23,667.00	.58	
Clay	53,337.00	1.38	
Cloud	1,610.00	.03	24.28
Coffey	65,205.00	.13	
Comanche	21,298.00	.79	
Cowley	2,323.00	.02	12.60
Crawford	128,811.50	1.58	
Decatur	23,230.00	.85	
Dickinson	77,245.50	1.08	
Doniphan	46.00	.00	37.540
Douglas	139,437.50	.63	
Edwards	33,867.50	.98	
Elk	23,356.50	1.21	
Ellis	79,603.00	.65	
Ellsworth	55,717.50	1.09	
Finney	4,163.00	.02	12.54
Ford	2,392.00	.02	20.804
Franklin	89,562.00	1.42	
Geary	47,518.00	.71	
Gove	35,167.00	.99	
Graham	28,186.50	.75	
Grant	53,555.50	.31	
Gray	63,411.00	1.48	
Greeley	12,753.50	.42	
Greenwood	46,000.00	1.07	

<u>County</u>	<u>Billings for Out-District Tuition</u>	<u>Amount of Billings Equated to Mill Levy</u>	<u>Combined Levies in Support of Community College</u>
Hamilton	21,091.00	.58	
Harper	63,491.50	1.13	
Harvey	132,369.60	1.23	
Haskell	32,706.00	.34	
Hodgeman	34,155.00	1.17	
Jackson	49,588.00	1.55	
Jefferson	66,562.00	1.45	
Jewell	34,500.00	1.32	
Johnson	40,112.00	.03	15.257
Kearny	40,733.00	.22	
Kingman	62,456.50	.83	
Kiowa	27,025.00	.54	
Labette	15,111.00	.21	23.480
Lane	25,001.00	.84	
Leavenworth	329,479.60	2.66	
Lincoln	18,089.50	.67	
Linn	76,291.00	.67	
Logan	24,725.00	.95	
Lyon	28,336.00	.24	
Marion	41,446.00	.76	
Marshall	63,618.00	1.27	
McPherson	114,006.40	.78	
Meade	32,407.00	.39	
Miami	156,664.50	2.10	
Mitchell	39,721.00	1.11	
Montgomery	32,752.00	.27	*
Morris	8,510.00	.26	
Morton	20,056.00	.19	
Nemaha	61,927.50	1.34	
Neosho	17,526.00	.29	22.28
Ness	27,657.50	.53	
Norton	66,907.00	2.53	
Osage	54,786.00	1.15	
Osborne	26,484.50	.86	
Ottawa	35,868.50	.99	
Pawnee	79,660.50	1.71	
Phillips	51,186.50	1.23	
Pottawatomie	65,734.00	.25	
Pratt	2,921.00	.04	19.340
Rawlins	26,507.50	.93	
Reno	5,014.00	.02	18.510
Republic	60,087.50	1.67	
Rice	103,592.00	1.28	
Riley	48,852.00	.38	
Rooks	36,374.50	.70	
Rush	41,986.50	1.16	

<u>County</u>	<u>Billings for Out-District Tuition</u>	<u>Amount of Billings Equated to Mill Levy</u>	<u>Combined Levies in Support of Community College</u>
Russell	49,381.00	.79	
Saline	111,228.00	.64	
Scott	33,166.00	.94	
Sedgwick	866,283.50	.58	
Seward	2,599.00	.02	19.362
Shawnee	26,443.10	.05	
Sheridan	37,329.00	1.64	
Sherman	45,517.00	1.17	
Smith	28,934.00	1.02	
Stafford	61,812.50	1.29	
Stanton	20,654.00	.32	
Stevens	44,953.50	.21	
Sumner	149,247.00	1.71	
Thomas	1,771.00	.03	21.95
Trego	18,032.00	.58	
Wabaunsee	32,706.00	1.05	
Wallace	22,574.50	1.02	
Washington	42,665.00	.98	
Wichita	28,589.00	1.02	
Wilson	103,339.00	2.46	
Woodson	37,007.00	1.58	
Wyandotte	<u>40,940.00</u>	<u>.10</u>	14.910
TOTAL	\$ 5,876,486.20	.52	

*334.92*

\* The county is divided into two community college taxing districts. The levy for Coffeyville Community College is 26.27 mills; for Independence Community College the levy is 26.83.

Source: State Department of Education and the Kansas Legislative Research Department.

*387.94 = 21.55*

ATTACHMENT 4  
SWAN 3-13-89

END-OF-MONTH INMATE POPULATION COUNT

July, 1984 to February, 1989

Date	KSP	KSIR	SRDC	KCVTC	KCIL	Honor Camps	Work Release	Pre-Release Centers	NCF	WCF	OCF	FCF	ICF	ECF	HCF	SCF	Non-Doc Facilities	GRAND TOTAL	Total Male	Total Female	Net Change
July, 1984	1,843	1,249	133	212 (38)	198 (170)	116	94 (4)	123 (16)	--	--	--	--	--	--	--	--	72 (13)	4,040	3,799	241	7
Aug., 1984	1,832	1,227	135	215 (39)	194 (168)	126	73 (3)	158 (16)	--	--	--	--	--	--	--	--	81 (14)	4,041	3,801	240	1
Sept., 1984	1,870	1,231	127	214 (39)	180 (155)	116	85 (7)	161 (16)	--	--	--	--	--	--	--	--	95 (12)	4,079	3,850	229	38
Oct., 1984	1,898	1,235	110	215 (36)	171 (148)	125	96 (8)	157 (14)	--	--	--	--	--	--	--	--	100 (13)	4,107	3,888	219	28
Nov., 1984	1,886	1,242	133	209 (37)	178 (154)	114	112 (8)	180 (16)	--	--	--	--	--	--	--	--	102 (15)	4,156	3,926	230	49
Dec., 1984	1,895	1,281	137	204 (34)	182 (158)	124	112 (6)	199 (16)	--	--	--	--	--	--	--	--	104 (16)	4,238	4,008	230	82
Jan., 1985	1,935	1,337	136	213 (39)	178 (154)	125	115 (6)	201 (16)	--	--	--	--	--	--	--	--	100 (16)	4,340	4,109	231	102
Feb., 1985	1,910	1,343	137	211 (38)	185 (161)	125	116 (7)	185 (12)	--	--	--	--	--	--	--	--	142 (14)	4,354	4,122	232	14
Mar., 1985	1,913	1,375	136	215 (40)	190 (167)	127	120 (7)	192 (16)	--	--	--	--	--	--	--	--	148 (11)	4,416	4,175	241	62
Apr., 1985	1,914	1,424	140	215 (38)	198 (174)	122	121 (8)	198 (16)	--	--	--	--	--	--	--	--	156 (10)	4,488	4,242	246	72
May, 1985	1,940	1,444	129	210 (38)	187 (166)	125	120 (9)	204 (16)	--	--	--	--	--	--	--	--	158 (12)	4,517	4,276	241	29
June, 1985	1,964	1,432	138	214 (38)	190 (167)	125	117 (9)	194 (16)	--	--	--	--	--	--	--	--	164 (16)	4,538	4,292	246	21
July, 1985	2,008	1,430	131	218 (39)	194 (173)	126	121 (8)	197 (16)	--	--	--	--	--	--	--	--	163 (16)	4,588	4,336	252	50
Aug., 1985	2,054	1,473	139	219 (38)	202 (181)	125	116 (7)	192 (14)	--	--	--	--	--	--	--	--	154 (12)	4,674	4,422	252	86
Sept., 1985	2,115	1,431	137	213 (38)	201 (179)	122	119 (9)	201 (16)	--	--	--	--	--	--	--	--	149 (9)	4,688	4,437	251	14
Oct., 1985	2,130	1,393	138	211 (33)	206 (185)	137	120 (8)	202 (17)	--	--	--	--	--	--	--	--	152 (12)	4,689	4,434	255	1
Nov., 1985	2,232	1,282	134	212 (33)	216 (194)	156	124 (9)	189 (16)	--	--	--	--	--	--	--	--	154 (16)	4,699	4,431	268	10
Dec., 1985	2,262	1,279	137	203 (30)	220 (197)	157	120 (9)	195 (16)	--	--	--	--	--	--	--	--	157 (15)	4,463	4,463	267	31
Jan., 1986	2,253	1,338	126	208 (33)	211 (189)	159	121 (9)	193 (15)	--	--	--	--	--	--	--	--	152 (9)	4,761	4,506	255	31
Feb., 1986	2,297	1,346	140	197 (35)	219 (198)	156	123 (10)	187 (15)	--	--	--	--	--	--	--	--	154 (12)	4,819	4,551	268	58
Mar., 1986	2,359	1,321	140	191 (32)	223 (200)	157	124 (10)	196 (16)	--	--	--	--	--	--	--	--	154 (13)	4,865	4,594	271	46
Apr., 1986	2,321	1,365	132	207 (32)	210 (188)	162	124 (11)	201 (11)	--	--	--	--	--	--	--	--	153 (12)	4,875	4,621	254	10
May, 1986	2,303	1,431	140	212 (34)	222 (199)	166	120 (11)	191 (9)	--	--	--	--	--	--	--	--	152 (10)	4,937	4,674	263	62
June, 1986	2,314	1,458	140	222 (36)	219 (196)	164	122 (11)	195 (10)	--	--	--	--	--	--	--	--	157 (16)	4,991	4,722	269	54
July, 1986	2,286	1,499	140	234 (36)	223 (200)	171	122 (10)	201 (9)	--	--	--	--	--	--	--	--	156 (10)	5,032	4,767	265	41
Aug., 1986	2,317	1,527	140	245 (38)	231 (209)	166	121 (9)	197 (11)	--	--	--	--	--	--	--	--	146 (9)	5,090	4,814	276	58
Sept., 1986	2,410	1,510	139	244 (36)	233 (212)	162	117 (9)	203 (12)	--	--	--	--	--	--	--	--	157 (12)	5,175	4,894	281	85
Oct., 1986	2,436	1,504	139	279 (35)	232 (210)	162	121 (8)	215 (12)	--	--	--	--	--	--	--	--	149 (12)	5,237	4,960	277	62

Date	KSP	KSIR	SRDC	KCVTC	KCIL	Honor Camps	Work Release	Pre-Release Centers	NCF	WCF	OCF	FCF	TCF	ECF	HCF	SCF	Non-Doc Facilities	GRAND TOTAL	Total Male	Total Female	Net Change
Nov., 1986	2,474	1,503	139	282 (33)	244 (222)	164	122 (9)	220 (10)	--	--	--	--	--	--	--	--	146 (9)	5,294	5,011	283	57
Dec., 1986	2,548	1,535	141	285 (29)	256 (236)	158	120 (9)	218 (10)	--	--	--	--	--	--	--	--	145 (10)	5,406	5,112	294	112
Jan., 1987	2,654	1,498	138	288 (27)	256 (235)	162	129 (9)	200 (10)	--	--	--	--	--	--	--	--	145 (10)	5,470	5,179	291	64
Feb., 1987	2,694	1,498	139	295 (32)	250 (229)	176	119 (7)	210 (9)	--	--	--	--	--	--	--	--	147 (10)	5,528	5,241	287	58
Mar., 1987	2,692	1,525	138	296 (33)	243 (223)	176	121 (7)	204 (6)	--	--	--	--	--	--	--	--	156 (7)	5,551	5,275	276	23
Apr., 1987	2,703	1,555	140	298 (27)	245 (226)	178	124 (8)	213 (7)	--	--	--	--	--	--	--	--	152 (7)	5,608	5,333	275	57
May, 1987	2,731	1,559	140	287 (29)	247 (225)	174	125 (5)	203 (8)	--	--	--	--	--	--	--	--	156 (8)	5,622	5,347	275	14
June, 1987	2,789	1,544	139	278 (30)	245 (225)	175	120 (4)	203 (8)	--	--	--	--	--	--	--	--	161 (8)	5,654	5,379	275	32
July, 1987	2,763	1,538	172	302 (35)	237 (216)	179	121 (5)	203 (5)	--	--	--	--	--	--	--	--	148 (8)	5,663	5,394	269	9
Aug., 1987	2,817	1,554	174	302 (33)	234 (213)	179	118 (5)	206 (6)	--	--	--	--	--	--	--	--	140 (9)	5,724	5,458	266	61
Sept., 1987	2,761	1,494	174	298 (30)	230 (209)	181	119 (5)	221 (9)	49	48	31	--	--	--	--	--	143 (7)	5,742	5,482	260	18
Oct., 1987	2,722	1,542	174	284 (33)	234 (214)	180	114 (6)	218 (9)	81	52	32	--	--	--	--	--	154 (7)	5,787	5,518	269	45
Nov., 1987	2,659	1,586	175	285 (32)	236 (216)	181	116 (7)	219 (8)	108	50	30	--	--	--	--	--	152 (8)	5,797	5,526	271	10
Dec., 1987	2,688	1,570	174	290 (30)	244 (222)	177	121 (5)	204 (10)	159	50	33	--	--	--	--	--	165 (8)	5,875	5,600	275	78
Jan., 1988	2,672	1,554	173	286 (30)	252 (230)	182	121 (5)	211 (10)	150	75	65	--	28	--	--	--	158 (7)	5,927	5,645	282	52
Feb., 1988	2,604	1,580	168	298 (32)	245 (223)	174	132 (6)	220 (10)	156	147	61	--	23	--	--	--	163 (8)	5,971	5,692	279	44
Mar., 1988	2,422	1,644	175	296 (30)	233 (211)	174	167 (9)	233 (10)	198	142	79	25	30	--	--	--	164 (6)	5,982	5,716	266	11
Apr., 1988	2,419	1,675	168	285 (24)	254 (234)	179	174 (9)	229 (9)	233	153	80	20	30	--	--	--	157 (3)	6,056	5,777	279	74
May, 1988	2,371	1,701	143	298 (27)	257 (234)	176	153 (6)	228 (6)	221	130	78	21	26	--	--	--	150 (4)	5,953	5,676	277	(103)
June, 1988	2,269	1,765	256	241 (105)	247 (152)	180	157 (6)	229 (11)	236	155	81	21	33	--	--	--	143 (2)	6,013	5,737	276	60
July, 1988	2,171	1,705	256	275 (157)	185 (101)	179	122 (5)	204 (10)	236	168	80	35	28	102	--	--	238 (5)	5,984	5,706	278	(29)
Aug., 1988	2,071	1,769	251	238 (166)	175 (89)	176	119 (6)	176 (10)	227	190	80	76	28	100	--	--	320 (9)	5,996	5,716	280	12
Sept., 1988	2,001	1,694	248	217 (190)	151 (70)	173	118 (6)	120 (9)	241	232	79	76	43	297	--	--	330 (8)	6,020	5,737	283	24
Oct., 1988	1,929	1,766	255	199 (199)	133 (59)	174	118 (7)	104 (0)	239	223	80	71	64	291	--	--	326 (10)	5,972	5,697	275	(48)
Nov., 1988	1,851	1,757	254	192 (192)	149 (63)	180	127 (8)	112 (0)	258	224	78	79	64	285	--	--	331 (9)	5,941	5,669	272	(31)
Dec., 1988	1,871	1,701	252	178 (178)	152 (71)	164	119 (10)	106 (0)	254	214	73	82	72	294	--	63	337 (13)	5,932	5,660	272	(9)
Jan., 1989	1,867	1,630	261	189 (189)	157 (70)	173	118 (10)	117 (0)	252	196	78	77	78	287	133	90	354 (13)	6,057	5,775	282	125
Feb., 1989	1,852	1,487	267	200 (200)	151 (76)	169	120 (9)	123 (0)	259	193	80	77	74	291	307	91	364 (14)	6,105	5,806	299	48

**Note:** A number in parentheses indicates the number of females in the population. The institutional references used in the table are as follows: Kansas State Penitentiary (KSP); Kansas State Industrial Reformatory (KSIR); State Reception and Diagnostic Center (SRDC); Kansas Correctional-Vocational Training Center (KCVTC); Kansas Correctional Institution at Lansing (KCIL); honor camps are located at Toronto and El Dorado; work release programs are located in Wichita and Hutchinson; pre-release centers are located in Topeka and Winfield; Norton Correctional Facility (NCF); Winfield Correctional Facility (WCF); Osawatomie Correctional Facility (OCF); Forbes Correctional Facility (FCF), located in Topeka; Topeka Correctional Facility (TCF), located on the grounds of Topeka State Hospital; Ellsworth Correctional Facility (ECF); Hutchinson Correctional Work Facility (HCF); and Stockton Correctional Facility (SCF). Correctional facility counts at Winfield and Topeka are separate from prerelease center population figures. Non-Department of Corrections' facilities includes inmates assigned to Larned State Hospital, contract jail placement, community residential centers, and contracted work release.

**Source:** Information Systems and Research Unit, Kansas Department of Corrections.

## WASHBURN PROPOSAL

The entry of Washburn into the Board of Regents system would be conditioned on three items. The three items below would constitute amendments which would constitute conditions for the effectiveness of (1) the substantive bill and (2) the release of the additional funding except an amount equal to the appropriation for FY89 plus 9%:

- A. Assure city maintains physical plant and pays debt.
  - (a) Allow the Board of Regents (rather than the Washburn Board of Trustees) to recommend a mill levy for debt, maintenance and new construction;
  - (b) Increase the mill levy cap from  $3\frac{1}{2}\%$  to  $4\frac{1}{2}\%$ ; and
  - (c) Specifically prohibit use of Educational Building Fund proceeds (EBF) for payment of debt, new construction and major maintenance for Washburn. Current major maintenance for Washburn amounts to \$500,000 - \$600,000, debt service on outstanding bonds (which are retired in 1994) amount to \$425,000, and the proposed law library addition and TV studio expansion must be funded out of local mill levy proceeds. Using current valuations, 3.5% mill levy will raise about \$1.5 million dollars per year.
  
- B. Complete independent feasibility study and preliminary program review
  - (a) Appropriate approximately \$150,000 to the Board of Regents to conduct an independent feasibility study and preliminary program review which will identify the mission of Washburn when part of the Board of Regents system and identify programs both at Washburn and existing Regents schools which would be expanded, modified, or reduced upon entry of Washburn into the system;
  - (b) Effectiveness of the substantive bill and release of the additional funding would be specifically contingent upon receipt and approval of results of such study by the board of Regents. The condition would be satisfied by filing of a Resolution from the Board of Regents approving the results of the study with the Secretary of State (or similar agency).
  
- C. Assure completion of the Margin of Excellence program and private college "Half the Gap" program.
  - (a) Delay the effectiveness of transfer of title from Washburn property to the Board of Regents to 7/1/90 (currently 7/1/89);

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## WASHBURN PROPOSAL

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- (b) Effectiveness of both the substantive bill and the additional funding (beyond the FY 89 amount plus 9%) is specifically contingent upon (1) successful completion of the three-year Margin of Excellence program and (2) full funding of the private college "Half the Gap" program including FY 91. Those conditions would be satisfied by the filing with the Secretary of State of a Resolution adopted by the Board of Regents that the full three-year Margin of Excellence program funding had been appropriated and the filing of a separate Resolution by the Board of Regents that the private college "Half the Gap" program had been appropriated for FY 91. It is anticipated that those Resolutions would be passed and filed shortly after conclusion of the 1990 Kansas Legislature.
- C. In the event that (a) 1990 Legislature does not appropriate funding sufficient to fully fund the third year of the Margin of Excellence program, that any funds appropriated to Washburn (except for the Fy 89 appropriation plus 9%) be transferred to the Board of Regents for their use in funding the Margin of Excellence program.



# WASHBURN UNIVERSITY OF TOPEKA

Office of the President  
Topeka, Kansas 66621  
Phone 913-295-6556

## MEMORANDUM

TO: Senator Alicia Salisbury

FROM: Robert L. Burns, President

SUBJECT: Response to "Washburn Proposal"

DATE: March 10, 1989

We have recently obtained a document entitled "Washburn Proposal" (attached), which offers an alternative approach to state affiliation from that contained in SB 210. Below are some suggested responses and concerns regarding these proposals:

1. Under the "proposal" Washburn would receive a 9.0 percent increase in state aid for FY 1990. This is considerably less than the 8.8 percent total budget increase recommended by Governor Hayden in the Margin of Excellence Partnership Act. The increase contained in this "proposal" is unacceptable because it would once again force the University to increase its tuition disproportionately and would make our attempts to attain tuition parity with the Regents institutions that much more difficult. In addition, the 9.0 percent increase in only state funds would still not enable us to increase our overall budget much beyond a modest 5.0 percent. Such a modest increase would widen the gap between Washburn and the Regents institutions, assuming they attain funding for the second year of the Margin of Excellence program. To claim, as the proposal does, an alternative mechanism for state affiliation, but not provide funding for the University in the interim, would create disparity in funding between Washburn and the Regents institutions which would ultimately have to be addressed.

2. The "proposal" requires assurances that the city maintain the University's physical plant and past indebtedness. Such provisions are currently contained in SB 210 which would provide for a 3.5 mill levy on the city of Topeka for purposes of debt service, maintenance of plant, and other purposes recommended by the Washburn Board of Trustees and approved by the State Board of Regents. This condition is either superfluous or redundant.

3. The "proposal" specifically prohibits Washburn's participation in proceeds from the Education Building Fund (EBF). Again, such a prohibition is not required as it is implicit in

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the provisions of SB 210. Any request for funding from the EBF for facilities at Washburn University would have to have the prior approval of the State Board of Regents who also approve expenditures from the local mill levy. While there is no statutory prohibition in SB 210 of Washburn's requesting and receiving from the EBF, it is not intended that such requests will occur, and if they do, it would be only with the prior approval of the State Board of Regents.

4. The "proposal" would have the State Board of Regents, rather than the Washburn Board of Trustees, be in charge of the local levy. Having a statewide body with the authority to levy taxes in a single local area does, I think, violate statutory and constitutional provisions. The local Board of Trustees will have as its sole function the authority to exercise the mill levy and prepare budgeted expenditures which will be approved by the State Board of Regents. It seems appropriate that this body be retained.

5. The "proposal" calls for an independent feasibility study, at an approximate cost of \$150,000, and a preliminary program review at Washburn prior to our entry into the state system. The feasibility study appears to be superfluous. Numerous studies have been conducted over the past 20 years regarding Washburn University and its relationship to the state. To expend state funds for yet another study with the underlying assumption that Washburn will be a state school, appears to be a bad investment of public dollars. To conduct even a preliminary program review prior to Washburn's entry into the state system fails to recognize the importance of the existing state Regents program review process. The state Regents have publicly indicated that they wish Washburn to enter the state system with "no strings attached." We expect to be treated in a manner similar to the other institutions for purposes of program review and the development of role and mission statements. The current mission and role of Washburn University are completely compatible with our role and mission as a State Regents institution. To conduct such preliminary studies prior to our entry into the state system contributes nothing to the understanding of the interrelationships among the universities. Further, the current legislative budget process provides the opportunity for annual review of any institution's mission and role.

6. Finally, the "proposal" would delay Washburn's entry into the state system until July 1, 1990 rather than July 1, 1989 as contained in SB 210, and make such entry contingent upon full funding of the third year of the Margin of Excellence as well as funding of the "halve the gap." Washburn fully supports full funding of the third year of the Margin of Excellence and will work in concert with its sister Regents' institutions to achieve this goal. It is in the best interest of Washburn and the Regents institutions to achieve this objective, and Washburn does not wish to be a member of the system which is not

adequately funded. The "proposal" also ignores the fact that full funding for the "halve the gap" program is currently being recommended in SB 281 (the companion appropriations bill to SB 210.) To delay the University's entry into the state system and to make it conditional on full funding of the third year of the Margin of Excellence achieves nothing which would not be gained by the passage of SB 210 and SB 281. Washburn supports, not only full funding for the second year of the Margin of Excellence as contained in SB 281, but also funding for the third year. If Washburn is to enter the state system, it is important that we begin the transition as soon as possible and begin it in such a way that Washburn is in an academically and financially sound position. To delay our entry by funding the University at a FY 1990 level less than the currently recommended amount, and to make this entry contingent on the third year funding, achieves absolutely nothing if the underlying premise is that Washburn become a state university.

Based on the above observations, the so-called "Washburn Proposal" does not offer a feasible plan for Washburn's entry into the state system. The conditions outlined are either redundant, superfluous, or in some cases, self-defeating. If Washburn is to become a state university, funding for the third year of the Margin of Excellence is something to which Washburn is no less committed than the existing Regents institutions, and under the provisions of SB 210 as they currently exist, Washburn will join the Regents system and work towards achieving our common goals.

## WASHBURN PROPOSAL

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  - (c) Specifically prohibit use of Educational Building Fund proceeds (EBF) for payment of debt, new construction and major maintenance for Washburn. Current major maintenance for Washburn amounts to \$500,000 - \$600,000, debt service on outstanding bonds (which are retired in 1994) amount to \$425,000, and the proposed law library addition and TV studio expansion must be funded out of local mill levy proceeds. Using current valuations, 3.5% mill levy will raise about \$1.5 million dollars per year.
  
- B. Complete independent feasibility study and preliminary program review
  - (a) Appropriate approximately \$150,000 to the Board of Regents to conduct an independent feasibility study and preliminary program review which will identify the mission of Washburn when part of the Board of Regents system and identify programs both at Washburn and existing Regents schools which would be expanded, modified, or reduced upon entry of Washburn into the system;
  - (b) Effectiveness of the substantive bill and release of the additional funding would be specifically contingent upon receipt and approval of results of such study by the board of Regents. The condition would be satisfied by filing of a Resolution from the Board of Regents approving the results of the study with the Secretary of State (or similar agency).
  
- C. Assure completion of the Margin of Excellence program and private college "Half the Gap" program.
  - (a) Delay the effectiveness of transfer of title from Washburn property to the Board of Regents to 7/1/90 (currently 7/1/89);

WASHBURN PROPOSAL

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- (b) Effectiveness of both the substantive bill and the additional funding (beyond the FY 89 amount plus 9%) is specifically contingent upon (1) successful completion of the three-year Margin of Excellence program and (2) full funding of the private college "Half the Gap" program including FY 91. Those conditions would be satisfied by the filing with the Secretary of State of a Resolution adopted by the Board of Regents that the full three-year Margin of Excellence program funding had been appropriated and the filing of a separate Resolution by the Board of Regents that the private college "Half the Gap" program had been appropriated for FY 91. It is anticipated that those Resolutions would be passed and filed shortly after conclusion of the 1990 Kansas Legislature.
- C. In the event that (a) 1990 Legislature does not appropriate funding sufficient to fully fund the third year of the Margin of Excellence program, that any funds appropriated to Washburn (except for the Fy 89 appropriation plus 9%) be transferred to the Board of Regents for their use in funding the Margin of Excellence program.