

Approved 3-27-89
Date

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS

The meeting was called to order by SENATOR AUGUST "GUS" BOGINA at
Chairperson

11:10 a.m. ~~p.m.~~ on MARCH 6, 1989 in room 123-S of the Capitol.

All members were present except:

All present

Committee staff present:

Research Department: Diane Duffy, Kathy Porter, Ellen Piekalkiewicz, Russ Mills, Laura Howard, Paul West

Revisor: Norman Furse

Committee Staff: Judy Bromich, Pam Parker

Conferees appearing before the committee:

ANNOUNCEMENTS

The Chairman welcomed a group from a leadership class in Shawnee, Kansas.

SB 187 - Secretary of SRS, authorization to sell land located in Mitchell county to U.S.D. No. 273.

Senator Lee presented testimony regarding SB 187. (Attachment 1) In answer to a question, Winston Barton, Secretary of Social and Rehabilitation Services, stated that the land referred to in SB 187 had not, to date, been appraised but that it would be before the sale.

Senator Gaines moved, Senator Johnston seconded, to report SB 187 favorably for passage. The motion carried on a roll call vote.

HB 2040 - Appropriations for FY 1989 and FY 1990, capital improvements for various state agencies.

Senator Bogina reviewed the Subcommittee Report on HB 2040 for FY 1989 and FY 1990. In answer to questions, Secretary Meinen, Department of Wildlife and Parks, stated that they are actively hatching fish at Milford Fish Hatchery. He stated that the water problem is not totally solved, however, they are working with the Division of Water Resources to develop alternative supply sources and they have expanded the capabilities of their wells on site. In regard to the alarm system at the Milford Fish Hatchery, Mr. Meinen stated that they have been through the necessary steps with the Attorney General's review, have negotiated a settlement with the design company and the system is presently being reinstalled.

Senator Doyen moved, Senator Gaines seconded, to adopt the Subcommittee Report on HB 2040 for FY 1989 and FY 1990. The motion carried.

Senator Winter moved, Senator Feleciano seconded, to report SB 2040 favorably as amended. The motion carried on a roll call vote.

SB 218 - Transfer of property to the Shawnee community mental health center.

Senator Parrish explained SB 218. Unice Ruttinger, Executive Director, Shawnee Community Mental Health Center presented testimony. (Attachments 2 and 3)

Al Nemec, Social and Rehabilitation Services, presented his testimony for SB 218. (Attachment 4) In answer to a question, Mr. Nemec stated that they do not need this land referred to in SB 218. Part of the seven acres diagrammed in Attachment 3 is partially a drainage area that will serve both the hospital and the Community Alcohol and Drug Center.

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS,
room 123-S, Statehouse, at 11:10 a.m./~~PM~~ on MARCH 6, 1989

Senator Parrish moved, Senator Salisbury seconded, to report SB 218 favorably for passage. The motion carried on a roll call vote.

SB 303 - Authorizing sale or lease of land currently used as Kansas City workshop for the blind.

Secretary Barton presented testimony for SB 303. ^(ATTACHMENT 5) Senator Johnston moved, Senator Allen seconded, to report SB 303 favorably for passage. The motion carried on a roll call vote.

HB 2117 - Investing agent for Pittsburg state university endowments and bequests.

Staff briefly reviewed HB 2117. Senator Feleciano moved, Senator Allen seconded, to report HB 2117 favorably for passage. The motion carried on a roll call vote.

The meeting was adjourned.

GUEST LIST

COMMITTEE: SENATE WAYS AND MEANS

DATE: 3-6-89

NAME (PLEASE PRINT)	ADDRESS	COMPANY/ORGANIZATION
Larry Hinton	Topeka	SRS / ADAS
Phil LaCerte	Shawnee	Shawnee Tomorrow
Bob KNIGHT	✓	✓
JEFFREY L TEEPEY	SHAWNEE	✓
MaryLee O'Connor	Shawnee	✓
J J Magyar	Shawnee	✓
Rep Conroy	Topeka	SRS
Wanda Farn	Topeka	SRS
Bob & Ann	Shawnee	Shawnee Tomorrow
John Wright	SHAWNEE	" "
Mark M. McNiel	Shawnee	" "
Smater Jim Lee	Kennett	
Linton Bartlett	Kansas City	City of Kansas City
Ken Eisenbach	Topeka	SCMHC
Eunice Rutledge	Topeka	SCMHC
Kirby L. Stegman	MAYETTA	Div. of Budget
Jim McBride	Topeka	observer
Christy L. Olyard	Shawnee	Shawnee Tomorrow
Sherry Brown	Topeka	Dept. of Admin.
Jay D. Moser	Topeka	Child. Gen. Dept.
DON DeWertt	Lyons	SELF
Alan Morgan	Lawrence	University Daily Kansas
John + Millie	Lawrence	University Daily Kansas
Paul M. Norstrand	Shawnee	Shawnee Tomorrow
Al Stenge	Topeka	MHRS/SRS
Pat King	TOPEKA	Youth Serv / SRS
Jay R. Sather	TOPEKA	MHRS / SRS
Jae Mayo	Shawnee	Chamber of Commerce
Terry Marmet	Topeka	State Hist Society
Ramon Poweris	Topeka	State Historical Society
Patricia Harmon	Shawnee	Shawnee Tomorrow
Carolyn Stollenwerk	Shawnee	Shawnee Tomorrow
Mary Entrep	Topeka	DOB
WALT DARLING	TOPEKA	DW. & BUDGET

To: Senate Ways and Means Committee

From: Senator Janis K. Lee

RE: Senate Bill 187

Date: March 6, 1989

Chairman Bogina, fellow Senators, SB 187 was requested by the USD #273 Board of Education. This bill would allow the school district to purchase the six acres of land which is presently declared surplus by the Youth Center at Beloit from the state of Kansas at a price to be negotiated by Secretary Barton and the USD #273 Board of Education. The land is immediately adjacent to the existing Beloit Jr.-Sr. High School and across the street from the Beloit Youth Center Campus. (The accompanying map indicates the approximately six acres tract with the numbers 1 and 2). USD #273 is interested in the land to even up their boundaries so that they will be able to plant a continuous protective shelterbelt on the north side of their school site. They would also like to be assured that an appropriate structure will be built on the property adjoining their land.

A local non-profit group in Beloit has offered to purchase some of the remaining land from the USD in order to build a permanent meeting place for the Ala-Teen groups. This would be an excellent place in order to reach the youth at the school. It would also be ideally located for the youth at the Beloit Youth Center who also take part in the AA activities. As was pointed out in the letter and accompanying packet given to us by Governor Hayden just recently, "Alcohol and other drug abuse is a major concern throughout our state....As we continue to improve and expand our anti-drug activities I welcome your concern, commitment, and efforts Toward A Drug-Free Kansas". This proposal would support that goal.

The parcel of land was offered for sale twice in the last several years and was not purchased by anyone. We have checked with the adjacent landowners to the east and they have advised us that they are not interested in the property. In addition we have checked with local realtors and the local economic development group and cannot find any evidence that there is any person or groups in the private sector who are interested in this tract. I have discussed this transaction with Secretary Barton of the Department of SRS and he has indicated he is also agreeable.

ATTACHMENT 1
SWAM 3-6-89

Page Two

As John Bottom, Superintendent of Schools for USD #238 stated in the accompanying letter, "The acquisition of this site by Unified School District #273 will be highly beneficial to the school district and Group 86, and I respectfully recommend its passage".

Thank you for this opportunity to appear before you on behalf of USD #273 and the people of Mitchell County.

EDUCATION
LAMPERT, Pres.
(INDY) LINDBLAD, Vice Pres.
VERNON ADAMS
BARBARA COX
WILLIAM G. FOREMAN
DARRELL FULHAGE
RODNEY WILSON

MARY ANN ROBER
LINDA REMUS, Treas.
HARRY GANTENBEIN, Attorney

Unified School District No. 273 Mitchell County

P. O. BOX 547 BELOIT, KANSAS 67420

JOHN R. BOTTOM, SUPERINTENDENT

March 2, 1989

Honorable Janis Lee
State Capitol Building
Room 402 South
Topeka, KS 66612

Dear Senator Lee:

I am writing this letter in support of Senate Bill No. 187. We have requested this bill in order for Unified School District No. 273, Beloit, to acquire some six acres of land which is presently declared surplus by the Youth Center at Beloit. This land is immediately adjacent to the existing Beloit Jr.-Sr. High School. If this bill is passed and we are authorized to acquire this land from SRS, we will utilize this property in the following manner:

Approximately one acre of this tract projects into the boundaries of Unified School District No. 273 school site. The Unified School District will retain possession of this one acre which will even up our boundaries and allow us to plant a continuous protective shelterbelt on the North side of our school site.

A non-profit group in Beloit known as Group 86, desire to purchase the balance of this tract from Unified School District No. 273, if we acquire it, for purposes of building a permanent meeting place for Alcoholics Anonymous, Ala-Teen and Ala-Non. If the Unified School District No. 273 acquires this land, we will sell or long term lease the balance to Group 86 for a building site.

We have checked with the adjacent landowner to the East which is the Guaranty State Bank and Trust Company, and they have advised us that they have no desire to acquire any part of this site and have no objections to our plans for this land. In addition, I have checked with local realtors and can find no evidence that there is any person or groups in the private sector who are or have been interested in this tract.

The acquisition of this site by Unified School District No. 273 will be highly beneficial to the school district and Group 86, and I respectfully recommend its passage.

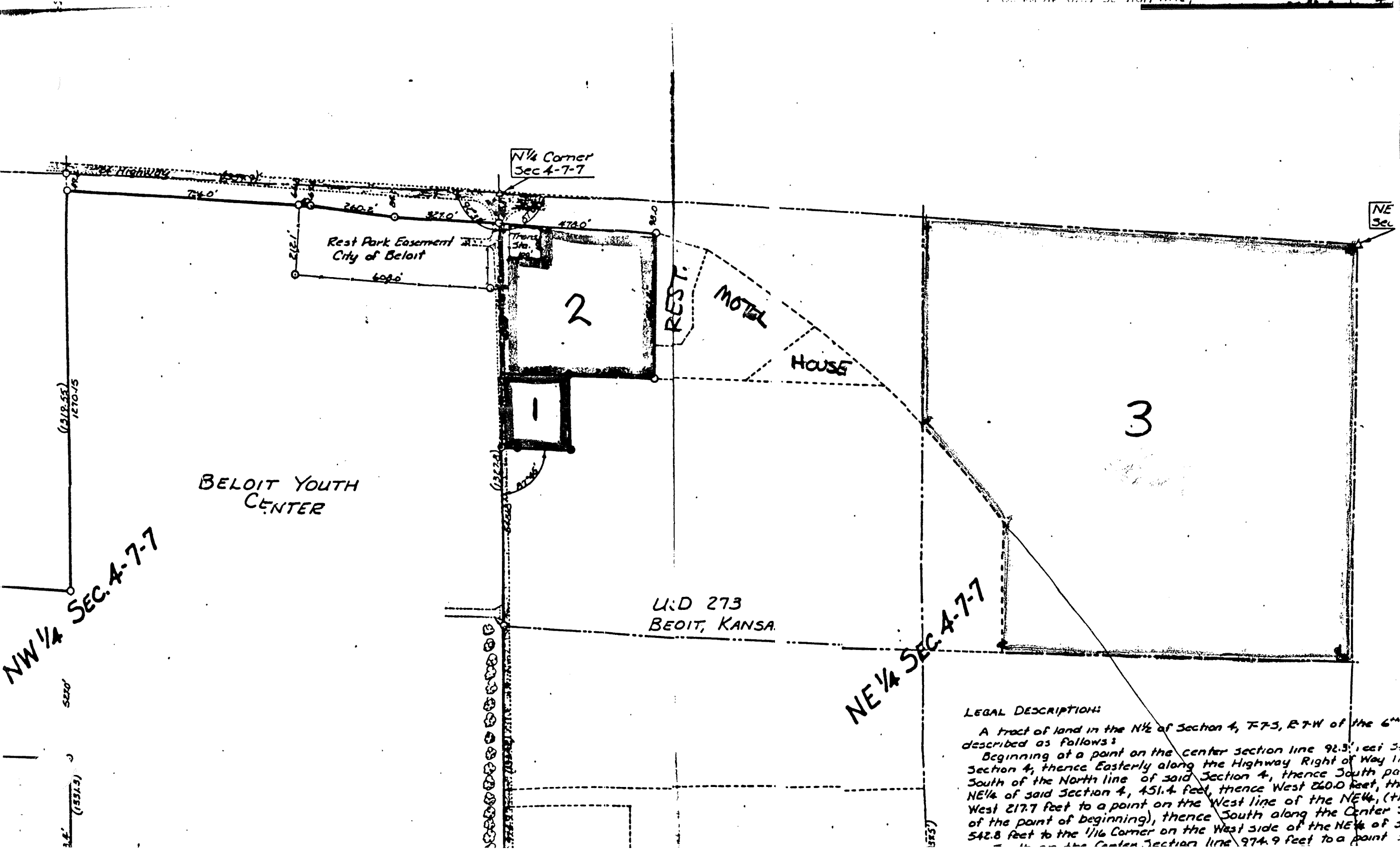
Sincerely,



John R. Bottom
Superintendent

JRB/lkr

"A Tradition of Quality Education Since 1883"



NW 1/4 SEC. 4-7-7

N 1/4 Corner
Sec 4-7-7

Rest Park Easement
City of Beloit

Tract
2

2

REST.

MOTEL

HOUSE

3

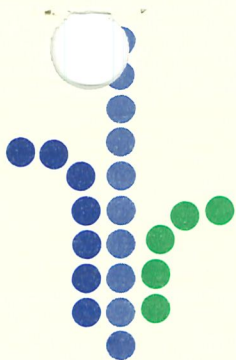
BELOIT YOUTH
CENTER

U.D 273
BELOIT, KANSA.

NE 1/4 SEC. 4-7-7

LEGAL DESCRIPTION:

A tract of land in the NW 1/4 of Section 4, T-7-S, R-7-W of the 6th
described as follows:
Beginning at a point on the center section line 92.3', etc.
Section 4, thence Easterly along the Highway Right of Way 1
South of the North line of said Section 4, thence South pa
NE 1/4 of said Section 4, 451.4 feet, thence West 260.0 feet, th
West 217.7 feet to a point on the West line of the NE 1/4, (t
of the point of beginning), thence South along the Center
542.8 feet to the 1/16 Corner on the West side of the NE 1/4 of 3
on the Center section line 974.9 feet to a point



Shawnee Community Mental Health Center

2401 West Sixth Topeka, Kansas 66606 (913) 233-1730

PRESENTATION TO SENATE WAYS AND MEANS COMMITTEE

March 6, 1989

Introduction

I am Eunice Ruttinger, the Executive Director of Shawnee Community Mental Health Center in Topeka. Shawnee Community Mental Health Center is a not-for-profit organization which provides comprehensive mental health and alcohol and drug services to Shawnee County citizens. The Mental Health Center has 87 full time equivalent positions and serves over 3,500 clients annually with a budget of over \$3 million. The programs provided are:

1. 24-hour emergency services;
2. Community support services for the long-term mentally ill;
3. Outpatient services for adults;
4. Services for Alcohol Related Problems (SARP).

The Mental Health Center is requesting your support of SB 218 which will transfer land on Topeka State Hospital grounds at Third and Oakley to Shawnee Community Mental Health Center for purposes of building a facility to house our alcohol and drug programs, SARP. This type of legislation was initiated in 1979. At that time, TARC (Topeka Association for Retarded Citizens) had land transferred to them that was located on the campus of Kansas Neurological Institute. This land was used to build residential facilities for the mentally retarded. In our formal contacts with Winston Barton, Secretary of SRS, with the Commissioner of Mental Health, Mr. Al Nemec, and with the Commissioner of Alcohol and Drug Abuse Services, Mr. Andrew O'Donovan, they have express enthusiastic support of this bill.

SARP programs have been provided to the community for over 18 years. During this time, SARP has provided services from ten different locations. Most of the facilities have been older residences, rented and in poor condition. Because of lack of funding, SARP, like most public-funded alcohol/drug programs in the State of Kansas, has been unable to lease or purchase appropriate facilities. Through a recent grant from ADAS, we have been able to lease renovated facilities for some of our programs. However, the facilities were cheaply built over twenty years ago and have been poorly maintained over the years. They will be costly to keep in good repair for any length of time. Also, these facilities are located in East Topeka, isolated from most other social services in the community and several miles from other SARP programs.

Board Officers
Mayre Hoffman
President

Rita Wolf
Vice-president

W. Patrick Russell
Secretary/Treasurer

Executive Director
Eunice Ruttinger

ATTACHMENT 2
SWAM 3-6-89

SARP is the only licensed alcohol and drug program in the community that provides a complete range of alcohol/drug treatment services to the general public of Topeka and regional area regardless of their ability to pay. The SARP programs receive funding from the Shawnee Community Mental Health Center funds, SRS-Alcohol and Drug Abuse Services, City of Topeka and Shawnee County. Some fees are also collected from insurance and individual clients. In 1988, 1,488 clients were served in the SARP program.

At the point land would be transferred from Topeka State Hospital to Shawnee Community Mental Health Center, we would propose to build a facility that would house all SARP programs except the halfway house. The facility would be new construction funded with existing resources. We will explore taking advantage of the Pooled Loan Program through the Kansas Development Finance Authority. We would not be able to afford the expense of building a new facility without donated ground. The SARP programs need to be located in fairly close proximity to medical facilities, law enforcement agencies, social services, mental health and other alcohol and drug agencies. The location will accommodate the building, parking for 80 vehicles and adequate outdoor space for therapeutic recreational activities.

The space needs for the various program components are as follows:

A. Detoxification, Intake, Evaluation and Referral Services.

This component will need space to accommodate the existing 19 beds plus an additional 6 expansion beds. Total = 25 beds, 6 staff offices, drug screening area, 1 group room, living area, snack area/kitchenette, and one storage area = 5,100 sq. ft.

B. Intermediate Care, Evening Care, Outpatient.

This component will need space to accommodate the existing 30 beds, plus an additional 8 expansion beds. Total = 38 beds, 11 staff offices, 3 group rooms, 1 large living area, 3 study/TV areas, snack area/kitchenette and one storage area = 8,500 sq. ft.

C. Reintegration Services (This program would be added at a later date as either an expansion on the current facility or as a separate facility).

This component will need space to accommodate the 30 existing beds, plus an additional 10 expansion beds. Total = 40 beds, 2 kitchenette partments for live-in resident managers, 6 offices, 1 large living area, 2 study areas, 1 TV area, 2 group rooms, snack area/kitchenette and 1 storage area = 9,100 sq. ft.

D. Outpatient and Aftercare.

This component will require space for 3 staff offices and 2 group rooms = 600 sq. ft.

E. Administration/Business Offices.

4 administrative offices, 1 computer room and 1 companion area to accommodate office staff, 1 copying machine room and 1 supply area = 2,000 sq. ft.

F. Common Areas (To be used by all components).

Kitchen	=	500 sq. ft.
Food Storage	=	200 sq. ft.
Dining/Meeting Room	=	2,000 sq. ft.
Recreation Area	=	1,000 sq. ft.
2 Conference Rooms	=	<u>1,000 sq. ft.</u>
		4,700 sq. ft.

The total for the above components is 20,900 sq. ft. and does not include a maintenance/housekeeping area, hallways or restrooms. Also, a storm shelter would be required plus additional space to house the furnace and electrical equipment.

Conclusion

In conclusion, I ask your support of SB 218 to transfer land at Topeka State Hospital to Shawnee Community Mental Health Center.

Thank you.

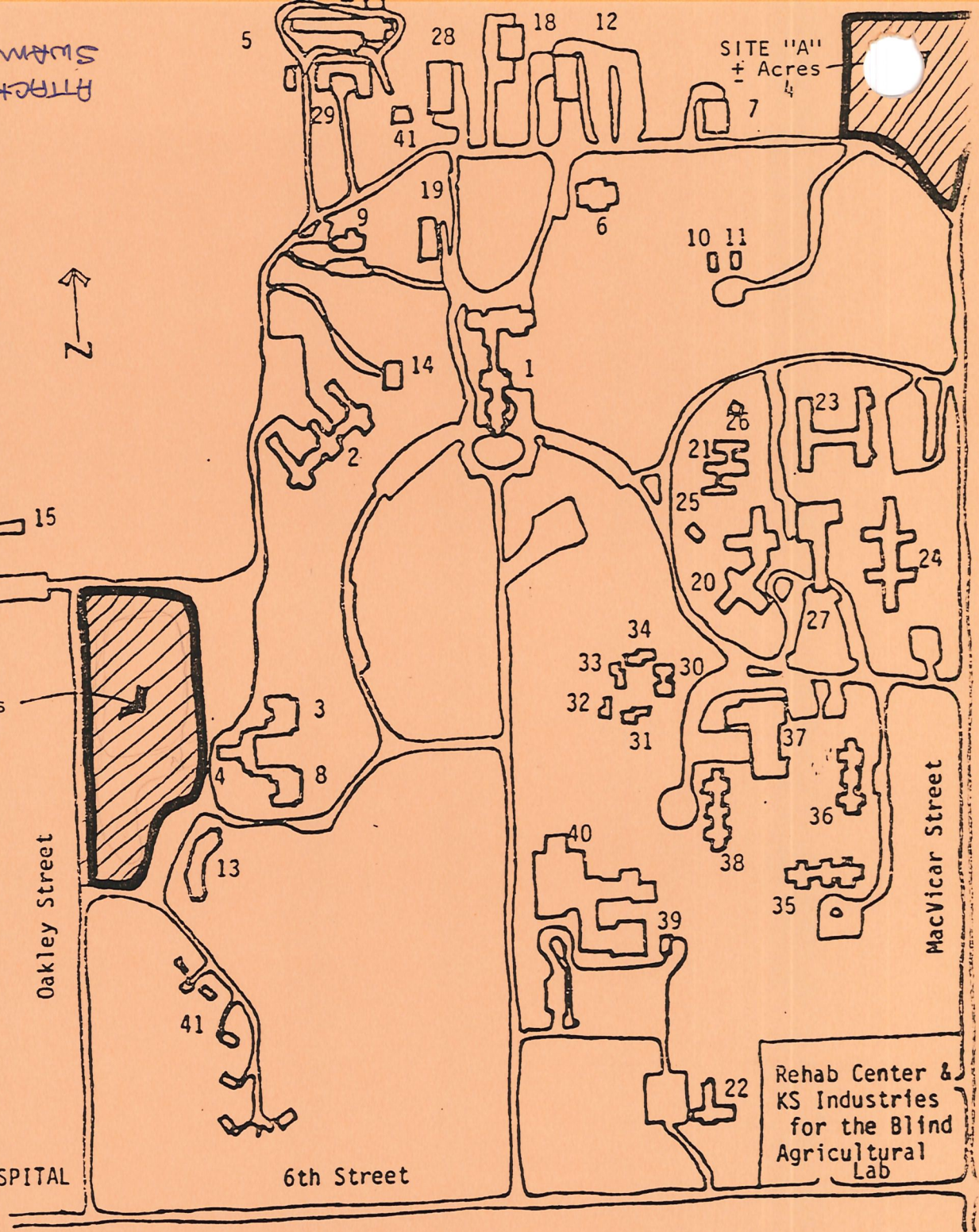
ATTACHMENT 3-SWAM

SITE "A"
± Acres
4

SITE "B"
± Acres
7

Rehab Center &
KS Industries
for the Blind
Agricultural
Lab

TOPEKA STATE HOSPITAL



1. Center Bldg.	1900	14. Therapeutic Work Center	1950	29. Mechanical Warehouse	1959
2. Biddle	1910	15. Aichhorn	1955	30. Erickson Lounge	1964
3. Perry	1912	16. Gerard	1955	31. Erickson #1	1964
4. Staff/Deve & Training	1913	17. Sullivan	1955	32. Erickson #2	1964
5. Engineering/ Grounds	1913	18. Power Plant	1956	33. Erickson #3	1964
6. Old School	1916	19. Old Auditorium	1956	34. Erickson #4	1964
7. Greenhouse	1916	20. Ray	1957	35. Jarrett	1964
8. Feldman	1929	21. Kirkbride	1957	36. Rapaport	1964
9. Smith-Wilson	1930	22. Adams Educ	1957	37. Southard	1964
10. Quonset	1950	23. Aul	1957	38. Boisen	1964
11. Quonset	1950	24. Brigham	1957	39. Slagle	1965
12. Commodity Warehouse	1950	25. Coffee Shop	1957	40. Karl Menninger Education & Activity Center	1982
13. Topeka Area	1950	26. Dental & Eye Clinic	1957	41. Staff Housing	1947-1954
		27. Eastman	1957		
		28. Laundry	1958		

KANSAS DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES

Winston Barton - Secretary

Statement regarding: S.B. 218

Title: AN ACT relating to the transfer of certain state property located in Topeka, Kansas, to the Shawnee community mental health center.

Purpose: Transfer of certain state property located in Topeka, KS to the Shawnee Community Mental Health Center.

Background:

This legislation would transfer property at Topeka State Hospital to the Shawnee Community Mental Health Center. The property would be retained under control of the Shawnee Community Mental Health Center until such time as they do not use it for the purposes intended, whereupon title would revert back to the State of Kansas.

Fiscal Impact:

None. Any expenses incurred for the transfer shall be assumed by the Shawnee Community Mental Health Center.

SRS Recommendation:

SRS supports this legislation. Shawnee Community Mental Health Center intends to use the property to develop a facility for the treatment of those who have alcohol and drug abuse problems. The program has the active and full support of the Department. The Community Mental Health Center has had difficulty in acquiring low cost property in the Topeka area to develop this program. Furthermore, there is a past precedent when a similar transfer of land was made from KNI to the Topeka Association of Retarded Citizens (TARC). TARC is the major provider of services for the mentally retarded and developmentally disabled in the Topeka area. Shawnee Community Mental Health Center is a major provider for the mentally ill in the Topeka area.

Al Neme

Al Neme, Commissioner
Mental Health & Retardation Services
913/296-3773

ATTACHMENT 4
SWAM 3-6-89

Kansas City/Kansas Industries for the Blind

In July 1988, Rehabilitation Services transferred operation of the Kansas City Workshop of Kansas Industries to the Blind to Wichita Industries and Services for the Blind (WISB).

Rehabilitation Services awarded a \$250,000 grant to WISB to help offset the financial loss that WISB was expected to experience in managing the Workshop. This subsidy was authorized by the 1988 Legislature. A five-year schedule of decreasing subsidies includes \$250,000 for the second year. This subsidy is included in the fiscal year 1990 budget request.

Assets transferred to WISB, including raw material, finished goods and accounts receivable, totalled about \$688,100. After four months under WISB direction, monthly financial statements for the Kansas City Workshop indicated that deficit funding for operations was being arrested.

However, the Workshop experienced a significant mid-winter decline in business. The Workshop relies heavily on "state-use business" and federal business. Typically, mid-winter is slow time for this type of business. Despite slow sales during December and January, products were manufactured and held in inventory.

Then, effective January 23, WISB management decided to place 13 employees of the Workshop on temporary lay-off status. This layoff reflects WISB's business approach, rather than a welfare approach, to operation of the Workshop. (Employees were offered the option of reduced work weeks or layoff. They chose layoff.) Employees remaining at the plant include the plant manager, maintenance manager, secretary and a warehouseman. Sales during January were \$2,933 with a resultant loss for the month of \$10,136.

WISB management is putting forth tremendous effort to provide new products for Kansas City workers. WISB visited ITW-Minigrip, a New York-based manufacturer, to discuss the possibility of a contract. The management team also visited the National Industries for the Blind Government Business Division Offices in Alexandria, Virginia, to make a formal presentation to their staff promoting the capabilities of the Kansas City plant. As a result of these visits, several new products are being evaluated for Kansas City Workshop.

WISB has recently been informed by the General Services Administration of their request to Federal Prison Industries for clearance on 15,000 mattresses as soon as possible. Once clearance is received, GSA will specifically request that the mattress orders be allocated to the Kansas City Workshop. In addition, WISB is negotiating with the University of Kansas for a mattress order, but a firm commitment had not been received as of March 3, 1989.

WISB President Linda Merrill has reaffirmed her organization's commitment to the Kansas City Workshop employees and to accumulating a quantity of orders sufficient to recall the employees as soon as possible. Through negotiations with organizations such as ITW-Minigrip, extensive efforts are underway to diversify the Workshop's product line over the long-term.

(MAS 3-6-89)

Winston Barton, Secretary
Social and Rehabilitation Services
296-3271
March 6, 1989

ATTACHMENT 5
SWAM 3-6-89