

Approved August 4, 1989  
Date

MINUTES OF THE House COMMITTEE ON Transportation

The meeting was called to order by Rex Crowell at  
Chairperson

1:30 ~~am~~/p.m. on April 3, 1989 in room 519-G of the Capitol.

All members were present ~~except~~

Committee staff present:

Bruce Kinzie, Revisor of Statutes  
Hank Avila, Legislative Research Department  
Donna Mulligan, Committee Secretary

Conferees appearing before the committee:

Mr. Craig Grant, Kansas National Education Association  
Mrs. Judy Runnels, Economic Lifelines  
Mrs. Mary Turkington, Kansas Motor Carriers Association  
Ben Barrett, Legislative Research Department

The meeting was called to order by Chairman Crowell and the first order of business was a hearing on SB-380 concerning sales and compensating use tax for funding highways and education.

Mr. Craig Grant, Kansas National Education Association, testified in support of SB-380. (See Attachments 1 and 2)

Mr. Ben Barrett, Legislative Research Department, briefed the Committee on SB-380.

Mrs. Judy Runnels, Economic Lifelines, testified in support of SB-380.

Mrs. Mary Turkington, Kansas Motor Carriers Association, testified in support of SB-380. (See Attachment 3)

Committee discussion and questioning followed.

A motion was made by Representative Empson that SB-380 be recommended favorable for passage. The motion was seconded by Representative Lawrence.

A substitute motion was made by Representative Blumenthal to amend SB-380 by taking the distribution and put it all on a per pupil allotment. (See Attachment 4) The motion was seconded by Representative Allen. Motion failed.

A substitute motion was made by Representative Roenbaugh that SB-380 be amended in Line 239 and 240 to read 50 percent. The motion was seconded by Representative Shore. Motion failed on a division 10-8.

CONTINUATION SHEET

MINUTES OF THE House COMMITTEE ON Transportation,  
room 519-S, Statehouse, at 1:30 ~~xxx~~ p.m. on April 3, 1989

A substitute motion was made by Representative Gross that SB-380 be tabled. The motion was seconded by Representative Guldner. Motion failed on a voice vote.

A substitute motion was made by Representative Dean that SB-380 be amended by striking all of Line 201 and changing 18th in Line 202 to 9th; striking all of Line 233 and changing 18th to 9th in Line 234. The motion would make the full 1/2 cent for schools. The motion was seconded by Representative Gross. The substitute motion failed on a voice vote.

Representatives Gross and Dean requested to be recorded as voting "no".

A conceptual substitute motion was made by Representative Guldner that SB-380 be amended to only have the 1/4 cent for highways and subtract out the portion for education. The motion was seconded by Representative Shore. Motion failed on a division 10-8.

A conceptual substitute motion was made by Representative Shore to amend SB-380 to be 1/4 cent for highways and of the 1/4 cent currently going to education have 70 percent go to the SDEA, 20 percent to state aid on a per pupil basis, and 10 percent go to fund the state water plan. The motion was seconded by Representative Lucas. Motion failed on a division 9-8.

A substitute motion was made by Representative Guldner that SB-380 be amended making it 1/2 cent for highways and none for education. The motion was seconded by Representative Shore. Motion failed.

A vote was taken on the original motion by Representative Empson to report SB-380 favorable for passage. The motion carried on a division 11-6.

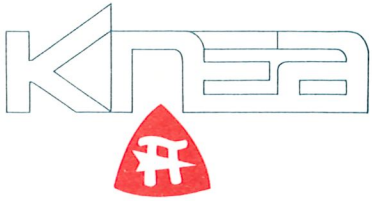
Representatives Gross, Blumenthal, Allen, Justice and Guldner requested to be recorded as voting "no".

The meeting was adjourned at 3:30 p.m.

  
Rex Crowell, Chairman

PLEASE PRINT

NAME	ADDRESS	COMPANY/ORGANIZATION
Juan Siefert	Topeka	Intern/Rep. Kline
PAUL W. MATTHEWS	OKLA CITY, OK	HIGHWAY USERS FEDERATION
Rick Kready	Topeka	KPL Gas Service
Ray Collins	Topeka	K-NEA
Craig Grant	Topeka	IT-NEA
ED DE SOIGNIE	TOPEKA	KANSAS CONTRACTORS ASSOC
NORMAN L. REYNOLDS	TOPEKA	ICASS
Marge Turrington	Topeka	Ks Motor Carriers Assoc
Tom Whitaker	Topeka	Ks Motor Carriers Assn
Patrick Sturley	Topeka	Ks Good Roads
Ann H. Berger	Oakland TK,	O. T. K.S.
Judy Rannels	Topeka	Economic Pipelines
Quinn Webster	Topeka	League of Women Voters
Dan Ramlow	Topeka	Ks. Contractors Assn.
Millie Maurer	Wichita	Seelye Co.
Cathy Holdeman	Wichita	City of Wichita
Jenn Coulter	Topeka	Ks Contractors Assn.
Warren Parker	Manhattan	Kansas Farm Bureau
Anne Smith	Topeka	Hein & Ebert
Ed Masterson	Topeka	League of Women Voters
Lee Suller	Manhattan	Kansas Farm Bureau



Craig Grant Testimony Before The  
House Transportation Committee  
Monday, April 3, 1989

Thank you, Mr. Chairman. I am Craig Grant and I represent the Kansas-NEA. I appreciate this opportunity to visit with the committee about SB 380.

I have never testified before this committee and do not profess to have any knowledge about highway construction or maintenance other than having travelled southeast Kansas enough to know something needs to be done for that area of the state. What I want to talk to you about are the concepts embodied in SB 380.

Kansas-NEA supports SB 380 and its dedication of  $\frac{1}{2}$  of the sales tax increase to the financing of schools. We would not be supportive if the language was not in new sections six and seven which guarantees that the funding would be an enhancement rather than replacement dollars for that amount already allocated by the state. We all have long sought to get the state's share of financing up to the 50% level. We are at 43.8% this year. SB 380, hopefully with a growing amount of revenue each year, would approach the 49% level of funding--the highest level since the enactment of the school district equalization act.

A word or two about the allocation formula in new section five of the bill. Sending 75% of the funding through our SDEA formula and 25% on a per pupil basis will guarantee that all school districts will benefit from the increased revenue. There would be no "no aid" districts as we know them presently with this money. Assuming the revenue of  $\frac{1}{4}$  cent sales tax is \$47 million, \$11.75 million would be distributed on a per pupil basis providing

a grant of around \$30 per each pupil in the state. The remaining \$35.25 million would be distributed through the equalization formula which we will, hopefully, soon revise.

We have all reflected on the school district printouts for study which reflect the new valuations under reappraisal and classification. Although at first glance the actual mill levy numbers are not too scary, it is evident that shifts within districts will occur. Several school district people--people who know and understand school finance--have mentioned that the printout would look much better to all if another 40 to 50 million dollars were in the formula. The representatives from "no aid" districts also remind us not to overlook their needs. This proposal solves both problems and should allow for stability in the school funding during the next few years.

Presently, elementary and secondary schools receive about 39-40% of the state's general fund. This number fluctuates little from year to year. Kansas-NEA welcomes the opportunity to receive 50% of a new income dedicated to enhance the regular funding of our schools.

Kansas-NEA supports the concepts embodied in SB 380 and hopes that this committee, the entire legislature, and governor will agree with us. When our 800 teachers, school board members, and parents rallied March 20 in the snow, they indicated that it was time to "Support Our Schools." We are hoping this legislature will heed our call. Thank you for listening to the concerns of our members.

Grant

# Kansas State Department of Education

Kansas State Education Building

120 East 10th Street Topeka, Kansas 66612-1103



March 28, 1989

TO: Senator Fred Kerr

FROM: State Department of Education and  
Legislative Research Department

SUBJECT: 1989 Senate Bill 380--Estimated State Aid  
to Unified School Districts

The attached computer printout (L8947) provides the estimated ancillary state aid and basic state aid per pupil received by each unified school district during the 1989-90 school year. The printout is based upon 1989 House Bill 2085 as amended by the House Education Committee. It is estimated that the school districts will receive approximately \$47.1 million as a result of 1989 Senate Bill 380 during the 1989-90 school year.

Listed below is a column explanation of the printout.

### COLUMN EXPLANATION

- Column 1 - September 20, 1989, Estimated FTE enrollment
- 2 - 1989-90 Estimated ancillary state aid
- 3 - 1989-90 Estimated basic state aid per pupil
- 4 - 1989-90 Total state aid under Senate Bill 380  
(Column 2 + 3)

COUNTY NAME	#	EST. 9-20-89 FTE	(1)	(2)	(3)	(4)
DISTRICT NAME	#	ENROLLMENT	ANCILLIARY STATE-AID	STATE AID PER STUDENT	TOTAL (2 + 3)	
XX						
ALLEN	001					
MARMATON VALLEY	D0256	308.0	37,209	8,895	46,104	
IOLA	D0257	1,750.0	112,555	50,540	163,095	
HUMBOLDT	D0258	630.0	46,566	18,194	64,760	
ANDERSON	002					
GARNETT	D0365	930.0	111,458	26,858	138,316	
CREST	D0479	250.0	0	7,220	7,220	
ATCHISON	003					
ATCHISON CO COMM SCHOOLS	D0377	790.0	84,753	22,815	107,568	
ATCHISON PUBLIC SCHOOLS	D0409	1,675.0	149,669	48,374	198,043	
BARBER	004					
BARBER COUNTY NORTH	D0254	785.0	100,039	22,671	122,710	
SOUTH BARBER	D0255	313.5	59,162	9,054	68,216	
BARTON	005					
CLAFLIN	D0354	237.0	44,057	6,845	50,902	
ELLINWOOD PUBLIC SCHOOLS	D0355	554.0	60,302	16,000	76,302	
GREAT BEND	D0428	3,210.0	329,774	92,705	422,479	
HOISINGTON	D0431	731.0	77,214	21,111	98,325	
BOUREON	006					
FT SCOTT	D0234	2,020.0	156,578	58,338	214,916	
UNIONTOWN	D0235	475.5	34,082	13,732	47,814	
BROWN	007					
HIAWATHA	D0415	1,180.0	115,542	34,078	149,620	
BROWN COUNTY	D0430	630.0	46,239	18,194	64,433	
BUTLER	008					
LEON	D0205	682.0	55,364	19,696	75,060	
REMINGTON-WHITEWATER	D0206	489.5	68,302	14,137	82,439	
CIRCLE	D0375	1,210.0	137,825	34,945	172,770	
ANDOVER	D0385	1,600.0	157,158	46,208	203,366	
ROSE HILL PUBLIC SCHOOLS	D0394	1,340.0	83,341	38,699	122,040	
DOUGLASS PUBLIC SCHOOLS	D0396	745.0	47,297	21,516	68,813	
AUGUSTA	D0402	1,907.0	23,121	55,074	78,195	
EL DORADO	D0490	2,000.0	189,422	57,760	247,182	
FLINTHILLS	D0492	230.0	36,076	6,642	42,718	
CHASE	009					
CHASE COUNTY	D0284	540.0	62,902	15,595	78,497	























		(1)	(2)	(3)	(4)
COUNTY NAME	#	EST. 9-20-89 FTE	ANCILLIARY STATE-AID	STATE AID PER STUDENT	TOTAL (2 + 3)
DISTRICT NAME	#	ENROLLMENT			
XX					
THOMAS	097				
BREWSTER	D0314	139.5	2,134	4,029	6,163
COLBY PUBLIC SCHOOLS	D0315	1,204.0	136,484	34,772	171,256
GOLDEN PLAINS	D0316	137.0	20,044	3,957	24,001
TREGO	098				
WAKEENEY	D0208	612.0	66,366	17,675	84,041
WABAUNSEE	099				
ALMA	D0329	501.9	59,918	14,495	74,413
WABAUNSEE EAST	D0330	583.0	53,174	16,837	70,011
WALLACE	100				
WALLACE COUNTY SCHOOLS	D0241	315.0	37,867	9,097	46,964
WESKAN	D0242	103.0	0	2,975	2,975
WASHINGTON	101				
NORTH CENTRAL	D0221	172.0	2,959	4,967	7,926
WASHINGTON SCHOOLS	D0222	390.0	31,650	11,263	42,913
BARNES	D0223	382.0	39,647	11,032	50,679
REPUBLICAN VALLEY	D0224	375.0	31,598	10,830	42,428
WICHITA	102				
LEOTI	D0467	541.0	116,458	15,624	132,082
WILSON	103				
MIDWAY	D0387	383.5	29,681	11,075	40,756
NEVESHIA	D0461	733.0	53,242	21,169	74,411
FREDONIA	D0484	863.0	77,096	24,923	102,019
WOODSON	104				
WOODSON	D0366	565.0	47,855	16,317	64,172
WYANDOTTE	105				
TURNER-KANSAS CITY	D0202	3,825.0	178,085	110,466	288,551
PIPER-KANSAS CITY	D0203	990.0	59,317	28,591	87,908
BONNER SPRINGS	D0204	2,145.0	189,007	61,948	250,955
KANSAS CITY	D0500	21,825.1	1,748,420	630,309	2,378,729
XX					
STATE TOTALS		408,124.4	35,274,451	11,786,624	47,061,075

STATEMENT

By The

KANSAS MOTOR CARRIERS ASSOCIATION

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In strong support of Senate Bill 380 which provides funding for education and major support of local street and highway needs.

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Presented to the House Transportation Committee, Rep. Rex Crowell, Chairman; Statehouse, Topeka, Monday, April 3, 1989.

MR. CHAIRMAN AND MEMBERS OF THE COMMITTEE:

I am Mary E. Turkington, Executive Director of the Kansas Motor Carriers Association with offices in Topeka. I appear here today along with Tom Whitaker, our Governmental Relations Director; on behalf of our 1,550 member-firms and the highway transportation industry.

We strongly support the Economic Lifelines program submitted initially to this committee on February 16, 1989. That program not only supported substantial tax increases for an urgently-needed comprehensive highway program for Kansas, but also supported additional monies for school aid represented by the quarter percent sales tax increase for education which has been introduced and passed by the Senate in Senate Bill 380.

The Senate bill returns nearly all of the one-half percent increase in the sales tax to local units. School districts, on a per-pupil basis and through the equalization formula, would receive the benefit of the one-quarter percent revenue stream for education. Frankly, I sincerely believe that this Legislature will be grateful for that revenue to be available to fund schools next year and in the years to come.

All of us, including the business community, keep saying that education is so very important. I know all of us believe that it is. Senate Bill 380 affords us the opportunity to provide funding, other than present general fund revenues -- and increased property taxes -- to meet the needs of education. I hope you will think seriously about this opportunity.

In addition to returning money to local school districts, Senate Bill 380 also returns almost all of the quarter percent sales tax dollars for highway purposes to local city and county units. I know the local units like this funding proposal. Only 25% of the quarter percent would go to the state highway fund.

Local units would continue to share 40.5% of the present fuel tax dollars, would receive 75% of the proposed quarter percent sales tax dollars under 380 and the state highway fund would retain all motor fuel tax revenues from the fuel tax increases proposed in House Bill 2014.

Mr. Chairman and members of the Committee, I believe we have an extraordinary opportunity to address two urgently needed funding needs and return most of the dollars right back home to the local level. It is a sound concept, we believe. We urge your support for Senate Bill 380.

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2-2

PROPOSED AMENDMENT TO SENATE BILL NO. 380

As Amended by Senate Committee

On page 7, in line 238, by striking all after the period; by striking all in lines 239, 240 and 241; in line 263, by striking the colon; by striking all in lines 264 and 265;

On page 8, by striking all in line 266; in line 267, by striking "(2)"; in line 268, by striking "basic education aid account of the"; in line 270, by striking all after "(b)"; by striking all in lines 271 through 279; in line 280, by striking "(c)"; in line 289, by striking "basic education aid"; in line 290, by striking "account of the";