

Approved March 27, 1989
Date

MINUTES OF THE HOUSE COMMITTEE ON PENSIONS, INVESTMENTS AND BENEFITS

The meeting was called to order by Rep. Vernon L. Williams at
Chairperson

8:02 a.m./~~p.m.~~ on March 9, 1989 in room 527-S of the Capitol.

All members were present except:

Rep. Wilbert - Excused Rep. Wells - Excused

Rep. Long - Excused

Rep. Shallenburger - Excused

Committee staff present:

Alan Conroy

Gordon Self

Richard Ryan

Mary Meier

Conferees appearing before the committee:

The Hearing was opened on HB-2451.

Hon. Robert T. Stephan, Attorney General, State of Kansas, appeared as a proponent for the bill. He was welcomed to the Committee hearing by Chairman Williams. Mr. Stephan outlined the proposed pilot project, stressing that it would serve as a model if enacted, for other and future child care centers. Research into the project had been made by his office. His testimony is attached (Attachment 1). Questions followed, by Chairman Williams and other Committee members.

Julene Miller, of the Attorney General's staff, appeared as a proponent of the bill, both in her capacity as a State employee and as a working mother. Her testimony is attached (Attachment 2).

Jane Kemp, private day care center director, appeared as a proponent of the bill, stressing the need for day care centers to supplement those now in existence. No written testimony was provided.

Charles Dodson, KAPE, appeared briefly in support of the bill. He spoke in favor of a "model" program as opposed to a "pilot" program, and emphasized the need for such a project. His testimony is attached. (Attachment 3).

The meeting adjourned at 8:29 a.m.



Representative Vernon L. Williams
Chairman

Please PRINT Name, Address, the organization you represent, and the Number of the Bill in which you are interested. Thank you.

NAME	ADDRESS	ORGANIZATION	BILL NO.
Lita & Wolf	Topeka	KDHR	2451
Rebecca A. Ross	Topeka	MH/MR	
Jane E. Kemp	Topeka	Lakeshore Learning Center	2451
Bucky Seibel	Topeka	AG	2451
Nancy Lindbergh	Topeka	AG	2451
Charlie Dobson	Topeka	KAPE	2451
Margaret Byington	Topeka	SRS	2451
James A. Ladd	Wichita	KS77A	
Basil Conroy	Topeka	KRTA	
SUSAN IRZAT	Topeka	DOA	4278
Sherry Brown	Topeka	DOA	2404
Tess Bannin	Topeka	KAPE	2451
Theresa Marie Suckale	Topeka	AG	2215
Julene Miller	Topeka	AG	2215



STATE OF KANSAS

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Testimony of Attorney General
Robert T. Stephan

Before the House Pensions, Investments and Benefits Committee
RE: House Bill 2451, Pilot Day Care Program
March 9, 1989

For years I have felt a day care center for the children of state employees was needed. In Kansas, our work force has changed drastically during the past few decades. Increasingly, both parents work outside the home. This results in a need for quality child care when neither the father nor mother stays home with the children. Women now make up 42.5% of the work force and 46.24% in state government.

I view child care as a work-related and economic issue in addition to a personal, family problem. I see the connection between economic prosperity and high quality, affordable child care. If parents are to be productive workers, their children must be well cared for while they are on the job.

The legislators working with me on this project are:

Majority Leader Bob Miller
Rep. Barbara Allen
Rep. Ginger Barr
Rep. Nancy Brown
Rep. Jim Lowther
Rep. Jo Ann Pottorff
Rep. Keith Roe

Assistant Minority Leader
Bill Reardon
Rep. Ken Groteweil
Rep. Katha Hurt
Rep. Kathleen Sebelius
Rep. Joan Wagnon
Rep. Donna Whiteman

In seeking information, I surveyed all the states to find out what they were doing in state supported child care. I heard from

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ATTACHMENT # 1

38 states and found that 20 states have some form of child care provided for state employees. Many states have found that a state owned day care center helps reduce employee turnover, reduces employee absenteeism, improves the state's ability to attract employees, improves employee attitude about its employer, positively affects work behaviors and improves the states image.

This bill authorizes the Department of Administration to implement a pilot project to provide quality child care services for state employees. It would serve as a model for other employers, especially those in the private sector. The location of the center would be selected by the Department of Administration and would be within one-mile of the state capitol although I believe an on-site center is preferable. It's operation would be awarded to a private organization through a competitive bid process.

The initial cost to the state would be in assisting in the renovation of a facility and the operational start-up costs estimated at \$200,000. This would pay for such things as kitchen equipment and supplies, classroom furnishings, outdoor playground equipment, and personnel costs in setting up the center. A breakdown of costs experienced by a similar pilot in Florida is attached to my statement.

I would like to suggest an amendment to this bill. In section (d) it states that the child care center will be financially self-sufficient and offset by fees charged to those using the program. It then states in line 44 that requests for proposals may provide for a sliding fee schedule with fees charged on the basis of the employee's household income. It was my intent along with

those legislators who worked with me on developing this bill that a small amount of additional state funds would be used to assist those employees needing financial help. This would be modeled after the school lunch program in our public schools. I believe the state should commit to assisting those employees who cannot afford the state sponsored center.

The economic impact that child care has on Kansas' current and future labor force depends on the attention we give it. State government cannot ignore its responsibilities in fostering policies and practices that improve the quality of work and family life of its employees. This pilot will open the door to family-supportive work policies in Kansas government. Child care is the kind of preventive program that is a good investment for Kansas' taxpayers.

The legislature is now considering a tax break for employees in the private sector who have a day care program. Surely the state can do no less than institute a program of its own.

**ESTIMATED START-UP
FOR STATE EMPLOYEE CHILD CARE CENTERS**

<u>EXPENDITURE</u>	<u>ONE TIME INITIAL START-UP</u>	<u>NINE MONTHS OPERATIONAL SUBSIDY</u>	<u>TOTAL</u>
<u>FURNISHING, EQUIPMENT AND SUPPLIES</u>			
Office Equipment/Supplies	\$ 1,500.00	\$ - 0 -	\$ 1,500.00
Kitchen Equipment/Supplies	2,000.00	- 0 -	2,000.00
Maintenance/Laundry Equipment and Supplies	1,000.00	350.00	1,350.00
Classroom Furnishing/ Equipment (OCO)	6,000.00	2,000.00	8,000.00
Educational Equipment/ Supplies (Indoor)	5,500.00	4,000.00	9,500.00
Program Supplies/Consumables	250.00	- 0 -	250.00
Outdoor/Playground Structures and Equipment	7,000.00	3,000.00	10,000.00
<u>PERSONNEL COST</u>			
Recruitment & Screening	300.00	- 0 -	300.00
Salary Subsidy	- 0 -	10,800.00	10,800.00
Substitutes	- 0 -	900.00	900.00
<u>OPERATIONAL COSTS</u>			
Licensure fees, Insurance, Data Processing, Audit, etc.	2,000.00	900.00	2,900.00
Telephone, Utilities, Rent, Maintenance, etc.	850.00	3,150.00	4,000.00
Promotion/Printing/Postage	900.00	450.00	1,350.00
Travel/Staff Development	- 0 -	400.00	400.00
* Food (Meals and Snacks)	1,000.00	9,000.00	10,000.00
<u>TOTAL FOR EQUIPMENT AND OPERATIONAL START-UP</u>			
	\$ 28,300.00	\$ 34,950.00	\$ 63,250.00
<u>FACILITY RENOVATION</u>	\$120,000.00	- 0 -	\$ 120,000.00

Estimated renovation of state-owned property is based on \$37.50/sq. ft. for 3,200 sq. ft. (40 sq. ft. per child X 80 children)

TOTAL COSTS PER CENTER **\$ 183,250.00**

* Food costs may be deleted if the center qualifies for the USDA Child Care Food Program.



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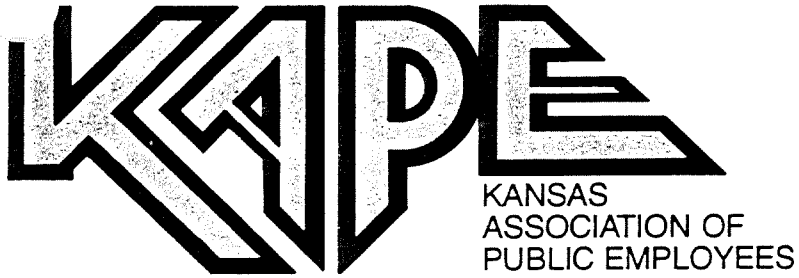
TESTIMONY OF JULENE L. MILLER
DEPUTY ATTORNEY GENERAL
BEFORE THE HOUSE PENSIONS,
INVESTMENTS AND BENEFITS COMMITTEE
HOUSE BILL NO. 2451
PILOT DAY CARE CENTER
MARCH 9, 1989

Mr. Chairman and Members of the Committee:

I am testifying before you today in my capacity as a state employee who is the working mother of a nine month old little girl. We live in Lawrence and until just recently my daughter, April, was enrolled in a day care center there. This center opened its doors less than a year ago, but on February 27 we were told that it was closing because the owner, despite charging fairly high tuition, was unable to turn a profit on the operation. Thus, the parents of the 44 children enrolled at that center were given one week to find care elsewhere. Needless to say, it was a scramble, particularly for the parents of infants. In phoning all the centers in town, we found only one with openings for infants and they did not offer part-time hours. We were thus left with the option of paying full-time tuition for part-time services (which is all we need), or turning to a different form of day care. Fortunately one of the college students who looked after April at the center was willing to care for her in our home until she reaches the age of 12 months and can be enrolled as a toddler.

I believe this illustrates a common problem for working parents -- quality day care centers are too few; the demand exceeds the supply. I would therefore urge you to consider House Bill No. 2451 favorably and provide state employees with a practical day care alternative.

*House P.I.B.
3-9-89
ATTACHMENT #2*



Presentation of
Charles Dodson to the
Committee on Pensions, Benefits and Investments
March 9, 1989

Mr. Chairman, members of the Committee, thank you for this opportunity to appear in support of HB 2451. It is indeed a timely measure to consider.

According to a report filed by the Mayor's Commission on the Status of Women, "The State of Kansas undertook an assessment of day care needs in 1986 of its Topeka employees, most of whom are employed in the downtown office area. From the parents who responded, the assessment tallied approximately 600 preschool children."

Government will always be labor intensive. Families have babies, and facilities must be available to care for these children if we are to attract quality, responsible employees.

On line 40 of the bill the charge is issued that "the child care center established pursuant to this section shall be financially self-sufficient and the operating costs shall be offset by fees charged to state officers and employees who utilize the child care services provided by the center." The only costs to the State would be in acquiring the building asset or in waiving a portion of the rental fee if the center is located in a state-owned building.

The bill states that this is to be a "pilot" program. We would prefer a "model" program. However, passage of this bill would at least get a program started. It is time, it is needed.

House R.I.D.
3-9-89
ATTACHMENT #3

