

Approved

Date

VKS 4-29-89

MINUTES OF THE HOUSE COMMITTEE ON LEGISLATIVE, JUDICIAL AND CONGRESSIONAL APPORTIONMENT

The meeting was called to order by Representative Vince Snowbarger at  
Chairperson

12:55 ~~XX~~ a.m./p.m. on March 31, 1989 in room 519-S of the Capitol.

All members were present except:

Representatives Buntin, Hensley, and Jenkins

Committee staff present:

Fred Carman and Arden Ensley, Revisors  
Mary Galligan and Raney Gilliland, Research  
Stanley Rasmussen, Assistant Legislative Counsel  
Marian Holeman, Committee Secretary

Conferees appearing before the committee:

The meeting convened at 12:55. For the benefit of those who were not present at yesterday's meeting, Chairman Snowbarger briefly outlined the presentation of the Wyandotte County and other statewide maps proposed by sub-committee chairmen. Work continued yesterday afternoon to remove some of the "cross-hatched" areas. Representative Adam advised they have maps to be presented by the Democratic members of the sub-committees. Following that we will open the public hearings on HB-2492. The only scheduled conferees in today are from Rice County.

Representative Freeman explained what he and Representative Miller had done with the areas where northeast and southeast come together. They worked out district 53 in the northern half of Franklin County that crosses over into Osage County. New District 19 takes in the rest of Osage Co. and comes into the northern part of Lyons Co. where it currently exists. They tried to work out the disputed area in the two townships, Pleasant and Bruno, Chase and other cross hatched areas around Sedgwick. Those have not been resolved.

One other change was made to yesterday's maps. Chairman Snowbarger passed around Committee #1, Version 3 report (Attachment 1), which reflects all of these changes on the map. Representative Roe reported on the change in the Central region which was made partly in response to concerns expressed by Representatives Whiteman and Campbell. Because of the domino effect, communities of interest, one man one vote rule, Rooks County is split three ways even though it is a county of only 6,265. The district around Hays has been moved into Rush County. Northern Rush County is with the rural Russell, Ellis County District. They worked thru the rest of the area in the same manner as above.

Representative Adam explained the Northeast map presented by the Democratic members of the sub-committee. They attempted to get their deviations as close to zero as possible, while maintaining communities of interest, and compactness. They collapsed one district. Six counties remain whole. District 60 has been combined with District 61.

Representative Campbell presented the Southwest-West and part of the Central maps. They started out trying to adhere to the #1 Guideline, to achieve numerical equality as closely as practicable. Population ranges on their map were from a plus one in the 108th to a plus 497 in the 114th. The second Guideline they tried to adhere to was "compactness" as well as "community of interests". Tried to put the city of Salina together and not dilute the minority community. This plan puts two Republican incumbents together without decreasing the number of districts.

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON LEGISLATIVE, JUDICIAL AND CONGRESSIONAL  
APPORTIONMENT  
room 519-S, Statehouse, at 12:55 ~~am~~/p.m. on March 31, 1989.

Representative Whiteman who served on the Central and Southeast sub-committees stated they had problems in the Rice County, Great Bend area. They collapsed Representative Harder's and Samuelson's districts because that is an area where there is a high Mennonite population and it is easier to preserve the "community of interest", plus make the other districts look more compact, and the deviations justify doing that. The Southeast Kansas area is difficult because of the population numbers. She estimates that she has considered close to 50 different proposed maps of this area. It came down to making compact districts, trying to get everyone within the deviations, and maintaining the very distinct communities in the rural southeast part of the state. Representatives Brady and Lacey's districts were combined into one. There are additional changes that are not reflected on the map. Research is doing a deviation run on the changes. They should be ready this afternoon.

Representative Blumenthal presented a different map for Johnson County. He tried to keep existing districts as close as possible within present boundaries, maintain communities of interest and compactness. He made changes in Districts 20, 22, and 28.

Representative Grotewiel and Representative Williams have worked together on Sedgwick County map and they are willing to work on a plan that would enable southeast area to deal with Butler County-Sedgwick County line and have as little division as possible.

The meeting opened for public hearings on HB-2492. Representative Fry introduced conferees from the 151st District, Rice County: Jack Janssen, former realtor from Lyons; John Saylor, Editor, Lyons Daily News; Howard Hodgson, Little River Commissioner; and Jack Wempe, Director Rice County Economic Development Corporation from Little River. Mr. Wempe presented the testimony (Attachment 2). No other conferees were present. Public hearings will continue to be held open.

Representative Hensley explained the rationale behind his proposed map of Shawnee County. The most important criteria considered was "community of interest" to form north Topeka, Soldier township, and Silver Lake-Rossville areas and others. This plan would break county lines on the west rather than on the east. He proposed to collapse the current 53rd district into four different districts because there is a "community of interest" in each of these four different districts. Population figures are all within tolerance, ranging from a high of about 18,400 to a low of 17,925. The minority population of Topeka will be primarily concentrated in the 52nd District. There are some in the 59th. The 52nd and 59th are not essentially changed except for picking up some needed additional population.

Committee adjourned at 2:05.

GUEST LIST

COMMITTEE: HOUSE LEGISLATIVE, JUDICIAL AND CONGRESSIONAL APPORTIONMENT DATE 3-31-89

NAME (PLEASE PRINT)	ADDRESS	COMPANY/ORGANIZATION
Ash P. Milburn	Lawrence, KS	University Daily Kansan
S. Campbell		
T. Fry		
Howard Hodgson	Little River, Mo	Rice County Comm
John Sawyer	Lyons Daily News	Lyons Daily News
Jack Wempe	Little River, Mo	Rice County Economic Development
Jackie Padden	Lyons, Mo	
Bob Worster	Topeka	Barbis
Jim McBride	Topeka	Observer
Ruth Walker	Topeka	LWV
John D. McClure	Glen Elder	Leg.
Marvin E. Smith	Topeka	Leg.
Brad Bryant	Topeka	Sec of State
Alan Meyer	Lawrence	University Daily Kansan

*Committee No. 1 v. 3*

3/31/89

Summary Report for House

Page 1

House Ideal: 18348

11:00 am

House District #	Sum of Population	Absolute Deviation	Relative Deviation
0	32,799	14,451	78.8 %
1	17,812	(536)	(2.9)%
2	18,680	332	1.8 %
3	18,611	263	1.4 %
4	17,841	(507)	(2.8)%
5	18,443	95	.5 %
6	18,162	(186)	(1.0)%
7	18,622	274	1.5 %
8	18,313	(35)	(.2)%
9	18,639	291	1.6 %
10	17,843	(505)	(2.8)%
11	18,295	(53)	(.3)%
12	17,675	(673)	(3.7)%
13	18,165	(183)	(1.0)%
14	18,200	(148)	(.8)%
15	19,063	715	3.9 %
16	18,505	157	.9 %
17	17,832	(516)	(2.8)%
18	19,092	744	4.1 %
19	18,540	192	1.0 %
20	18,888	540	2.9 %
21	18,638	290	1.6 %
22	18,182	(166)	(.9)%
23	18,577	229	1.2 %
24	19,209	861	4.7 %
25	19,020	672	3.7 %
26	18,122	(226)	(1.2)%
27	18,416	68	.4 %
28	18,781	433	2.4 %
29	17,763	(585)	(3.2)%
30	18,061	(287)	(1.6)%
31	17,515	(833)	(4.5)%
32	18,554	206	1.1 %
33	18,481	133	.7 %
34	18,242	(106)	(.6)%
35	18,018	(330)	(1.8)%
36	17,863	(485)	(2.6)%
37	17,989	(359)	(2.0)%
38	17,770	(578)	(3.2)%
39	18,571	223	1.2 %
40	18,202	(146)	(.8)%
41	18,597	249	1.4 %
42	17,915	(433)	(2.4)%
43	18,726	378	2.1 %
44	17,803	(545)	(3.0)%
45	18,754	406	2.2 %
46	17,866	(482)	(2.6)%
47	18,348	0	0.0 %
48	17,763	(585)	(3.2)%
49	17,555	(793)	(4.3)%

*L. J. & C. Apportionment  
3-31-89  
Attachment 1*

3/31/89

Summary Report for House

House Ideal: 18348

11:00 am

House District #	Sum of Population	Absolute Deviation	Relative Deviation
50	18,182	(166)	(.9)%
51	17,957	(391)	(2.1)%
52	18,638	290	1.6 %
53	18,211	(137)	(.7)%
54	18,395	47	.3 %
55	18,067	(281)	(1.5)%
56	17,755	(593)	(3.2)%
57	18,077	(271)	(1.5)%
58	18,241	(107)	(.6)%
59	17,976	(372)	(2.0)%
60	17,836	(512)	(2.8)%
61	18,040	(308)	(1.7)%
62	17,946	(402)	(2.2)%
63	18,091	(257)	(1.4)%
64	18,129	(219)	(1.2)%
65	18,015	(333)	(1.8)%
66	18,611	263	1.4 %
67	18,524	176	1.0 %
68	17,964	(384)	(2.1)%
69	17,822	(526)	(2.9)%
70	13,960	(4,388)	(23.9)%
71	18,306	(42)	(.2)%
72	18,377	29	.2 %
73	17,423	(925)	(5.0)%
74	18,000	(348)	(1.9)%
75	18,287	(61)	(.3)%
76	18,795	447	2.4 %
77	15,313	(3,035)	(16.5)%
78	17,473	(875)	(4.8)%
79	4,927	(13,421)	(73.1)%
80	18,893	545	3.0 %
81	19,190	842	4.6 %
82	17,597	(751)	(4.1)%
83	18,662	314	1.7 %
84	18,496	148	.8 %
85	19,113	765	4.2 %
86	18,899	551	3.0 %
87	18,435	87	.5 %
88	19,166	818	4.5 %
89	19,054	706	3.8 %
90	17,753	(595)	(3.2)%
91	17,549	(799)	(4.4)%
92	19,146	798	4.3 %
93	18,474	126	.7 %
94	18,901	553	3.0 %
95	19,317	969	5.3 %
96	18,429	81	.4 %
97	18,959	611	3.3 %
98	17,689	(659)	(3.6)%
99	15,141	(3,207)	(17.5)%

3/31/89

Summary Report for House

House Ideal: 18348

11:00 am

House District #	Sum of Population	Absolute Deviation	Relative Deviation
100	18,298	(50)	(.3)%
101	17,488	(860)	(4.7)%
102	18,318	(30)	(.2)%
103	13,930	(4,418)	(24.1)%
104	18,819	471	2.6 %
105	16,348	(2,000)	(10.9)%
106	18,664	316	1.7 %
107	18,090	(258)	(1.4)%
108	17,476	(872)	(4.8)%
109	18,581	233	1.3 %
110	18,892	544	3.0 %
111	18,922	574	3.1 %
112	18,796	448	2.4 %
113	18,991	643	3.5 %
114	18,726	378	2.1 %
115	18,354	6	.0 %
116	18,551	203	1.1 %
117	18,311	(37)	(.2)%
118	18,886	538	2.9 %
119	16,003	(2,345)	(12.8)%
120	19,028	680	3.7 %
121	18,346	(2)	(.0)%
122	18,649	301	1.6 %
123	18,272	(76)	(.4)%
124	18,475	127	.7 %
125	18,709	361	2.0 %
=====			
Total Population:	2,293,445		

Kansas Legislative Research Department



Members of the Reapportionment Committee  
Kansas State House of Representatives

Thank you for allowing us to make this presentation to you today. We in Rice County are terribly concerned about the outline of our legislative district. We recognize the problem you face in meeting the legal requirements in reapportionment. To us, this is not a partisan issue. We are politically united in our desire to remain a cohesive county.

In 1974, the Rice County Development Corporation was founded supported by a county mill levy. We were the first county in Kansas to do this and have really pioneered the regional economic development effort which the legislature has adopted as a priority in the eighties. We struggle against fragmentation of effort and have worked long and hard to bring our county communities together in a common purpose. Now we are faced with political fragmentation and fear the effect on our effort.

An urban county can be divided politically and still retain political influence and interest. A rural county is more affected. Our only hope for functioning in today's competitive environment is to regionalize our effort and to cooperate on a county basis. This we are doing.

Please consider the ramifications of your action beyond the political arena. Please help us in our effort to survive and prosper. Please avoid any action which will be negative as it applies to that which we are about.

We have been pleased with our political association with Ellsworth County. We share, as counties, both size and character. Ideally this would remain. But more important, our cohesiveness as a county is at stake. Wherever we go, let us go together.

Yours truly,

A handwritten signature in blue ink that reads "Jack Wempe".

Jack Wempe, RICEDCO Executive Director

In attendance from Rice County:

Jack Janssen, former Kansas State Senator  
Jerald Minix, Chairman, Rice County Republicans  
Mary Bolton, Rice County Commissioner  
Howard Hodgson, Rice County Commissioner  
John Sayler, Editor, Lyons Daily News

March 15, 1989

City of Wilson  
City Hall  
Wilson, Kansas 67490

City of Holyrood  
City Hall  
Holyrood, Kansas 67450

City of Lorraine  
City Hall  
Lorraine, Kansas 67459

City of Kanopolis  
City Hall  
Kanopolis, Kansas 67454

Board of County Commissioners  
Ellsworth County Courthouse  
Ellsworth, Kansas 67439

City of Lyons  
City Hall  
Lyons, Kansas 67554

City of Geneseo  
City Hall  
Geneseo, Kansas 67444

City of Sterling  
City Hall  
Sterling, Kansas 67579

City of Alden  
City Hall  
Alden, Kansas 67512

City of Bushton  
City Hall  
Bushton, Kansas 67427

City of Little River  
City Hall  
Little River, Kansas 67457

City of Raymond  
City Hall  
Raymond, Kansas 67573

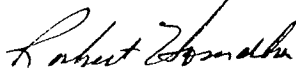
Board of County Commissioners  
Rice County Courthouse  
Lyons, Kansas 67554

Gentlemen:

We are enclosing to you a copy of the Resolution that the City of Ellsworth City Council passed at their March 13th meeting. We have forwarded a copy of this Resolution on to the Democratic and Republican Leadership in the House of Representatives. We are doing our best to see that Ellsworth County is not chopped up and given away in pieces to other districts under the reapportionment. We hope you will support the concept of putting Ellsworth and Rice county together was one legislative district.



Very truly yours,

  
Robert Homolka  
Mayor of the City of  
Ellsworth, Kansas

RH/v  
Enc.

## RESOLUTION

BE IT RESOLVED THAT THE CITY OF ELLSWORTH, hereby records its support for a reapportionment plan that preserves the county as a unit and supports the inclusion of Rice and Ellsworth Counties as a unit in a legislative district based on the past close co-operation of the counties and the joint interests of the two counties.

RESOLUTION 5-89

BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS  
OF RICE COUNTY, KANSAS,

WITNESSETH:

WHEREAS, the Board of Rice County Commissioners desires  
to record its support for a Reapportionment Plan that Preserves the  
County as a unit, and

WHEREAS, the Board of Rice County Commissioners supports  
the inclusion of Rice and Ellsworth Counties as a unit in a legisla-  
tive district based on the compatibility and joint interest of the  
two counties.

PASSED, APPROVED AND ADOPTED this 27<sup>th</sup> day of  
March, 1989.

Board of County Commissioners

By Charles Gilmore  
Charles Gilmore, Chairman

Mary Bolton  
Mary Bolton, Commissioner

Howard Hodgson  
Howard Hodgson, Commissioner

ATTEST:

Joan Davison  
Joan Davison  
County Clerk