

SENATE SUBCOMMITTEE REPORTS

S.B. 244 -- Supplemental Appropriations Bill

Sec. 15 - Larned State Hospital
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Sec. 18 - Rainbow Mental Health Facility
New Sec. - Topeka State Hospital

S.B. 161 -- FY 1988 Appropriations Bill

Sec. 2 - Youth Center at Topeka
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Sec. 9 - Rainbow Mental Health Facility
Sec. 11 - Topeka State Hospital

* Secs. 5, 8, 10, 12 -- Mental Retardation Hospitals deleted from this bill.


Senator Wint Winter, Jr., Chairman


Senator Richard Gannon

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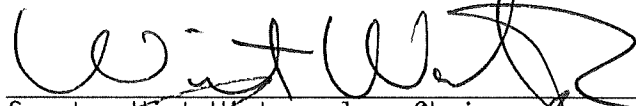
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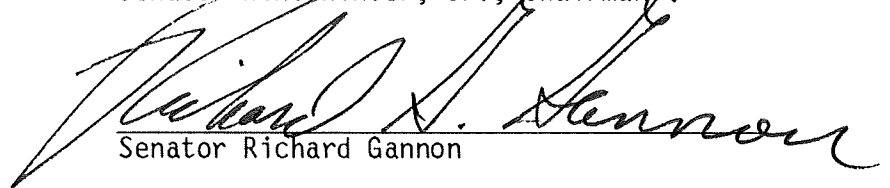
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Senator Wint Winter, Jr., Chairman



Senator Richard Gannon

SUBCOMMITTEE REPORT

Agency: Youth Center at Topeka

Bill No. --

Bill Sec. --

Analyst: Howard

Analysis Pg. No. 497

Budget Pg. No. 4-93

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 6,328,462	\$ 6,288,796	\$ --
General Fee Fund	44,648	44,648	--
Federal Education Aid	115,105	115,105	--
Subtotal - Operating	<u>\$ 6,488,215</u>	<u>\$ 6,448,549</u>	<u>\$ --</u>
Capital Improvements:			
State Institutions			
Building Fund	\$ 76,745	\$ 76,745	\$ --
TOTAL	<u>\$ 6,564,960</u>	<u>\$ 6,525,294</u>	<u>\$ --</u>
Budgeted Census	200.0	200.0	--
FTE Positions	206.0	206.0	--

Agency Request/Governor's Recommendation

The agency estimates FY 1987 operating expenditures of \$6,488,215, a reduction of \$7,191 from the amount approved by the 1986 Legislature. The Governor recommends FY 1987 operating expenditures of \$6,448,549, a reduction of \$39,666 from the agency revised request. The recommendation reflects funds lapsed by H.B. 2049 in salaries and wages. The reduction converts three of the five paid holidays in FY 1987 to compensatory time. The Governor's recommendation includes \$6,288,796 from the State General Fund, \$44,648 from the Youth Center at Topeka Fee Fund and \$115,105 from federal education funds.

Senate Subcommittee Recommendations

The Subcommittee concurs with the recommendations of the Governor with the following comment:

1. The Subcommittee would note the youth center's concern about a potential shortfall in salaries and wages during FY 1987. The Governor's recommendation increases the FY 1987 turnover rate from the budgeted rate of 2.41 percent to 2.74 percent for an additional turnover reduction of \$10,633. The agency is also concerned about the amount of \$38,799 identified by the Governor for reappropriation to FY 1988. The Subcommittee suggests that the House Committee review projected expenditures at the time of

their review to determine if adjustments need to be made in salaries and wages or other operating expenditures.

319.87

SUBCOMMITTEE REPORT

Agency: Youth Center at Topeka

Bill No. 161

Bill Sec. 2

Analyst: Howard

Analysis Pg. No. 497

Budget Pg. No. 4-93

Expenditure Summary	Agency Req. FY 88	Governor's Rec. FY 88	Subcommittee Adjustments
State Operations:			
State General Fund	\$ 6,833,056	\$ 6,396,562	\$ 79,555
General Fee Fund	37,577	37,577	--
Federal Education Aid	118,958	118,958	--
Subtotal - Operating	\$ 6,989,591	\$ 6,553,097	\$ 79,555
Capital Improvements:			
State Institutions			
Building Fund	\$ 895,500	\$ 37,500	\$ (37,500)
TOTAL	\$ 7,885,091	\$ 6,590,597	\$ 42,055
Budgeted Census	200.0	200.0	--
FTE Positions	219.0	206.0	2.0

Agency Request/Governor's Recommendation

The agency requests FY 1988 operating expenditures of \$6,989,591, an increase of \$501,376 (7.7 percent) over the FY 1987 estimate of \$6,488,215. The request includes \$6,833,056 from the State General Fund, \$37,577 from the General Fees Fund, and \$118,958 in federal education funds. The request would fund 219.0 FTE positions, an increase of 13.0 FTE positions over the current year.

The Governor recommends FY 1988 operating expenditures of \$6,553,097, a reduction of \$434,494 from the agency request. The Governor's recommendation would eliminate the chaplaincy contract. In addition, the Governor's recommendation would eliminate one teacher and one paraprofessional under the education contract and would reduce the administrative fee paid to the school district from 10 percent to 7 percent of base salaries. The Governor's recommendation includes \$6,396,562 from the State General Fund, \$37,577 from the YCAT Fee Fund and \$118,958 from federal education funds. The Governor's recommendation would fund 206.0 FTE positions, the same number as in the current year. The Governor recommends \$37,500 from the State Institutions Building Fund for capital improvements.

Senate Subcommittee Recommendations

The Subcommittee concurs with the recommendations of the Governor with the following exceptions:

1. Add \$40,873 in State General Funds and 2.0 FTE positions (1.0 FTE Alcoholism Unit Director, \$21,850; 1.0 FTE Alcoholism Counselor, \$19,023) to provide drug and alcohol treatment and prevention professionals at the youth center. There are currently no formalized drug and alcohol treatment programs at the state youth centers. A recent survey reports an alarming rate of alcohol and drug usage among youth center residents. The 1986 results indicate that 93 percent were using alcohol and 84 percent were using illegal drugs at the time of admission. Perhaps the most alarming statistic was that 66 percent drink until drunk, often passing out. These reports clearly indicate that the average youth center referral is using both alcohol and drugs, both of which are illegal and both of which have the potential of becoming life-long problems. The Subcommittee notes that \$500,000 was appropriated in FY 1987 to provide alcohol and drug abuse services for correctional inmates and parolees and believes it is even more important that the treatment be provided to the residents of the state youth centers. The Subcommittee recommends that the House Committee explore the possibility of using federal drug and alcohol funds for these positions as further information concerning those funds becomes available. However, the Subcommittee believes strongly that this formalized drug and alcohol treatment program should be implemented regardless of the availability of federal funds.
2. Delete \$8,678 in salaries and wages and convert the existing Clinical Chaplain II position to a Social Worker III. The youth center currently has a 1.0 FTE Clinical Chaplain II and a Catholic Chaplaincy contract. The Governor's recommendation deleted funds for the contract but retained the Clinical Chaplain position. The Subcommittee would note that the youth center could hire a social worker with a ministerial background or divinity training, if they so desire, who could provide some of the services of the clinical chaplain for the residents.
3. Add \$13,484 in contractual services to allow the youth center to contract with the local ministerial alliance to provide a variety of spiritual and ministerial services for the youth center residents (an average of \$67.42 per resident).
4. Add \$32,604 to the school contract as a technical adjustment. The Governor's recommendation regarding the school contract included the elimination of one teaching position, one paraprofessional position, and the reduction of the school district administrative fee from 10 percent of base salaries to 7 percent. The effect on the contract funding amount to accomplish all three changes should have been a reduction of \$68,956. However, a miscalculation occurred and the amount budgeted was reduced by \$101,560. The Subcommittee recommends that \$32,604 of State General Funds be added to the Governor's recommendation to correct this error.
5. Add \$1,272 for the purchase of 24 box springs.

6. Delete \$37,500 in capital improvements recommended by the Governor based upon recommendations by the Joint Committee on State Building Construction that the funds recommended for these individual institution program improvements be shifted to systemwide major maintenance.
7. The Subcommittee would also note the agency's concern that the FY 1988 appropriation may be too low if the agency is unable to meet the Governor's recommended reappropriations. The Subcommittee recommends that the House Committee review projected expenditures in the current year to determine whether the FY 1988 appropriation needs to be adjusted.
8. The Subcommittee would also draw the Committee's attention to the issue of campus security at YCAT. The youth center is currently awaiting the receipt of a proposal for a three-phase security system from a security systems company. The institution expects to receive a complete package including estimated cost figures in the near future. We recommend that the House Committee review this issue when that information becomes available.

319.88

SUBCOMMITTEE REPORT

Agency: Youth Center at Beloit Bill No. -- Bill Sec. --
 Analyst: Howard Analysis Pg. No. 502 Budget Pg. No. 4-89

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 3,106,279	\$ 3,090,058	\$ --
General Fee Fund	62,677	62,677	--
Federal Education Aid	66,670	66,670	--
Subtotal - Operating	<u>\$ 3,235,626</u>	<u>\$ 3,219,405</u>	<u>\$ --</u>
Capital Improvements:			
State Institutions			
Building Fund	\$ 12,100	\$ 54,516	\$ --
TOTAL	<u>\$ 3,247,726</u>	<u>\$ 3,273,921</u>	<u>\$ --</u>
Budgeted Census:			
Youth Center at Beloit	80.0	80.0	--
Comprehensive Screening Unit	9.0	9.0	--
FTE Positions	98.0	98.0	--

Agency Request/Governor's Recommendation

The agency estimates FY 1987 operating expenditures of \$3,235,626, as approved by the 1986 Legislature. The estimate includes \$3,106,279 from the State General Fund, \$62,677 from the Youth Center at Beloit Fee Fund, and \$66,670 from federal education funds.

The Governor recommends FY 1987 operating expenditures of \$3,219,405, a reduction of \$16,221 from the agency revised request. The reduction reflects funds lapsed in 1987 H.B. 2049 for salaries and wages. The reduction converts three of the five paid holidays in FY 1987 to compensatory time. The Governor's recommendation includes \$3,090,058 from the State General Fund, \$62,677 from the Youth Center at Beloit Fee Fund, and \$66,670 from federal education funds.

Senate Subcommittee Recommendations

The Subcommittee concurs with the recommendations of the Governor with the following comments:

1. The Subcommittee reviewed FY 1987 spending to date at the youth center and noted some underspending. However, we recommend no reductions at this time. We recommend that the House Committee review current year expenditures at the time of their review later this fiscal year to ascertain if there will be any appreciable savings.

325.87

SUBCOMMITTEE REPORT

Agency: Youth Center at Beloit Bill No. 161 Bill Sec. 3
 Analyst: Howard Analysis Pg. No. 502 Budget Pg. No. 4-89

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 3,390,289	\$ 3,181,312	\$ 27,850
General Fee Fund	20,000	20,000	--
Federal Education Aid	66,670	66,670	--
Subtotal - Operating	<u>\$ 3,476,959</u>	<u>\$ 3,267,982</u>	<u>\$ 27,850</u>
Capital Improvements:			
State Institutions			
Building Fund	\$ 326,900	\$ 12,200	\$ (12,200)
TOTAL	<u>\$ 3,803,859</u>	<u>\$ 3,280,182</u>	<u>\$ 15,650</u>
Budgeted Census:			
Youth Center at Beloit	80.0	80.0	--
Comprehensive Screening Unit	9.0	9.0	--
FTE Positions	100.5	97.5	1.0

Agency Request/Governor's Recommendation

The agency requests FY 1988 operating expenditures of \$3,476,959, an increase of \$241,333 (7.5 percent) over the FY 1987 estimate of \$3,235,626. The request would fund 2.5 FTE new positions for a total of 100.5 FTE positions. The request includes \$3,390,289 from the State General Fund, \$20,000 from the Youth Center at Beloit Fee Fund, and \$66,670 from federal education funds. The Governor recommends FY 1988 operating expenditures of \$3,267,982, a reduction of \$208,977 from the agency request. The Governor's recommendation would fund 97.5 FTE positions, a reduction of 0.5 FTE from the current year. The Governor's recommendation would eliminate the 0.5 FTE Clinical Chaplain position. In addition, the Governor's recommendation would eliminate one half-time paraprofessional under the education contract and would reduce the administrative fee paid to the school district from 10 percent to 7 percent of base salaries. The Governor's recommendation includes \$3,181,312 from the State General Fund, \$20,000 from the fee fund, and \$66,670 from federal education funds.

Senate Subcommittee Recommendations

The Subcommittee concurs with the recommendations of the Governor with the following exceptions:

1. Add \$21,850 in state general funds and 1.0 FTE position for an Alcoholism Unit Director to provide a drug and alcohol treatment and prevention professional at the youth center. There are currently no formalized drug and alcohol treatment programs at the state youth centers. A recent survey reports an alarming rate of alcohol and drug usage among youth center residents. The 1986 results indicate that 93 percent were using alcohol and 84 percent were using illegal drugs at the time of admission. Perhaps the most alarming statistic was that 66 percent drink until drunk, often passing out. These reports clearly indicate that the average youth center referral is using both alcohol and drugs, both of which are illegal and both of which have the potential of becoming life-long problems. The Subcommittee notes that \$500,000 was appropriated in FY 1987 to provide alcohol and drug abuse services for correctional inmates and parolees and believes it is even more important that treatment be provided to the residents of the state youth centers. The Subcommittee recommends that the House Committee explore the possibility of using federal drug and alcohol funds for these positions as further information concerning those funds becomes available. However, the Subcommittee believes strongly that this formalized drug and alcohol treatment program should be implemented regardless of the availability of federal funds.
2. Add \$6,000 in contractual services to allow the youth center to contract with the local ministerial alliance to provide a variety of spiritual and ministerial services for the youth center residents (an average of \$67.42 per resident). The agency currently has a 0.5 FTE Clinical Chaplain I position. The Governor's recommendation for FY 1988 eliminates this 0.5 FTE position at a savings of \$12,602.
3. Delete \$12,200 in capital improvements recommended by the Governor based upon recommendations of the Joint Committee on State Building Construction that the funds recommended for these individual institution program improvements be shifted to systemwide major maintenance.

SUBCOMMITTEE REPORT

Agency: Youth Center at Atchison

Bill No. --

Bill Sec. --

Analyst: Howard

Analysis Pg. No. 506

Budget Pg. No. 4-85

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 3,641,263	\$ 3,620,920	\$ --
General Fee Fund	36,374	36,374	--
Fed. Education Aid	53,983	53,983	--
Subtotal - Op.	<u>\$ 3,731,620</u>	<u>\$ 3,711,277</u>	<u>\$ --</u>
Capital Improvements:			
State Institutions			
Building Fund	\$ 17,044	\$ 17,648	\$ --
TOTAL	<u>\$ 3,748,664</u>	<u>\$ 3,728,925</u>	<u>\$ --</u>
Budgeted Census	100	100	--
FTE Positions	119.5	119.5	--

Agency Request/Governor's Recommendation

The agency estimates FY 1987 operating expenditures of \$3,731,620, a reduction of \$22,498 from the amount approved by the 1986 Legislature. The Governor recommends FY 1987 operating expenditures of \$3,711,277, a reduction of \$20,343 from the agency revised request. The reduction reflects funds lapsed in 1987 H.B. 2049 for salaries and wages. The reduction converts three of the five paid holidays in FY 1987 to compensatory time. The Governor's recommendation includes \$3,620,920 from the State General Fund, \$36,374 from the General Fees Fund, and \$53,983 from federal education funds.

Senate Subcommittee Recommendations

The Subcommittee concurs with the recommendations of the Governor with the following comments:

1. The Subcommittee reviewed FY 1987 spending to date at the youth center and noted some underspending. However, we recommend no reductions at this time. We recommend that the House Committee review current year expenditures at the time of their consideration of this bill later this fiscal year to ascertain if there will be any appreciable savings.

SUBCOMMITTEE REPORT

Agency: Youth Center at Atchison **Bill No.** 161 **Bill Sec.** 4
Analyst: Howard **Analysis Pg. No.** 506 **Budget Pg. No.** 4-85

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 3,871,425	\$ 3,690,629	\$ 41,087
General Fee Fund	25,000	25,000	--
Fed. Education Aid	58,644	58,644	--
Subtotal - Op.	<u>\$ 3,955,069</u>	<u>\$ 3,774,273</u>	<u>\$ 41,087</u>
Capital Improvements:			
State Institutions			
Building Fund	\$ 165,400	\$ 26,300	\$ (26,300)
TOTAL	<u>\$ 4,120,469</u>	<u>\$ 3,800,573</u>	<u>\$ 14,787</u>
Budgeted Census	100	100	--
FTE Positions	124.5	119.0	1.5

Agency Request/Governor's Recommendation

The agency requests FY 1988 operating expenditures of \$3,955,069, an increase of \$223,449 (or 6.0 percent) over the FY 1987 estimate of \$3,731,620. The request includes \$3,871,715 from the State General Fund, \$25,000 from the General Fees Fund, and \$58,644 from federal education funds. In addition, the agency requests \$165,400 from the State Institutions Building Fund for capital improvements.

The Governor recommends FY 1988 operating expenditures of \$3,774,273, a reduction of \$180,796 from the agency request. The Governor's recommendation would fund 119.0 FTE positions, a reduction of 0.5 FTE from the current year. The Governor's recommendation would reduce the 1.0 FTE Clinical Chaplain to a 0.5 FTE position. In addition, the Governor's recommendation would eliminate three paraprofessionals under the education contract and would reduce the administrative fee paid to the school district from 10 percent to 7 percent of base salaries. The Governor's recommendation includes \$3,690,629 from the State General Fund, \$25,000 from the General Fee Fund, and \$58,644 from federal education funds. The Governor recommends \$26,300 from other State Institutions Building Fund for capital improvements.

Senate Subcommittee Recommendations

The Subcommittee concurs with the recommendations of the Governor with the following exceptions:

1. Add \$21,850 in state general funds and 1.0 FTE position for an Alcoholism Unit Director to provide a drug and alcohol treatment and prevention professional at the youth center. There are currently no formalized drug and alcohol treatment programs at the state youth centers. A recent survey reports an alarming rate of alcohol and drug usage among youth center residents. The 1986 results indicate that 93 percent were using alcohol and 84 percent were using illegal drugs at the time of admission. Perhaps the most alarming statistic was that 66 percent drink until drunk, often passing out. These reports clearly indicate that the average youth center referral is using both alcohol and drugs, both of which are illegal and both of which have the potential of becoming life-long problems. The Subcommittee notes that \$500,000 was appropriated in FY 1987 to provide alcohol and drug abuse services for correctional inmates and parolees and believes it is even more important that treatment be provided to the residents of the state youth centers. The Subcommittee recommends that the House Committee explore the possibility of using federal drug and alcohol funds for these positions as further information concerning those funds becomes available. However, the Subcommittee believes strongly that this formalized drug and alcohol treatment program should be implemented regardless of the availability of federal funds.
2. Add 0.5 FTE and \$12,495 to convert the Clinical Chaplain position to a Social Worker III. The Governor's recommendation would reduce the 1.0 FTE Clinical Chaplain I to a 0.5 FTE position. The Subcommittee recommends that the position be restored to a 1.0 FTE position and converted to a Social Worker III. The Subcommittee would note that the youth center could hire a social worker with a ministerial background or divinity training, if they so desire, who could provide some of the services of the clinical chaplain to the residents.
3. Add \$6,742 in contractual services to allow the youth center to contract with the local ministerial alliance to provide a variety of spiritual and ministerial services for the youth center residents (an average of \$67.42 per resident).
4. Delete \$26,300 in capital improvements recommended by the Governor based upon recommendations of the Joint Committee on State Building Construction that the funds recommended for these individual institution program improvements be shifted to systemwide major maintenance.

SUBCOMMITTEE REPORT

Agency: Larned State Hospital **Bill No.** 244 **Bill Sec.** 15

Analyst: Duffy **Analysis Pg. No.** 519 **Budget Pg. No.** 6-47

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$22,277,958	\$22,042,478	\$ (57,500)
Capital Improvements	501,440	501,440	--
TOTAL	<u>\$22,779,398</u>	<u>\$22,543,918</u>	<u>\$ (57,500)</u>
State General Fund:			
State Operations	\$19,343,017	\$19,101,062	\$ (57,500)
Capital Improvements	--	--	--
TOTAL	<u>\$19,343,017</u>	<u>\$19,101,062</u>	<u>\$ (57,500)</u>
FTE Positions	874.0	874.0	--

Agency Request/Governor's Recommendation

Larned State Hospital estimates FY 1987 operating expenditures to be \$22,277,958 as approved by the 1986 Legislature.

The Governor recommends a total operating budget of \$22,042,478 for FY 1987, a reduction of \$235,480 from the approved budget. The Governor recommends an increase of \$6,475 to the approved Title XIX expenditure limitation.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Reduction of \$40,000 from salaries and wages to allow a total of \$18,630,006. The Subcommittee is concerned about the number of certified psychiatrists at Larned State Hospital and concurs with the Governor's recommendation to add two psychiatrists to the staff in FY 1988. The Subcommittee has learned that a Medicare survey is scheduled for March 4, 5, and 6, and that the lack of psychiatrists was a cited deficiency during the 1986 Medicare survey. Whereas there are currently the same number of psychiatrists employed as were employed during the last survey, the Subcommittee suggests that the House Subcommittee carefully consider this adjustment after the survey team's visit.

2. Reduction of \$12,500 for food to allow a total of \$533,500 for food purchases in FY 1987.
3. Reduction of \$2,000 from maintenance materials and supplies to allow \$160,300 for these expenses in FY 1987.
4. Reduction of \$3,000 from all other commodities to allow \$431,580 for these purchases in FY 1987.
5. The Subcommittee requests that the hospital report back to the 1988 Legislature on the impact of two paid holidays in FY 1987, rather than five paid holidays.

410.87

SUBCOMMITTEE REPORT

Agency: Larned State Hospital **Bill No.** 161 **Bill Sec.** 6
Analyst: Duffy **Analysis Pg. No.** 519 **Budget Pg. No.** 6-47

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$23,690,378	\$23,080,020	\$ (16,526)
Capital Improvements	3,202,900	2,151,900	(1,901,900)
TOTAL	<u>\$26,893,278</u>	<u>\$25,231,920</u>	<u>\$(1,908,426)</u>
State General Fund:			
State Operations	\$20,735,998	\$19,783,620	\$ (71,362)
Capital Improvements	--	--	--
TOTAL	<u>\$20,735,998</u>	<u>\$19,783,620</u>	<u>\$ (71,362)</u>
FTE Positions	892.0	892.0	--

Agency Request/Governor's Recommendations

Larned requests an FY 1988 operating budget of \$23,690,378, a 6.3 percent increase over FY 1987. The request includes funding of \$476,344 for 18 new positions. The new positions include four Registered Nurse IIIs, three Registered Nurse IVs, and seven Psychiatric Aides, requested in response to suggestions made by the 1986 Medicare survey. Two physicians for patient units are requested in response to deficiencies cited by the 1986 Medicare survey. In addition, one new Alcoholism Director for the Youth Center is requested. A systemwide \$5,000 salary enhancement is requested for each of Larned's 23 physicians.

The Governor recommends a total operating budget of \$23,080,020, with 874.0 FTE positions. The Governor's FY 1988 recommendation includes two new psychiatrists, eliminates two support positions (Keyboard Operator III and Laborer Supervisor II), and increases physicians' salaries. The Governor also recommends funding from the State Institutional Building Fund for construction of a new 90-bed psychiatric treatment facility.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Reduce \$33,482 from salaries and wages to allow \$19,683,530 for FY 1988 expenditures, as a result of increasing the Governor's recommendation of a 3.7 percent turnover rate to the agency's request of 3.87 percent.
2. Add \$21,850 in State General Fund to salaries and wages and 1.0 FTE position for a new Alcoholism Unit Director for the Youth Center at Larned. There are currently no formalized drug and alcohol treatment programs at the state youth centers. The Subcommittee refers to a recent survey which reports an alarming rate of alcohol and drug abuse among youth center residents. The 1986 results reveal that 93 percent were using alcohol and 84 percent were using illegal drugs at the time of admission. The Subcommittee suggests that the House Subcommittee may wish to explore the availability of federal Alcohol and Drug funds for these positions. However, the Subcommittee strongly believes that a formalized drug and alcohol program should be implemented at the youth centers, regardless of the availability of federal funds.
3. Reduce \$510 from all other contractual services to allow \$244,952 for FY 1988 expenditures.
4. Reduce \$2,000 from maintenance supplies and materials to allow \$164,697 for those expenses in FY 1988.
5. Reduce \$3,000 from all other commodities to allow \$437,652 for these purchases in FY 1988.
6. Delete \$3,828 in salaries and wages and convert the existing Clinical Chaplain II position to a Social Worker III. The hospital currently has a 1.0 FTE Clinical Chaplain II and a Catholic Chaplaincy contract. The Subcommittee would note that the hospital could hire a Social Worker with a ministerial background or Divinity training, if they so desire, who could provide some of the services of the clinical chaplain for the patients.
7. Add \$14,444 in contractual services to allow the hospital to contract with the local ministerial alliance to provide a variety of spiritual and ministerial services for the hospital residents.
8. The Subcommittee recommends an increase of \$60,000 to the expenditure limitation of the hospital's fee fund and a reduction of \$60,000 from the State General Fund in FY 1988. The Subcommittee's recommendation would leave a balance in the fee fund equal to four weeks receipts.
9. Delete a total of \$1,901,900 in capital improvements to allow \$200,000 for capital improvement projects (X-ray equipment) in FY 1988. Based upon the recommendations of the Joint Committee on Building Construction, the Subcommittee reduces \$50,000 and recommends that individual program improvement recommended by the Governor (i.e., security improvements for Meyer West) be funded from the systemwide major maintenance fund. In addition, the Subcommittee recommends that \$1,851,900 for the new adult

psychiatric facility be deleted. Although the Subcommittee concurs with the Governor that a new facility at Larned is necessary, the Subcommittee does not, at this point, recommend funding the new facility. In light of the significant problems in the mental retardation and correctional systems, the Subcommittee believes it would be prudent to keep options available for the utilization of the State Institutional Building Fund. The Subcommittee notes that the House Subcommittee will have the benefit of the Department of Corrections' Emergency Inmate Bed Plan, which is anticipated to effect one or more of the SRS institutions, and more complete information concerning the direction of the mental retardation institutions.

10. The Subcommittee believes that there is merit to the hospital's request to restore a Keyboard Operator II which was eliminated in the Governor's budget. The Subcommittee suggests that the House subcommittee carefully review the elimination of this position as more information becomes available.
11. The Subcommittee notes that the Special Education Supplement ("hazard pay") is a significant issue for the hospital; however, the Subcommittee is of the opinion that it is inappropriate for the hospital to contract with a local school district that pays a special education supplement to all teachers at the school, when due to a change in state identification criteria, fewer than 50 percent of the students at the school are eligible for Special Education services. It is the Subcommittee's intent that the hospital seriously negotiate this issue with USD 495, and not reduce educational services to compensate for the elimination of the Special Education Supplement in the FY 1988 school budget. If the school district is not willing to negotiate this issue the hospital should look to other sources for educational services.
12. The Subcommittee notes that although they concur with the Governor's recommendation to increase the salaries of those Kansas licensed physicians with an American Medical Association-approved, job-related residency (i.e., psychiatry) to \$15,000 for FY 1988, they believe that the maximum for this component of the Physician Unclassified Salary Plan should be set at \$20,000. This would allow the institutions the flexibility to increase this component to the maximum based upon available resources in any given year.

SUBCOMMITTEE REPORT

Agency: Osawatomie State Hospital Bill No. 244 Bill Sec. 16

Analyst: Duffy Analysis Pg. No. 527 Budget Pg. No. 6-51

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$15,893,301	\$15,750,917	\$ 114,222
Capital Improvements	1,469,721	1,469,721	--
TOTAL	<u>\$17,363,022</u>	<u>\$17,220,638</u>	<u>\$ 114,222</u>
State General Fund:			
State Operations	\$11,971,719	\$11,819,374	\$ 114,222
Capital Improvements	--	--	--
TOTAL	<u>\$11,971,719</u>	<u>\$11,819,374</u>	<u>\$ 114,222</u>
FTE Positions	608.0	608.0	--

Agency Request/Governor's Recommendations

Osawatomie State Hospital requests a total operating budget of \$15,893,301. Funding includes \$11,971,719 from the State General Fund, \$2,148,384 from the hospital's fee fund, and \$1,773,198 from Title XIX. As of July 1, 1986, revised admission procedures were implemented, in conjunction with Rainbow Mental Health Facility, to reduce Osawatomie's admissions from the Kansas City area. All patients from Wyandotte and Johnson counties referred by community mental health centers, courts, and hospitals are taken to Rainbow Mental Health Facility for an initial evaluation. If long-term treatment is recommended, the patient is transferred to Osawatomie and if short-term (less than 21 days) is recommended the patient is treated at Rainbow. Although this change is intended to decrease Osawatomie admissions, hospital officials report that during the first three months of the new program psychiatric admissions from Johnson and Wyandotte counties have increased 1 percent over the same period last year. In response to a need for additional adolescent beds in the state, the Legislature approved a new 20-bed adolescent unit at Osawatomie. As a result of adult and adolescent program changes, Title XIX is projected to increase over FY 1986 by \$393,026 and the total available in the fee fund is expected to decrease by \$452,595, according to hospital estimates.

The Governor recommends a total operating budget of \$15,750,917, a decrease of \$142,384 from the agency's request. The recommendation includes a lapse reduction of \$152,345 in the areas of holiday pay, school budget, and other operating expenditures. The Governor recommends expenditures of \$2,308,824 from the hospital's fee fund, as approved by the 1986 Legislature, and an expenditure decrease of \$150,479 to Title XIX financing.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Add \$81,000 to salaries and wages to allow a total of \$13,096,065 for FY 1987. The Subcommittee intends for the additional \$81,000 to be applied toward the \$113,000 realized by the hospital in FY 1987 for retirement payments. The Subcommittee notes that the hospital has experienced several extremely costly retirements and that there were not adequate savings in other areas of the FY 1987 budget to absorb these costs. In addition, the Subcommittee is concerned with the 30 vacancies in the direct care staff that have resulted from the hospital's hiring freeze. The Subcommittee was informed that the hospital typically has ten vacancies in direct care positions. The Subcommittee expects that the additional funds will allow the hospital to fill some of the vacant direct care staff positions.
2. Add \$8,000 to maintenance repairs for a one-time repair of the hospital's telephone system to allow \$82,483 for FY 1987 expenditures. The Subcommittee notes that it is more cost-effective for the institutions to make repairs as needed rather than to maintain maintenance contracts on hospital equipment.
3. Reduce \$25,000 from utilities to allow utilities of \$742,811.
4. Add \$13,222 to dietary to allow \$347,327 for FY 1987 expenditures. The Subcommittee notes that this increase is necessitated by the hospital's higher than anticipated Average Daily Census (ADC). The FY 1987 budget was constructed assuming an estimated ADC of 349. The ADC through January, 1987 was 358 and hospital officials reported that on February 10, 1987 there were 396 patients in the hospital and an additional 24 were on temporary leave. The Subcommittee expresses concern over the high ADC and notes that the rated bed capacity at Osawatomie State Hospital is 401. The Subcommittee calls this to the attention of the House Subcommittee and requests that the hospital review and closely monitor the overcensus problem and make a report to the second house.
5. Add \$39,000 to purchase drugs to allow \$291,455 for pharmaceutical supplies in FY 1987. The Subcommittee notes that the increase is directly related to the high ADC and a change in pharmacy policies to conform with state law regarding the disposal of dispensed drugs.
6. Reduce \$2,000 from other supplies to allow \$148,463 for these expenses in FY 1987.
7. The Subcommittee requests that the hospital report back to the 1988 Legislature on the impact of two paid holidays in FY 1987, rather than five paid holidays.

SUBCOMMITTEE REPORT

Agency: Osawatomie State Hospital Bill No. 161 Bill Sec. 7
 Analyst: Duffy Analysis Pg. No. 527 Budget Pg. No. 6-51

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$16,950,139	\$16,226,670	\$ 23,938
Capital Improvements	736,700	65,000	(65,000)
TOTAL	<u>\$17,686,839</u>	<u>\$16,291,670</u>	<u>\$ (41,062)</u>
State General Fund:			
State Operations	\$13,214,375	\$12,084,420	\$ (6,260)
Capital Improvements	--	--	--
TOTAL	<u>\$13,214,375</u>	<u>\$12,084,420</u>	<u>\$ (6,260)</u>
FTE Positions	623.0	608.0	--

Agency Request/Governor's Recommendations

The hospital requests a total operating budget of \$16,950,139 for FY 1988, a 6.6 percent increase over FY 1987. The request includes funding of 623.0 FTE positions, an increase of 15 FTE positions. The request includes \$356,768 for salaries and wages to fund six RN IIIs, four LMHT IIs, a Psychologist I, and a Social Service Administrator to coordinate quality assurance, all in response to specific recommendations made during recent accreditation surveys. The hospital also requests \$60,000 for three FTE positions to implement a program with the University of Kansas Medical Center to arrange a rotation for psychiatric residents at Osawatomie. In addition, a systemwide \$5,000 salary enhancement is requested for each of Osawatomie's 18 physicians and \$91,263 is requested to pay physicians for "on duty" hours rather than to award compensatory time.

The Governor recommends an FY 1988 total operating budget of \$16,226,670 with no additional positions. The recommendation includes increasing physician salaries and endorses the concept of a psychiatric residency program at Osawatomie.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Add \$50,000 for salaries and wages to allow a total of \$13,583,661 for FY 1988. The Subcommittee intends that the \$50,000 be budgeted in a separate line-item for retirements. The

Subcommittee notes that generally the institutions do not budget for retirements and absorb the costs each year; however Osawatomie again anticipates significant payments that the Subcommittee believes cannot be absorbed by the hospital without leaving a significant number of direct care staff positions vacant.

2. Add \$15,000 to contractual services for a psychiatric residency training program at Osawatomie. In addition, the Subcommittee suggests that the hospital continue to keep vacant a physician's position (\$64,461) and use those funds in addition to the \$15,000 to fund a psychiatric residency training program with the University of Kansas Medical School in FY 1988. The Subcommittee understands that discussions are underway between the hospital and the Medical Center and the Subcommittee endorses Osawatomie's proposal to have six residents each year for at least a six-month rotation. The Subcommittee expects both entities to cooperate and report to the House Subcommittee on the specifics of their agreement.
3. Reduce \$2,086 from other supplies to allow \$154,549 for these expenses in FY 1988.
4. The Subcommittee recommends an increase of \$30,198 to the expenditure limitation of the hospital's fee fund and a reduction of \$30,198 from the State General Fund in FY 1988. The Subcommittee's recommendation would leave a balance in the fee fund equal to three weeks' receipts.
5. Delete \$3,828 in salaries and wages and convert the existing Chaplaincy Director position to a Social Worker III. The hospital currently has a 1.0 FTE Chaplaincy Director. The Subcommittee would note that the hospital could hire a Social Worker with a ministerial background or Divinity training, if they so desire, who could provide some of the services of the clinical chaplain for the residents.
6. Add \$8,840 in contractual services to allow the hospital to contract with the local ministerial alliance to provide a variety of spiritual and ministerial services for the patients.
7. Delete \$43,988 in salaries and wages for three chaplaincy trainees and eliminate the Clinical Pastoral Trainee Program.
8. Delete \$65,000 in capital improvement projects in FY 1988. Based upon the recommendations of the Joint Committee on Building Construction, the Subcommittee recommends that the individual program improvements (*i.e.*, air conditioning for Biddle kitchen) be funded from the systemwide major maintenance fund.
9. The Subcommittee notes that although they concur with the Governor's recommendation to increase the salaries of those Kansas licensed physicians with an American Medical Association-approved, job-related residency (*i.e.*, psychiatry) to \$15,000 for FY 1988, they believe that the maximum for this component of the Physician

Unclassified Salary Plan should be established at \$20,000. This would allow the institutions flexibility to increase this component to the maximum dependent upon the resources available in any given year.

10. The Subcommittee concurs with the Governor's recommendation to reduce the administrative fee paid to USD 367 from 10 percent to 5 percent. The Subcommittee acknowledges that this is a serious issue for the hospital; however, they understand that the other mental health hospitals, with the exception of Topeka State Hospital which pays a tuition rate per pupil to USD 501, contract at a 5 percent rate. It is the Subcommittee's intent that the hospital seriously negotiate this issue with USD 367 and not reduce educational services. If the school district is not willing to negotiate this issue, the hospital should look to other sources for educational services.
11. The Subcommittee is concerned with the availability and quality of mental health services for children and adolescents in the state. The Subcommittee was advised that programs at the state hospitals continue to be at or over capacity and there are waiting lists for admission despite the addition of 20 adolescent beds at Osawatomie State Hospital during 1986. The Subcommittee believes that the statewide expansion of alternative community based programs should be explored as one possible solution to more effectively serving adolescents and children.

SUBCOMMITTEE REPORT

Agency: Rainbow Mental Health Facility Bill No. 244 Bill Sec. 18
 Analyst: Duffy Analysis Pg. No. 536 Budget Pg. No. 6-55

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 3,582,545	\$ 3,579,743	\$ --
Capital Improvements	686,764	686,764	--
TOTAL	<u>\$ 4,269,309</u>	<u>\$ 4,266,507</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$ 1,760,826	\$ 1,758,024	\$ --
Capital Improvements	--	--	--
TOTAL	<u>\$ 1,760,826</u>	<u>\$ 1,758,024</u>	<u>\$ --</u>
FTE Positions	117.0	117.0	--

Agency Request/Governor's Recommendation

Rainbow Mental Health Facility estimates FY 1987 expenditures to be \$3,582,545 as approved by the 1986 Legislature. The budget includes funding for 117.0 FTE positions. Funding includes \$1,760,826 from the State General Fund, \$584,979 from the hospital's fee fund, and \$1,207,220 from Title XIX. As of July 1, 1986, revised admission procedures were implemented in conjunction with Osawatomie State Hospital to reduce Osawatomie's admissions from the Kansas City area. All patients from Wyandotte and Johnson counties referred by community mental health centers, courts, and hospitals are admitted to Rainbow for an initial evaluation. Those patients requiring short term treatment (less than 21 days) are treated at Rainbow and patients requiring medium to long-term treatment are transferred to Osawatomie State Hospital. This change has resulted in a 100 percent increase in Rainbow's admissions and a decrease in the facility's average length of stay; however, the hospital's ADC has remained the same.

The Governor recommends an operating budget of \$3,579,743 for FY 1987, a reduction of \$2,802 from the agency's approved budget. The reduction was made in holiday pay by providing compensation for two, rather than five, holidays. The \$2,802 was lapsed by H.B. 2049. The recommendation also includes a \$120,000 decrease to the expenditure limitation of the Title XIX fund. Further, the Governor recommends a decrease in partial hospitalization capacity due to the change in the adult in-patient program.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustment:

1. A \$100,000 increase to the expenditure limitation of the Title XIX fund and a \$100,000 decrease to the expenditure limitation of the hospital's fee fund. The Subcommittee notes that this shift in funding is due to a significant shortfall in the hospital's fee fund collections.
2. The Subcommittee requests that the hospital report back to the 1988 Legislature on the impact of two paid holidays in FY 1987, rather than five paid holidays.

555.87

SUBCOMMITTEE REPORT

Agency: Rainbow Mental Health Facility Bill No. 161 Bill Sec. 9

Analyst: Duffy

Analysis Pg. No. 536

Budget Pg. No. 6-55

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 3,883,170	\$ 3,738,474	\$ 48,125
Capital Improvements	759,575	5,575	--
TOTAL	<u>\$ 4,642,745</u>	<u>\$ 3,744,049</u>	<u>\$ 48,125</u>
State General Fund:			
State Operations	\$ 2,526,050	\$ 2,376,354	\$ (51,875)
Capital Improvements	--	--	--
TOTAL	<u>\$ 2,526,050</u>	<u>\$ 2,376,354</u>	<u>\$ (51,875)</u>
FTE Positions	120.0	118.0	5.0

Agency Request/Governor's Recommendations

The hospital requests an operating budget of \$3,883,170 for 120.0 FTE positions. The request reflects continuation of all existing programs and the addition of 3.0 FTE positions. The request includes \$53,882 including fringe benefits, to fund a Keyboard Operator II, Psychiatric Aide, and an Activity Therapist I. In addition, \$26,470, including fringe benefits, is requested for the systemwide \$5,000 salary enhancement for each of Rainbow's five physicians. Funding includes \$2,526,050 from the State General Fund, \$375,761 from the hospital fee fund, and \$957,948 from Title XIX.

The Governor recommends \$3,378,474 for operating expenditures in FY 1988. The recommendation includes increasing physicians' salaries, adjustments to fringe benefits, an average 1.6 percent salary increase for unclassified employees, and a new Psychiatric Aide position.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Add \$18,530 to salaries and wages and 1.0 FTE position for a Keyboard Operator II. The Subcommittee notes that in FY 1987 a shortfall of \$203,280 is anticipated in the hospital's fee collection. The FY 1987 fee expenditure limitation is \$464,979. The Subcommittee understands that this shortfall is due to a variety of factors, including the lack of reimbursement staff,

standard reimbursement procedures, and an automated billing system. The Subcommittee intends for the Keyboard Operator II to be assigned to the reimbursement office. The Subcommittee expects the position and the \$10,000 microcomputer recommended by the Governor to have a positive effect on fee collections.

2. Add \$28,411 to the school contract to allow a total of \$324,177 due to a technical adjustment. The Subcommittee concurs with the Governor's recommendation to increase teacher's salaries by 3.5 percent rather than the 7 percent requested by the agency. The Subcommittee acknowledges that this is a serious issue for the hospital; however, the Subcommittee is of the opinion that if USD 500 is not willing to negotiate, the hospital should look to other sources for educational services.
3. Shift \$57,993 from contractual services for the janitorial contract to salaries and wages (\$57,247) and supplies (\$746). Also, add 4.0 FTE for custodial workers. The agency informed the Subcommittee that the janitorial contractor had terminated the contract on January 31, 1987 and that the nearest bid to replace the contractor was \$14,848 over the recommended budgeted amount. The agency suggests that they can hire janitorial staff and supplies within the approved FY 1987 contract amount. The Subcommittee notes that the hospital is temporarily employing four workers of the previous contractor, and, if approved, would employ them as full-time custodial workers.
4. Add \$1,184 in contractual services to allow Rainbow to contract with the local ministerial alliance to provide a variety of spiritual and ministerial services.
5. The Subcommittee recommends an increase of \$100,000 to the expenditure limitation of the hospital's fee fund and a reduction of \$100,000 from the State General Fund in FY 1988. The recommendation would leave a balance in the fee fund equal to four weeks receipts.
6. The Subcommittee notes that although they concur with the Governor's recommendation to increase the salaries of those Kansas licensed physicians with an American Medical Association --approved, job-related residency (i.e., psychiatry) to \$15,000 for FY 1988, they believe that the maximum for this component of the Physician Unclassified Salary Plan should be established at \$20,000. This would allow the institutions the flexibility to increase this component to the maximum, dependent upon available resources in any given year.

SUBCOMMITTEE REPORT

Agency: Topeka State Hospital Bill No. 244 Bill Sec. --

Analyst: Duffy Analysis Pg. No. 560 Budget Pg. No. 6-59

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$17,364,143	\$17,012,228	\$ 36,020
Capital Improvements	61,046	61,046	--
TOTAL	<u>\$17,425,189</u>	<u>\$17,073,274</u>	<u>\$ 36,020</u>
State General Fund:			
State Operations	\$11,782,554	\$11,430,639	\$ (23,980)
Capital Improvements	--	--	--
TOTAL	<u>\$11,782,554</u>	<u>\$11,430,639</u>	<u>\$ (23,980)</u>
FTE Positions	654.5	654.5	654.5

Agency Request/Governor's Recommendations

Topeka State Hospital requests an FY 1987 operating budget of \$17,364,143, the amount approved by the 1986 Legislature, and 654.5 FTE positions. Funding includes \$11,782,554 from the State General Fund, \$3,082,094 from the hospital's fee fund, \$2,412,503 from Title XIX, and \$86,992 from Chapter I funds. The agency has proposed a major reorganization of the hospital and anticipates implementation of the reorganization January, 1987. According to hospital officials, the reorganization will be accomplished within the FY 1987 approved budget.

The Governor recommends an operating budget of \$17,012,228 for FY 1987, a reduction of \$351,915 from the agency's approved budget. The total amount of \$351,915 was lapsed by H.B. 2049 and included reductions in holiday pay and the school budget. In addition, the turnover rate was increased for savings in salaries and wages.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Reduce \$70,000 from salaries and wages to allow \$13,861,813 for salaries and wages in FY 1987.
2. Reduce \$2,000 from communication to allow \$192,205 for communication expenditures.

3. Add \$27,690 for utilities to allow \$831,557 for utility expenditures.
4. Add \$39,330 for pharmaceutical supplies to allow a total of \$227,634. According to hospital officials, they anticipate overexpenditures of \$56,000 due to the increased cost of drugs and medical supplies under the new state contract, and not increased usage.
5. Add \$6,000 for patient clothing to allow \$18,104.
6. Add \$35,000 for the school contract to allow \$553,799 in FY 1987. The Subcommittee notes that the Governor's recommendation was based upon fewer students from Topeka State Hospital enrolled at Capital City School (USD 501) than the hospital has actually experienced.
7. The Subcommittee recommends a \$60,000 increase to the expenditure limitation of the hospital's fee fund and a \$60,000 decrease to the State General Fund. The Subcommittee's recommendation would leave a balance of four weeks receipts in the fee fund.
8. The Subcommittee is concerned with what appears to be a pattern of high turnover rates at Topeka State Hospital. Actual turnover in FY 1985 was 6.2 and 8.5 percent in FY 1986. Turnover as of February 16, 1987 was 8.26 percent. The Subcommittee notes that Winfield State Hospital has also made use of high turnover rates. The Subcommittee suggests that the Senate Ways and Means Committee recommend that Legislative Post Audit conduct a study of turnover and the reasons for high turnover, the effect on patients and how to remedy high turnover rates.
9. The Subcommittee requests that the hospital report back to the 1988 Legislature on the impact of two paid holidays in FY 1987, rather than five.

664.87

SUBCOMMITTEE REPORT

Agency: Topeka State Hospital **Bill No.** 161 **Bill Sec.** 11

Analyst: Duffy **Analysis Pg. No.** 560 **Budget Pg. No.** 6-59

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$18,432,856	\$17,458,200	\$ 51,301
Capital Improvements	1,070,800	55,000	(55,000)
TOTAL	<u>\$19,503,656</u>	<u>\$17,513,200</u>	<u>\$ (3,699)</u>
State General Fund:			
State Operations	\$12,412,453	\$11,359,603	\$ 51,301
Capital Improvements	--	--	--
TOTAL	<u>\$12,412,453</u>	<u>\$11,359,603</u>	<u>\$ 51,301</u>
FTE Positions	665.5	654.5	2.0

Agency Request/Governor's Recommendations

The FY 1988 budget request for the hospital is \$18,432,856 for 665.5 FTE positions. The budget reflects 12 new positions and one abolished position for a net increase of 11.0 FTE positions. The request includes \$288,076, including fringe benefits, to fund nine Registered Nurse IIIs, two Custodial Workers, and a Speech Pathologist II. According to the agency, the new positions are requested in response to recommendations made during recent accreditation surveys. The hospital also requests \$176,126 for paid holidays which would increase the number of holidays from five to ten. In addition, a total request of \$429,190 for capital outlay is included in the budget.

The Governor recommends an operating budget of \$17,458,200 in FY 1988. The recommendation includes increasing physician salaries, adjustments to fringe benefits, and funding a new Speech Pathologist II position.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Add \$79,494 to salaries and wages for 2.0 new Registered Nurse IIIs and 1.0 RN II position. The Subcommittee notes that after the Governor's recommendations were made, the hospital received the results of the Medicare survey conducted September 10, 1986 in which the lack of registered nurses was specifically noted. In

- addition, the Subcommittee understands that surveyors have stressed the need for additional custodial workers. The Subcommittee recommends that three persons from the correctional pre-release center be placed in janitorial positions in nonpatient areas and that three custodial workers on nonpatient areas be transferred to patient areas.
2. Reduce \$2,000 from communication to allow \$201,734 for communication costs in FY 1988.
 3. Reduce \$18,400 from the psychiatric residency training program to allow \$400,000 to fund a contract with the Karl Menninger School of Psychiatry for seven residents in adult psychiatry and two residents in child psychiatry. The Subcommittee expresses concern that the cost per resident has increased by 4.6 percent over the last several years and they suggest that the hospital demonstrate to the House Subcommittee the benefits which justify the increase to the contract.
 4. Add \$40,000 for pharmaceutical supplies based upon FY 1987 expenditures for a total of \$235,460 for FY 1988.
 5. Delete \$55,000 in capital improvement projects in FY 1988. Based upon the recommendations of the Joint Committee on State Building Construction, the Subcommittee recommends that individual program improvements recommended by the Governor (i.e., remodeling of maintenance shop and carpeting areas in patient buildings) be funded from the systemwide major maintenance fund.
 6. Delete \$8,664 in salaries and wages and convert the existing Chaplaincy Director position to a Social Worker III. The hospital currently has 1.0 FTE chaplaincy position. The Subcommittee would note that the hospital could hire a social worker with a ministerial background or divinity training, if they so desire, who could provide some of the services of the clinical chaplain for the patients.
 7. Delete \$43,965 in salaries and wages for three chaplaincy trainees and \$15,108 for 1.0 clerical position assigned to the Chaplaincy Trainee Program.
 8. The Subcommittee notes that the \$10,000 in contractual services for catholic chaplain services should be used to contract with the local ministerial alliance to provide a variety of spiritual and ministerial services.
 9. The Subcommittee concurs with the Governor's recommendation to increase the salaries of those Kansas licensed physicians with an American Medical Association -- approved, job-related residency (i.e., psychiatry) to \$15,000 for FY 1988. However, the Subcommittee is of the opinion that the maximum for this component of the Physician Unclassified Salary Plan should be set at \$20,000. This would give the institutions the flexibility to increase this component to the maximum based upon available resources in any given year.