

Approved February 18, 1988
Date

MINUTES OF THE SENATE COMMITTEE ON EDUCATION

The meeting was called to order by Senator Joseph C. Harder at
Chairperson

1:30 ~~a.m.~~/p.m. on Tuesday, February 16, 1988 in room 123-S of the Capitol.

All members were present except:

Committee staff present:

Mr. Ben Barrett, Legislative Research Department
Ms. Avis Swartzman, Legislative Revisor's Office
Mrs. Millie Randell, Secretary

Conferees appearing before the committee:

SB 495 - Concerning community colleges; relating to rates of tuition

Proponents:

Dr. Ted Wischropp, President, Seward County Community College
Mr. Richard D. Hedges, President, Fort Scott Community College
Dr. Gery Hochanadel, President, Labette Community College
Ms. Connie Hubbell, Legislative Chairman, State Board of Education

Following a call to order by the Chairman, Senator Arasmith moved that minutes of the Committee meeting of February 15 be approved. Senator Allen seconded the motion, and the minutes were approved.

The Chairman recognized the president of Seward County Community College, Dr. Ted Wischropp, who explained that SB 495 would allow local boards of trustees to set out-of-state tuition at a minimum of \$44.00 per credit hour. Dr. Wischropp pointed out that passage of SB 495 would return a certain amount of flexibility to local control by allowing community college boards of trustees to charge fees that might attract out-of-state students to fill classroom vacancies that might exist. In comparing the \$80 per credit hour fee for out-of-state students to the \$15 per credit hour fee for in-state students, Dr. Wischropp cited additional brain drain, competition with nearby out-of-state institutions of higher learning, and enhancement of economic development as additional reasons for modifying the out-of-state fee. (Attachment 1)

When President Richard Hedges of Fort Scott Community College was called upon to testify in favor of SB 495, he told the Committee that his college, located along the eastern border of Kansas, would probably be attracting students from Missouri into its nursing program except for the high, current out-of-state tuition costs. He said that he had been working with Pittsburg State University on the community college tuition rate modification, and the university had no objection to this proposal. President Hedges stated that he thought the change in tuition for out-of-state students would be a positive move to bring people into Kansas with the effect of making them "linger longer". He assured the Committee that there would be no additional cost to the state; but he also added that should increased financial cost occur, the financial obligation would rest with each individual college. President Hedges said he felt the lower out-of-state tuition rates would attract a lot of people who otherwise could not afford to attend Kansas community colleges. Sixty-five percent of his students, he said, receive federal financial aid.

Dr. Gery Hochanadel, president of Labette Community College, informed the Committee that his college has the lowest cost per pupil of any of the nineteen community colleges in Kansas and that this cost has been decreasing over the last four years. He related that his college, located in the southeastern corner of Kansas, was very involved in health programs because

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON EDUCATION

room 123-S, Statehouse, at 1:30 ~~a.m.~~/p.m. on Tuesday, February 16, 1988

of the health care problem that exists in that area. The three health programs offered at Labette Community College, nursing, respiratory therapy, and radiography, would attract more students, Dr. Hochanadel said, if it was not for the abnormally high fee charged to out-of-state students. He said he would like to maximize his cost efficiency even further by being able to fill classes that might otherwise not be full.

Ms. Connie Hubbell, Legislative Chairman, State Board of Education, described SB 495 as permissive legislation which would allow community college boards of trustees to determine the out-of-state tuition rates per credit hour provided that the minimum amount shall be equal to at least twice the maximum amount per credit hour authorized for in-state students ($\$22 \times 2 = \44). (Attachment 2) Ms. Hubbell said that Missouri has a local option on this issue.

All conferees assured the Committee that there would be no additional state aid involved by passing SB 495 and that its purpose is solely for filling classroom vacancies and maximizing cost efficiencies.

Following testimony by Ms. Hubbell, the Chair inquired if there were any additional conferees who wished to testify on SB 495, but there was no response. He then announced that the hearing on SB 495 was concluded and that the bill would be taken under advisement. The Chairman adjourned the meeting.

SENATE EDUCATION COMMITTEE

TIME: 1:30 p.m. PLACE: 123-S DATE: Tuesday, February 16, 1988

GUEST LIST

NAME

ADDRESS

ORGANIZATION

<u>NAME</u>	<u>ADDRESS</u>	<u>ORGANIZATION</u>
Paula Shona Nichols	Wichita	al Q E Social Work Legislative Conference
David Kehr	1724 N Yale Wichita	" " "
Jeanette Emmert	714 1/2 Barton Wichita	Social Work Leg. Conf.
Shelli A. Herman	1700 N. Harvard Wichita KS	" " "
John Hanna	120 E. 10 th ST. Topeka.	KSDOE
Joe Emmons	120 E. 10 th St Topeka	KSDOE
Cynthia Kehr	Topeka	KFT
Jim Copple	Wichita	KFT
Barbara Smith	Topeka	Mc Gill & Associates
Deborah Kach Jeller	St Marys	KASEA
Eleanor Kerr	Pratt	Instructor
Mad Tall	Topeka	ASK
S. Stneff	Topeka	AP

SENATE EDUCATION COMMITTEE

TIME: 1:30 p.m. PLACE: 123-S DATE: Tuesday, February 16, 1988

GUEST LIST

<u>NAME</u>	<u>ADDRESS</u>	<u>ORGANIZATION</u>
Sheldon W. Wischnopp	Box 1137 Liberal	Seward County Community College
Dave Hedger	2108 S Holt FT S&T	FT Scott CC
Merle Aue	Topeka	KACC
Connie Thuerell	Topeka	St Bd of Ed.
John Keyser	"	KASB
Doug Grant	Topeka	H-NEA
Ray Cole	Topeka	K-NEA
Harold Pitts	Topeka	KCOA
Lu Cottingham	Concordia	CCCCC Glend. Co Community College
Joyce Hartmann	Pratt	W. Ks. Comm. Services Consortium
Udell Berger	Colby	Colby Com College
Linda Billingsley	El Dorado	Butler Co Comm. College
Kathryn Wischnopp	Liberal	SWMC Southwest medical Center
Ray Hochmanich	Parsons	Lafayette Comm. College
David DeRue	Topeka	KCOVE

SENATOR HARDER AND MEMBERS OF THE SENATE EDUCATION COMMITTEE:

THANK YOU FOR ALLOWING ME TO SPEAK IN FAVOR OF SENATE BILL 495 WHICH WOULD ALLOW A MODIFICATION IN OUT-OF-STATE TUITION RATES WHICH COMMUNITY COLLEGES PRESENTLY ARE REQUIRED TO CHARGE. I AM TED WISCHROPP, PRESIDENT OF SEWARD COUNTY COMMUNITY COLLEGE LOCATED IN LIBERAL.

OUR DESIGNATED SERVICE AREA IN KANSAS CONSISTS OF SEVEN COUNTIES IN THE EXTREME SOUTHWEST PORTION OF THE STATE. HOWEVER, DUE TO OUR GEOGRAPHICAL LOCATION WE FEEL A CERTAIN SENSE OF RESPONSIBILITY IN OFFERING EDUCATIONAL OPPORTUNITIES TO THOSE RESIDING NEAR OUR COMMUNITY IN OTHER STATES.

PRESENTLY WE CHARGE \$15.00 PER CREDIT HOUR FOR KANSAS RESIDENTS AND \$80.00 PER CREDIT HOUR FOR OUT-OF-STATE RESIDENTS. IN 1988-89, OUT-OF-STATE TUITION WILL INCREASE TO \$87.50 PER CREDIT HOUR AND IN 1989-90 THERE WILL BE ANOTHER 12% INCREASE WHICH WILL REQUIRE OUT-OF-STATE RESIDENTS TO PAY \$98.00 PER CREDIT HOUR. SENATE BILL 495 WOULD ALLOW LOCAL BOARDS OF TRUSTEES TO SET OUT-OF-STATE CHARGES AT A MINIMUM OF \$44.00 PER CREDIT HOUR.

I BELIEVE THAT THERE ARE SEVERAL ISSUES THAT YOU SHOULD CONSIDER IN YOUR DELIBERATIONS WHICH DIRECTLY AFFECT THOSE COMMUNITY COLLEGES LOCATED ON THE BORDER COUNTIES OF KANSAS. THESE ISSUES ARE GERMANE TO OUR ABILITY TO REVERSE THE BRAIN DRAIN, TO RETURN A CERTAIN FLEXIBILITY TO LOCAL CONTROL, TO COMPETE EDUCATIONALLY WITH OUT-OF-STATE INSTITUTIONS AND TO ENHANCE ECONOMIC DEVELOPMENT.

MUCH HAS BEEN WRITTEN AND SPOKEN RECENTLY ABOUT THE BRAIN DRAIN OF OUR KANSAS STUDENTS. I, TOO, AM CONCERNED ABOUT THE EXODUS OF SOME OF OUR STUDENTS IN SOUTHWEST KANSAS TO STATE COLLEGES AND UNIVERSITIES ACROSS THE BORDER. PANHANDLE STATE UNIVERSITY LOCATED AT GOODWELL, OKLAHOMA, IS 50 MILES FROM LIBERAL. IT IS AN EQUAL DISTANCE OR CLOSER TO HUGOTON, ROLLA, AND ELKHART. PANHANDLE STATE UNIVERSITY CHARGES \$53.45 PER CREDIT HOUR FOR NON-RESIDENT TUITION. HOWEVER, THE UNIVERSITY WILL GIVE A TUITION WAIVER FOR ANY KANSAS STUDENT WHO SCORES IN THE UPPER 25% OF HIS OR HER CLASS ON THE ACT TEST.

WEST TEXAS STATE UNIVERSITY, LOCATED IN CANYON, TEXAS, SOUTH OF AMARILLO, ALSO RECRUITS HEAVILY IN SOUTHWEST KANSAS. THE NON-RESIDENT TUITION RATE FOR WEST TEXAS STATE IS \$46.00 PER CREDIT HOUR AND THAT UNIVERSITY WILL ALSO WAIVE OUT-OF-STATE TUITION FOR THOSE STUDENTS SCORING IN THE UPPER 25% OF THEIR CLASS ON THE ACT TEST.

SEWARD COUNTY COMMUNITY COLLEGE WOULD LIKE TO BE ABLE TO COMPETE ON AN EQUAL BASIS WITH THOSE INSTITUTIONS. WE WOULD LIKE TO HAVE THE ABILITY TO ATTEMPT TO REVERSE THE OUTWARD MIGRATION OF OUR BEST STUDENTS AND TO TRY TO ATTRACT SOME OF THOSE STUDENTS LIVING JUST SOUTH OF OUR BORDER TO CONSIDER ATTENDANCE AT SEWARD COUNTY COMMUNITY COLLEGE AS AN EDUCATIONAL OPTION.

WHY WOULD SEWARD COUNTY COMMUNITY COLLEGE WISH TO ATTRACT STUDENTS FROM OUR NEIGHBORING STATES OF TEXAS AND OKLAHOMA? ONE REASON I HAVE ALREADY MENTIONED IS OUR GEOGRAPHICAL LOCATION. LIBERAL IS SITUATED THREE MILES FROM THE OKLAHOMA BORDER AND 46 MILES FROM PERRYTON, TEXAS.

THE SECOND REASON IS A MATTER OF ECONOMICS. THE CITY OF LIBERAL SERVES AS A SHOPPING DESTINATION FOR MANY PEOPLE IN THE OKLAHOMA AND TEXAS PANHANDLES.

FOR A NUMBER OF YEARS THE COOPERATIVE EXTENSION SERVICE AT KANSAS STATE UNIVERSITY HAS PUBLISHED A COUNTY-BY-COUNTY BUSINESS PULL FACTOR WHICH IS THE RATIO OF ACTUAL SALES TAX COLLECTIONS OVER EXPECTED SALES TAX COLLECTIONS. ANY FIGURE OVER 1.0 DEMONSTRATES THAT THE COUNTY IS COLLECTING MORE SALES TAX THAN EXPECTED. SEWARD COUNTY HAS CONSISTENTLY BEEN AMONG THE LEADERS OVER THE PAST SEVERAL FISCAL YEARS.

THE BUSINESS PULL FACTOR FOR SEWARD COUNTY IN FISCAL YEAR 1983 WAS 1.814, IN 1984 - 1.630, IN 1985 - 1.870, AND IN 1986 - 1.618. I UNDERSTAND THAT THE PULL FACTOR DROPPED SLIGHTLY IN FISCAL YEAR 1987 BUT THAT SEWARD COUNTY STILL RANKED SECOND IN THE STATE.

THE CITY OF LIBERAL PRIDES ITSELF FOR BEING A SHOPPING DESTINATION FOR A WIDE TERRITORY SOUTH OF THE KANSAS BORDER. WE WELCOME THOSE PEOPLE TO LIBERAL AND TO THE STATE OF KANSAS TO SPEND THEIR MONEY, YET WE ERECT AN EDUCATIONAL BARRIER THROUGH AN ANTIQUATED SYSTEM FOR CHARGING OUT-OF-STATE TUITION. BY ALLOWING THE RESIDENTS OF OKLAHOMA AND TEXAS AN OPTION TO EDUCATIONAL OPPORTUNITIES IN KANSAS THROUGH PASSAGE OF SENATE BILL 495, WE WOULD NOT BE PENALIZING THE SAME GROUPS THAT WE EXPECT TO PURCHASE OUR OTHER GOODS AND SERVICES.

A 1984 STUDY OF A SHOPPERS' ATTITUDE SURVEY ANALYSIS FOR LIBERAL CONDUCTED BY THE KANSAS DEPARTMENT OF ECONOMIC DEVELOPMENT SHOWED THAT LIBERAL WAS A PRIMARY TRADE AREA FOR OUT-

OF-TOWN RESIDENTS. THE SURVEY INCLUDED OUT-OF-TOWN SHOPPERS ON BOTH SIDES OF THE BORDER. THE SURVEY DEALT WITH A WIDE-RANGE OF GOODS AND SERVICES; HOWEVER, I WILL CITE ONLY THREE. OF THE RESPONDENTS, 52% SHOP IN LIBERAL FOR MEN'S CLOTHING, 59% FOR CHILDREN'S CLOTHING, AND 58% FOR WOMEN'S CLOTHING. ON FRIDAY WHEN I ASKED THE MANAGER OF THE LOCAL PENNEY'S STORE, WHAT PERCENT OF HIS CUSTOMERS WERE FROM OKLAHOMA AND TEXAS, HE INDICATED THAT 45-50% OF BUSINESS COMES FROM THOSE TWO STATES BASED UPON CHARGE ACCOUNTS AND CHECKS.

FINALLY, I ENCOURAGE THE PASSAGE OF SENATE BILL 495 BECAUSE OF THE LOCAL CONTROL AND SELF-DETERMINATION THAT SUCH A BILL WOULD RETURN TO THE COMMUNITY COLLEGE BOARDS OF TRUSTEES. SUCH A BILL STATES THAT LOCAL BOARDS MAY NOT CHARGE LESS THAN \$44.00 PER CREDIT HOUR; THEY MAY CHARGE MORE. SUCH A BILL WOULD GIVE FLEXIBILITY TO LONG-RANGE PLANNING. SUCH A BILL WOULD NOT ENACT AN ADDITIONAL BURDEN ON THE TAXPAYERS OF KANSAS BECAUSE WE CANNOT CLAIM THOSE STUDENTS FOR STATE AID.

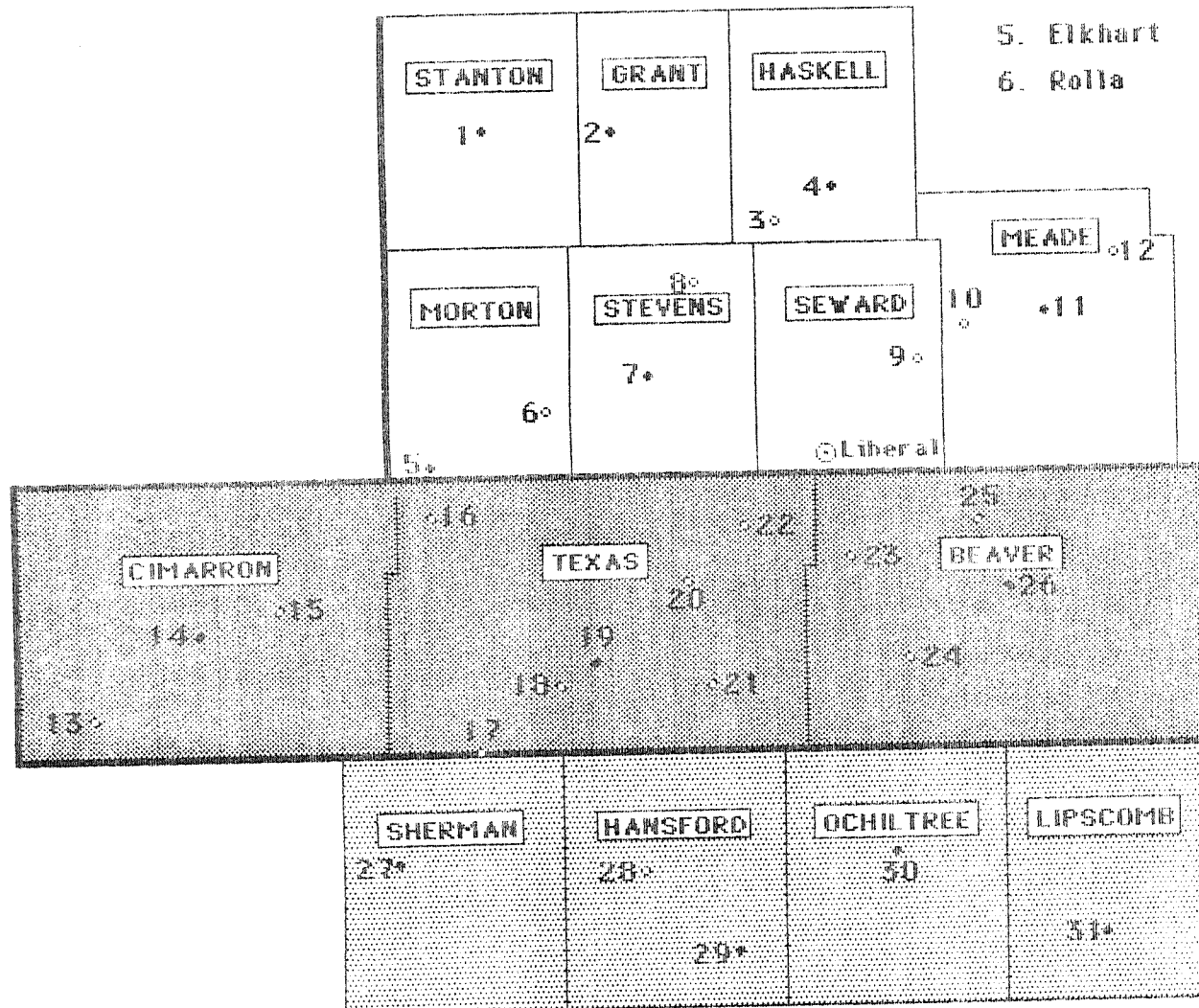
FOR SEWARD COUNTY COMMUNITY COLLEGE AND OTHER BORDER COMMUNITY COLLEGES SUCH AS HIGHLAND, KANSAS CITY, JOHNSON COUNTY, FORT SCOTT, COFFEYVILLE, LABETTE, AND COWLEY COUNTY, PASSAGE OF SUCH A BILL WOULD GIVE US THE OPPORTUNITY TO WORK TOWARD REVERSING THE BRAIN DRAIN AND ENCOURAGE FULL-TIME AND PART-TIME STUDENTS TO TAKE ADVANTAGE OF OUR EDUCATIONAL OPPORTUNITIES. TO A CERTAIN EXTENT, CLOUD COUNTY AND COLBY WOULD ALSO BE INCLUDED BECAUSE THEY HAVE OUTREACH LOCATIONS THAT BORDER OTHER STATES. IT SEEMS UNFAIR TO TELL AN EVENING PART-TIME ADULT STUDENT WHO SHOPS IN LIBERAL AND WHO MAY LIVE ONLY THREE MILES SOUTH OF THE

COMMUNITY COLLEGE THAT HE OR SHE MUST PAY \$80.00 PER CREDIT HOUR FOR A THREE-CREDIT HOUR COMPUTER CLASS WHILE THE STUDENT FROM KANSAS PAYS \$15.00 PER CREDIT HOUR.

I ENCOURAGE YOUR SUPPORT OF SENATE BILL 495. THANKS FOR YOUR ATTENTION.

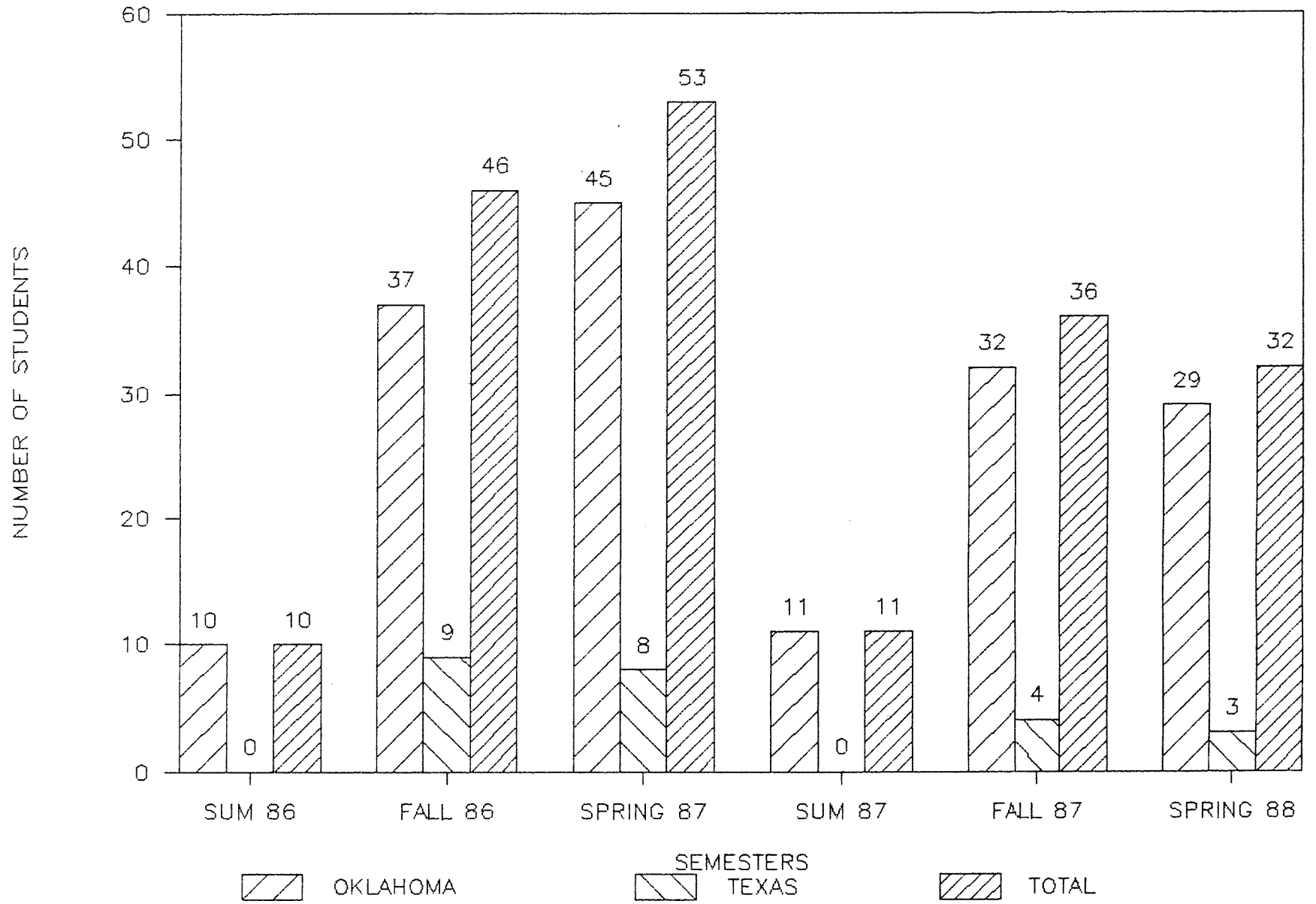
1. Johnson
2. Ulysses
3. Satanta
4. Sublette
5. Elkhart
6. Rolla

7. Hugoton
8. Moscow
9. Kismet
10. Plains
11. Meade
12. Fowler
13. Felt
14. Boise City
15. Keyes
16. Yarrowrough
17. Texhoma
18. Goodwell
19. Guymon
20. Hooker
21. Hardesty
22. Tyrone
23. Turpin
24. Balke
25. Forgan
26. Beaver
27. Stratford
28. Gruver
29. Spearman
30. Perryton
31. Lipscomb



SEWARD COUNTY COMMUNITY COLLEGE

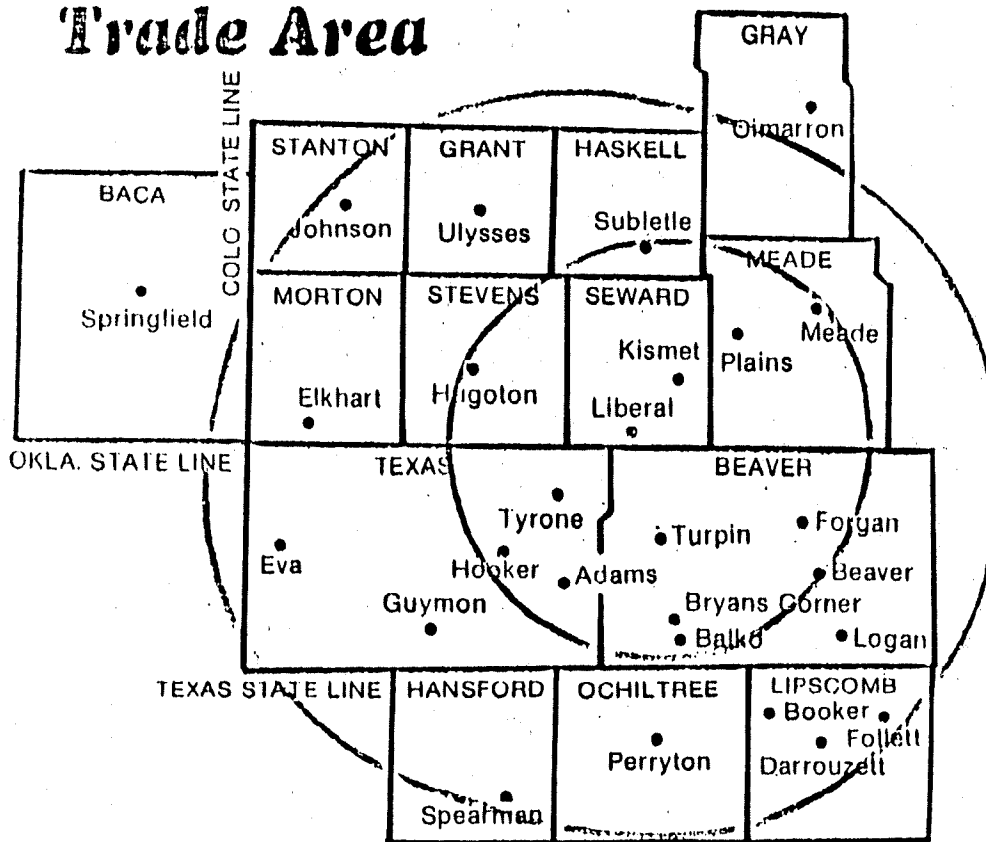
OUT-OF-STATE ENROLLMENT



REPORT ON OKLAHOMA SCHOOLS IN CIMARRON, TEXAS, AND BEAVER COUNTIES

	<u>Name of School</u>	<u>Number of Students</u>	<u>Seniors</u>
Cimarron Co.	Boise City	136	34
	Keyes	36	8
	Felt	68	17
Texas Co.	Yarbourough	48	12
	Guymon	620	156
	Hardesty	32	8
	Tyrone	86	21
	Hooker	132	33
	Goodwell	64	15
	Texhoma	76	19
Beaver Co.	Beaver	160	38
	Turpin	130	37
	Balko	52	13
	Forgan	56	14

Trade Area



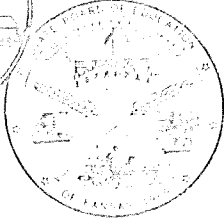
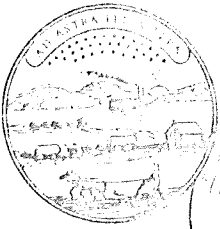
- Primary Trade Area: Population 40,000
- Secondary Trade Area: Population 60,000

POPULATION BY COUNTIES

* Grant County, KS	6,977
* Haskell County, KS	3,814
* Meade County, KS	4,788
* Morton County, KS	3,454
* Seward County, KS	17,071
* Stanton County, KS	2,339
* Stevens County, KS	4,736
** Beaver County, OK	6,282
** Cimarron County, OK	4,145
** Texas County, OK	16,352
** Hansford County, TX	6,351
** Lipscomb County, TX	3,486
** Olchiltree County, TX	9,704
** Sherman County, TX	3,657

* 1980 census figures

** 1970 census figures



Kansas State Board of Education

Kansas State Education Building

120 East 10th Street Topeka, Kansas 66612-1103

Mildred McMillon
District 1

Connie Hubbell
District 4

Bill Musick
District 6

Evelyn Whitcom.
District 8

Kathleen White
District 2

Sheila Frahm
District 5

Richard M. Robl
District 7

Robert J. Clemons
District 9

Paul D. Adams
District 3

Marion (Mick) Stevens
District 10

February 16, 1988

TO: Senate Education Committee
FROM: State Board of Education
SUBJECT: 1988 Senate Bill 495

My name is Connie Hubbell, Legislative Chairman of the State Board of Education. I appreciate the opportunity to appear before this Committee on behalf of the State Board.

Senate Bill 495 authorizes the community college boards of trustees to determine the out-of-state and foreign student tuition rates per credit hour provided that the minimum amount shall be at least equal to twice the maximum amount per credit hour authorized for in-state students. Current law provides that tuition charged for out-of-state and foreign students shall at no time be set at a rate less than the lowest rate of tuition being charged at the state universities.

Kansas has several community colleges located on the borders which have out-of-state students attending these schools. These community colleges desire to drop out-of-state and foreign student tuition for students enrolled in programs not currently filled.

Additional revenue could be generated for the community college as well as the community when additional students are enrolled and attending.

Senate Bill 495 would not require any increase in state credit hour or out-district aid since it is limited to resident students. If any community college increases out-of-state or foreign student enrollment which results in expenditures greater than the revenue generated from such students, it will have the effect of increasing the local property tax.

	<u>Minimum Under S.B. 495*</u>	<u>Minimum Under Current Law</u>
Out-of-State and Foreign Tuition	\$ 44.00 Per Credit Hr.	\$ 80.00 Per Credit Hr.

*The community college boards of trustees would determine the amount with a minimum of \$44.00 per credit hour.

The State Board of Education recommends this bill be reported favorably for passage.

Attachment 2, 2/16/88