

Approved

Arthur Douville  
Date Jan 28-88

MINUTES OF THE House COMMITTEE ON Labor and Industry

The meeting was called to order by Representative Arthur Douville at  
Chairperson

9:07 a.m./p.m. on January 21, 1988 in room 526-S of the Capitol.

All members were present except:

Committee staff present:

Jerry Ann Donaldson, Kansas Department of Legislative Research  
Jim Wilson, Revisor of Statutes' Office  
Juel Bennewitz, Secretary to the Committee

Conferees appearing before the committee:

Rita Wolf, Division Director of Policy and Analysis,  
Department of Human Resources

Rita Wolf, DHR, addressed the committee regarding the Job Training Partnership Act (JTPA), attachment #1 and distributed handouts:

- A - reflecting SFY 1988 Funding Levels, attachment #2.
- B - a map of JTPA Service Delivery Areas, attachment #3.
- C - JTPA Service Delivery Areas (SDA) personnel, attachment #4.
- D - JTPA Expenditures and Clients Served, attachment #5.

Ms. Wolf introduced two staff members:

Linda Clanton, Interagency Programs (e.g. WIN Program)  
Katie Krider, Planning and Performance Standards JTPA

The chairman noted the performance standards mentioned in the testimony. He asked if they had been met and what they produce. Ms. Krider responded that there are 10 performance standards and named several. She stated statistics are available for almost any kind of question the committee might have and would be readily available. Ms. Wolf stated that the WIN program served 1,155 clients which translates to approximately \$4 million annual reduction in welfare. The chairman recognized the statistics presented but stated one of the concerns of the committee was the the cost of placing a person, the permanency of the placement and the benefit ratio.

Dennis Taylor, Secretary of the Department of Human Resources, addressed another concern of the committee's, that being the number of agencies involved in the programs. Federal law designates the state labor agency (DHR) as the agency responsible for the funds and the coordination between other agencies in a cooperative and contractual manner.

The monetary statistics in Handout D were questioned. The secretary stated that a more thorough breakdown of the figures could be obtained and presented to the committee in an effort to clarify seeming conflicting dollar amounts between JTPA Title IIA and JTPS Title IIB.

Ms. Clanton explained a pilot project done in SDA II which served a limited number of clients. In response to a question, she stated she felt it successful enough to expand to other SDAs but needs the cooperation of SRS for the implementation of the program.

Secretary Taylor addressed a question regarding the concept of job training programs, their coordination and grants available. He affirmed the complexity of the issue. Different employer needs are involved, individual needs and bureaucracy making uniformity difficult if not impossible.

CONTINUATION SHEET

MINUTES OF THE House COMMITTEE ON Labor and Industry,  
room 526-S, Statehouse, at 9:07 a.m./~~p.m.~~ on January 21, 1988

The chairman requested a final report on the previously mentioned pilot program in SDA II. Types of jobs or businesses involved are not identified in the report so as not to stigmatize AFDC clients participating in the project.

The chairman stated the willingness to try and make necessary funds available but reiterated the complexity in understanding the designation of funds and their administration.

The meeting recessed at 9:55 a.m. Next meeting of the committee will be Wednesday, January 27, 1988, in Room 526-S.

HOUSE COMMITTEE ON  
LABOR AND INDUSTRY

Guest List

Date January 21, 1988

Name	City	Representing
John & Wolf	Topeka	KDHR
Joseph & Carter	Topeka	KDHR
Katie Krider	Topeka	KDHR
Bonnie Parks	Topeka	KDHR
Harry D. Nelson	Wichita	AFL-CIO
Jim De Hoff	Lawrence	" "
Rob Hodges	Topeka	KCCI
Ken Baker	Topeka	Private Career Schools
John Peter	Topeka	" "

Testimony before the House Labor & Industry Committee  
The Honorable Arthur Douville, Chair  
9:30 am, Thursday, January 21, 1988

I would like to give the Committee a brief overview of the Job Training Partnership Act, a federally-funded employment & training program for the economically disadvantaged (and others with "barriers to employment") which is overseen in Kansas by the Kansas Department of Human Resources.

#### Handout A

Under JTPA, States receive funding in three basic categories. Handout A before you lists the amount of funding Kansas received in each category for the current fiscal year:

#### Title IIA -

78% of these funds are allocated to the five sub-state Service Delivery Areas (SDAs), with SDA programs planned and overseen by the SDA's Private Industry Council (PIC) and a board of local elected officials.

8% of the funds are administered by the Kansas State Dept. of Education, under a cooperative agreement with the Kansas Dept. of Human Resources, and are used for JTPA/education coordination programs.

6% of the funds are used for SDA incentive awards to those SDAs which have exceeded performance standards, and for technical assistance to SDAs which have failed to meet performance standards.

3% of the funds are administered by the Kansas Dept. on Aging, under a cooperative agreement with the Kansas Dept. of Human Resources, for older worker programs.

5% of the funds are used for State administrative responsibilities.

Title IIB provides funds to SDAs to operate the JTPA Summer Youth Employment & Training Program for youth ages 14-21. Traditionally a work experience program, the JTPA Amendments of 1986 require that the summer program also provide basic skills assessment and remediation services to youth who are deficient in reading and math skills. This increased emphasis on remediation has required an even greater degree of coordination between JTPA and education to implement the summer youth program.

Title III provides funds to States to operate programs for dislocated workers - those who have lost their jobs due to layoffs or plant closings. An important part of the Kansas Title III program is the Kansas Pre-layoff Assistance Coordination Team - K-PACT, an inter-agency team which assists workers who are about to be laid off. In Kansas, dislocated farmers are also served with Title III funding, and the State received special funds from the U.S. Secretary of Labor to operate the Rural Employment Assistance Program (REAP). Since federal funds for the REAP program expire this year, the Governor's budget has requested funds for this exemplary program for Kansas' dislocated farmers.

HOUSE LABOR AND INDUSTRY

Attachment #1

1/20/88

Because the Dept. of Human Resources has coordinated the administration of all its employment & training programs, your handout also lists the funding available for Job Service operations (funded under the Wagner-Peyser Act) and for the WIN program (funded under the Social Security Act, with a 10% State match).

#### Handout B

The map in the materials before you (identified as Handout B) shows the five JTPA Service Delivery Areas in Kansas, and lists the JTPA administrator for each SDA.

#### Handout C

Handout C before you is a directory listing the Private Industry Council and Local Elected Official Board chairs for each SDA, along with the SDA's JTPA administrator and Kansas Dept. of Human Resources area supervisor.

#### Handout D

Handout D outlines the expenditures and numbers of clients served in each of the three JTPA funding categories during the past fiscal year.

#### COORDINATION

Coordination of employment & training programs is a very important emphasis of the Job Training Partnership Act, and Kansas has gone a long way in accomplishing that coordination. JTPA and Job Service administration have been consolidated within the Kansas Department of Human Resources, and Job Service sub-state areas are congruent with JTPA SDAs. The local Job Service plan is a sub-part of each SDA's local job training plan, which is submitted to the State by the Private Industry Council.

The Work Incentive Program (WIN) is administered jointly by DHR and SRS to serve certain AFDC clients, and is currently being operated only in Topeka and Wichita due to severely decreased federal funding. Many coordination mechanisms established through the implementation of the WIN program will be further utilized upon the upcoming enactment of the welfare reform legislation which is currently being developed by Congress.

The JTPA State Plan contains criteria by which JTPA programs must be coordinated with related programs in the following areas:

- public assistance programs
- education
- economic development initiatives
- community services
- dislocated worker programs
- apprenticeship programs (an important new coordination area, with SDAs being encouraged to develop on-the-job training slots for a period of pre-apprenticeship)

Each SDA plan must describe how its programs will address these coordination criteria. In addition, several notable coordination initiatives have been developed at the State level:

#### Job Training Liaison

A major JTPA/economic development coordination initiative was implemented during the last fiscal year, with a "Job Training Coordinator" position, funded from JTPA 8% Education Coordination funds, being placed in the Industrial Development Division of the Kansas Department of Commerce.

The Job Training Coordinator is responsible for coordinating employment and training services provided to new and expanding businesses in Kansas by the Kansas Department of Human Resources, Kansas Department of Education, and the Kansas Department of Commerce. This person serves as a "one-stop shop" for employers with employment and training needs. The Job Training Liaison is able to "package", for employers, training funds from JTPA, the Carl Perkins Vocational Education Act, and the State-administered Kansas Industrial Training program, and provides information about and access to the services available through the Kansas Job Service and the vocational education system in Kansas.

The Job Training Coordinator assists in achieving the JTPA goal of training JTPA participants for jobs in new and expanding business and industry, as well as assisting in achieving the economic development goal of providing a comprehensive array of training resources to meet the needs of companies desiring to locate operations in Kansas or to expand the existing Kansas workforce.

The Private Industry Council in each SDA has designated a portion of Title IIA funds to be used when a new or expanding business or industry with workforce training needs is identified by the Job Training Coordinator.

#### Grant Diversion Project

An exemplary program demonstrating JTPA/public assistance coordination in Kansas involves the "diversion" of welfare grants to employers who hire welfare recipients. A model SRS grant diversion project was implemented in SDA II during the last fiscal year, and other SDAs are being encouraged to develop similar initiatives with SRS.

The 1985 Legislature gave SRS the authority to divert welfare grants to be used as payments to employers who hire AFDC recipients. SDA II agreed to work with SRS to pilot a model grant diversion project in Topeka for 25 participants. SRS diverts the check amount to an established grant diversion pool, from which SRS may pay an employer who hires an AFDC recipient \$250/month for up to nine months, in addition to continuing child care and medical card benefits during the training period.

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here are many other initiatives which I could describe to this Committee, but in the interest of time I will conclude my formal remarks, and would be happy to respond to any questions.

HANDOUT A

SFY 88 Funding Levels

JTPA Title IIA - \$10,437,358

78% - SDAs -	\$8,141,139
5% - Administration-	521,868
6% - Awards & TA -	626,241
8% - Education -	834,989
3% - Older Workers -	313,121

JTPA Title IIB - Summer Youth Program - \$3,621,761

JTPA Title III - Dislocated Worker Program - \$887,794

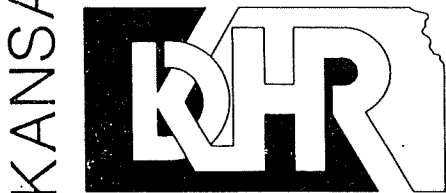
Funds for Job Service operations - \$6,421,110  
(federally funded under the Wagner-Peyser Act)

Work Incentive Program (WIN) - \$756,861 (anticipated)  
(federally funded under Social Security Act, with 10% State match)  
Dept. of Human Resources -\$380,701  
Dept. of SRS - \$376,160

SDA Allocations

<u>SDA</u>	<u>Title IIA Allocation</u>	<u>Title IIB Allocation</u>
I	\$1,779,327	\$836,623
II	\$1,629,530	\$657,703
III	\$1,226,788	\$489,785
IV	\$1,929,613	\$907,246
V	\$1,575,880	\$730,404
TOTAL	\$8,141,138	\$3,621,761

# KANSAS DEPARTMENT OF HUMAN RESOURCES



## DIVISION OF POLICY AND MANAGEMENT ANALYSIS

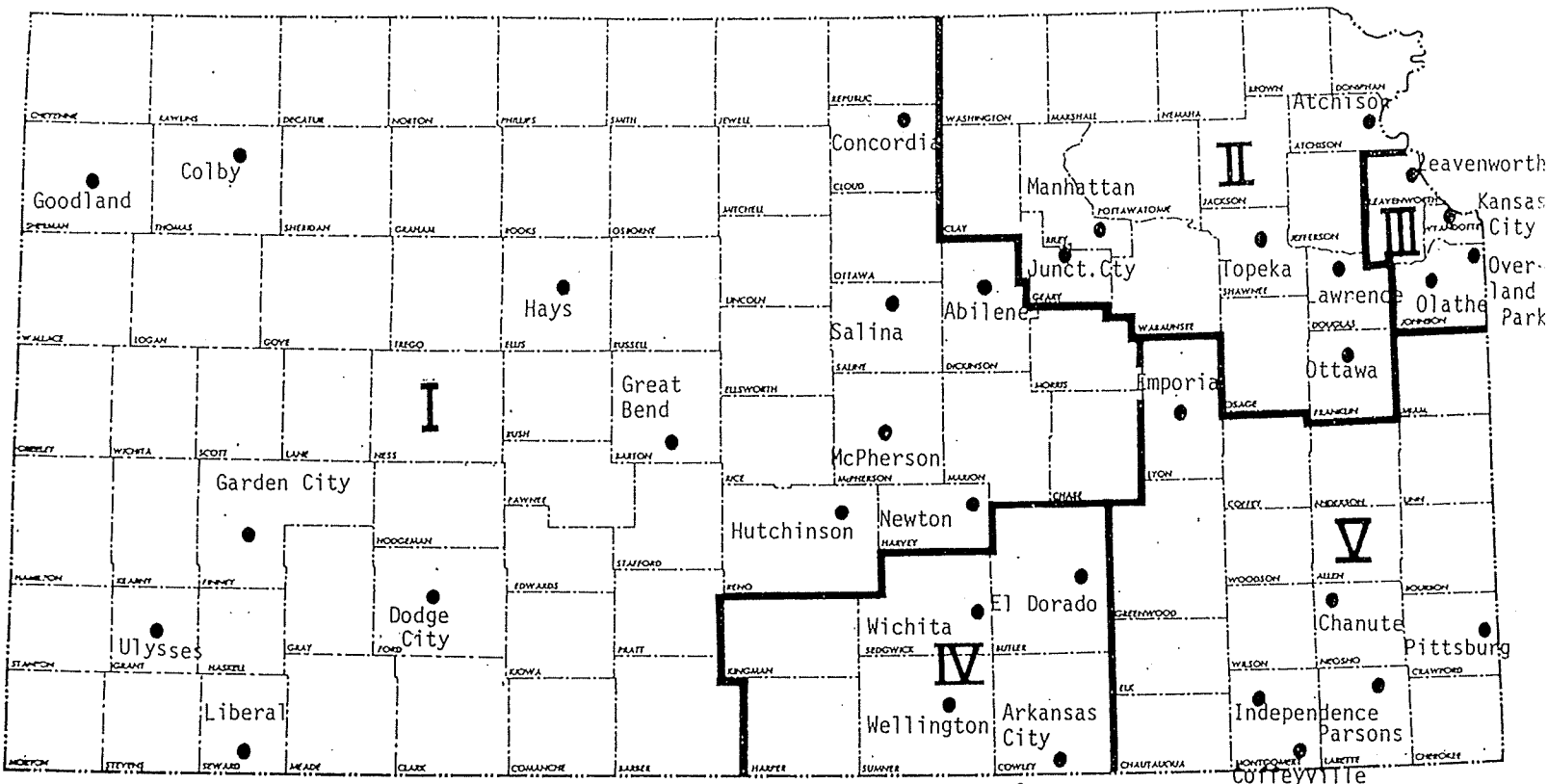
401 S.W. Topeka Boulevard, Topeka, Kansas 66603-3182  
(913) 296-3588

Mike Hayden, Governor

Dennis R. Taylor, Secretary

### JTPA SERVICE DELIVERY AREAS

## KANSAS



### JTPA ADMINISTRATORS

SDA I -

Glenn Fondoble, Area Supervisor  
Kansas Dept. of Human Resources  
332 East 8th St, P.O. Box 389  
Hays, KS 67601  
913/628-1014

SDA II -

Chuck Hernandez  
SDA II PIC Director  
117 West 10th St.  
Topeka, KS 66612  
913/234-0500

SDA III -

Ann Conway  
SDA III PIC Director  
Suite 827, Gateway Centre  
Tower II, 4th & State Ave.  
Kansas City, KS 66101  
913/371-1607

SDA IV -

Tom Smith  
Acting Director of Human Services  
City of Wichita  
455 N. Main St.  
Wichita, KS 67203  
316/268-4691

SDA V -

John Gobetz, Area Supervisor  
Kansas Dept. of Human Resources  
105 West 11th St., P.O. Box 1381  
Pittsburg, KS 66762  
316/232-2620



## HANDOUT C

Attachment 4

SDA	PIC CHAIR	LEO CHAIR	JTPA ADMINISTRATOR	DHR AREA SUPERVISOR
I	Eddie Estes, Executive Director Western Kansas Manufacturing Assn. 1700 East Wyatt Earp Boulevard P.O. Box 1382 Dodge City, Kansas 67801 (316) 227-8082	Charles M. Benjamin Harvey County Commissioner Harvey County Courthouse P.O. Box 371 N. Newton, Kansas 67117 (316) 283-6900	Glenn Fondoble Area Supervisor Kansas Department of Human Resources 332 East 8th Street Hays, Kansas 67601 (913) 628-1014	Glenn Fondoble Area Supervisor Kansas Department of Human Resources 332 East 8th Street Hays, Kansas 67601 (913) 628-1014
II	Don Boyd Employee Benefits Manager Kansas Farm Bureau Services 2321 Anderson Manhattan, Kansas 66502 (913) 537-2261	Nancy Hiebert Douglas County Commissioner 1100 Massachusetts Lawrence, Kansas 66044 (913) 841-7700	Charles Hernandez, Executive Director SDA II PIC, Inc. 117 West 10th, Third Floor Topeka, Kansas 66612 (913) 296-0500	Steve Wyatt Area Supervisor Kansas Department of Human Resources 1309 Topeka Boulevard Topeka, Kansas 66603 (913) 296-5080
III	Dawn McDonough Marketing Director Friends of the Zoo 8652 Greenway Lane Lenexa, Kansas 66215 (816) 756-3560	Clyde Townsend Wyandotte County Commissioner Wyandotte County Courthouse 7th and Ann Kansas City, Kansas 66101 (913) 573-2827	Ann Conway, Executive Director SDA III PIC, Inc. Suite 827, Gateway Centre Tower II, 4th & State Avenue Kansas City, Kansas 66101 (913) 371-1607	Al Rolls Area Supervisor Kansas Department of Human Resources 552 State Avenue Kansas City, Kansas 66101 (913) 281-3000
IV	James R. Grier III Utility Contractors, Inc. 659 North Market P.O. Box 2079 Wichita, Kansas 67201 (316) 265-9506	Tom Scott Sedgwick County Commissioner Sedgwick County Courthouse 525 North Main Wichita, Kansas 67203 (316) 268-7411	Thomas B. Smith Acting Director of Human Services Department of Human Resources City of Wichita 455 North Main Wichita, Kansas 67201 (316) 286-4691	Bob Warren Area Supervisor Kansas Department of Human Resources 402 East 2nd, P.O. Box 3083 Wichita, Kansas 67201 (316) 266-8613
V	Buddy Baker Employer Relations Manager Midland-Berg Manufacturing 2702 North State Street Iola, Kansas 66749 (316) 365-6911	Raymond Caldwell, Jr. P.O. Box 1271 Coffeyville, Kansas 67337	John Gobetz Area Supervisor Kansas Department of Human Resources 200 West Fourth Street P.O. Box 1381 Pittsburg, Kansas 66762 (316) 232-2620	John Gobetz Area Supervisor Kansas Department of Human Resources 200 West Fourth Street P.O. Box 1381 Pittsburg, Kansas 66762 (316) 232-2620

HOUSE LABOR AND INDUSTRY  
Attachment #4  
1/21/88

HANDOUT D

JTPA Expenditures and Clients Served

JTPA Title IIA  
 SFY 87 (JTPA Program Year 86)  
 July 1, 1986 - June 30, 1987

<u>SDA</u>	<u>IIA Expenditures</u>	<u>#Clients Served</u>
I	\$1,312,160	751
II	\$1,982,620	866
III	\$1,408,433	415
IV	\$1,684,310	704
V	\$1,490,326	649
TOTAL	\$7,877,849	3,385

JTPA Title IIB  
 1987 Summer Youth Program

<u>SDA</u>	<u>IIB Expenditures</u>	<u>#Clients Served</u>
I	\$729,049	737
II	\$713,205	627
III	\$498,615	635
IV	\$903,892	652
V	\$607,263	560
TOTAL	\$3,452,024	3,211

JTPA Title III  
 Dislocated Worker Program

SFY 87 Expenditures: \$1,718,821      Clients Served: 1,532