

Approved Thomas F. Walker Date 2-29-88

MINUTES OF THE HOUSE COMMITTEE ON GOVERNMENTAL ORGANIZATION

The meeting was called to order by Representative Thomas F. Walker at  
Chairperson

9:00 a.m. ~~###~~ on Monday, March 28, 1988 in room 522-S of the Capitol.

All members were present except:

Representative Love  
Representative Harder  
Representative Schauf  
Committee staff present:  
Avis Swartzman - Revisor  
Carolyn Rampey - Legislative Research Dept.  
Mary Galligan - Legislative Research Dept.  
Jackie Breymeyer - Committee Secretary

Conferees appearing before the committee:

J. Santford "Sandy" Duncan, Commissioner, Administrative Services, SRS

Chairman Walker called the meeting to order. He said the minutes would stand approved at the end of the meeting if there were no corrections or additions. He stated that SB 654, concerning architectural services and Indigents' Defense Fund, was going to be heard on Tuesday instead of today. There is a technical amendment that will be proposed, as well as the amendment proposed by Representative Bowden.

The Chairman asked members to refer to the Memorandum prepared by staff entitled "Interim and Legislative Post Audit Studies of Social and Rehabilitation Services and Related Issues". He asked the committee to express its comments as was done Friday on various SRS issues. (Attach. 1)

As there was a pause in dialogue, Commissioner Duncan asked if he could speak. He told the Committee the black books that had been distributed would be a good reference source to go to for a better understanding of the department and its commissions. (Attachment 2) Information can be added as it is presented. (on file at SRS Dept.)

The problem with creating new divisions in agencies is that it takes money that would go to programs and uses it for administrative costs. The programs suffer further from lack of funds. It is inappropriate to blame a department when it is the legislature's inability to deal with a process that it put on itself. The system the legislature set up is not adequate to deal with any type of in-depth study.

One member commented that the legislature was the 'crisis management' type of operation as opposed to the far-sighted approach.

It is a trade off of the system; the legislature has to do its part and the responding agency has to do the same to build a system of cooperation. That way it will not be important who is re-elected or of whom the committee is composed - but that an on-going process is taking place. One person's favorite subject may not be the one that would be concentrated on, but eventually the subject will be studied.

Commissioner Duncan introduced staff members in the Administrative Services division; each member had prepared a short job description. The staff introduced were: Jim Robertson, Child Support Enforcement; Jack Rickerson, Personnel; Gary Weidenbach, Audits; Rick Racine, Information Resources; Ben Coates, Policy, Planning & Research, Ann Allsbury, Budget; and Herman J. Hafenstein, Finance.

As time was approaching for the start of the session, all the staff did not get to speak.

The Chairman asked the committee to be on time for tomorrow's meeting as SB 654 and SB 650 are both on the agenda. This is the last day for Senate bills to be heard.

The meeting was adjourned.



## MEMORANDUM

March 24, 1988

TO: House Committee on Governmental Organization  
FROM: Kansas Legislative Research Department  
RE: Interim and Legislative Post Audit Studies of Social and  
Rehabilitation Services and Related Issues

The following audits and interim studies have been completed during the last five years on health and welfare related issues. The annotation after the title gives the date of the study or the interim committee, proposal number, and interim during which the study was conducted. For the interim studies, a summary of the charge is included. Within each major subject heading, the studies are arranged beginning with the most recent.

### ASSISTANCE PROGRAMS

"SRS Issues" -- Ways and Means--SRS, Pro. No. 38 (1987)

Study the various programs and issues relating to SRS including: (1) welfare reform; (2) medical assistance; (3) financing of long-term care; and (4) community mental health and retardation centers' programs.

"Eligibility for Assistance Programs" -- Special Care, Pro. No. 53 (1983)

Review the eligibility requirements for Aid to Families with Dependent Children, General Assistance and the portion of the Medical Assistance Program that applies to the medically indigent.

### HOSPITALS AND COMMUNITY FACILITIES

Client Abuse Reporting Systems, Part III: Reviewing Implementation of Previous Audit Recommendations. 2-88

Federal Staffing Requirements for Registered Nurses Applicable to Larned State Hospital. 12-87

Client Abuse Reporting Systems, Part II: Parsons and Norton State Hospitals and Kansas Neurological Institute. 9-87

"Distribution of Funds to Community Mental Health Centers" -- Ways and Means, Pro. No. 42 (1987)

Review the methods of distribution used by the state for financing community mental health centers.

Regulation and Operation of Cowley County Developmental Services. 5-87

Client Abuse Reporting System at Winfield State Hospital. 3-87

Kansas Industries for the Blind. 2-87

Cowley County Developmental Services, Inc. 1-87

"Residential Facilities for Handicapped, Elderly, Mentally Ill and Functionally Disabled Adults" -- Public Health and Welfare, Pro. No. 25 (1986)

Review current state regulatory programs that affect residential facilities for handicapped, elderly, mentally ill, and functionally disabled adults and determine whether there are gaps in the state regulatory role or overlapping regulatory jurisdictions; and consider ways to reduce the waiting lists for community facilities for the mentally retarded.

"State Mental Health and Mental Retardation Facilities" -- Public Health and Welfare, Pro. No. 51 (1985)

Study the impact of community based facilities serving the mentally ill and mentally retarded on the population of the SRS institutions and the impact of federal regulation on such state facilities.

"Financing for Care of the Mentally Ill and Mentally Retarded" -- Ways and Means, Pro. No. 57 (1985)

Review the financing for care of the mentally ill and mentally retarded at the state institutions and community facilities, including analysis of the long-term program and capital improvement needs of the institutions and community facilities and the adequacy of funding from all sources.

Court-Ordered Mental Evaluations At State Hospitals. 3-84

"Nurse Specialist Position" -- Special Care, Pro. No. 40 (1983)

Determine the advisability of creating the position of nurse specialist in the central office of SRS to serve as a consultant to the nursing staff at the state's social and rehabilitative institutions.

YOUTH SERVICES

Placement of Abused and Neglected Children. 2-87

"Dispositional Alternatives" -- Judiciary, Pro. No. 19 (1986)

Explore the possibility of instituting fines and counseling as an additional dispositional alternative under the Juvenile Offenders Code.

"Children's Task Force" -- Judiciary, Pro. No. 20 (1986)

Review and determine the merits of those unenacted recommendations of the 1985 Attorney General's Task Force on Missing and Exploited Children, with emphasis on the problem of runaway children as well as the procedures utilized in instances of alleged child abuse.

"Educational Services at Schools for the Deaf and Visually Handicapped" -- Ways and Means, Pro. No. 37 (1986)

Explore alternative options for financing educational services at the School for the Deaf and the School for the Visually Handicapped.

"Educational Services for Juveniles" -- Ways and Means, Pro. No. 46 (1984)

Financing of educational services provided to juveniles in SRS custody in out-of-state residential treatment centers.

"Juvenile Preadjudicatory Process" -- Judiciary, Pro. No. 24 (1984)

Preadjudicatory care of children in need of care and juveniles including holding in adult jails, juvenile detention facilities, funding responsibilities, and related issues.

"Child Support Enforcement" -- Judiciary, Pro. No. 50 (1984) and Judiciary, Pro. No. 61 (1985)

(1984) Review of laws in light of changes in federal law.

(1985) Monitor implementation of 1985 S.B. 51 and changes in federal rules.

## ADULT SERVICES

"Transportation Services to Elderly and Handicapped Persons" -- Transportation, Pro. No. 41 (1987)

Review the present network of transportation systems which address the needs of elderly and handicapped persons; evaluate the efficiency of such systems, including proposals for changes in order to make improvements in the systems; and determine whether state financial assistance should be provided for transportation services.

Private-Pay Rates for Adult Care Homes. 7-87

"Organ Transplants" -- Public Health and Welfare, Pro. No. 26 (1986)

Study the state's policy for reimbursement for organ transplants through the Medical Assistance Program; consider whether the state should regulate the number and type of transplant programs in the state; review the system used to determine which potential transplant patients receive available donor organs; and consider the need for legislation concerning the sale of or profiting from organ transplant procedures.

"Division of Assets" -- Judiciary, Pro. No. 17 (1986)

Study the issue of spousal division of assets for the purpose of determining eligibility for medical assistance.

"Access the Health Care for the Medically Indigent" -- Public Health and Welfare, Pro. No. 24 (1986)

Attempt to determine the extent to which Kansas has a medically indigent population; consider the impact on such persons of changes in federal and state programs and third party payor reimbursements; review the initiatives developed by other states to assure access to health care for the medically indigent; consider ways of assuring access for those who are unable to pay for necessary medical care through insurance, savings, or public programs, including the state's "medical only" program; and coordinate this study with the Statewide Health Coordinating Council study on access to health care.

"Homeless and Indigent Services" -- Public Health and Welfare, Pro. No. 27

Determine whether there is a significant homeless population in Kansas; consider the location of any such population, the programs available to serve such population, and the causes leading to homelessness; and review and make recommendations regarding any gaps in publicly funded services for the homeless and other indigents.

Personal Needs Allowance for Medicaid Residents. 2-86

"Unlicensed Adult Care Home Employees" -- Public Health and Welfare, Pro. No. 48 (1985)

Study the need for a means of assuring that unlicensed employees of adult care homes and home health agencies who are unqualified for employment by reason of substance abuse, resident abuse, or other causes, do not continue in the field.

"Substance Abuse Programs" -- Judiciary, Pro. No. 38 (1985)

Study various alcoholism and drug abuse treatment programs available in Kansas, including applicable laws, problems that have arisen, funding, and other related issues.

"Age Rating in Medicare Supplemental Policies" -- Financial Institutions and Insurance, Pro. No. 11 (1985)

Study the use of age as a criteria for setting insurance premiums for Medicare supplemental policies.

Adult Care Homes in Kansas:

Administrative Costs. 3-84  
Property Costs. 6-84  
Summary Report. 7-84

"Adult Care Home Audits" -- Public Health and Welfare, Proposal No. 52 (1984)

Review the post audits above.

"Continuing Care Contracts" -- Judiciary, Pro. No. 30 (1983)

Study the use of continuing care contracts by the elderly in Kansas and determine whether legislation should be implemented to regulate the use of such contracts.

"Services for the Developmentally Disabled" -- Special Care, Pro. No. 38 (1983)

Review the services available to the developmentally disabled at both the state and community level; to identify those programs and resources that are needed to meet the needs of the various classes and ages of developmentally disabled; to study the concept of regionalization of services, the appropriate source and level of funding for services, issues relating to accountability for services and federal, state, and local funding; and to assess the roles of state and community programs in a service system for the developmentally disabled.

"Cost and Quality of Adult Care Homes" -- Special Care, Pro. No. 39 (1983)

Study the quality of care provided by adult care homes, including the levels of care, state monitoring of compliance with state and federal standards, and the costs of care.

HEALTH CARE SERVICES (EXCEPT ADULT CARE HOMES)

Retirants Health Care Benefits Plan -- Ways and Means, Pro. No. 36 (1987)

Review various issues regarding the establishment of a health care benefits plan for retirants of the Kansas Public Employees Retirement Systems, including who should participate in such a plan, the appropriate level of benefits for retirants, and how such a plan should be operated, financed, and administered.

"Health Insurance for 'Uninsurables'" -- Financial Institutions and Insurance, Pro. No. 14 (1985)

Study desirability and feasibility of making available health insurance benefits to persons unable to obtain benefits through ordinary methods.

"Mandatory Health Insurance Coverage" -- Commercial and Financial Institutions, Pro. No. 7 (1984)

Mandatory coverage of mental illness, alcoholism, and drug abuse treatment.

"Health Care Cost Issues" -- Public Health and Welfare, Pro. No. 40 (1984)

Review the certificate-of-need program to determine if it is an appropriate vehicle for ensuring that cost containment, accessibility, and quality of care are assured in the Kansas health care system. Determine the extent to which competition is being introduced into the health care system in the state. Review the effect of recent federal changes in reimbursement on Kansas hospitals, especially rural hospitals. Review health care cost containment initiatives in other states and their applicability to Kansas.



WEATHERIZATION/UTILITY ASSISTANCE

Northwest Kansas Planning and Development Commission's Weatherization Program. 6-84

"Utility Service and the Elderly" -- Energy and Natural Resources, Pro. No. 22 (1984)

Study and make recommendations concerning utility service issues affecting the elderly.

Improving the Weatherization Program. 8-83

MISCELLANEOUS

"Epilepsy and Other Seizure Related Disorders" -- Public Health and Welfare, Pro. No. 30 (1987)

Identify any special problems experienced by persons with seizure related disorders; review programs implemented in other states that address these problems; and if warranted, recommend the development of a state plan to assist persons with seizure related disorders.

Licensing Kansas Drivers with Medical Disabilities. 10-86

Handicapped Accessibility in Kansas. 3-86

"Trauma Injured" -- Public Health and Welfare, Pro. No. 51 (1984)

Monitor the identification by agencies of the state of existing services for victims of trauma-related injuries, including but not limited, to the head injured. Monitor the development of plans for assisting trauma-injured individuals and their families in identifying and accessing services.

srs.mg/MG/jar