

Approved February 4, 1987  
Date

MINUTES OF THE Senate COMMITTEE ON Ways and Means

The meeting was called to order by Senator August "Gus" Bogina at  
Chairperson

11:00 a.m.~~pm~~ on January 28, 1987 in room 123-S of the Capitol.

All members were present except:

Committee staff present:

Research Department: Robin Hunn, Ron Schweer  
Revisor's Office: Norman Furse  
Committee Office: Judy Bromich, Pam Parker

Conferees appearing before the committee:

Dr. Robert Harder, Secretary, Department of Social and Rehabilitation Services (SRS)  
Marshall Crowther, Executive Secretary, Kansas Public Employees Retirement System (KPERS)

Dr. Harder continued his annual briefing on SRS from Monday, January 26th by distributing an updated Program Overview dated January 28, 1987 and reviewing it. (Attachment 1)

In answer to a question from Senator Gannon, Dr. Harder stated that current plans are to move 48 adults with aggressive behavior from Winfield State Hospital and Training Center (WSH&TC) to Parsons State Hospital and Training Center (PSH&TC). The plan calls for moving 48 persons from PSH&TC to community programs.

Dr. Harder responded to a question from Senator Feleciano by stating the federal team is presently at WSH&TC for their "look behind" survey. He anticipates not having a problem in the two wards which house those individuals with less aggressive behavior, however he does anticipate problems with the survey in the two wards housing the people with more aggressive behavior.

Dr. Harder reviewed briefly a lawsuit against SRS concerning the question of proper reimbursement rates for adult care homes under Title XIX, Americare Systems, Inc. v. Robert C. Harder, et al. (Attachment 2)

Mr. Crowther presented a KPERS overview. He focused his remarks on KPERS investments and their recent performances, the relationship between performance and the rates of contribution that are required, and KPERS real estate program in Kansas and some of the investments which have received some media attention.

Mr. Crowther noted that KPERS has a total combined coverage, including investment members, of approximately 102,000 public employees, either active or about 10,000 who have left public employment but have vested rights. They have about 4,000 retired members and beneficiaries receiving benefits under the various programs. These are long term financial obligations and funding of the system has been particularly important.

According to Mr. Crowther, there are only three sources of funding revenue for the KPERS system, the statutory contribution of the members, the employer contributions, and the earnings of the fund. FY 1985 was the first year in which investment income was larger than the employer-employee contributions combined.

In regard to employer rates of contribution, Mr. Crowther stated that the legislature, and the public at large, need to be aware of the fact that KPERS has had substantial benefit and coverage improvements in all of the

CONTINUATION SHEET

MINUTES OF THE Senate COMMITTEE ON Ways and Means,  
room 123-S, Statehouse, at 11:00 a.m./~~p.m.~~ on January 28, 1987.

retirement systems. These improvements have taken place because policy makers have been willing to spend some of the exceptionally good earnings by providing benefits rather than simply lowering the rates. Not only have contributions rates gone down, but the coverage and benefits have gone up and the funding situation has improved. This is very positive for KPERS.

Mr. Crowther gave a general picture of how the investment structure works and he also reviewed some of the real estate investments.

Following discussion and questions from the Committee, Mr. Crowther assured the Chairman that he would return at a later date and review and discuss the KPERS annual report as soon as it is back from the printer and distributed to the legislature.

The Chairman adjourned the meeting at 12:10 p.m.



28 j a n u a r y 1987



# program overview

kansas department of social and rehabilitation services

ATTACHMENT 1  
JANUARY 28, 1987  
SEN. WAYS + MEANS  
(SWAM)

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**AID TO DEPENDENT CHILDREN (ADC) PROGRAM CASELOAD**

| <u>FISCAL YEAR</u> | <u>PERSONS MONTH ELIGIBLE</u> | <u>AVERAGE NUMBER OF CLIENTS MONTHLY</u> |
|--------------------|-------------------------------|--|
| 1978               | 852,085                       | 71,007                                   |
| 1979               | 757,481                       | 63,123                                   |
| 1980               | 770,186                       | 64,182                                   |
| 1981               | 855,317                       | 71,276                                   |
| 1982               | 776,843                       | 64,737                                   |
| 1983               | 833,192                       | 69,433                                   |
| 1984               | 850,747                       | 70,896                                   |
| 1985               | 799,930                       | 66,661                                   |
| 1986               | 805,462                       | 67,122                                   |
| 1987 (Proj.)       | 882,481                       | 73,540                                   |
| 1988 (Proj.)       | 926,605                       | 77,217                                   |

PERCENTAGE CHANGE

|           |         |                           |        |
|-----------|---------|---------------------------|--------|
| 1978-1979 | -11.10% | 1983-1984                 | 2.11%  |
| 1979-1980 | 1.68%   | 1984-1985                 | -5.97% |
| 1980-1981 | 11.05%  | 1985-1986                 | 0.69%  |
| 1981-1982 | -9.17%  | 1986-1987 (Proj.)         | 9.56%  |
| 1982-1983 | 7.25%   | 1987 (Proj.)-1988 (Proj.) | 5.00%  |

**Percentage change from 1978 to 1988: 8.75%**

ADC CASELOAD BY AREA  
DECEMBER 1985 - DECEMBER 1986

| AREA          | DEC 1985 | JAN 1986 | FEB 1986 | MAR 1986 | APRIL 1986 | MAY 1986 | JUNE 1986 | JULY 1986 | AUG 1986 | SEP 1986 | OCT 1986 | NOV 1986 | DEC 1986 | TWELVE MONTH TOTAL | % CHANGE FROM DECEMBER 1985 TO DECEMBER 1986 |
|---------------|----------|----------|----------|----------|------------|----------|-----------|-----------|----------|----------|----------|----------|----------|--------------------|--|
| CHANUTE       | 884      | 878      | 903      | 894      | 884        | 879      | 870       | 884       | 896      | 917      | 913      | 915      | 966      | 11,663             | 9.28%  |
| EMPORIA       | 413      | 452      | 455      | 456      | 454        | 455      | 426       | 452       | 480      | 491      | 498      | 500      | 510      | 6,042              | 23.49%                                       |
| GARDEN CITY   | 855      | 895      | 934      | 973      | 1,010      | 1,020    | 1,050     | 1,065     | 1,101    | 1,117    | 1,137    | 1,137    | 1,191    | 13,485             | 39.30%                                       |
| HAYS          | 402      | 399      | 408      | 408      | 415        | 423      | 441       | 435       | 444      | 469      | 482      | 502      | 491      | 5,719              | 22.14%                                       |
| HIAWATHA      | 674      | 699      | 716      | 734      | 725        | 689      | 695       | 739       | 735      | 726      | 719      | 728      | 742      | 9,321              | 10.09%                                       |
| HUTCHINSON    | 1,030    | 1,050    | 1,120    | 1,136    | 1,138      | 1,137    | 1,137     | 1,150     | 1,159    | 1,194    | 1,195    | 1,196    | 1,230    | 14,872             | 19.42%                                       |
| JUNCTION CITY | 1,041    | 1,055    | 1,042    | 1,056    | 1,074      | 1,055    | 1,033     | 1,020     | 1,020    | 1,043    | 1,062    | 1,045    | 1,074    | 13,620             | 3.17%  |
| KANSAS CITY   | 3,817    | 3,775    | 3,807    | 3,815    | 3,808      | 3,798    | 3,755     | 3,760     | 3,779    | 3,817    | 3,754    | 3,751    | 3,775    | 49,211             | -1.10%                                       |
| OLATHE        | 1,048    | 1,055    | 1,086    | 1,084    | 1,113      | 1,139    | 1,119     | 1,116     | 1,137    | 1,160    | 1,153    | 1,160    | 1,159    | 14,529             | 10.59%                                       |
| OSAWATOMIE    | 648      | 659      | 673      | 693      | 683        | 661      | 642       | 655       | 678      | 707      | 695      | 683      | 718      | 8,795              | 10.80%                                       |
| PARSONS       | 829      | 865      | 866      | 870      | 871        | 871      | 848       | 861       | 885      | 911      | 902      | 909      | 931      | 11,419             | 12.30%                                       |
| PITTSBURG     | 882      | 893      | 895      | 903      | 913        | 908      | 905       | 927       | 933      | 952      | 934      | 946      | 967      | 11,958             | 9.64%  |
| PRATT         | 651      | 671      | 695      | 727      | 766        | 795      | 801       | 795       | 818      | 853      | 873      | 857      | 905      | 10,207             | 39.02%                                       |
| SALINA        | 625      | 632      | 653      | 652      | 641        | 646      | 631       | 634       | 658      | 658      | 649      | 660      | 664      | 8,403              | 6.24%  |
| TOPEKA        | 2,509    | 2,522    | 2,531    | 2,529    | 2,512      | 2,487    | 2,516     | 2,507     | 2,592    | 2,641    | 2,660    | 2,647    | 2,626    | 33,279             | 4.66%  |
| WICHITA       | 5,086    | 5,149    | 5,235    | 5,231    | 5,275      | 5,319    | 5,284     | 5,323     | 5,377    | 5,417    | 5,442    | 5,448    | 5,514    | 69,094             | 8.42%  |
| WINFIELD      | 1,046    | 1,058    | 1,052    | 1,071    | 1,083      | 1,087    | 1,098     | 1,122     | 1,098    | 1,111    | 1,120    | 1,115    | 1,151    | 14,212             | 10.04%                                       |
| TOTAL         | 22,440   | 22,701   | 23,071   | 23,232   | 23,365     | 23,369   | 23,251    | 23,445    | 23,790   | 24,184   | 24,188   | 24,199   | 24,614   | 305,849            | 9.69%  |

JANUARY 26, 1987

DIVISION OF INFORMATION SERVICES

(2)

**GENERAL ASSISTANCE UNRESTRICTED (GAU) PROGRAM CASELOAD**

| <u>FISCAL<br/>YEAR</u> | <u>PERSONS<br/>MONTH<br/>ELIGIBLE</u> | <u>AVERAGE<br/>NUMBER OF<br/>CLIENTS<br/>MONTHLY</u> |
|------------------------|---------------------------------------|--|
| 1984                   | 74,975                                | 6,248  |
| 1985                   | 69,705                                | 5,809  |
| 1986                   | 67,215                                | 5,601  |
| 1987 (Proj.)           | 68,761                                | 5,730  |
| 1988 (Proj.)           | 72,200                                | 6,017  |

PERCENTAGE CHANGE

|                           |        |
|---------------------------|--------|
| 1984-1985                 | -7.03% |
| 1985-1986                 | -3.57% |
| 1986-1987 (Proj.)         | 2.30%  |
| 1987 (Proj.)-1988 (Proj.) | 5.00%  |

**Percentage change from 1984 to 1988:           -3.70%**



GA CASELOAD BY AREA  
DECEMBER 1985 - DECEMBER 1986

| AREA          | DEC<br>1985 | JAN<br>1986 | FEB<br>1986 | MAR<br>1986 | APRIL<br>1986 | MAY<br>1986 | JUNE<br>1986 | JULY<br>1986 | AUG<br>1986 | SEP<br>1986 | OCT<br>1986 | NOV<br>1986 | DEC<br>1986 | TWELVE<br>MONTH<br>TOTAL | % CHANGE FROM<br>DECEMBER 1985 TO<br>DECEMBER 1986 |
|---------------|-------------|-------------|-------------|-------------|---------------|-------------|--------------|--------------|-------------|-------------|-------------|-------------|-------------|--------------------------|--|
| CHANUTE       | 350         | 375         | 393         | 389         | 377           | 364         | 345          | 353          | 359         | 365         | 386         | 255         | 260         | 4,571                    | -25.71%  |
| EMPORIA       | 169         | 182         | 198         | 209         | 216           | 198         | 189          | 188          | 176         | 180         | 200         | 142         | 142         | 2,389                    | -15.98%  |
| GARDEN CITY   | 232         | 251         | 270         | 308         | 288           | 313         | 298          | 312          | 343         | 320         | 329         | 301         | 290         | 3,855                    | 25.00%   |
| HAYS          | 132         | 154         | 174         | 171         | 172           | 169         | 157          | 159          | 162         | 174         | 189         | 154         | 160         | 2,127                    | 21.21%   |
| HI AWATHA     | 326         | 335         | 341         | 351         | 350           | 338         | 343          | 319          | 303         | 312         | 297         | 207         | 209         | 4,031                    | -35.89%  |
| HUTCHINSON    | 440         | 469         | 514         | 549         | 574           | 565         | 574          | 569          | 552         | 560         | 576         | 419         | 415         | 6,776                    | -5.68%   |
| JUNCTION CITY | 412         | 437         | 434         | 452         | 417           | 422         | 375          | 384          | 410         | 386         | 422         | 299         | 307         | 5,157                    | -25.49%  |
| KANSAS CITY   | 728         | 724         | 712         | 688         | 730           | 713         | 714          | 711          | 688         | 703         | 715         | 585         | 601         | 9,012                    | -17.45%  |
| OLATHE        | 360         | 350         | 347         | 353         | 354           | 341         | 364          | 344          | 352         | 332         | 346         | 268         | 253         | 4,364                    | -29.72%  |
| OSAWATOMIE    | 253         | 278         | 295         | 296         | 306           | 278         | 251          | 231          | 240         | 240         | 252         | 206         | 233         | 3,359                    | -7.91%   |
| PARSONS       | 451         | 468         | 470         | 467         | 464           | 461         | 465          | 470          | 450         | 454         | 459         | 282         | 272         | 5,633                    | -39.69%  |
| PITTSBURG     | 361         | 392         | 390         | 368         | 373           | 374         | 363          | 369          | 378         | 370         | 365         | 269         | 256         | 4,628                    | -29.09%  |
| PRATT         | 255         | 268         | 283         | 319         | 302           | 320         | 336          | 324          | 339         | 339         | 349         | 299         | 299         | 4,032                    | 17.25%   |
| SALINA        | 199         | 218         | 233         | 257         | 253           | 228         | 217          | 224          | 221         | 219         | 219         | 177         | 176         | 2,841                    | -11.56%  |
| TOPEKA        | 927         | 960         | 922         | 938         | 900           | 835         | 800          | 819          | 832         | 852         | 915         | 694         | 783         | 11,177                   | -15.53%  |
| WICHITA       | 1,582       | 1,712       | 1,823       | 1,879       | 1,888         | 1,828       | 1,819        | 1,871        | 1,839       | 1,931       | 1,888       | 1,497       | 1,544       | 23,101                   | -2.40%   |
| WINFIELD      | 364         | 386         | 387         | 389         | 375           | 374         | 366          | 376          | 388         | 435         | 436         | 331         | 333         | 4,940                    | -8.52%   |
| TOTAL         | 7,541       | 7,959       | 8,186       | 8,383       | 8,339         | 8,121       | 7,976        | 8,023        | 8,032       | 8,172       | 8,343       | 6,385       | 6,533       | 101,993                  | -13.37%  |

(4)

SSI CASELOAD BY AREA  
DECEMBER 1985 - DECEMBER 1986

| AREA            | DEC 1985 | JAN 1986 | FEB 1986 | MAR 1986 | APRIL 1986 | MAY 1986 | JUNE 1986 | JULY 1986 | AUG 1986 | SEP 1986 | OCT 1986 | NOV 1986 | DEC 1986 | TWELVE MONTH TOTAL | % CHANGE FROM DECEMBER 1985 TO DECEMBER 1986 |
|-----------------|----------|----------|----------|----------|------------|----------|-----------|-----------|----------|----------|----------|----------|----------|--------------------|--|
| CHANUTE         | 1,023    | 1,025    | 1,025    | 1,030    | 1,038      | 1,029    | 1,026     | 1,021     | 1,019    | 1,020    | 1,027    | 1,022    | 1,018    | 13,323             | -0.49%                                       |
| EMPORIA         | 563      | 576      | 577      | 580      | 580        | 584      | 569       | 572       | 580      | 572      | 571      | 578      | 577      | 7,479              | 2.49%  |
| GARDEN CITY     | 729      | 740      | 742      | 757      | 763        | 765      | 774       | 776       | 789      | 792      | 796      | 803      | 798      | 10,024             | 9.47%  |
| HAYS            | 920      | 930      | 928      | 927      | 923        | 917      | 910       | 907       | 907      | 916      | 924      | 922      | 919      | 11,950             | -0.11%                                       |
| HI AWATHA       | 508      | 515      | 518      | 518      | 527        | 517      | 517       | 521       | 525      | 531      | 535      | 532      | 534      | 6,798              | 5.12%  |
| HUTCHINSON      | 791      | 798      | 799      | 799      | 797        | 805      | 813       | 823       | 822      | 813      | 811      | 818      | 823      | 10,512             | 4.05%  |
| JUNCTION CITY   | 886      | 883      | 886      | 885      | 886        | 910      | 903       | 904       | 902      | 907      | 914      | 906      | 914      | 11,686             | 3.16%  |
| (5) KANSAS CITY | 2,307    | 2,285    | 2,268    | 2,268    | 2,267      | 2,275    | 2,292     | 2,288     | 2,305    | 2,305    | 2,319    | 2,337    | 2,355    | 29,871             | 2.08%  |
| OLATHE          | 1,027    | 1,037    | 1,049    | 1,045    | 1,044      | 1,046    | 1,044     | 1,042     | 1,032    | 1,039    | 1,044    | 1,046    | 1,047    | 13,542             | 1.95%  |
| OSAWATOMIE      | 783      | 780      | 786      | 788      | 792        | 803      | 809       | 821       | 815      | 816      | 822      | 819      | 824      | 10,458             | 5.24%  |
| PARSONS         | 919      | 929      | 936      | 942      | 932        | 931      | 925       | 924       | 918      | 913      | 933      | 926      | 923      | 12,051             | 0.44%  |
| PITTSBURG       | 987      | 998      | 1,000    | 987      | 975        | 961      | 966       | 973       | 978      | 995      | 993      | 990      | 990      | 12,793             | 0.30%  |
| PRATT           | 739      | 743      | 732      | 730      | 736        | 740      | 747       | 755       | 763      | 767      | 780      | 789      | 787      | 9,808              | 6.50%  |
| SALINA          | 753      | 748      | 750      | 751      | 764        | 770      | 778       | 779       | 766      | 777      | 789      | 795      | 794      | 10,014             | 5.44%  |
| TOPEKA          | 1,999    | 1,990    | 1,993    | 2,004    | 2,010      | 2,035    | 2,048     | 2,046     | 2,062    | 2,074    | 2,096    | 2,134    | 2,151    | 26,642             | 7.60%  |
| WICHITA         | 2,970    | 2,976    | 2,977    | 2,990    | 2,997      | 3,024    | 3,049     | 3,059     | 3,072    | 3,080    | 3,091    | 3,103    | 3,106    | 39,494             | 4.58%  |
| WINFIELD        | 1,008    | 1,007    | 1,017    | 1,022    | 1,016      | 1,024    | 1,019     | 1,012     | 1,015    | 1,022    | 1,022    | 1,024    | 1,028    | 13,236             | 1.98%  |
| TOTAL           | 18,912   | 18,960   | 18,983   | 19,023   | 19,047     | 19,136   | 19,189    | 19,223    | 19,270   | 19,339   | 19,467   | 19,544   | 19,588   | 249,681            | 3.57%  |

JANUARY 26, 1987

A: \SSI AREA1

DIVISION OF INFORMATION SERVICES

KANSAS PUBLIC ASSISTANCE

Flash Report

February, 1987

|                | ADC TOTAL |              |         |              | GA TOTAL |              |         |              |
|----------------|-----------|--------------|---------|--------------|----------|--------------|---------|--------------|
|                | Cases     | %<br>+Change | Persons | %<br>+Change | Cases    | %<br>+Change | Persons | %<br>+Change |
| <b>FY 1985</b> |           |              |         |              |          |              |         |              |
| July 84        | 20,896    | -2.9         | 62,573  | -3.1         | 8,118    | -7.1         | 9,392   | -7.3         |
| Aug 84         | 20,689    | -1.0         | 61,836  | -1.2         | 7,752    | -4.5         | 9,016   | -4.0         |
| Sept 84        | 20,642    | -0.2         | 61,687  | -0.2         | 7,460    | -3.8         | 8,706   | -3.4         |
| Oct 84         | 20,286    | -1.7         | 60,457  | -2.0         | 7,088    | -5.0         | 8,300   | -4.7         |
| Nov 84         | 20,404    | 0.6          | 61,263  | 1.3          | 6,909    | -2.5         | 8,094   | -2.5         |
| Dec 84         | 20,496    | 0.5          | 61,499  | 0.4          | 6,963    | 0.8          | 8,176   | 1.0          |
| Jan 85         | 20,643    | 0.7          | 61,992  | 0.8          | 7,049    | 1.2          | 8,329   | 1.9          |
| Feb 85         | 21,046    | 2.0          | 63,454  | 2.4          | 7,336    | 4.1          | 8,718   | 4.7          |
| Mar 85         | 21,260    | 1.0          | 64,108  | 1.0          | 7,580    | 3.3          | 9,013   | 3.4          |
| Apr 85         | 21,431    | 0.8          | 64,750  | 1.0          | 7,617    | 0.5          | 9,049   | 0.4          |
| May 85         | 21,094    | -1.6         | 63,536  | -1.9         | 7,313    | -4.0         | 8,685   | -4.0         |
| June 85        | 20,688    | -1.9         | 62,222  | -2.1         | 6,946    | -5.0         | 8,219   | -5.4         |
| <b>FY 1986</b> |           |              |         |              |          |              |         |              |
| July 85        | 20,242    | -2.2         | 60,922  | -2.1         | 6,470    | -6.9         | 7,640   | -7.0         |
| Aug 85         | 20,483    | 1.2          | 61,798  | 1.4          | 6,400    | -1.1         | 7,558   | -1.1         |
| Sept 85        | 20,393    | -0.4         | 61,465  | 0.5          | 6,264    | -2.1         | 7,357   | -2.7         |
| Oct 85         | 20,218    | -0.9         | 60,847  | -1.0         | 6,124    | -2.2         | 7,226   | -1.8         |
| Nov 85         | 20,456    | 1.2          | 61,529  | 1.1          | 6,139    | 0.2          | 7,336   | 1.5          |
| Dec 85         | 20,407    | -0.2         | 61,357  | -0.3         | 6,163    | 0.4          | 7,347   | 0.1          |
| Jan 86         | 20,718    | 1.5          | 62,408  | 1.7          | 6,527    | 5.9          | 7,801   | 6.2          |
| Feb 86         | 21,104    | 1.9          | 63,777  | 2.2          | 6,800    | 4.2          | 8,219   | 5.4          |
| Mar 86         | 21,185    | 0.4          | 63,970  | 0.3          | 6,918    | 1.7          | 8,392   | 2.1          |
| Apr 86         | 21,497    | 1.5          | 65,016  | 1.6          | 7,072    | 2.2          | 8,643   | 3.0          |
| May 86         | 21,684    | 0.9          | 65,159  | 0.2          | 6,871    | -2.8         | 8,512   | -1.5         |
| June 86        | 21,400    | -1.3         | 64,471  | -1.1         | 6,761    | -1.6         | 8,405   | -1.3         |
| <b>FY 1987</b> |           |              |         |              |          |              |         |              |
| July 86        | 21,391    | -0.04        | 64,761  | 0.4          | 6,674    | -1.3         | 8,275   | -1.5         |
| Aug 86         | 21,768    | 1.8          | 66,339  | 2.4          | 6,756    | 1.2          | 8,460   | 2.2          |
| Sept 86        | 21,957    | 0.9          | 67,120  | 1.2          | 6,747    | -0.1         | 8,499   | 0.5          |
| Oct 86         | 22,036    | 0.4          | 67,273  | 0.2          | 6,806    | 0.9          | 8,597   | 1.2          |
| Nov 86         | 22,394    | 1.6          | 68,377  | 1.6          | 5,020    | -26.2        | 6,757   | -21.4        |
| Dec 86         | 22,490    | 0.4          | 68,641  | 0.4          | 5,016    | -0.1         | 6,769   | 0.2          |
| Jan 87         | 23,190    | 3.1          | 71,009  | 3.4          | 3,448    | -31.3        | 5,196   | -23.2        |
| Feb 87         | 23,190    | 0.0          | 71,095  | 0.1          | 3,461    | 0.4          | 5,266   | 1.3          |
| Mar 87         |           |              |         |              |          |              |         |              |
| Apr 87         |           |              |         |              |          |              |         |              |
| May 87         |           |              |         |              |          |              |         |              |
| June 87        |           |              |         |              |          |              |         |              |

This report is a count of cases and persons receiving cash grants on the first working day of the month. For Fiscal Year 1986 the Flash Report (first working day of the month) averaged 94.39% of the final ADC person count (programs 31 and 32) and 86.94% of the final GA person count (programs 23 and 53).

Sources: Payroll Allocation Report  
SW581, Maintenance Stat Report

Information Services  
January 27, 1987

KANSAS PUBLIC ASSISTANCE  
Flash Report  
Program Detail

|                | ADC Regular |          | ADC-UP  |          | TGA     |          | GAU     |          |
|----------------|-------------|----------|---------|----------|---------|----------|---------|----------|
|                | 31          |          | 32      |          | 23      |          | 53      |          |
|                | Persons     | % Change | Persons | % Change | Persons | % Change | Persons | % Change |
| <b>FY 1985</b> |             |          |         |          |         |          |         |          |
| July 84        | 54,671      | -2.0     | 7,902   | -9.9     | 4,888   | -10.2    | 4,504   | -3.8     |
| Aug 84         | 54,560      | -0.2     | 7,276   | -7.9     | 4,561   | -6.7     | 4,455   | -1.1     |
| Sept 84        | 54,540      | 0.0      | 7,147   | -1.8     | 4,271   | -6.4     | 4,435   | -0.5     |
| Oct 84         | 53,788      | -1.4     | 6,669   | -6.7     | 3,968   | -7.1     | 4,332   | -2.3     |
| Nov 84         | 54,574      | 1.5      | 6,689   | 0.3      | 3,833   | -3.4     | 4,261   | -1.6     |
| Dec 84         | 54,916      | 0.6      | 6,583   | -1.6     | 3,907   | 1.9      | 4,269   | 0.2      |
| Jan 85         | 55,232      | 0.6      | 6,760   | 2.7      | 3,993   | 2.2      | 4,336   | 1.6      |
| Feb 85         | 56,037      | 1.5      | 7,417   | 9.7      | 4,289   | 7.4      | 4,429   | 2.1      |
| Mar 85         | 56,408      | 0.7      | 7,700   | 3.8      | 4,554   | 6.2      | 4,459   | 0.7      |
| Apr 85         | 56,848      | 0.8      | 7,902   | 2.6      | 4,541   | -0.3     | 4,508   | 1.1      |
| May 85         | 56,149      | -1.2     | 7,387   | -6.5     | 4,328   | -4.7     | 4,357   | -3.3     |
| June 85        | 55,366      | -1.4     | 6,856   | -7.2     | 3,920   | -9.4     | 4,299   | -1.3     |
| <b>FY 1986</b> |             |          |         |          |         |          |         |          |
| July 85        | 54,414      | -1.7     | 6,508   | -5.1     | 3,615   | -7.8     | 4,025   | -6.4     |
| Aug 85         | 55,260      | 1.6      | 6,538   | 0.5      | 3,475   | -3.9     | 4,083   | 1.4      |
| Sept 85        | 55,251      | 0.0      | 6,214   | 5.0      | 3,374   | -2.9     | 3,983   | -2.4     |
| Oct 85         | 54,754      | -0.9     | 6,093   | -1.9     | 3,247   | -3.8     | 3,979   | -0.1     |
| Nov 85         | 55,450      | 1.3      | 6,079   | -0.2     | 3,280   | 1.0      | 4,056   | 1.9      |
| Dec 85         | 55,341      | -0.2     | 6,016   | -1.0     | 3,276   | -0.1     | 4,071   | 0.4      |
| Jan 86         | 55,726      | 0.7      | 6,682   | 11.0     | 3,601   | 9.9      | 4,200   | 3.2      |
| Feb 86         | 56,482      | 1.4      | 7,295   | 9.2      | 3,813   | 5.9      | 4,406   | 4.9      |
| Mar 86         | 56,631      | 0.3      | 7,339   | 0.6      | 3,935   | 3.2      | 4,457   | 1.2      |
| Apr 86         | 57,467      | 1.5      | 7,549   | 2.9      | 4,053   | 3.0      | 4,590   | 3.0      |
| May 86         | 57,893      | 0.7      | 7,266   | -3.7     | 4,157   | 2.6      | 4,355   | -5.1     |
| June 86        | 57,387      | -0.9     | 7,084   | -2.5     | 4,067   | -2.2     | 4,338   | -0.4     |
| <b>FY 1987</b> |             |          |         |          |         |          |         |          |
| July 86        | 57,662      | 0.5      | 7,099   | 0.2      | 3,974   | -2.3     | 4,301   | -0.9     |
| Aug 86         | 59,002      | 2.3      | 7,337   | 3.4      | 3,931   | -1.1     | 4,529   | 5.3      |
| Sept 86        | 59,701      | 1.2      | 7,419   | 1.1      | 3,850   | -2.1     | 4,649   | 2.6      |
| Oct 86         | 59,844      | 0.2      | 7,429   | 0.1      | 3,913   | 1.6      | 4,684   | 0.8      |
| Nov 86         | 60,768      | 1.5      | 7,609   | 2.4      | 1,846   | -52.8    | 4,911   | 4.8      |
| Dec 86         | 60,867      | 0.2      | 7,774   | 2.2      | 1,810   | -2.0     | 4,959   | 1.0      |
| Jan 87         | 62,417      | 2.6      | 8,592   | 10.5     | 19      | -99.0    | 5,177   | 4.4      |
| Feb 87         | 62,102      | -0.5     | 8,993   | 4.7      | 38      | 100.0    | 5,228   | 1.0      |
| Mar 87         |             |          |         |          |         |          |         |          |
| Apr 87         |             |          |         |          |         |          |         |          |
| May 87         |             |          |         |          |         |          |         |          |
| June 87        |             |          |         |          |         |          |         |          |

Sources: Payroll Allocation Report  
SW581, Maintenance Stat Report

Information Services  
January 27, 1987

**MEDICAL ASSISTANCE PROGRAM RECIPIENTS**

**AVERAGE NUMBER OF UNDUPLICATED ELIGIBLES AND RECIPIENTS PER MONTH\***

| <u>Fiscal Year</u> | <u>Eligibles</u> | <u>Recipients</u> | <u>Percent of Eligibles Receiving Service</u> |
|--------------------|------------------|-------------------|---|
| 1983               | 130,179          | 72,736            | 55.87   |
| 1984               | 128,811          | 70,165            | 54.47   |
| 1985               | 120,703          | 66,153            | 54.81   |
| 1986               | 120,490          | 64,673            | 53.68   |
| 1987 (Proj.)       | 128,924          | 67,827            | 52.61   |
| 1988 (Proj.)**     | 128,924          | 67,827            | 52.61   |

\*Unduplicated, in this instance, refers to an unduplicated count within the service month, not across the service year.

\*\*The 1988 projection equals that of 1987 because the complete elimination of the TGA population offsets other population increases.

**PERCENTAGE CHANGE**

|                           | <u>Eligibles</u> | <u>Recipients</u> |
|---------------------------|------------------|-------------------|
| 1983-1984                 | -1.05%           | -3.54%            |
| 1984-1985                 | -6.29%           | -5.72%            |
| 1985-1986                 | -0.18%           | -2.24%            |
| 1987-1987 (Proj.)         | 7.00%            | 4.88%             |
| 1987 (Proj.)-1988 (Proj.) | 0.00%            | 0.00%             |

**MEDICAL ASSISTANCE PROGRAM**

**INPATIENT HOSPITAL EXPENDITURES 1978 - 1988 (PROJ.)**

| <u>FISCAL<br/>YEAR</u> | <u>ANNUAL<br/>EXPENDITURES</u> |
|------------------------|--------------------------------|
| 1978                   | \$42,524,819                   |
| 1979                   | 46,032,636                     |
| 1980                   | 49,260,798                     |
| 1981                   | 57,270,089                     |
| 1982                   | 63,997,438                     |
| 1983                   | 71,808,348                     |
| 1984                   | 58,798,012                     |
| 1985                   | 52,217,820                     |
| 1986                   | 54,829,072                     |
| 1987 (Proj.)           | 63,762,044                     |
| 1988 (Proj.)           | 61,863,100                     |

PERCENTAGE CHANGE

|           |        |                           |         |
|-----------|--------|---------------------------|---------|
| 1978-1979 | 8.25%  | 1983-1984                 | -18.12% |
| 1979-1980 | 7.01%  | 1984-1985                 | -11.19% |
| 1980-1981 | 16.26% | 1985-1986                 | 5.00%   |
| 1981-1982 | 11.75% | 1986-1987 (Proj.)         | 16.29%  |
| 1982-1983 | 12.21% | 1987 (Proj.)-1988 (Proj.) | -2.98%  |

**Percentage change from 1978 to the projection for 1988: 45.48%**

**Note:** A prospective payment system for inpatient hospitals was implemented May 1, 1983. The implementation of this system and the decline in the number of medical assistance recipients attributed to the reduction in spending for inpatient hospital services during Fiscal Years 1984 and 1985.

**MEDICAL ASSISTANCE PROGRAM**

**PHYSICIAN EXPENDITURES 1978 - 1988 (PROJ.)**

| <u>FISCAL<br/>YEAR</u> | <u>ANNUAL<br/>EXPENDITURES</u> |
|------------------------|--------------------------------|
| 1978                   | \$15,011,796                   |
| 1979                   | 15,321,711                     |
| 1980                   | 16,396,062                     |
| 1981                   | 19,228,382                     |
| 1982                   | 18,852,405                     |
| 1983                   | 21,617,614                     |
| 1984                   | 22,570,181                     |
| 1985                   | 21,415,525                     |
| 1986                   | 23,803,043                     |
| 1987 (Proj.)           | 24,061,015                     |
| 1988 (Proj.)           | 25,852,862                     |

PERCENTAGE CHANGE

|           |        |                           |        |
|-----------|--------|---------------------------|--------|
| 1978-1979 | 2.06%  | 1983-1984                 | 4.41%  |
| 1979-1980 | 7.01%  | 1984-1985                 | -5.12% |
| 1980-1981 | 17.27% | 1985-1986                 | 11.15% |
| 1981-1982 | -1.96% | 1986-1987 (Proj.)         | 1.08%  |
| 1982-1983 | 14.67% | 1987 (Proj.)-1988 (Proj.) | 7.45%  |

**Percentage change from 1978 to the projection for 1988:      72.22%**

**MEDICAL ASSISTANCE PROGRAM**

**PHARMACY EXPENDITURES 1978 - 1988 (PROJ.)**

| <u>FISCAL<br/>YEAR</u> | <u>ANNUAL<br/>EXPENDITURES</u> |
|------------------------|--------------------------------|
| 1978                   | \$11,126,568                   |
| 1979                   | 11,466,667                     |
| 1980                   | 12,270,729                     |
| 1981                   | 15,486,245                     |
| 1982                   | 15,824,011                     |
| 1983                   | 17,871,116                     |
| 1984                   | 17,936,197                     |
| 1985                   | 19,287,415                     |
| 1986                   | 20,208,894                     |
| 1987 (Proj.)           | 19,978,616                     |
| 1988 (Proj.)           | 20,892,233                     |

PERCENTAGE CHANGE

|           |        |                           |        |
|-----------|--------|---------------------------|--------|
| 1978-1979 | 3.06%  | 1983-1984                 | 0.36%  |
| 1979-1980 | 7.01%  | 1984-1985                 | 7.53%  |
| 1980-1981 | 26.20% | 1985-1986                 | 4.78%  |
| 1981-1982 | 2.18%  | 1986-1987 (Proj.)         | -1.14% |
| 1982-1983 | 12.94% | 1987 (Proj.)-1988 (Proj.) | 4.57%  |

**Percentage change from 1978 to the projection for 1988: 87.77%**



**MEDICAL ASSISTANCE PROGRAM**

**ADULT CARE HOME EXPENDITURES 1980 - 1988 (PROJ.)**

| <u>FISCAL<br/>YEAR</u> | <u>ANNUAL<br/>EXPENDITURES</u> |
|------------------------|--------------------------------|
| 1980                   | \$73,903,459                   |
| 1981                   | 81,028,808                     |
| 1982                   | 83,638,563                     |
| 1983                   | 85,318,957                     |
| 1984                   | 92,357,389                     |
| 1985                   | 95,195,652                     |
| 1986                   | 101,335,116                    |
| 1987 (Proj.)           | 103,875,180                    |
| 1988 (Proj.)           | 108,673,003                    |

PERCENTAGE CHANGE

|           |       |                           |       |
|-----------|-------|---------------------------|-------|
| 1980-1981 | 9.64% | 1984-1985                 | 4.20% |
| 1981-1982 | 3.22% | 1985-1986                 | 6.45% |
| 1982-1983 | 2.01% | 1986-1987 (Proj.)         | 2.51% |
| 1983-1984 | 7.08% | 1987 (Proj.)-1988 (Proj.) | 4.62% |

**Percentage change from 1980 to the projection for 1988: 47.05%**

**FOSTER CARE PROGRAM**

| <u>YEAR</u> | <u>AVERAGE MONTHLY<br/>CASELOAD</u> | <u>FISCAL YEAR<br/>EXPENDITURES</u> |
|-------------|-------------------------------------|-------------------------------------|
| 1980        | 2,925                               | \$16,593,432                        |
| 1981        | 3,217                               | 20,916,760                          |
| 1982        | 2,592                               | 17,556,900                          |
| 1983        | 2,575                               | 17,761,673                          |
| 1984        | 2,684                               | 18,927,187                          |
| 1985        | 2,848                               | 20,067,447                          |
| 1986        | 2,845                               | 21,322,124                          |
| 1987        | 2,849                               | 22,826,805                          |
| 1988        | 2,800                               | 22,698,099                          |

**CHILD CARE PROGRAM**

| <u>YEAR</u> | <u>AVERAGE MONTHLY<br/>CASELOAD</u> | <u>FISCAL YEAR<br/>EXPENDITURES</u> |
|-------------|-------------------------------------|-------------------------------------|
| 1979        | 5,264                               | \$6,595,674                         |
| 1980        | 5,298                               | 6,900,908                           |
| 1981        | 4,956                               | 6,283,867                           |
| 1982*       | 2,786                               | 4,117,995                           |
| 1983*       | 1,790                               | 2,509,460                           |
| 1984        | 2,144                               | 2,900,462                           |
| 1985        | 2,730                               | 3,523,744                           |
| 1986        | 2,883                               | 3,787,760                           |
| 1987        | 3,061                               | 4,711,003                           |
| 1988        | 3,438                               | 5,291,380                           |

\*The dramatic decrease in 1982 and 1983 is due from SRS changing Aid to Dependent Children client's day care funding from Purchase of Service to an income disregard as part of the grant amount calculation; statistics were not kept on the number of ADC clients utilizing the day care income disregard prior to 1986.

KANSAS DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES

FY 1987 Supplemental Request

|                              | <u>Total<br/>Funds</u> | <u>SGF</u>          |
|------------------------------|------------------------|---------------------|
| Medical Assistance           | \$19,354,417           | \$ 9,523,671        |
| General Assistance           | 2,462,479              | 2,462,479           |
| Aid to Dependent Children    | 10,373,898             | 5,042,752           |
| <b>Subtotal (Agency 628)</b> | <b>\$32,190,794</b>    | <b>\$17,028,902</b> |
| *Parsons State Hospital      | <u>174,930</u>         | <u>174,930</u>      |
| <b>Total</b>                 | <b>\$32,365,724</b>    | <b>\$17,203,832</b> |

\*Fund 22 new staff for 6 months to assure active treatment for 48 transfers from Winfield.

**F.M.A.P. RATES FOR KANSAS  
FY 1978 - FY 1988**

|          |        |
|----------|--------|
| FY 78-79 | 52.35% |
| FY 80-81 | 53.52% |
| FY 82-83 | 52.50% |
| FY 84-85 | 50.67% |
| FY 86    | 50%    |
| FY 87    | 51.39% |
| FY 88    | 55.20% |

The reader will note that during the time of decreasing Federal match rates for Kansas, The Federal Government was also reducing Federal funds available for Human Service programs. The reductions in Federal funds normally carried with them a requirement for maintenance of effort which requires additional state funds.

**DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES**  
**MEDICAID EXPENDITURES AND BUDGET DATA FY 1978-1988**

| <u>Fiscal Year</u> | <u>Federal Match Rate</u> | <u>General State Funds</u> | <u>Federal Funds</u> | <u>Fee/Other Fund</u> | <u>Total Expenditures</u> |
|--------------------|---------------------------|----------------------------|----------------------|-----------------------|---------------------------|
| 1978               | 52.35%                    | \$ 78,097,270              | \$ 64,527,515        | \$ 0                  | \$142,624,785             |
| 1979               | 52.35                     | 87,451,419                 | 71,832,938           | 328                   | 159,284,685               |
| 1980               | 53.52                     | 84,150,046                 | 81,804,251           | 10,403,598            | 176,357,895               |
| 1981               | 53.52                     | 103,543,590                | 94,408,343           | 7,400,517             | 205,352,450               |
| 1982               | 52.50                     | 110,927,205                | 100,417,974          | 5,787,610             | 217,132,789               |
| 1983               | 52.50                     | 118,812,448                | 105,021,471          | 8,083,002             | 231,916,921               |
| 1984               | 50.67                     | 115,226,275                | 100,284,588          | 8,400,536             | 223,911,399               |
| 1985               | 50.67                     | 112,159,360                | 99,439,562           | 10,645,021            | 222,243,943               |
| 1986               | 50.00                     | 117,142,276                | 107,374,974          | 10,685,196            | 235,202,446               |
| 1987               | 51.39                     | 118,552,194                | 115,260,824          | 8,993,610             | 242,806,628               |
| *1988              | 55.20                     | 112,363,191                | 126,046,712          | 9,848,893             | 248,258,796               |

\*Governor's Recommendation.

DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES

AFDC EXPENDITURES AND BUDGET DATA 1978-1988

| <u>Fiscal Year</u> | <u>Federal Match Rate</u> | <u>State General Funds</u> | <u>Federal Fund</u> | <u>Fee/Other Fund</u> | <u>Total Expenditures</u> |
|--------------------|---------------------------|----------------------------|---------------------|-----------------------|---------------------------|
| 1978               | 52.35%                    | \$ 33,180,768              | \$ 36,978,694       | \$ 0                  | \$ 70,159,462             |
| 1979               | 52.35                     | 29,801,933                 | 32,665,840          | 0                     | 62,467,773                |
| 1980               | 53.52                     | 31,429,557                 | 38,779,003          | 2,698,542             | 72,907,102                |
| 1981               | 53.52                     | 39,945,157                 | 45,906,846          | 0                     | 85,852,003                |
| 1982               | 52.50                     | 38,373,412                 | 42,849,532          | 194                   | 81,223,138                |
| 1983               | 52.50                     | 41,975,986                 | 46,285,308          | 317                   | 88,261,611                |
| 1984               | 50.67                     | 42,510,765                 | 44,310,254          | 1                     | 86,821,020                |
| 1985               | 50.67                     | 41,249,094                 | 42,215,768          | 127                   | 83,464,989                |
| 1986               | 50.00                     | 44,110,822                 | 44,445,025          | 250,082               | 88,805,929                |
| 1987               | 51.39                     | 48,587,418                 | 50,651,589          | 0                     | 99,239,007                |
| *1988              | 55.20                     | 48,530,955                 | 57,592,955          | 0                     | 106,123,910               |

\*Governor's Recommendation

**DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES  
AGENCY 628 EXPENDITURES AND BUDGET DATA FY 1978-1988**

| FISCAL YEAR | STATE GEN FUND | FEDERAL FUND  | OTHER FUNDS  | TOTAL EXPENDITURES |
|-------------|----------------|---------------|--------------|--------------------|
| 1978        | \$146,458,219  | \$158,520,420 | \$ 3,439,274 | \$308,417,913      |
| 1979        | 158,266,365    | 161,440,214   | 5,073,789    | 324,780,368        |
| 1980        | 167,702,449    | 192,746,331   | 22,553,451   | 383,002,231        |
| 1981        | 202,156,890    | 222,779,303   | 16,337,964   | 441,274,157        |
| 1982        | 211,498,516    | 230,969,190   | 10,012,924   | 452,480,630        |
| 1983        | 232,317,715    | 240,238,106   | 11,721,433   | 484,277,254        |
| 1984        | 229,806,341    | 241,178,414   | 14,102,110   | 485,086,865        |
| 1985        | 241,874,358    | 245,255,660   | 18,679,096   | 505,809,114        |
| 1986        | 258,657,632    | 264,216,493   | 20,377,103   | 543,251,228        |
| 1987        | 266,429,030    | 285,624,093   | 17,847,095   | 569,900,218        |
| *1988       | 266,585,317    | 307,192,518   | 27,786,661   | 601,564,496        |

NOTE: DATA DOES NOT INCLUDE STATE INSTITUTIONS, YOUTH CENTERS OR STATE FORMULA AID "649"

\* GOVERNOR'S RECOMMENDATION



1/28/87

STATE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES

Americare Systems, Inc. v. Robert C. Harder, et al.

Americare Systems Inc. has filed a class action lawsuit against SRS concerning the question of proper reimbursement rates for adult care homes under Title XIX of the Social Security Act. The litigation is challenging the authority of the Secretary to make the recent amendments to the reimbursement methodology for adult care homes in response to the anticipated budget shortfalls. The plaintiffs do not appear to be challenging the reinstatement of the fifth cost center limitation.

The litigation alleges that such amendments violate Title XIX of the Social Security Act, K.S.A. 39-708c(k)(x) and the State Administrative Regulations promulgated pursuant thereto.

The plaintiffs are claiming that they are no longer being reimbursed on a reasonable and adequate basis as required by the above-mentioned statutes and regulations. The plaintiffs are further claiming that the Department's actions could cause a reduction in the standard of care afforded to Medicaid recipients and could reduce the availability of covered services to such recipients.

The plaintiffs are also claiming that the class damages will be in excess of \$2,000,000 if SRS is not enjoined from implementing its amendments.

The plaintiffs have filed their litigation in Shawnee County District Court and are requesting the Court to:

1. Enter a temporary injunction against the Department.
2. Enter a permanent injunction against the Department.
3. Enter a writ of mandamus against the Department.
4. Award attorney fees to the plaintiffs pursuant to the civil rights laws of the United States (42 U.S.C.A. § 1983 et seq.).

Office of the Secretary  
Robert C. Harder  
296-3271  
January 28, 1987

ATTACHMENT 2  
January 28, 1987