

Approved \_\_\_\_\_  
Date 2-12-87

MINUTES OF THE SENATE COMMITTEE ON ELECTIONS

The meeting was called to order by Senator Gordon at \_\_\_\_\_  
Chairperson

1:30 ~~xpm~~ p.m. on February 11, 1987 in room 522-S of the Capitol.

All members were present except: Senator Reilly was excused.

Committee staff present:

Myrta Anderson, Legislative Research Department  
Theresa Kiernan, Revisor of Statutes Office  
Phil Lowe, Committee Secretary

Conferees appearing before the committee:

Nancy Ryan, Secretary of State's Office  
Marilyn Chapman, Sedgwick County Election Commissioner  
Wanda Coder, Riley County Clerk  
Shirley Mockender, Clay County Clerk  
Donna Kaiser, Dickinson County Clerk  
Linda Schreppel, Labette County Clerk  
JoAnne Mitchell, Shawnee County Election Office

The Chairman called the meeting to order and called on Marilyn Chapman, Sedgwick County Election Commissioner, to brief the committee on purging of the voter registration files. Senator Gordon also said that the committee was concerned with their problems and hoped that the committee would help solve some of their problems.

Marilyn Chapman passed out handouts, (Attachment No. 1), and stated that keeping files up to date is a problem that all election officials have to deal with. Currently the statutes allow them to remove the names of everyone who misses two consecutive general elections. They mail a notice of this action along with registration materials. The cost of these packets is high. The Election Commissioner had a sample post card they would like to use which would lower the cost considerably. It was further pointed out that the Secretary of State's office has agreed to appoint a task force of election officials to study the problem of purging registration files and to find a solution that might best meet the needs of all the counties in Kansas. The committee discussion centered on whether or not to appoint an interim committee to study the possibility of a workable plan for all counties. It was pointed out that when a politician requests registration lists they do want an accurate and up to date list.

Wanda Coder, the Riley County Clerk, said that since their county has Kansas State University on their records their purging is very heavy and think the plan as proposed by Sedgwick County is very acceptable and they do favor the plan.

Shirley Mockender, Clay County Clerk; Donna Kaiser, Dickinson County Clerk; and Linda Schreppel from Labette County, all spoke very briefly and supported the purge plan as presented by the Sedgwick County Election Commissioner.

Jo Anne Mitchell, Shawnee County, handed out sample post cards for voter registration application, a card for cancellation of previous registration and a sample card of party affiliation declaration. (Attachment No. 2).

The Chairman instructed Nancy Ryan to inform the Secretary of State of the committee's intention to study the purge plan and report back

CONTINUATION SHEET

2-12-87

MINUTES OF THE SENATE COMMITTEE ON ELECTIONS,  
room 522-S, Statehouse, at 1:30 ~~xx~~ p.m. on February 11, 1987

to the committee for further action.

By motion of Senator Martin and second by Senator Streck the minutes of February 4 were approved.

SB 46 relates to the recognition of political parties on which the committee had hearings at the January 28 meeting.

Senator Martin moved that the bill be passed out of the committee favorably. Senator Norvell seconded the motion.

Senator Vidricksen made a substitute motion to amend SB 46 by changing the 2% to one-half of 1% of an equal amount in each of the five congressional districts. Senator Johnston seconded the substitute motion.

Discussion followed and it was pointed out that it would be in violation of the supreme court ruling if this motion were adopted.

Senator Vidricksen withdrew his substitution motion and Senator Johnston withdrew his second.

Senator Bond made a substitute motion to change the percentage from 2% to 1% statewide to qualify as a party and not use the five congressional districts. Senator Vidricksen seconded the substitute motion. Motion carried.

Senator Martin moved to amend SB 46 by striking the new language in lines 47 thru 51 and restore the original language in the bill. Senator Strict seconded the motion and the motion carried.

Nancy Ryan of the Secretary of State's office said they requested the following technical amendments. In lines 27 and 28 they suggested that it should be amended to read "qualified electors". In lines 47 - 55 it should be amended as follows: "Appended to each petition page or set of pages shall be an affidavit by the circulator of the petition affirming that such circulator is a duly registered voter of the state of Kansas and that the circulator personally witnessed the signing of the petition by each person whose name appears thereon. The affidavit shall be executed before a person authorized to administer oaths and include the address of the circulator."

Senator Johnston moved to recommend the changes as suggested by the Secretary of State's office. Senator Martin seconded the motion and the motion carried.

Senator Johnston moved to recommend SB 46 as amended favorable for passage. Senator Martin seconded the motion and the motion carried.

The meeting was adjourned at 2:25 p.m.

Guest list appears as (Attachment 3).

GUEST LIST

COMMITTEE: Elections

DATE: 2-11-87

NAME	ADDRESS	ORGANIZATION
Jonda Schuppel	Oscego	Haskell Co Clerk
Peggy McCullid	Hays	Ellis County Clerk
Ruby Gultman	Elkhart	Morton County Clerk
Wanda Coker	Manhattan	Pikay County Clerk
Dorothy Daulborn	Liberia	Seward County Clerk
Jean Barber	Sola	Allen Co. Clerk
Arlene Pittor	Garnett	Anderson Co. Clerk
Mrs Moore	Mankato	Jewell Co Clerk
Shirley Morkendu	Clay Center	Clay Co. Club
Donna Mae Kaiser	Abilene	Dickinson
Marlene Chapman	Wichita	Sedgewick Elec. Com.
Sueverly Uley	Wichita	Sedgewick Co
Jolene Mitchell	Lopeka	Lawrence Co
Marlene Stach	Topoka	Shawnee Co
Linda McKenny	Ulysses	Grant Co.
Sue Epelick	Ulysses	Grant Co.



**APPLICATION FOR REGISTRATION**  
SEDGWICK COUNTY, KANSAS

Date \_\_\_\_\_ Phone \_\_\_\_\_

Name \_\_\_\_\_  
(PLEASE PRINT) LAST FIRST MIDDLE

Address \_\_\_\_\_  
NUMBER STREET APT. CITY ZIP  
IF RESIDENCE ADDRESS GIVEN ABOVE IS NOT A PERMISSABLE POSTAL ADDRESS, GIVE MAILING ADDRESS OF RESIDENCE:

\_\_\_\_\_ (Date Residence Established \_\_\_\_\_)

Date of Birth \_\_\_\_\_ ( \_\_\_\_\_ ) Naturalization No. \_\_\_\_\_  
MALE/FEMALE

Last Voting Residence \_\_\_\_\_

Name Used at Last Voting Residence \_\_\_\_\_  
(IF DIFFERENT FROM ABOVE)

SIGNATURE **X** \_\_\_\_\_  
SIGNED UNDER PENALTY OF PERJURY

**PARTY AFFILIATION DECLARATION**

I wish to declare my party affiliation with the \_\_\_\_\_ party.

SIGNATURE **X** \_\_\_\_\_

C \_\_\_\_\_ SE ONLY:  
DIST. \_\_\_\_\_ PCT. \_\_\_\_\_ WARD \_\_\_\_\_ TOWNSHIP \_\_\_\_\_

DATE

**POST CARD**

\_\_\_\_\_ COUNTY ELECTION OFFICER

\_\_\_\_\_ Address

\_\_\_\_\_ City

\_\_\_\_\_ State

\_\_\_\_\_ Zip

*Attachment No 2  
Senate Elections  
2-11-87*

*Attachment No. 2  
Senate Elections  
2-11-87*

*Attachment No 2  
Senate Elections  
2-11-87*

**CANCELLATION OF PREVIOUS REGISTRATION**

Date \_\_\_\_\_

I, \_\_\_\_\_, now residing at  
(Please print name.)

\_\_\_\_\_  
(Street or RFD) (City)

am now registered as an elector in Shawnee County, Kansas and hereby authorize the cancellation of my previous registration at my former address

\_\_\_\_\_  
(Street or RFD)

\_\_\_\_\_  
(County) (State)

\_\_\_\_\_  
Birthday of Registrant (Signature)

**Shawnee County Election Office  
Topeka, Ks. 66603**

**AFFILIATION DECLARATION**

I, \_\_\_\_\_, residing at  
(Please print name)

\_\_\_\_\_  
(Street) (City)

wish to declare my affiliation with the \_\_\_\_\_ party

\_\_\_\_\_  
(Signature)

Precinct \_\_\_\_\_ Ward \_\_\_\_\_ Township \_\_\_\_\_ Date \_\_\_\_\_

(KSA 25-3301)

**VOTER REGISTRATION APPLICATION**

Shawnee County, Kansas Date \_\_\_\_\_ (Phone \_\_\_\_\_)

Name \_\_\_\_\_  
(PLEASE PRINT) (Last) (First) (Middle initial) (Date Residence Established)

Address \_\_\_\_\_  
(Number) (Street) (City) (State) (Zip)

If residence address given above is not a permissible postal address, give mailing address of residence.

Date of Birth \_\_\_\_\_  
(Month) (Day) (Year) (M or F) (Naturalization No.)

Name under which applicant last registered or voted. If different from present name. Residence at time of last registration or voting.

BY SIGNING THIS CARD I HEREBY DECLARE I AM A CITIZEN OF THE UNITED STATES. I WILL HAVE REACHED THE AGE OF EIGHTEEN YEARS BEFORE THE NEXT STATEWIDE GENERAL ELECTION. IF APPLICABLE, I HAVE ABANDONED MY FORMER RESIDENCE AND/OR OTHER NAME. ALL INFORMATION SUPPLIED BY ME ON THIS CARD IS TRUE TO THE BEST OF MY KNOWLEDGE.

Signature **X** \_\_\_\_\_  
SIGNED UNDER PENALTY OF PERJURY KSA 25-2309

TOWNSHIP \_\_\_\_\_ PCT. \_\_\_\_\_ WARD \_\_\_\_\_ SCHOOL DISTRICT \_\_\_\_\_



SEDGWICK COUNTY, KANSAS

Commissioner of Elections

510 N. Main  
Wichita, KS 67203-3798  
(316) 268-7101

February 10, 1987

The title on the attached paper says Purge Plan. However, I like to think of this as a plan for accurate voter information.

Keeping files up-to-date is a problem that all election officials have to deal with. The larger the jurisdiction, the larger the job. Current and accurate voter lists mean efficiency for voter and election workers, not to mention less chance for voter fraud. In the mobile society in which we live today, it is imperative that we do all we can to maintain our lists in the best way possible.

We have determined that at any given time approximately 8 to 15 percent of the people on our lists no longer live at the address where they are registered. And under the present system a person could conceivably have been moved for as long as six years before being removed from the lists.

Currently we are able to remove the names of everyone who misses two consecutive general elections. We mail a notice of this action, along with registration materials. The average cost of these packets is 90 cents each, including postage. In addition to the actual cost is the labor cost. It took my staff almost three weeks to assemble and prepare the packets for mailing. The cost of the post cards would be about 15 cents, and the only labor involved would be presorting the cards, a half day task even in Sedgwick County.

I have talked to about twenty election officers across the state, in counties of all sizes, and every one of them has been enthusiastic about a proposal that is so effective, efficient, and economical.

Thank you for taking part of your busy day to listen to this proposal. The Secretary of State has agreed to appoint a task force of election officials to study this problem and to find a solution that might best meet the needs of all the counties in Kansas. Hopefully, we will all be back to see you in 1988 with legislation for your approval.

Attachment No. 1  
Senate Elections Committee  
February 11, 1987



## PURGE PLAN

A complaint that I hear often is of the large number of people who are carried on the registration lists and are no longer eligible to vote in Sedgwick County for one reason or another. The people who have complained most vigorously have been legislators and party leaders. I understand and share this concern and have promised to do what I can to improve the records. However, much of the problem has been created by the statutes that govern the purge process. The current process follows this procedure:

The names of all persons who do not vote in two consecutive general elections are removed from the registration records. A notice is then sent to these people advising them their names have been removed and if they wish to vote in future elections it will be necessary to reregister. A registration packet is included. People who do not vote in one general election MAY be sent notices advising that if their residence has changed they must reregister. If this notice is returned undelivered or if an address correction is indicated, the name will be taken off the list.

The first procedure outlined above went into effect in 1982. The second has been in use for several years. While the legislature has improved the purge process, the system still reaches only part of the voters who have moved or are otherwise ineligible to vote. And it is extremely costly.

I would like to submit a proposal that would be more efficient in terms of accuracy and man hours and would be considerably less expensive to conduct. It would maintain the registration lists in a much more current status and would not eliminate anyone who did wish to maintain his registration. My proposal is this:

Each registered voter who does not vote in the general election in November of even numbered years would be cancelled from the rolls. A notice of this action would be mailed to the cancelled voter by non-forwardable first class mail. This notice would inform the cancelled voter that he would be restored to the rolls of registered voters if the name and address printed on the notice are correct and if he signs and returns the notice to the election office within 30 days.

I picture a double post card, similar to the one attached. This would, in addition to substantially improving the accuracy of voter registration lists, reduce postage and save the cost of registration cards, affiliation cards, instruction sheets and return envelopes mandated by the current law, and the hours required for stuffing these items into a primary envelope.

Many of the forms that are mailed are never recovered, normally because they are discarded by the recipient. My plan would save the loss of these items and would also save the time required to recover the forms

*Attachment No. 1  
Senate Elections  
2/11/87*

from primary envelopes returned as undeliverable by the post office, or the loss of these forms if the County Election Officer decides not to recover them.

In counties such as Sedgwick, where the number of registered voters who do not vote is large, the savings to taxpayers in materials alone would be in the thousands of dollars. After the 1986 general election almost 45,000 notices were mailed from this office.

Packets with registration material were sent to 9,033 people who had not voted in the general elections in 1984 and 1986. To date approximately 2,500 pieces have been returned undelivered. 1,640 people have completed and returned new registration cards. The remainder are unaccounted for.

Almost 36,000 cards went out to people who did not vote in 1986. Of that number a little over 7,000 have been returned undelivered and the names have been removed from the rolls.

The program I suggest would greatly improve registration accuracy and it would be effective, efficient, and economical. I urge your consideration of this proposal. I will be happy to discuss it with you in greater detail at your convenience.

*Attachment No. 1  
Senate Elections  
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THE INFORMATION PRINTED BELOW IS TRUE  
AND CORRECT. I WISH TO MAINTAIN MY  
VOTER REGISTRATION IN SEDGWICK COUNTY.

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SIGNED

PCT      WD      ID Number

NAME OF NON-VOTER  
STREET ADDRESS  
CITY

SEDGWICK COUNTY ELECTION OFFICE  
510 NORTH MAIN  
WICHITA, KANSAS 67203

FIRST CLASS LETTER RATE

ADDRESS CORRECTION REQUESTED  
DO NOT FORWARD

NAME OF NON-VOTER  
STREET ADDRESS  
CITY

*Attachment 1  
Senate Elections  
2/11/87*

SEDGWICK COUNTY ELECTION OFFICE  
ORIGINAL COUNTY COURTHOUSE  
510 NORTH MAIN  
WICHITA, KANSAS 67203

IMPORTANT NOTICE

RECORDS INDICATE YOU DID NOT VOTE IN THE  
NOVEMBER GENERAL ELECTION. PURSUANT TO  
K.S.A. 25-000 YOUR NAME HAS BEEN REMOVED  
FROM THE ROLL OF REGISTERED VOTERS.

IF THE INFORMATION PRINTED ON THIS CARD  
IS CORRECT, AND IF YOU WISH TO RETAIN  
YOUR STATUS AS A REGISTERED VOTER IN  
SEDGWICK COUNTY, PLEASE SIGN THE ATTACHED  
CARD AND RETURN IT TO THIS OFFICE WITHIN  
THIRTY DAYS.

COMMISSIONER OF ELECTIONS  
SEDGWICK COUNTY, KANSAS  
PHONE: 268-7101

**Sedgwick County Election Office**  
510 N. Main, Wichita, KS 67203

RETURN POSTAGE GUARANTEED  
DO NOT FORWARD

PRESORTED  
FIRST-CLASS MAIL  
US POSTAGE PD  
WICHITA, KS  
PERMIT NO. 268

IMPORTANT NOTICE  
VOTER REGISTRATION

**Sedgwick County Election Office**  
510 N. Main, Wichita, KS 67203

RETURN POSTAGE GUARANTEED  
DO NOT FORWARD

PRESORTED  
FIRST-CLASS MAIL  
US POSTAGE PD  
WICHITA, KS  
PERMIT NO. 268

IMPORTANT NOTICE  
VOTER REGISTRATION

*Attachment No 1*  
*Senate Elections*  
*2/11/87*

## IMPORTA NOTICE

WE ARE REQUESTING YOUR ASSISTANCE IN CONFIRMING OR CORRECTING THE OFFICIAL VOTER REGISTRATION LIST. UNDER KANSAS LAW YOUR REGISTRATION IS PERMANENT UNLESS YOU MOVE, CHANGE YOUR NAME, OR FAIL TO VOTE IN TWO CONSECUTIVE NOVEMBER ELECTIONS.

IF THIS CARD IS ADDRESSED TO YOU AND YOU HAVE NOT MOVED, PLEASE DISREGARD THIS NOTICE.

IF THE PERSON NAMED ON THIS CARD NO LONGER LIVES AT THIS ADDRESS, PLEASE RETURN THE CARD TO YOUR MAIL CARRIER.

COMMISSIONER OF ELECTIONS  
SEDGWICK COUNTY, KANSAS  
PHONE: 268-7101

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COMMISSIONER OF ELECTIONS  
SEDGWICK COUNTY, KANSAS  
PHONE: 268-7101

## INSTRUCTIONS

### YOU MAY REGISTER TO VOTE IF

1. You are a citizen of the United States.
2. You will be 18 or older on election day,  
and
3. You are a resident of Sedgwick County.

### YOU MUST RE-REGISTER IF

1. Your address changes. (If you still reside at the same street address, but have moved from one apartment or lot to another apartment or lot, it will be necessary to re-register.)
2. You change your name by marriage, divorce or legal proceeding.

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### PLEASE **PRINT** ALL INFORMATION ON THE REGISTRATION CARD

1. **PRINT** the date, your telephone number, and your name.
2. **PRINT** your address.

Use the ADDRESS line for your:

Street (house) address  
Street name  
City and zip code

Use the MAILING ADDRESS line for special mailing instructions such as your:

Apartment number  
Lot number  
Post office box and zip code  
Rural route and box number (include specific location such as township and/or section number)

3. **COMPLETE** the remainder of the registration card.

If you were last registered outside of Sedgwick County, complete the yellow card so we can cancel your previous registration.

4. **SIGN THE CARD!!** Sign again, if you have declared a political party.
5. **RETURN** the completed card(s) in the enclosed envelope.

If you have questions or would like help with your registration, please call the election office at 268-7101.

*Attachment No. 1*  
*Senate Elections*  
*2-11-87*

URSUANT TO K.S.A. 25-23 ) BECAUSE YOU HAVE FAILED TO VOTE  
IN TWO CONSECUTIVE GENERAL ELECTIONS YOUR NAME HAS BEEN REMOVED  
FROM THE LIST OF REGISTERED VOTERS IN SEDGWICK COUNTY. IF YOU  
WISH TO MAINTAIN YOUR VOTER REGISTRATION, FILL IN THE ENCLOSED  
APPLICATION AND RETURN IT PROMPTLY.

*Att. No. 1  
Senate Elections  
2-11-87*



# INSTRUCTIONS FOR COMPLETING VOTER REGISTRATION BY MAIL FORMS

Please Read Carefully Before Completing The Forms

Enclosed are the necessary forms for registering to vote. Any qualified person may complete the enclosed forms and mail (in the envelope provided) or personally return them to the Shawnee County Elections Office. If the forms are complete, legible and accurate, you will be mailed a *Voters Certificate of Registration* which will list your ward (or township) and precinct and voting location. Upon the receipt of the certificate, you are officially registered. If there are errors or omissions on the forms, the forms will be returned to you with a letter explaining the reasons they were rejected. If this occurs, you may simply correct the errors and return the forms to the elections office.

These forms must be received in the Shawnee County Elections Office at least 21 days before the election. If they are not received at least 21 days before the election, they will be held in the elections office and your name will be added to the registration lists after the election.

## YOU MAY REGISTER TO VOTE IF

1. You are a citizen of the United States.
2. You will be 18 or older before next statewide General Election
3. You are a resident of Shawnee County.

## GUIDELINES FOR FILLING OUT THE FORMS

## YOU MUST RE-REGISTER IF

1. Your address changes
2. You legally change name.
3. You miss two consecutive State General Elections.

## SAMPLE FORMS

### VOTER REGISTRATION APPLICATION

This form must be filled out completely. **PLEASE PRINT.** In the address sections, Rural Route and Box numbers are not acceptable; a specific address is required. If you live in an apartment be sure to list your apartment number. Double check your year of birth. Also, be sure you sign the application.

APPLICATION FOR VOTER REGISTRATION  
Shawnee County, Kansas Date \_\_\_\_\_ (Telephone Number) \_\_\_\_\_

Name (PLEASE PRINT) \_\_\_\_\_ (Last) First \_\_\_\_\_ (Middle Initial) \_\_\_\_\_ (Date Residence Established) \_\_\_\_\_

Address \_\_\_\_\_ (Number) \_\_\_\_\_ (Street) \_\_\_\_\_ (City) \_\_\_\_\_ (Apt) \_\_\_\_\_ (Zip) \_\_\_\_\_

If residence address given above is not a permissible postal address, give mailing address of residence \_\_\_\_\_

Date of Birth \_\_\_\_\_ (Month) \_\_\_\_\_ (Day) \_\_\_\_\_ (Year) \_\_\_\_\_ (M or F) \_\_\_\_\_ (Naturalization No.) \_\_\_\_\_

Name under which applicant last registered or voted, if different from present name Residence at time of last registration or voting \_\_\_\_\_

BY SIGNING THIS CARD I HEREBY DECLARE I AM A CITIZEN OF THE UNITED STATES I WILL HAVE REACHED THE AGE OF EIGHTEEN YEARS BEFORE THE NEXT STATEWIDE GENERAL ELECTION IF APPLICABLE I HAVE ABANDONED MY FORMER RESIDENCE AND/OR OTHER NAME ALL INFORMATION SUPPLIED BY ME ON THIS CARD IS TRUE TO THE BEST OF MY KNOWLEDGE

Signature **X** \_\_\_\_\_ SIGNED UNDER PENALTY OF PERJURY KSA 25-2309

### PARTY AFFILIATION DECLARATION

You may make a Party Declaration when registering. Your voter registration application however, will be accepted if you choose not to make a party declaration.

PARTY AFFILIATION DECLARATION

I, \_\_\_\_\_ (Please print name) \_\_\_\_\_, residing at \_\_\_\_\_ (Street) \_\_\_\_\_ (City) \_\_\_\_\_

wish to declare my affiliation with the \_\_\_\_\_ party \_\_\_\_\_ (Signature) \_\_\_\_\_

Precinct \_\_\_\_\_ Ward \_\_\_\_\_ Township \_\_\_\_\_ Date \_\_\_\_\_

(KSA 25-2301)

### CANCELLATION OF PREVIOUS REGISTRATION

Fill out this card **ONLY** if your last voting residence was outside of Shawnee County.

CANCELLATION OF PREVIOUS REGISTRATION

Date \_\_\_\_\_

\_\_\_\_\_ (please print name) \_\_\_\_\_, now residing at \_\_\_\_\_ (Street or RFD) \_\_\_\_\_ (city) \_\_\_\_\_

am now registered as an elector in \_\_\_\_\_ County, Kansas and hereby authorize the cancellation of my previous registration at my former address \_\_\_\_\_ (Street or RFD) \_\_\_\_\_ (city) \_\_\_\_\_ (county) \_\_\_\_\_ (state) \_\_\_\_\_

Birthdate of Registrant \_\_\_\_\_ (signature) \_\_\_\_\_

Shawnee County Election Office  
Topeka, Ks 66603

Your voter registration is very important. Carefully follow instructions and double check your application forms. Errors or missing information will result in your registration being rejected.

If you have any questions concerning any of the above information please contact:

ELECTION COMMISSIONER  
SHAWNEE COUNTY COURT HOUSE  
TOPEKA, KANSAS  
PHONE 295-4066

Attachment No. 2  
Senate Elections 2-11-87