

Approved \_\_\_\_\_

Date

3-29-87

MINUTES OF THE HOUSE COMMITTEE ON LEGISLATIVE, JUDICIAL AND CONGRESSIONAL APPORTIONMENT

The meeting was called to order by Rep. Ed Bideau at \_\_\_\_\_  
Chairperson

12:06 ~~am~~/p.m. on February 10, 1987 in room 313 of the Capitol.

All members were present except: Representatives Bunten, Freeman, Shore, King Williams, Blumenthal, Grotewiel, Justice and Reardon - excused.

Committee staff present:

Mary Galligan, Research Kay Coen, Secretary  
Raney Gilliland, Research  
Myrta Anderson, Research  
Arden Ensley, Revisors  
Robert Coldsnow, Legislative Counsel

Conferees appearing before the committee:

Brent Anderson, Legislative Counsel to the Secretary of State

Brent Anderson, Legislative Counsel to the Secretary of State appeared before the committee and gave testimony concerning possible procedures which could be employed to conduct a state census. He submitted the following possibilities on how a census could be conducted and how much it would approximately cost.

Mr. Anderson referred to HB 2038 containing the methodology the census taker would use in counting persons. New Sec. 2 mandates that methodology by its definitions of permanent residence. Suggested procedures or techniques for implementing that methodology was he outlined here for committee consideration. He suggested that there are four basic systems we could utilize to conduct a state census in Kansas or any combination of those basic systems. (Attachment 1)

1. The Centralized Mail System - questionnaire mailed to residence, organized by precinct, supervised by one central agency without contracting out areas of the state. Cost \$3.3 million.

2. The Massachusetts System - The Legislature orders county officials, for a predetermined price adjusted to reflect the higher cost of enumeration in rural areas, to submit census data in a required form using methodology and techniques directed by the Legislature. Mr. Anderson estimated that at \$1.00 a head, the cost would be \$2.4 million plus \$300,000 for central office computations and rearrangement of the raw information, for a total cost of \$2.7 million.

3. The County Contract/Centralized Mail System. Combines I & II. 4.3 million. Contracts with county or other entities for performance of all or part.

4. The U.S. Census System. Techniques and procedures employed by the Bureau of the Census. \$4.3 million.

In response to a question by Rep. Adam, Mr. Anderson said that he "would hesitate to defend the reliability of the cost estimates." He stated that figures provided were a reasonable guess and that based upon guidance obtained from Johnson County that it was not unrealistic to think that they could do the job for \$1.00 person.

After committee discussion and questions for Mr. Anderson, the meeting adjourned at 12:40 p.m.

Bill Graves  
Secretary of State



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## STATE OF KANSAS

SUMMARY OF TESTIMONY OF BRENT I. ANDERSON,  
LEGISLATIVE COUNSEL TO THE SECRETARY OF STATE,  
TO THE HOUSE APPORTIONMENT COMMITTEE  
ON HOUSE BILL 2038, THE STATE CENSUS BILL  
FEBRUARY 10, 1987

First, Mr. Graves has asked me to emphasize to the committee that if you decide to assign the task of conducting a state census to the Secretary of State's office, we will carry out your directive with the high quality and efficiency we hope you have come to expect from our office. I think Secretary Graves appreciates the scope and importance of this task, and he recognizes the difficulty of the policy decision you must make on this issue. Nonetheless, he is prepared to dedicate the time and energy necessary to do this job and do it right if the Legislature decides to implement the recommendations of the Special Committee on Legislative Reapportionment.

Second, Secretary Graves is not reticent to say to you that the policy question you must decide -- whether to authorize a one-time state census to allow reapportionment in 1989, then to again reapportion in 1992 -- should not be based on the cost of a state census or the mechanics of a conducting the census. In fact, he would tell you the information we submit to you today about census costs and techniques is not unlike the information requested by the Legislature when it ordered reappraisal in 1985. We have consulted your committee and counsel, federal census experts, local officials and university professors, and we can give you our best estimates on how much a census would cost and what systems could be used to conduct it. But the reality of the situation is that the Secretary of State's office has never conducted a census, and if we do, we anticipate it will be a one-time project.

Having said that, we do feel confident that we can do the job, and we submit the following as our best judgments on how a census could be conducted and how much it would cost.

House Bill 2038 contains the methodology the census taker would use in counting souls. New Sec. 2 mandates that methodology by its definitions of permanent residence. Suggested procedures or techniques for implementing that methodology is what we outline here for your consideration.

And let me emphasize from the outset that regardless of which technique Kansas decides to use for enumeration, we anticipate the extensive involvement of current and former

U.S. Census officials, many of whom are available to contract with us as they do with the federal government, and the resources of the Census Bureau, such as pools of trained enumerators across Kansas who likely would be able to assist us in the enumeration process.

We suggest that there are four basic systems we could utilize to conduct a state census in Kansas, or any combination of those basic systems. I will summarize them and their estimated costs here and be available to try to discuss them in greater detail if that is the desire of the committee.

I. THE CENTRALIZED MAIL SYSTEM. This is a system whereby a census questionnaire is mailed to every known residence, organized by precinct. Verification of the census data would be by mail, phone and a limited number of enumerators. The data would be compiled and analyzed at a central location to be prepared for submission to the Legislature. Estimated Cost: \$3.3 million.

II. THE MASSACHUSETTS SYSTEM. This is a method whereby the Legislature orders county officials, for a predetermined price adjusted to reflect the higher cost of enumeration in rural areas, to submit census data in a required form using the methodology and technique directed by the Legislature. The Legislature simply decides how much it will pay to the county per person, which is \$1 in Massachusetts, and the county performs the census according to the procedure required by the Legislature. Estimated Cost: \$2.7 million (\$1 per person average, which we estimate at 2.4 million, plus \$300,000 for administration by the Secretary of State's office.)

III. THE COUNTY CONTRACT/CENTRALIZED MAIL SYSTEM. This method combines I. and II. above. In those counties where officials wish to contract with the Secretary of State's office to conduct the census at a price agreed to by the parties, the counties would generate the data for submission to the Secretary of State's office. In those counties where no contract is made, the state census division would conduct the census using the technique described in I. above. Estimated Cost: \$3.0 million.

IV. THE U.S. CENSUS SYSTEM. Kansas would simply follow the techniques and procedures employed by the Bureau of the Census in conducting a statewide census, including the establishment of district offices, hiring of enumerators and supervisory personnel, and central computerization of census data. Estimated cost: \$4.3 million.

Based on our discussions with past and present Census Bureau officials and members of the interim committee, we are

confident that any of these techniques would provide data of high reliability. We request your direction in developing more specific information on that technique you think best serves the purposes you have for this information. Although at this point our office has no formal authority to extensively develop this information, Secretary Graves is prepared to dedicate those resources you think appropriate to the carrying out of this task. With more specific guidance from you, we can provide more specific information.

Respectfully submitted,

A handwritten signature in cursive script that reads "Brent Anderson". The signature is written in dark ink and is positioned above the typed name.

Brent Anderson  
Legislative Counsel