

Approved March 25, 1987  
Date

MINUTES OF THE HOUSE COMMITTEE ON EDUCATION

The meeting was called to order by Chairman Denise Apt at  
Chairperson

3:30 ~~xxxm~~/p.m. on March 17, 1987 in room 519-S of the Capitol.

All members were present except:

Representatives Hensley, R. D. Miller, Al Ramirez, all excused

Committee staff present:

Avis Swartzman, Revisor of Statutes' Office  
Ben Barrett, Legislative Research  
Carolyn Rampey, Legislative Research  
Thelma Canaday, Secretary to the Committee

Conferees appearing before the committee:

Dr. Stan Koplik, Executive Director, Board of Regents  
Richard Funk, Kansas Association of School Boards  
Onan Burnett, USD #501  
Mark Tallman, Associated Students of Kansas  
Craig Grant, Kansas National Education Association  
Representative Bob Wunsch  
Jim Copple, Wichita Federation of Teachers

The meeting was called to order by Chairman Apt.

Hearings on HB 2375, concerning an exemplary award program, were opened. Representative Bob Wunsch gave an explanation of the bill saying it addresses regent institutions and those students in the regent institutions taking remedial classes. He feels if we can reduce the number of students taking remedial classes it will benefit the overall student body. Representative Wunsch reported a total of 2827 freshmen enrolled in our regents institutions who are in a remedial program and said there is no present testing to determine who needs remedial help. He proposes some kind of examination to test the ability of incoming freshmen. HB 2375 would reward the students who were in the top ten percent of the test scores and would also reward the teachers involved. Representative Wunsch admitted there were details to be worked out but asked the committee to consider the bill.

A discussion period followed Representative Wunsch's testimony.

Richard Funk spoke in support of HB 2375 saying he likes the concepts of raising teachers salaries and bringing to the forefront the ideas of remedial training. He stated there is very little hard data on remedial programs and feels this bill would raise the consciousness of people that there should be some research regarding remedial programs.

Craig Grant opposed HB 2375 because it only recognizes districts in one area, it could lead to the discouraging of students' applying to state universities, and the potential cost is misdirected. (Attachment I)

Jim Copple applauded the efforts of HB 2375 to recognize exemplary programs in education but opposed the bill because while attempting to recognize exemplary performance it creates other problems and fails to address major issues of evaluation. He feels serious concerns about any merit system. He expressed the idea that the problem is being approached from the wrong end and suggested career ladder programs would be a better solution.

Chairman Apt drew attention to SB 17 regarding community colleges and determination of general state aid and stated there were no conferees appearing either for or against, and since it was a technical clean-up bill the chairman called on Dale Dennis to explain.

Dale Dennis stated in the bill the definition of enrollment included all students. In tradition the legislature has only paid on Kansas resident students. It doesn't change the money; all it does is nail the aid down to resident students of Kansas rather than pay on out-state students.

Chairman Apt called attention to HB 2215 concerning state universities in regard to a preparatory curriculum, and then turned the chair over to Representative Crumbaker.

Unless specifically noted, the individual remarks recorded herein have not been transcribed verbatim. Individual remarks as reported herein have not been submitted to the individuals appearing before the committee for editing or corrections.

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON EDUCATION,  
room 519-S, Statehouse, at 3:30 ~~a.m.~~/p.m. on March 17, 1987

Vice Chairman Crumbaker recognized Chairman Apt who explained HB 2215. The statute as it now reads gives the Board of Regents the power to admit or reject any student except for the Kansas high school graduate of an accredited high school. That person and that person only has an absolute entitlement to be admitted. HB 2215 suggests the Board of Regents propose a college preparatory course to phase in over four years and modifies the absolute entitlement of the Kansas high school graduate. By not preparing our students who go to college we are simply setting them up for failure.

Dr. Stan Koplik said the Board of Regents had discussed the issue of open admissions as recently as 1986 and they desire to continue with the open admissions policy in our regents universities. Dr. Koplik shared that he and Representative Apt had discussed the policy of open admissions in depth during the past 3½ years and he concurs with the chairman's observations that students who complete the suggested curriculum do better in college level work. Dr. Koplik said the Regents Board oppose a prescribed curriculum as a mandatory requirement for admission to the universities under the Regents control. He suggested other means of educating the high school students of what was needed for preparation for college entry. He displayed a poster of Lynnette Woodard with information relating to entering college and said these had been distributed to all high school and junior high school counselors in the state. He also recommended TV spot advertising and publication of some type of tabloid material.

Richard Funk spoke in support of the ideas behind HB 2215. He stated the State Board of Education is in the process now of passing a recommendation to the school districts to provide foreign language programs to be available by 1990. He reminded the committee that the use of technology should be considered in making foreign language available.

Onan Burnett spoke in support of HB 2215 saying USD #501 had already made some curriculum changes to meet the concepts set forth in this bill.

Mark Tallman opposed the passage of HB 2215 but recommended further study be done in the area of student preparedness and advocated the development of a more comprehensive plan to solve the problem. (Attachment II)

Craig Grant spoke against passage of HB 2215 saying before we limit our policy of access we make sure all districts are offering the proper units for our students. (Attachment III)

Chairman Apt offered two more observations relating to HB 2215: 1) she has been told there really isn't a shortage of foreign language teachers, rather there's too few students interested to offer a class, and 2) a survey conducted by the Regents of the freshman class showed only 6 percent had taken a college preparatory course.

After a short discussion period hearings on SB 17, HB 2215 and HB 2375 were declared closed.

The meeting was adjourned by the chairman at 4:33.

DATE March 17, 1987

GUEST REGISTER

HOUSE

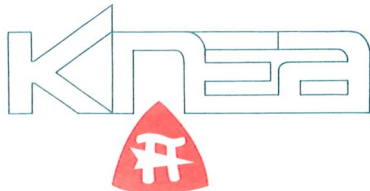
EDUCATION COMMITTEE

NAME	ORGANIZATION	ADDRESS
Craig Grant	IT-NEA	Topeka
Richard Fink	KASB	Topeka
TED D. AYLES	BOARD OF REGENTS	Topeka
Mary Newby	WSU-ASK	Wichita
Kay Coles	K-NEA	Topeka
Peg Dunlap	K-NEA	Topeka
Merle Hill	KACC	Topeka
Ed Walkman	Walkman Un.	Topeka
Stanley Z. Koplik	Regents	Topeka
Judy Hamilton	KSDE	Topeka
Tom Ball	KU	Topeka
Marsden	ASK	Topeka
Stephen J. Linsley	ASK N'SSA	OWATA.
Chris Graves	ASK	Topeka

Craig Grant Testimony Before The

House Education Committee

March 17, 1987



Thank you, Madame Chairman. My name is Craig Grant and I represent Kansas-NEA. I appreciate this opportunity to visit with the committee about HB 2375.

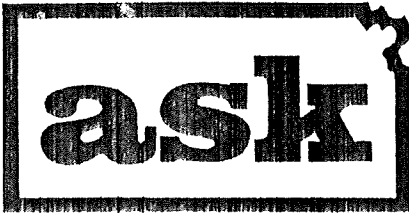
We applaud and appreciate Representative Wunsch's attempt to reward certain school districts for exemplary performance; however, Kansas-NEA believes that there are certain fundamental flaws in the logic expressed in the bill. Such flaws would be:

1. This program only recognizes districts in one area - for college bound students. Many of our schools do an excellent job of preparing students for occupations when they graduate. Vocational skills are important to students who are not going to post-secondary schools. Yet this bill does nothing to recognize schools which do a good job with these students;
2. The competition described in this bill--using the percentage of "prospective students" who pass the examination--could lead to the discouraging of applications to state universities. We have open access as of this time in Kansas. This competition might cause teachers and/or counselors and/or administrators to discourage certain students, ones who have less of a chance to pass the exam, from applying to a state university. Also, what about those applying to other public or private universities. Harvard or Stanford or Yale enrollees certainly may have the ability to pass the examination. Yet they will not count in the competition;

Attachment I  
House Education 3/17/87

3. The potential cost of this program--possibly as high as \$7-10 million--is misdirected. If the funding were used to improve programs, in-service offerings, and even general salaries for teachers, more positive results would occur. The dollars utilized could also help keep property taxes down.

Because of the above mentioned problems, Kansas-NEA opposes the bill. We do not believe that the state should utilize its limited resources in this manner. We thank the committee for listening to our concerns.



# ASSOCIATED STUDENTS OF KANSAS

*The Student Governments of the State Universities*

Suite 608 • Capitol Towers • 400 S.W. 8th St. • Topeka, Ks. 66603 • (913) 354-1394

Christine A. Graves  
*Executive Director*

Mark E. Tallman  
*Director of Legislative Affairs  
and Development*

**MEMBERS:**

Associated Student Government  
Emporia State University  
Memorial Union  
Emporia, Kansas 66801  
316-343-1200 ext. 5494

Student Government Association  
Fort Hays State University  
Memorial Union  
Hays, Kansas 67601  
913-628-5311

Student Government Association  
Kansas State University  
Student Union  
Manhattan, Kansas 66506  
913-532-6541

Student Government Association  
Pittsburg State University  
Student Union  
Pittsburg, Kansas 66762  
316-231-7000 ext. 4813

Student Government Association  
University of Kansas  
Burge Union  
Lawrence, Kansas 66045  
913-864-3710

Student Government Association  
The Wichita State University  
Campus Activities Center  
Wichita, Kansas 67208  
316-689-3480

Statement on HB 2215

TO: House Education Committee  
FROM: Mark Tallman, Legislative Director  
DATE: March 17, 1987

Position

ASK cannot support passage of HB 2215 at the present time. However, we recommend this bill become the subject of interim study to examine the entire area of student preparedness. The is growing support among students, the institutions, and perhaps the public at large, for increased standards in higher education. However, to change current open admissions policies is a significant step which should not be taken without full deliberation of all issues.

There are several provisions in this bill be strongly favor.

1. We agree that a college preparatory curriculum enhances a student's ability to succeed in college. Inadequately prepared students face additional costs in remedial courses, less chance of successfully completing courses and programs, and may well be expending their time and resources to end up with little to show for it.

2. As the committee is aware, ASK is strongly supportive of providing greater awareness of and information on requirements and expectations college students may face, as addressed in Section J of this bill.

3. It may well be that the requirements of this bill would stimulate more students to take college preparatory courses, and more high schools to offer this curriculum.

However, we have these concerns:

1. A number of high schools do not offer all courses recommended by the Regents. This is particularly true in the area of foreign language. Can we guarantee that all high school students have the opportunity to take this curriculum?

2. The Regents have already outlined a recommended prep curriculum. It appears significant numbers of college-bound students have not completed it. Why not?

3. What about the growing numbers of non-traditional students who may have graduated from high school before these higher stan-

(more)

Attachment II

House Education 3/17/87

dards were put into effect? Even outstanding students may become "rusty" after several years away from the classroom.

Conclusion

We strongly agree with the intent of the sponsors of this bill to improve the preparedness of entering college and university students. We believe, however, that this program is very complex. Its solution will require the cooperation of the Regents, the institutions, the Board of Education and local school districts, and certainly students and their families. We advocate the development of a more comprehensive plan to achieve that solution.

Thank you for your consideration.

ASSOCIATED STUDENTS OF KANSAS  
1987 SURVEY OF HIGH SCHOOLS  
REGENTS RECOMMENDED PREPARATORY CURRICULUM

1.) Do you offer in your school, or have available to your students, the Regents' recommended preparatory curriculum (with the exception of the foreign language recommendation)?

YES - 170

NO - 13

If no, when (what academic year) will you offer, or have available to your students, the Regents' recommended preparatory curriculum (with the exception of the foreign language recommendation)?

Centre High School (enrollment 185) - "Undetermined when it will be offered"

Dodge City High School (enrollment 886) - "Not 2 years of algebra, not 2 years of math, not 2 years of chemistry/physics, or 2 years of science"

Downs High School (enrollment 81) - "No economics or foreign language"

Fairfield High School (enrollment 161) - "No set year"

Frontenac High School (enrollment 100) - "We have our own college prep., similar to the Regents'"

Hamilton High School (enrollment 40) - "When we can get a teacher certified in Physics"

Lakin High School (enrollment 190) - "Not until we have enough interest from the students"

Madison High School (enrollment 102) - "I doubt if we get economics in our curriculum because of state cut backs in funds"

Marais des Cygnes High School (enrollment 85) - "When we have an opening and can fill it with someone certified"

Pretty Prairie High School (enrollment 90) - "We do plan to offer physics this coming year"

South Barber High School (enrollment 106) - "We have only 2 units of science"

Waconda East High School (enrollment 81) - "Possibly next year"

Weskan High School (enrollment 52) - "1990?"

2.) Should the state universities offer remedial courses?

YES - 104

NO - 73

3.) Is the Regents' recommended curriculum sufficient preparation for college?

YES - 156

NO - 20



If no, what changes would you make?

Among the comments -

- "2 units of math and 2 units of science will do"
- "Eliminate or reduce foreign language requirements"
- "Regents need to set down admission standards for their institutions"
- "Add computer literacy, business classes and health"
- "Students need more math and science"
- "Add typing and computer literacy"
- "1/2 unit Kansas History should be included in social sciences, 1 unit fine arts (Vocal or Instrumental Music, or Fine Arts should be added as well)"
- "Fine arts and practical arts courses should be added"
- "As long as Kansas Regents' Institutions are required to take all high school graduates there will be a problem"
- "Strike one unit Social Studies, require 2 units algebra and 1 unit geometry strike foreign language, require biology or chemistry, require either typing or computer skills"
- "The 1/2 unit of Economics should be changed to 1/2 unit of elective Social Science"
- "Add speech"
- "Students who take advantage of the curriculum of any comprehensive high school can fare extremely well in college"
- "Speech and creative writing should be required"
- "It does not prepare students for the transition from high school to college"

HIGH\_SCHOOLS\_RESPONDING\_TO\_THE\_SURVEY

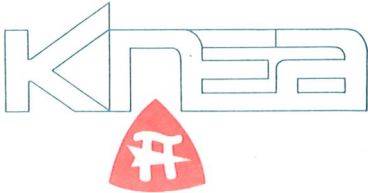
Abilene High School	Madison High School
Andale High School	Maize High School
Arkansas City High School	Mankato High School
Ashland High School	Marais des Cygnes Valley High School
Atchison County Community High School	Marmaton Valley High School
Atchison High School	Marysville High School
B & B High School	McPherson High School
Belle Plaine High School	Meade High School
Belleville High School	Midway-Denton High School
Brewster High School	Miltonvale High School
Brown High School	Mission Valley High School
Bucklin High School	Morland High School
Burlington High School	Moscow High School
Caldwell High School	Moundridge High School
Campus High School	Mullinville High School
Canton-Galva High School	Natoma High School
Central High School	Nemaha Valley High School
Centre High School	Ness City High School
Chanute High School	Newton High School
Chaparral High School	Nickerson High School
Chapman High School	Northern Heights High School
Cherryvale Senior High School	Northeast High School
Cimarron High School	Norton High School
Circle High School	Oakley High School
Claflin High School	Olathe North High School
Clay Center Community High School	Osage City High School
Clearwater High School	Osawatomie High School
Colby High School	Otis-Bison High School
Concordia High School	Ottawa High School
Conway Springs High School	Pawnee Heights High School
Council Grove High School	Peabody High School
Decatur Community High School	Perry-Lecompton High School
Derby High School	Phillipsburg High School
DeSoto High School	Pike Valley High School
Dexter High School	Plainville High School
Dighton High School	Pleasant Ridge High School
Dodge City Senior High School	Prairie View High School
Douglass High School	Pratt High School
Downs High School	Pretty Prairie High School
Deerfield High School	Quivira Heights High School
Ellis High School	Ransom High School
Ell-Saline High School	Riley County High School
Ellsworth High School	Rose Hill High School
Emporia High School	Royal Valley High School
Erie High School	Salina High School
Eudora Jr.-Sr. High School	Salina South High School
Fairfield High School	Sharon High School
Flinthills High School	Shawnee Heights Senior High School
Fort Scott High School	Shawnee Mission North High School
Frankfort High School	Shawnee Mission South High School

Frederic Remington High School  
Frontenac High School  
Garnett High School  
Girard High School  
Goodard Senior High School  
Goessel High School  
Golden Plains High School  
Goodland High School  
Great Bend Senior High School  
Greeley County High School  
Gridley High School  
Hanston High School  
Hamilton High School  
Haven High School  
Hays High School  
Hartford High School  
Hesston High School  
Hiawatha High School  
Highland High School  
Highland Park High School  
Hoisington High School  
Holcomb High School  
Holton High School  
Hoxie High School  
Hugoton High School  
Hutchinson High School  
Independence High School  
Ingalls High School  
Iola High School  
Jackson Heights High School  
Jayhawk-Linn High School  
Jefferson County North High School  
Jewell High School  
Kensington High School  
Kingman High School  
Kinsley High School  
Labatte County High School  
LaCrosse High School  
Lakin High School  
Lansing High School  
Larned High School  
Lewis High School  
Liberal Senior High School  
Lincoln Jr.-Sr. High School  
Linn High School  
Linwood High School  
Little River High School  
Louisburg High School  
Lucas-Laray High School  
Lyndon High School  
Lyons High School

Smith Center High School  
South Barber High School  
Southeast High School  
South Haven High School  
Southwestern Heights High School  
Spearville High School  
St. George High School  
St. John High School  
St. Paul High School  
Stanton County High School  
Stockton High School  
Sublette High School  
Sumner Academy High School  
Syracuse High School  
Tonganoxie High School  
Topeka High School  
Triplains High School  
Troy High School  
Udall Jr.-Sr. High School  
Ulysses High School  
Valley Falls High School  
Valley Heights High School  
Waconda East High School  
Wakefield High School  
Washington High School  
Washington High School  
Wathena High School  
Wellsville High School  
Weskan High School  
Westmoreland High School  
Williamsburg High School  
Wichita County High School  
Wichita Northwest High School  
Wichita Southeast High School  
Wichita West High School  
Winfield High School  
White City High School  
Yates Center High School

Craig Grant Testimony Before The  
House Education Committee

March 17, 1987



Thank you, Madame Chairman. My name is Craig Grant and I represent Kansas-NEA. I appreciate this opportunity to speak with the committee on HB 2215.

Open access has come under fire a great deal over the past few years. Kansas-NEA has supported the concept of open enrollment policy for our regents schools. The statistical data has indicated a higher number of failures for students who have not had certain background courses. The regents have suggested preparatory curriculum in the past. The biggest problem has been with the foreign language units which are not offered by a number of school districts. The State Board of Education is asking that districts offer foreign language in the near future. The problem is going to be funding of the programs. The state, with our limited resources, is not providing the assistance or incentives for these districts to expand their course offerings.

Kansas-NEA hopes that, before we limit our long-standing policy of access, we make sure all districts are offering the proper units for our students. Thank you for listening to our concerns.

Attachment III  
House Education 3/17/87