

Approved \_\_\_\_\_

4-28-87

Date

MINUTES OF THE House COMMITTEE ON Appropriations

The meeting was called to order by Bill Buntten at \_\_\_\_\_  
Chairperson

8:00 a.m./p.m. on Tuesday, April 7, 1987 in room 514-S of the Capitol.

All members were present except:

Committee staff present: Gloria Timmer, Diane Duffy, Robin Hunn, Russell Mills, Alan Conroy, Laura Howard, Paul West, Scott Rothe, Jim Wilson, Sharon Schwartz, Nadine Young

Conferees appearing before the committee:

Guest List (Attachment 1)

Committee began consideration of subcommittee reports on Senate appropriation bills:

STATE HISTORICAL SOCIETY -- (Attachment 2)

Representative Brady presented the subcommittee report. For FY 1987, House subcommittee concurred with Governor's recommendations. House subcommittee made several recommendations in the FY 1988 report.

Representative Teagarden moved to delete Item #3 from the FY 1988 report. This motion would put the \$10,000 grant for Heritage House at Dodge City back in the budget. Representative Hamm seconded. Motion failed.

Representative Wisdom offered a motion to fund the 5.5 FTE positions that the Governor recommended to be dropped for FY 1988. Representative Teagarden seconded. Motion failed.

Representative Brady moved that the subcommittee report be adopted. Seconded by Representative Dyck. Motion carried.

KANSAS CORPORATION COMMISSION -- (Attachment 3)

Representative Hamm presented the subcommittee report for FY 1987 and 1988. There was discussion concerning the oil overcharge and LIEAP program. Representative Chronister said that her subcommittee did receive the Governor's Budget amendment on the oil overcharge and that amount was taken and redistributed slightly and they were able to add to SRS, LIEAP and weatherization.

Representative Helgeson offered a motion to add \$700,000 to the budget to be used for the LIEAP program. Representative Brady seconded. Motion failed.

Representative Ott moved to delete \$11,000 rather than the recommended \$4,000 from the budget relating to the position of Director of Mined Lands Division (see Item #1 of the subcommittee report). Seconded by Representative Teagarden. Motion carried. This would leave the salary at current level of \$30,612.

Representative Heinemann moved that the subcommittee report be adopted. Seconded by Representative Hamm. Motion carried.

FISH & GAME COMMISSION -- (Attachment 4).

Representative Guldner presented the subcommittee report for FY 1987 and FY 1988. There being no discussion, he then moved that the report be adopted. Seconded by Representative Dyck. Motion carried.

DEPARTMENT OF ADMINISTRATION (Attachment 5).

Representative Chronister presented the report for FY 1987 and FY 1988. After brief discussion, Representative Chronister moved that the report be adopted.

Unless specifically noted, the individual remarks recorded herein have not been submitted to the individuals appearing before the committee for editing or corrections.

CONTINUATION SHEET

MINUTES OF THE House COMMITTEE ON Appropriations,  
room 514-S, Statehouse, at \_\_\_\_\_ a.m./p.m. on Tuesday, April 7, 19 87

Seconded by Representative Heinemann. Motion carried.

STATE FINANCE COUNCIL (Attachment 6)

Representative Lowther presented the subcommittee report and being no discussion, moved for adoption of the report. Seconded by Representative Solbach. Motion carried.

DEPARTMENT OF REVENUE (Attachment 7)

Homestead Property Tax Refunds

Representative Chronister presented the subcommittee report which concurs with recommendations of the Senate. She then moved that the report be adopted. Seconded by Representative Heinemann. Motion carried.

DEPARTMENT ON AGING (Attachment 8)

Representative Dyck read the subcommittee report which concurs with the Senate recommendations. Representative Wisdom moved to delete Item #1 from the House Subcommittee recommendations. This motion would restore the \$10,000 from SGF for the proposed Low Income Rural In Home Meals program. Seconded by Representative Teagarden. Representative Dyck told the committee that a similar program is already being carried out in many rural areas to some degree. The motion failed. Representative Dyck then moved that the report be adopted. Seconded by Representative Guldner. Motion carried.

PARKS AND RESOURCES (Attachment 9)

Representative Solbach presented the subcommittee report for FY 1987 which concurs with Governor's recommendations. The FY 1988 report makes several recommendations that differ from the Senate. After brief discussion, Representative Lowther moved that the reports be adopted. Representative Solbach seconded. Motion carried.

Representative Heinemann moved that SB 255, as amended, be recommended favorable for passage. Representative Chronister seconded. Motion carried.

DEPARTMENT OF HEALTH & ENVIRONMENT (Attachment 10)

Representative Duncan presented the subcommittee report which contains 27 items of House Subcommittee recommendations. Chairman asked about the Environmental Remediation program (Item 11). Representative Duncan said these are the people who clean up the off lease oil and gas pollution. He said the language could be amended to add a sentence, "Because of the report received on the status of the fund.....". Representative Chronister moved to delete Item #2 concerning perinatal care, from the subcommittee report. Representative Teagarden seconded. Motion failed.

Representative Duncan moved that the subcommittee report be adopted. Representative Goossen seconded. Motion carried.

Chairman moved to hearing the subcommittee reports for Youth Centers.

Youth Center at Topeka (Attachment 11)

Representative Vancrum presented the report. House subcommittee made several changes in Senate recommendations. Representative Mainey moved to delete Item #6 concerning the chaplaincy contract from the report. This would restore the chaplaincy contract. Seconded by Representative Teagarden. Motion carried.

YOUTH CENTER at ATCHINSON (Attachment 12)

Representative Miller presented the subcommittee report which makes several adjustments in the Senate recommendations. After brief committee discussion, Representative Miller moved that the subcommittee report be adopted. Seconded by Representative Vancrum. Motion carried.

CONTINUATION SHEET

MINUTES OF THE House COMMITTEE ON Appropriations,

room 514-S, Statehouse, at \_\_\_\_\_ a.m./p.m. on Tuesday, April 7, 19 87

YOUTH CENTER AT BELOIT (Attachment 13)

Representative Teagarden presented the report for FY 1987 and FY 1988. There was discussion concerning Item #6 of the subcommittee recommendations concerning retirement costs. Since this matter has arisen in other budgets it is felt that there should be legislation. Therefore, Representative Mainey suggested that the Chairman be instructed to request Legislative Budget Committee to include this item on their agenda and that they be directed to rewrite the statute to take care of accumulated benefits. Committee agreed to this request. Representative Miller moved that the subcommittee report for Youth Center at Beloit be adopted. Seconded by Representative Teagarden. Motion carried.

Committee recessed at 11:00 a.m. and reconvened at 12:15 p.m.

SOCIAL AND REHABILITATION SERVICES (Attachment 14)

Representative Vancrum presented the subcommittee report for FY 1987. House subcommittee made several adjustments in the Senate report. Representative Miller presented the subcommittee report for FY 1988.

Representative Solbach offered a motion to restore the funds that were lapsed from the foster care program, \$228,000 SGF and \$120,000 federal funds. Representative Mainey seconded. Motion failed. Representative Solbach offered a second motion to restore those cuts to family foster care, to be retroactive to the level they were. Seconded by Representative Helgerson. Motion failed.

Representative Duncan requested the following statement be included in the minutes: "In adopting these fiscal recommendations of the subcommittee report, the committee is aware that it will take regulatory changes by the Rules and Regs committee to make any further changes in the budget."

Representative Miller moved that the subcommittee report for FY 1987 and FY 1988 for the Department of SRS be adopted. Seconded by Representative Teagarden. Motion carried.

On the bill, Representative Miller moved that SB 196, as amended, be recommended favorable for passage. Seconded by Representative Teagarden. Motion carried.

Systemwide recommendations regarding state mental hospitals (Attachment 15)  
Turning back for consideration of those subcommittee reports included in SB 161,  
LARNED STATE HOSPITAL (Attachment 16)

Representative Hoy read the report for the committee. House subcommittee made a slight adjustment in the FY 1987 budget from what the Senate recommended. For FY 1988, Representative Mainey moved to not concur with Senate recommendation that holiday pay be reduced from five to three. He moved that in all hospital budgets, that the change be made from three days to five days holiday pay. Seconded by Representative Wisdom. Motion carried.

OSAWATOMIE STATE HOSPITAL (Attachment 17)

Representative Turnquist presented the subcommittee report. There was discussion regarding the survey by Medicare at Larned where the surveyors determined they were out of compliance in the number of registered nurses available to perform direct care responsibilities on patient wards. Representative Turnquist moved that the language of Item #2 of the Larned report be included in the report for Osawatome concerning this same subject. This would be for information only. Seconded by Representative Vancrum. Motion carried. Representative Chronister commented that this is an ongoing problem and it depends on who the hospital counts as a nurse and who the surveyor counts as a nurse.

Representative Turnquist moved that the subcommittee reports for Osawatome for FY 1987/88 be adopted, as amended. Seconded by Representative Hoy. Motion carried.

Committee recessed at 4:00 p.m and reconvened at 5:30 p.m.

CONTINUATION SHEET

MINUTES OF THE House COMMITTEE ON Appropriations,

room 514-S, Statehouse, at \_\_\_\_\_ a.m./p.m. on Tuesday, April 7, 1987

RAINBOW MENTAL HEALTH FACILITY (Attachment 18)

Representative Helgerson presented the subcommittee report for FY 1987 and FY 1988. Representative Heinemann moved to switch the funding so that purchase of two washers, dryers and ice machines would come out of capital outlay rather than the institutional building fund. Representative Chronister seconded. Motion failed.

Representative Helgerson moved that the subcommittee reports for FY 1987/ FY 1988 for Rainbow Mental Health Facility be adopted. Seconded by Representative Turnquist. Motion carried.

Subcommittee report regarding Topeka State Hospital (Attachment 19).

On the bill, Representative Helgerson moved that sub for SB 161 be recommended favorable for passage, as amended. Seconded by Representative Duncan. Motion carried.

HIGHWAY PATROL (Attachment 20)

Representative Lowther presented the subcommittee reports for FY 1987 and FY 1988. There was no committee discussion. Representative Lowther moved that the reports be adopted. Representative Chronister seconded. Motion carried.

DEPARTMENT OF TRANSPORTATION (Attachment 21)

Representative Solbach presented the subcommittee report for FY 1988. Item #9 of the House subcommittee recommendations concerns lack of growth in receipts of the State Highway Fund. Subcommittee recommends introduction of a bill to index the fuel tax, motor vehicle registration fees and drivers license fees to the CPIU. Representative Ott objected to the recommendation and moved to delete this section from the report. Seconded by Representative Guldner. Motion carried.

Item #1 of the House subcommittee recommendation calls for a study to determine if mileage could be removed from the state highway system. Representative Hamm opposed the study and moved to remove this portion of the subcommittee report. Representative Shriver seconded. The motion failed.

Representative Solbach offered a motion to introduce legislation to increase drivers license fees and registration fees in accordance with CPIU. It was seconded by Representative Lowther. The motion carried.

Representative Wisdom told the committee that he is still concerned about the use of high intensity sheeting for illumination of signs used at road construction sites. This subject was discussed at length last year when the budget for KDOT was considered. Representative Wisdom moved that this matter be pursued and steps taken to carry out the recommendation. Seconded by Representative Solbach. Motion carried.

Representative Lowther moved that the subcommittee report for KDOT be adopted as amended. Seconded by Representative Solbach. Motion carried.

On the bill, Representative Lowther moved that SB 142, as amended, be recommended favorable for passage. Seconded by Representative Chronister. Motion carried.

Chair recognized Adjutant General Ralph Tice who addressed the committee briefly and thanked the committee for their cooperation over the past years. General Tice will be retiring soon after many years with the National Guard.

ADJUTANT GENERAL (Attachment 22)

Representative Dyck presented the reports for FY 1987 and FY 1988. He also commented that it has been a pleasure to work with General Tice on this budget and he moved that the reports be adopted. Seconded by Representative Guldner. Motion carried.

CONTINUATION SHEET

MINUTES OF THE House COMMITTEE ON Appropriations,

room 514-S, Statehouse, at \_\_\_\_\_ a.m./p.m. on Tuesday, April 7, 1987

STATE FIRE MARSHALL (Attachment 23)

Representative Dyck presented the subcommittee report for FY 1988 and moved that it be adopted. Seconded by Representative Guldner. Motion carried.

KANSAS PAROLE BOARD (Attachment 24)

Representative Ott presented the subcommittee reports for FY 1987 and FY 1988. House subcommittee concurred with the Senate. Representative Duncan moved to add language that in non A and non B felony prisoners, that the Parole Board look at the policy of making parole decisions on the majority vote to determine if it is consistent to public safety. Seconded by Representative Mainey. Motion failed.

Representative Ott moved to adopt the subcommittee reports. Seconded by Representative Wisdom. Motion carried.

DEPARTMENT OF CORRECTIONS (Attachment 25)

Representative Wisdom presented the subcommittee report for FY 1987. House subcommittee made several adjustments in the Senate recommendations. Representative Ott presented the FY 1988 subcommittee report and being no discussion, moved that the subcommittee reports be adopted. Seconded by Representative Wisdom. Motion carried.

KANSAS CORRECTIONAL-VOCATIONAL TRAINING CENTER (KCVIC) -- (Attachment 26)

Representative Wisdom presented the subcommittee report for FY 1987. Representative Ott presented the subcommittee report for FY 1988. There being no discussion, Representative Ott moved that the subcommittee reports be adopted. Seconded by Representative Wisdom. Motion carried.

KANSAS CORRECTIONAL INSTITUTION AT LANSING (Attachment 27)

Representative Wisdom presented the report for FY 1987 and Representative Ott presented the subcommittee report for FY 1988. Committee's attention was called to a typo -- Item #4 of the House subcommittee report should read \$1,187,438 in FY 1989, not 1988 for construction of a new 120-bed inmate dorm. Representative Ott moved that the subcommittee reports be adopted. Seconded by Representative Wisdom. Motion carried.

KANSAS STATE INDUSTRIAL REFORMATORY (KSIR) -- (Attachment 28)

Representative Wisdom presented the subcommittee report for FY 1987 and Representative Ott presented the subcommittee report for FY 1988. Representative Teagarden asked about Item #2 which adds a Psychologist I to provide counseling to prepare inmates for the Parole Board. Chairman Bunten stated that he would ask Galen Davis, Director of the Governor's Drug program, to look at this and see if it qualifies for federal funds. Representative Ott moved that the reports be adopted. Representative Wisdom seconded. Motion carried.

KANSAS STATE PENITENTIARY (Attachment 29)

Representative Wisdom read the report for FY 1987 and Representative Ott read the FY 1988 report. Being no discussion, he then moved for adoption of the reports. Seconded by Representative Wisdom. Motion carried.

STATE RECEPTION AND DIAGNOSTIC CENTER -- Attachment 30

Representative Ott presented the subcommittee report for FY 1987 and FY 1988. There was discussion concerning testing prisoners for AIDS. Some committee members felt that the Diagnostic Center should be a test site and he moved that the Legislature investigate the possibility of testing new inmates for AIDS in this budget. Seconded by Representative Heinemann. Representative Fuller objected because there is still no fool proof test for AIDS, and the fact that it is a very scary and upsetting procedure. Representative Duncan supported the motion because this is a very high risk group. Motion carried.

Representative Ott moved that the subcommittee reports be adopted. Seconded by Representative Wisdom. Motion carried.

CONTINUATION SHEET

MINUTES OF THE House COMMITTEE ON Appropriations,  
room 514-S, Statehouse, at \_\_\_\_\_ a.m./p.m. on Tuesday, April 7, 19 87

CORRECTIONS OMBUDSMAN BOARD -- Attachment 31

Representative Ott reported for the subcommittee and moved that the subcommittee report be adopted. Seconded by Representative Wisdom. Motion carried.

ELLSWORTH CORRECTIONAL WORK FACILITY -- Attachment 32

Representative Ott presented the subcommittee report and moved for adoption. Seconded by Representative Fuller. Motion carried.

On the bill, Representative Ott moved that SB 200, as amended, be recommended favorable for passage. Representative Fuller seconded. Motion carried.

Representative Mainey moved that SB 244, supplemental appropriations for FY 1987 for various state agencies, be recommended favorable for passage. Seconded by Representative Chronister. Motion carried.

Representative Chronister moved that HB 2421, Multi-Year Appropriations for capital improvements, be recommended favorable for passage, as amended. Representative Miller seconded. Motion carried.

Meeting adjourned at 6:45 p.m.

GUESTS

Date 4-7-87

Name	Address	Representing
Jackson Armbrister	Topeka	KHP
EP Moorman	TOPEKA	KHP
JOHN H. HOLMGREN	Topeka	Catholic Health Assn
DAVID HORNBAKER	TOPEKA	KHP
RONALD L. HARPER	TOPEKA	KDOA
Alice KNATT	Topeka	KDOA
Lynden Drew	Topeka	KDOA
Dick Koerth	Topeka	Bulgot
Robert Harder	Topeka	SRS

SUBCOMMITTEE REPORT

Agency: State Historical Society Bill No. -- Bill Sec. --

Analyst: Howard Analysis Pg. No. 483 Budget Pg. No. 7-25

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 4,971,097	\$ 4,764,292	\$ --
Other Assistance	86,868	86,868	--
Subtotal	<u>\$ 5,057,965</u>	<u>\$ 4,851,160</u>	<u>\$ --</u>
Capital Improvements	192,806	168,806	--
TOTAL	<u><u>\$ 5,250,771</u></u>	<u><u>\$ 5,019,966</u></u>	<u><u>\$ --</u></u>
State General Fund:			
State Operations	\$ 4,609,332	\$ 4,407,437	\$ --
Other Assistance	22,000	22,000	--
Subtotal	<u>\$ 4,631,332</u>	<u>\$ 4,429,437</u>	<u>\$ --</u>
Capital Improvements	192,806	168,806	--
TOTAL	<u><u>\$ 4,824,138</u></u>	<u><u>\$ 4,598,243</u></u>	<u><u>\$ --</u></u>
FTE Positions	144.1	142.0	--

Agency Request/Governor's Recommendation

The agency estimates FY 1987 expenditures for state operations of \$4,971,097, a reduction of \$189,723 from the amount approved by the 1987 Legislature. The Governor recommends \$4,764,292 for state operations in FY 1987, a reduction of \$206,805 from the agency estimate. The reduction reflects funds lapsed for state operations in H.B. 2049 (\$201,895), the resulting loss of federal historic preservation funds (\$4,496), and a reduction in expenditures from the archeology fee fund (\$414). In addition, the Governor's recommendation would lapse \$24,000 in capital improvements at the Funston Home. The reduction is reflected in H.B. 2049.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the recommendations of the Governor.

Senate Committee Recommendations

The Senate Committee concurs with the recommendations of the Subcommittee.




Senate Committee of the Whole

The Senate Committee of the Whole concurs with the recommendation of the Committee.

House Subcommittee Recommendation

The House Subcommittee concurs with the recommendations of the Governor.

  
\_\_\_\_\_  
Representative Harold Dyck  
Subcommittee Chairperson

  
\_\_\_\_\_  
Representative Harold Guldner

  
\_\_\_\_\_  
Representative Bill Brady

288.87

SUBCOMMITTEE REPORT

Agency: State Historical Society

Bill No. 255

Bill Sec. 7

Analyst: Howard

Analysis Pg. No. 483

Budget Pg. No. 7-25

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 6,093,677	\$ 4,934,143	\$ 24,167
Other Assistance	120,259	190,259	10,000
Subtotal	<u>\$ 6,213,936</u>	<u>\$ 5,124,402</u>	<u>\$ 34,167</u>
Capital Improvements	1,091,450	9,800	--
TOTAL	<u><u>\$ 7,305,386</u></u>	<u><u>\$ 5,134,202</u></u>	<u><u>\$ 34,167</u></u>
State General Fund:			
State Operations	\$ 5,651,462	\$ 4,562,205	\$ 24,167
Other Assistance	25,000	110,000	10,000
Subtotal	<u>\$ 5,676,462</u>	<u>\$ 4,672,205</u>	<u>\$ 34,167</u>
Capital Improvements	1,091,450	9,800	--
TOTAL	<u><u>\$ 6,767,912</u></u>	<u><u>\$ 4,682,005</u></u>	<u><u>\$ 34,167</u></u>
FTE Positions	163.6	136.5	--

Agency Request/Governor's Recommendation

For FY 1988, the agency requests \$6,093,677 for state operations, an increase of \$1,122,580 from the current year estimated expenditures. The request would fund 163.6 FTE positions, including 20.5 FTE new positions. The Governor recommends \$4,934,143 for state operations in FY 1988, a reduction of \$1,159,534 from the agency request. The recommendation would fund 136.5 FTE positions, a reduction of 5.5 FTE positions from the current year. The Governor's recommendation for FY 1988 includes the closing or transfer of six historic sites to local entities and the transfer of Pawnee Rock Memorial Park to the State Park and Resources Authority. 5.5 FTE positions and temporary help would be eliminated under this proposal. Estimated savings in operating expenditures total \$151,432. The Governor recommends \$110,000 in other assistance to allocate to entities acquiring the six properties. The entity acquiring the Funston Home would receive \$10,000. The entities acquiring the Goodnow Home, Highland Presbyterian Mission, John Brown Memorial Park, Grinter House, and the Kaw Mission would receive \$20,000 each. The Governor's recommendation includes only 11-month funding for 7.0 FTE positions in the museum program involved in exhibit construction. The positions would be eliminated after 11 months of FY 1988 due to completion of permanent exhibit construction.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the recommendations of the Governor with the following exceptions:

1. Add \$23,867 for a 1.0 FTE Archivist I in the Archives Department.
2. Add \$300 for operating expenditures for Pawnee Rock. The Governor's recommendations would transfer Pawnee Rock from the State Historical Society to the State Park and Resources Authority. This Subcommittee has learned that the Historical Society is in the process of negotiations with the National Park Service in an attempt to turn the site over to the National Park Service. Currently, staff in the National Park Service and in the offices of Senators Kassebaum and Dole are investigating the method by which the property could be transferred. We recommend that the property be retained under the jurisdiction of the Historical Society pending the conclusion of these negotiations.
3. Add \$10,000 as a grant for the Heritage House in Dodge City. The Governor's recommendations would have terminated state support in FY 1988. The Subcommittee would note that funding of \$25,000 was approved in FY 1986 and \$20,000 in FY 1987. This Subcommittee would recommend that these funds continue to be phased out with the reduction to \$10,000 in FY 1988 and the elimination of the grant entirely in FY 1989. The Subcommittee in no way questions the merits of the Heritage Center but questions the validity of continued state participation in its operations.
4. The Subcommittee concurs with the Governor's recommendation that six sites be closed or transferred to local authorities and the elimination of funding for these sites in FY 1988. The Subcommittee would consider the possibility of appropriations for maintenance of those sites in future years but believes operations and management of these sites should be local responsibility. This Subcommittee recommends that the interim study begun during FY 1986 be continued during the 1987 interim and that specific proposals concerning each of these sites be considered during that time.
5. The Subcommittee recommends that appropriations language in the proviso concerning the museum program in Section 7 of S.B. 255 be amended to allow reappropriation of unexpended exhibit construction funds from FY 1987 to FY 1988 without the approval of the State Finance Council.
6. The Subcommittee also recommends that the House Committee review capital outlay funds as more information concerning state revenues becomes available to consider whether funds for capital outlay lapsed in H.B. 2049 should be included in the FY 1988 appropriation.

Senate Committee Recommendation

The Senate Committee concurs with the recommendations of the Subcommittee with the following exceptions:

1. Reduce \$10,249 from salaries and wages in the administration program by increasing the budgeted turnover rate from .75 percent to 1.9 percent.
2. Reduce \$960 from salaries and wages in the collections program by increasing the budgeted turnover rate from 1.0 percent to 1.1 percent.
3. Reduce \$2,242 in salaries and wages from the State General Fund and \$2,241 from federal funds in the historic preservation program by increasing the budgeted turnover rate from 0.4 percent to 2.73 percent.
4. Reduce \$11,673 from salaries and wages in the museum program by increasing the budgeted turnover rate from 2.5 percent to 4.0 percent.
5. The Committee recommends that the six historic sites recommended for removal by the Governor be retained in the state system and that the \$110,000 recommended for grants for the transfer of ownership of the six sites be utilized to operate and maintain the sites. The Committee does not recommend that the 5.5 FTE positions be restored but that localities where the sites are located provide for manpower to staff these properties. The Committee recommends that the proviso included in the bill requiring these grants and transfer of the properties be deleted.

Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendations of the Senate.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 88</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 106,802	\$ 5,040,945	\$ (106,802)
Other Assistance	(100,000)	90,259	50,000
Subtotal	<u>\$ 6,802</u>	<u>\$ 5,131,204</u>	<u>\$ (56,802)</u>
Capital Improvements	--	9,800	15,200
TOTAL	<u><u>\$ 6,802</u></u>	<u><u>\$ 5,141,004</u></u>	<u><u>\$ (41,602)</u></u>

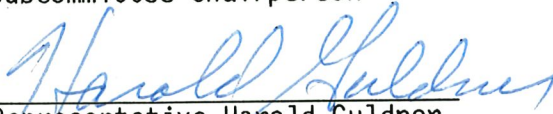
<u>Expenditure Summary</u>	<u>Senate Adj. FY 88</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
State General Fund:			
State Operations	\$ 109,043	\$ 4,671,248	\$ (106,802)
Other Assistance	(100,000)	10,000	50,000
Subtotal	<u>\$ 9,043</u>	<u>\$ 4,681,248</u>	<u>\$ (56,802)</u>
Capital Improvements	--	9,800	15,200
TOTAL	<u><u>\$ 9,043</u></u>	<u><u>\$ 4,691,048</u></u>	<u><u>\$ (41,602)</u></u>
FTE Positions	1.0	137.5	(1.0)

House Subcommittee Recommendation

1. Delete \$23,867 and 1.0 FTE Archivist I in the archives department.
2. Delete \$300 for operating expenditures at Pawnee Rock. The Subcommittee concurs that the property be retained under the jurisdiction of the State Historical Society for the time being but recommends that maintenance of the site be obtained on a volunteer basis from the community.
3. Delete the \$10,000 grant for the Heritage House in Dodge City.
4. The Subcommittee does not concur with the Senate recommendation to retain the six historic sites recommended for removal from the state system but would concur with the Governor's intent to transfer the sites. However, we would delete \$50,000 in grants to recipients of the six sites recommended for transfer from the state system. The Governor's recommendation would provide \$110,000 for one-time grants in FY 1988 to entities acquiring the properties. This Subcommittee recommends that a total of \$120,000 be provided over a three-year period, including \$60,000 in FY 1988; and \$30,000 in FY 1989; and \$30,000 in FY 1990. The Subcommittee believes three years of support would help to generate local funds and would at the same time ease the burden on the State General Fund in FY 1988. We would concur with the Senate recommendation for an additional interim study to evaluate specific proposals for each of the affected sites and would note that the report of the 1986 interim Special Committee on Ways and Means included a recommendation that the Society report back to the 1988 Legislature with specific plans relating to each site and possible partnerships with localities and the private sector. The Subcommittee recommends the proviso authorizing grants totaling not greater than \$60,000 in FY 1988 be reinserted in the bill.
5. Add \$15,200 in State General Funds for capital improvements to provide a total of \$25,000 for historic properties maintenance and repairs as recommended by the Joint Committee on State Building Construction.

6. Add \$25,124 in State General Funds and \$2,241 in federal funds to restore the turnover rates recommended by the Governor.
7. Add transfer language in the appropriations bill as a technical adjustment to provide for the transfer of funds due to the renaming of a federal fund as an overhead fees fund.

  
\_\_\_\_\_  
Representative Harold Dyck  
Subcommittee Chairperson

  
\_\_\_\_\_  
Representative Harold Guldner

  
\_\_\_\_\_  
Representative Bill Brady

288.88

SUBCOMMITTEE REPORT

Agency: Kansas Corporation Commission      Bill No. 244      Bill Sec. --  
 Analyst: Timmer      Analysis Pg. No. 472      Budget Pg. No. 1-91

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$11,930,626	\$11,845,611	\$ 65,931
Other Assistance	3,141,496	3,141,496	--
TOTAL	<u>\$15,072,122</u>	<u>\$14,987,107</u>	<u>\$ 65,931</u>
State General Fund:			
State Operations	--	--	--
FTE Positions	275.5	275.5	--

Agency Request/Governor's Recommendation

The Kansas Corporation Commission requests a total budget of \$15,072,122 for FY 1987 with funding for 275.5 FTE positions. The request includes \$3,141,496 for other assistance of which \$2,320,162 is from the Energy Grants Management Fund (Oil Overcharge Funds) and the remainder is federal energy funds. Subsequent to the budget submission and the Governor's recommendations, the agency requested supplemental funding of \$259,476 from the Conservation Fee Fund to allow payments for the settlement of the court case regarding standby pay which was brought against the Commission by the Conservation Division's field staff.

The Governor recommends a total budget of \$14,987,101 with \$11,845,611 for state operations, a reduction of \$85,015 from the agency request. The Governor concurs with the agency's request for other assistance.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendation with the following adjustments:

1. Addition of \$259,476 expenditure authority from the Conservation Fee Fund to allow the agency to make court-ordered payments to the Conservation Division employees who brought suit against the Commission regarding standby pay for the field staff. The Subcommittee understands that the court has ruled against the Commission and that a settlement of \$83,083 for salaries and wages, \$8,000 for court costs, and \$168,393 in other claims has been ordered. The Subcommittee also learned that the Commission is appealing the

decision but that, in order to stop the accrual of interest, the Commission has paid the settlement to the court from the Conservation Fee Fund.

2. Deletion of \$193,545 in expenditure authority from the Conservation Fee Fund including \$123,149 from salaries and wages and \$70,396 in other operating expenditures. The Subcommittee learned that the Commission has assumed authority for Class II wells in the Underground Injection Control (UIC) program, a change due to the implementation of 1986 H.B. 3078. UIC funds had previously gone to the Department of Health and Environment only. In the Memorandum of Understanding between the Commission and the Department, it was agreed that a separate UIC fund should be set up in the Commission and the Commission received expenditure authority for the UIC funds through Finance Council action in the fall. The Finance Council action taken increased the expenditure authority of the Commission by \$217,545 although no new staff or other activities were intended and funding for the UIC activities had been provided through the Conservation Fee Fund in 1986 Omnibus Bill H.B. 3161. The Subcommittee's action will fully fund the Division's activities from the Conservation Fee Fund and UIC sources. In addition, \$24,000 from UIC funds is designated for continuation of a Dakota aquifer study.
3. The Subcommittee concurs with the Governor's recommendation that the three Commissioners' salaries be reduced by 3.8 percent for the last five months of FY 1987, a savings of \$7,974. The Subcommittee does not recommend the reduction of the fund expenditure limitations to force the savings.

#### Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee recommendation.

#### Senate Committee of the Whole Recommendations

The Senate Committee of the Whole concurs with the Committee recommendations.



House Subcommittee Recommendations

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 65,931	\$11,911,542	\$ (64,515)
Other Assistance	--	3,141,496	--
TOTAL	<u>\$ 65,931</u>	<u>\$15,053,038</u>	<u>\$ (64,515)</u>
State General Fund:			
State Operations	\$ --	\$ --	\$ --
FTE Positions	--	275.5	--

The House Subcommittee concurs with the Senate recommendations with the following adjustments:

1. Deletion of \$64,515 expenditure authority from the Conservation Fee Fund to accurately reflect the level of expenditure approved by the Finance Council at its September meeting. The recommendation is technical in nature and does not reflect a reduction in the approved expenditures for the Conservation Division.
2. The Subcommittee reviewed actual expenditures to date for all Division's of the Commissioner and recommends no adjustments be made. The Subcommittee notes that implementation of the clerical study, possible salary and wage shortfalls in the Utility Division, and outstanding contractual obligations will have an effect on the Commission's expenditure levels for the remainder of FY 1987.

143.87

SUBCOMMITTEE REPORT

Agency: Kansas Corporation Commission      Bill No. 255      Bill Sec. 6  
 Analyst: Timmer      Analysis Pg. No. 472      Budget Pg. No. 1-91

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$13,749,806	\$13,119,225	\$ (7,903)
Other Assistance	6,186,164	18,000	--
TOTAL	<u>\$19,935,970</u>	<u>\$13,137,225</u>	<u>\$ (7,903)</u>
State General Fund:			
State Operations	--	--	--
FTE Positions	280.0	275.5	--

Agency Request/Governor's Recommendation

The Commission requests an operating budget of \$13,749,806 with 280.0 FTE positions for FY 1988. In addition, expenditure authority of \$6,186,164 is requested from Oil Overcharge funds for FY 1988. The agency's request includes funding for 4.5 additional FTE positions, 3.0 FTE for the Transportation Division, and .5 FTE each for the Administration and Research and Energy Analysis Divisions.

The Governor recommends a total budget of \$13,137,225 for FY 1988 including \$13,119,225 for state operations and \$18,000 for other assistance. The Governor does not recommend any new positions and makes no recommendation for the expenditure of the Oil Overcharge funds pending further review.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following exceptions:

1. The Subcommittee received testimony from the agency indicating that three items may require legislative attention later in the Session. The Subcommittee highlights for the House Subcommittee those items which include: (1) a possible salary and wage shortfall in the Utilities Division; (2) expenses for moving and office relocation which may occur when the Commission acquires additional office space in the Docking Office Building; and (3) increased expenditure authority for federal energy grant funds (not Oil Overcharge funds) due to potential interest earnings and additional federal funds. If sufficient information is not available to the

House Subcommittee to allow decisions to be made, these issues should be reviewed during Conference Committee deliberations or the Omnibus Session.

2. The Subcommittee recommends the introduction of legislation to allow a Secretary I and a Clerk III position in the Research and Energy Analysis Division to be moved from the unclassified to the classified service. The Subcommittee notes that the Commission has requested in previous sessions that the positions become classified but the appropriate legislation has not made it through both houses. The positions were transferred to the KCC from the Energy Office in 1983.
3. The Subcommittee reviewed information on the public hearings, application proposals, and review process conducted by the Commission in its efforts to present a budget proposal for expenditure of the approximately \$40 million from oil overcharge funds which have been received or are anticipated by the state. The Subcommittee notes that the process was extensive and detailed and that the Commission's proposal was for expenditure of an additional \$2,225,000 in FY 1987, \$9,083,132 in FY 1988, and \$3,948,518 in FY 1989. The recommendations were made after the receipt of 93 applications, 45 of which were judged to be eligible and which were reviewed by five evaluators, the Research and Energy Analysis Division staff, and the Commissioners. The Subcommittee understands that due to the volume of material submitted by the Commission for review and to the time constraints imposed by the budgetary process, the Governor did not include any recommendations for expenditure of the oil overcharge funds in his budget but that a budget amendment is anticipated regarding the funds. The Subcommittee, therefore, makes no recommendation pending receipt of the Governor's recommendations.
4. The Subcommittee deletes \$7,903 from the 1.6 percent unclassified salary and wage increase pool. The Subcommittee notes that the Legislature made the recommendation during the 1986 Session to allow step increases to be budgeted for all unclassified personnel at the Commission except the Commissioners, the Executive Director, the Commissioners' Administrative Assistants, and the five Division Directors. The Subcommittee believes that policy should be continued, and the recommended deletion includes the increases which were provided by the Governor's recommendation for the above listed positions. Also, it should be noted that the Commissioners' salaries are statutorily set at the level of judges of the Court of Appeals.
5. The Subcommittee recommends that technical adjustments be made to the appropriations bill to correctly name the unclassified positions listed in section (b) and to add the Mined Land Reclamation Fund to the bill as a no-limit fund.

Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee recommendation.

Senate Committee of the Whole Recommendation

1. Addition of \$15,000 from the appropriate funding sources to provide a salary increase from \$30,612 to \$45,612 for the Director of the Mined Lands Division.

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ (7,903)	\$13,111,322	\$ 1,439
Other Assistance	--	18,000	3,945,434
TOTAL	<u>\$ (7,903)</u>	<u>\$13,129,322</u>	<u>\$ 3,946,873</u>
State General Fund:			
State Operations	\$ --	\$ --	\$ --
FTE Positions	--	275.5	--

House Subcommittee Recommendations

The House Subcommittee concurs with the Senate recommendations with the following exceptions:

1. Deletion of \$4,000 from the salary increase recommended by the Senate for the Director of the Mined Lands Division to provide a total salary of \$41,612 for that Director.
2. Addition of expenditure authority of \$3,945,434 from petroleum violation escrow (oil overcharge) funds to be used as follows:

Institutional Conservation Program	\$1,520,000
Kansas Conservation Bank	525,000
Topeka Metro Transit Authority Project	87,276
Mennonite Low Income Housing Weatherization Project	146,300
SRS Weatherization Program	346,858
SRS Low Income Energy Assistance Program	1,320,000
TOTAL	<u>\$3,945,434</u>

The Subcommittee's recommendation will provide funding for the Institutional Conservation program and the Kansas Conservation Bank at approximately the same level as approved for FY 1987. Also, funding for one privately operated, as well as for the state weatherization programs, is provided. The Subcommittee understands that the Mennonite Weatherization program will be used as a demonstration program to compare the efficacy of a privately run

program with a publicly operated and funded one. The Topeka Metropolitan Transportation Project will provide funding to demonstrate the convenience and energy-cost savings associated with mass transit through one month of bus subsidies for riders. The recommendation for LIEAP will provide additional funding for the federal program to partially offset reduced federal support for the program.

3. The Subcommittee reviewed the agency's proposed purchase of a computer system, which will include a minicomputer, and concurs with the recommended purchase. The Subcommittee learned that the Commission was requested to remove its computer functions from the DISC Univac system and the proposed purchase will allow for the transfer of the Commission's data. The Subcommittee notes that during FY 1988, the Commission will continue to purchase computer services from DISC while the new minicomputer system is implemented. The Subcommittee understands that the DISC services will not be needed in FY 1989 and that the Commission's FY 1989 budget will reflect greatly reduced expenditures for DISC.
4. The Subcommittee was informed of a major problem concerning the Conservation Fee Fund. The Subcommittee learned that fee fund receipts for oil production have declined by 32 percent and by 25 percent from natural gas assessments from 1986. The result of this significant decrease is an FY 1987 year ending balance of approximately \$600,000, compared to budgeted \$1.2 million, and a potential ending balance of a negative \$1.1 million for FY 1988, if nothing is done to remedy the problem.

According to information from the Commission, the Division is taking several steps to alleviate the problem. All expenditures are being curtailed with positions being left vacant, travel is being carefully monitored, and contractual services minimized. Well plugging is being curtailed in FY 1987 and no well plugging estimates are included for FY 1988. The possibility of staff layoffs and position eliminations is being explored. Also, current fee assessments and options for new fees are being examined.

The Subcommittee expresses great concern about the situation and its implications particularly regarding the possible impact on Division staff. The Subcommittee urges the Commission to continue close monitoring if the fee fund and expenditures and requests more detailed information including proposed personnel actions if any, fee assessment information, operating budget adjustments, and any other pertinent information be available for review during the Omnibus Session.

5. Addition of \$5,439 to provide a 1.6 percent average salary increase for the Executive Director, the Division Directors, and Administrative Assistants of the Commissioners. The Subcommittee's action will provide the 1.6 percent average salary increase for all unclassified employees of the Commission except the three Commissioners whose salaries are set by statute.

Rochelle Chronister  
Representative Rochelle Chronister  
Subcommittee Chairperson

Bill Buntin  
Representative Bill Buntin

Don Mainey  
Representative Don Mainey

David Heinemann  
Representative David Heinemann

Lee Hamm  
Representative Lee Hamm

**SUBCOMMITTEE REPORT**

**Agency: Fish and Game Commission Bill No. 244**

**Bill Sec. 20, 21**

**Analyst: West**

**Analysis Pg. No. 464**

**Budget Pg. No. 7-1**

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
Operating Expenditures:			
Fish and Game Fee Fund	\$11,123,760	\$10,367,670	\$       --
Boat Fund	465,000	465,000	--
Nongame Fund	138,716	138,176	--
Federal Areas Fund	539,271	539,271	--
Other Funds	172,382	172,382	--
Subtotal - Operations	<u>\$12,439,129</u>	<u>\$11,683,039</u>	<u>\$       --</u>
Capital Improvements:			
Fish and Game Fee Fund	\$ 1,462,244	\$ 1,931,644	\$       --
TOTAL	<u>\$13,903,373</u>	<u>\$13,614,683</u>	<u>\$       --</u>
FTE Positions	275.0	275.0	--

Governor's Recommendation

The Governor recommends that up to \$25,000 be transferred from the Fish and Game Fee Fund to the State General Fund upon completion of the construction of boat ramps at Hillsdale State Park.

In addition, the Governor recommends elimination of the proviso requiring \$425,000 of donations for the Milford Conservation Education Center before expenditures could be made from the \$200,000 appropriated for the project.

Senate Subcommittee Recommendations

FY 1987. The Subcommittee concurs with the Governor's recommendations with the following comments:

1. The Subcommittee notes that the recommended transfer is due to the anticipated receipt of Coast Guard funds for boating access and would be credited against the Boat Permit Account of the Fish and Game Fee Fund.
2. The Subcommittee understands that the intent behind the striking of the proviso on the Milford Conservation Education Center is to allow construction of the building to begin in FY 1987. The Subcommittee received testimony that completion of the building would serve as a greater selling device for soliciting donations for exhibit construction and that the total project cost is not

anticipated to exceed the \$625,000 originally approved by the Legislature. The Subcommittee has been informed that over \$150,000 in donations and pledges have been received by the Commission for this project to date.

3. The Subcommittee wishes to express concern over the apparent delays in resolving the various problems associated with the alarm system at the Milford Fish Hatchery. The Subcommittee would strongly urge that the Commission, the Division of Architectural Services, and the Attorney General undertake the necessary actions to resolve the system's deficiencies as soon as possible.

Senate Committee Recommendation

FY 1987. The Senate Committee concurs with the budget as submitted by the Subcommittee.

Senate Committee of the Whole  
Recommendations

FY 1987. The Senate Committee of the Whole concurs with the budget as submitted by the Committee.

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
Operating Expenditures:			
Fish and Game Fee Fund	\$     --	\$10,367,670	\$     --
Boat Fund	--	465,000	--
Nongame Fund	--	138,176	--
Federal Areas Fund	--	539,271	--
Other Funds	--	172,382	--
Subtotal - Operations	<u>\$     --</u>	<u>\$11,683,039</u>	<u>\$     --</u>
Capital Improvements:			
Fish and Game Fee Fund	\$     --	\$ 1,931,644	\$     --
TOTAL	<u>\$     --</u>	<u>\$13,614,683</u>	<u>\$     --</u>
FTE Positions	--	275.0	--



House Subcommittee Recommendations

FY 1987. The House Subcommittee concurs with the budget as submitted by the Senate.



Representative Harold Dyck  
Subcommittee Chairperson



Representative Harold Guldner



Representative Bill Brady

240.87

SUBCOMMITTEE REPORT

Agency: Fish and Game Commission Bill No. 255

Bill Sec. 5

Analyst: West

Analysis Pg. No. 464

Budget Pg. No. 7-1

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
<b>Operating Expenditures:</b>			
Fish and Game Fee Fund	\$10,757,633	\$10,676,500	\$ (8,532)
Boat Account	560,000	560,000	(348)
Nongame Fund	140,017	140,017	(40)
Federal Areas Fund	550,000	550,000	--
Other Funds	69,000	69,000	--
Subtotal - Operations	<u>\$12,076,650</u>	<u>\$11,995,517</u>	<u>\$ (8,920)</u>
<b>Capital Improvements:</b>			
Fish and Game Fee Fund	\$ 980,413	\$ 980,413	\$ --
TOTAL	<u>\$13,057,063</u>	<u>\$12,975,930</u>	<u>\$ (8,920)</u>
FTE Positions	277.5	276.0	--

Agency Request/Governor's Recommendation

The Commission requests an FY 1988 state operations budget of \$12,076,650, a decrease of \$362,479 from the agency's current estimate. The Commission's request reflects the addition of 2.5 FTE positions from the current year estimate, including a Maintenance Conservation Worker I position to be stationed at the Milford Fish Hatchery, a Tourist Information Counselor III position for the Milford Education Center, a Secretary I position which would replace a half-time Office Assistant II position in the Information and Education Division, and a Fish and Game Biologist II position. The Biologist position would serve as the supervisor for an Environmental Services section in the Game Division and would replace a Maintenance Conservation Worker I position. The Commission requests \$50,000 for a Wildlife Values Survey to gather data on public use levels and the economic impact of wildlife related recreation. In addition, the Commission requests \$980,413 for 14 capital improvement projects.

The Governor recommends an FY 1988 state operations budget of \$11,995,517, a decrease of \$81,133 from the Commission's request. The Governor's salary and wages recommendation of \$7,602,803 would finance 276.0 FTE positions and reflects the addition of the Secretary I position requested for the Information and Education Division and a half-time Maintenance Conservation Worker I position for the Milford Hatchery. The Governor's recommendation also provides for decreased expenditures for motor vehicle supplies and increased expenditures for other supplies from the Commission's request. The Governor does not recommend funding for the Wildlife Value Survey. The Governor concurs with the Commission's capital improvements request.

Senate Subcommittee Recommendations

FY 1988. The Subcommittee concurs with the Governor's recommendations, with the following adjustments:

1. Add \$559,652 to the expenditure limitation on the Fish and Game Fee Fund to reflect expenditures from the Boat Permits Account.
2. Add language to permit the reappropriation of the unencumbered balance of four capital improvement accounts inadvertently omitted from the bill including: develop access trails and parking areas at Jamestown Wildlife Area; construct fish cleaning stations; and construct Milford Conservation Education center; repair dam and spillway at Lake Meade.

In addition, the Subcommittee urges the House Subcommittee to review the list of reappropriated capital improvement projects in order to determine if any further revisions are necessary.

3. The Subcommittee recommends that any action regarding the Commission's requested Wildlife Values Survey be deferred until next session in order to determine what effect, if any, the proposed agency reorganization would have on the project.
4. Delete \$8,920 (\$8,532 Fish and Game Fee Fund, \$348 Boat Permit Account, and \$40 Nongame Fund) associated with gasoline expenditures. The Subcommittee learned that the Governor's recommendation would provide 223,000 gallons of gasoline at \$.94 a gallon. The Subcommittee's recommendation is based on the same amount of fuel at \$.90 a gallon. The Subcommittee notes that the recommendation for the Department of Administration provides \$.75 a gallon and urges that the Commission utilize bulk purchase and negotiated arrangements for the purchase of fuel whenever possible in order to hold down fuel costs.

The estimated receipts, expenditures, and ending balances of the Fish and Game Fee Fund, Nongame Wildlife Improvement Fund, and Boat Permit Account based on the Subcommittee's recommendations is as follows:

Fish and Game Fee Fund

<u>Resource Estimate</u>	<u>Actual FY 1986</u>	<u>Estimated FY 1987</u>	<u>Estimated FY 1988</u>
Beginning Balance	\$ 5,452,050	\$ 6,516,150	\$ 5,725,499
Net Receipts	12,356,833	11,538,663	11,794,114
Total Funds Available	<u>\$17,808,883</u>	<u>\$18,054,813</u>	<u>\$17,519,613</u>
Less: Expenditures	11,292,733	12,299,314	11,648,381
Ending Balance	<u>\$ 6,516,150</u>	<u>\$ 5,725,499</u>	<u>\$ 5,871,232</u>

Nongame Wildlife Improvement Fund

<u>Resource Estimate</u>	<u>Actual FY 1986</u>	<u>Estimated FY 1987</u>	<u>Estimated FY 1988</u>
Beginning Balance	\$ 165,579	\$ 144,449	\$ 115,733
Net Receipts*	114,947	110,000	140,000
Total Funds Available	<u>\$ 280,526</u>	<u>\$ 254,449</u>	<u>\$ 255,733</u>
Less: Expenditures	136,077	138,716	139,977
Ending Balance	<u>\$ 144,449</u>	<u>\$ 115,733</u>	<u>\$ 115,756</u>

\* Reflects transfers from the fund of \$10,000 and \$20,000 in fiscal years 1986 and 1987, respectively.

Boat Permit Account

<u>Resource Estimate</u>	<u>Actual FY 1986</u>	<u>Estimated FY 1987</u>	<u>Estimated FY 1988</u>
Beginning Balance	\$ 426,495	\$ 617,066	\$ 707,066
Net Receipts*	580,327	555,000	445,000
Total Funds Available	<u>\$ 1,006,822</u>	<u>\$ 1,172,066</u>	<u>\$ 1,152,066</u>
Less: Expenditures	389,756	465,000	559,652
Ending Balance	<u>\$ 617,066</u>	<u>\$ 707,066</u>	<u>\$ 592,414</u>

\* Includes federal grants of \$245,581, \$270,000, and \$135,000 in fiscal years 1986, 1987, and 1988, respectively, and reflects a transfer to the State General Fund of \$25,000 in FY 1987.

Senate Committee Recommendations

FY 1988. The Senate Committee concurs with the budget as submitted by the Subcommittee, with the following adjustments:

1. Authorize the transfer of \$20,000 from the State General Fund to the Fish and Game Fee Fund for the first installment on funds advanced by the Commission in FY 1986 for the renovation of the Lake Scott project.

Senate Committee of the Whole Recommendations

FY 1988. The Senate Committee of the Whole concurs with the budget as submitted by the Committee.

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
Operating Expenditures:			
Fish and Game Fee Fund	\$ (8,532)	\$10,667,968	\$ --
Boat Account	(348)	559,652	--
Nongame Fund	(40)	139,977	--
Federal Areas Fund	--	550,000	--
Other Funds	--	69,000	--
Subtotal - Operations	<u>\$ (8,920)</u>	<u>\$11,986,597</u>	<u>\$ --</u>
Capital Improvements:			
Fish and Game Fee Fund	\$ --	\$ 980,413	\$ 122,602
TOTAL	<u>\$ (8,920)</u>	<u>\$12,967,010</u>	<u>\$ 122,602</u>
FTE Positions	--	276.0	--

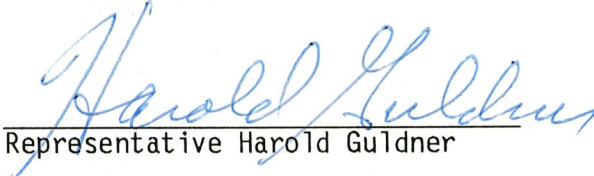
House Subcommittee Recommendations

FY 1988. The House Subcommittee concurs with the budget as submitted by the Senate, with the following adjustments:

1. Add \$122,602 as a capital improvement line item for repair of flood damage at the Neosho Water Fowl Management Area. The Subcommittee notes that this project has been reviewed and approved by the Joint Committee on State Building Construction.
2. Delete authorization to transfer \$20,000 from the State General Fund to the Fish and Game Fee Fund due to the financial condition of the State General Fund and pending the recommendations of the Secretary of Wildlife and Parks.

3. The Subcommittee commends the Commission for its efforts in eradicating the musk thistle (and other noxious weeds) and encourages the Commission to maintain the effort and cooperate to the fullest extent possible with federal, state, local, and private groups to continue musk thistle eradication on adjacent lands. The Subcommittee notes that a member of the Appropriations Committee recommends this action each year. This member now has more reason than ever to include this recommendation due to the addition of two new members to his family. To avoid any appearance of self-serving, this Subcommittee makes the recommendation for him.

  
\_\_\_\_\_  
Representative Harold Dyck,  
Subcommittee Chairman

  
\_\_\_\_\_  
Representative Harold Guldner

  
\_\_\_\_\_  
Representative Bill Brady

**SUBCOMMITTEE REPORT**

**Agency: Department of Administration**

**Bill No. 244**

**Bill Sec. 2**

**Analyst: Mills**

**Analysis Pg. No. 437**

**Budget Pg. No. 1-55**

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$19,970,717	\$19,267,091	\$ --
Aid to Local Units	390,000	390,000	--
Other Assistance	30,000	30,000	--
Subtotal - Operating	<u>\$20,390,717</u>	<u>\$19,687,091</u>	\$ --
Capital Improvements	968,594	984,344	--
TOTAL	<u>\$21,359,311</u>	<u>\$20,671,435</u>	\$ --
State General Fund:			
State Operations	\$18,334,260	\$17,649,165	\$ --
Other Assistance	--	--	--
Subtotal - Operating	<u>\$18,334,260</u>	<u>\$17,649,165</u>	\$ --
Capital Improvements	433,546	427,296	--
TOTAL	<u>\$18,767,806</u>	<u>\$18,076,461</u>	\$ --
FTE Positions	944.0	944.0	--

Agency Request/Governor's Recommendation

Revised FY 1987 Reportable Expenditure Summary. The revised FY 1987 State General Fund operating budget estimate of \$18,334,260 is a reduction of \$78,140 from the General Fund operating budget of \$18,412,400 approved by the 1986 Legislature. Also included in the FY 1987 operating budget is the estimated expenditure of \$2,056,457 from special revenue funds, a reduction of \$159,179 from the approved expenditure.

The Governor is recommending a General Fund reportable operating budget of \$17,649,165, a reduction of \$763,235 from the approved budget. The reduction reflects reduced operating expenditure of \$810,091, offset by a supplemental appropriation of \$46,856 for unanticipated utilities costs. A total of \$816,341 was lapsed by 1987 H.B. 2049, including the \$810,091 for state operations and \$6,250 for capital improvements. The reduction principally reflects salary savings to be generated from vacant positions and miscellaneous reductions in other operating expenditures. Other items of reduction include \$28,551 reflecting a transfer of financing of expenses to the State Agency Unemployment Claims Audit Fund, \$40,268 reflecting elimination of the state's responsibility to collect and remit the Social Security contributions of local units of government, and \$5,700 reflecting a 3.8 percent reduction in gubernatorial transition expenses. The reduction also includes \$70,000 which was approved for development of a system to generate information on state contracts with minority and female-owned

businesses. The agency states that the new automated procurement system recommended by the Governor for FY 1988 will be able to provide this information. The reduction includes \$80,856 reflecting a permanent reduction in the number of hours worked by the Statehouse custodial staff and miscellaneous other reductions.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations for FY 1987.

Senate Committee Recommendations

The Senate Committee concurs with the Senate Subcommittee.

Senate Committee of the Whole Recommendations

The Senate Committee of the Whole concurs with the Senate Committee recommendation.

House Subcommittee Recommendations

<u>Expenditure Summary</u>	<u>Senate Adj. FY 87</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ --	\$19,267,091	\$ (75,000)
Aid to Local Units	--	390,000	--
Other Assistance	--	30,000	--
Subtotal - Operating	\$ --	\$19,687,091	\$ (75,000)
Capital Improvements	--	984,344	--
TOTAL	\$ --	\$20,671,435	\$ (75,000)
State General Fund:			
State Operations	\$ --	\$17,649,165	\$ (75,000)
Other Assistance	--	--	--
Subtotal - Operating	\$ --	\$17,649,165	\$ (75,000)
Capital Improvements	--	427,296	--
TOTAL	\$ --	\$18,076,461	\$ (75,000)
FTE Positions	--	944.0	--



The House Subcommittee concurs with the Senate recommendation for FY 1987 with the following adjustment:

1. Reduction of \$75,000 (SGF) in the operating expenditures of the Division of the Budget, based on an analysis of year-to-date spending and savings in the funds approved for the gubernatorial transition activity.

  
\_\_\_\_\_  
Representative Rochelle Chronister  
Subcommittee Chairperson

  
\_\_\_\_\_  
Representative Bill Buntin

  
\_\_\_\_\_  
Representative Lee Hamm

  
\_\_\_\_\_  
Representative David Heinemann

  
\_\_\_\_\_  
Representative Don Mainey

173.87

SUBCOMMITTEE REPORT

Agency: Department of Administration      Bill No. 255      Bill Sec. 2  
 Analyst: Mills      Analysis Pg. No. 437      Budget Pg. No. 1-55

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$21,659,497	\$19,519,646	\$    --
Aid to Local Units	380,000	380,000	--
Other Assistance	30,000	30,000	--
Subtotal - Operating	<u>\$22,069,497</u>	<u>\$19,929,646</u>	\$    --
Capital Improvements	2,766,730	792,000	--
TOTAL	<u><u>\$24,836,227</u></u>	<u><u>\$20,721,646</u></u>	<u><u>\$    --</u></u>
State General Fund:			
State Operations	\$20,331,506	\$18,265,812	\$    --
Other Assistance	--	--	--
Subtotal - Operating	<u>\$20,331,506</u>	<u>\$18,265,812</u>	\$    --
Capital Improvements	2,637,730	663,000	--
TOTAL	<u><u>\$22,969,236</u></u>	<u><u>\$18,928,812</u></u>	<u><u>\$    --</u></u>
FTE Positions	976.0	929.0	--

Agency Request/Governor's Recommendation

The FY 1988 reportable operating request of \$22,069,497 is a \$1,678,780 (8.2 percent) increase over the FY 1987 agency request of \$20,390,717. Major components of the requested increase include: (1) 15 new positions for the Division of Accounts and Reports (\$406,768); (2) a minicomputer and 19 microcomputers for the Division of Accounts and Reports (\$169,617); (3) 13 microcomputers and associated equipment for the Budget Division to implement an automated budget system (\$37,544); (4) 11 new positions in the Division of Personnel Services (\$267,429); (5) an automated procurement system (\$186,000) and implementation of a freight management program (\$44,301) in the Division of Purchases; (6) further development of a Central Records Management Center (\$97,963); and (7) consultants' studies of accounting issues (\$275,000). Additionally, the FY 1988 request contains \$2,766,730 for capital improvements at state buildings.

The Governor is recommending an FY 1988 reportable operating budget of \$19,929,646, a 1.2 percent increase over the Governor's recommendation for FY 1987. The Governor's recommendations include: (1) four new positions for the Division of Accounts and Reports to assist in the collection of delinquent receivables owed to the state (\$127,132); (2) funding for enhanced support for data processing projects for the Divisions of Personnel and Budget (\$51,000); (3) development of an automated procurement system for the Division of Purchases (\$121,828); (4) two new positions for the Pooled Money Investment Board

(\$43,402); (5) one additional position in General Administration to provide for the conversion of two half-time positions (an attorney and clerical positions) to full-time status; and (6) \$249,336 for debt service payment on the executive aircraft. The Governor's FY 1988 recommendations reflect a net reduction of 16 positions in the reportable operating budget: deletion of three Governor's Fellow positions, deletion of three custodial positions in Buildings and Grounds, transfer of ten positions in Central Mail to the off-budget, deletion of four positions in Accounts and Reports, one in Budget, one in Personnel, and one in the Central Records program, for a total reduction of the 23 positions; and creation of seven new positions, as noted above. For FY 1988, the Governor recommends \$663,000 for capital improvements projects financed from the State General Fund, and expenditure of \$129,000 from the Buildings and Grounds Fund.

#### Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations, with the following additional observations:

1. The Senate Subcommittee was advised that the Department of Administration is preparing a planning proposal for a new state policy in the area of capital finance and long-term capital improvements by the state. This proposal will address the methods of financing used by the state to acquire or construct public infrastructure, that is, capital assets owned by the state. As this planning proposal was still under review by the Department during the Senate Subcommittee's consideration of this budget, the Senate Subcommittee recommends that the appropriate standing committees review the Department's proposal when it is presented to the Legislature. The Senate Subcommittee also recommends that the House Committee review any recommendations relating to the future status of the Wichita State Office Building.
2. The Subcommittee notes that the nonreportable budget includes funding of \$2,394,531 for the purchase of 263 motor vehicles for the Central Motor Pool: 207 replacement vehicles and 56 as new additions to the fleet. The 56 new additions are proposed to be permanently-assigned vehicles for a number of state agencies, including 20 for the Division of Property Valuation, seven for the Kansas Bureau of Investigation; five for the Animal Health Department, and the remainder for various state agencies. The Senate Subcommittee recommends that the appropriate subcommittees, in their review of these agencies, include consideration of the need for these 56 new vehicles. The Senate Subcommittee reviewed data indicating total state expenditures for motor vehicles in recent years and this information is appended to this report as Attachment I. The Senate Subcommittee also reviewed a table which shows the status of vehicles in the Central Motor Pool by mileage categories. This information is included as Attachment II.
3. The Subcommittee notes that the Governor is recommending certain increases in expenditures for state employee compensation in FY 1988. The Governor is recommending a 1.5 percent increase to the

basic state pay plan for classified employees and has reserved \$5.8 million from the State General Fund (\$9.7 million All Funds) for this purpose. In addition, the Governor's recommendations generally include step movement salary increases (2.5 percent) for eligible classified and unclassified employees. For unclassified employees, the Governor's recommendations include funding of \$782,590 from the State General Fund (\$928,525 All Funds), which is 1.6 percent of base salaries. The 1.6 percent reflects the Division of the Budget's estimate of the statewide average increase in the classified salary base attributable to step movement. The 1.6 percent figure can also be reached by multiplying the percentage of classified employees receiving a step increase (65 percent) by the increase between steps (2.5 percent). Lastly, the Governor's recommendations reserve \$0.9 million from the State General Fund (\$1.6 million All Funds) for implementation of Phase II of the Comprehensive Job Rate Study for the last six months of FY 1988.

4. The Senate Subcommittee recommends that the ending balance in FY 1988 of the State Workers' Compensation Self-Insurance Fund be set at \$1.5 million and that the payroll assessment (.9 percent of payroll for FY 1988) be reduced to a level necessary to result in an ending balance of \$1.5 million. The Senate Subcommittee notes that the Governor's recommendation for FY 1988 would place the ending balance of the Self-Insurance Fund at \$2,016,320, a level which the Senate Subcommittee feels is excessive. The Subcommittee notes that the Governor's recommendation for FY 1988 includes funding of \$25,000 for an actuarial consultant study to determine the necessary rate of the self-insurance assessment; the Senate Subcommittee concurs with the need for such an actuarial study. The Senate Subcommittee also recommends that the House Committee review the issue of appropriate balances for the Self-Insurance Fund in more depth and seek input from the appropriate staff personnel.

#### Senate Committee Recommendation

The Senate Committee concurs with the Senate Subcommittee recommendations, with the following adjustments:

1. Transfer of \$507,799 from the Motor Pool Depreciation Reserve Fund to the State General Fund on July 1, 1987. This amount was included in the Governor's recommendation for FY 1988 to allow the purchase of 56 new vehicles as additions to the Motor Pool fleet. The recommended transfer will still permit the acquisition of 207 replacement vehicles for the Central Motor Pool, as requested by the agency.
2. Reduction of \$55,039 from the General Fund appropriation for the agency as a result of revised turnover rates for the Division of Accounts and Reports (\$9,524), Budget (\$3,869), Personnel Services (\$9,005), Purchases (\$7,587), Architectural Services (\$23,489), and Buildings and Grounds (\$1,565).

3. With regard to the deletion of funding for the 56 new vehicles, the Committee recommends that the Central Motor Pool have the flexibility to retain some number of existing Motor Pool vehicles for this purpose.

Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the Senate Committee.

House Subcommittee Recommendation

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ (55,039)	\$19,464,607	\$ --
Aid to Local Units	--	380,000	--
Other Assistance	--	30,000	--
Subtotal - Operating	<u>\$ (55,039)</u>	<u>\$19,874,607</u>	<u>\$ --</u>
Capital Improvements	--	792,000	--
TOTAL	<u><u>\$ (55,039)</u></u>	<u><u>\$20,666,607</u></u>	<u><u>\$ --</u></u>
State General Fund:			
State Operations	\$ (55,039)	\$18,210,773	\$ --
Other Assistance	--	--	--
Subtotal - Operating	<u>\$ (55,039)</u>	<u>\$18,210,773</u>	<u>\$ --</u>
Capital Improvements	--	663,000	--
TOTAL	<u><u>\$ (55,039)</u></u>	<u><u>\$18,873,773</u></u>	<u><u>\$ --</u></u>
FTE Positions	--	929.0	--

The House Subcommittee concurs with the Senate recommendation with the following adjustments:

1. The House Subcommittee reviewed the ending balances of the service funds and depreciation reserve funds of the Department of Administration and recommends:
  - a. Transfer of \$255,204 from the State Buildings Operating Fund to the State General Fund, on July 1, 1987. This transfer will result in an FY 1988 ending balance in the fund of \$1,813,068, as requested by the agency, rather than the \$2,068,272 recommended by the Governor.
  - b. Transfer of \$500,000 from the Motor Pool Service Fund to the State General Fund, on July 1, 1987. This transfer will result in an FY 1988 ending balance in the fund of \$695,510, rather than the \$1,195,510 recommended by the Governor.

2. The House Subcommittee notes that the Senate recommendation would transfer \$507,799 from the Motor Pool Depreciation Reserve Fund to the State General Fund. This amount was included in the Governor's recommendation for the purchase of 56 additional motor vehicles for the Central Motor Pool as new additions to the fleet. Subsequent to the Senate review of this budget, the agency submitted a revised request for 51 new vehicles to be assigned to the lottery program (28 vehicles), Alcoholic Beverage Control (8 vehicles), the Department of Commerce (8 vehicles), and the KBI (7 vehicles). The House Subcommittee has reviewed the proposed agency assignment of these 51 new vehicles and recommends that \$396,038 be restored to permit the purchase of 38 vehicles. These new vehicles would be assigned as follows:
  - a. Addition of \$249,834 to permit the acquisition of 24 vehicles for the State Lottery Program for the use of lottery sales representatives in the regional offices in Topeka, Wichita, Kansas City, and the western Kansas office. The House Subcommittee notes that the agency requested an additional four vehicles for the lottery law enforcement specialists stationed in Topeka. The House Subcommittee does not recommend these four vehicles and recommends that the lottery law enforcement specialists utilize the Central Motor Pool.
  - b. Addition of \$26,049 to permit the acquisition of three vehicles for ABC liquor control investigators located in Kansas City, Wichita, and Hays (one vehicle for each office).
  - c. Addition of \$34,732 to permit the acquisition of four vehicles for the Department of Commerce Existing Industry Division for the field offices in Wichita, Salina, Overland Park, and Pittsburg (one for each office).
  - d. Addition of \$79,989 for seven replacement vehicles for the KBI, as requested by the agency.
  - e. The House Subcommittee recommends addition of \$5,434 to permit the acquisition of two intermediate-size cars for the Securities Commissioner. (The Governor's recommendation includes funding for five compact cars for the Securities Commissioner. The Securities Commissioner had requested funding for five upgraded vehicles.)
  - f. The recommendations of the House Subcommittee will allow the transfer of \$111,761 from the Motor Pool Depreciation Reserve Fund to the State General Fund, rather than the \$507,799 recommended by the Senate.

3. The House Subcommittee notes that the Governor's recommendation for FY 1988 contains a total of \$792,000 in the reportable budget for capital improvements (\$663,000 from the State General Fund and \$129,000 from the Buildings and Grounds Fund). The Joint Committee on State Building Construction has concurred with the Governor's recommendations for capital improvements, but has requested that a proviso be added in S.B. 255 to identify those projects contained in the Governor's recommendation. The House Subcommittee recommends addition of the proviso to identify the projects.
4. The House Subcommittee notes that two capital improvements recommendations of the Governor are contained in H.B. 2421, a multiyear capital improvements bill now in the House Appropriations Committee. This bill contains a \$375,000 State General Fund appropriation for exterior repairs at the Statehouse and a \$287,000 State Buildings Depreciation Fund appropriation for exterior stone and window repairs at the Docking Office Building. The House Subcommittee recommends that these two multiyear appropriations be approved in H.B. 2421 or some other suitable bill.
5. The House Subcommittee received a briefing by the Director and staff of the Division of Information Systems and Communications (DISC). During this briefing, DISC staff indicated that the rates for Central Processing Unit (CPU) time of the IBM-compatible machines have decreased 29 percent in FY 1987 from the FY 1986 rate. DISC staff indicated that this decrease resulted from: (1) improved technology and reduced processing costs and (2) higher than expected revenues in FY 1986 which were returned to agencies in FY 1987 in the form of a CPU rate decrease.

  
\_\_\_\_\_  
Representative Rochelle Chronister  
Subcommittee Chairperson

  
\_\_\_\_\_  
Representative Bill Buntin

  
\_\_\_\_\_  
Representative Lee Hamm

  
\_\_\_\_\_  
Representative David Heinemann

  
\_\_\_\_\_  
Representative Don Mainey

## MEMORANDUM

February 13, 1987

FROM: Kansas Legislative Research Department

RE: State Purchases of Motor Vehicles, FY 1982-FY 1986

The Financial Report of the State of Kansas indicates the following expenditures for motor vehicles:

	<u>Object Code 405- Passenger Cars</u>	<u>Object Code 406- Trucks and Other Self-Propelled Equipment</u>
<u>FY 1986</u>		
State General Fund	\$1,696,879	\$ 358,340
All Funds	3,384,998	7,523,664
<u>FY 1985</u>		
State General Fund	1,709,273	214,323
All Funds	2,657,381	6,836,419
<u>FY 1984</u>		
State General Fund	219,183	391,716
All Funds	3,309,308	9,867,253
<u>FY 1983</u>		
State General Fund	243,720	188,072
All Funds	3,314,509	5,965,716
<u>FY 1982</u>		
State General Fund	188,137	241,889
All Funds	3,579,301	7,654,408

mtrvhc.rm/aem



2-16-87

ATTACHMENT II

	0 - 9,999	10,000 19,999	20,000 29,999	30,000 39,999	40,000 49,999	50,000 59,999	60,000 69,999	70,000 79,999	Greater Than 80,000	Total
<u>Cars</u>										655
Sub-Compact					1	1	7	6	1	
2-Door Compact	1							1		
2-Door Compact - KBI							2	1		
2-Door Intermediate - KBI	2	1			2	2	4	3	1	
2-Door Intermediate - DOC								1		
4-Door Compact	73	62	61	41	42	68	81	77	45	
4-Door Compact - KBI			3							
4-Door Compact - Motor Carrier			2	2	4	10				
4-Door Intermediate - Fire Marshal	1	4	3	1						
4-Door Intermediate - KBI	2	13	5	5	3	2	3	4	1	
<u>Vans</u>										121
1/2 Ton 5-Passenger Van	1				1	3	1	3	3	
1/2 Ton 5-Passenger Cargo Van						1	1			
1 Ton 12-Passenger Van			1	3			1			
1 Ton 12-Passenger Van-Van Pool	3		1	3			1	3	4	
1 Ton 15-Passenger Van-Van Pool	1	5	2					1	2	
1 Ton 5-Passenger Van-Motor Carrier		1		3	3					
2-Passenger Cargo Mini Van	1	1	2			1				
3/4 Ton 12-Passenger Van-Van Pool			2							
3/4 Ton 5-Passenger Van	7	1	1		3	6	2	4	8	
3/4 Ton Step Van		1								
5-Passenger Mini Van	7	5		8	1	1	1			
7-Passenger Mini Van			2							
8-Passenger Mini Van		4								
<u>Trucks</u>										91
1/2 Ton Pickup	12	10	10	12	9	7	8	6	6	
Mini Pickup		1	3			2	2	1		
1/2 Ton 4 X 4 Pickup			1							
Wrecker	1									
<u>Station Wagons</u>										40
Compact Station Wagon	4		5		1	2	2	1		
Intermediate Station Wagons					1	4	9	7	4	
<u>TOTAL</u>	<u>116</u>	<u>111</u>	<u>102</u>	<u>78</u>	<u>71</u>	<u>110</u>	<u>125</u>	<u>119</u>	<u>75</u>	<u>907</u>
	12.8%	12.2%	11.2%	8.6%	7.8%	12.1%	13.8%	13.1%	8.3%	100.0%

SUBCOMMITTEE REPORT

Agency: State Finance Council

Bill No. 244

Bill Sec. 3

Analyst: Mills

Analysis Pg. No. 455

Budget Pg. No. 1-123

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
State Operations: State General Fund	\$ 1,500	\$ 1,500	\$ --

Agency Request/Governor's Recommendation

The agency requests operating expenditures of \$1,500 for FY 1987. Additionally, the agency requests a transfer of \$697,750 in FY 1987 from the State General Fund to the State Emergency Fund to restore the balance of the Emergency Fund to \$1 million.

The Governor concurs with the agency request of \$1,500 for FY 1987. The Governor also concurs with the requested transfer of \$697,750 to the State Emergency Fund in FY 1987.

Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the Governor's recommendation, with the following exception:

1. The Senate Subcommittee recommends transfer of \$447,750 from the State General Fund to the State Emergency Fund in FY 1987 to set the balance of the Emergency Fund at \$750,000. The Senate Subcommittee has reviewed expenditure and ending balance data on the State Emergency Fund for the past ten years and believes that \$750,000 is an adequate balance in the Emergency Fund. The table attached to this report as Attachment I indicates expenditures, transfers, and balances of the State Emergency Fund for the period of FY 1977 to FY 1987.

Senate Committee Recommendation

The Senate Committee concurs with the Senate Subcommittee.

Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the Senate Committee.

House Subcommittee Recommendation

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
State Operations: State General Fund	\$ --	\$ 1,500	\$ --

The House Subcommittee concurs with the Senate recommendation with the following adjustment:

1. The House Subcommittee recommends that the transfer of \$447,750 to restore the balance of the State Emergency Fund to \$750,000 be made from the State Self-Insurance Reserve Fund, rather than from the State General Fund. The State Self-Insurance Reserve Fund has a projected balance of \$2,218,000 as of June 30, 1987.



\_\_\_\_\_  
Representative Jim Lowther,  
Subcommittee Chairperson



\_\_\_\_\_  
Representative Kenneth King



\_\_\_\_\_  
Representative John Solbach

Kansas Legislative Research Department

23-Feb-87

## STATE EMERGENCY FUND

FY	Beginning Balance	Expenditures	Transfers In	Ending Balance
1987	\$527,250	\$225,000	\$0	\$302,250
1986	802,250	275,000	0	527,250
1985	995,000	252,410	59,660	802,250
1984	995,000	0	0	995,000
1983	1,000,000	20,000	15,000	995,000
1982	1,099,687	186,034	86,347	1,000,000
1981	1,099,687	0	0	1,099,687
1980	803,326	0	296,361	1,099,687
1979	800,000	289,333	292,659	803,326
1978	695,707	427,500	531,793	800,000
1977	709,948	56,000	41,759	695,707

Source: Governor's Budget Report and  
Annual Financial Reports.

SUBCOMMITTEE REPORT

Agency: State Finance Council

Bill No. 255

Bill Sec. 3

Analyst: Mills

Analysis Pg. No. 455

Budget Pg. No. 1-123

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 1,500	\$ 1,500	\$ --

Agency Request/Governor's Recommendation

The agency requests operating expenditures of \$1,500 for FY 1988.

The Governor concurs with the agency request of \$1,500 for FY 1988.

Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the Governor's recommendation for FY 1988.

Senate Committee Recommendation

The Senate Committee concurs with the Senate Subcommittee.

Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the Senate Committee.

House Subcommittee Recommendation

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ --	\$ 1,500	\$ --

The House Subcommittee concurs with the Senate recommendation.



---

Representative Jim Lowther,  
Subcommittee Chairperson



---

Representative Kenneth King



---

Representative John Solbach

174.88

SUBCOMMITTEE REPORT

Agency: Department of Revenue  
Homestead Property Tax Refunds

Bill No. 196

Bill Sec. 2

Analyst: Efird

Analysis Pg. No. 631

Budget Pg. No. 2-33

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
Other Assistance: State General Fund	\$ 7,565,000	\$ 7,600,000	\$ --

Agency Request/Governor's Recommendations

**FY 1987.** The 1986 Legislature appropriated \$8,200,000 for payments of homestead refunds from the State General Fund. The agency's revised estimate of September, 1986 anticipated \$7,484,000 in refunds for FY 1987. The consensus estimate of November, 1986 is \$7,600,000 for FY 1987. The Governor concurs with the revised estimate and includes \$600,000 in 1987 H.B. 2049 to lapse the funds.

**FY 1988.** The agency's September, 1986 estimate for FY 1988 projected payments of \$7,565,000. The consensus estimate of November, 1986 is \$7,600,000. The Governor concurs with the consensus estimate.

Senate Subcommittee Recommendation

The Subcommittee concurs with the Governor in FY 1987 and FY 1988.

Senate Committee Recommendation

The Committee concurs with the Subcommittee.

House Subcommittee Recommendation

The Subcommittee concurs with the Senate.

Rochelle Chronister  
Representative Rochelle Chronister  
Chairperson

Bill Buntin  
Representative Bill Buntin

Don Mainey  
Representative Don Mainey

David Heinemann  
Representative David Heinemann

Lee Hamm  
Representative Lee Hamm



**SUBCOMMITTEE REPORT**

Agency: Department on Aging

Bill No. --

Bill Sec. --

Analyst: Timmer

Analysis Pg. No. 688

Budget Pg. No. 2-1

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 1,070,242	\$ 1,061,779	\$ --
Other Assistance	10,787,284	10,579,018	--
TOTAL	<u>\$11,857,526</u>	<u>\$11,640,797</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$ 575,523	\$ 567,060	\$ --
Other Assistance	1,314,411	1,150,218	--
TOTAL	<u>\$ 1,889,934</u>	<u>\$ 1,717,278</u>	<u>\$ --</u>
FTE Positions	28.8	28.8	--

Agency Request/Governor's Recommendation

FY 1987. The Department estimates FY 1987 expenditures to be \$11,857,526 which includes \$1,070,242 for state operations and \$10,787,284 for other assistance. The Governor recommends \$1,061,779 for state operations and \$10,579,018 for other assistance. The recommendation includes total reduction of \$522,408 from the State General Fund for program grants, reductions which are contained in H.B. 2049 and which were offset by increased federal funding. The recommendations include 3,696,673 meals in the Older Americans Act Nutrition Program and 226,829 low income in-home meals.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's FY 1987 recommendations.

Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee recommendations.

Senate Committee of the Whole  
Recommendations

The Senate Committee of the Whole concurs with the Committee's recommendations.

<u>Expenditure Summary</u>	<u>Senate Adjustments FY 87</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ --	\$ 1,061,779	\$ (5,700)
Other Assistance	--	10,579,018	--
TOTAL	<u>\$ --</u>	<u>\$11,640,797</u>	<u>\$ (5,700)</u>
State General Fund:			
State Operations	\$ --	\$ 567,060	\$ (5,700)
Other Assistance	--	1,150,218	--
TOTAL	<u>\$ --</u>	<u>\$ 1,717,278</u>	<u>\$ (5,700)</u>
FTE Positions	--	28.8	--

House Subcommittee Recommendations

The House Subcommittee concurs with the Senate recommendations with the following adjustment:

1. Deletion of \$5,700 from the State General Fund due to salary and wage savings which are available from the vacancy in the Secretary of the Department's position.

039.87

SUBCOMMITTEE REPORT

Agency: Department on Aging

Bill No. 196

Bill Sec. 5

Analyst: Timmer

Analysis Pg. No. 688

Budget Pg. No. 2-1

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 1,244,638	\$ 1,083,233	\$ --
Other Assistance	11,112,149	10,732,045	35,000
TOTAL	<u>\$12,356,787</u>	<u>\$11,815,278</u>	<u>\$ 35,000</u>
State General Fund:			
State Operations	\$ 722,095	\$ 563,315	\$ --
Other Assistance	1,525,331	1,176,382	35,000
TOTAL	<u>\$ 2,247,426</u>	<u>\$ 1,739,697</u>	<u>\$ 35,000</u>
FTE Positions	31.3	28.8	--

Agency Request/Governor's Recommendation

The agency requests a total of \$1,244,638 for state operations and \$11,102,149 for other assistance. The request includes funding of \$50,692 for 2.5 additional FTE positions, \$60,000 for six home-sharing programs, \$120,000 for a low income elderly home repair program, and \$10,000 for a rural in-home meals program.

The Governor recommends \$1,083,233 for state operations for 28.8 FTE positions. The Governor also recommends \$10,732,045 for other assistance and does not recommend funding for any new programs. The Governor's recommendation includes funding for 3,769,730 OAA Nutrition program meals at \$2.779 per meal and 236,777 meals for the Low Income In-Home Nutrition Program at \$2.2048 per meal.

Senate Subcommittee Recommendations

FY 1988. The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Addition of \$10,000 from the State General Fund to the Low Income In-Home Nutrition Program for a rural low income in-home meal program. The Subcommittee recommendation would provide 4,000 meals at a cost of \$2.50 per meal. The Subcommittee recommends that a proviso be attached to the Program Grants line item stating that not less than \$10,000 shall be provided for the rural program.

2. Addition of \$25,000 from the State General Fund to the state funded Older Kansans Employment programs. The Subcommittee's recommendation will allow a total of \$100,000 for the three existing programs.
3. The Subcommittee concurs with the Governor's recommendations for the Nutrition program in FY 1988 and restates its nutrition service and funding priorities of (1) Low Income In-Home Nutrition Program; (2) Home Delivered Meals; and (3) Congregate Meals programs. The Subcommittee learned that several area agencies have instituted efforts to maximize local contributions to the program and have realized gains in contributions through the attempts. The Subcommittee applauds those efforts and urges all area agencies to make every effort to increase local contributions.
4. The Subcommittee reviewed the agency's request for funding for a home-sharing program. The program would attempt to match older Kansans with college students in order to allow the older Kansans to remain in their homes while providing the students with a place to live in exchange for services such as maintenance. The Subcommittee is of the opinion that the home-sharing program has merit and urges the Department to pursue all possible avenues for implementation of the program including coordination through university or college housing offices.
5. The Subcommittee reviewed the Department's request for \$2,500 from the State General Fund for the purchase of a 20 mg. Bernoulli box to allow the upgrade of the Department's computer equipment. The Subcommittee does not recommend the additional funds for the box and does recommend that the agency purchase the box if savings in other areas of the operating budget can be found.

#### Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee recommendations.

#### Senate Committee of the Whole Recommendations

The Senate Committee of the Whole concurs with the Committee recommendations.

<u>Expenditure Summary</u>	<u>Senate Adjustments FY 88</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ --	\$ 1,083,233	\$ (11,612)
Other Assistance	35,000	10,767,045	(35,000)
TOTAL	<u>\$ 35,000</u>	<u>\$11,850,278</u>	<u>\$ (46,612)</u>
State General Fund:			
State Operations	\$ --	\$ 563,315	\$ (11,612)
Other Assistance	35,000	1,211,382	(35,000)
TOTAL	<u>\$ 35,000</u>	<u>\$ 1,774,697</u>	<u>\$ (46,612)</u>
FTE Positions	--	28.8	--

House Subcommittee Recommendations

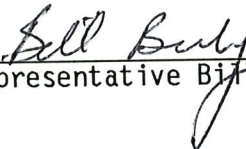
The House Subcommittee concurs with the Senate recommendations with the following adjustments:

1. Delete \$10,000 from the State General Fund for the proposed Low Income Rural In Home Meals program. The Subcommittee received information that some local entities are providing meals to rural elderly and commends those areas providing that service. The Subcommittee also strongly encourages other local agencies to pursue all possible avenues in order to provide meal services to rural elderly whenever possible. The Subcommittee also notes that the agency's original request would have provided an additional nutritionist position for coordination of the rural services and notes that the program would be difficult to implement without that staff.
2. Delete \$25,000 from the State General Fund for the state funded Older Kansans Employment programs. The recommendation provides a total of \$75,000 for the three existing programs.
3. Delete \$11,612 from the State General Fund, \$3,180 in per diem and \$8,432 for travel for the Advisory Council on Aging. The Subcommittee recommends that the Council be eliminated and that a bill be introduced to repeal the statutes creating the Council. The Subcommittee learned that the Council is no longer required by federal law and the Subcommittee is of the opinion that appropriate public involvement can be achieved through the area advisory councils.
4. The Subcommittee notes that the Department requested \$31,298 from Oil Overcharge Funds for a program for energy conservation consumer education for the elderly in Kansas. The Subcommittee believes the program has merit and would support funding for it from the Oil Overcharge Funds if this program were included in the Governor's recommendation for the overcharge funds.

5. The Subcommittee concurs with the Senate Committee's comments contained in item 3 which urge area agencies to make every effort to increase local contributions for the nutrition programs. The Subcommittee feels strongly that maximum local participation in every regard, financial and otherwise, is imperative if successful programs for the aging are to be realized in Kansas.
6. The Subcommittee notes that the distribution formula for funds from the State General Fund to the older Kansas employment programs do not coincide with the percentage of older population within the service areas. The Subcommittee recommends that the acting Secretary review the allocations in an effort to better distribute funds to the areas based on the percentage of elderly population.

  
\_\_\_\_\_  
Representative Harold Dyck  
Subcommittee Chairperson

  
\_\_\_\_\_  
Representative Harold Guldner

  
\_\_\_\_\_  
Representative Bill Brady

SUBCOMMITTEE REPORT

Agency: Park and Resources Authority      Bill No. 244      Bill Sec. 22  
 Analyst: West      Analysis Pg. No. 456      Budget Pg. No. 7-15

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 4,445,614	\$ 4,423,463	\$       --
Local Aid	500,000	500,000	--
Subtotal - Oper.	<u>\$ 4,945,614</u>	<u>\$ 4,923,463</u>	\$       --
Capital Improvements	604,228	600,622	--
TOTAL	<u>\$ 5,549,842</u>	<u>\$ 5,524,085</u>	<u>\$       --</u>
State General Fund:			
State Operations	\$ 2,314,924	\$ 2,215,418	\$       --
Capital Improvements	184,842	182,942	--
TOTAL	<u>\$ 2,499,766</u>	<u>\$ 2,398,360</u>	<u>\$       --</u>
FTE Positions	116.0	116.0	--

Agency Request/Governor's Recommendation

The Authority estimates current year state operations expenditures of \$4,445,614, a decrease of \$219 from the amount approved by the 1986 Legislature. The current year estimate makes several minor shifts in the approved budget. The Authority requests a supplemental State General Fund appropriation of \$200,000 with a corresponding reduction in expenditures from the Authority's fee fund due to lower than anticipated fee fund receipts. Subsequent to the receipt of the agency's budget, the Authority submitted a request for an additional supplemental appropriation from the State General Fund for \$101,113 to finance the repair of flood damage and replacement of stolen items at several parks. The Authority estimates payment of \$500,000 for federal aid to local units of government in FY 1987. In addition, the Authority's current year estimate provides \$604,228 including \$184,842 from the State General Fund for capital improvement projects.

The Governor recommends an FY 1987 state operations budget of \$4,423,463 including \$2,215,418 from the State General Fund. The recommendation represents a decrease from the Authority's current year estimate of \$22,151 in overall expenditures and \$99,506 from the State General Fund. The recommendation reflects the lapse of \$80,366 by H.B. 2049 and recommended State General Fund supplemental appropriations of \$59,151 to repair flood damage and replace stolen tools and \$121,715 to finance a shortfall in fee fund receipts. In addition, the Governor recommends increases of \$11,000 in expenditures from the Development and Promotions Fund and \$66,355 above the General Fees Fund from the Authority's current year estimate. The Governor concurs with the Authority's estimate for aid

to local units of government and recommends \$600,622 for capital improvements. The capital improvements recommendation reflects the lapse of \$1,900 by H.B. 2049.

Senate Subcommittee Recommendations

FY 1987. The Subcommittee concurs with the Governor's recommendations.

Senate Committee Recommendations

FY 1987. The Senate Committee concurs with the budget as submitted by the Subcommittee.

Senate Committee of the Whole Recommendations

FY 1987. The Senate Committee of the Whole concurs with the budget as submitted by the Committee.

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$       --	\$ 4,423,463	\$       --
Local Aid	--	500,000	--
Subtotal - Oper.	\$       --	\$ 4,923,463	\$       --
Capital Improvements	--	600,622	--
TOTAL	<u>\$       --</u>	<u>\$ 5,524,085</u>	<u>\$       --</u>
State General Fund:			
State Operations	\$       --	\$ 2,215,418	\$       --
Capital Improvements	--	182,942	--
TOTAL	<u>\$       --</u>	<u>\$ 2,398,360</u>	<u>\$       --</u>
FTE Positions	--	116.0	--



House Subcommittee Recommendations

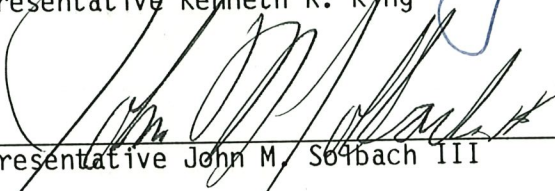
FY 1987. The House Subcommittee concurs with the budget as submitted by the Senate.



\_\_\_\_\_  
Representative James Lowther  
Subcommittee Chairperson



\_\_\_\_\_  
Representative Kenneth R. King



\_\_\_\_\_  
Representative John M. Sobach III

503.87

SUBCOMMITTEE REPORT

Agency: Park and Resources Authority      Bill No. 255      Bill Sec. 4  
 Analyst: West      Analysis Pg. No. 456      Budget Pg. No. 7-15

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 5,363,229	\$ 4,481,851	\$ 40,408
Local Aid	500,000	500,000	--
Subtotal - Operating	<u>\$ 5,863,229</u>	<u>\$ 4,981,851</u>	<u>\$ 40,408</u>
Capital Improvements	2,465,500	263,000	(20,000)
TOTAL	<u><u>\$ 8,328,729</u></u>	<u><u>\$ 5,244,851</u></u>	<u><u>\$ 20,408</u></u>
State General Fund:			
State Operations	\$ 2,991,951	\$ 2,259,463	\$ 40,408
Capital Improvements	1,965,500	263,000	(20,000)
TOTAL	<u><u>\$ 4,957,451</u></u>	<u><u>\$ 2,522,463</u></u>	<u><u>\$ 20,408</u></u>
FTE Positions	123.0	115.0	1.0

Agency Request/Governor's Recommendation

The Authority requests an FY 1988 state operations budget of \$5,363,229. Funding for the request includes \$2,991,951 from the State General Fund, \$2,349,778 from the Authority's fee fund, and \$21,500 from other funding sources. The Authority's request includes funding for 123.0 FTE positions, an increase of 7.0 FTE positions from the current authorized level of 116.0 FTE positions. The Authority's FY 1988 budget request for expenditures from the General Fees Fund is based on anticipated fee increases for camping and motor vehicle permits. The fee increases approved subsequent to submission of the FY 1988 budget are less than the estimated fee increases. The FY 1988 request includes \$58,293 and 1.0 FTE position for operating expenditures associated with Phase I development of Hillsdale State Park and \$681,238 to continue the use of inmate work crews in the state park system.

The Governor recommends a FY 1988 state operations budget of \$4,481,851. Funding for the FY 1988 recommendation includes \$2,259,463 from the State General Fund, \$2,215,888 from the General Fees Fund, and \$6,500 from other funding sources. The Governor's recommendation includes funding for 115.0 FTE positions, a reduction of 1.0 FTE position from the current year recommendation. The Governor recommends the elimination of a 1.0 FTE Secretary I position in the Administration program. The Governor does not recommend funding for operation of Hillsdale State Park.

Local Aid. For FY 1988, the Authority estimates expenditures of \$500,000 for financing the development of local recreational facilities, an amount unchanged from other FY 1987 estimate. Actual expenditures totaled

\$315,968 in FY 1986. Funding for such projects is provided through the federal Land and Water Conservation Fund. The Governor concurs with the estimates for aid to local units of government for both years.

Capital Improvements. For FY 1988 the Authority requests \$2,465,500 including \$1,965,500 from the State General Fund for 20 capital improvement projects. Of the amount requested \$1,000,000 including \$500,000 from the State General Fund would be for Phase I development of Hillsdale State Park and \$475,000 from the State General Fund would be utilized to match state highway funds to complete previously authorized state park road projects which have not been completed due to a lack of federal funds. The Governor recommends \$263,000 from the State General Fund for ten capital improvement projects in FY 1988.

### Senate Subcommittee Recommendations

FY 1988. The Subcommittee concurs with the Governor's recommendations, with the following adjustments:

1. Add \$16,908 from the State General Fund and 1.0 FTE position to restore the Secretary I position recommended for elimination by the Governor. The Subcommittee notes that the position currently is filled and that elimination of the position would leave two secretary positions to respond to the three administrative functions and respond to the public.
2. Add \$3,500 from the State General Fund for temporary employment associated with inmate work crews at Lake Crawford State Park. The Subcommittee notes that the two full-time employees assigned to the park will have other responsibilities this summer and the lack of funds for temporary help could result in the loss of the use of inmates at this park.
3. Add \$20,000 from the State General Fund to allow the acquisition of two new trucks. The Subcommittee notes that state purchasing rules and regulations do not permit the purchase of used equipment and wishes to comment that it may be short-sighted to not allow agencies to take advantage of good deals that the marketplace might present.
4. Deduct \$20,000 from the amount recommended for capital improvements in order to finance the recommended truck addition. The Subcommittee concurs with the recommendation of the Joint Committee on State Building Construction that the anticipated projects be listed as a proviso to the capital improvements line item but recommends a list of projects slightly different from those recommended by the Joint Committee based on information received from the agency that more maintenance-type projects may be able to be performed for the same amount of funding. The projects recommended by the Subcommittee include:

Maintenance Building -- Wilson State Park  
Road Gravel -- Prairie Dog, Webster, and Cedar Bluff State Parks  
Consulting Services -- Lake Scott State Park

Area Lights -- Melvern State Park  
 Park Renovation -- Lake Scott and Lake Meade State Parks  
 Water Distribution -- Tuttle Creek and Webster State Parks  
 Remodeling and Repairing Buildings -- Pomona, Wilson, Fall River  
 Melvern, Clinton, and El Dorado State Parks  
 Sewage Disposal Projects -- Cheney, Milford, Wilson, Perry,  
 El Dorado, Toronto, and Glen Elder State Parks

5. The Subcommittee reviewed a request for additional funding to protect against a possible rise in the price of gasoline but did not receive any information regarding the number of gallons or cost per gallon the current recommendation would provide. The Senate Subcommittee would urge the House Subcommittee to review this matter in greater detail and make any required adjustments. In addition, the Subcommittee urges that the Authority take advantage of bulk purchase and any possible negotiated arrangements in order to reduce fuel costs.
  
6. The Subcommittee received information from the agency regarding a proposed project for construction of a year-round shelter building at Glen Elder State Park. The project, as proposed, would cost \$36,000 with private donations being utilized for 50 percent of the project. While the Subcommittee does not recommend funding for the project at this time, the Subcommittee strongly endorses the concept of public/private partnerships in developing facilities in the state parks and recommends that this proposal be closely examined by the appropriate committees for possible inclusion at a later date.

The following table summarizes estimated expenditures, receipts, and balances for the Park Authority's General Fees Fund, based on the Senate Subcommittee's recommendations:

<u>Resource Estimate</u>	<u>Actual FY 1986</u>	<u>Estimated FY 1987</u>	<u>Estimated FY 1988</u>
Beginning Balance	\$ 425,445	\$ 312,889	\$ 100,000
Net Receipts	1,805,100	1,980,000	2,218,000
Total Funds Available	<u>\$ 2,230,545</u>	<u>\$ 2,292,889</u>	<u>\$ 2,318,000</u>
Less: Expenditures*	1,917,656	2,192,889	2,218,000
Ending Balance	<u>\$ 312,889</u>	<u>\$ 100,000</u>	<u>\$ 100,000</u>

\* Includes nonreportable expenditures.

Senate Committee Recommendations

FY 1988. The Senate Committee concurs with the budget as submitted, with the following additional recommendations:

1. The Committee recommends that the issue of financing infrastructure improvements for the state park system be reviewed during the 1987 interim.
2. The Committee notes that the Joint Committee on State Building Construction is reviewing the status of state park road projects with the Department of Transportation and will have a recommendation later in the session.
3. The Committee encourages projects similar to the proposed Glen Elder resort project which include substantial involvement and contributions from the private sector and local units of government.
4. Deduct \$4,471 from the State General Fund appropriation for the Administration program to allow for a budgeted turnover rate of 1.0 percent.
5. Deduct \$7,786 from the State General Fund appropriation for the Park Operations program to increase the budgeted turnover rate of 0.7 percent to 1.0 percent.

Senate Committee of the Whole Recommendation

FY 1988. The Senate Committee of the Whole concurs with the budget as submitted by the Committee.

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 28,151	\$ 4,510,002	\$ (24,290)
Local Aid	--	500,000	--
Subtotal - Operating	<u>\$ 28,151</u>	<u>\$ 5,010,002</u>	<u>\$ (24,290)</u>
Capital Improvements	(20,000)	243,000	--
TOTAL	<u><u>\$ 8,151</u></u>	<u><u>\$ 5,253,002</u></u>	<u><u>\$ (24,290)</u></u>
State General Fund:			
State Operations	\$ 28,151	\$ 2,287,614	\$ (24,290)
Capital Improvements	(20,000)	243,000	--
TOTAL	<u><u>\$ 8,151</u></u>	<u><u>\$ 2,530,614</u></u>	<u><u>\$ (24,290)</u></u>
FTE Positions	1.0	116.0	--

House Subcommittee Recommendations

FY 1988. The House Subcommittee concurs with the budget submitted by the Senate, with the following adjustments:

1. The Subcommittee commends the Authority for its efforts in eradicating the musk thistle (and other noxious weeds) and encourages the Authority to maintain the effort and cooperate to the fullest extent possible with federal, state, local, and private groups to continue musk thistle eradication on adjacent lands.
2. Delete \$20,000 from park operations associated with the acquisition of two trucks. The Subcommittee notes that the requested trucks may not be required after the creation of the Department of Wildlife and Parks.
3. Delete \$4,290 associated with temporary clerical assistance for the Administration program.
4. The Subcommittee does not concur with the recommendation of the Senate Committee that the issue of financing infrastructure improvements for the state park system be studied during the 1987 interim. The Subcommittee notes that the proposed topic is very similar to the park study conducted during the 1986 interim and that the creation of the Department of Wildlife and Parks may result in different plans for financing park infrastructure improvements than are currently utilized.
5. The Subcommittee recommends that the Director of the Park Authority (or his successor in interest) be authorized at his discretion to transfer \$10,000 from the Park Authority General Fees Fund to the Fish and Game Fee Fund at the end of FY 1988 for the first installment on funds advanced by the Commission on the Lake Scott renovation project.
6. The Subcommittee strongly urges that increased cooperation occur between the Park Authority and the Department of Transportation regarding park road maintenance. The Subcommittee reviewed previous agreements between the two agencies and reports that road maintenance is not being performed in some parks. The Subcommittee notes that poor park road conditions could damage the state's increased efforts in developing the tourism industry.
7. The Subcommittee reviewed a request from the Authority about a proposed road construction project at El Dorado State Park where the private marina operator would construct a road to the marina with private funds and deduct the cost of the road from fees paid by the marina operator to the Authority. The Subcommittee concurs with the project but cautions the Authority to carefully review all legal documents involved with the project to avoid any possible future complications.
8. The Subcommittee recommends the introduction of legislation to clarify the power of the Authority to not require motor vehicle permits of persons going to private lodges or commercial areas developed within a state park pursuant to K.S.A. 1986 Supp. 74-4510(e).

9. The Subcommittee recommends the introduction of legislation to allow the Authority to not require a motor vehicle permit from members of the media involved in covering special events at a state park. The Subcommittee further recommends that pending the passage of such legislation any members of the media who are covering a special event at a state park be issued a special permit for the purpose of sightseeing pursuant to K.S.A. 1986 Supp. 74-4509b(d)(2).

  
\_\_\_\_\_  
Representative James Lowther  
Subcommittee Chairperson

  
\_\_\_\_\_  
Representative Kenneth R. King

  
\_\_\_\_\_  
Representative John M. Solbach III

**SUBCOMMITTEE REPORT**

**Agency: Department of Health  
and Environment**

**Bill No. 244**

**Bill Sec. 19**

**Analyst: Timmer**

**Analysis Pg. No. 672**

**Budget Pg. No. 6-1**

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$29,366,374	\$28,847,252	\$ --
Aid to Local Units	7,822,315	7,757,072	--
Other Assistance	9,958,770	9,959,770	--
TOTAL	<u>\$47,147,459</u>	<u>\$46,563,094</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$13,437,875	\$12,902,579	\$ --
Aid to Local Units	1,716,932	1,651,689	--
Other Assistance	--	--	--
TOTAL	<u>\$15,154,807</u>	<u>\$14,554,268</u>	<u>\$ --</u>
FTE Positions	617.2	617.2	--

Agency Request/Governor's Recommendation

The Department requests a total budget of \$47,147,459 for FY 1987 with 617.2 FTE positions. The agency's request includes funding of \$13,437,875 from the State General Fund for state operations, of which \$400,000 is designated for the Prenatal Care Collaborative Program initiated during the 1986 Session. The request also includes \$15,944,673 for state operations from other funding sources, primarily federal. The agency estimates expenditures for aid to local units will be \$6,105,383, of which \$1,716,932 is from the State General Fund. In addition, \$9,958,770 in food vouchers of the federal Women, Infants, and Children (WIC) nutrition program will be distributed. The request includes \$17,068,664 for salaries and wages and \$12,297,710 for other operating expenditures.

The Governor recommends a revised budget of \$46,563,094 for FY 1987, a reduction of \$584,365 from the approved budget. The Governor's recommendations include the lapse of \$535,296 from the State General Fund appropriation for state operations and \$65,243 from the aid to local units State General Fund appropriations. The reductions in state funding for local units were offset by the Department through distribution of additional Maternal and Child Health Block Grant funds. Also, six new federal grants totaling \$172,749 have been received by the Department and are included in the Governor's FY 1987 recommendations. The Department's State General Fund reductions were contained in 1987 H.B. 2049.



Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the Governor's FY 1987 recommendations for the Department of Health and Environment.

Senate Committee Recommendation

The Senate Committee concurs with the Senate Subcommittee.

Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the Senate Committee recommendation.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 87</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ --	\$28,847,252	\$ --
Aid to Local Units	--	7,757,072	--
Other Assistance	--	9,959,770	--
TOTAL	<u>\$ --</u>	<u>\$46,563,094</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$ --	\$12,902,579	\$ --
Aid to Local Units	--	1,651,689	--
Other Assistance	--	--	--
TOTAL	<u>\$ --</u>	<u>\$14,554,268</u>	<u>\$ --</u>
FTE Positions	--	617.2	--

House Subcommittee Recommendations

The House Subcommittee concurs with the Senate recommendations, with the following observation:

1. The Subcommittee reviewed the Community Right-to-Know legislation and would request a Governor's Budget Amendment for \$3,289 for FY 1987 to provide for the hiring of the director of the activity late in FY 1987. See item number 19 in the FY 1988 Subcommittee report for more information.

264.87

**SUBCOMMITTEE REPORT**

Agency: Department of Health  
and Environment

Bill No. 196

Bill Sec. 4

Analyst: Timmer

Analysis Pg. No. 672

Budget Pg. No. 6-1

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$40,870,762	\$29,822,561	\$ (336,963)
Aid to Local Units	11,129,880	8,107,536	350,000
Other Assistance	14,089,340	12,912,500	--
TOTAL	<u>\$66,089,982</u>	<u>\$50,842,597</u>	<u>\$ 13,037</u>
State General Fund:			
State Operations	\$21,524,885	\$14,038,444	\$ (24,185)
Aid to Local Units	4,739,276	1,716,932	350,000
Other Assistance	1,176,840	0	--
TOTAL	<u>\$27,441,001</u>	<u>\$15,755,376</u>	<u>\$ 325,815</u>
FTE Positions	735.0	603.2	(5.5)

Agency Request/Governor's Recommendation

The Department of Health and Environment requests a total budget of \$66,089,982 for FY 1988. The request includes funding of \$20,611,872 for salaries and wages for 735.0 FTE positions, \$16,049,074 for contractual services, \$1,824,835 for commodity purchases, \$2,044,981 for capital outlay, and \$340,000 for debt service. A total of \$21,524,885 is requested from the State General Fund for state operations, \$4,739,276 for aid to local units and \$1,176,840 for other assistance.

A total FY 1988 budget of \$50,842,597 is recommended by the Governor for the Department. The recommendation includes \$17,094,531 for salaries and wages, \$12,377,356 for other operating expenditures and \$350,674 for capital outlay. A total of \$8,107,536 is recommended for aid to local units, a 4.5 percent increase over the revised FY 1987 recommendation. Twenty positions are eliminated, most due to the loss of federal funds. In addition, six new positions are recommended, three of which are federally funded and three state funded.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Deletion of \$236,963 from the State General Fund and deletion of 5.5 FTE positions from the agency's salary and wage budget. The Subcommittee's action deletes the position and the funding for a Management Analyst II, an Office Assistant III, and a Health and Environment Analyst in the Administrative Division; an Office Specialist in Community Health; and a .5 FTE Programmer in Office Systems and Computing. All of the above positions were vacant as of February 17, 1987. In addition the Subcommittee action deletes 1.0 FTE and funding for a Health Promotion Administrator which will be vacant as of May 18, 1987, and deletes funding for the Special Assistant to the Secretary position.
2. Addition of \$312,778 from the State General Fund and deletion of the same amount from the transfer from the Conservation Fee Fund. The Subcommittee's recommendation will provide Conservation Fee Funds (\$267,222) for 36 percent of the state activities in the Environmental Remediation program with funding from the State General Fund (\$475,061) for the remainder with the total being \$742,283. The Subcommittee is of the opinion that the remediation activities conducted by this Bureau involve oil and gas related pollution or activity 36 percent of the time.
3. Addition of \$350,000 from the State General Fund to the Aid to Local Units -- General Public Health Program line item. The recommendation will provide a total of \$1,604,506 for general health formula funding in FY 1988. The funding for the Subcommittee's recommendation is to include \$100,000 to be deleted from the Prenatal Care Collaborative Program line item, leaving \$400,000 from the State General Fund for that program.
4. The Subcommittee expresses concern about the equity of the distribution of the Prenatal Care Collaborative Program funding and asks the House Subcommittee to review the distribution process of those funds.
5. The Subcommittee notes that the Department had requested an Office Assistant II to microfilm death records from 1911 to 1945 and marriage licenses from 1913 to 1973. The Subcommittee concurs with the Department's concerns about confidentiality of vital statistics records but is of the opinion that such records could safely be microfilmed by correctional inmates and urges the Department to investigate that possibility with the Department of Corrections.
6. The Subcommittee concurs with the Governor's recommendation for \$298,052 for the purchase of vaccines and drugs for distribution to local health departments. The Subcommittee also strongly encourages the Department to pursue any method for the purchase of drugs which will provide the maximum number of doses at the lowest possible price.
7. The Subcommittee makes a technical amendment to the bill to include transfer language from the Health Care Stabilization Fund to the Medical Care Facilities Risk Management Program Fund.

8. The Subcommittee recommends the introduction of legislation to allow local units which conduct food service and lodging inspections be reimbursed at 80 percent of fees. Local units are currently reimbursed at 60 percent of fees.
9. The Governor's recommendations deletes the funding and positions of the Environmental and Health Planning Division. The Subcommittee concurs with the Governor's recommendation but notes that the planning staff had also been conducting the credentialing activities. The Subcommittee does not recommend repeal of the Credentialing Act and does recommend that the credentialing responsibilities be assigned to existing staff in the Department.
10. The Subcommittee reviewed the agency's request and the Governor's recommendation concerning the Central States Low-Level Radioactive Waste Compact and concurs with the Governor's recommendation for creation of a fund with a 0 limitation for receipt of funds relating to the Compact. No funding is provided. The Subcommittee highlights this issue as one which will need to be reviewed later in the Session when the Legislature makes a decision regarding the Compact.
11. The Subcommittee received testimony from the Acting Secretary of Health and Environment regarding new federal Community Right-to-Know legislation and the state's responsibilities due to the law. The Subcommittee notes that the issue may have a significant fiscal note and will need to be reviewed later in the Session.

#### Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee recommendation with the following adjustment:

1. Deletion of \$18,759 from the State General Fund due to turnover savings available because of an increase in the turnover rate from 3.5 percent to 3.7 percent.

#### Senate Committee of the Whole

The Senate Committee of the Whole concurs with the Senate Committee's recommendation.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 87</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ (355,722)	\$29,466,839	\$ 511,533
Aid to Local Units	350,000	8,457,536	(350,000)
Other Assistance	--	12,912,500	--
TOTAL	<u>\$ (5,722)</u>	<u>\$50,836,855</u>	<u>\$ 161,533</u>
State General Fund:			
State Operations	\$ (29,907)	\$14,008,537	\$ 176,497
Aid to Local Units	350,000	2,066,932	(350,000)
Other Assistance	--	--	--
TOTAL	<u>\$ 320,093</u>	<u>\$16,075,469</u>	<u>\$ (173,503)</u>
FTE Positions	(5.5)	597.7	6.5

House Subcommittee Recommendations

The House Subcommittee concurs with the Senate recommendations with the following adjustments:

1. Deletion of \$350,000 from the State General Fund for the aid to local units -- general public health programs. The recommendation deletes the additional funding added by the Senate and allows a total of \$1,254,506 in state funding for general health programs in FY 1988, the same amount approved for FY 1987 by the Legislature and as the Governor's FY 1988 recommendation.
2. Deletion of \$194,000 and 2.0 FTE positions from the Perinatal grant which the Department has made to the University of Kansas Medical Center and Wesley Medical Center in Wichita. The Subcommittee's recommendation eliminates funding for the perinatal program from the federal Maternal and Child Health Block Grant. The Subcommittee recommends that the \$194,000 from the federal funds be used for the Mother and Infants (M&I) programs, also known as the Prenatal Care Collaborative Project. This recommendation will restore the \$100,000 for the program deleted by the Senate as well as provide funding of \$94,000 for additional projects. A total of \$594,000 will now be available for the prenatal care collaborative project (\$400,000 SGF and \$194,000 MCH).
3. The Subcommittee learned that the Department's highest staffing priority is an Epidemiologist. The Subcommittee recommends that the funding previously intended for the Special Assistant to the Secretary (\$53,767) be provided for the Epidemiologist position. It was also learned that the Department may be able to secure the services of a temporary federal epidemiologist to be assigned to Kansas for a period of up to two years. The Subcommittee is of the opinion that such an arrangement would serve the state well and that the Department should pursue this possibility.

4. Addition of \$42,719 and 1.0 FTE position for the Health Promotion Administrator. The Subcommittee's recommendation provides funding for the position for the full fiscal year. The Subcommittee learned that the staff person in the position has not announced a retirement date as was indicated in the Senate reports. The Subcommittee directs the Department not fill the position if the person should retire in FY 1988 and notes that this position should be reviewed during the 1988 Session.
5. The Subcommittee reviewed several proposals regarding the Division of Policy and Planning and possible reorganization of that Division and its activities. The Subcommittee notes that because federal National Health Planning Funds are no longer available, most of the Division's planning staff were deleted in the Governor's recommendations. At this time, the Division Director and the staff for Office Information and Systems remain. The Subcommittee does not recommend the addition of staff at this time but notes that when the new Secretary is appointed this summer, and if there is a reorganization, staffing for the Division may need to be requested.
6. The Subcommittee learned that due to the elimination of federal National Health Planning Funds and the deletion of the staff which had been funded by those funds, the staff assigned to the Credentialing activities of the Department have also been eliminated. The Subcommittee is of the opinion that credentialing is an important function of the Department and notes that the Department supplied a total fiscal note for the activities of \$58,950 to include one professional staff person, one clerical staff, \$4,731 for other operating expenses, and \$7,160 for travel and subsistence for the members of the Credentialing Technical Committee and the Health Planning Project Reviewer. With the passage of Senate Bill 339 by the House, the Subcommittee would favorably review a Governor's Budget Amendment for this activity and highlights this item for Omnibus Session consideration should a GBA not be received.
7. Addition of \$11,988 and 1.0 FTE Office Assistant III position deleted by the Senate. The Subcommittee learned that this position is the only one assigned to inventory control, an activity the Subcommittee considers very important.
8. The Subcommittee recommends acceptance of an AIDS Surveillance Grant which the Department anticipates will become available to Kansas in FY 1988. The Subcommittee learned that because Kansas has documented over 50 cases of AIDS, federal funding of \$59,828 is anticipated of which \$48,328 would be for salaries and wages for 2.0 FTE limited term positions and \$11,500 would be for other operating expenditures.

9. The Subcommittee notes that Section 10 of S.B. 196, the Department's appropriation bill, would require the Department to receive approval from the Governor before federal grants may be expended. The Subcommittee notes that the Department, as well as other state agencies, expends a significant amount of staff time and effort in grant preparation and application activities and questions the timing of the Governor's proposed review. The Subcommittee believes it is more appropriate to review the potential for grant funding before resources are expended on seeking that funding and requests consideration be given by the Division of the Budget for review of grants earlier in the process.
10. The Final Report on the Kansas Household Hazardous Waste Collection Days Project was submitted by the Department and the Subcommittee notes that it was a successful program with a total of 510 participants and 45,220.5 pounds of waste collected. The Subcommittee is of the opinion that the program has merit and that the Department should investigate funding mechanisms other than 100 percent state funding in order to allow it to be implemented at another time.
11. Delete \$56,669 from the State General Fund and increase funding from the Conservation Fee Fund by the same amount. The Subcommittee concurs with the Senate recommendation that would provide funding for the Environmental Remediation program from the Conservation Fee Fund at a level equivalent to the percent of the effort of the Bureau which involves the oil and gas industry. The Subcommittee's recommendation is based on revised estimates of expenditures for the activities in FY 1987 and include an inflation factor of 2 percent as well as the Department's indirect cost factor.
12. Addition of \$47,000 and 2.0 FTE positions for the Business Office of the Department. The Subcommittee learned that fees collected by the Department have not been reviewed or revised in an orderly fashion for many years and, therefore, many fees no longer cover a sufficient portion of the cost of a program. In addition, some activities which should be fee supported are not. The additional positions would provide staff to review existing fees for their appropriateness and also would allow the Department to have staff to provide better collection activities. Also, the Subcommittee believes that the additional fees collected by the Department will more than offset the cost of the personnel.
13. The Subcommittee reviewed the Special Bequest Fund of the Crippled and Chronically Ill Children program. The Subcommittee understands that the fund has been used to provide services and equipment to children in need in the past and commends that use of the funds. The Subcommittee would encourage continued use of this fund for direct benefit of children, especially in a time when the state is unable to provide funding for additional services due to the fiscal situation.

14. The Subcommittee recommends that the expenditure limitation on the Early Identification and Intervention federal fund be increased from \$10,545 to \$114,840 due to the extension of the funding for another fiscal year. In addition, in order to reinstate the program which was deleted in the Governor's recommendations, 1.5 FTE positions are added.

15. The Subcommittee recommends that the expenditure limitations on the following federal funds be increased in order to use all anticipated federal funds in FY 1988.

a. EPA Hazardous Waste Fund	\$12,752
b. EPA Underground Storage Tank Fund	4,816
c. EPA PCB Compliance Inspection Fund	4,073
d. EPA Construction Grant Program Maintenance	17,300
e. Underground Injection Control Fund	16,500
f. Water Wellhead Protection Fund	2,700
g. National Groundwater Strategy Fund	13,800

16. The Subcommittee recommends that two AIDS federal funds, Alternate sites HTLV-III test and AIDS project -- education and risk reduction be No Limit funds and that a proviso limiting state operation expenditures from these sources be included in the appropriation bills.

17. The Subcommittee learned that the Department is recommending a review of the fees charged on asbestos business licenses and asbestos employee certifications. The Department has had the fees in effect for one year and approximately \$25,000 has been collected. Because the Department is of the opinion that the two abovementioned fees would provide limited new revenues, a "project evaluation" fee is being proposed at this time. The proposed fee could be tied to the size of the asbestos removal project and would be collected to recover the costs involved in the review of project plans for compliance with agency regulations and to cover the cost of the inspection. The Department indicates that statutory authority would be required to implement the new fee and the Subcommittee recommends the introduction of the appropriate legislation. The Subcommittee also notes that the FY 1986 appropriation for the asbestos program was approximately \$60,000, substantially below the \$25,000 collected.

18. The Subcommittee recommends the addition of \$7,000 from the State General Fund to allow the Department to contract for a study of the laboratory and its equipment and also of the fee structure of the laboratory. A study of the lab and its equipment would include a review of the equipment currently in the lab, its expected lifespan, maintenance needs, replacement needs as well as a methods of raising funds through fees or co-pay arrangements through which additional or replacement equipment could be financed in a routine manner.



19. The Subcommittee reviewed federal Community Right-to-Know legislation and its potential impact on the state of Kansas. It was learned that the legislation mandates activities which the Department and the Adjutant General will need to implement. The Department submitted a fiscal note of \$3,289 for FY 1987 and \$384,307 for FY 1988. The fiscal note including funding \$226,779 for 11.0 FTE positions which are to be phased in over FY 1988, operating expenditures of \$117,887 and one-time equipment purchases of \$39,641. It is anticipated that the on-going cost to the state in FY 1989 will be approximately \$398,525. The Subcommittee understands that the Governor is reviewing the issue and that a Budget Amendment will be submitted. The Subcommittee recognizes that funding will need to be provided to the Department if the program is to be implemented and highlights this as an item for Omnibus consideration.
  
20. The issue of the Central States Low Level Radioactive Waste Compact and its impact on the funding needs of Health and Environment was reviewed. The Subcommittee received information that if Kansas is chosen as host state for the compact, expenditures of \$127,235 could be anticipated for FY 1988 with \$21,500 for a Geologist for six months of the year, \$5,735 for other operating expenditures, and \$100,000 for contractual geological studies. The Department noted that a potential source of funding for the FY 1988 activities would be Department of Energy surcharge monies of approximately \$250,000 which will be available around January 1, 1988. The Department anticipates that expenditures will be approximately \$600,000 in FY 1989 and \$140,000 in FY 1990 and that surcharge funds and license fees will be available, although not until January, 1990.

The Department also submitted a fiscal note for the scenario where Kansas would withdraw from the Compact and own and operate its own facility under an Authority. The fiscal note is anticipated to be approximately the same as above for the Department with costs of \$140,000 projected beyond FY 1990 except that funding would be primarily from the State General Fund. In addition, the Department projected operating costs of \$375,000 for the Authority beginning in FY 1988 and continuing and a site purchase cost of \$1.1 million. The Subcommittee highlights this as an item for discussion during the Omnibus Session.

21. The Federal Department of Health and Human Services has mandated the use of a new survey system called "Patient Care and Services (PaCS)" for all surveys of facilities for Medicare and Medicaid certification. The Subcommittee learned that the Department currently does not have the staffing levels necessary to implement the PaCS system and that notification has been received from the Federal government that the system must be implemented. The Subcommittee understands that a Governor's Budget Amendment is being developed. The fiscal note submitted by the Department would request 10.0 FTE positions and total funding of \$323,083 in FY 1988 and an additional 5.0 FTE positions and costs of \$160,517 for FY

1989. Funding for the new positions and operating costs would be from Medicare (5.82 percent of the total cost) and Medicaid (94.18 percent of the cost) for the Department. A state match would be required and would be in the Department of Social and Rehabilitation Services budget.

22. The Subcommittee feels strongly that more survey teams for the mental retardation facilities of the state are needed and therefore recommends the addition of 3.0 FTE positions, two Qualified Mental Retardation Professionals and one Registered Nurse, and funding of \$102,327 to be added to the Department's budget. The recommendation would provide total staffing of 6.0 FTE positions, a level of staffing which would allow 3 two person survey teams which could be rotated, rather than the single team currently assigned to the surveys. Funding for the recommendation would be from the State General Fund (\$45,024) and from Title XIX (\$57,303).
23. The Subcommittee notes ongoing problems in the area of Vital Statistics and requests a study of Vital Statistics be conducted and a report be submitted to the Legislature by January 11, 1988. The study should review the computer status of Vital Statistics and future needs as well as fees collected by the Department through Vital Statistics and possible revisions of those. The Subcommittee notes that currently Vital Statistics "makes" money for the state, i.e., more fees are collected than the cost of the Vital Statistics program. While this situation may be appropriate, the Subcommittee feels that an overview of Vital Statistics is needed and recommends \$7,000 to allow a contract with an independent consultant for the study.
24. The Subcommittee discussed the need for legal counsel in the Environmental Remediation, the Bureau assigned to State Superfund cleanup activities. The Subcommittee notes that some companies are trying to cleanup the spills and pollution for which they are responsible without going through the courts and the Subcommittee commends them for that action. In addition, the Subcommittee notes that the Pollution Discharge Gift Fund allows companies to contribute gifts to the costs of cleanup without admitting guilt. The Subcommittee makes no recommendation for the addition of legal staff to be assigned to the remediation activities only, but does note that such an assignment could serve the state well especially when costly legal action could be avoided.
25. The Subcommittee recommends that a technical adjustment be made to S.B. 196 to correct a posting error of \$100,000 in the operating expenditures line item.
26. The Subcommittee learned that the Department's Preventive Health Block Grant funds have been reduced by \$9,950 in FY 1987 due to audit exceptions received by the Crime Victims Reparations Board, the recipient of the Rape Prevention Grant. The Subcommittee reviewed the request of the Department during the last Legislative Session to provide the same level of funds for the Rape Prevention

Grant but through a grant rather than an automatic transfer as has been the case. The Department's request was reviewed and approved by both Houses but the appropriation bill for Crime Victims was not amended to reflect the change last session. The Subcommittee expresses concern that the Preventive Health Block Grant funds for the Department should be reduced by the federal agency even though the audit exception was found in Crime Victims. In addition, the Subcommittee again recommends that the funding be provided at the level of \$35,235 to Crime Victims as a grant rather than a transfer. Also, the Subcommittee understands that Crime Victims Board expressed concern about the routine reporting procedures that the Department normally requires of all its grantees and recommends that the Department and Crime Victims arrange a reporting system which will not unduly strain the Crime Victims staff but will avert the possibility of further audit exceptions.

27. Addition of \$18,759 from the State General Fund to provide a turnover rate of 3.5 percent as recommended by the Governor rather than 3.7 percent recommended by the Senate.



---

Representative J. Santford Duncan  
Subcommittee Chairperson



---

Representative Duane Goossen



---

Representative Jack Shriver

SUBCOMMITTEE REPORT

Agency: Youth Center at Topeka

Bill No. --

Bill Sec. --

Analyst: Howard

Analysis Pg. No. 497

Budget Pg. No. 4-93

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 6,328,462	\$ 6,288,796	\$ --
General Fee Fund	44,648	44,648	--
Federal Education Aid	115,105	115,105	--
Subtotal - Operating	<u>\$ 6,488,215</u>	<u>\$ 6,448,549</u>	<u>\$ --</u>
Capital Improvements:			
State Institutions			
Building Fund	\$ 76,745	\$ 76,745	\$ --
TOTAL	<u>\$ 6,564,960</u>	<u>\$ 6,525,294</u>	<u>\$ --</u>
Budgeted Census	200.0	200.0	--
FTE Positions	206.0	206.0	--

Agency Request/Governor's Recommendation

The agency estimates FY 1987 operating expenditures of \$6,488,215, a reduction of \$7,191 from the amount approved by the 1986 Legislature. The Governor recommends FY 1987 operating expenditures of \$6,448,549, a reduction of \$39,666 from the agency revised request. The recommendation reflects funds lapsed by H.B. 2049 in salaries and wages. The reduction converts three of the five paid holidays in FY 1987 to compensatory time. The Governor's recommendation includes \$6,288,796 from the State General Fund, \$44,648 from the Youth Center at Topeka Fee Fund and \$115,105 from federal education funds.

Senate Subcommittee Recommendations

The Subcommittee concurs with the recommendations of the Governor with the following comment:

1. The Subcommittee would note the youth center's concern about a potential shortfall in salaries and wages during FY 1987. The Governor's recommendation increases the FY 1987 turnover rate from the budgeted rate of 2.41 percent to 2.74 percent for an additional turnover reduction of \$10,633. The agency is also concerned about the amount of \$38,799 identified by the Governor for reappropriation to FY 1988. The Subcommittee suggests that the House Committee review projected expenditures at the time of

their review to determine if adjustments need to be made in salaries and wages or other operating expenditures.

Senate Committee Recommendation

The Senate Committee concurs with the recommendation of the Subcommittee.

Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendations of the Committee.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 87</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ --	\$ 6,288,796	\$ (122,000)
General Fee Fund	--	44,648	--
Federal Education Aid	--	115,105	--
Subtotal - Operating	<u>\$ --</u>	<u>\$ 6,448,549</u>	<u>\$ (122,000)</u>
Capital Improvements:			
State Institutions			
Building Fund	\$ --	\$ 76,745	\$ --
TOTAL	<u>\$ --</u>	<u>\$ 6,525,294</u>	<u>\$ (122,000)</u>

The House Subcommittee concurs with the recommendations of the Senate with the following exceptions:

1. The House Subcommittee identified savings totaling \$132,112 in the following areas:
  - a. \$88,000 in salaries and wages;
  - b. \$29,000 in utilities; and
  - c. \$15,112 in food.

Of the amount, \$10,112 was inadvertently included in the Governor's recommendation for reappropriations to FY 1988. This Subcommittee recommends that the remaining \$122,000 identified as savings be lapsed.

*David Miller*

Representative David Miller  
Subcommittee Chairperson

*Robert Vancrum*

Representative Robert Vancrum

*George Teagarden*

Representative George Teagarden

319.87

SUBCOMMITTEE REPORT

Agency: Youth Center at Topeka

Bill No. Sub. for 161

Bill Sec. 2

Analyst: Howard

Analysis Pg. No. 497

Budget Pg. No. 4-93

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
<b>State Operations:</b>			
State General Fund	\$ 6,833,056	\$ 6,396,562	\$ 79,555
General Fee Fund	37,577	37,577	--
Federal Education Aid	118,958	118,958	--
Subtotal - Operating	<u>\$ 6,989,591</u>	<u>\$ 6,553,097</u>	<u>\$ 79,555</u>
<b>Capital Improvements:</b>			
State Institutions			
Building Fund	\$ 895,500	\$ 37,500	\$ (37,500)
TOTAL	<u>\$ 7,885,091</u>	<u>\$ 6,590,597</u>	<u>\$ 42,055</u>
Budgeted Census	200.0	200.0	--
FTE Positions	219.0	206.0	2.0

Agency Request/Governor's Recommendation

The agency requests FY 1988 operating expenditures of \$6,989,591, an increase of \$501,376 (7.7 percent) over the FY 1987 estimate of \$6,488,215. The request includes \$6,833,056 from the State General Fund, \$37,577 from the General Fees Fund, and \$118,958 in federal education funds. The request would fund 219.0 FTE positions, an increase of 13.0 FTE positions over the current year.

The Governor recommends FY 1988 operating expenditures of \$6,553,097, a reduction of \$434,494 from the agency request. The Governor's recommendation would eliminate the chaplaincy contract. In addition, the Governor's recommendation would eliminate one teacher and one paraprofessional under the education contract and would reduce the administrative fee paid to the school district from 10 percent to 7 percent of base salaries. The Governor's recommendation includes \$6,396,562 from the State General Fund, \$37,577 from the YCAT Fee Fund and \$118,958 from federal education funds. The Governor's recommendation would fund 206.0 FTE positions, the same number as in the current year. The Governor recommends \$37,500 from the State Institutions Building Fund for capital improvements.

Senate Subcommittee Recommendations

The Subcommittee concurs with the recommendations of the Governor with the following exceptions:

1. Add \$40,873 in State General Funds and 2.0 FTE positions (1.0 FTE Alcoholism Unit Director, \$21,850; 1.0 FTE Alcoholism Counselor, \$19,023) to provide drug and alcohol treatment and prevention professionals at the youth center. There are currently no formalized drug and alcohol treatment programs at the state youth centers. A recent survey reports an alarming rate of alcohol and drug usage among youth center residents. The 1986 results indicate that 93 percent were using alcohol and 84 percent were using illegal drugs at the time of admission. Perhaps the most alarming statistic was that 66 percent drink until drunk, often passing out. These reports clearly indicate that the average youth center referral is using both alcohol and drugs, both of which are illegal and both of which have the potential of becoming life-long problems. The Subcommittee notes that \$500,000 was appropriated in FY 1987 to provide alcohol and drug abuse services for correctional inmates and parolees and believes it is even more important that the treatment be provided to the residents of the state youth centers. The Subcommittee recommends that the House Committee explore the possibility of using federal drug and alcohol funds for these positions as further information concerning those funds becomes available. However, the Subcommittee believes strongly that this formalized drug and alcohol treatment program should be implemented regardless of the availability of federal funds.
2. Delete \$8,678 in salaries and wages and convert the existing Clinical Chaplain II position to a Social Worker III. The youth center currently has a 1.0 FTE Clinical Chaplain II and a Catholic Chaplaincy contract. The Governor's recommendation deleted funds for the contract but retained the Clinical Chaplain position. The Subcommittee would note that the youth center could hire a social worker with a ministerial background or divinity training, if they so desire, who could provide some of the services of the clinical chaplain for the residents.
3. Add \$13,484 in contractual services to allow the youth center to contract with the local ministerial alliance to provide a variety of spiritual and ministerial services for the youth center residents (an average of \$67.42 per resident).
4. Add \$32,604 to the school contract as a technical adjustment. The Governor's recommendation regarding the school contract included the elimination of one teaching position, one paraprofessional position, and the reduction of the school district administrative fee from 10 percent of base salaries to 7 percent. The effect on the contract funding amount to accomplish all three changes should have been a reduction of \$68,956. However, a miscalculation occurred and the amount budgeted was reduced by \$101,560. The Subcommittee recommends that \$32,604 of State General Funds be added to the Governor's recommendation to correct this error.
5. Add \$1,272 for the purchase of 24 box springs.



6. Delete \$37,500 in capital improvements recommended by the Governor based upon recommendations by the Joint Committee on State Building Construction that the funds recommended for these individual institution program improvements be shifted to systemwide major maintenance.
7. The Subcommittee would also note the agency's concern that the FY 1988 appropriation may be too low if the agency is unable to meet the Governor's recommended reappropriations. The Subcommittee recommends that the House Committee review projected expenditures in the current year to determine whether the FY 1988 appropriation needs to be adjusted.
8. The Subcommittee would also draw the Committee's attention to the issue of campus security at YCAT. The youth center is currently awaiting the receipt of a proposal for a three-phase security system from a security systems company. The institution expects to receive a complete package including estimated cost figures in the near future. We recommend that the House Committee review this issue when that information becomes available.

#### Senate Committee Recommendation

1. Add \$31,840 to increase the administrative fee paid to the school district from 7 percent back to the current 10 percent level.
2. The Committee recommends that the House Committee explore further the implementation of an alcohol and drug abuse treatment and prevention program at the state youth centers. The Committee requests that the agency provide the House Committee with information on alternative or additional methods of service provision beyond the positions recommended by this Committee, including the possibility of contracting for primary or additional services and the possibility of using federal funds to provide additional services beyond the positions recommended by this Committee.
3. Delete \$28,074 from the total of \$70,185 contained in the Governor's recommendation for holiday pay to provide three paid holidays rather than the five recommended by the Governor.

#### Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendations of the Senate with the following exceptions:

1. Add \$2,914, including an increase of \$8,679 in salaries and wages and a reduction of \$5,765 in contractual services to restore the current level of funding for the chaplaincy program, including a Clinical Chaplain II (\$35,463) and a chaplaincy contract (\$7,719). The Committee of the Whole recommends that the chaplain position not be converted to a social worker.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 88</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 86,235	\$ 6,482,797	\$ (66,072)
General Fee Fund	--	37,577	--
Federal Education Aid	--	118,958	--
Subtotal - Operating	<u>\$ 86,235</u>	<u>\$ 6,639,332</u>	<u>\$ (66,072)</u>
Capital Improvements:			
State Institutions			
Building Fund	\$ (37,500)	\$ --	\$ --
TOTAL	<u>\$ 48,735</u>	<u>\$ 6,639,332</u>	<u>\$ (66,072)</u>
FTE Positions	2.0	208.0	(2.0)


House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Senate with the following adjustments:

1. Delete \$40,873 in State General Funds and 2.0 FTE positions recommended by the Senate for a drug and alcohol treatment program at the youth center. The Subcommittee would note H.B. 2587, relating to the appropriation of funds under the federal Anti-Drug Abuse Act. This Committee recommended that a proviso be included to specify that expenditures from the drug abuse fund in the budget for the Department of Social and Rehabilitation Services include \$85,000 for counseling programs for residents at the youth centers.
2. Add \$10,000 for salaries and wages for part-time intermittent security personnel to eliminate gaps during the covered time periods due to sickness or vacation. The Subcommittee reviewed the issue of security at the youth center and believes that adequate security is provided by the security staff without the addition of an electronic system or additional physical plant security enhancements.
3. Add \$28,074 to salaries and wages for holiday pay to restore five paid holidays rather than the three recommended by the Senate.
4. Delete \$31,840 from the school contract to provide for a 7 percent administrative fee as recommended by the Governor, rather than the current 10 percent fee restored by the Senate. This Subcommittee believes it is inappropriate for the Seaman school district to demand that this be increased, especially in light of administrative fees in other districts. For example, for both Larned State Hospital and the Rainbow Mental Health Facility, the administrative

fee is 5 percent, while for three state mental retardation hospitals, the administrative fee paid to the interlocal is 7 percent. In light of the Seaman district's unwillingness to accept a 7 percent administrative fee, we request the Commissioner of Education to find another contractor for the Youth Center at Topeka for the 1987-1988 school year. We express alarm at the excessive administrative costs at all three state youth centers and request that the State Department of Education explore the possibility of one state special school district or the possibility of contracting with one school district for services to all three youth centers. We believe substantial reductions in administrative costs would be available through consolidation of all or some administrative functions. We request that the Commissioner of Education report back to the 1988 Legislature by January 11, 1988 on the results of this study.

5. Delete \$23,714 from the school contract to provide a base salary increase of 4.5 percent for teachers and paraprofessionals rather than the 7.0 percent included in the Governor's recommendation.
6. Delete \$7,719 for the chaplaincy contract.
7. The Subcommittee also requests that the Commissioner of SRS Youth Services study alternatives for delivery of custodial and maintenance operations at the youth centers, and explore the possibility of using corrections inmates, General Assistance clients, or the students themselves to perform these functions and to report back to the 1988 Legislature by January 11, 1988.



Representative David Miller  
Subcommittee Chairman



Representative Robert Vancrum



Representative George Teagarden

SUBCOMMITTEE REPORT

Agency: Youth Center at Atchison

Bill No. 244

Bill Sec. New

Analyst: Howard

Analysis Pg. No. 506

Budget Pg. No. 4-85

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 3,641,263	\$ 3,620,920	\$       --
General Fee Fund	36,374	36,374	--
Fed. Education Aid	53,983	53,983	--
Subtotal - Op.	<u>\$ 3,731,620</u>	<u>\$ 3,711,277</u>	<u>\$       --</u>
Capital Improvements:			
State Institutions			
Building Fund	\$ 17,044	\$ 17,648	\$       --
TOTAL	<u>\$ 3,748,664</u>	<u>\$ 3,728,925</u>	<u>\$       --</u>
Budgeted Census	100	100	--
FTE Positions	119.5	119.5	--

Agency Request/Governor's Recommendation

The agency estimates FY 1987 operating expenditures of \$3,731,620, a reduction of \$22,498 from the amount approved by the 1986 Legislature. The Governor recommends FY 1987 operating expenditures of \$3,711,277, a reduction of \$20,343 from the agency revised request. The reduction reflects funds lapsed in 1987 H.B. 2049 for salaries and wages. The reduction converts three of the five paid holidays in FY 1987 to compensatory time. The Governor's recommendation includes \$3,620,920 from the State General Fund, \$36,374 from the General Fees Fund, and \$53,983 from federal education funds.

Senate Subcommittee Recommendations

The Subcommittee concurs with the recommendations of the Governor with the following comments:

1. The Subcommittee reviewed FY 1987 spending to date at the youth center and noted some underspending. However, we recommend no reductions at this time. We recommend that the House Committee review current year expenditures at the time of their consideration of this bill later this fiscal year to ascertain if there will be any appreciable savings.

Senate Committee Recommendation

The Senate Committee concurs with the recommendations of the Subcommittee.

Senate Committee of the Whole  
Recommendation

The Senate Committee of the Whole concurs with the Senate Committee.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 87</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ --	\$ 3,620,920	\$ (73,000)
General Fee Fund	--	36,374	--
Fed. Education Aid	--	53,983	--
Subtotal - Operating	<u>\$ --</u>	<u>\$ 3,711,277</u>	<u>\$ (73,000)</u>
Capital Improvements:			
State Institutions			
Building Fund	\$ --	\$ 17,648	\$ --
TOTAL	<u>\$ --</u>	<u>\$ 3,728,925</u>	<u>\$ (73,000)</u>
FTE Positions	--	119.5	--

House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Senate with the following adjustments:

1. Delete \$21,000 in projected salary and wage savings.
2. Delete \$46,000 in projected savings from the school contract.
3. Delete \$4,300 in projected utilities savings.
4. Delete \$1,700 in projected food savings.

5. The Subcommittee recommends that all identified savings in the current year be lapsed.

  
\_\_\_\_\_  
Representative David Miller  
Subcommittee Chairperson

  
\_\_\_\_\_  
Representative Robert Vancrum

  
\_\_\_\_\_  
Representative George Teagarden

355.87

SUBCOMMITTEE REPORT

Agency: Youth Center at Atchison

Bill No. Sub. for 161

Bill Sec. 4

Analyst: Howard

Analysis Pg. No. 506

Budget Pg. No. 4-85

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 3,871,425	\$ 3,690,629	\$ 41,087
General Fee Fund	25,000	25,000	--
Fed. Education Aid	58,644	58,644	--
Subtotal - Op.	<u>\$ 3,955,069</u>	<u>\$ 3,774,273</u>	<u>\$ 41,087</u>
Capital Improvements:			
State Institutions			
Building Fund	\$ 165,400	\$ 26,300	\$ (26,300)
TOTAL	<u>\$ 4,120,469</u>	<u>\$ 3,800,573</u>	<u>\$ 14,787</u>
Budgeted Census	100	100	--
FTE Positions	124.5	119.0	1.5

Agency Request/Governor's Recommendation

The agency requests FY 1988 operating expenditures of \$3,955,069, an increase of \$223,449 (or 6.0 percent) over the FY 1987 estimate of \$3,731,620. The request includes \$3,871,715 from the State General Fund, \$25,000 from the General Fees Fund, and \$58,644 from federal education funds. In addition, the agency requests \$165,400 from the State Institutions Building Fund for capital improvements.

The Governor recommends FY 1988 operating expenditures of \$3,774,273, a reduction of \$180,796 from the agency request. The Governor's recommendation would fund 119.0 FTE positions, a reduction of 0.5 FTE from the current year. The Governor's recommendation would reduce the 1.0 FTE Clinical Chaplain to a 0.5 FTE position. In addition, the Governor's recommendation would eliminate three paraprofessionals under the education contract and would reduce the administrative fee paid to the school district from 10 percent to 7 percent of base salaries. The Governor's recommendation includes \$3,690,629 from the State General Fund, \$25,000 from the General Fee Fund, and \$58,644 from federal education funds. The Governor recommends \$26,300 from other State Institutions Building Fund for capital improvements.

### Senate Subcommittee Recommendations

The Subcommittee concurs with the recommendations of the Governor with the following exceptions:

1. Add \$21,850 in state general funds and 1.0 FTE position for an Alcoholism Unit Director to provide a drug and alcohol treatment and prevention professional at the youth center. There are currently no formalized drug and alcohol treatment programs at the state youth centers. A recent survey reports an alarming rate of alcohol and drug usage among youth center residents. The 1986 results indicate that 93 percent were using alcohol and 84 percent were using illegal drugs at the time of admission. Perhaps the most alarming statistic was that 66 percent drink until drunk, often passing out. These reports clearly indicate that the average youth center referral is using both alcohol and drugs, both of which are illegal and both of which have the potential of becoming life-long problems. The Subcommittee notes that \$500,000 was appropriated in FY 1987 to provide alcohol and drug abuse services for correctional inmates and parolees and believes it is even more important that treatment be provided to the residents of the state youth centers. The Subcommittee recommends that the House Committee explore the possibility of using federal drug and alcohol funds for these positions as further information concerning those funds becomes available. However, the Subcommittee believes strongly that this formalized drug and alcohol treatment program should be implemented regardless of the availability of federal funds.
2. Add 0.5 FTE and \$12,495 to convert the Clinical Chaplain position to a Social Worker III. The Governor's recommendation would reduce the 1.0 FTE Clinical Chaplain I to a 0.5 FTE position. The Subcommittee recommends that the position be restored to a 1.0 FTE position and converted to a Social Worker III. The Subcommittee would note that the youth center could hire a social worker with a ministerial background or divinity training, if they so desire, who could provide some of the services of the clinical chaplain to the residents.
3. Add \$6,742 in contractual services to allow the youth center to contract with the local ministerial alliance to provide a variety of spiritual and ministerial services for the youth center residents (an average of \$67.42 per resident).
4. Delete \$26,300 in capital improvements recommended by the Governor based upon recommendations of the Joint Committee on State Building Construction that the funds recommended for these individual institution program improvements be shifted to systemwide major maintenance.



Senate Committee Recommendation

1. The Committee recommends that the House Committee explore further the implementation of an alcohol and drug abuse treatment and prevention program at the state youth centers. The Committee requests that the agency provide the House Committee with information on alternative or additional methods of service provision beyond the positions recommended by this Committee, including the possibility of contracting for primary or additional services and the possibility of using federal funds to provide additional services beyond the positions recommended by this Committee.
2. Delete \$13,637 from the total of \$34,093 contained in the Governor's recommendation for holiday pay. The effect of this reduction is to reduce the number of paid holidays from five to three.
3. Delete \$18,693 in salaries and wages to increase the budgeted turnover rate from 3.7 percent to 4.4 percent.

Senate Committee of the Whole Recommendation

1. \$18,247 to increase the administrative fee paid to the school district from 7 percent back to the current 10 percent level.
2. Add \$1,243 for salaries and wages and delete \$6,742 in contractual services for a net reduction of \$5,499 to restore the current level of funding for the chaplaincy program of 1.0 FTE Clinical Chaplain I. The Committee recommends that the Chaplain position not be converted to a social worker.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 88</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 21,205	\$ 3,711,834	\$ (64,554)
General Fee Fund	--	25,000	--
Fed. Education Aid	--	58,644	--
Subtotal - Operating	<u>\$ 21,205</u>	<u>\$ 3,795,478</u>	<u>\$ (64,554)</u>
Capital Improvements:			
State Institutions			
Building Fund	\$ (26,300)	\$ --	\$ --
TOTAL	<u>\$ (4,795)</u>	<u>\$ 3,795,478</u>	<u>\$ (64,554)</u>
FTE Positions	1.5	120.5	(4.0)


House Subcommittee Recommendation

The House Subcommittee concurs with the recommendations of the Senate with the following adjustments:

1. Delete \$21,850 in State General Funds and 1.0 FTE position recommended by the Senate for a drug and alcohol treatment program at the youth center. H.B. 2587, which contains appropriations of federal funds under the Anti-Drug Abuse Act, was amended by this Committee to include a proviso to specify that expenditures by the Department of Social and Rehabilitation Services include \$85,000 for counseling programs for youth center residents.
2. Delete \$18,247 from the school contract to provide for a 7 percent administrative cost. We would again note our serious concern over the administrative costs for the school contracts (see also item 4 in the YCAT subcommittee report).
3. Add \$13,637 to salaries and wages for holiday pay to restore five paid holidays rather than the three recommended by the Senate.
4. Add \$18,693 to salaries and wages to reduce the budgeted turnover rate from 4.4 percent to 3.7 percent.
5. Add \$2,000 for utilities.
6. The Subcommittee noted that the Youth Center at Atchison has a staff/student ratio which is considerably higher than the other two youth centers. At the current time, the youth center also has eight vacancies. The Subcommittee makes the following recommendations as a result of these findings:
  - a. Delete \$17,855 and 1.0 FTE maintenance painter position. The position is currently vacant and the agency has another maintenance painter position which is filled. The Subcommittee understands that the students at the youth center currently do participate in maintenance and painting projects and we believe the remaining maintenance painter and the vocational education teachers can supervise these students to assist to an even greater degree in maintaining the facility. We would again note our request that the Commissioner of Youth Services study alternatives in this area.
  - b. Delete \$24,659 and 1.0 FTE Social Worker II position which is currently vacant.
  - c. Delete \$16,273 and 1.0 FTE Youth Service Worker I position which is currently vacant.

7. The Subcommittee would note that the education contract as recommended by the Governor includes a 4.5 percent increase to the FY 1987 salary base.

  
Representative David Miller  
Subcommittee Chairperson

  
Representative Robert Vancrum

  
Representative George Teagarden

355.88

**SUBCOMMITTEE REPORT**

**Agency: Youth Center at Beloit**

**Bill No. 244**

**Bill Sec. New**

**Analyst: Howard**

**Analysis Pg. No. 502**

**Budget Pg. No. 4-89**

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
<b>State Operations:</b>			
State General Fund	\$ 3,106,279	\$ 3,090,058	\$ --
General Fee Fund	62,677	62,677	--
Federal Education Aid	66,670	66,670	--
Subtotal - Operating	<u>\$ 3,235,626</u>	<u>\$ 3,219,405</u>	<u>\$ --</u>
<b>Capital Improvements:</b>			
State Institutions			
Building Fund	\$ 12,100	\$ 54,516	\$ --
TOTAL	<u>\$ 3,247,726</u>	<u>\$ 3,273,921</u>	<u>\$ --</u>
<b>Budgeted Census:</b>			
Youth Center at Beloit	80.0	80.0	--
Comprehensive Screening Unit	9.0	9.0	--
FTE Positions	98.0	98.0	--

Agency Request/Governor's Recommendation

The agency estimates FY 1987 operating expenditures of \$3,235,626, as approved by the 1986 Legislature. The estimate includes \$3,106,279 from the State General Fund, \$62,677 from the Youth Center at Beloit Fee Fund, and \$66,670 from federal education funds.

The Governor recommends FY 1987 operating expenditures of \$3,219,405, a reduction of \$16,221 from the agency revised request. The reduction reflects funds lapsed in 1987 H.B. 2049 for salaries and wages. The reduction converts three of the five paid holidays in FY 1987 to compensatory time. The Governor's recommendation includes \$3,090,058 from the State General Fund, \$62,677 from the Youth Center at Beloit Fee Fund, and \$66,670 from federal education funds.

Senate Subcommittee Recommendations

The Subcommittee concurs with the recommendations of the Governor with the following comments:

1. The Subcommittee reviewed FY 1987 spending to date at the youth center and noted some underspending. However, we recommend no reductions at this time. We recommend that the House Committee review current year expenditures at the time of their review later this fiscal year to ascertain if there will be any appreciable savings.

Senate Committee Recommendation

The Senate Committee concurs with the recommendations of the Subcommittee.

Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendations of the Committee.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 87</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ --	\$ 3,090,058	\$ (18,500)
General Fee Fund	--	62,677	--
Federal Education Aid	--	66,670	--
Subtotal - Operating	<u>\$ --</u>	<u>\$ 3,219,405</u>	<u>\$ (18,500)</u>
Capital Improvements:			
State Institutions			
Building Fund	\$ --	\$ 54,516	\$ --
TOTAL	<u>\$ --</u>	<u>\$ 3,273,921</u>	<u>\$ (18,500)</u>
FTE Positions	--	98.0	--

House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Senate with the following adjustments:

1. Delete \$3,500 in projected salary and wage savings.
2. Delete \$5,000 in projected utility savings.
3. Delete \$10,000 in projected food savings.

4. The Subcommittee recommends that all identified savings in the current year be lapsed.

  
\_\_\_\_\_  
Representative David Miller  
Subcommittee Chairperson

  
\_\_\_\_\_  
Representative Robert Vancrum

  
\_\_\_\_\_  
Representative George Teagarden

325.87

## SUBCOMMITTEE REPORT

Agency: Youth Center at Beloit      Bill No. Sub. for 161      Bill Sec. 3  
 Analyst: Howard      Analysis Pg. No. 502      Budget Pg. No. 4-89

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 3,390,289	\$ 3,181,312	\$ 27,850
General Fee Fund	20,000	20,000	--
Federal Education Aid	66,670	66,670	--
Subtotal - Operating	<u>\$ 3,476,959</u>	<u>\$ 3,267,982</u>	<u>\$ 27,850</u>
Capital Improvements:			
State Institutions			
Building Fund	\$ 326,900	\$ 12,200	\$ (12,200)
TOTAL	<u>\$ 3,803,859</u>	<u>\$ 3,280,182</u>	<u>\$ 15,650</u>
Budgeted Census:			
Youth Center at Beloit	80.0	80.0	--
Comprehensive Screening Unit	9.0	9.0	--
FTE Positions	100.5	97.5	1.0

### Agency Request/Governor's Recommendation

The agency requests FY 1988 operating expenditures of \$3,476,959, an increase of \$241,333 (7.5 percent) over the FY 1987 estimate of \$3,235,626. The request would fund 2.5 FTE new positions for a total of 100.5 FTE positions. The request includes \$3,390,289 from the State General Fund, \$20,000 from the Youth Center at Beloit Fee Fund, and \$66,670 from federal education funds. The Governor recommends FY 1988 operating expenditures of \$3,267,982, a reduction of \$208,977 from the agency request. The Governor's recommendation would fund 97.5 FTE positions, a reduction of 0.5 FTE from the current year. The Governor's recommendation would eliminate the 0.5 FTE Clinical Chaplain position. In addition, the Governor's recommendation would eliminate one half-time paraprofessional under the education contract and would reduce the administrative fee paid to the school district from 10 percent to 7 percent of base salaries. The Governor's recommendation includes \$3,181,312 from the State General Fund, \$20,000 from the fee fund, and \$66,670 from federal education funds.

### Senate Subcommittee Recommendations

The Subcommittee concurs with the recommendations of the Governor with the following exceptions:

1. Add \$21,850 in state general funds and 1.0 FTE position for an Alcoholism Unit Director to provide a drug and alcohol treatment and prevention professional at the youth center. There are currently no formalized drug and alcohol treatment programs at the state youth centers. A recent survey reports an alarming rate of alcohol and drug usage among youth center residents. The 1986 results indicate that 93 percent were using alcohol and 84 percent were using illegal drugs at the time of admission. Perhaps the most alarming statistic was that 66 percent drink until drunk, often passing out. These reports clearly indicate that the average youth center referral is using both alcohol and drugs, both of which are illegal and both of which have the potential of becoming life-long problems. The Subcommittee notes that \$500,000 was appropriated in FY 1987 to provide alcohol and drug abuse services for correctional inmates and parolees and believes it is even more important that treatment be provided to the residents of the state youth centers. The Subcommittee recommends that the House Committee explore the possibility of using federal drug and alcohol funds for these positions as further information concerning those funds becomes available. However, the Subcommittee believes strongly that this formalized drug and alcohol treatment program should be implemented regardless of the availability of federal funds.
2. Add \$6,000 in contractual services to allow the youth center to contract with the local ministerial alliance to provide a variety of spiritual and ministerial services for the youth center residents (an average of \$67.42 per resident). The agency currently has a 0.5 FTE Clinical Chaplain I position. The Governor's recommendation for FY 1988 eliminates this 0.5 FTE position at a savings of \$12,602.
3. Delete \$12,200 in capital improvements recommended by the Governor based upon recommendations of the Joint Committee on State Building Construction that the funds recommended for these individual institution program improvements be shifted to systemwide major maintenance.

#### Senate Committee Recommendation

1. The Committee recommends that the House Committee explore further the implementation of an alcohol and drug abuse treatment and prevention program at the state youth centers. The Committee requests that the agency provide the House Committee with information on alternative or additional methods of service provision beyond the positions recommended by this Committee, including the possibility of contracting for primary or additional services and the possibility of using federal funds to provide additional services beyond the positions recommended by this Committee.



2. Delete \$10,854 from the total of \$27,135 contained in the Governor's recommendation for holiday pay. The effect of this reduction is to reduce the number of paid holidays from five to three.

Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the recommendations of the Senate with the following adjustments:

1. Add \$17,479 to increase the administrative fee paid to the school district from 7 percent back to the current 10 percent level.
2. Add 0.5 FTE and \$7,319, including an increase of \$13,319 to salaries and a reduction of \$6,000 to contractual services to restore the half-time clinical chaplain position and eliminate the alternative funding for contractual spiritual services.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 88</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 41,794	\$ 3,223,106	\$ (58,569)
General Fee Fund	--	20,000	--
Federal Education Aid	--	66,670	--
Subtotal - Operating	<u>\$ 41,794</u>	<u>\$ 3,309,776</u>	<u>\$ (58,569)</u>
Capital Improvements:			
State Institutions			
Building Fund	\$ (12,200)	\$ --	\$ --
TOTAL	<u>\$ 29,594</u>	<u>\$ 3,309,776</u>	<u>\$ (58,569)</u>
FTE Positions	1.5	99	(1.5)

House Subcommittee Recommendation

The House Subcommittee concurs with the recommendations of the Senate with the following exceptions:

1. Delete \$21,850 in State General Funds and 1.0 FTE position recommended by the Senate for a drug and alcohol treatment program at the Youth Center. H.B. 2587, which contains appropriations of federal funds under the Anti-Drug Abuse Act was amended by this Committee to include a proviso to specify that expenditures by the Department of Social and Rehabilitation Services include \$85,000 for counseling programs for Youth Center residents.
2. Delete \$13,319 in salaries and wages and a 0.5 FTE Clinical Chaplain II position and add \$6,000 in contractual services for a net decrease of \$7,319. The Youth Center at Beloit currently has a half-time Clinical Chaplain position; however, they would prefer the flexibility of contracting for religious services due to the

difficulty in obtaining chaplains qualified as clinical chaplains for only a 0.5 FTE position.

3. Delete \$17,479 from the school contract to provide for a 7 percent administrative cost. We would again note our serious concern over the administrative costs for the school contracts. (See also Item No. 4 in the YCAT Subcommittee report.)
4. Add \$10,854 to salaries and wages for holiday pay to restore five paid holidays rather than the three recommended by the Senate.
5. Delete \$22,775 from the school contract to provide a base salary increase of 4.5 percent for teachers and paraprofessionals rather than the 8.8 percent increase from the FY 87 base included in the Governor's recommendation.
6. The Subcommittee would also note that the Youth Center at Beloit anticipates several retirements during FY 1988 with a total cost of about \$20,000. We would note that special appropriations are not normally in order to fund retirement costs and we urge the Youth Center to fund these costs through turnover savings.
7. The Subcommittee also requests that the Commission of SRS Youth Services study alternatives for delivery of custodial and maintenance operations at the youth centers as noted in the YCAT report.
8. The Subcommittee would also note that the Youth Center at Beloit has been cited for noncompliance with regulations requiring a school psychologist. The Subcommittee urges the Commissioner of SRS Youth Services to pursue an agreement which would allow other psychologists on the staff to fulfill the requirement, rather than specifically a school psychologist.

325.88

  
Rep. David Miller  
Subcommittee Chairman

  
Rep. Robert Vancrum

  
Rep. George Teagarden

SUBCOMMITTEE REPORT

Agency: Department of Social and  
Rehabilitation Services

Bill No. 244

Bill Sec. 5

Analyst: Hunn

Analysis Pg. No. 632

Budget Pg. No. 2-35

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$116,594,776	\$115,233,132	\$ --
Local Aid	17,743,063	18,075,804	--
Other Assistance	437,807,430	433,723,867	--
Subtotal - Operating	<u>\$572,145,269</u>	<u>\$567,032,803</u>	\$ --
Capital Improvements	2,124,188	2,867,415	--
TOTAL	<u><u>\$574,269,457</u></u>	<u><u>\$569,900,218</u></u>	<u><u>\$ --</u></u>
State General Fund:			
State Operations	\$ 48,638,838	\$ 48,501,936	\$ --
Local Aid	14,670,025	\$ 14,670,025	\$ --
Other Assistance	210,711,400	203,257,069	--
Subtotal Operating	<u>\$274,020,263</u>	<u>\$266,429,030</u>	\$ --
Capital Improvements	--	--	--
TOTAL	<u><u>\$274,020,263</u></u>	<u><u>\$266,429,030</u></u>	<u><u>\$ --</u></u>
FTE Positions	2,877.6	2,878.6	--

Senate Subcommittee Recommendations

The Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. The Subcommittee reviewed a lengthy appeal document from the agency which included items of a technical nature as well as items of significant magnitude which were not included in the Governor's recommendations. A number of these items were unintentionally never included in the original agency request. The majority of these items can be characterized as costs of ongoing programs at SRS, such as foster care and adoption support caseload adjustments, costs to continue the Kansas Industries for the Blind, shortfalls in the SRS Fee Fund, and costs of providing active treatment at private Intermediate Care Facilities for the Mentally Retarded. The Subcommittee anticipates there will be a Governor's budget amendment on many of these items. The State General Fund requests in the appeal document total \$3.2 million in FY 1987 and \$5.6 million in FY 1988. Although the Subcommittee believes many of these items are necessary and are confident they will be funded, no specific recommendations are made on these items at this time, in anticipation of a Governor's budget

amendment. The Subcommittee also calls these items to the attention of the House, and recommends that the anticipated Governor's budget amendment be reviewed in detail by the House Committee. Attachment 1 lists the appeal items that the Subcommittee anticipates a Governor's budget amendment on.

2. Included in the appeal document is a request for additional funds for Kansas Industries for the Blind to allow the purchase of raw materials and to cover existing obligations for that program. A recent Legislative Post Audit report noted numerous problems in this program and made several recommendations to make Blind Industries more efficient and potentially self-supporting. That report found that Blind Industries has operated at a deficit of \$122,000 in FY 1985 and \$457,000 in FY 1986 and the loss for the first quarter of FY 1987 was \$122,000. To cover these losses, SRS has had to subsidize Blind Industries from the SRS Fee Fund, which is used interchangeably with the State General Fund. The Subcommittee notes that this program is becoming extremely expensive and may not compare favorably with community-based sheltered workshops in terms of efficiency. The total recommendation for Blind Industries for FY 1987, including the \$650,000 requested in the appeal document is \$2,448,960, or in excess of \$15,806 per year in costs for each of the workers benefiting from the program. At this time, SRS estimates receipts from the sale of Blind Industries products at \$1,211,088 in FY 1987, or a net deficit estimated at \$1,237,872. The Subcommittee recommends that SRS give serious attention to the recommendations of the Post Audit report and that SRS review options for the future of Blind Industries which would result in a less-costly program. The Subcommittee anticipates a Governor's budget amendment on this item and recommends that the House should further review this program once that amendment is received.
3. The Subcommittee reviewed SRS estimates on projected savings of \$814,322 in the cash assistance budget. The Subcommittee notes that 1987 Sub. S.B. 62 assumes those savings and utilizes those projected savings to fund retroactive restoration of cash grant cuts as a result of the lapse bill. The Subcommittee further notes that unless S.B. 62 is passed and signed by the Governor prior to March 16 that SRS cannot receive federal matching funds for retroactive restoration of the cash grants.
4. The Subcommittee reviewed preliminary data on the Medical program expenditures through the month of February. While this data does not show the full effect of the reductions made to the Medical budget as a result of the lapse bill, it appears that, unless expenditures in the remaining months decline significantly, there may be an additional shortfall in the Medical budget, even considering the \$9.5 million supplemental funding recommended by the Governor. The Subcommittee recommends that the House carefully review the Medical budget when additional data is available and notes that since there is a zero ending balance budgeted in the SRS Fee Fund, any underfunding of the Medical budget in FY 1987 will translate to an automatic supplemental funding request for

SRS in FY 1988. This situation occurred in FY 1987, as \$4.7 million in FY 1986 medical claims were carried over to FY 1987, contributing to the need for a significant supplemental appropriation this fiscal year. The Subcommittee expresses concern over the magnitude of the supplemental appropriations for SRS in recent years, but notes that the large supplementals have occurred, in part, because insufficient caseload adjustments have been budgeted for the cash and medical assistance budgets. The Subcommittee recommendations for FY 1988 attempt to address this problem by providing for caseload increases in the assistance budgets.

Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee recommendations.

Senate Committee of the Whole  
Recommendations

The Senate Committee of the Whole concurs with the Committee recommendations.

<u>Expenditure Summary</u>	<u>Senate Adjustments*</u>	<u>Senate Recommend.*</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ --	\$115,233,132	\$ 1,513,615
Local Aid	--	18,075,804	--
Other Assistance	288,449	434,012,316	2,017,457
Subtotal - Operating	\$ 288,449	\$567,321,252	\$ 3,531,072
Capital Improvements	--	2,867,415	--
TOTAL	\$ 288,449	\$570,188,667	\$ 3,531,072
State General Fund:			
State Operations	\$ --	\$ 48,501,936	\$ 573,930
Local Aid	--	14,670,025	--
Other Assistance	288,449	203,545,518	2,204,779
Subtotal - Operating	\$ 288,449	\$266,717,479	\$ 2,778,709
Capital Improvements	--	--	--
TOTAL	\$ 288,449	\$266,717,479	\$ 2,778,709
FTE Positions	--	2,878.6	--

\* Includes adjustments made in S.B. 62 which added State General Fund expenditures of \$106,049 for the cash assistance program and \$182,400 for the foster care program.

House Subcommittee Recommendations

The Subcommittee concurs with the Senate recommendations with the following comments and adjustments.

The Subcommittee reviewed extensively every area of the SRS budget. The review included meetings with staff from every division within SRS and numerous public hearings with both provider groups and SRS clients. The Subcommittee's recommendations are extensive and reflect the attention and scrutiny with which the review was conducted.

The Subcommittee also reviewed the Senate recommendations, including a list of appeal items from the agency totaling \$3.2 million in FY 1987 and \$5.6 million in FY 1988 from the State General Fund, which the Senate had urged the House to address. In addition to the appealed items from the agency, the Senate also urged the House to address a possible shortfall of several million dollars in the medical budget. The Subcommittee reviewed these items in detail and believes that a number of these items must be funded. These items can be characterized as: (1) technical oversights in the original budget submission and the Governor's recommendations, (2) additional costs incurred to achieve the savings taken in the lapse bill, and (3) revised projections of program costs, based on recent months expenditures. Governor's Budget Amendment No. 3 addresses certain of the appealed items, and the Subcommittee concurs with many of the items in GBA No. 3. Overall, the Subcommittee's State General Fund recommendations result in an increase of \$2,778,709 in FY 1987 and \$1,115,446 in FY 1988 over the Senate recommendations. These additions compare to the \$3.2 million (plus several million for the medical budget) in FY 1987 and \$5.6 million in FY 1988 the Senate had urged the House to consider.

During its review, the Subcommittee learned that there are various proposals for welfare reform at the federal level that have the goal of returning clients to self-sufficiency and decreasing reliance on public assistance and thereby reducing the costs of public assistance programs. The Subcommittee believes that many of the welfare reform proposals have merit and recommends that SRS aggressively and creatively pursue options available to the state for restructuring welfare programs. The Subcommittee believes that major savings in the SRS budget cannot be realized without adopting many of the features of welfare reform proposals, such as mandatory participation in work programs, elimination of disincentives to work, and increased day care support. The Subcommittee has structured its recommendations to emphasize these concepts of welfare reform to the extent possible. The Subcommittee also requests that SRS provide a report on additional options for welfare reform to the 1988 Legislature. The report should include options for promoting self-sufficiency as well as options for reducing the complexity of the state's ADC program.

The Subcommittee also recommends supplemental funding for several programs. These recommendations are based on recent expenditure data that was not available to the Senate or for Governor's Budget Amendment No. 3. The Subcommittee believes that by not properly budgeting for SRS programs such as medical assistance and foster care, the Legislature is budgeting for automatic supplemental appropriations for the next fiscal year. The FY 1987 budget year started out with a \$4.6 million shortage carried over from FY 1986, and the Subcommittee does not want a similar situation in FY 1988.

The Subcommittee makes the following specific recommendations for FY 1987:

1. The Subcommittee reviewed the cash assistance budget and does not concur with the Senate recommendations to restore the reductions in cash grants made in the lapse bill. The Subcommittee notes that the deadline of March 16, before which the restorations had to be made to receive federal matching funds, has passed. The Subcommittee therefore reduces the cash assistance budget by concurring with GBA No. 3 on caseload savings of \$814,322 from the State General Fund and \$1,298,972 from federal funds for a total of \$2,113,294. The Subcommittee also deletes \$106,049 from the State General Fund that the Senate had added in S.B. 62 for restoration of the grants. The Subcommittee notes that S.B. 62 utilized the savings of \$814,322 to partially fund restoration of the grants.
2. The Subcommittee deletes \$182,400 from the State General Fund that the Senate had added in S.B. 62 for restoration of foster care rate reductions for the remainder of FY 1987.
3. Although the Subcommittee does not recommend restorations of rate reductions for foster care in FY 1987, the Subcommittee does recommend funding for a shortfall in the foster care budget due to caseload levels. The Subcommittee reviewed GBA No. 3 recommendations for foster care, adoption support and day care. The Subcommittee also reviewed March expenditures for these programs, which was not yet available when GBA No. 3 was prepared. Based on March data, the Subcommittee believes the State General Fund shortfall in the foster care and adoption support programs will total \$518,208, rather than the \$341,074 shortfall funded in GBA No. 3. Therefore, the Subcommittee recommends \$518,208 from the State General Fund and \$57,434 from federal matching funds for the foster care and adoption support programs.

The Subcommittee also reviewed the day care budget and found that the agency has restrained the use of day care funds by the SRS area offices until recently, to allow a reserve of funds to cover potential shortfalls in the Youth Services budget. The Subcommittee believes that provision of day care is one of the most cost-effective methods of keeping clients off cash assistance and does not approve of the agency's method of keeping a "reserve" of day care funds. The Subcommittee believes that, because of this action by the agency, it will now be impossible to spend all the day care funds this fiscal year, with less than three months remaining in the year. The Subcommittee recalculated projected day care expenditures, allowing for significant growth in the remaining months and still projects savings of \$422,297 from the State General Fund. The Subcommittee does not want this recommendation to be interpreted as a cut to the daycare budget, but believes that if all the day care funds cannot be spent this fiscal year that the savings should be shifted to help cover the above projected shortfall in the foster care and adoption support budget. The net State General Fund cost of the above recommendations is \$95,911.

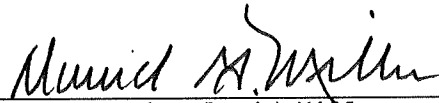
The Subcommittee further recommends that SRS reevaluate its allocation formula for day care to the area offices to avoid the problems encountered this year. It is extremely difficult to fully estimate and budget for the need for daycare services when artificial restraints are placed on the program by the SRS central office.

4. The Subcommittee deletes \$150,000 from the Administration program of which \$93,000 is from the State General Fund and \$57,000 is from other funds, based on projected savings outlined by the agency for the Administrative Services subprogram.
5. The Subcommittee deletes \$3,000 from the State General Fund for travel in the Division of Mental Health and Retardation Services, based on previous expenditure levels.
6. The Subcommittee concurs with GBA No. 3 on Kansas Industries for the Blind to add \$433,230 from the State General Fund to cover funding shortfalls. The Subcommittee agrees with the Senate concerns regarding the Industries for the Blind, and the continuing drain on the State General Fund that program represents. The Subcommittee reviewed a recent Legislative Post Audit report on this program and recommends that if significant improvements in the management and operation of Kansas Industries for the Blind do not occur, the program should be phased out or turned over to any interested community agency for operation. The Subcommittee believes that there are higher priorities for funding within SRS than subsidy of an unprofitable workshop in which the subsidy per worker is approximately twice what each worker earns in wages from the workshop.
7. The Subcommittee concurs with GBA No. 3 to add \$18,900 from the State General Fund and \$18,900 from federal funds for a total of \$37,800 to comply with a new federally-mandated food stamp job search program.
8. The Subcommittee concurs with GBA No. 3 to add \$1,211,639 from the State General Fund and \$1,220,883 from federal matching funds for a total of \$2,432,522 to fund projected shortfalls in reimbursement for intermediate care facilities for the mentally retarded. These facilities are certified under the same regulations as the state mental retardation institutions and have also had to add significant staff and make improvements to comply with federal active treatment requirements. This item was inadvertently never included in the agency's original budget submission.
9. The Subcommittee concurs with GBA No. 3 to add \$217,800 from the State General Fund and \$878,977 from federal matching funds, for a total of \$1,096,777 for upgrades to the contract to the medical management information system. This contract provides for the processing and management of claims for the medical budget. A number of the additional costs of the contract are due to federal mandates, and the state could lose federal funds if the changes are not made. Increased costs of the contract have also resulted



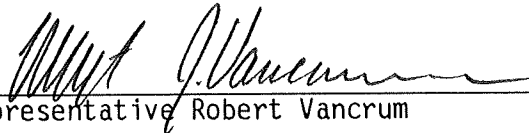
due to numerous reductions made to the medical budget in the lapse bill. The lapse bill deleted over \$13 million from the medical budget, and these reductions could only be accomplished by changes in the information system contract. The base contract is eligible for 75 percent federal funding and enhancements to the system are eligible for 90 percent federal funding.

10. The Subcommittee recommends \$2,000,000 from the State General Fund to cover shortfalls in the medical budget. The Subcommittee reviewed March expenditure data for the medical budget and believes that this amount is necessary to fund the FY 1987 budget. The spring months tend to be higher expenditure months in the medical budget and the Subcommittee believes the \$2 million is necessary to avoid major supplemental appropriations for FY 1988.
11. The Subcommittee recommends \$49,108 for the Commodities program to allow the expenditure of special revenue funds.
12. The Subcommittee recommends that \$166,667 in vocational rehabilitation expenditures be shifted from FY 1987, as the agency does not anticipate receipt of this grant until FY 1988.
13. The Subcommittee concurs with GBA No. 3 to add \$49,700 from special revenue funds for the Blind Vending Stands program.



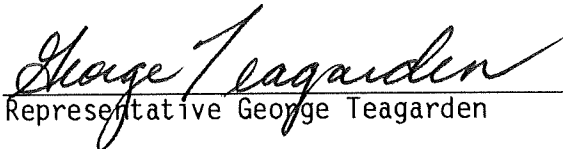
---

Representative David Miller  
Subcommittee Chairperson



---

Representative Robert Vancrum



---

Representative George Teagarden

## ATTACHMENT 1

## SRS-APPEAL DOCUMENT ITEMS

	FY 1987		
	SGF	OTHER FUNDS	TOTAL
1) MEDICAL MANAGEMENT INFO. SYSTEM	\$217,800	\$878,977	\$1,096,777
2) INDEPENDENT LIVING PROGRAM-FEDERAL	\$9,865	\$86,982	\$96,847
3) SUPPORTED EMPLOYMENT-FEDERAL	---	(\$166,667)	(\$166,667)
4) KANSAS INDUSTRIES FOR THE BLIND	\$650,000	\$0	\$650,000
5) BLIND VENDING PROGRAM	\$0	\$62,546	\$62,546
6) FOOD STAMP JOB PROGRAM	\$31,500	\$31,500	\$63,000
7) SRS FEE FUND	\$311,634	\$0	\$311,634
8) AREA OFFICES SALARIES AND WAGES	\$117,600	\$82,400	\$200,000
9) ICF/MR-ACTIVE TREATMENT COSTS	\$1,240,586	\$1,191,936	\$2,432,522
10) FOSTER CARE	\$381,645	\$0	\$381,645
11) ADOPTION SUPPORT	\$225,172	\$62,948	\$288,120
12) OIL OVERCHARGE FUNDS FOR WEATHERIZATION	0	\$500,000	\$500,000
	\$3,185,802	\$2,730,622	\$5,916,424
ESTIMATED CASELOAD SAVINGS	\$814,322	\$1,298,972	\$2,113,294
	\$2,371,480	\$1,431,650	\$3,803,130

## SRS-APPEAL DOCUMENT ITEMS

	FY 1988		TOTAL
	SGF	OTHER FUNDS	
1) MEDICAL CONSULTANTS	\$39,350	\$39,350	\$78,700
2) MEDICAL MANAGEMENT INFO. SYSTEM	\$156,141	\$1,056,500	\$1,212,641
3) HEMOPHILUS INFLUENZAE B VACCINE	\$13,540	\$11,660	\$25,200
4) PHARMACY DRUG INFLATION COSTS	\$864,356	\$744,346	\$1,608,702
5) KANSAS INDUSTRIES FOR THE BLIND	\$1,017,838	\$0	\$1,017,838
6) BLIND VENDING PROGRAM	\$0	\$63,146	\$63,146
7) MANAGEMENT INFO. SYSTEM-VOC. REHAB.	\$0	\$460,102	\$460,102
8) COMMODITY SUPPL. PROGRAM	\$0	\$49,108	\$49,108
9) INSTITUTIONAL COMMODITY PROGRAM	\$0	\$49,108	\$49,108
10) MR INSTITUTIONS-STUDENT STIPEND	\$32,000	\$0	\$32,000
11) SPECIAL MENTAL HEALTH GRANTS	\$500,000	\$0	\$500,000
12) ICF/MR ACTIVE TREATMENT COSTS	\$1,294,463	\$1,347,299	\$2,641,762
13) ADULT CARE HOMES	\$584,974	\$584,974	\$1,169,948
14) ADOPTION SUPPORT	\$225,172	\$62,956	\$288,128
15) FOSTER CARE	\$381,645	\$0	\$381,645
16) CASE MANAGEMENT POSITIONS-5 FTE	\$50,020	\$52,063	\$102,083
17) FOOD STAMP JOB PROGRAM 4 FTE	\$170,000	\$170,000	\$340,000
18) ATTORNEY-GUARDIAN PROGRAM .5 FTE	\$16,341	\$0	\$16,341
19) SECRETARY-ADMINISTRATIVE HEARINGS 1 FTE	\$11,023	\$11,245	\$22,268
20) HCBS-CASE MANAGER STAFF-PART-TIME INTERMITT.	\$65,197	\$53,344	\$118,541
21) AREA OFFICE STAFF-RESTORE 4 FTE CLERICAL	\$55,863	\$26,071	\$81,934
22) CHILD SUPPORT ENFORCEMENT PART-TIME STAFF SRS FEE FUND	\$34,666	\$161,776	\$231,100
23) DATA PROCESSING PART TIME STAFF	\$42,192	\$17,808	\$60,000
24) COMMODITY PROGRAM POSITION- .75 FTE	\$5,034	\$15,104	\$20,138
25) OFFICE ASST.-FINANCE DIVISION 1 FTE	\$11,610	\$5,626	\$17,236

26) RESEARCH ANALYST 1 FTE	\$17,257	\$9,762	\$27,019
27) OIL OVERCHARGE-WEATHERIZATION	\$0	\$1,550,000	\$1,550,000
28) OIL OVERCHARGE-LIEAP	\$0	\$3,019,441	\$3,019,441
	<hr/>	<hr/>	<hr/>
	\$5,588,682	\$9,560,789	\$15,184,137
ESTIMATED CASELOAD SAVINGS	\$786,338	\$1,153,067	\$1,939,405
	<hr/>	<hr/>	<hr/>
	\$4,802,344	\$8,407,722	\$13,244,732
	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>

**SUBCOMMITTEE REPORT**

**Agency: Department of Social and  
Rehabilitation Services**

**Bill No. 196**

**Bill Sec. 3**

**Analyst: Hunn**

**Analysis Pg. No. 632**

**Budget Pg. No. 2-35**

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
<b>All Funds:</b>			
State Operations	\$ 135,665,918	\$ 137,162,616	\$ (120,127)
Local Aid	22,147,685	18,863,556	(281,167)
Other Assistance	472,209,028	444,475,861	(218,079)
Subtotal-Operating	<u>\$ 630,022,631</u>	<u>\$ 600,502,033</u>	<u>\$ (619,373)</u>
Capital Improvements	8,880,698	1,062,463	331,200
TOTAL	<u>\$ 638,903,329</u>	<u>\$ 601,564,496</u>	<u>\$ (288,173)</u>
<b>State General Fund:</b>			
State Operations	\$ 56,806,637	\$ 53,873,947	179,662
Local Aid	19,614,123	15,829,994	(281,167)
Other Assistance	218,272,565	196,881,376	(470,932)
Subtotal-Operating	<u>\$ 294,693,325</u>	<u>\$ 266,585,317</u>	<u>\$ (572,437)</u>
Capital Improvements	--	--	--
TOTAL	<u>\$ 294,693,325</u>	<u>\$ 266,585,317</u>	<u>\$ (572,437)</u>
FTE Positions	2,975.9	2,875.2	--

Agency Request/Governor's Recommendations

The agency's FY 1988 operating budget request is \$630,022,631, an increase of \$57,877,362 over the revised FY 1987 estimate. The FY 1988 request is based on an increase of 16.4 percent in state operations, including 98.3 new positions, an increase of 24.8 percent in aid to local units, and an increase of 7.9 percent in assistance, grants, and benefits. The agency request includes the following major items: (1) reducing the TGA program to two months eligibility for both cash and medical assistance, combined with an intensive job preparation and training program; (2) a 3 percent increase in ADC and GA cash grants; (3) a 3 percent increase in reimbursement rates for nursing homes, hospitals, and certain other providers; (4) a 3 percent rate increase for foster care and day care; (5) \$9,000,000 for the automated eligibility system; (6) \$4,000,000 for partial repayment of the nursing home lawsuit settlement; (7) increased funding for mental health and retardation grants; (8) increased funding for alcohol and drug abuse grants; (9) funding of \$2.5 million in oil overcharge funds for the LIEAP program; and (10) a new computerized management information system for vocational rehabilitation services.

The Governor recommends an operating budget of \$600,502,033 in FY 1988, of which \$266,585,317 is from the State General Fund. The Governor's FY 1988 recommendations restore all program reductions made in 1987 H.B. 2049 except:

(1) changes in the TGA program to limit cash assistance to one month and eliminate TGA medical assistance, (2) elimination of dental services for adults and non-EPSDT children, and (3) a change in reimbursement procedures for outpatient hospital services. In addition to the restorations, the Governor recommends the following major items: (1) a 1.25 percent increase in reimbursement rates for nursing homes (\$1,325,950) and hospitals (\$745,501); (2) a 1 percent increase for foster care (\$228,268), day care (\$48,348), and homemaker services (\$96,179); (3) \$9,000,000 for the automated eligibility system; (4) \$9,900,000 for the total nursing home lawsuit settlement to be financed from a revenue transfer from the State General Fund; (5) a 1 percent increase for state aid to community mental health and retardation centers (\$135,432); (6) increased funding for movement of mentally retarded clients out of state institutions (\$1,024,537); and (7) increased reimbursement rates for physician obstetric, and prenatal services (\$1,228,013). The Governor does not recommend an increase in cash grants in FY 1988 aside from restoration of cuts made in FY 1987.

#### Senate Subcommittee Recommendations

The Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. The Subcommittee recommends the same procedure in FY 1988 as recommended in Item 1 of the FY 1987 report for items appealed by the agency totaling \$5.6 million from the State General Fund. These items are listed in Attachment 1.
2. The Subcommittee reviewed the Transitional General Assistance program which was reduced to four months of cash assistance and 12 months of medical assistance by the 1986 Legislature and was further reduced to one month of cash assistance and no medical assistance by 1987 H.B. 2049 (lapse bill). The Governor's recommendations provide for no restoration of the TGA program cuts and continues the program at one month of cash assistance at a maximum of \$100 per individual and no medical assistance. The Subcommittee learned that, because of the way TGA grants are prorated based on what date during the month the client applies for assistance, the average TGA grant is now \$69 per client. The Subcommittee questions the true value of such a limited assistance program and believes that the funding budgeted for the TGA program could be spent more effectively to better meet the needs of this client group.

The Subcommittee reviewed data on facilities throughout the state which provide meals to low income persons and learned that currently there are 23 such programs providing an estimated 576,000 meals annually. The average cost of those meals is \$1.50-\$1.75 per meal. These programs are currently funded from community sources and also receive significant commodities from the USDA Surplus Commodity program administered by SRS. The Subcommittee recommends elimination of the TGA cash assistance program in FY 1988(\$922,338) and that \$500,000 of the savings from eliminating that program be utilized to fund a TGA Meals grant program which would allow expansion of the number of meals served by community

facilities, either through existing programs or in new programs which may develop in areas of the state where no program currently exists. The Subcommittee notes that SRS has the capacity to administer this program within the existing staff and therefore recommends that the line item appropriation for the TGA meals program only be used to fund direct costs of meals provided. The Subcommittee further recommends that SRS require that the grant funds be used only to expand the number of meals served, rather than supplant funding for existing programs. The Subcommittee estimates that approximately 333,000 additional meals can be provided with this grant, which would expand the number of meals provided by almost 60 percent and should provide a significant benefit to TGA clients. The Subcommittee requests that the Secretary of SRS report to the 1988 Legislature on the recommended TGA Meals Program.

3. The Subcommittee reviewed the Governor's recommendation for the Work Incentive Program(WIN) for ADC clients. The Governor's recommendation provides funding for the WIN program of \$552,368 from the federal Social Services Block Grant and \$72,917 from the State General Fund. In previous years, the WIN program has been eligible for a 90 percent federal match, however, the Governor's recommendation assumes the federal WIN program will be eliminated, reflecting current discussions at the federal level. The Subcommittee notes that there is also considerable discussion at the federal and state level regarding welfare reform and the possibility of a new federal workfare program. The Subcommittee recommends a change in the financing of the WIN program, which assumes that some action will be taken at the federal level to provide at least a 50 percent match for this program in FY 1988. The Subcommittee therefore recommends that \$552,368 from the federal Social Services Block Grant be deleted from the WIN program and be replaced with \$179,662 from the State General Fund which is assumed will be matched with 50 percent federal funds. This adjustment also deletes the recommended transfer to the Department of Human Resources which in the past has been used to provide a 10 percent match for Department of Human Resources costs related to the WIN program. This transfer will not be necessary in FY 1988 if the federal WIN program is eliminated. The Subcommittee recommends that the funding for the WIN program be re-evaluated after the federal funding issues have been resolved, which may not be until the 1988 Legislative Session.
4. The Subcommittee heard testimony from several ADC mothers during the hearings on the SRS budget. One mother with an infant daughter described to the Subcommittee her difficulty obtaining employment and thus getting off ADC cash assistance, due to the state's method of providing day care assistance to ADC clients. The current ADC program requires that clients provide proof of payment of day care expenses, after which time a day care allowance of up to \$160 per month per child may be deducted from gross income when calculating the client's cash grant. Because of further complexities in the calculations and timing of cash grants, a client typically has to cover two months of day care expense from her own

pocket before the day care allowance is built into the cash grant received. The client is never reimbursed for the day care costs she must finance initially.

The Subcommittee believes this system is unreasonably complex and results in a substantial hindrance in allowing clients incentive to seek employment. The Subcommittee learned that prior to 1981, SRS did not utilize this method of day care financing and that the system was changed only to receive federal matching funds for day care costs. SRS estimates that currently only 2 percent of ADC families utilize the day care allowance through the cash grants, for an estimated total cost of \$552,000, of which approximately fifty percent would be from the State General Fund. The Subcommittee recommends that SRS discontinue the current ADC day care procedures and that instead SRS should return to using the system in place prior to 1981, which is a direct purchase of day care services for clients.

The cost of this change is estimated at \$782,000 in FY 1988, although the Subcommittee recommendations on financing this program involve additional State General Fund expenditures of only \$156,809 above the level recommended by the Governor. The Subcommittee recommends that \$252,485 from the State General Fund be shifted from the ADC cash assistance budget to reflect the removal of the day care allowance in the cash grant calculations, and that \$552,368 in savings from Item 3 above from the Social Services Block Grant be utilized to finance this program.

5. The Subcommittee reviewed the ADC and General Assistance cash grant programs. The Governor's recommendations for FY 1988 provide for restoration of cash grant cuts made in the lapse bill, and provide for a 5 percent caseload increase, but provide no further increases in cash grants above the level authorized prior to the lapse bill cuts. The Subcommittee found, however, that the Governor's recommendations utilized an average grant of \$114.33 per person in calculating the ADC cash grant program, rather than the actual current average (prior to the cuts) of \$111.98. The Subcommittee recalculated the financing needs for the ADC and General Assistance cash grant budget and found that within the existing funding recommended by the Governor, that a cash grant increase of 2 percent, based on a 4.5 percent caseload increase could be financed. This recommendation would provide an average increase for a 3 person ADC family of \$6.72 per month, or \$80.64 annually.
6. The Subcommittee reviewed the Governor's recommendations for the SRS Adult Services grants, which provided for a 2.6 percent increase in those grants. (These grants primarily go to community facilities for the mentally retarded.) The Subcommittee also noted that the Governor's recommendations for other SRS programs, such as foster care and day care provided for only a 1 percent increase. The Subcommittee therefore recommends that \$100,000 from the State General Fund be deleted from this program, still allowing for a 1.7 percent increase in these grants.



7. The Subcommittee reviewed the Governor's recommendations for special purpose grant for community mental retardation programs of \$2,151,378. This recommendation is to provide continued funding for 92 clients moved out of state institutions in previous years, provide continued funding for 77 day or residential program slots for clients moved off of community waiting lists, and for additional movement of 47 clients out of the state institutions. The Subcommittee found that the estimated cost of continued funding for existing grants and the cost of moving 47 additional clients out of the institution totals \$1,870,211, rather than the \$2,151,378 recommended by the Governor. The Subcommittee recommends a reduction in the State General Fund appropriation for these grants of \$281,167 to reflect these savings.
8. The Subcommittee recommends the addition of \$74,259 from the State General Fund for guardianship grants. The recommendation is to allow funding for guardians for clients at the mental retardation institutions.
9. The Subcommittee reviewed the SRS Medical Assistance program and noted that the state has no program for the medically indigent, and that the elimination of the TGA medical program furthers this problem of medical care for the poor. The Subcommittee discussed the possibility of an interim study on the comprehensive topic of the state's Medical Assistance program, but was convinced by the agency that sufficient data already exists to document the problems of medical care for the poor. SRS provided testimony to the Special Committee on Public Health and Welfare during the 1986 interim during that committee's study of the medically indigent that showed that the cost of reinstating the General Assistance-Medical Only program (which was eliminated in 1980) would be approximately \$18 million in state funds. SRS indicated that the cost of such a program could be considerably less if coverage was limited to only certain areas, such as inpatient hospital care. The Subcommittee recommends that during the review of the University of Kansas Medical Center budget, options should be studied for developing some form of program for the medically indigent, perhaps utilizing residents of the Medical Center to provide care. The Subcommittee also recommends that additional options within the SRS budget be explored for providing medical care to the poor and that any such proposals could be considered during the Omnibus Session.
10. The Subcommittee reviewed the child support enforcement system jointly operated by SRS and the court system. The Subcommittee believes the Legislature should have more information regarding the various responsibilities and financing mechanisms for this program and recommends an interim study be requested on the child support enforcement system.
11. The Subcommittee concurs with the recommendations of the Joint Committee on State Building Construction for SRS capital improvements. The Subcommittee therefore adds \$331,200 from the

State Institutions Building Fund to the major maintenance account and broadens the proviso to the account to allow remodeling, repair, and emergency maintenance projects.

Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee recommendations with the following adjustments:

1. The Committee amends the recommendation regarding the TGA Meals Program to clarify that while maintenance of effort would be required by community programs receiving such grants, SRS would be authorized to make grants to assist existing programs.
2. The Committee amends the report to clarify that the additional amount recommended for guardianship grants may also be used for guardians for other client groups such as the chronically mentally ill.
3. The Committee recommends a 1 percent increase in family and residential foster care rates over the amount recommended by the Governor. The amount recommended is \$217,768 of which \$183,910 would be from the State General Fund. This recommendation does not account for increased rates for caseload adjustments requested in the appeal items listed in Attachment 1, which the Committee defers, pending a Governor's budget amendment.
4. The Committee recommends that SRS should evaluate the formula used to allocate foster care funds to area SRS offices, in accordance with a recommendation in a recent Legislative Post Audit report. That recommendation was as follows: "To distribute foster care funds more evenly among area offices, the Department of Social and Rehabilitation Services should evaluate its allocation formula and consider placing more emphasis on the number of children served by the individual areas."
5. Reduction of \$977,204 from salaries and wages, of which \$503,010 would be from the State General Fund. This recommendation is based on increasing turnover rates as follows:

	<u>Gov. Rec. 1987</u>	<u>Gov. Rec. 1988</u>	<u>With Additional Reduction</u>
Administration	4.3%	2.7%	4.0%
Adult Services	2.9	2.0	4.0
Youth Services	4.2	2.1	4.0
Income Maintenance	4.2	3.3	4.0
Mental Health and Retardation	0.0	0.0	2.9

6. Addition of a proviso for the line item appropriation for inmate alcohol programs to stipulate that only inmates within six months of their parole eligibility date may participate in the "behind-the-walls" program.
7. The Committee recommends that the "windfall" of approximately \$1.8 million that will be received from the federal government, because of staff added at the mental retardation institution in prior years, should be utilized to reduce State General Fund appropriations for the mental retardation institution in FY 1988.

Senate Committee of the Whole

The Committee of the Whole concurs with the Senate Committee recommendations.

<u>Expenditure Summary</u>	<u>Senate Adj. FY 88</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ (1,097,331)	\$ 136,065,285	\$5,653,550
Local Aid	(281,167)	18,582,389	(369,238)
Other Assistance	(311)	444,475,550	(1,683,321)
Subtotal - Operating	<u>\$ (1,378,809)</u>	<u>\$ 599,123,224</u>	<u>\$3,600,991</u>
Capital Improvements	331,200	1,393,663	--
TOTAL	<u><u>\$ (1,047,609)</u></u>	<u><u>\$ 600,516,887</u></u>	<u><u>\$3,600,991</u></u>
State General Fund:			
State Operations	\$ (323,348)	\$ 53,550,599	\$ 626,642
Local Aid	(281,167)	15,548,827	(119,238)
Other Assistance	(287,022)	196,594,354	608,042
Subtotal - Operating	<u>\$ (891,537)</u>	<u>\$ 265,693,780</u>	<u>\$1,115,446</u>
Capital Improvements	--	--	--
TOTAL	<u><u>\$ (891,537)</u></u>	<u><u>\$ 265,693,780</u></u>	<u><u>\$1,115,446</u></u>
FTE Positions	--	2,875.2	(9.75)

House Subcommittee Recommendations

The Subcommittee concurs with the Senate recommendations with the following adjustments:

1. The Subcommittee reviewed the ADC and GAU cash assistance programs. The Subcommittee learned that although the caseload increase for ADC is projected at 9.6 percent this year, caseload changes in prior years have been as follows: FY 1983 -- increase of 7.3 percent, FY 1984 -- increase of 2.1 percent, FY 1985, decrease of 6.0 percent, FY 1986 -- increase of 0.7 percent. The Subcommittee believes that the large increase in caseloads this year is largely because of the overall condition of the state economy. The Subcommittee notes that April revenue consensus

estimates did not project a further decline in the state's economy and therefore conclude that ADC caseloads should not increase dramatically in FY 1988 as they have in FY 1987. The Governor's recommendations were based on a 5 percent increase in caseloads and the Senate recommendations were based on a 4.5 percent increase in caseloads. Based on the April consensus estimates, and the fact that caseloads have not increased quite as much as anticipated during several recent months, the Subcommittee believes that budgeting for a 2 percent caseload increase is appropriate for FY 1988. The Subcommittee does not concur with the Senate recommendations for a 2 percent grant increase for ADC and GAU, but instead concurs with the Governor's recommendations to provide restoration of the lapse bill cuts in FY 1988, but no further increase. The Subcommittee's recommendations for cash grants result in savings from the Senate recommendations of \$4,932,527, of which \$2,478,590 is from the State General Fund and \$2,453,937 is federal matching funds.

The Subcommittee reviewed the shared living penalty applied to ADC grants when a client shares a residence. Under the current system, if two ADC mothers share a residence, the shelter portion of each of their grant payments is reduced by 50 percent, providing no incentive for clients to live together and share costs. The maximum combined amount these two families could receive for shelter is \$109 in most areas of the state, which the Subcommittee believes is inadequate to obtain decent housing. The Subcommittee recommends that the shared living penalty be changed to only reduce shelter grants by 20 percent rather than 50 percent in shared living situations where ADC clients are living with other ADC clients. The Subcommittee further recommends that this reduced penalty shall only apply in cases where at least one of the ADC mothers is involved in an SRS work or training program or is employed. The Subcommittee believes this change will be a major improvement in the current system, by providing the opportunity for ADC clients to increase their income for other necessities of life and by providing incentives for employment. The Subcommittee recommends \$1,480,687 for this change, of which \$690,000 is from the State General Fund and \$790,687 is from federal matching funds.

2. The Subcommittee recommends that caseload increases built into the Medical budget for FY 1988 for ADC and GAU clients be reduced to 2 percent, to reflect the Subcommittee's recommendations on caseload increases in these programs. The recommendations results in savings of \$1,748,382 of which \$920,028 is from the State General Fund and \$828,354 is from federal funds.
3. The Subcommittee concurs with the Senate recommendations to delete the one-month TGA cash assistance program. The Subcommittee deletes \$500,000 from the State General Fund for the TGA Meals program recommended by the Senate. The Subcommittee heard testimony from numerous community assistance agencies that indicated that food is the easiest form of assistance to now receive at the community level and that there is already community support for food

kitchens providing meals to needy persons. The Subcommittee believes that the SRS surplus commodity program already supports such facilities at a sufficient level and that TGA clients might not necessarily be the beneficiaries of a new meals program. The Subcommittee believes that a TGA Medical program is a more urgent need and therefore recommends that instead of \$500,000 for a meals program, that \$2,300,000 be provided for a TGA Medical program which would be limited to inpatient hospital care. The Subcommittee noted the Senate comments regarding the possible utilization of programs of the University of Kansas Medical Center to serve medically indigent clients and concurs with the recommendation that SRS and the Medical Center should report back to the Legislature for Omnibus consideration of proposals to serve the medically indigent.

Compared to the Governor's recommendation for a one-month TGA program at \$922,338, the Subcommittee's recommendation for a TGA medical program is an increase of \$1,377,662.

4. The Subcommittee concurs with the Senate recommendation to change the method of financing daycare for ADC clients. Currently, a day care allowance is built into the client's grant if the client is employed; however, the client must pay for two months of day care out of her own pocket prior to receiving the day care allowance. The Subcommittee believes this results in a serious work disincentive and encourages clients to remain on public assistance. The Senate recommendations change this method of providing day care to instead provide direct purchase of day care for ADC clients. The Senate shifted funding to provide \$782,000 for purchase of day care slots for ADC clients in FY 1988. The Senate recommendations were based on the current number of ADC clients with day care built into their cash grants of approximately 575 clients. The House Subcommittee believes that once the system is changed that increasing numbers of ADC clients will take advantage of this incentive to become employed. The Subcommittee therefore recommends that an additional 750 ADC day care slots be phased in for an average of 9 months in FY 1988, at a State General Fund cost of \$762,750.
5. The Subcommittee also reviewed the day care budget for ADC clients in SRS work programs such as WIN or the Community Work Experience Program. Currently, ADC clients with no children under the age of six are generally required to participate in the program. (Participation is currently voluntary for ADC clients with children under the age of 6.) The federal government allows a waiver of this requirement to allow states to require ADC clients with no children under the age of 3 to participate in work programs. The Subcommittee believes that many socioeconomic changes have taken place since the original limitation for only those with children over age 6 was developed, and that the requirement no longer reflects the nature of the workforce of the 1980s, where the majority of mothers with small children are employed. The Subcommittee also believes that the initial time period a client is on ADC is

the most crucial period to address, to ensure that those clients do not become long-term welfare recipients. The Subcommittee therefore recommends that SRS seek a federal waiver to allow the state to require that ADC clients without children under the age of 3 be required to participate in work or training programs. In conjunction with this recommendation, the Subcommittee recommends funding shifts be made within the youth services budget to allow SRS to use a State General Fund match of \$150,000 to access an additional \$150,000 in federal matching funds for the ADC jobs program day care budget. The Subcommittee further recommends that SRS aggressively pursue involvement of ADC clients in jobs programs and that a report should be made to the 1988 Legislature on the status of this program. That report should include a status report on the funding needs to adequately provide daycare to all SRS clients either required or voluntarily willing to participate in jobs programs.

6. The Subcommittee also reviewed the day care budget for low-income families. The Subcommittee believes it is important to fund this component of the daycare budget to ensure that services are available to prevent former ADC clients from returning to public assistance and to prevent many families from ever receiving ADC. The Subcommittee recommends \$529,353 from the State General Fund for an additional 750 slots to be phased in over 9 months in FY 1988 for the regular low-income day care program. Recommendations 3,4,and 5 provide for a total day care budget recommendation of \$7,107,224, compared to \$5,665,121 recommended by the Senate. The total increase recommended by the Subcommittee for day care is \$1,442,103,of which \$1,292,103 is from the State General Fund.
7. Currently, administration of the day care budget is placed under the Youth Services division of SRS. The Subcommittee questions whether this organizational structure provides for optimal coordination between SRS jobs programs and other ADC-related programs. The Subcommittee recommends that the Secretary consider placing the day care budget within the Adult Services division or the Income Maintenance division to ensure that day care programs will be coordinated with ADC programs both budgetarily and programmatically.
8. The Subcommittee reviewed the legal problems surrounding the issue of residency requirements for public assistance programs. The Subcommittee notes that residency requirements, when tested in court in the past, were based on one-year residency requirements. The Subcommittee believes that a 30-day residency requirement should be allowable and recommends that SRS change public assistance eligibility standards to require at least 30 days residence in the state, unless the applicant had been a resident of the state within the previous five years, in which case the residency requirement would be waived.
9. The Subcommittee concurs with GBA No. 3 to add \$340,000 of which \$170,000 from the State General Fund and \$170,000 is from federal funds, for the food stamp job search program.

10. The Subcommittee recommends the addition of \$49,108 in expenditure authority for the Commodities program to allow the expenditure of special revenue funds.
11. The Subcommittee recommends the addition of a .75 FTE position and \$20,138, of which \$5,034 is from the State General Fund and \$15,104 is from other funds to provide for an existing position in the Commodities program inadvertently left out of the agency's request and the Governor's recommendation.
12. In its review of the nursing home budget, the Subcommittee heard testimony from representatives of the nursing home industry who requested a study of the reimbursement system for nursing homes. The Subcommittee recommends that SRS conduct a study of the existing reimbursement system to determine whether the system could be less complex and more effective to result in increased incentives for improved health care. SRS should report to the 1988 Legislature on the results of this study, including recommendations. This study should also include an analysis of how SRS might utilize nursing homes in jobs programs for public assistance clients. Pending results of this study, the Subcommittee does not recommend elimination of the fifth cost center. The Subcommittee therefore deletes \$475,498 from the State General Fund and \$563,841 from federal funds, for a total reduction of \$1,039,339.
13. The Subcommittee concurs with GBA No. 3 to delete \$118,000 from the medical budget allocated for 24-hour nursing care, based on revised estimates of the costs of this program. Of the total amount deleted, \$53,985 is from the State General Fund and \$64,015 is from federal funds.
14. The Subcommittee concurs with GBA No. 3 to add \$2,641,762 for intermediate care facilities for the mentally retarded, of which \$1,231,061 is from the State General Fund and \$1,410,701 is from federal matching funds. The Subcommittee recognizes the concerns of providers in this program that the state could be more aggressive in its dealings with the Health Care Finance Administration and that service provision is difficult when one agency is enforcing regulations and another agency is providing the reimbursement for services.
15. The Subcommittee concurs with GBA No. 3 to add \$1,212,641 for the medical management information system, of which \$156,141 is from the State General Fund and \$1,056,500 is from federal funds.
16. The Subcommittee concurs with GBA No. 3 to add \$25,200, of which \$13,540 is from the State General Fund and \$11,660 is from federal funds to provide for hemophilus influenza B vaccine coverage for children between the ages of two and five in the medical budget.
17. The Subcommittee learned that because of the lapse bill, certain drugs were deleted from the list of Medicaid covered drugs to achieve savings. SRS did not provide advance notification to

pharmacists of the changes in the covered drugs. The Subcommittee recommends introduction of a bill to require that the Secretary of SRS may not implement any reductions in the scope or reimbursement of services in the medical assistance program until 10 days after the affected providers are sent a complete and accurate description of the proposed reductions.

18. The Subcommittee reviewed issues surrounding the use of generic drugs and recommends that SRS conduct a public awareness campaign with SRS medical providers on the cost-effectiveness of utilizing generic drugs.
19. The Subcommittee learned that SRS is in the process of reassessing and updating the hospital reimbursement system. The Subcommittee also reviewed the current formula in the hospital reimbursement system which provides incentives to hospitals which serve a disproportionate share of Medicaid clients. To date, no hospitals have qualified for this incentive in the formula. The Subcommittee recommends that as part of its review of hospital reimbursement, SRS should include an analysis of this portion of the formula to determine whether the existing formula is overly restrictive regarding incentives for indigent care. The Subcommittee recommends that SRS report on the results of this study to the 1988 Legislature.
20. The Subcommittee learned that SRS does not currently require the maximum co-pays allowed by federal law for the Medical programs. The Subcommittee understands that a study would need to be conducted by SRS to determine maximum co-pays allowable and recommends that such a study be done and the results should be reported to the 1988 Legislature, including the fiscal impacts of increasing all co-pays to the allowable maximums.
21. The Subcommittee recommends that SRS continue a study of clients placed in intermediate care facilities for the mentally ill( for which the state receives no federal matching funds for clients between the ages of 16 and 65). SRS should report to the 1988 Legislature on the results of this study, including options for serving those clients more effectively and appropriately at a lower cost. Such a study should include options for reducing the populations at the state mental institutions by utilizing intermediate care facilities for the mentally ill. The Subcommittee highlights this as an area to be pursued next legislative session.
22. The Subcommittee recommends that the 1.25 percent rate increase for hospitals recommended by the Governor be delayed until January 1, 1988. This recommendation results in savings of \$198,245 from the State General Fund and \$174,506 from federal funds, for a total of \$372,751.
23. The Subcommittee recommends that the 1.25 percent rate increase for intermediate care facilities recommended by the Governor be delayed until January 1, 1988. This recommendation results in savings of \$308,946 from the State General Fund and \$354,029 from federal funds, for a total of \$662,975.



24. The Subcommittee recommends that SRS study and report to the 1988 Legislature on options the state has in reducing disincentives for ADC clients to return to work because of loss of Medicaid eligibility. The study should include such options as extending medical benefits for additional months upon employment, extension of Medicaid benefits under new federal options for women under the poverty level, and state purchase of health insurance or payment of health insurance premiums.
25. The Subcommittee reviewed a new Medicaid option under federal regulations which allows local health department to presume eligibility for Medicaid during the time when the client is awaiting a Medical card from SRS. The Subcommittee heard testimony that this change is estimated to have no fiscal impact. The Subcommittee notes that if more clients were served through this change and if more Medicaid claims were made to SRS by local health departments, that this change would have a fiscal impact. The Subcommittee supports this change, but recommends that SRS and the Department of Health and Environment should jointly develop a fiscal note on this item for consideration during the Omnibus Session.
26. The Subcommittee reviewed the LIEAP and Weatherization program and learned that funding would be required as follows to maintain these programs at current levels: FY 1987- \$500,000 for Weatherization, FY 1988-\$1,250,000 for Weatherization and \$3,019,441 for LIEAP. The Subcommittee recommends that the Subcommittee on the KCC budget consider use of oil overcharge funds to continue these programs at the current level.
27. The Subcommittee concurs with GBA No. 3 to add \$297,497 from the State General Fund and \$43,477 from federal funds, or a total of \$340,974 to the foster care and adoption support budget in FY 1988 to provide for caseload increases.
28. The Senate recommendations for foster care rate increases provided for a one percent increase for both family and residential foster care. The amount added by the Senate for this increase was \$217,768, of which \$183,910 was from the State General Fund. The Subcommittee recommends the following foster care rate increases instead of the Senate recommendations: a three percent rate increase for family foster care starting July 1, 1987 and a two percent rate increase for residential foster care starting January 1, 1988. The additional cost over the Senate recommendation for these rate increases is \$115,612, of which \$85,090 is from the State General Fund and \$30,522 is from federal funds.
29. The Subcommittee reviewed the foster care allocation formula used by SRS and notes the language in the Senate recommendations regarding a recent Legislative Post Audit study on foster care which suggested that the agency should reevaluate its system of allocating foster care funds to area offices. The Subcommittee urges SRS to expedite changes to correct problems in the existing formula. The Subcommittee recommends that SRS report to the 1988

Legislature on the effects of changes made in the foster care allocation formula.

30. The Subcommittee expresses concern that there are many foster care cases in which parental rights might appropriately be severed and that adoption of such children should be pursued. The Subcommittee heard from one foster care provider that had an infant who had not received a visit from its natural mother in over 2 1/2 years, yet the court refused to sever parental rights. The Subcommittee believes this incident is not an isolated case and that SRS should more aggressively seek severance of parental rights for certain children in the custody of the Secretary.
31. The Subcommittee reviewed a proposal from the agency to change the salary structure for the Homemaker program to allow new Homemaker staff to be hired at a starting salary of \$4.00 per hour, rather than the current starting salary of \$5.28 per hour. The proposal would also change Homemaker staff to unclassified positions and eliminate sick, vacation, and holiday leave for these workers and calls for existing homemakers to be frozen at their existing salary levels. The proposal also recommends that savings from the change be utilized to finance an IRS requirement that SRS pay employer FICA contributions for nonmedical attendant care workers in SRS programs. The Subcommittee supports this proposal, with the exception of the additional supervisory and administrative staff and upgrades requested, and recommends that \$1,059,186 in estimated savings from the Homemaker change be used to finance costs of FICA benefits, travel and training for non-medical attendant care workers totaling \$527,552, for a total net State General Fund savings of \$531,634.
32. The Subcommittee concurs with the Senate recommendation to delete \$100,000 from Adult Services grants, and further deletes \$78,951 from the State General Fund to provide a 1 percent increase in these grants effective January 1, 1988.
33. The Subcommittee recommends \$16,341 from the State General Fund and .5 FTE for an existing guardianship attorney position inadvertently left out of the agency's budget request and the Governor's recommendation.
34. The Subcommittee reviewed requests by the Division of Mental Health and Retardation Services to move clients out of state mental retardation institutions. The Subcommittee recommends the following plan of financing for movement of these clients. (a) The Subcommittee recommends a total of 94 clients be moved out of the state mental retardation institutions in FY 1988 at an average cost of \$35 per day. This cost per day is an increase of 6.4 percent over the average cost to move residents this year of \$32.87 per day. (b) The Subcommittee does not specify which institutions these clients must be moved from and also leaves the agency the flexibility to determine whether these clients will be moved to private intermediate care facilities for the mentally retarded or

to community-based agencies. The Subcommittee does, however, recommend that if a client is moved into an intermediate care facility, that an offsetting movement out of that private facility be accomplished to result in no overall increase in the number of clients served in intermediate care facilities for the mentally retarded. This stipulation is necessary to avoid adverse effects in the formula utilized in calculating increases in the Home and Community Based Services (HCBS) waiver program. With this stipulation, the Subcommittee recommends that the funding for the move of 94 clients be based on the availability of federal Medicaid HCBS funds through the waiver program at a 55.2 percent federal match. (c) The Subcommittee recommends that the movement of clients out of the institutions be budgeted for an average of six months of community placement. (d) The Subcommittee recommends that a grant be made to Faith Village in Johnson County to provide for 8 months of operating costs for three 8-bed group homes, provided that the contract with Faith Village will be contingent on the Faith Village intermediate care facility accepting a minimum of 12 clients from SRS institutions. The following recommendations which result in an overall State General Fund savings of \$51,521 from the Senate recommendations are outlined below:

	<u>State General Fund</u>
\$35 per day for 94 clients moved out of institutions	\$1,200,850
Movement for only six months	(600,425)
	<u>\$ 600,425</u>
Assume federal match through HCBS program	(320,626)
Cost to move institutional clients	<u>\$ 279,799</u>
Faith Village grant -- 24 beds for eight month funding, assume one-half will be HCBS funding, one-half will be all SGF funding--grant contingent on Faith Village accepting 12 institutional clients	80,400
Total cost of plan	<u>\$ 360,199</u>
Amount included in Senate recommendations for movement of 47 clients out of institutions	411,720
Savings from Senate Recommendations	<u><u>\$ 51,521</u></u>

35. The Subcommittee notes that the Division of Mental Health and Retardation Services and the Division of Adult Services have not coordinated in the past to maximize and plan for utilization of the federal HCBS Medicaid waiver program. The Subcommittee also questions the ability to effectively coordinate the comprehensive provision of mental retardation services when the programs are split into two separate sections of the agency.

36. The Subcommittee notes that the Governor's recommendation is based on the availability of 67 additional HCBS Medicaid waiver slots for mentally retarded clients under the HCBS program in FY 1988 even without the new slots the Subcommittee is recommending be

created in item 33 above. The Subcommittee recommends these additional 67 slots be utilized to serve clients on community waiting lists.

37. The Subcommittee recommends that the 1 percent increase recommended by the Governor for community mental health facilities be delayed until January 1, 1988. This recommendation results in State General Fund savings of \$41,635.
38. The Subcommittee recommends that the 1 percent increase recommended by the Governor for community mental retardation facilities be delayed until January 1, 1988. This recommendation results in State General Fund savings of \$26,082.
39. The Subcommittee recommends funding shifts be made in the financing of the Division of Mental Health and Retardation Services to maximize the allowable administrative costs funded from the federal Mental Health block grant. This recommendation allows State General Fund savings of \$250,000 and still allows a 5.1 percent increase over the FY 1987 level for grants funded from the federal block grant.
40. The Subcommittee recommends \$460,102 from federal funds for a computer system for Vocational Rehabilitation Services. The Subcommittee notes that the existing computer system for the division is over 10 years old and no longer has the capability of meeting the division's needs. The Subcommittee notes that this item is funded entirely from federal funds.
41. The Subcommittee recommends \$284,815 from the State General Fund to maximize the receipt of federal funds for Vocational Rehabilitation. The \$284,815 from the State General Fund will generate \$1,139,261 in federal funds, or an 80 percent match. The Subcommittee further notes that federal FY 1988 is the base year on which subsequent match rates will be determined and therefore believes it is important to provide the required state match in FY 1988 to also maximize receipt of federal funds in future years. The Subcommittee also recommends that because of the high federal match rate for this program, that Vocational Rehabilitation Services should more aggressively pursue provision of services to clients served by other SRS programs, such as the mentally retarded, the mentally ill, alcoholics, and other public assistance clients. The Subcommittee recommends that SRS report to the 1988 Legislature on the progress in increasing the vocational rehabilitation services provided to abovementioned client groups.
42. The Subcommittee concurs with GBA No. 3 to add \$104,592 from the State General Fund for Kansas Industries for the Blind.
43. The Subcommittee concurs with GBA No. 3 to add \$52,300 from special revenue funds to allow increased expenditure authority for the Blind Vending Stands program.

44. The Subcommittee concurs with GBA No. 3 to shift \$166,667 in federal funds from FY 1987 to FY 1988 for receipt of a federal vocational rehabilitation grant.
45. The Subcommittee recommends that funding shifts be made in the Division of Alcohol and Drug Abuse Services to maximize the use of the federal block grant for administrative costs. This recommendation deletes \$35,878 from the State General Fund.
46. The Subcommittee recommends that \$40,856 from the State General Fund be deleted from alcohol treatment facility grants to reflect savings from grants that were terminated by SRS in FY 1987 and not planned for renewal. Items 44 and 45 still allow for an increase of 1.2 percent in alcohol treatment grants over the FY 1987 level.
47. The Subcommittee concurs with GBA No. 3 to add \$1,580,000 of which \$310,928 is from the State General Fund and \$1,269,072 is from federal funds, for software development costs for the automated eligibility system. Corresponding amounts will be cancelled from FY 1986 encumbrances, resulting in no net impact on the State General Fund.
48. The Subcommittee recommends deletion of \$31,859, of which \$22,365 is from the State General Fund and \$9,494 is from federal funds, from the salary requested for an Executive Manager in the office of the Secretary. This position was not requested through usual budget procedures and was budgeted as a Clerk V in FY 1986 and is not budgeted at all in FY 1987, thus contributing to the salary and wage shortfalls the agency is experiencing. The Subcommittee's reduction is based on the difference between the maximum base salary for a Clerk V of \$23,988 and the base salary budgeted for the Executive Manager in FY 1988 of \$52,368.
49. The Subcommittee recommends \$40,388, of which \$28,352 is from the State General Fund and \$12,036 is from federal funds for an unclassified special projects position to act as a Cost Allocation Manager for agency. The Subcommittee notes that a recent financial report on the agency suggested that considerable savings could be realized through a review of the agency's system of allocating costs to federal funding sources. The Subcommittee believes the cost of this position will be more than offset by savings realized through increased utilization of federal funds.
50. The Subcommittee reviewed amounts contained in the Governor's recommendations for payments to DISC (affectionately known to the Subcommittee as the "Black Hole" of state government) and notes that the recommendation is based on rate increases of 5.6 percent for regular data processing applications and that an additional \$433,052 is recommended for costs associated with the automated eligibility system (known in SRS lingo as the Whomper). The Subcommittee makes no change to the recommendation but highlights this area for review next year when better estimates on the data processing costs of the automated eligibility system may be available.

51. The Subcommittee recommends the deletion of the following 15 FTE positions from the SRS budget that have been vacant over 245 days. These deletion result in total savings of \$309,049, of which \$152,723 is from the State General Fund and \$156,327 is from federal funds.

Area Offices

4 Program Technicians  
1 Income Maintenance Worker  
1 Child Support Enforcement Specialist I  
1 Attorney I  
1 Social Worker V  
3 Office Assistants II

Adult Services

1 Social Worker II

Mental Health and Retardation Services

1 Secretary II

Disability Determination Services

1 Administrative Officer I

Vocational Rehabilitation Services

1 Vocational Evaluator


52. The Subcommittee does not concur with the increases in turnover recommended by the Senate. The Subcommittee believes that the turnover levels recommended by the Senate are unrealistically high and would require the agency to hold large numbers of positions vacant. The Subcommittee opted instead to delete vacant positions rather than budget artificial turnover levels. The Subcommittee notes that the agency is experiencing salary and wage shortfalls this year and had a hiring freeze in place since September because FY 1987 turnover levels were budgeted at extreme levels. The Subcommittee recommends the addition of \$1,062,739, of which \$543,039 is from the State General Fund and \$519,700 is from federal funds to provide the following turnover rate:

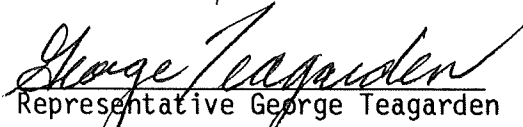
Income Maintenance	3.0%
Adult Services	2.0
Youth Services	2.1
Administration	2.5
Mental Health and Retardation	2.0

53. The Subcommittee reviewed the SRS Fee Fund and notes that the agency appealed a potential shortfall of \$311,634 in the Fund. The Subcommittee learned that SRS may be able to process an additional quarter of child support enforcement receipts in FY 1987 and avoid a shortfall in the Fund.

54. The Subcommittee recommends that SRS study and report on options for changing the reimbursement system through the medical budget for community mental health centers to pay a rate to those centers for psychological services more in line with rates paid to private psychologists. The report should also include options for utilizing savings from such a change to finance community residential placements of clients currently in state mental health institutions. The Subcommittee requests this information for consideration during the Omnibus Session.
55. The Subcommittee recommends deletion of \$500,000, of which \$246,150 is from the State General Fund, and \$253,050 is from federal funds budgeted for hospital rate appeals.
56. The Subcommittee received information from a residential foster care provider suggesting that savings in the foster care budget could be realized if fewer client progress reports were required by SRS and if SRS contract requirements in staffing ratios were reduced to the level required by the regulations of the Department of Health and Environment. The Subcommittee recommends that SRS review these proposals to determine if savings could be achieved without impacting services.
57. The Subcommittee notes that its FY 1988 total State General Fund recommendation is \$266,744,121 or \$921,005 below the Governor's recommendation including GBA No. 3.

  
\_\_\_\_\_  
Representative David Miller  
Subcommittee Chairperson

  
\_\_\_\_\_  
Representative Robert Vancrum

  
\_\_\_\_\_  
Representative George Teagarden

## SYSTEMWIDE RECOMMENDATIONS

The Subcommittee makes the following systemwide observations and recommendations:

1. Over the last ten years, no less than six interim studies have reviewed the state mental hospitals and the local communities mental health programs. They have all recommended the concept of deinstitutionalization. Yet, the average daily census remains at approximately the same level during the period.

In addition, the 1985 interim study stated that 200 patients in our state hospitals could be released if there were services available in the community. The Subcommittee believes that there are still over 200 patients that could be released if local programs were available.

This Subcommittee requests that the division in concert with the local community mental health centers, draft a plan to develop programs to decrease the hospital census. This should be presented to the House Appropriations Committee and Senate Ways and Means Committee no later than January 12, 1988.

2. The success of our state hospitals are closely linked with the success of the local mental health programs. Kansas ranks 51st in dollars provided to local centers. This state also ranks at the bottom in the number of restrictions placed on those dollars. S.B. 316 restructures the funding for the community mental health centers. The Subcommittee wishes to emphasize that those dollars affect the success or failure of state hospital programs.
3. The Subcommittee is concerned about the effect that the increased number of private psychiatric beds will have on future fee collections at the state hospitals. The Division should review this issue and report back to the Committee.
4. Both the Governor's Advisory Commission and the Subcommittee are concerned about the level of active treatment at the state facilities. We urge that additional emphasis be directed in this area.
5. At a public hearing, the Subcommittee heard from numerous parents and relatives of chronically mentally ill persons who testified to the lack of follow-up by the hospital when a patient is discharged to the community. The Subcommittee was also informed that the Partnership Agreement for Continuity of Treatment (PACT) assist in this provision of a smooth transition to the community. The PACT agreements are intended to allow the state hospitals and the community mental health centers to function as a single system in meeting the hospital admissions and



after care needs of the mentally ill. The Subcommittee suggests that the PACT concept be reevaluated to ascertain whether in practice it accomplishes what it is designed to do.

This Subcommittee also suggests that the chaplains at the various hospitals be used whenever possible to help the patient make the initial transition into the community.

6. The Subcommittee learned that there are often problems in the provision of mental health services to deaf clients in the state mental health hospitals. The Subcommittee recommends that the hospitals take appropriate action to see that staff who work regularly with deaf individuals have some minimal level of sign language ability and that a person skilled in signing be present at therapy sessions to interpret for the deaf patient.
7. Last year, the Subcommittee recommended a total of \$150,000 be awarded to Community Mental Health Centers to help reduce the number of patients in the State Hospitals. The Subcommittee continues to recommend these programs for an additional year and recommends that a full review of the programs be conducted in 1988.

system.mem/bd

**SUBCOMMITTEE REPORT**

**Agency: Larned State Hospital**

**Bill No. 244**

**Bill Sec. 15**

**Analyst: Duffy**

**Analysis Pg. No. 519**

**Budget Pg. No. 6-47**

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$22,277,958	\$22,042,478	\$ (57,500)
Capital Improvements	501,440	501,440	--
TOTAL	<u>\$22,779,398</u>	<u>\$22,543,918</u>	<u>\$ (57,500)</u>
State General Fund:			
State Operations	\$19,343,017	\$19,101,062	\$ (57,500)
Capital Improvements	--	--	--
TOTAL	<u>\$19,343,017</u>	<u>\$19,101,062</u>	<u>\$ (57,500)</u>
FTE Positions	874.0	874.0	--
Average Daily Census	545	545	--

Agency Request/Governor's Recommendation

Larned State Hospital estimates FY 1987 operating expenditures to be \$22,277,958 as approved by the 1986 Legislature.

The Governor recommends a total operating budget of \$22,042,478 for FY 1987, a reduction of \$235,480 from the approved budget. The Governor recommends an increase of \$6,475 to the approved Title XIX expenditure limitation.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Reduction of \$40,000 from salaries and wages to allow a total of \$18,630,006. The Subcommittee is concerned about the number of certified psychiatrists at Larned State Hospital and concurs with the Governor's recommendation to add two psychiatrists to the staff in FY 1988. The Subcommittee has learned that a Medicare survey is scheduled for March 4, 5, and 6, and that the lack of psychiatrists was a cited deficiency during the 1986 Medicare survey. Whereas there are currently the same number of psychiatrists employed as were employed during the last survey, the Subcommittee suggests that the House Subcommittee carefully consider this adjustment after the survey team's visit.

2. Reduction of \$12,500 for food to allow a total of \$533,500 for food purchases in FY 1987.
3. Reduction of \$2,000 from maintenance materials and supplies to allow \$160,300 for these expenses in FY 1987.
4. Reduction of \$3,000 from all other commodities to allow \$431,580 for these purchases in FY 1987.
5. The Subcommittee requests that the hospital report back to the 1988 Legislature on the impact of two paid holidays in FY 1987, rather than five paid holidays.

Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendations.

Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the committee's recommendations.


<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Recomm.</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ (57,500)	\$21,984,978	\$ (25,000)
Capital Improvements	--	501,440	--
TOTAL	<u>\$ (57,500)</u>	<u>\$22,486,418</u>	<u>\$ (25,000)</u>
State General Fund:			
State Operations	\$ (57,500)	\$19,043,562	\$ (25,000)
Capital Improvements	--	--	--
TOTAL	<u>\$ (57,500)</u>	<u>\$19,043,562</u>	<u>\$ (25,000)</u>
FTE Positions	--	874.0	--

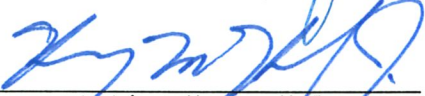
House Subcommittee Recommendations

The House Subcommittee concurs with the Senate's recommendations with the following adjustments:

1. Reduce \$25,000 from salaries and wages for a total reduction of \$65,000 to allow \$18,605,006 for salaries and wages in FY 1987. The Subcommittee notes that the 1986 Medicare Survey team which conducted the Medicare Survey on March 4, 5, and 6 indicated that the two additional psychiatrists recommended by the Governor in FY

1988 were adequate; therefore, the subcommittee believes the estimated savings in salaries and wages, including the Senate's adjustment of \$40,000 should be reappropriated to FY 1988.

  
\_\_\_\_\_  
Representative Rex Hoy  
Subcommittee Chairperson

  
\_\_\_\_\_  
Representative Henry Helgerson

  
\_\_\_\_\_  
Representative Larry Turnquist

410.87

**SUBCOMMITTEE REPORT**

**Agency:** Larned State Hospital      **Bill No. Sub. for** 161      **Bill Sec.** 6  
**Analyst:** Duffy      **Analysis Pg. No.** 519      **Budget Pg. No.** 6-47

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
<b>All Funds:</b>			
State Operations	\$ 23,690,378	\$23,080,020	\$ (6,526)
Capital Improvements	3,202,900	2,151,900	(1,901,900)
TOTAL	<u>\$ 26,893,278</u>	<u>\$25,231,920</u>	<u>\$(1,908,426)</u>
<b>State General Fund:</b>			
State Operations	\$ 20,735,998	\$19,783,620	\$ (66,526)
Capital Improvements	--	--	--
TOTAL	<u>\$ 20,735,998</u>	<u>\$19,783,620</u>	<u>\$ (66,526)</u>
FTE Positions	892.0	874.0	1.0
Average Daily Census	545	545	--

Agency Request/Governor's Recommendations

Larned requests an FY 1988 operating budget of \$23,690,378, a 6.3 percent increase over FY 1987. The request includes funding of \$476,344 for 18 new positions. The new positions include four Registered Nurse IIIs, three Registered Nurse IVs, and seven Psychiatric Aides, requested in response to suggestions made by the 1986 Medicare survey. Two physicians for patient units are requested in response to deficiencies cited by the 1986 Medicare survey. In addition, one new Alcoholism Director for the Youth Center is requested. A systemwide \$5,000 salary enhancement is requested for each of Larned's 23 physicians.

The Governor recommends a total operating budget of \$23,080,020, with 874.0 FTE positions. The Governor's FY 1988 recommendation includes two new psychiatrists, eliminates two support positions (Keyboard Operator III and Laborer Supervisor II), and increases physicians' salaries. The Governor also recommends funding from the State Institutional Building Fund for construction of a new 90-bed psychiatric treatment facility.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Reduce \$33,482 from salaries and wages to allow \$19,683,530 for FY 1988 expenditures, as a result of increasing the Governor's recommendation of a 3.7 percent turnover rate to the agency's request of 3.87 percent.
2. Add \$21,850 in State General Fund to salaries and wages and 1.0 FTE position for a new Alcoholism Unit Director for the Youth Center at Larned. There are currently no formalized drug and alcohol treatment programs at the state youth centers. The Subcommittee refers to a recent survey which reports an alarming rate of alcohol and drug abuse among youth center residents. The 1986 results reveal that 93 percent were using alcohol and 84 percent were using illegal drugs at the time of admission. The Subcommittee suggests that the House Subcommittee may wish to explore the availability of federal Alcohol and Drug funds for these positions. However, the Subcommittee strongly believes that a formalized drug and alcohol program should be implemented at the youth centers, regardless of the availability of federal funds.
3. Reduce \$510 from all other contractual services to allow \$244,952 for FY 1988 expenditures.
4. Reduce \$2,000 from maintenance supplies and materials to allow \$164,697 for those expenses in FY 1988.
5. Reduce \$3,000 from all other commodities to allow \$437,652 for these purchases in FY 1988.
6. Delete \$3,828 in salaries and wages and convert the existing Clinical Chaplain II position to a Social Worker III. The hospital currently has a 1.0 FTE Clinical Chaplain II and a Catholic Chaplaincy contract. The Subcommittee would note that the hospital could hire a Social Worker with a ministerial background or Divinity training, if they so desire, who could provide some of the services of the clinical chaplain for the patients.
7. Add \$14,444 in contractual services to allow the hospital to contract with the local ministerial alliance to provide a variety of spiritual and ministerial services for the hospital residents.
8. The Subcommittee recommends an increase of \$60,000 to the expenditure limitation of the hospital's fee fund and a reduction of \$60,000 from the State General Fund in FY 1988. The Subcommittee's recommendation would leave a balance in the fee fund equal to four weeks receipts.
9. Delete a total of \$1,901,900 in capital improvements to allow \$250,000 for capital improvement projects (X-ray equipment) in FY 1988. Based upon the recommendations of the Joint Committee on Building Construction, the Subcommittee reduces \$50,000 and recommends that individual program improvement recommended by the Governor (i.e., security improvements for Meyer West) be funded from the systemwide major maintenance fund. In addition, the Subcommittee recommends that \$1,851,900 for the new adult psychiatric

facility be deleted. Although the Subcommittee concurs with the Governor that a new facility at Larned is necessary, the Subcommittee does not, at this point, recommend funding the new facility. In light of the significant problems in the mental retardation and correctional systems, the Subcommittee believes it would be prudent to keep options available for the utilization of the State Institutional Building Fund. The Subcommittee notes that the House Subcommittee will have the benefit of the Department of Corrections' Emergency Inmate Bed Plan, which is anticipated to effect one or more of the SRS institutions, and more complete information concerning the direction of the mental retardation institutions.

10. The Subcommittee believes that there is merit to the hospital's request to restore a Keyboard Operator II which was eliminated in the Governor's budget. The Subcommittee suggests that the House subcommittee carefully review the elimination of this position as more information becomes available.
11. The Subcommittee notes that the Special Education Supplement ("hazard pay") is a significant issue for the hospital; however, the Subcommittee is of the opinion that it is inappropriate for the hospital to contract with a local school district that pays a special education supplement to all teachers at the school, when due to a change in state identification criteria, fewer than 50 percent of the students at the school are eligible for Special Education services. It is the Subcommittee's intent that the hospital seriously negotiate this issue with USD 495, and not reduce educational services to compensate for the elimination of the Special Education Supplement in the FY 1988 school budget. If the school district is not willing to negotiate this issue the hospital should look to other sources for educational services.
12. The Subcommittee notes that although they concur with the Governor's recommendation to increase the salaries of those Kansas licensed physicians with an American Medical Association-approved, job-related residency (*i.e.*, psychiatry) to \$15,000 for FY 1988, they believe that the maximum for this component of the Physician Unclassified Salary Plan should be set at \$20,000. This would allow the institutions the flexibility to increase this component to the maximum based upon available resources in any given year.

#### Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendations with the following adjustment:

1. The Committee amends item 8 and recommends an increase of \$60,000 for a total increase of \$120,000 to the expenditure limitation of the hospital's fee fund and a reduction of \$60,000 for a total decrease of \$120,000 from the State General Fund in FY 1988. The Committee's recommendation would leave a balance in the fee fund equal to two weeks' receipts.

2. Reduce \$76,402 from holiday pay by providing compensation for three, rather than five, holidays during the year.
3. Delete \$29,950 from capital outlay for a flame photometer for the laboratory and computer equipment.
4. The Committee amends item 1 to reduce an additional \$6,149 from salaries and wages by increasing the turnover rate from the 3.87 percent recommended by the Senate Subcommittee to 3.9 percent.

Senate Subcommittee of the Whole Recommendation

The Senate Committee of the Whole concurs with the Committee's recommendations with the following adjustment:

1. Delete items 6 and 7 and reduce \$10,616 to restore the Chaplain program to its current level.

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Recomm.</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ (129,643)	\$22,950,377	\$ (21,850)
Capital Improvements	(1,901,900)	250,000	1,851,900
TOTAL	<u>\$(2,031,543)</u>	<u>\$23,200,377</u>	<u>\$ 1,830,050</u>
State General Fund:			
State Operations	\$ (249,643)	\$19,533,977	\$ (121,850)
Capital Improvements	--	--	--
TOTAL	<u>\$(249,643)</u>	<u>\$19,533,977</u>	<u>\$ (121,850)</u>
FTE Positions	--	875.0	(1.0)

House Subcommittee Recommendations

The House concurs with Senate's recommendations with the following adjustments:

1. Delete \$21,850 in State General Fund and 1.0 FTE for the Alcoholism Unit Director for the Youth Center at Larned recommended by the Senate. H.B. 2587, which contains appropriations of federal funds under the Anti-Drug Abuse Act, was amended to include a proviso to specify that expenditures by the Department of Social and Rehabilitation Services include \$85,000 for drug and alcohol programs for the Youth Center at Topeka, Youth Center at Beloit, Youth Center at Atchison, and Youth Center at Larned..
2. The Subcommittee notes that Larned was surveyed by Medicare on March 4, 5, and 6. The surveyors indicated at the exit interview that Larned was out of compliance in the number of registered

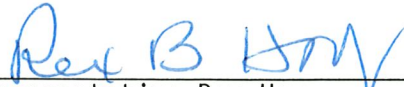


professional nurses available to perform direct care responsibilities on patient wards, including providing the necessary nursing care under each patient's active treatment program and maintaining progress notes on each patient. Although the surveyors would not state a specific number of registered professional nurses necessary to correct the deficiencies, they did indicate that each unit should have a registered professional nurse assigned at all times.

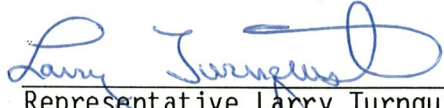
Given the current staffing configuration, the hospital believes that 25 nurses would be necessary to correct the deficiencies. The Subcommittee understands that the Division of Mental Health and Retardation Services has requested a Governor's Budget Amendment which includes seven RN IIIs (\$177,016) for Larned State Hospital. The Subcommittee expresses concern over the number of professional registered nurses in supervisory positions (including administration) and notes that information, which was requested in regard to the possibility of adding direct care responsibilities to these positions, has not yet been received. The Subcommittee suggests that this be an issue for omnibus consideration when more information is made available as to possible shifts in staffing assignments and the number of new nursing positions absolutely necessary for a reasonable plan of correction.

3. Based on revised fee fund projections, the Subcommittee recommends an increase of \$100,000 to the expenditure limitation of the hospital's fee fund and a reduction of \$100,000 from the State General Fund in FY 1988. The total increase to the hospital fee fund in FY 1988 would be \$220,000 and the total decrease to the State General Fund would be \$220,000. The Subcommittee's recommendation would leave a balance in the fee fund equal to three weeks' receipts.
4. The Subcommittee concurs with the Governor that a new adult treatment facility at Larned is necessary and recommends restoration of \$1,851,900 to replace existing adult psychiatric facilities. The Subcommittee, however, believes that before appropriating any additional building funds that a comprehensive, strategic plan for statewide mental health be proposed by the Division and reviewed by the Legislature during Omnibus review. The Subcommittee wishes to note that the Legislature appropriated funds for a new activity therapy area for Rainbow Mental Health Facility and before the

construction was complete, the program changed at Rainbow. Prior to the program change, the partial hospitalization program had 80 participants. Presently, the program serves only 27.

  
\_\_\_\_\_  
Representative Rex Hoy  
Subcommittee Chairperson

  
\_\_\_\_\_  
Representative Henry Helgerson

  
\_\_\_\_\_  
Representative Larry Turnquist

410.88

**SUBCOMMITTEE REPORT**

**Agency: Osawatomie State Hospital**

**Bill No. 244**

**Bill Sec. 16**

**Analyst: Duffy**

**Analysis Pg. No. 527**

**Budget Pg. No. 6-51**

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$15,893,301	\$15,750,917	\$ 114,222
Capital Improvements	1,469,721	1,469,721	--
TOTAL	<u>\$17,363,022</u>	<u>\$17,220,638</u>	<u>\$ 114,222</u>
State General Fund:			
State Operations	\$11,971,719	\$11,819,374	\$ 114,222
Capital Improvements	--	--	--
TOTAL	<u>\$11,971,719</u>	<u>\$11,819,374</u>	<u>\$ 114,222</u>
FTE Positions	608.0	608.0	--
Average Daily Census	349	349	--

Agency Request/Governor's Recommendations

Osawatomie State Hospital requests a total operating budget of \$15,893,301. Funding includes \$11,971,719 from the State General Fund, \$2,148,384 from the hospital's fee fund, and \$1,773,198 from Title XIX. As of July 1, 1986, revised admission procedures were implemented, in conjunction with Rainbow Mental Health Facility, to reduce Osawatomie's admissions from the Kansas City area. All patients from Wyandotte and Johnson counties referred by community mental health centers, courts, and hospitals are taken to Rainbow Mental Health Facility for an initial evaluation. If long-term treatment is recommended, the patient is transferred to Osawatomie and if short-term (less than 21 days) is recommended the patient is treated at Rainbow. Although this change is intended to decrease Osawatomie admissions, hospital officials report that during the first three months of the new program psychiatric admissions from Johnson and Wyandotte counties have increased 1 percent over the same period last year. In response to a need for additional adolescent beds in the state, the Legislature approved a new 20-bed adolescent unit at Osawatomie. As a result of adult and adolescent program changes, Title XIX is projected to increase over FY 1986 by \$393,026 and the total available in the fee fund is expected to decrease by \$452,595, according to hospital estimates.

The Governor recommends a total operating budget of \$15,750,917, a decrease of \$142,384 from the agency's request. The recommendation includes a lapse reduction of \$152,345 in the areas of holiday pay, school budget, and other operating expenditures. The Governor recommends expenditures of \$2,308,824 from the hospital's fee fund, as approved by the 1986 Legislature, and an expenditure decrease of \$150,479 to Title XIX financing.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Add \$81,000 to salaries and wages to allow a total of \$13,096,065 for FY 1987. The Subcommittee intends for the additional \$81,000 to be applied toward the \$113,000 realized by the hospital in FY 1987 for retirement payments. The Subcommittee notes that the hospital has experienced several extremely costly retirements and that there were not adequate savings in other areas of the FY 1987 budget to absorb these costs. In addition, the Subcommittee is concerned with the 30 vacancies in the direct care staff that have resulted from the hospital's hiring freeze. The Subcommittee was informed that the hospital typically has ten vacancies in direct care positions. The Subcommittee expects that the additional funds will allow the hospital to fill some of the vacant direct care staff positions.
2. Add \$8,000 to maintenance repairs for a one-time repair of the hospital's telephone system to allow \$82,483 for FY 1987 expenditures. The Subcommittee notes that it is more cost-effective for the institutions to make repairs as needed rather than to maintain maintenance contracts on hospital equipment.
3. Reduce \$25,000 from utilities to allow utilities of \$742,811.
4. Add \$13,222 to dietary to allow \$347,327 for FY 1987 expenditures. The Subcommittee notes that this increase is necessitated by the hospital's higher than anticipated Average Daily Census (ADC). The FY 1987 budget was constructed assuming an estimated ADC of 349. The ADC through January, 1987 was 358 and hospital officials reported that on February 10, 1987 there were 396 patients in the hospital and an additional 24 were on temporary leave. The Subcommittee expresses concern over the high ADC and notes that the rated bed capacity at Osawatomie State Hospital is 401. The Subcommittee calls this to the attention of the House Subcommittee and requests that the hospital review and closely monitor the overcensus problem and make a report to the second house.
5. Add \$39,000 to purchase drugs to allow \$291,455 for pharmaceutical supplies in FY 1987. The Subcommittee notes that the increase is directly related to the high ADC and a change in pharmacy policies to conform with state law regarding the disposal of dispensed drugs.
6. Reduce \$2,000 from other supplies to allow \$148,463 for these expenses in FY 1987.
7. The Subcommittee requests that the hospital report back to the 1988 Legislature on the impact of two paid holidays in FY 1987, rather than five paid holidays.

Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendations.

Senate Committee of the Whole Recommendation

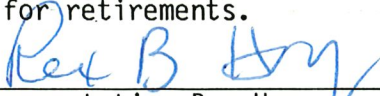
The Senate Committee of the Whole concurs with the Committee's recommendations.

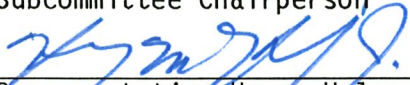
<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Recommend.</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 114,222	\$15,865,139	\$ 5,683
Capital Improvements	--	1,469,721	--
TOTAL	<u>\$ 114,222</u>	<u>\$17,334,860</u>	<u>\$ 5,683</u>
State General Fund:			
State Operations	\$ 114,222	\$11,933,596	\$ --
Capital Improvements	--	--	--
TOTAL	<u>\$ 114,222</u>	<u>\$11,933,596</u>	<u>\$ 5,683</u>
FTE Positions	--	608.0	--


House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Senate.

1. Add \$5,683 to reflect the Subcommittee's acceptance of Governor's Budget Amendment No. 3 which implements a plan to place correctional inmates on Osawatomie State Hospital's campus. The hospital's budget must be adjusted for dietary, laundry, and utilities for FY 1987.
2. The Subcommittee concurs with the Senate's recommendation to add \$81,000 to salaries and wages; however, they recommend that it be placed in a separate line item for retirements.

  
 Representative Rex Hoy  
 Subcommittee Chairperson

  
 Representative Henry Helgerson

  
 Representative Larry Turnquist

SUBCOMMITTEE REPORT

Agency: Osawatomie State Hospital Bill No. Sub. for 161

Bill Sec. 7

Analyst: Duffy

Analysis Pg. No. 527

Budget Pg. No. 6-51

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$16,950,139	\$ 16,226,670	\$ 23,938
Capital Improvements	736,700	65,000	(65,000)
TOTAL	<u>\$17,686,839</u>	<u>\$ 16,291,670</u>	<u>\$ (41,062)</u>
State General Fund:			
State Operations	\$13,214,375	\$ 12,084,420	\$ (6,260)
Capital Improvements	--	--	--
TOTAL	<u>\$13,214,375</u>	<u>\$ 12,084,420</u>	<u>\$ (6,260)</u>
FTE Positions	623.0	608.0	--
Average Daily Census	352	352	--

Agency Request/Governor's Recommendations

The hospital requests a total operating budget of \$16,950,139 for FY 1988, a 6.6 percent increase over FY 1987. The request includes funding of 623.0 FTE positions, an increase of 15 FTE positions. The request includes \$356,768 for salaries and wages to fund six RN IIIs, four LMHT IIs, a Psychologist I, and a Social Service Administrator to coordinate quality assurance, all in response to specific recommendations made during recent accreditation surveys. The hospital also requests \$60,000 for three FTE positions to implement a program with the University of Kansas Medical Center to arrange a rotation for psychiatric residents at Osawatomie. In addition, a systemwide \$5,000 salary enhancement is requested for each of Osawatomie's 18 physicians and \$91,263 is requested to pay physicians for "on duty" hours rather than to award compensatory time.

The Governor recommends an FY 1988 total operating budget of \$16,226,670 with no additional positions. The recommendation includes increasing physician salaries and endorses the concept of a psychiatric residency program at Osawatomie.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Add \$50,000 for salaries and wages to allow a total of \$13,583,661 for FY 1988. The Subcommittee intends that the \$50,000 be budgeted in a separate line-item for retirements. The Subcommittee

notes that generally the institutions do not budget for retirements and absorb the costs each year; however Osawatomie again anticipates significant payments that the Subcommittee believes cannot be absorbed by the hospital without leaving a significant number of direct care staff positions vacant.

2. Add \$15,000 to contractual services for a psychiatric residency training program at Osawatomie. In addition, the Subcommittee suggests that the hospital continue to keep vacant a physician's position (\$64,461) and use those funds in addition to the \$15,000 to fund a psychiatric residency training program with the University of Kansas Medical School in FY 1988. The Subcommittee understands that discussions are underway between the hospital and the Medical Center and the Subcommittee endorses Osawatomie's proposal to have six residents each year for at least a six-month rotation. The Subcommittee expects both entities to cooperate and report to the House Subcommittee on the specifics of their agreement.
3. Reduce \$2,086 from other supplies to allow \$154,549 for these expenses in FY 1988.
4. The Subcommittee recommends an increase of \$30,198 to the expenditure limitation of the hospital's fee fund and a reduction of \$30,198 from the State General Fund in FY 1988. The Subcommittee's recommendation would leave a balance in the fee fund equal to two weeks' receipts.
5. Delete \$3,828 in salaries and wages and convert the existing Chaplaincy Director position to a Social Worker III. The hospital currently has a 1.0 FTE Chaplaincy Director. The Subcommittee would note that the hospital could hire a Social Worker with a ministerial background or Divinity training, if they so desire, who could provide some of the services of the clinical chaplain for the residents.
6. Add \$8,840 in contractual services to allow the hospital to contract with the local ministerial alliance to provide a variety of spiritual and ministerial services for the patients.
7. Delete \$43,988 in salaries and wages for three chaplaincy trainees and eliminate the Clinical Pastoral Trainee Program.
8. Delete \$65,000 in capital improvement projects in FY 1988. Based upon the recommendations of the Joint Committee on Building Construction, the Subcommittee recommends that the individual program improvements (i.e., air conditioning for Biddle kitchen) be funded from the systemwide major maintenance fund.
9. The Subcommittee notes that although they concur with the Governor's recommendation to increase the salaries of those Kansas licensed physicians with an American Medical Association-approved, job-related residency (i.e., psychiatry) to \$15,000 for FY 1988, they believe that the maximum for this component of the Physician

Unclassified Salary Plan should be established at \$20,000. This would allow the institutions flexibility to increase this component to the maximum dependent upon the resources available in any given year.

10. The Subcommittee concurs with the Governor's recommendation to reduce the administrative fee paid to USD 367 from 10 percent to 5 percent. The Subcommittee acknowledges that this is a serious issue for the hospital; however, they understand that the other mental health hospitals, with the exception of Topeka State Hospital which pays a tuition rate per pupil to USD 501, contract at a 5 percent rate. It is the Subcommittee's intent that the hospital seriously negotiate this issue with USD 367 and not reduce educational services. If the school district is not willing to negotiate this issue, the hospital should look to other sources for educational services.
11. The Subcommittee is concerned with the availability and quality of mental health services for children and adolescents in the state. The Subcommittee was advised that programs at the state hospitals continue to be at or over capacity and there are waiting lists for admission despite the addition of 20 adolescent beds at Osawatomie State Hospital during 1986. The Subcommittee believes that the statewide expansion of alternative community based programs should be explored as one possible solution to more effectively serving adolescents and children.

#### Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendation with the following adjustment:

1. Delete item 10 and add \$31,212 to the school contract to restore the 10 percent administrative fee paid to USD 367.
2. Reduce \$40,214 from holiday pay by providing compensation for three, rather than five, holidays during the year.
3. Delete \$9,000 from capital outlay for a compact sedan.
4. Reduce \$15,000 from contractual services as recommended by the Senate Committee for a psychiatric residency training program at Osawatomie State Hospital with the University of Kansas Medical School. The Senate Committee concurs with the Subcommittee's recommendation that the hospital continue to keep vacant a physician's position (\$64,461) to fund the program.
5. Delete item 1 and the \$50,000 from salaries and wages which the Subcommittee recommended as a separate line item for retirements.
6. Reduce \$22,556 from salaries and wages by increasing the turnover rate from 3.4 percent to 3.6 percent.



Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the Committee's recommendations, with the following adjustment:

1. Delete items 5, 6, and 7 and add \$38,953 to restore the Chaplain program to its current level of service.

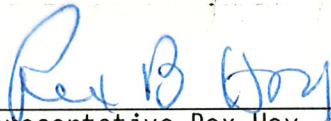
<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Recommend.</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ (42,667)	\$16,184,003	\$ 19,271
Capital Improvements	(65,000)	(65,000)	--
TOTAL	<u>\$ (107,667)</u>	<u>\$16,119,003</u>	<u>\$ 19,271</u>
State General Fund:			
State Operations	\$ (72,865)	\$12,011,555	\$ (30,729)
Capital Improvements	--	--	--
TOTAL	<u>\$ (72,865)</u>	<u>\$12,011,555</u>	<u>\$ (30,929)</u>
FTE Positions	--	608.0	--

House Subcommittee Recommendations

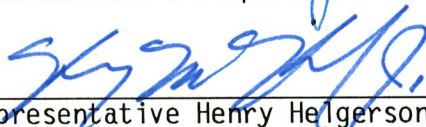
The House Subcommittee concurs with the Senate's recommendations with the following adjustments:

1. Add \$50,460 to reflect the Subcommittee's acceptance of Governor's Budget Amendment No. 3 which implements a plan to place correctional inmates on Osawatimie State Hospital's campus. The hospital's budget must be adjusted for dietary, laundry, and utilities for FY 1987.
2. Reduce \$31,212 and concur with the Governor's recommendation to reduce the administrative fee paid to USD 367 from 10 percent to 5 percent. The Subcommittee acknowledges that this is a serious issue for the hospital; however, they understand that the other mental health hospitals, with the exception of Topeka State Hospital which pays a tuition rate to USD 501, contract at a 5 percent rate.
3. The Subcommittee recommends an increase of \$50,000 to the expenditure limitation of the hospital's fee fund for a total increase of \$80,138 and a reduction of \$50,000 from the State General Fund for a total decrease of \$80,138. The Subcommittee's recommendations are based on revised projections and would leave a balance in the fee fund equal to three weeks' receipts.

4. Although the Subcommittee concurs with the Senate's action not to add \$50,000 as a separate line item for retirements in FY 1988, the Subcommittee notes that special appropriations are not normally in order to fund retirement costs and we urge the hospital to fund these costs through turnover savings.
5. The Subcommittee recommends that a technical adjustment of \$23 be added to the State General Fund operating expenditures to correctly reflect Senate action.
6. The Subcommittee notes that in item 2 of the Senate Subcommittee report, Osawatome State Hospital and the University of Kansas Medical Center were directed to report to the House Subcommittee on the specifics of the psychiatric residency training program at Osawatome State Hospital. The Subcommittee understands that Osawatome is eager to get the program started and expects that the Medical Center will cooperate in getting the specifics to the Legislature as soon as possible. The Subcommittee recommends that the Legislature not approve the funding for this program until the specifics of the program are made available for legislative review. The Subcommittee notes that this could be accomplished during Omnibus review.



Representative Rex Hoy  
Subcommittee Chairperson



Representative Henry Helgerson



Representative Larry Turnquist

SUBCOMMITTEE REPORT

Agency: Rainbow Mental Health Facility      Bill No. 244      Bill Sec. 18  
 Analyst: Duffy      Analysis Pg. No. 536      Budget Pg. No. 6-55

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 3,582,545	\$ 3,579,743	\$       --
Capital Improvements	686,764	686,764	--
TOTAL	<u>\$ 4,269,309</u>	<u>\$ 4,266,507</u>	<u>\$       --</u>
State General Fund:			
State Operations	\$ 1,760,826	\$ 1,758,024	\$       --
Capital Improvements	--	--	--
TOTAL	<u>\$ 1,760,826</u>	<u>\$ 1,758,024</u>	<u>\$       --</u>
FTE Positions	117.0	117.0	--
Average Daily Census (Inpatient)	52	52	--

Agency Request/Governor's Recommendation

Rainbow Mental Health Facility estimates FY 1987 expenditures to be \$3,582,545 as approved by the 1986 Legislature. The budget includes funding for 117.0 FTE positions. Funding includes \$1,760,826 from the State General Fund, \$584,979 from the hospital's fee fund, and \$1,207,220 from Title XIX. As of July 1, 1986, revised admission procedures were implemented in conjunction with Osawatomie State Hospital to reduce Osawatomie's admissions from the Kansas City area. All patients from Wyandotte and Johnson counties referred by community mental health centers, courts, and hospitals are admitted to Rainbow for an initial evaluation. Those patients requiring short term treatment (less than 21 days) are treated at Rainbow and patients requiring medium to long-term treatment are transferred to Osawatomie State Hospital. This change has resulted in a 100 percent increase in Rainbow's admissions and a decrease in the facility's average length of stay; however, the hospital's ADC has remained the same.

The Governor recommends an operating budget of \$3,579,743 for FY 1987, a reduction of \$2,802 from the agency's approved budget. The reduction was made in holiday pay by providing compensation for two, rather than five, holidays. The \$2,802 was lapsed by H.B. 2049. The recommendation also includes a \$120,000 decrease to the expenditure limitation of the Title XIX fund. Further, the Governor recommends a decrease in partial hospitalization capacity due to the change in the adult in-patient program.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustment:

1. A \$100,000 increase to the expenditure limitation of the Title XIX fund and a \$100,000 decrease to the expenditure limitation of the hospital's fee fund. The Subcommittee notes that this shift in funding is due to a significant shortfall in the hospital's fee fund collections.
2. The Subcommittee requests that the hospital report back to the 1988 Legislature on the impact of two paid holidays in FY 1987, rather than five paid holidays.

Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendations.

Senate Committee of the Whole Recommendations

The Senate Committee of the Whole concurs with the Committee's recommendations.

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Recommend.</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$     --	\$ 3,579,743	\$     9,878
Capital Improvements	--	686,764	--
TOTAL	<u>\$     --</u>	<u>\$ 4,266,507</u>	<u>\$     9,878</u>
State General Fund:			
State Operations	\$     --	\$ 1,758,024	\$     9,878
Capital Improvements	--	--	--
TOTAL	<u>\$     --</u>	<u>\$ 1,758,024</u>	<u>\$     9,878</u>
FTE Positions	--	117.0	--

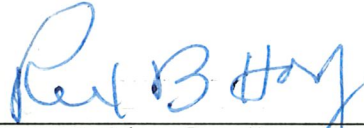
House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Senate with the following adjustments:

1. A \$117,000 increase to the expenditure limitation of the Title XIX Fund for a total increase of \$217,000 and a \$117,000 decrease to the expenditure limitation of the hospital fee fund for a total decrease of \$217,000. The Subcommittee notes that the Governor's recommendation for anticipated revenues in FY 1987 was \$459,600

and projected collections based on year to date receipts are \$230,055. The Subcommittee expresses concern over this drastic shortfall and recognizes this as the third consecutive year in which Rainbow's collection problems have been before the Legislature.

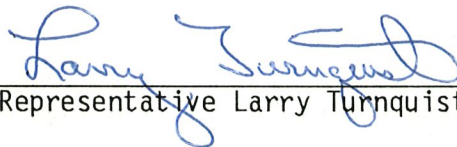
2. Add \$9,878 for the dietary contract with the University of Kansas Medical Center. The Subcommittee notes that prior contracts between Rainbow and the Medical Center established a total estimated amount which was not exceeded. The FY 1987 contract obligated Rainbow to pay actual costs. According to Rainbow officials, the additional expense is due entirely to additional salary costs incurred by KUMC because of several extended leave replacements for KUMC food service workers who serve food at the Rainbow cafeteria. The Subcommittee recommends that if KUMC is not willing to negotiate a contract with an estimated amount which is not to be exceeded, Rainbow should seek other competitive bids for dietary services.



Representative Rex Hoy  
Subcommittee Chairperson



Representative Henry Helgerson



Representative Larry Turnquist

SUBCOMMITTEE REPORT

Agency: Rainbow Mental Health  
Facility  
Analyst: Duffy

Bill No. Sub. for 161  
Analysis Pg. No. 536

Bill Sec. 9  
Budget Pg. No. 6-55

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 3,883,170	\$ 3,738,474	\$ 48,125
Capital Improvements	759,575	5,575	--
TOTAL	<u>\$ 4,642,745</u>	<u>\$ 3,744,049</u>	<u>\$ 48,125</u>
State General Fund:			
State Operations	\$ 2,526,050	\$ 2,376,354	\$ (51,875)
Capital Improvements	--	--	--
TOTAL	<u>\$ 2,526,050</u>	<u>\$ 2,376,354</u>	<u>\$ (51,875)</u>
FTE Positions	120.0	118.0	5.0
Average Daily Census (Inpatient)	52	52	--

Agency Request/Governor's Recommendations

The hospital requests an operating budget of \$3,883,170 for 120.0 FTE positions. The request reflects continuation of all existing programs and the addition of 3.0 FTE positions. The request includes \$53,882 including fringe benefits, to fund a Keyboard Operator II, Psychiatric Aide, and an Activity Therapist I. In addition, \$26,470, including fringe benefits, is requested for the systemwide \$5,000 salary enhancement for each of Rainbow's five physicians. Funding includes \$2,526,050 from the State General Fund, \$375,761 from the hospital fee fund, and \$957,948 from Title XIX.

The Governor recommends \$3,378,474 for operating expenditures in FY 1988. The recommendation includes increasing physicians' salaries, adjustments to fringe benefits, an average 1.6 percent salary increase for unclassified employees, and a new Psychiatric Aide position.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Add \$18,530 to salaries and wages and 1.0 FTE position for a Keyboard Operator II. The Subcommittee notes that in FY 1987 a shortfall of \$203,280 is anticipated in the hospital's fee collection. The FY 1987 fee expenditure limitation is \$464,979. The Subcommittee understands that this shortfall is due to a variety

of factors, including the lack of reimbursement staff, standard reimbursement procedures, and an automated billing system. The Subcommittee intends for the Keyboard Operator II to be assigned to the reimbursement office. The Subcommittee expects the position and the \$10,000 microcomputer recommended by the Governor to have a positive effect on fee collections.

2. Add \$28,411 to the school contract to allow a total of \$324,177 due to a technical adjustment. The Subcommittee concurs with the Governor's recommendation to increase teacher's salaries by 3.5 percent rather than the 7 percent requested by the agency. The Subcommittee acknowledges that this is a serious issue for the hospital; however, the Subcommittee is of the opinion that if USD 500 is not willing to negotiate, the hospital should look to other sources for educational services.
3. Shift \$57,993 from contractual services for the janitorial contract to salaries and wages (\$57,247) and supplies (\$746). Also, add 4.0 FTE for custodial workers. The agency informed the Subcommittee that the janitorial contractor had terminated the contract on January 31, 1987 and that the nearest bid to replace the contractor was \$14,848 over the recommended budgeted amount. The agency suggests that they can hire janitorial staff and supplies within the approved FY 1987 contract amount. The Subcommittee notes that the hospital is temporarily employing four workers of the previous contractor, and, if approved, would employ them as full-time custodial workers.
4. Add \$1,184 in contractual services to allow Rainbow to contract with the local ministerial alliance to provide a variety of spiritual and ministerial services.
5. The Subcommittee recommends an increase of \$100,000 to the expenditure limitation of the hospital's fee fund and a reduction of \$100,000 from the State General Fund in FY 1988. The recommendation would leave a balance in the fee fund equal to four weeks receipts.
6. The Subcommittee notes that although they concur with the Governor's recommendation to increase the salaries of those Kansas licensed physicians with an American Medical Association-approved, job-related residency (*i.e.*, psychiatry) to \$15,000 for FY 1988, they believe that the maximum for this component of the Physician Unclassified Salary Plan should be established at \$20,000. This would allow the institutions the flexibility to increase this component to the maximum, dependent upon available resources in any given year.

#### Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendations with the following adjustment:

1. The Committee amends item 5 and recommends an increase of \$9,000 for a total increase of \$109,000 to the expenditure limitation of the hospital's fee fund and a reduction of \$9,000 for a total decrease of \$109,000 from the State General Fund in FY 1988. The Committee recommendation would leave a balance in the fee fund equal to three weeks' receipts.
2. Reduce \$4,185 from holiday pay by providing compensation for three, rather than five, holidays during the year.
3. Reduce \$14,622 from salaries and wages by increasing the turnover rate from 3.5 percent to 4 percent.
4. Delete \$15,000 from capital outlay for a nine-passenger van.

Senate Committee of the Whole Recommendations

The Senate Committee of the Whole concurs with the Committee's recommendations with the following adjustment:

1. Delete item 4 and reduce \$1,184 for the contract to provide spiritual and ministerial services.

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Recommend.</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 13,134	\$ 3,751,608	\$ (4,996)
Capital Improvements	5,575	5,575	--
TOTAL	<u>\$ 18,709</u>	<u>\$ 3,757,183</u>	<u>\$ (4,996)</u>
State General Fund:			
State Operations	\$ (95,866)	\$ 2,280,488	\$ (112,996)
Capital Improvements	--	--	--
TOTAL	<u>\$ 95,866</u>	<u>\$ 2,280,488</u>	<u>\$ (112,996)</u>
FTE Positions	5.0	123.0	(1.0)

House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Senate with the following adjustments:

1. Delete \$10,000 in capital outlay for a microcomputer for the reimbursement office. The Subcommittee intends for Rainbow to solve the personnel problems and implement standard reimbursement procedures in the reimbursement department before consideration is given to a microcomputer. In addition, after discussion with the Division of MHRS, the Subcommittee decided it would not be appropriate to place a microcomputer at Rainbow.



2. Add \$5,004 to salaries and wages in addition to the \$18,530 recommended by the Senate for a Keyboard Operator II for a total of \$23,534 for a Special Projects position to be in charge of reimbursement activities at Rainbow. Delete the Senate's recommendation of 1.0 FTE position for a Keyboard Operator II. The Subcommittee intends to replace the Special Projects position with a classified Reimbursement Officer II in FY 1989 if collections are improved. The Subcommittee notes that the current Reimbursement Officer I would be downgraded to an Office Assistant II. The Subcommittee finds it inexcusable that the collection problem at Rainbow has not been resolved. After three years and the loss of several hundred thousand dollars of uncollected fees, the Subcommittee finds both the Superintendent of Rainbow and the Division head responsible for this situation. If appropriate action is not taken to resolve the fee problem, a change of staffing may be necessary. The Subcommittee directs Rainbow and the Division of MHRS to report to the Legislature on January 15, 1988 on the status of Rainbow's fee fund.
3. Based on a technical adjustment, shift \$10,678 from salaries and wages to supplies to allow \$46,569 for 4.0 FTE custodial workers and \$10,678 for cleaning supplies in FY 1988.
4. The Subcommittee recommends an increase of \$108,000 to the expenditure limitation of the hospital fee fund for a total increase of \$217,000 and a reduction of \$108,000 for a total reduction from the State General Fund of \$217,000 in FY 1988.
5. The Subcommittee acknowledges Rainbow's concern over notification from the Kansas State Department of Education that the School will not be certified unless adequate space is added to the school. Rainbow has requested from the State Institutional Building Fund \$750,000 for an addition to the present school space. The project has not been recommended; however, the Building Committee is aware of this project and intends to fund a new addition within the next several years. The Subcommittee understands that until funds are available for the expansion of the school, temporary arrangements will be made to utilize existing space, including an area of the new activity therapy addition.
6. The Subcommittee is concerned that the new admission policy at Rainbow is not effectively accomplishing what the Office of MHRS and the Legislature intended. As of July 1, 1986, revised admission procedures were implemented in conjunction with Osawatomie State Hospital to reduce Osawatomie's admissions from the Kansas City area. All patients from Wyandotte and Johnson counties referred by community mental health centers, courts, and hospitals are admitted to Rainbow for an initial evaluation. Those patients requiring short-term treatment (less than 21 days) are treated at Rainbow and patients requiring medium to long-term treatment are transferred to Osawatomie State Hospital. In addition, during the 1986 Legislative Session \$100,0-00 in Special Purpose Funds were appropriated for the Osawatomie catchment area for residential programs to help absorb in the community programs the closing of

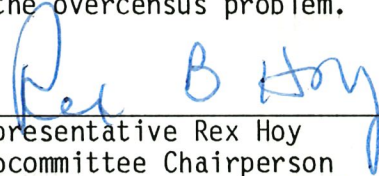
25 adult beds at Osawatomie. The Office of MHRS granted \$60,000 of the Special Purpose Funds to Johnson County Mental Health Center for a 24-hour emergency and screening service to be located at Rainbow. These changes have resulted in a 100 percent increase in Rainbow's admissions and the mean average length of stay has been reduced to ten days.

According to the Office of MHRS the largest problem for the Rainbow program appears to be inappropriate referrals by the area hospitals and the KUMC Hospital's emergency room. This group represents 58 percent of all admissions to Rainbow of which 33 percent of these admissions needed alcohol treatment and/or diagnosed as adjustment disorder. The Subcommittee directs the Office of MHRS to develop guidelines to restrict inappropriate access to Rainbow from the area hospitals, including the Medical Centers.

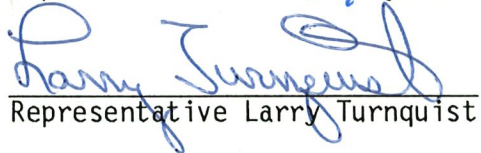
Although the initial assessment indicates that Osawatomie's admissions from the Johnson and Wyandotte counties are declining slightly, Osawatomie has continued to be dangerously over census.

The actual FY 1986 average daily census (ADC) at Osawatomie was 336 and budgeted ADC for FY 1987 is 349. The actual ADC through February was 365 with no sign of lowering (January 365; February 378; March 382.) On March 25, 1987 the hospital had 400 patients in the hospital with an additional 20 on temporary leave. The rated bed capacity is 401.

The Subcommittee suggests that a comprehensive approach is needed to decrease Osawatomie's population. The Subcommittee directs the Office of MHRS to report to the 1988 Legislature outlining a comprehensive plan for resolving the overcensus problem.

  
Representative Rex Hoy  
Subcommittee Chairperson

  
Representative Henry Helgersen

  
Representative Larry Turnquist

SUBCOMMITTEE REPORT

Agency: Topeka State Hospital

Bill No. 244

Bill Sec. --

Analyst: Duffy

Analysis Pg. No. 560

Budget Pg. No. 6-59

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$17,364,143	\$17,012,228	\$ 36,020
Capital Improvements	61,046	61,046	--
TOTAL	<u>\$17,425,189</u>	<u>\$17,073,274</u>	<u>\$ 36,020</u>
State General Fund:			
State Operations	\$11,782,554	\$11,430,639	\$ (23,980)
Capital Improvements	--	--	--
TOTAL	<u>\$11,782,554</u>	<u>\$11,430,639</u>	<u>\$ (23,980)</u>
FTE Positions	654.5	654.5	--
Average Daily Census	378	378	--

Agency Request/Governor's Recommendations

Topeka State Hospital requests an FY 1987 operating budget of \$17,364,143, the amount approved by the 1986 Legislature, and 654.5 FTE positions. Funding includes \$11,782,554 from the State General Fund, \$3,082,094 from the hospital's fee fund, \$2,412,503 from Title XIX, and \$86,992 from Chapter I funds. The agency has proposed a major reorganization of the hospital and anticipates implementation of the reorganization January, 1987. According to hospital officials, the reorganization will be accomplished within the FY 1987 approved budget.

The Governor recommends an operating budget of \$17,012,228 for FY 1987, a reduction of \$351,915 from the agency's approved budget. The total amount of \$351,915 was lapsed by H.B. 2049 and included reductions in holiday pay and the school budget. In addition, the turnover rate was increased for savings in salaries and wages.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Reduce \$70,000 from salaries and wages to allow \$13,861,813 for salaries and wages in FY 1987.
2. Reduce \$2,000 from communication to allow \$192,205 for communication expenditures.

3. Add \$27,690 for utilities to allow \$831,557 for utility expenditures.
4. Add \$39,330 for pharmaceutical supplies to allow a total of \$227,634. According to hospital officials, they anticipate overexpenditures of \$56,000 due to the increased cost of drugs and medical supplies under the new state contract, and not increased usage.
5. Add \$6,000 for patient clothing to allow \$18,104.
6. Add \$35,000 for the school contract to allow \$553,799 in FY 1987. The Subcommittee notes that the Governor's recommendation was based upon fewer students from Topeka State Hospital enrolled at Capital City School (USD 501) than the hospital has actually experienced.
7. The Subcommittee recommends a \$60,000 increase to the expenditure limitation of the hospital's fee fund and a \$60,000 decrease to the State General Fund. The Subcommittee's recommendation would leave a balance of four weeks receipts in the fee fund.
8. The Subcommittee is concerned with what appears to be a pattern of high turnover rates at Topeka State Hospital. Actual turnover in FY 1985 was 6.2 and 8.5 percent in FY 1986. Turnover as of February 16, 1987 was 8.26 percent. The Subcommittee notes that Winfield State Hospital has also made use of high turnover rates. The Subcommittee suggests that the Senate Ways and Means Committee recommend that Legislative Post Audit conduct a study of turnover and the reasons for high turnover, the effect on patients and how to remedy high turnover rates.
9. The Subcommittee requests that the hospital report back to the 1988 Legislature on the impact of two paid holidays in FY 1987, rather than five.

#### Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendations.

#### Senate Committee of the Whole Recommendation

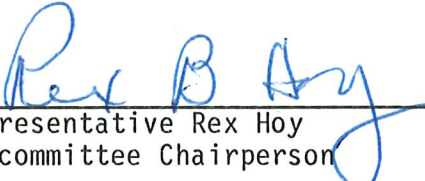
The Senate Committee of the Whole concurs with the Committee's recommendations.

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Recommend.</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 36,020	\$17,048,248	\$ (36,020)
Capital Improvements	--	61,046	--
TOTAL	<u>\$ 36,020</u>	<u>\$17,109,294</u>	<u>\$ (36,020)</u>
State General Fund:			
State Operations	\$ (23,980)	\$11,406,659	\$ (36,020)
Capital Improvements	--	--	--
TOTAL	<u>\$ (23,980)</u>	<u>\$11,406,659</u>	<u>\$ (36,020)</u>

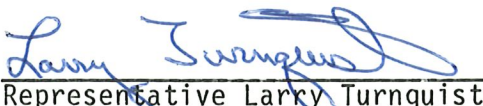
House Subcommittee Recommendations

The House Subcommittee concurs with the recommendations of the Senate with the following adjustments:

1. Reduce \$35,000 from Professional Services based on recent year to date expenditure information.
2. Reduce \$1,020 from the Senate's adjustment to add \$27,690 to utilities based on current year to date expenditures. The Subcommittee recommends an addition of \$26,670 to allow \$830,537 for utility expenditures.

  
Representative Rex Hoy  
Subcommittee Chairperson

  
Representative Henry Helgerson

  
Representative Larry Turnquist

SUBCOMMITTEE REPORT

Agency: Topeka State Hospital      Bill No. Sub. for 161      Bill Sec. 11  
 Analyst: Duffy      Analysis Pg. No. 560      Budget Pg. No. 6-59

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$18,432,856	\$17,458,200	\$ 31,357
Capital Improvements	1,070,800	55,000	(55,000)
TOTAL	<u>\$19,503,656</u>	<u>\$17,513,200</u>	<u>\$ (23,643)</u>
State General Fund:			
State Operations	\$12,412,453	\$11,359,603	\$ 31,357
Capital Improvements	--	--	--
TOTAL	<u>\$12,412,453</u>	<u>\$11,359,603</u>	<u>\$ 31,357</u>
FTE Positions	665.5	654.5	2.0
Average Daily Census	387	387	--

Agency Request/Governor's Recommendations

The FY 1988 budget request for the hospital is \$18,432,856 for 665.5 FTE positions. The budget reflects 12 new positions and one abolished position for a net increase of 11.0 FTE positions. The request includes \$288,076, including fringe benefits, to fund nine Registered Nurse IIIs, two Custodial Workers, and a Speech Pathologist II. According to the agency, the new positions are requested in response to recommendations made during recent accreditation surveys. The hospital also requests \$176,126 for paid holidays which would increase the number of holidays from five to ten. In addition, a total request of \$429,190 for capital outlay is included in the budget.

The Governor recommends an operating budget of \$17,458,200 in FY 1988. The recommendation includes increasing physician salaries, adjustments to fringe benefits, and funding a new Speech Pathologist II position.

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Add \$79,494 to salaries and wages for 2.0 new Registered Nurse IIIs and 1.0 RN II position. The Subcommittee notes that after the Governor's recommendations were made, the hospital received the results of the Medicare survey conducted September 10, 1986 in which the lack of registered nurses was specifically noted. In

addition, the Subcommittee understands that surveyors have stressed the need for additional custodial workers. The Subcommittee recommends that three persons from the correctional pre-release center be placed in janitorial positions in nonpatient areas and that three custodial workers on nonpatient areas be transferred to patient areas.

2. Reduce \$2,000 from communication to allow \$201,734 for communication costs in FY 1988.
3. Reduce \$18,400 from the psychiatric residency training program to allow \$400,000 to fund a contract with the Karl Menninger School of Psychiatry for seven residents in adult psychiatry and two residents in child psychiatry. The Subcommittee expresses concern that the cost per resident has increased by 4.6 percent over the last several years and they suggest that the hospital demonstrate to the House Subcommittee the benefits which justify the increase to the contract.
4. Add \$40,000 for pharmaceutical supplies based upon FY 1987 expenditures for a total of \$235,460 for FY 1988.
5. Delete \$55,000 in capital improvement projects in FY 1988. Based upon the recommendations of the Joint Committee on State Building Construction, the Subcommittee recommends that individual program improvements recommended by the Governor (i.e., remodeling of maintenance shop and carpeting areas in patient buildings) be funded from the systemwide major maintenance fund.
6. Delete \$8,664 in salaries and wages and convert the existing Chaplaincy Director position to a Social Worker III. The hospital currently has 1.0 FTE chaplaincy position. The Subcommittee would note that the hospital could hire a social worker with a ministerial background or divinity training, if they so desire, who could provide some of the services of the clinical chaplain for the patients.
7. Delete \$43,965 in salaries and wages for three chaplaincy trainees and \$15,108 for 1.0 clerical position assigned to the Chaplaincy Trainee Program.
8. The Subcommittee notes that the \$10,000 in contractual services for catholic chaplain services should be used to contract with the local ministerial alliance to provide a variety of spiritual and ministerial services.
9. The Subcommittee concurs with the Governor's recommendation to increase the salaries of those Kansas licensed physicians with an American Medical Association -- approved, job-related residency (i.e., psychiatry) to \$15,000 for FY 1988. However, the Subcommittee is of the opinion that the maximum for this component of the Physician Unclassified Salary Plan should be set at \$20,000. This would give the institutions the flexibility to increase this component to the maximum based upon available resources in any given year.

Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendations with the following adjustment:

1. The Committee recommends an increase of \$10,000 to the expenditure limitation of the hospital's fee fund and a reduction of \$10,000 from the State General Fund. The Committee's recommendation would leave a balance in the fee fund equal to two weeks' receipts.
2. Reduce \$35,200 from holiday pay by providing compensation for three, rather than five, holidays during the year.
3. Delete \$16,500 from capital outlay for a 16-passenger van.
4. Reduce \$48,427 from salaries and wages by increasing the turnover rate from 5.9 percent to 6.2 percent.

Senate Committee of the Whole Recommendations

The Senate Committee of the Whole concurs with the Committee's recommendations, with the following adjustment:

1. Delete items 6 and 7 and add \$67,760 and 1.0 FTE to restore the Chaplain program to its current level of service.

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Governor's Recommend.</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 53,990	\$17,512,190	\$ 8,069
Capital Improvements	(55,000)	(55,000)	
TOTAL	<u>\$ (1,010)</u>	<u>\$17,457,190</u>	<u>\$ 8,069</u>
State General Fund:			
State Operations	\$ 11,010	\$11,370,613	\$ 8,069
Capital Improvements	--	--	
TOTAL	<u>\$ 11,010</u>	<u>\$11,370,613</u>	<u>\$ 8,069</u>
FTE Positions	3.0	657.5	--

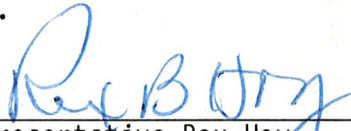
House Subcommittee Recommendations


The House Subcommittee concurs with the recommendations of the Senate, with the following adjustments:

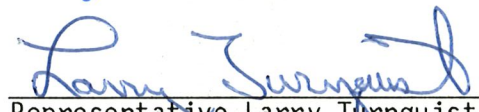
1. Reduce \$536 from salaries and wages due to a technical adjustment in the calculation for the 2.0 new Registered Nurse IIIs and 1.0 Registered Nurse II position.



2. Based on revised fee fund projections, the Subcommittee recommends a balance in the hospital's fee fund equal to three weeks' receipts.
3. Add \$8,628 to salaries and wages to fund Topeka State Hospital's portion of a clerical position at Capital City High School. The Subcommittee understands that this position was originally added to the U.S.D. 501 staff under a Chapter 1 Handicapped Grant in FY 1985. As a result of a reduction in Federal Grant funding for FY 1987, the salary for this position was transferred to the U.S.D. 501 budget. In turn U.S.D. 501 expects Topeka State Hospital to partially finance the position (\$8,628). According to hospital officials, the majority of the responsibilities of this clerical position are directly related to the large number of special reports and evaluations that are required for our inpatient students who attend Capital City High School.
4. The Subcommittee learned that there are often problems in the provision of mental health services to deaf clients in the state mental health hospitals. The Subcommittee recommends that the hospitals take appropriate action to see that staff who work regularly with deaf individuals have some minimal level of sign language ability and that a person skilled in signing be present at therapy sessions to interpret for the deaf patient.
5. The Subcommittee recommends that a technical adjustment of \$23 be deleted from the State General Fund operating expenditures to currently reflect Senate action.

  
\_\_\_\_\_  
Representative Rex Hoy  
Subcommittee Chairperson

  
\_\_\_\_\_  
Representative Henry Helgerson

  
\_\_\_\_\_  
Representative Larry Turnquist

**SUBCOMMITTEE REPORT**

Agency: Highway Patrol

Bill No. 244

Bill Sec. 7

Analyst: Rothe

Analysis Pg. No. 101

Budget Pg. No. 4-47

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
<b>All Funds:</b>			
State Operations	\$22,328,536	\$21,274,681	\$ 273,667
Aid to Local Units	154,000	148,000	--
Subtotal Operating	\$22,482,536	\$21,422,681	\$ 273,667
Capital Improvements	--	--	--
<b>TOTAL</b>	<u>\$22,482,536</u>	<u>\$21,422,681</u>	<u>\$ 273,667</u>
<b>State General Fund:</b>			
State Operations	\$19,166,893	\$18,184,915	\$ 240,846
Aid to Local Units	154,000	148,000	--
Subtotal Operating	\$19,320,893	\$18,332,915	\$ 240,846
Capital Improvements	--	--	--
<b>TOTAL</b>	<u>\$19,320,893</u>	<u>\$18,332,915</u>	<u>\$ 240,846</u>
<b>FTE Positions:</b>			
Uniformed Trooper	420.0	420.0	--
Capitol Area Security	65.5	65.5	--
All Other	119.0	119.0	--
<b>TOTAL</b>	<u>604.5</u>	<u>604.5</u>	<u>--</u>

Agency Estimate/Governor's Recommendation

The agency's revised FY 1987 estimate of operating expenditures of \$22,482,536 is an increase of \$318,973 above the amount approved by the 1986 Legislature. The estimate includes a reduction of \$2,041 from the Capitol Area Security Patrol program, and three supplemental appropriation requests totaling \$321,014. The supplemental requests include \$221,312 from the State General Fund and \$61,161 from special revenue funds.

The Governor recommends total FY 1987 operating expenditures of \$21,422,681, a reduction of \$1,059,855 from the agency's revised estimate. The reduction includes \$766,666 from the State General Fund as the result of lapse provisions approved in H.B. 2049. The Governor recommends expenditure limitation increases of \$8,848 in the Highway Patrol -- Federal Fund and \$30,108 in the Motor Carrier Safety Assistance Program Fund. The Governor does not recommend a supplemental State General Fund appropriation.

Senate Subcommittee Recommendation

FY 1987. The Subcommittee concurs with the Governor's recommendation with the following exceptions:

1. Add \$286,897 to fund the separation pay of 19 individuals, including \$254,076 from the State General Fund and an expenditure limitation increase of \$32,821 in the Kansas Turnpike Fund. The Patrol anticipates the number of retirees to increase by 19 individuals from the historical average of 20 as a result of retirement enhancements approved during the 1985 Session (K.S.A. 74-49,109-111).
2. Delete \$13,230 from the State General Fund in gasoline expenditures from the KHP-Operations program. The recommendation is based on a reduction in gasoline prices from \$.70 per gallon to \$.68 per gallon.

Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee's recommendation.

Senate Committee of the Whole Recommendation

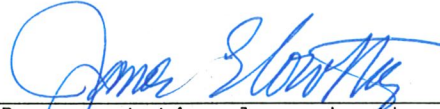
The Senate concurs with the Committee's recommendation.

House Subcommittee Recommendation

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 273,667	\$21,548,348	\$ (286,897)
Aid to Local Units	--	148,000	--
Subtotal Operating	<u>\$ 273,667</u>	<u>\$21,696,348</u>	<u>\$ (286,897)</u>
Capital Improvements	--	--	--
TOTAL	<u><u>\$ 273,667</u></u>	<u><u>\$21,696,348</u></u>	<u><u>\$ (286,897)</u></u>
State General Fund:			
State Operations	\$ 240,846	\$18,425,761	\$ (254,076)
Aid to Local Units	--	148,000	--
Subtotal Operating	<u>\$ 240,846</u>	<u>\$18,573,761</u>	<u>\$ (254,076)</u>
Capital Improvements	--	--	--
TOTAL	<u><u>\$ 240,846</u></u>	<u><u>\$18,573,761</u></u>	<u><u>\$ (254,076)</u></u>
FTE Positions:			
Uniformed Trooper	--	420.0	--
Capitol Area Security	--	65.5	--
All Other	--	119.0	--
TOTAL	<u><u>--</u></u>	<u><u>604.5</u></u>	<u><u>--</u></u>

FY 1987. The House Subcommittee concurs with the Senate's recommendations with the following adjustment:

1. Delete \$286,897 from separation pay, including \$254,076 from the State General Fund and \$32,821 from the Kansas Turnpike Fund. The Subcommittee recommends that the item be considered in the Omnibus Bill based on updated information concerning the number of individuals expected to retire as a result of retirement enhancements.



---

Representative James Lowther,  
Subcommittee Chairperson



---

Representative Kenneth King



---

Representative John Solbach

280.87

SUBCOMMITTEE REPORT

Agency: Highway Patrol

Bill No. 142

Bill Sec. 3

Analyst: Rothe

Analysis Pg. No. 101

Budget Pg. No. 4-47

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$25,375,074	\$22,420,372	\$ 214,281
Aid to Local Units	305,720	206,000	--
Subtotal Operating	<u>\$25,680,794</u>	<u>\$22,626,372</u>	<u>\$ 214,281</u>
Capital Improvements	269,200	--	--
TOTAL	<u><u>\$25,949,994</u></u>	<u><u>\$22,626,372</u></u>	<u><u>\$ 214,281</u></u>
State General Fund:			
State Operations	\$21,674,055	\$18,783,560	\$ 202,574
Aid to Local Units	305,720	154,000	--
Subtotal Operating	<u>\$21,979,775</u>	<u>\$18,937,560</u>	<u>\$ 202,574</u>
Capital Improvements	269,200	--	--
TOTAL	<u><u>\$22,248,975</u></u>	<u><u>\$18,937,560</u></u>	<u><u>\$ 202,574</u></u>
FTE Positions:			
Uniformed Trooper	451.0	425.0	--
Capitol Area Security	74.5	65.5	(1.0)
All Other	131.0	120.0	5.0
TOTAL	<u><u>656.5</u></u>	<u><u>610.5</u></u>	<u><u>4.0</u></u>

Agency Request/Governor's Recommendation

The agency requests FY 1988 operating expenditures of \$25,680,794, an increase of \$3,198,258 (14.2 percent) above the revised FY 1987 estimate of \$22,482,536. Of the increase, \$1,803,743 is attributed to salaries and wages, \$1,023,295 to capital outlay, and \$371,220 to other operating expenditures. The requested increase includes \$1,299,025 in salaries and \$675,173 in supplies for 52.0 FTE new positions, \$643,598 for Emergency Medical Services (EMS) initiatives, and \$368,330 for salary range adjustments.

The Governor recommends \$22,626,372 of operating expenditures for FY 1988, a reduction of \$3,054,422 from the agency's request. The recommendation includes \$18,937,560 from the State General Fund, a reduction of \$3,042,215, and \$3,688,812 from special revenue funds, a \$12,207 reduction. Of the reductions, \$1,602,571 is attributable to salaries and wages, \$942,633 to capital outlay, \$169,832 to motor vehicle parts and supplies, \$99,720 to State Aid to Local Units, and \$239,666 to all other. The recommendation includes 6.0 FTE new positions, \$52,000 for EMS initiatives, and no funds for salary range adjustments.

Senate Subcommittee Recommendation

FY 1988. The Subcommittee concurs with the Governor's recommendation with the following exceptions:

1. Add \$11,116 from the State General Fund for capital outlay in the KHP-Operations program. The Subcommittee recommends the expenditure of up to \$50,000, including \$38,884 recommended by the Governor, for other capital outlay.
2. Delete \$18,293 from the Capitol Area Security Fund and 1.0 FTE Patrol Officer I from the Capitol Area Security Patrol. The State Treasurer's FY 1988 expenditure request does not include a request for security services.
3. Add \$13,014 from the State General Fund for gasoline expenditures in the KHP-Operations program. The recommendation is based on an increase in gasoline prices from \$.70 per gallon to \$.72 per gallon. The Subcommittee notes that three new bulk fuel tanks will begin operation by early FY 1988 in Hays, Garden City, and Chanute, in addition to current tanks in Olathe and Wichita.
4. Add \$208,444 and 5.0 FTE positions to the Emergency Medical Services (EMS) program and transfer the Emergency Medical Training Program from the Kansas University Medical Center (KUMC) to EMS. On January 23, 1987, the EMS Council, which includes representatives from KHP, EMS, and KUMC, recommended the transfer of all responsibilities associated with the training program to EMS. The Subcommittee recommends the creation of an Attendant Testing Fee Fund in the KHP appropriation bill and that the identical restricted fund at KUMC be abolished. Of total receipts, \$32,000 would continue to offset costs associated with attendant testing and the remaining \$30,000 would offset costs associated with the training program. Remaining costs for the training program for FY 1988 would be \$178,444 from the State General Fund. Total costs include \$144,644 for 3.0 FTE Registered Nurse Vs, and 2.0 FTE Office Assistant IIIs; \$25,000 for a physician consultant; \$12,800 for office rent; and \$26,000 for all other supplies and services.
5. The Subcommittee notes that the Patrol will have 230 Rueger rifles on hand by the end of FY 1987. The Subcommittee recommends that any new rifles purchased in FY 1988 and succeeding years be assigned to road personnel only.
6. The Subcommittee recommends that the House amend S.B. 109 to transfer the motor vehicle inspection function to the Patrol. The program is currently contracted by the Patrol to local communities which annually inspect approximately 120,000 vehicle identification numbers. The Subcommittee notes that 25 new Troopers would be needed in FY 1988 to operate the inspection program, requiring the expenditure of approximately \$1,157,000 for salaries and equipment. The entire \$10 fee currently collected by designees of the Patrol Superintendent would be deposited in a newly created Vehicle Identification Number Fee Fund. Estimated annual receipts

of \$1.2 million would be used to offset Patrol expenditures associated with the administration of the program. The Subcommittee also recommends that inspections continue to be contracted to persons designated by the Superintendent in counties in which a Trooper does not reside.

Senate Committee Recommendation

<u>Expenditure Summary</u>	<u>Senate Subcommittee Adjustments</u>	<u>Senate Subcommittee Rec. FY 88</u>	<u>Senate Committee Adjustments</u>
All Funds:			
State Operations	\$ 214,281	\$22,634,653	\$ 703,746
Aid to Local Units	--	206,000	--
Subtotal Operating	\$ 214,281	\$22,840,653	\$ 703,746
Capital Improvements	--	--	--
TOTAL	<u>\$ 214,281</u>	<u>\$22,840,653</u>	<u>\$ 703,746</u>
State General Fund:			
State Operations	\$ 202,574	\$18,986,134	\$ (355,459)
Aid to Local Units	--	154,000	--
Subtotal Operating	\$ 202,574	\$19,140,134	\$ (355,459)
Capital Improvements	--	--	--
TOTAL	<u>\$ 202,574</u>	<u>\$19,140,134</u>	<u>\$ (355,459)</u>
FTE Positions:			
Uniformed Trooper	--	425.0	20.0
Capitol Area Security	(1.0)	64.5	--
All Other	5.0	125.0	(5.0)
TOTAL	<u>4.0</u>	<u>614.5</u>	<u>15.0</u>

The Senate Committee concurs with the Subcommittee's recommendation with the following adjustments:

1. Add \$1,089,205 and 25.0 FTE Troopers from the Vehicle Identification Number Fee Fund (created in S.B. 109), and transfer the motor vehicle inspection function to the Highway Patrol. The program is currently contracted by the Patrol to private designees and local communities which annually inspect approximately 120,000 vehicle identification numbers. The \$10 fee currently charged for the inspection by the designees would be deposited in the new fee fund resulting in annual receipts of \$1.2 million.
2. Reduce \$163,845 and 5.0 FTE Troopers from the State General Fund. Instead, five current Troopers would be funded from the VIN Fee Fund.

(The net result of Recommendation Nos. 1 and 2 is the addition of 20 Troopers.)

3. Delete \$208,444 and 5.0 FTE positions from the Emergency Medical Services (EMS) by not transferring the Emergency Medical Training Program from the Kansas University Medical Center to EMS. The deletion includes \$178,444 from the State General Fund and \$30,000 from training fees.
4. Delete \$13,170 from the State General Fund from minicomputer and software rental. As a result, expenditures in each fiscal year (1987 and 1988) would be \$8,702.

Senate Committee of the Whole Recommendation

The Senate concurs with the Committee's recommendations.

House Subcommittee Recommendation

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 703,746	\$23,338,399	\$ (952,928)
Aid to Local Units	--	206,000	--
Subtotal Operating	<u>\$ 703,746</u>	<u>\$23,544,399</u>	<u>\$ (952,928)</u>
Capital Improvements	--	--	1,132
TOTAL	<u><u>\$ 703,746</u></u>	<u><u>\$23,544,399</u></u>	<u><u>\$ (951,796)</u></u>
State General Fund:			
State Operations	\$ (355,459)	\$18,630,675	\$ 136,277
Aid to Local Units	--	154,000	--
Subtotal Operating	<u>\$ (355,459)</u>	<u>\$18,784,675</u>	<u>\$ 136,277</u>
Capital Improvements	--	--	1,132
TOTAL	<u><u>\$ (355,459)</u></u>	<u><u>\$18,784,675</u></u>	<u><u>\$ 137,409</u></u>
FTE Positions:			
Uniformed Trooper	20.0	445.0	(20.0)
Capitol Area Security	--	64.5	--
All Other	<u>(5.0)</u>	<u>120.0</u>	<u>--</u>
TOTAL	<u><u>15.0</u></u>	<u><u>629.5</u></u>	<u><u>(20.0)</u></u>

FY 1988. The House Subcommittee concurs with the Senate's recommendations with the following adjustments:

1. Add \$13,170 from the State General Fund for microcomputer and software rental. The funds are designated by the Patrol for the first year payments on a 51-month certificate of participation with IBM.
2. Concur with the Joint Committee on State Building Construction's recommendation that the Patrol enter into a contract with the Salina Airport Authority to lease a vacant FAA building for use as

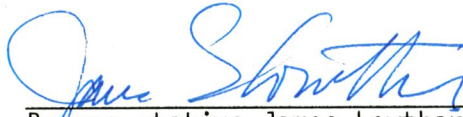


the Division II headquarters beginning on June 1, 1988. The Building Committee further recommends that total remodeling costs of \$35,850 incurred by the Salina Airport Authority be paid back by the Patrol in 36 monthly installments. The Subcommittee recommends FY 1988 expenditures of \$1,132 from the State General Fund for the first of 36 installment payments.

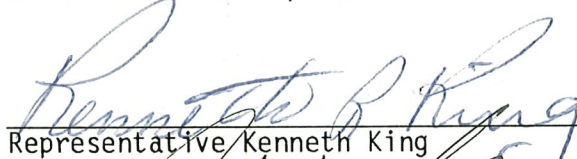
3. Add \$10,000 from the State General Fund for utilities and maintenance costs for the month of June as well as moving costs associated with moving the Division II headquarters to an FAA building owned by the Salina Airport Authority.
4. Add \$163,845 and 5.0 FTE Troopers from the State General Fund and delete \$1,089,205 and 25.0 FTE Troopers from the VIN Fee Fund. Upon further consideration, the Subcommittee recommends that the Superintendent continue to designate VIN inspections rather than adding Troopers to perform the inspections.
5. Delete \$6,690 from travel from the State General Fund in the Operations program. The Subcommittee recommends travel expenditures of \$95,856 in both fiscal years 1986 and 1988.
6. Delete \$9,152 from communications from the State General Fund in the Operations program. The Subcommittee recommends FY 1988 communications expenditures of \$171,366, a 3.0 percent increase above the FY 1987 recommendation.
7. Delete \$13,014 from gasoline from the State General Fund in the Operations program. The recommendation is based on an average gasoline price of \$.70 per gallon (as recommended by the Governor). The Senate had recommended \$.72 per gallon.
8. Delete \$7,182 from clothing from the State General Fund in the Operations program. The Subcommittee recommends clothing expenditures of \$195,061 in both fiscal years 1986 and 1988.
9. Delete \$14,700 from other capital outlay from the State General Fund in the Operations program. The Subcommittee recommends expenditures of \$35,300, including \$5,300 for 25 Rueger rifles (a reduction of 25 rifles), and \$30,000 for other capital outlay needs to be determined by the agency.
10. The Subcommittee recommends the implementation of a Motor Vehicle Fuel Revolving Fund. With the completion of construction of three bulk fuel tanks in early FY 1988, the Patrol needs an account in which to deposit receipts from other agencies which use the fuel. Receipts would be used to refill the tanks.
11. The Subcommittee concurs with the Senate Committee's deletion of funds for the transfer of the Emergency Medical Training Program from the Kansas University Medical Center (KUMC) to Emergency Medical Services (EMS). The Subcommittee recommends that the program be transferred in FY 1989. In the meantime, KUMC should give the required one-year notice to the five program faculty members and

continue to conduct the training program until the transfer to EMS occurs.

12. The Subcommittee recommends that the Legislative Division of Post Audit conduct a study to compare the size of Patrol vehicles with those in other states. The Subcommittee notes that smaller cars would result in fuel savings and encourages the Patrol to voluntarily conduct a pilot program to determine the feasibility of down-sizing its vehicle fleet.
13. The Patrol is projecting a shortfall of \$80,562 in General Fee Fund receipts for FY 1988 below the Governor's recommendation. To meet the FY 1987 State General Fund lapse the Patrol reduced by 26 the number of new vehicle purchases and increased the "mile-out" rate by which used vehicles are sold from 85,000 to 90,000 miles. As a result, the Patrol states that 22 fewer vehicles will be sold in FY 1988 than expected. The Subcommittee suggests that the Patrol monitor fleet sales and return to the 1988 Legislature with a supplemental request if the situation does not improve.
14. The Subcommittee recommends that legislation be introduced to transfer the enforcement section of the Motor Carrier Inspection Bureau (MCIB) from the Department of Revenue to the Highway Patrol. The transfer would combine all enforcement functions under one agency. The Subcommittee further recommends that the transfer of funds and FTE positions be considered in the Omnibus Bill.



Representative James Lowther,  
Subcommittee Chairperson



Representative Kenneth King



Representative John Solbach

SUBCOMMITTEE REPORT

Agency: Kansas Department of  
Transportation

Bill No. 142

Bill Sec. 2

Analyst: Hunn

Analysis Pg. No. 87

Budget Pg. No. 8-1

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$140,318,935	\$134,974,822	\$ (500,000)
Aid to Local Units	79,039,226	79,039,226	--
Other Assistance	325,000	325,000	--
Operating Expend.	\$219,683,161	\$214,339,048	\$ (500,000)
Capital Improvements	219,998,642	219,998,642	--
TOTAL	<u>\$439,681,803</u>	<u>\$434,337,690</u>	<u>\$ (500,000)</u>
State General Fund	--	--	--
FTE Positions	3,140.0	3,140.0	--

Agency Request/Governor's Recommendation

KDOT's operating budget request for FY 1988 totals \$219,683,161. The FY 1988 request includes no new positions or programs. The request includes \$1.6 million for an office automation system. The system would provide a network of computer work stations to clerical, professional, and support staff for word processing, electronic mail, filing, data sharing, and analytical applications.

The Governor recommends an operating budget of \$214,339,048 in FY 1988. The recommendation does not include the requested office automation system. The Governor's recommendations continue existing KDOT operations, with no new positions or programs.

The Governor's recommendations propose a reduced transfer of sales tax receipts from the State General Fund to the State Highway Fund. Under current law, and based on November 1, 1986 consensus estimates, the transfer to the State Highway Fund in FY 1988 is projected at \$35,830,000. The Governor's recommendation would reduce that transfer to \$19,980,000 (a decrease of \$15,850,000). The Governor's recommendation assumes reducing the transfer to reflect a base of only three cents of the four-cent sales tax receipts, and also assumes changing the timing of the transfer from daily to quarterly, with only three quarterly payments to be received by KDOT in FY 1988. This proposal would require a statutory change.

## Senate Subcommittee Recommendations

FY 1987. The Subcommittee concurs with the Governor's recommendations, with the exception that projected savings in fuel costs should be utilized to increase the declining balance of the State Highway Fund.

### FY 1988.

1. The Subcommittee met with the new Secretary of Transportation to review the agency's budget. The Subcommittee notes that Secretary Edwards will have the opportunity for additional comment during the appropriations process as he becomes more familiar with the Department.
2. The Subcommittee reviewed the agency's request for heavy duty trucks to replace medium duty trucks that are currently exceeding maximum load limits. The Governor recommended that the medium duty single axle trucks be replaced with medium duty dual axle trucks, rather than heavy duty trucks. The Subcommittee believes that KDOT staff are in the best position to determine the Department's equipment needs and recommends that, within the Governor's recommended operations equipment budget of \$10,352,650, that KDOT purchase the type of trucks that will best serve the Department's needs.
3. The Subcommittee reviewed the agency's request for an office automation system. The Governor did not recommend funding for the system at this time and the Subcommittee concurs with that recommendation. The Subcommittee believes that certain components of the system have merit and understands that the Department plans to continue study of the system and that the system may be requested in FY 1989 after the Secretary has had an opportunity to review the proposal.
4. The Subcommittee reviewed fuel costs to date. The Governor's FY 1987 recommendation is based on an average gasoline price of \$0.80 per gallon and an average diesel cost of \$0.81 per gallon. Average prices to date have been \$0.63 per gallon for gasoline and \$0.60 per gallon for diesel. In FY 1988, the Governor's recommendations are based on an average gasoline price of \$0.84 per gallon and an average diesel price of \$0.86 per gallon. Based on fuel prices to date and assuming an average gasoline price of \$0.70 per gallon and an average diesel price of \$0.72 per gallon in FY 1988, the Subcommittee projects savings in fuel costs of approximately \$500,000 in both FY 1987 and FY 1988. The Subcommittee recommends these projected savings be utilized to support the declining balance of the State Highway Fund.
5. The Subcommittee reviewed the agency's request of \$52,350 for Herman Miller partitions for organization of office space for the Division of Engineering and Design. The Subcommittee recommends that any savings in other capital outlay purchases for this division may be used to purchase the requested partitions.

6. The Subcommittee concurs with the recommendations of the Joint Committee on State Building Construction regarding KDOT's building capital improvements. The Governor's recommendation and the recommendation of the Joint Committee on State Building Construction were identical to the agency's request.
7. In the 1986 Legislative Session, the Senate Subcommittee expressed concern about the size of the state highway system, given the available resources of the State Highway Fund. The 1986 Senate Subcommittee requested that the Secretary of KDOT conduct a comprehensive study of the state highway system to determine whether its size could be reduced or whether changes could be made to result in a more efficient and less costly system.

KDOT discussed the preliminary results of the study with the Subcommittee. The Subcommittee recommends that KDOT continue to evaluate results of the study and that after that evaluation, KDOT should proceed to remove mileage from the state highway system as specified by the Secretary.

Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee recommendations but notes that no recommendation is made at this time regarding the Governor's proposal to reduce the sales tax transfer to the State Highway Fund, as that proposal would require a statutory change and will be discussed through a separate bill.

Senate Committee of the Whole

The Committee of the Whole concurs with the Committee recommendations:

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Recomm.</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ (500,000)	\$134,474,822	\$(1,600,000)
Aid to Local Units	--	79,039,226	--
Other Assistance	--	325,000	--
Operating Expenditures	<u>\$ (500,000)</u>	<u>\$213,839,048</u>	<u>\$(1,600,000)</u>
Capital Improvements	--	219,998,642	--
TOTAL	<u><u>\$ (500,000)</u></u>	<u><u>\$433,837,690</u></u>	<u><u>\$(1,600,000)</u></u>
State General Fund	--	--	--
FTE	--	--	--

## House Subcommittee Recommendations

The Subcommittee concurs with the Senate recommendations with the following adjustments:

### FY 1987

1. The Subcommittee recommends that projected turnover savings of \$100,000 in the Administration division be reappropriated to FY 1988.
2. The Subcommittee recommends that projected savings in asphalt purchases in the Division of Operations of \$1,100,000 be reappropriated to FY 1988.

### FY 1988

1. The Subcommittee reviewed results of a study to determine if mileage could be removed from the state highway system and concurs with the Senate recommendations that the Secretary should pursue this study further and proceed to remove miles from the state system. The Subcommittee recommends a House concurrent resolution be drafted to direct the Secretary of Transportation to implement a plan to reduce the size of the state highway system. The Subcommittee notes that an option in the preliminary study which would remove all miles from the system not meeting the criteria except exempt miles appears to be the most desirable. The Subcommittee also recommends that the Secretary study possible options in providing incentives to local governments to further facilitate removal of mileage from the state system.
2. The Subcommittee met with officials of the Parks and Resources Authority and learned that many state park roads are deteriorating and believes that the agreement between KDOT and the Authority for maintenance of park roads needs to be updated. The Subcommittee believes maintenance of park roads is important in encouraging tourism in the state and also notes that regular maintenance could prevent more costly reconstruction and rehabilitation of park roads. The Subcommittee recommends a certain amount of KDOT funding be allocated each year to park roads and that officials of the two agencies should work together to develop an agreement on a regular maintenance program. The Subcommittee requests that KDOT officials report to the Legislature on the discussions with the Authority on such an agreement for consideration during the Omnibus Session.
3. The Subcommittee recommends that \$1,600,000 be deleted from the Division of Operations based on revised projections of asphalt costs.

4. The Subcommittee reviewed possible options for an additional refinancing of the freeway system debt. The Subcommittee learned that IRS regulations allow only one more tax-exempt refinancing of the freeway debt and that KDOT is waiting for the optimal refinancing conditions. The Subcommittee notes that significant savings can occur from refinancing and recommends that KDOT aggressively pursue refinancing at the appropriate time, although the Subcommittee cautions KDOT against any "botched proposals" like the department attempted in the fall of 1986.
5. The Subcommittee reviewed the Senate recommendations regarding truck purchases. The Subcommittee concurs with those recommendations allowing the department the discretion to buy what type of trucks it deems most appropriate, but recommends that the department should report to the Governor's office and the 1988 Legislature on any deviation from the Governor's recommendations regarding truck purchases.
6. The Subcommittee recommends that the Division of Aviation study options for raising additional revenue for funding aviation/airport activities in the state. Such a study should consider such options as aviation fuel taxes and other airport user fees.
7. The Subcommittee recommends that KDOT study options for allowing communities to participate in beautification of Interstate areas near or within cities. The Subcommittee notes that some liability problems could be involved, but believes that contracts could be entered into with community organizations to avoid KDOT liability on such projects.
8. The Subcommittee recommends addition of a line item for a no limit special revenue fund in the KDOT appropriation bill to provide a separate fund for accounting for fuel sold to the Highway Patrol.
9. The Subcommittee reviewed resources available to the State Highway Fund and is concerned about the lack of growth in receipts to the fund. The Subcommittee notes that no resources of the fund respond to inflation except the sales tax transfer, and that the net effect of no growth in revenues to the fund is the depletion of the fund's balance. The Subcommittee reviewed forecasts of the cash balance in the State Highway Fund and believes some mechanism must be developed to provide for growth in the funds resources. The Subcommittee therefore recommends introduction of a bill which would index the fuel tax, the motor vehicle registration fees, and drivers' license fees to the Consumer Price Index-Urban (CPI-U). The Subcommittee recommends that the bill should provide for indexing starting July 1, 1987 and that for vehicle registration fees the index should be triggered in only \$1.00 increments by rounding to the nearest dollar, but that the base to which the increase is calculated shall be the unrounded figure.

  
Representative James Lowther  
Subcommittee Chairperson

  
Representative Kenneth King

  
Representative John Solbach

276.88



**SUBCOMMITTEE REPORT**

**Agency: Adjutant General**

**Bill No. 244**

**Bill Sec. NA**

**Analyst: Rothe**

**Analysis Pg. No. 355**

**Budget Pg. No. 4-1**

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
<b>All Funds:</b>			
State Operations	\$ 6,295,505	\$ 6,135,459	\$ --
Aid to Local Units	2,115,000	2,115,000	--
Other Assistance	104,519	104,519	--
Subtotal	<u>\$ 8,515,024</u>	<u>\$ 8,354,978</u>	<u>\$ --</u>
Capital Improvements	678,098	653,958	--
TOTAL	<u><u>\$ 9,193,122</u></u>	<u><u>\$ 9,008,936</u></u>	<u><u>\$ --</u></u>
<b>State General Fund:</b>			
State Operations	\$ 2,782,465	\$ 2,692,134	\$ --
Aid to Local Units	--	--	--
Other Assistance	4,519	4,519	--
Subtotal	<u>\$ 2,786,984</u>	<u>\$ 2,696,653</u>	<u>\$ --</u>
Capital Improvements	250,565	226,425	--
TOTAL	<u><u>\$ 3,037,549</u></u>	<u><u>\$ 2,923,078</u></u>	<u><u>\$ --</u></u>
FTE Positions	118.5	118.5	--

Agency Estimate/Governor's Recommendation

The agency estimates \$8,515,024 in FY 1987 operating expenditures, an increase of \$257,010 above the amount approved by the 1986 Legislature. The increase includes \$31,433 in the Military Fees Fund approved by the Finance Council for two additional federally funded positions, and a transfer of \$225,000 from the State Emergency Fund approved by the Finance Council as the state's share of a state/federal emergency preparedness agreement to provide recovery assistance for individuals and public property affected by flooding in mid-1986. Total estimated operating expenditures for FY 1987 include \$2,786,984 from the State General Fund, and \$5,728,040 from special revenue funds. The agency also estimates expenditures of \$678,098 for capital improvements in FY 1987. The estimate includes a reappropriation of \$54,062 and a supplemental request of \$3,000 for planning fees for new armories.

The Governor's recommendation of \$8,354,978 for FY 1987 operating expenditures is a reduction of \$160,046 from the agency's revised estimate. The recommendation includes a State General Fund transfer of \$16,640 from capital improvements to the State Military Service Operations program. No supplemental appropriations are recommended for FY 1987. The recommendation reflects a lapse of \$110,391 from the State General Fund, including \$4,500 from capital improvements. Federal matching funds eliminated as a result of the State General Fund lapse

total \$158,648. The Governor's recommendation of \$653,958 for capital improvements reflects a reduction of \$24,140 from the State General Fund below the agency's estimate.

Senate Subcommittee Recommendation

FY 1987. The Senate Subcommittee concurs with the Governor's recommendation.

Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee's recommendation.

Senate Committee of the Whole  
Recommendation

The Senate concurs with the Committee's recommendation.

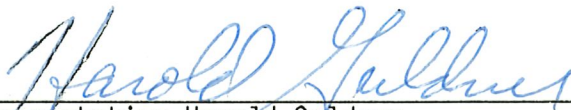
House Subcommittee Recommendation

FY 1987. The House Subcommittee concurs with the Senate's recommendation with the following observation:

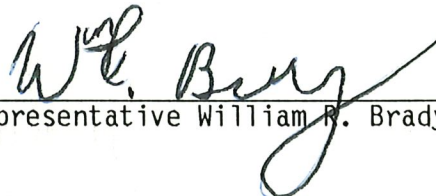
1. Current year expenditures are much tighter than normal for this agency as a result of the lapse approved in H.B. 2049. The State General Fund lapse of \$110,391 resulted in a matching federal fund reduction of \$158,648 for a total agencywide reduction of \$269,039.



Representative Harold Dyck  
Subcommittee Chairperson



Representative Harold Guldner



Representative William R. Brady

SUBCOMMITTEE REPORT

Agency: Adjutant General

Bill No. 200

Bill Sec. 2

Analyst: Rothe

Analysis Pg. No. 355

Budget Pg. No. 4-1

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 6,953,907	\$ 6,275,018	\$ 395,851
Aid to Local Units	2,000,000	2,000,000	--
Other Assistance	4,519	4,519	--
Subtotal	<u>\$ 8,958,426</u>	<u>\$ 8,279,537</u>	<u>\$ 395,851</u>
Capital Improvements	1,367,409	352,484	--
TOTAL	<u>\$10,325,835</u>	<u>\$ 8,632,021</u>	<u>\$ 395,851</u>
State General Fund:			
State Operations	\$ 3,210,788	\$ 2,777,712	\$ --
Aid to Local Units	--	--	--
Other Assistance	4,519	4,519	--
Subtotal	<u>\$ 3,215,307</u>	<u>\$ 2,782,231</u>	<u>\$ --</u>
Capital Improvements	1,367,409	352,484	--
TOTAL	<u>\$ 4,582,716</u>	<u>\$ 3,134,715</u>	<u>\$ --</u>
FTE Positions	125.5	118.5	15.0

Agency Request/Governor's Recommendation

The agency requests FY 1988 operating expenditures of \$8,958,426, an increase of \$443,402 above the revised FY 1987 estimate. The request includes \$3,215,307 from the State General Fund (a \$428,323 increase), and \$5,743,119 from special revenue funds (a \$15,079 increase). The agency requests \$138,858 in salaries and benefits for 7.0 FTE new positions.

The Governor recommends \$8,279,537 of operating expenditures for FY 1988, a reduction of \$678,889 from the agency's request. The recommendation includes \$2,782,231 from the State General Fund, a reduction of \$433,076, and \$5,497,306 from special revenue funds, a reduction of \$245,813. The Governor recommends no new positions for FY 1988.

Senate Subcommittee Recommendation

FY 1988. The Senate Subcommittee concurs with the Governor's recommendation with the following adjustments:

1. Add \$321,276 from the federal Military Fees Fund for the salaries of 13.0 FTE new Firefighter positions in the Forbes subprogram.
2. Add \$1,414 from the federal Military Fees Fund to reallocate two Fire Protection Supervisors in the Forbes subprogram from salary range 24 to 25.
3. Add \$1,950 from the federal Military Fees Fund to provide physical examinations for the 13 new firefighters in the Forbes subprogram.
4. Add \$44,119 from the federal Military Fees Fund for the salary and other operating costs of 1.0 FTE new State Family Program Coordinator in the Operational Management program.
5. Add \$27,092 from the federal DEP Nuclear Civil Protection Fund for the salary of 1.0 FTE new Emergency Preparedness Planner I in the Division of Emergency Preparedness -- Planning program.
6. The Subcommittee concurs with the Governor's recommendation of \$352,484 for capital improvements. The Subcommittee also concurs with the recommendation of the Joint Committee on State Building Construction to shift \$10,197 from architectural planning purposes to Topeka armory improvements.
7. The Subcommittee expresses its strong concern and misgivings about the proposed racetrack construction project near Forbes Field in Topeka. The Subcommittee notes that the substantial and growing national guard presence at Forbes Field could be jeopardized by significant security problems as well as dangerous nighttime flying conditions posed by an adjacent racetrack.

#### Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendations.

#### Senate Committee of the Whole Recommendations

The Senate concurs with the Committee's recommendation.

House Subcommittee Recommendations

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 395,851	\$ 6,670,869	\$ 203,043
Aid to Local Units	--	2,000,000	--
Other Assistance	--	4,519	--
Subtotal	\$ 395,851	\$ 8,675,388	\$ 203,043
Capital Improvements	--	352,484	--
TOTAL	\$ 395,851	\$ 9,027,872	\$ 203,043
State General Fund:			
State Operations	\$ --	\$ 2,777,712	\$ 88,155
Aid to Local Units	--	--	--
Other Assistance	--	4,519	--
Subtotal	\$ --	\$ 2,782,231	\$ 88,155
Capital Improvements	--	352,484	--
TOTAL	\$ --	\$ 3,134,715	\$ 88,155
FTE Positions	15.0	133.5	2.0

FY 1988. The House Subcommittee concurs with the Senate's recommendations with the following adjustments:

1. Add \$34,888 from the federal Military Fees Fund for supplies, training and travel for the new State Family Program Coordinator, whose federally funded salary was recommended by the Senate. Due to an agency oversight, information on other operating expenditures was not presented to the Senate Subcommittee.
2. Add \$168,155 and 2.0 FTE positions to implement the agency's fiscal responsibilities (shared with the Kansas Department of Health and Environment) associated with the passage of the Federal Emergency Planning and Community Right-to-Know Act of 1986. The recommendation includes \$88,155 from the State General Fund and \$80,000 from a new federal Training and Support of Title III Fund. Salaries of \$48,205 would fund an Emergency Planner II and Secretary I. The agency had requested a total of \$245,936 and 5.0 FTE positions for the new program.
3. The Subcommittee notes that the state is responsible for the maintenance and repair of the 66 existing armories and any future armories. Since FY 1983 the agency has submitted annual capital improvement plans which have included funding requests for five roof repairs, including \$186,070 for FY 1988. The Subcommittee further notes that military construction expenditures totaling \$24,367,817 are planned for Kansas between FY 1987 and FY 1993, including \$21,740,583 from federal funds, \$1,843,857 from state funds, and \$783,377 from local funds. Expenditures for eight new armories

are estimated at \$9,560,500, including \$7,270,007 from federal funds, \$1,507,116 from state funds, and \$783,377 from local funds. Architectural fees for five of these armories were appropriated in FY 1986. The Subcommittee is concerned that maintenance and repair costs will escalate as new facilities are built. In light of the state's modern communications and transportation systems, the Subcommittee suggests that the Joint Committee on State Building Construction study the long-term statewide need for new armories, including their locations, before additional architectural fees are appropriated.



---

Representative Harold Dyck  
Subcommittee Chairperson



---

Representative Harold Guildner



---

Representative William R. Brady

**SUBCOMMITTEE REPORT**

**Agency: State Fire Marshal**

**Bill No. 200**

**Bill Sec. 3**

**Analyst: West**

**Analysis Pg. No. 367**

**Budget Pg. No. 4-45**

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
State Operations:			
All Funds	\$ 1,694,760	\$ 1,335,522	\$ (15,000)
State General Fund	1,587,537	1,235,312	(15,000)
FTE Positions	40.0	35.0	--

Agency Request/Governor's Recommendation

FY 1987. The agency estimates FY 1987 expenditures of \$1,348,415, a decrease of \$1,687 in salaries and wages from the amount approved by the 1986 Legislature. The Governor recommends an FY 1987 budget of \$1,300,463, including \$1,202,798 from the State General Fund, a reduction of \$48,114 from the State General Fund and an increase of \$162 from other funding sources from the agency's current year estimate.

FY 1988. The agency requests \$1,694,760, including \$1,587,537 from the State General Fund, an increase of \$345,895 from the current year estimate. The FY 1988 request includes funding for 4.0 additional FTE positions for a total of 40.0. The additional positions requested are two Fire Investigators, a Public Information Officer, and a Keyboard Operator II.

The Governor recommends an FY 1988 budget of \$1,335,522, including \$1,235,312 from the State General Fund, an increase of \$35,059 in all funds and \$32,514 from the State General Fund from the current year recommendation. The Governor's recommendation reflects the elimination of the agency's attorney position and the addition of funds for contractual attorney services. The Governor does not recommend funding for the new positions requested by the agency.

Senate Subcommittee Recommendations

FY 1987. The Subcommittee concurs with the budget as submitted by the Governor.

FY 1988. The Subcommittee concurs with the budget as submitted by the Governor, with the following adjustment:

1. Delete \$15,000 associated with contractual attorney services. The Subcommittee recommends that a full-time attorney position be added to the Attorney General's budget for FY 1988. This new position would be utilized to assist the State Fire Marshal in execution of his duties and to assist in the prosecution of arson cases throughout the state.

Senate Committee Recommendations

FY 1987. The Senate Committee concurs with the budget as submitted by the Subcommittee.

FY 1988. The Senate Committee concurs with the budget as submitted by the Subcommittee.

Senate Committee of the Whole Recommendations

FY 1987. The Senate Committee of the Whole concurs with the budget as submitted by the Committee.

FY 1988. The Senate Committee of the Whole concurs with the budget as submitted by the Committee.

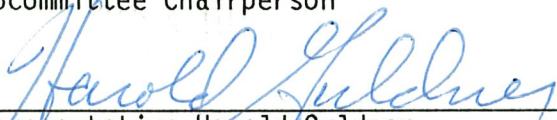
<u>Expenditure Summary</u>	<u>Senate Adj. FY 88</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
State Operations:			
All Funds	\$ (15,000)	\$ 1,320,522	\$ --
State General Fund	(15,000)	1,220,312	--
FTE Positions	--	35.0	--

House Subcommittee Recommendations

FY 1987. The House Subcommittee concurs with the budget as submitted by the Senate.

FY 1988. The House Subcommittee concurs with the budget as submitted by the Senate.

  
 Representative Harold Dyck  
 Subcommittee Chairperson

  
 Representative Harold Guldner

  
 Representative Bill Brady



SUBCOMMITTEE REPORT

Agency: Kansas Parole Board

Bill No. 244

Bill Sec. 9

Analyst: Conroy

Analysis Pg. No. 371

Budget Pg. No. 4-75

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
State Operations:			
All Funds	\$ 367,726	\$ 354,769	\$ 3,500
State General Fund	367,726	354,769	3,500
FTE Positions	8.0	8.0	--

Agency Request/Governor's Recommendation

The agency's FY 1987 revised operating budget of \$367,726 is \$7,798 above the approved amount of \$359,928. The agency is requesting a FY 1987 State General Fund supplemental of \$11,433 to accommodate salaries and wages associated with the retirement of a long-time employee (accumulated sick and annual leave). However, the agency has reduced expenditures by \$3,635 from the approved amount to partially offset the additional salaries and wages costs.

The FY 1987 Governor's recommendation of \$354,769 for the operating budget is \$12,957 less than the agency's revised estimate. The Governor does recommend a State General Fund supplemental of \$11,433 for salaries and wages associated with the retirement of a long-time employee.

Senate Subcommittee Recommendations

FY 1987. The Senate Subcommittee concurs with the Governor's recommendations with the following adjustment:

1. Add \$3,500 for travel and subsistence for the Board members. The Subcommittee notes that the Parole Board members have not only voluntarily reduced their salary by 3.8 percent, but have also personally paid for travel expenses in order for the agency to comply with the overall 3.8 percent reduction. The Subcommittee is aware of the vital role the Parole Board plays in our criminal justice system and in determining the length of time inmates are incarcerated within our state penal facilities. The Subcommittee wants to ensure that Parole Board members have every opportunity to travel to our correctional facilities in order to hold parole hearings with inmates. The Subcommittee also recommends that the Board members be permitted to travel to a national conference in order to confer with other paroling authorities on methods for streamlining the parole process.

Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendations.

Senate Committee of the Whole Recommendation

The Senate concurs with the Committee's recommendations.

House Subcommittee Recommendation

<u>Expenditure Summary</u>	<u>Senate Adj. FY 87</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
State Operations:			
All Funds	\$ 3,500	\$ 358,269	\$ --
State General Fund	3,500	358,269	--
FTE Positions	--	8.0	--

The House Subcommittee concurs with the Senate recommendations.

523.87

## SUBCOMMITTEE REPORT

Agency: Kansas Parole Board

Bill No. 200

Bill Sec. 4

Analyst: Conroy

Analysis Pg. No. 371

Budget Pg. No. 4-75

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
State Operations:			
All Funds	\$ 378,093	\$ 366,963	\$ 13,194
State General Fund	378,093	366,963	13,194
FTE Positions	8.0	8.0	--

### Agency Request/Governor's Recommendation

For FY 1988 the agency requests \$378,093, an increase of \$10,367 from the revised FY 1987 estimate. Salaries and wages would decrease by \$6,540. However, when making an adjustment for a one-time retirement expense experienced in FY 1987, salaries and wages actually increase by \$4,893. The agency is also requesting an increase of \$13,427 for office rent which reflects a full-year occupancy in the Landon State Office Building. The other major requested increase is \$2,916 for travel and subsistence.

The Governor recommends a budget of \$366,963 or \$11,130 less than the agency requested. The recommendation is an increase of \$12,194 or 3.4 percent from the revised FY 1987 recommendation. The Governor's recommendation assumes the agency will be relocated to the Landon State Office Building for the entire fiscal year.

### Senate Subcommittee Recommendations

FY 1988. The Senate Subcommittee concurs with the Governor's recommendations with the following adjustment:

1. Add \$13,194 for travel and subsistence for the Board members. The Subcommittee wants to ensure that the Board members have every opportunity to travel to conduct parole hearings or attend a conference on improving the parole process.

### Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendations.

Senate Committee of the Whole Recommendations

The Senate concurs with the Committee's recommendations.

House Subcommittee Recommendation

<u>Expenditure Summary</u>	<u>Senate Adj. FY 88</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
State Operations:			
All Funds	\$ 13,194	\$ 380,157	\$ --
State General Fund	13,194	380,157	--
FTE Positions	--	8.0	--

The House Subcommittee concurs with the Senate recommendations.

523.88

**SUBCOMMITTEE REPORT**

**Agency: Department of  
Corrections**

**Bill No. 244**

**Bill Sec. 8**

**Analyst: Conroy**

**Analysis Pg. No. 373**

**Budget Pg. No. 4-25**

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
<b>All Funds:</b>			
State Operations	\$15,726,915	\$15,529,368	\$ 12,000
Aid to Local Units	4,953,504	4,226,982	--
Subtotal -- Operating	<u>\$20,680,419</u>	<u>\$19,756,350</u>	<u>\$ 12,000</u>
Capital Improvements	2,434,693	1,949,668	--
TOTAL	<u><u>\$23,115,112</u></u>	<u><u>\$21,706,018</u></u>	<u><u>\$ 12,000</u></u>
<b>State General Fund:</b>			
State Operations	\$ 9,731,292	\$ 9,686,111	\$ --
Aid to Local Units	4,953,504	4,226,982	--
Subtotal -- Operating	<u>\$14,684,796</u>	<u>\$13,913,093</u>	<u>\$ --</u>
Capital Improvements	2,419,693	1,934,668	--
TOTAL	<u><u>\$17,104,489</u></u>	<u><u>\$15,847,761</u></u>	<u><u>\$ --</u></u>
FTE Positions	344.8	344.8	--

Agency Request/Governor's Recommendation

The agency's FY 1987 revised estimate totals \$20,680,419 for operating expenditures, an increase of \$392,395 from the approved amount. The agency requests a total of \$438,459 in supplemental funding for various items of which \$56,463 is from the State General Fund. The supplemental funds include: (1) a \$12,000 general fees increase for the Honor Camps program. The additional funds would be used to cover the costs of having an inmate work detail assist in the renovation of an office building in Wichita for the Department of Administration; (2) a \$56,463 State General Fund supplemental to fund higher than anticipated costs for drug testing of parolees and for local jails to house technical parole violators; (3) an increase of \$185,644 in the Correctional Industries Fund to correct a shortfall in the 1986 legislation which authorized the purchase of a meat processing plant in Oskaloosa; (4) an increase of \$474 in the Correctional Industries farm account for agricultural supplies; and (5) an increase of \$183,878 in the Correctional Industries Federal Surplus Property program to accommodate a higher than anticipated buying and selling of property.

The Governor's recommendation for FY 1987 is \$19,756,350 or \$924,069 less than the agency's revised estimate. The Governor recommends the increase of two expenditure limitations and a State General Fund supplemental in FY 1987, all totaling \$303,720. The Governor recommends an increase in the Correctional Industries Fund by \$221,630 for the meat processing plant and the Federal Surplus Property program. The Governor also recommends \$62,090 from the State General

Fund for parolee drug testing and technical parolee violators housing. Finally, the Governor recommends an increase in the general fees fund of the Honor Camps program by \$20,000 to reflect payment of inmate work details by the Department of Administration and the Department of Social and Rehabilitation Services.

Senate Subcommittee Recommendation

FY 1987. The Senate Subcommittee concurs with the Governor's recommendations with the following adjustment:

1. Increase the General Fee Fund limitation by \$12,000 to permit the Department to be reimbursed for two inmate work details. The work details are remodeling a Department of Social and Rehabilitation Services office in Chanute and are also remodeling part of the Wichita State Office Building for the Department of Administration.
2. The Subcommittee also notes the escalating inmate medical costs at the honor camps. The Subcommittee urges the House Subcommittee to review medical costs once the Governor has made an exact determination of the supplemental funds needed in the current year.
3. The Subcommittee is concerned by the rising inmate medical costs and points out that so far in the current year over \$300,000 has been expended at the Kansas University Medical Center (KUMC) for the care of inmates. The Subcommittee learned that the state is paying the full patient rate for medical care at KUMC. The Subcommittee urges that KUMC report to the full Committee on alternatives that might be available to provide the most economical health care for inmates at KUMC.

Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee's recommendations.

Senate Committee of the Whole  
Recommendations

The Senate concurs with the Committee's recommendations.

House Subcommittee Recommendations

<u>Expenditure Summary</u>	<u>Senate Adj. FY 87</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 12,000	\$15,541,368	\$ (75,000)
Aid to Local Units	--	4,226,982	--
Subtotal - Operating	\$ 12,000	\$19,768,350	\$ (75,000)
Capital Improvements	--	1,949,668	--
TOTAL	<u>\$ 12,000</u>	<u>\$21,718,018</u>	<u>\$ (75,000)</u>
State General Fund:			
State Operations	\$ --	\$ 9,686,111	\$ (75,000)
Aid to Local Units	--	4,226,982	--
Subtotal - Operating	\$ --	\$13,913,093	\$ (75,000)
Capital Improvements	--	1,934,668	--
TOTAL	<u>\$ --</u>	<u>\$15,847,761</u>	<u>\$ (75,000)</u>
FTE Positions	--	344.8	--

The House Subcommittee concurs with the Senate recommendations with the following adjustments:

1. Delete \$14,000 for rents in the Administration program based on current and anticipated expenditure patterns.
2. Delete \$3,000 for travel and subsistence in the Administration program based on current and anticipated expenditure patterns.
3. Delete \$15,000 for salaries and wages in the Pre-Release program based on current and anticipated expenditure patterns.
4. Delete \$3,000 for communication in the Pre-Release program based on current and anticipated expenditure patterns.
5. Delete \$10,000 for fees-professional services in the Pre-Release program based on current and anticipated expenditure patterns.
6. Delete \$10,000 for other contractual services in the Pre-Release program based on current anticipated expenditure patterns.
7. Delete \$5,000 for other supplies in the Pre-Release program based on current and anticipated expenditure patterns.
8. Delete \$30,000 for salaries and wages in the Honor Camps program based on current and anticipated expenditure patterns.
9. Concur with Governor's Budget Amendment No. 3 which recommended \$15,000 additional inmate health care costs for the Honor Camps program. However, to attempt to closely monitor the escalating

inmate medical costs the Subcommittee recommends that the additional health care funds be appropriated in a separate line item.

521.87



**SUBCOMMITTEE REPORT**

Agency: Department of Corrections Bill No. 200

Bill Sec. 5

Analyst: Conroy

Analysis Pg. No. 373

Budget Pg. No. 4-25

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
<b>All Funds:</b>			
State Operations	\$ 17,519,601	\$19,238,288	\$ 12,000
Aid to Local Units	5,035,198	4,602,467	--
Subtotal - Operating	<u>\$ 22,554,799</u>	<u>\$23,840,755</u>	<u>\$ 12,000</u>
Capital Improvements	1,861,791	5,025,000	\$ --
TOTAL	<u>\$ 24,416,590</u>	<u>\$28,865,755</u>	<u>\$ 12,000</u>
<b>State General Fund:</b>			
State Operations	\$ 11,035,779	\$13,004,140	\$ --
Aid to Local Units	5,035,198	4,602,467	--
Subtotal - Operating	<u>\$ 16,070,977</u>	<u>\$17,606,607</u>	<u>\$ --</u>
Capital Improvements	1,861,791	5,025,000	--
TOTAL	<u>\$ 17,932,768</u>	<u>\$22,631,607</u>	<u>\$ --</u>
FTE Positions	374.8	345.3	--

Agency Request/Governor's Recommendations

The agency's operating budget request for FY 1988 totals \$22,554,799. In state operations the agency requests 30.0 new FTE positions, seven for the Administration program, two for the Work Release program, 14 for the Parole supervision program, three for the Pre-Release program, and four for the Honor Camps program. The Department's request for capital improvements totals \$1,861,791. The largest component is a request for the annual lease/purchase payment for the Ellsworth Correctional Work Facility (\$1,200,000).

For FY 1988, the Governor recommends an operating budget of \$23,840,755 or \$1,285,956 above the agency's request. The Governor recommends the addition of 1.0 FTE for the Toronto Honor Camp in the budget year. The recommendation of the Governor for community corrections is \$4,602,467 or \$432,731 below the agency's request. For capital improvements the Governor recommends \$5,025,000 or \$3,613,209 above the agency's request. Included in the Governor's recommendation is a total amount of \$6,500,000 for a reserve to address the anticipated growth in the inmate population in FY 1988.

Senate Subcommittee Recommendation

FY 1988. The Senate Subcommittee concurs with the Governor's recommendations with the following exceptions:

1. Increase the expenditure limitation on the General Fees Fund by \$12,000 to reimburse the agency for work that will be done by an inmate work detail at the Wichita State Office Building for the Department of Administration.
2. The Subcommittee is concerned by the rising medical malpractice premiums that institutional physicians are paying for malpractice coverage. The Subcommittee requests that the Department of Corrections, Department of Social and Rehabilitation Services, and the University of Kansas Medical Center investigate the possibility of obtaining group medical malpractice insurance coverage for all state physicians. The Subcommittee requests that the findings on this subject be reported to the full Committee.
3. The Subcommittee is concerned by the number of inmates that are still awaiting release because of the inability to provide alcohol and drug abuse counseling as directed by the Parole Board. The Subcommittee strongly urges the Department of Corrections, the Department of Social and Rehabilitation Services, and the Parole Board to continue to cooperate and streamline the parole process for inmates who need alcohol and drug abuse counseling.
4. The Subcommittee notes with alarm the continuing problem of an overcrowded correctional system. The inmate population has increased over 1,000 during the last 20 months. The correctional system is struggling to manage a total inmate population of over 5,500 inmates. For example, at the State Penitentiary on one shift there is only 25 correctional officers to directly supervise 2,449 inmates within the maximum and medium custody facilities. The Subcommittee anticipates that the Department's emergency inmate capacity expansion plan, scheduled to be released next Monday, March 9, 1987, will address many of the problems that our correctional system is facing.
5. The Subcommittee notes the Joint Committee on State Building Construction has not completed recommendations on capital improvement projects for this agency. The Subcommittee recommends the House Subcommittee review this area once the Joint Committee has finalized recommendations for the for the agency.

#### Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendations with the following adjustments:

1. Delete \$18,717 (SGF) for an increased salaries and wages turnover rate (0.5 percent increase in Administration, Work Release, and Parole Supervision).
2. Delete \$37,319 (SGF) for drug screening for inmates. Assumes the use of a contract laboratory which is one-third the cost of the existing service.

3. Delete \$13,000 (SGF) for a van for the Honor Camps program.
4. Delete \$5,025,000 (all from the State General Fund) for capital improvements, pending recommendations by the Joint Committee on State Building Construction. The three deleted projects include \$1,125,000 for the lease/purchase payment for the Ellsworth Correctional Work Facility, \$400,000 for major repairs, special maintenance and remodeling for correctional institutions, and \$3,500,000 for the reserve for the inmate capacity expansion.

Senate Committee of the Whole  
Recommendations

The Senate concurs with the Committee's recommendations.

House Subcommittee Recommendations

<u>Expenditure Summary</u>	<u>Senate</u> <u>Adj. FY 88</u>	<u>Senate</u> <u>Rec. FY 88</u>	<u>House</u> <u>Subcommittee</u> <u>Adjustments</u>
All Funds:			
State Operations	\$ (57,036)	\$19,181,252	\$ (162,054)
Aid to Local Units	--	4,602,467	--
Subtotal - Operating	<u>\$ (57,036)</u>	<u>\$23,783,719</u>	<u>\$ (162,054)</u>
Capital Improvements	(5,025,000)	--	400,000
TOTAL	<u><u>\$ (5,082,036)</u></u>	<u><u>\$23,783,719</u></u>	<u><u>\$ 237,946</u></u>
State General Fund:			
State Operations	\$ (69,036)	\$12,935,104	\$ (162,054)
Aid to Local Units	--	4,602,467	--
Subtotal - Operating	<u>\$ (69,036)</u>	<u>\$17,537,571</u>	<u>\$ (162,054)</u>
Capital Improvements	(5,025,000)	--	400,000
TOTAL	<u><u>\$ (5,094,036)</u></u>	<u><u>\$17,537,571</u></u>	<u><u>\$ 237,946</u></u>
FTE Positions	--	345.3	--

The House Subcommittee concurs with the Senate recommendations with the following adjustments:

1. Add \$18,717 for salaries and wages to reduce the turnover rate the Senate recommended and return to the Governor's recommendations for turnover in the Administration, Work Release and Parole Supervision programs.
2. Delete \$16,135 for inmate health care costs in the pre-release centers, work release centers, and honor camps based on the assumption that inmates will be able to receive SRS medical cards to permit a lower reimbursement rate for physicians and hospitals. Currently, the state pays the full cash rate for medical services

for inmates. The Subcommittee is alarmed by the continuing increases needed to fund inmate medical care costs. In an attempt to monitor these escalating costs, the Subcommittee recommends that inmate health care costs (fees-professional services and professional supplies) be appropriated in a separate line item.

3. Based on the Joint Committee on State Building Construction recommendations to date, add \$400,000 for major repairs, special maintenance and remodeling for correctional institutions.
4. Add \$135,364 to make a technical adjustment to correct a staff error.
5. Delete \$300,000 from the operating expenses reserve for the proposed 509 inmate bed expansion program. The Subcommittee believes that if the program is recommended that cost savings will be realized in a latter starting date for the program than was recommended by the Governor.
6. The Subcommittee continues to be concerned about the low parole rates which are contributing to our prison overcrowding problem. The Subcommittee urges that careful consideration be given to improving inmate programs such as substance abuse counseling, anger control, and sex offender counseling in order to expedite and increase the release rate by the Parole Board.

521.88

**SUBCOMMITTEE REPORT**

**Agency: Kansas Correctional-Vocational  
Training Center (KCVTC)**

**Bill No. 244**

**Bill Sec. 12**

**Analyst: Conroy**

**Analysis Pg. No. 384**

**Budget Pg. No. 4-21**

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
<b>All Funds:</b>			
State Operations	\$ 3,913,796	\$ 3,892,649	\$ --
Capital Improvements	20,578	20,578	--
<b>TOTAL</b>	<u>\$ 3,934,374</u>	<u>\$ 3,913,227</u>	<u>\$ --</u>
<b>State General Fund:</b>			
State Operations	\$ 3,837,509	\$ 3,816,362	\$ --
Capital Improvements	20,578	20,578	--
<b>TOTAL</b>	<u>\$ 3,858,087</u>	<u>\$ 3,836,940</u>	<u>\$ --</u>
FTE Positions	104.0	104.0	--
Average Inmate Census	245	265	--

Agency Request/Governor's Recommendation

The agency's FY 1987 revised expenditure estimate is \$3,913,796, an increase of \$70,564 above the approved amount of \$3,843,232. The agency supplemental funding request, which is almost entirely from the State General Fund, is based in large part on a revision of the average daily inmate population from 220 to 245, or an increase of 25 inmates. The agency also requests an expenditure limitation increase of \$1,019 for authority to expend the proceeds from an institutional library services grant. The State General Fund supplement amount of \$69,545 would be used exclusively for the increased inmate population.

The Governor's recommendation for FY 1987 is \$3,892,649 for state operations or \$21,147 less than the agency requested. The Governor does recommend a State General Fund supplemental of \$77,118 in the current year, based in part on an increase in the average daily inmate population from the approved 220 to 265, an increase of 45 inmates. The Governor also recommends the supplemental funds for increased employee health insurance costs and to reduce salary and wage turnover below the anticipated level.

Senate Subcommittee Recommendation

FY 1987. The Senate Subcommittee concurs with the Governor's recommendations.

Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee's recommendations.

Senate Committee of the Whole  
Recommendation

The Senate concurs with the Committee's recommendations.

House Subcommittee Recommendation

<u>Expenditure Summary</u>	<u>Senate</u> <u>Adj. FY 87</u>	<u>Senate</u> <u>Rec. FY 87</u>	<u>House</u> <u>Subcommittee</u> <u>Adjustments</u>
All Funds:			
State Operations	\$ --	\$ 3,892,649	\$ (41,067)
Capital Improvements	--	20,578	--
TOTAL	<u>\$ --</u>	<u>\$ 3,913,227</u>	<u>\$ (41,067)</u>
State General Fund:			
State Operations	\$ --	\$ 3,816,362	\$ (41,067)
Capital Improvements	--	20,578	--
TOTAL	<u>\$ --</u>	<u>\$ 3,836,940</u>	<u>\$ (41,067)</u>
FTE Positions	--	104.0	--

The House Subcommittee concurs with the Senate recommendations with the following adjustments:

1. Delete \$16,076 for food based on current and estimated expenditure patterns.
2. Delete \$15,000 for inmate health care services based on current and estimated expenditure patterns.
3. Delete \$10,000 for inmate pay based on current and estimated expenditure patterns.

145.87

## SUBCOMMITTEE REPORT

Agency: Kansas Correctional-Vocational  
Training Center (KCVTC)

Bill No. 200

Bill Sec. 6

Analyst: Conroy

Analysis Pg. No. 384

Budget Pg. No. 4-21

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 4,246,758	\$ 3,987,227	\$ --
Capital Improvements	560,790	--	--
TOTAL	<u>\$ 4,807,548</u>	<u>\$ 3,987,227</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$ 4,234,700	\$ 3,975,169	\$ --
Capital Improvements	560,790	--	--
TOTAL	<u>\$ 4,795,490</u>	<u>\$ 3,975,169</u>	<u>\$ --</u>
FTE Positions	110.5	103.5	--
Average Inmate Census	260	260	--

### Agency Request/Governor's Recommendation

For FY 1988, the agency requests \$4,246,758 for state operations. Funding for state operations is requested almost entirely from the State General Fund, approximately 99.7 percent of the budget. The FY 1988 request includes funding for 110.5 FTE positions, an increase of seven positions. The FY 1988 request also includes an average daily inmate population of 260 or an increase of 15 inmates from the FY 1987 revised estimate.

For FY 1988, the Governor recommends a total operating budget of \$3,987,227 or \$259,531 less than the agency requested. The Governor does not recommend any of the requested capital improvement projects in FY 1988. The FY 1988 recommended operating budget is based on an inmate population of 260, the same amount as estimated by the agency, but five inmates less than the FY 1987 recommended population. In FY 1988, the Governor recommends that the educational program be entirely supported from the State General Fund, while in FY 1987 the program is funded in part with federal funds. The Governor's FY 1988 recommendation is an increase of \$94,578 or 2.4 percent above the FY 1987 revised recommendation.

### Senate Subcommittee Recommendation

FY 1988. The Senate Subcommittee concurs with the Governor's recommendations with the following comment:

1. The Subcommittee notes the Joint Committee on State Building Construction has not completed recommendations on capital improvement projects for this agency. The Subcommittee recommends the House Subcommittee review this area once the Joint Committee has finalized recommendations for this agency.

Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendations with the following adjustments:

1. Delete \$13,738 (SGF) for an increased salaries and wages turnover rate (generally, an additional 0.5 percent) in almost all programs.
2. Delete \$3,766 (SGF) for drug screening for inmates. Assumes the use of a contract laboratory which is one-third the cost of the existing service.
3. Delete \$15,000 for noninstitutional health care services, based in part on the current FY 1987 expenditure to date pattern.

Senate Committee of the Whole  
Recommendations

The Senate concurs with the Committee's recommendations.

House Subcommittee Recommendations

<u>Expenditure Summary</u>	<u>Senate Adj. FY 88</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ (32,504)	\$ 3,954,723	\$ (2,450)
Capital Improvements	--	--	--
TOTAL	<u>\$ (32,504)</u>	<u>\$ 3,954,723</u>	<u>\$ (2,450)</u>
State General Fund:			
State Operations	\$ (32,504)	\$ 3,942,665	\$ (2,450)
Capital Improvements	--	--	--
TOTAL	<u>\$ (32,504)</u>	<u>\$ 3,942,665</u>	<u>\$ (2,450)</u>
FTE Positions	--	103.5	--

The House Subcommittee concurs with the Senate recommendations with the following adjustments:



1. Add \$13,738 for salaries and wages to reduce the turnover rate the Senate recommended and return to the Governor's recommendation for turnover.
2. Add \$8,000 for temporary clerical help to assist in processing inmate files in the Classification and Records program.
3. Delete \$8,077 for inmate pay based on lower than estimated expenditures.
4. Delete \$16,111 for food based on lower than estimated expenditures.
5. The Subcommittee continues to be concerned about the rising inmate medical costs. In order to closely monitor these costs the Subcommittee recommends that inmate noninstitutional health care services and health care supplies be appropriated in a separate line item.

145.88

**SUBCOMMITTEE REPORT**

**Agency: Kansas Correctional  
Institution at Lansing**

**Bill No. 244**

**Bill Sec. 13**

**Analyst: Conroy**

**Analysis Pg. No. 391**

**Budget Pg. No. 4-17**

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 3,004,989	\$ 3,299,881	\$ --
Capital Improvements	1,047,231	1,002,758	--
TOTAL	<u>\$ 4,052,220</u>	<u>\$ 4,302,639</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$ 2,936,126	\$ 3,231,018	\$ --
Capital Improvements	1,047,231	1,002,758	--
TOTAL	<u>\$ 3,983,357</u>	<u>\$ 4,233,776</u>	<u>\$ --</u>
FTE Positions	87.0	87.0	--
Average Inmate Census	230	240	--

Agency Request/Governor's Recommendation

The agency's FY 1987 estimated expenditures for state operations are \$3,004,989, which is \$16,165 above the approved amount. The supplemental funds are requested based upon an increase in the average daily inmate population of 15 from the approved amount of 215 to 230. The additional inmate expenses would be for postage (\$343), clothing (\$1,775), food (\$11,005), and inmate incentive pay (\$3,042).

The Governor's recommendation for FY 1987 is \$3,299,881 or \$294,892 above the agency's revised estimate. The Governor's recommendation includes a State General Fund supplemental of \$318,727 for an increased inmate population, additional employee health costs, and lower than anticipated salaries and wages savings from employee turnover. The Governor's revised recommendation is based on an average daily inmate population of 240, or 10 above the agency's estimate and 44 inmates above the original approved amount for FY 1987.

Senate Subcommittee Recommendation

FY 1987. The Senate Subcommittee concurs with the Governor's recommendations, with the following comment:

1. The Subcommittee notes the escalating inmate medical costs at the institution. The Subcommittee urges the House Subcommittee to review medical costs once the Governor has made an exact determination of the additional supplemental funds needed in the current year.

Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee's recommendations.

Senate Committee of the Whole  
Recommendation

The Senate concurs with the Committee's recommendations.

House Subcommittee Recommendation

<u>Expenditure Summary</u>	<u>Senate Adj. FY 87</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ --	\$ 3,299,881	\$ 31,738
Capital Improvements	--	1,002,758	--
TOTAL	<u>\$ --</u>	<u>\$ 4,302,639</u>	<u>\$ 31,738</u>
State General Fund:			
State Operations	\$ --	\$ 3,231,018	\$ 31,738
Capital Improvements	--	1,002,758	--
TOTAL	<u>\$ --</u>	<u>\$ 4,233,776</u>	<u>\$ 31,738</u>
FTE Positions	--	87.0	--

The House Subcommittee concurs with the Senate recommendation with the following adjustment:

1. Concur with Governor's Budget Amendment No. 3 which recommended \$31,738 for additional inmate health care costs. However, to attempt to closely monitor the escalating inmate medical costs the Subcommittee recommends that the additional health care funds be appropriated in a separate line item.

307.87

SUBCOMMITTEE REPORT

Agency: Kansas Correctional  
Institution at Lansing

Bill No. 200

Bill Sec. 7

Analyst: Conroy

Analysis Pg. No. 391

Budget Pg. No. 4-17

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 3,608,796	\$ 3,429,277	\$ 9,850
Capital Improvements	3,613,800	2,964,644	--
TOTAL	<u>\$ 7,222,596</u>	<u>\$ 6,393,921</u>	<u>\$ 9,850</u>
State General Fund:			
State Operations	\$ 3,596,593	\$ 3,417,074	\$ 9,850
Capital Improvements	3,613,800	1,014,644	--
TOTAL	<u>\$ 7,210,393</u>	<u>\$ 4,431,718</u>	<u>\$ 9,850</u>
FTE Positions	106.0	92.0	--
Average Inmate Census	247	247	--

Agency Request/Governor's Recommendation

For FY 1988, the agency requests a total of \$7,222,596, of which \$3,608,796 is for state operations and \$3,613,800 is for capital improvements. Funding for state operations is requested almost entirely from the State General Fund, approximately 99.7 percent of the budget. All of the capital improvement request is proposed to be funded from the State General Fund. The FY 1988 request includes funding for 106.0 FTE positions, an increase of 19.0 FTE above the FY 1987 approved level of 87.0.

For FY 1988, the Governor recommends a total state operations budget of \$3,429,277 or \$179,519 less than the agency requested. The Governor does recommend 5.0 additional FTE positions, all correctional officers to staff the institution. The recommendation is based on an inmate population of 247, an increase of seven inmates from the FY 1987 recommendation. The Governor does not recommend the expenditure of any federal education funds in FY 1988. The Governor does recommend \$2,964,644 in FY 1988 for two capital improvement projects. The first one is \$1,014,644 of State General Fund resources already appropriated by the 1986 Legislature for a new food service/support programs building. The second project, which would be funded from the Correctional Institutions Building Fund, is a new 120-bed dormitory recommended at \$1.95 million for FY 1988 and \$1.19 million for FY 1989.

Senate Subcommittee Recommendation

FY 1988. The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Add \$9,850 to correct an oversight in the Governor's recommendation concerning physician compensation and medical malpractice insurance.
2. The Subcommittee notes the Joint Committee on State Building Construction has not completed recommendations on capital improvement projects for this agency. The Subcommittee recommends the House Subcommittee review this area once the Joint Committee has finalized recommendations for the agency.

Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee's recommendations, with the following adjustments:

1. Delete \$8,451 (SGF) for an increased salaries and wages turnover rate (0.5 percent increase in Administration, Security, Counseling, and Evaluation and Health Care).
2. Delete \$1,000 (SGF) for drug screening for inmates. Assuming the use of a contract laboratory which is one-third the cost of the existing service.
3. Delete \$1,950,000 in FY 1988 and \$1,187,428 in FY 1989 (all from the Correctional Institutions Building Fund) for the construction of a new 120-bed inmate dormitory, pending the recommendations of the Joint Committee on State Building Construction.

Senate Committee of the Whole  
Recommendations

The Senate concurs with the Committee's recommendations.

House Subcommittee Recommendation

<u>Expenditure Summary</u>	<u>Senate Adj. FY 88</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 399	\$ 3,429,676	\$ (39,549)
Capital Improvements	(1,950,000)	1,014,644	1,950,000
TOTAL	<u>\$(1,949,601)</u>	<u>\$ 4,444,320</u>	<u>\$1,910,451</u>
State General Fund:			
State Operations	\$ 399	\$ 3,417,473	\$ (39,549)
Capital Improvements	--	1,014,644	--
TOTAL	<u>\$ 399</u>	<u>\$ 4,432,117</u>	<u>\$ (39,549)</u>
FTE Positions	--	92.0	

The House Subcommittee concurs with the Senate recommendations with the following adjustments:

1. Delete \$50,000 for inmate health care costs based on the assumption that inmates will be able to receive SRS medical cards to permit a lower reimbursement rate for physicians and hospitals. Currently, the state pays the full cash rate for medical services for inmates outside the institution. The Subcommittee also notes that in the current year the institution had two unusual medical cases which inflated the base year costs. However, should medical costs raise unexpectedly next year, the Subcommittee would recommend consideration of a supplemental appropriation for the agency. The Subcommittee is alarmed by the continuing increases needed to fund inmate medical care costs. In an attempt to monitor those escalating costs, the Subcommittee recommends that inmate health care costs (fees-professional services and professional supplies) be appropriated in a separate line item.
2. Add \$2,000 for additional contracted substance abuse counseling.
3. Add \$8,451 for salaries and wages to return to the Governor's recommendation for turnover in the Administration, Security, Counseling and Evaluation and Health Care programs.
4. Add \$1,950,000 in FY 1988 and \$1,187,428 in FY 1989 (all CIBF) for the construction of a new 120-bed inmate dormitory. This action reflects the recommendations of the Joint Committee on State Building Construction.

**SUBCOMMITTEE REPORT**

**Agency: Kansas State Industrial  
Reformatory (KSIR)**

**Bill No. 200**

**Bill Sec. 8**

**Analyst: Conroy**

**Analysis Pg. No. 398**

**Budget Pg. No. 4-59**

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$16,965,064	\$14,450,512	\$ 21,761
Capital Improvements	1,178,537	429,808	--
TOTAL	<u>\$18,143,601</u>	<u>\$14,880,320</u>	<u>\$ 21,761</u>
State General Fund:			
State Operations	\$16,735,064	\$14,220,512	\$ --
Capital Improvements	1,178,537	135,000	--
TOTAL	<u>\$17,913,601</u>	<u>\$14,355,512</u>	<u>\$ --</u>
FTE Positions	418.5	368.5	1.0
Average Inmate Census	1,500	1,500	--

Agency Request/Governor's Recommendations

For FY 1988 the agency requests \$16,965,064 for state operations. Funding for state operations is requested almost entirely from the State General Fund, approximately 98.6 percent of the budget. State General Fund resources are requested to increase by \$2,966,142 or 21.5 percent for state operations in FY 1988 above FY 1987. The general fees fund at the agency is requested in FY 1988 to decrease by \$2,809 or 1.9 percent, while federal education funds are requested to remain at the same level as FY 1987, or \$85,000. No federal Job Training Partnership Act funds are budgeted. The FY 1988 request also includes funding for 418.5 FTE positions, an increase of 51.0 FTE above the approved FY 1987 level of 367.5 FTE.

The Governor's FY 1988 recommendation for state operations is \$14,450,512 or \$2,514,552 less than the agency requested. State General Fund resources are recommended to increase by \$459,618 or 3.3 percent from FY 1987 to FY 1988. In FY 1988 the Governor does not assume the receipt of any federal Job Training Partnership Act funds. The Governor does recommend 1.0 additional FTE position in FY 1988.

Senate Subcommittee Recommendation

FY 1988. The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Add \$21,761 and 1.0 FTE for an additional Correctional Officer III position to supervise an inmate work detail at the Hutchinson Community College. The Subcommittee recommends that the community college fund the entire cost of the position even though the inmate work detail may be utilized part of the time at the institution. The Subcommittee believes the Hutchinson Community College will derive enough benefit from the inmate work detail to justify paying for the entire cost of the position.
2. The Subcommittee notes the Joint Committee on State Building Construction has not completed recommendations on capital improvement projects for this agency. The Subcommittee recommends the House Subcommittee review this area once the Joint Committee has finalized recommendations for this agency.

#### Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendations, with the following adjustments:

1. Delete \$36,147 (SGF) for an increased salaries and wages turnover rate (0.5 percent in Administration, Security, Food Service, Health Care, and Classification and Records).
2. Delete \$2,000 for drug screening for inmates. Assumes the use of a contract laboratory which is one-third the cost of the existing service.
3. Delete three capital improvement projects pending the recommendations of the Joint Committee on State Building Construction. The three projects include \$135,000 (State General Fund) for the replacement of steam lines, \$56,808 for a street special assessment, and \$238,000 for electrical improvements (both of these projects are recommended to be funded from the Correctional Institutions Building Fund).

#### Senate Recommendations

The Senate concurs with the Committee's recommendations.



House Subcommittee Recommendations

<u>Expenditure Summary</u>	<u>Senate Adj. FY 88</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ (16,386)	\$14,434,126	\$ (93,389)
Capital Improvements	(429,808)	--	549,808
TOTAL	<u>\$ (446,194)</u>	<u>\$14,434,126</u>	<u>\$ 456,419</u>
State General Fund:			
State Operations	\$ (38,147)	\$14,182,365	\$ (93,389)
Capital Improvements	(135,000)	--	255,000
TOTAL	<u>\$ (173,147)</u>	<u>\$14,182,365</u>	<u>\$ 161,611</u>
FTE Positions	1.0	369.5	1.0

The House Subcommittee concurs with the Senate recommendations with the following adjustments:

1. Add \$36,147 for salaries and wages to reduce the turnover rate the Senate recommended and return to the Governor's recommendation for turnover in the Administration, Security, Food Service, Health Care, and Classification and Records program.
2. Add \$24,658 and 1.0 FTE position for a Psychologist I to provide additional counseling services to prepare inmates for the Parole Board. The recommended position would help ensure the inmates have received the necessary substance abuse counseling, anger control, biofeedback and sex offender counseling prior to their release by the Parole Board.
3. Delete \$133,155 for food based on lower than anticipated expenditures.
4. Delete \$21,039 for utilities based on lower than anticipated expenditures.
5. Based on the recommendations of the Joint Committee on State Building Construction, add \$549,808 for three capital improvement projects. The three projects include \$255,000 (State General Fund) for the replacement of steam lines (which would accept Governor's Budget Amendment No. 3), \$56,808 for a street special assessment, and \$238,000 for electrical improvements (both of these projects are recommended to be funded from the Correctional Institutions Building Fund).

SUBCOMMITTEE REPORT

Agency: Kansas State Industrial  
Reformatory (KSIR)

Bill No. 244

Bill Sec. 11

Analyst: Conroy

Analysis Pg. No. 398

Budget Pg. No. 4-59

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$14,055,407	\$14,047,379	\$ --
Capital Improvements	907,444	819,996	--
TOTAL	<u>\$14,962,851</u>	<u>\$14,867,375</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$13,768,922	\$13,760,894	\$ --
Capital Improvements	907,444	819,996	--
TOTAL	<u>\$14,676,366</u>	<u>\$14,580,890</u>	<u>\$ --</u>
FTE Positions	367.5	367.5	--
Average Inmate Census	1,500	1,535	--

Agency Request/Governor's Recommendations

FY 1987. The agency's FY 1987 revised operating expenditures estimate is \$14,055,407 or an increase of \$97,662 above the approved amount of \$13,957,745. The agency's supplemental funding request of \$97,662 includes \$95,662 from the State General Fund and \$2,000 from the General Fees Fund. Of the State General Fund supplemental, \$87,405 relates to an increase in the average daily inmate population by 60 inmates from the approved level of 1,440 to 1,500. The balance of the State General Fund supplemental is for salaries and wages for the institution's power plant operators in order to comply with federal Fair Labor Standards Act concerning overtime. The \$2,000 of additional expenditure authority for the agency's General Fees Fund would permit expenditure of a recent library grant.

The Governor's recommendation for FY 1987 is \$14,047,379, which includes a State General Fund supplemental of \$155,546 for agency operations. The recommended supplemental funding is based on higher than budgeted inmate population, increased employee health care costs, and a lower than anticipated salaries and wages savings from employee turnover. The Governor's revised recommendation assumes an inmate population of 1,535 an increase of 95 inmates from the original approved amount and 35 above the agency's revised estimate of 1,500 inmates.

Senate Subcommittee Recommendation

FY 1987. The Senate Subcommittee concurs with the Governor's recommendations, with the following comments:

1. The Subcommittee notes the shortfall in the Governor's funding of an average daily inmate population of 1,535. The Subcommittee assumes a Governor's budget amendment will be submitted to correct the oversight.
2. The Subcommittee also notes the escalating inmate medical costs at the institution. The Subcommittee urges the House Subcommittee to review medical costs once the Governor has made an exact determination of the additional supplemental funds needed in the current year.

Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendations.

Senate Recommendations

The Senate concurs with the Committee's recommendations.

House Subcommittee Recommendations

<u>Expenditure Summary</u>	<u>Senate Adj. FY 87</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ ---	\$14,047,379	\$ (42,707)
Capital Improvements	--	819,996	--
TOTAL	<u>\$ --</u>	<u>\$14,867,375</u>	<u>\$ (42,707)</u>
State General Fund:			
State Operations	\$ --	\$13,760,894	\$ (42,707)
Capital Improvements	--	819,996	--
TOTAL	<u>\$ --</u>	<u>\$14,580,890</u>	<u>\$ (42,707)</u>
FTE Positions	--	367.5	--

The House Subcommittee concurs with the Senate recommendations with the following adjustments:

1. Concur with Governor's Budget Amendment No. 3 which recommended \$97,870 for additional inmate health care costs. To attempt to closely monitor the escalating inmate medical costs the Subcommittee recommends that the additional health care funds be appropriated in a separate line item. However, the Subcommittee does applaud the efforts of this institution to control inmate medical costs and urges the other correctional institutions to follow the example of the State Industrial Reformatory. Through active participation of the management of the institution in health care for inmates, the costs have been substantially contained.
2. Delete \$140,577 for food (\$121,869) and utilities (\$18,708) based on current and estimated expenditure patterns.

313.87

SUBCOMMITTEE REPORT

Agency: Kansas State Penitentiary

Bill No. 244

Bill Sec. 10

Analyst: Conroy

Analysis Pg. No. 410

Budget Pg. No. 4-77

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$21,559,275	\$21,394,440	\$ --
Capital Improvements	4,897,852	4,088,623	--
TOTAL	<u>\$26,457,127</u>	<u>\$25,483,063</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$21,240,773	\$21,075,938	\$ --
Capital Improvements	2,897,852	2,088,623	--
TOTAL	<u>\$24,138,625</u>	<u>\$23,164,561</u>	<u>\$ --</u>
FTE Positions	611.0	611.0	--
Average Inmate Census	2,550	2,552	--

Agency Request/Governor's Recommendations

The agency's FY 1987 estimated operating expenditures are \$21,559,275, which is an increase of \$220,130 above the approved amount of \$21,339,145. The agency is requesting a State General Fund supplemental of \$220,130 for security staffing of the new Administration/Support Services Building scheduled to be completed by March, 1987. The agency requests 32 additional FTE security positions in the current year for the new structure. The agency requests that the new positions start February 18, 1987. The agency in FY 1987 is also requesting a capital improvements supplemental of \$585,438, all from the State General Fund, to purchase moveable equipment for the new Administration/Support Services Building.

The Governor's recommendation for FY 1987 is \$21,394,440 for state operations or \$164,835 less than the agency's estimate. The Governor's recommendation includes a State General Fund supplemental of \$332,670. The additional funds would be used to hire 32 correctional officers to secure the new Administration/Support Services Building and staff the increased inmate population within the medium custody facility. The new Administration/Support Services Building is scheduled to be completed on March 18, 1987, but will not be opened until July 1, 1987 in order to save operating costs. The Governor also reduces turnover in several programs, most notably Security (\$110,000) and funds increased employee health insurance costs. The Governor's FY 1987 recommendation assumes an inmate population of 2,552 or two above the original approved amount for FY 1987.

Senate Subcommittee Recommendation

FY 1987. The Senate Subcommittee concurs with the Governor's recommendations with the following comment:

1. The Subcommittee does note the escalating inmate medical costs at the institution. The Subcommittee urges the House Subcommittee to review medical costs once the Governor has made an exact determination of the additional supplemental funds needed in the current year.

Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee's recommendations.

Senate Recommendation

The Senate concurs with the Committee's recommendations.

House Subcommittee Recommendation

<u>Expenditure Summary</u>	<u>Senate Adj. FY 87</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ --	\$21,394,440	\$ 464,436
Capital Improvements	--	4,088,623	--
TOTAL	<u>\$ --</u>	<u>\$25,483,063</u>	<u>\$ 464,436</u>
State General Fund:			
State Operations	\$ --	\$21,075,938	\$ 464,436
Capital Improvements	--	2,088,623	--
TOTAL	<u>\$ --</u>	<u>\$23,164,561</u>	<u>\$ 464,436</u>
FTE Positions	--	611.0	--

The House Subcommittee concurs with the Senate recommendations with the following adjustment:

1. Concur with Governor's Budget Amendment No. 3 which recommended \$464,436 for additional inmate health care costs. However, to attempt to closely monitor the escalating inmate medical costs the Subcommittee recommends that the additional health care funds be appropriated in a separate line item.

SUBCOMMITTEE REPORT

Agency: Kansas State Penitentiary

Bill No. 200

Bill Sec. 9

Analyst: Conroy

Analysis Pg. No. 410

Budget Pg. No. 4-77

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 28,170,800	\$22,818,238	\$ 25,003
Capital Improvements	2,266,610	1,262,534	--
TOTAL	<u>\$ 30,437,410</u>	<u>\$24,080,772</u>	<u>\$ 25,003</u>
State General Fund:			
State Operations	\$ 28,090,800	\$22,738,238	\$ 25,003
Capital Improvements	2,266,610	282,534	--
TOTAL	<u>\$ 30,357,410</u>	<u>\$23,020,772</u>	<u>\$ 25,003</u>
FTE Positions	777.0	623.0	--
Average Inmate Census	2,683	2,683	--

Agency Request/Governor's Recommendation

For FY 1988, the agency requests \$28,170,800 for state operations. Funding for state operations is requested almost entirely from the State General Fund which finances approximately 99.7 percent of the budget. The FY 1988 request includes funding for 777.0 FTE positions, an increase of 198 FTE above the approved FY 1987 level. State General Fund resources are requested to increase by \$6,850,027 or 32.3 percent. The agency also requests \$2,266,610 in FY 1988, all from the State General Fund, for various capital improvement projects.

For FY 1988, the Governor recommends an operating budget of \$22,818,238, or \$5,352,562 less than the agency requested. The recommendation includes 12.0 additional FTE positions and funds to support an inmate population of 2,683. The Governor does not recommend the expenditure of any federal job training funds at the institution in FY 1988. The Governor's recommendation for capital improvement projects in FY 1988 is \$1,262,534 which would provide moveable equipment for the new Administration/Support Services Building, first year funding of the A Cellhouse renovation project and an electrical power study.

Senate Subcommittee Recommendations

FY 1988. The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Add \$25,003 to fund a new Correctional Counselor I position that was recommended by the Governor, but due to an oversight no funds were recommended for the position.
2. The Subcommittee notes the Joint Committee on State Building Construction has not completed recommendations on the agency's capital improvement projects. The Subcommittee recommends the House Subcommittee review this area once the Joint Committee finalizes recommendations for the agency.

#### Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendations, with the following adjustments:

1. Delete \$60,798 (SGF) for an increased salaries and wages turnover rate (0.5 percent increase in Security, Counseling and Evaluation, Food Service, and Classification and Records).
2. Delete \$4,000 (SGF) for drug screening for inmates. Assumes the use of a contract laboratory which is one-third the cost of the existing service.
3. Delete \$21,500 (SGF) for a new sedan and a van.
4. Pending receipt of the recommendations of the Joint Committee on State Building Construction, delete \$1,262,534 for three capital improvement projects. The projects include \$980,000 in FY 1988 and \$1,466,973 in FY 1989 (all from the Correctional Institutions Building Fund) for renovation of A Cellhouse, \$257,534 for moveable equipment for the new Administration/Support Services Building, and \$25,000 for an electrical power study (both of these projects are recommended to be funded from the State General Fund).

#### Senate Recommendations

The Senate concurs with Committee's recommendations.



House Subcommittee Recommendations

<u>Expenditure Summary</u>	<u>Senate Adj. FY 88</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ (61,295)	\$22,756,943	\$ 60,798
Capital Improvements	<u>(1,262,534)</u>	<u>          --</u>	<u>1,272,534</u>
TOTAL	<u>\$(1,323,829)</u>	<u>\$22,756,943</u>	<u>\$ 1,333,332</u>
State General Fund:			
State Operations	\$ (61,295)	\$22,676,943	\$ 60,798
Capital Improvements	<u>(282,534)</u>	<u>          --</u>	<u>292,534</u>
TOTAL	<u>\$(343,829)</u>	<u>\$22,676,943</u>	<u>\$ 353,332</u>
FTE Positions	--	623.0	--

The House Subcommittee concurs with the Senate recommendations with the following adjustments:

1. Add \$60,798 for salaries and wages to reduce the turnover rate the Senate recommended and return to the Governor's recommendations for turnover in the security, counseling and evaluation, food service, and classification and records programs.
2. The Subcommittee continues to be concerned about the rising inmate medical costs. In order to closely monitor these costs the Subcommittee recommends that inmate noninstitutional health care services and health care supplies be appropriated in a separate line item.
3. Based on the recommendations of the Joint Committee on State Building Construction, add \$1,272,534 for three capital improvement projects. The projects include \$980,000 in FY 1988 and \$1,466,973 in FY 1989 (all from the Correctional Institutions Building Fund) for renovation of a Cellhouse, \$257,534 for moveable equipment for the new Administration/Support Services Building, and \$35,000 for an electrical power study (both of these projects are recommended to be funded from the State General Fund.

SUBCOMMITTEE REPORT

Agency: State Reception and  
Diagnostic Center (SRDC)

Bill No. --

Bill Sec. --

Analyst: Conroy

Analysis Pg. No. 424

Budget Pg. No. 4-81

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 3,390,875	\$ 3,305,639	\$ --
Capital Improvements	39,000	39,000	--
TOTAL	<u>\$ 3,429,875</u>	<u>\$ 3,344,639</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$ 3,384,075	\$ 3,298,839	\$ --
Capital Improvements	--	--	--
TOTAL	<u>\$ 3,384,075</u>	<u>\$ 3,298,839</u>	<u>\$ --</u>
FTE Positions	111.6	111.6	--
Average Inmate Census	148	148	--

Agency Request/Governor's Recommendation

The agency's FY 1987 estimated operating expenditures are \$3,390,875 which is also the approved amount. The 1986 Legislature approved a 32-inmate bed expansion at the institution which was scheduled to be completed on January 1, 1987. The staffing of five new correctional officer positions and operating costs for expansion were approved based on the January 1, 1987 occupancy date. However, due to various delays the agency estimates the additional inmate beds will not be available until May 1, 1987.

The Governor's recommendation for state operations in FY 1987 is \$3,305,639 or \$85,236 less than the agency estimate. Over half of the reduction relates to delays in the hiring of personnel, \$17,780 for a two-month delay in hiring five correctional officers for the 32-bed expansion and \$35,841 an eight-month delay in hiring a Chief of Clinical Services. The balance of the reductions are in various operating expenditures. The Governor assumes the 32-bed expansion will be open on July 1, 1987.

Senate Subcommittee Recommendation

FY 1987. The Senate Subcommittee concurs with the Governor's recommendations.

Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee's recommendations.

Senate Committee of the Whole  
Recommendation

The Senate concurs with the Committee's recommendations.

House Subcommittee Recommendation

<u>Expenditure Summary</u>	<u>Senate</u> <u>Adj. FY 87</u>	<u>Senate</u> <u>Rec. FY 87</u>	<u>House</u> <u>Subcommittee</u> <u>Adjustments</u>
All Funds:			
State Operations	\$ --	\$ 3,305,639	\$ --
Capital Improvements	--	39,000	--
TOTAL	<u>\$ --</u>	<u>\$ 3,344,639</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$ --	\$ 3,298,839	\$ --
Capital Improvements	--	--	--
TOTAL	<u>\$ --</u>	<u>\$ 3,298,839</u>	<u>\$ --</u>
FTE Positions	--	111.6	--

The House Subcommittee concurs with the Senate recommendations.

551.87

SUBCOMMITTEE REPORT

Agency: State Reception and  
Diagnostic Center (SRDC)

Bill No. 200

Bill Sec. 10

Analyst: Conroy

Analysis Pg. No. 424

Budget Pg. No. 4-81

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 3,779,960	\$ 3,597,496	\$ --
Capital Improvements	782,288	495,675	--
TOTAL	<u>\$ 4,562,248</u>	<u>\$ 4,093,171</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$ 3,774,010	\$ 3,591,546	\$ --
Capital Improvements	--	--	--
TOTAL	<u>\$ 3,774,010</u>	<u>\$ 3,591,546</u>	<u>\$ --</u>
FTE Positions	116.6	111.6	--
Average Inmate Census	164	164	--

Agency Request/Governor's Recommendation

For FY 1988 the agency requests \$3,779,960 for operating expenditures. The FY 1988 request includes funding for 116.6 FTE positions, an increase of 5.0 FTE above the approved FY 1987 level of 111.6. The new positions include one new correctional officer, two psychologists, and two support services staff.

The Governor recommends a total operating budget of \$3,597,496, or \$182,464 less than the agency request. The Governor recommends an average daily inmate population at the institution of 174. The Governor does not recommend any new positions for the budget year. The Governor does recommend \$495,675 to renovate the Topeka Work Release Center (on the institutional grounds), for 80 additional inmate beds. Included in the project would be construction of a maintenance building, adding on to the new counseling building for inmate visitation, renovation of an existing vacant building into a laundry facility and converting the basement of the Administration Building into the agency's business office.

Senate Subcommittee Recommendation

FY 1988. The Senate Subcommittee concurs with the Governor's recommendations with the following comment:

1. The Subcommittee notes the Joint Committee on State Building Construction has not completed recommendations on capital improvement projects for this agency. The Subcommittee recommends the House Subcommittee review this area once the Joint Committee has finalized recommendations for the agency.

Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendations, with the following adjustments:

1. Delete \$13,113 (SGF) for an increased salaries and wages turnover rate (0.5 percent increase in Security, Counseling and Evaluation, and Health Care).
2. Delete \$6,500 (SGF) for drug screening for inmates. Assumes the use of a contract laboratory which is one-third the cost of the existing service.
3. Pending receipt of the recommendations of the Joint Committee on State Building Construction, delete \$495,675 (Correctional Institutions Building Fund) for a capital improvement project to renovate and expand the inmate capacity at the institution.

Senate Committee of the Whole  
Recommendation

The Senate concurs with the Committee's recommendations.

House Subcommittee Recommendations

<u>Expenditure Summary</u>	<u>Senate Adj. FY 88</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ (19,613)	\$ 3,577,883	\$ 13,113
Capital Improvements	(495,675)	--	495,675
TOTAL	<u>\$ (515,288)</u>	<u>\$ 3,577,883</u>	<u>\$ 508,788</u>
State General Fund:			
State Operations	\$ (19,613)	\$ 3,571,933	\$ 13,113
Capital Improvements	--	--	--
TOTAL	<u>\$ (19,613)</u>	<u>\$ 3,571,933</u>	<u>\$ 13,113</u>
FTE Positions	--	111.6	--

The House Subcommittee concurs with the Senate recommendations with the following adjustments:

1. Add \$13,113 for salaries and wages to reduce the turnover rate the Senate recommended and return to the Governor's recommendations for turnover.
2. Based on recommendations of the Joint Committee on State Building, add \$495,675 (CIBF) for a capital improvement project to renovate and expand the inmate capacity at the institution.
3. The Subcommittee continues to be concerned about the rising inmate medical costs. In order to closely monitor these costs the Subcommittee recommends that inmate noninstitutional health care services and health care supplies be appropriated in a separate line item.

551.88

SUBCOMMITTEE REPORT

Agency: Corrections Ombudsman  
Board

Bill No. --

Bill Sec. --

Analyst: Conroy

Analysis Pg. No. 431

Budget Pg. No. 4-39

<u>Expenditure Summary</u>	<u>Agency Req. FY 87</u>	<u>Governor's Rec. FY 87</u>	<u>Subcommittee Adjustments</u>
State Operations: State General Fund	\$ 157,532	\$ 150,148	\$ --
FTE Positions	6.0	6.0	--

Agency Request/Governor's Recommendations

The agency's FY 1987 estimated expenditures are \$157,532 or \$742 less than the approved amount of \$158,274, all of which is from the State General Fund.

The Governor's recommendations for FY 1987 is \$150,148 or \$7,384 less than the agency's revised estimate. The Governor has reduced salaries and wages by \$6,319 and commodities by \$373 and has increased contractual services by \$246 and capital outlay by \$25. The Governor recommends leaving a new Ombudsman Associate position that had been funded for the last quarter of FY 1987 vacant.

Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the Governor's recommendations.

Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee's recommendations.

Senate Recommendation

The Senate concurs with the Committee's recommendations.

House Subcommittee Recommendation

<u>Expenditure Summary</u>	<u>Senate Adj. FY 87</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ --	\$ 150,148	\$ --
FTE Positions	--	6.0	--

The House Subcommittee concurs with the Senate recommendations.

147.87



## SUBCOMMITTEE REPORT

Agency: Corrections Ombudsman  
Board

Bill No. 200

Bill Sec. 11

Analyst: Conroy

Analysis Pg. No. 431

Budget Pg. No. 4-39

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
State Operations: State General Fund	\$ 246,944	\$ 153,394	\$ 39,093
FTE Positions	8.0	5.0	1.0

### Agency Request/Governor's Recommendations

For FY 1988 the agency requests \$246,944 for state operations, all from the State General Fund. The FY 1988 request includes funding for 8.0 positions, an increase of two above the approved FY 1987 level. Salaries and wages for the two new positions account for \$42,325 of the requested budget increase of \$89,412. The agency has also requested full-year funding for an Ombudsman Associate position (\$19,971), conversion of the clerical staff to the classified pay plan (\$5,843), and increased staff and Board travel (\$6,189).

For FY 1988 the Governor recommends a budget of \$153,394 or \$93,550 less than the agency requested. The Governor provides no new positions in FY 1988 and recommends that the existing vacant Ombudsman Associate position be deleted. The total FY 1988 recommendation is an increase of \$3,246 from the revised FY 1987 revised recommendation, but a decrease of \$4,880 from the originally approved amount for FY 1987.

### Senate Subcommittee Recommendations

FY 1988. The Senate Subcommittee concurs with the Governor's recommendations with the following exceptions:

1. Add \$5,782 for salaries and wages to convert two existing clerical positions from the unclassified service to the classified service. The agency has experienced a high rate of turnover from individuals who leave this agency to accept a similar job with another state agency at a higher salary.
2. Add \$33,311 and one FTE position to establish an Ombudsman branch office in Hutchinson. The recommended amount includes \$27,156 in salaries and wages for an additional Ombudsman Associate position and \$6,155 in operating costs. The Subcommittee notes the additional position was approved by the 1986 Legislature, however,

funding for the position was lapsed in 1987 H.B. 2049. The Subcommittee also notes that the inmate population has more than doubled since the last Ombudsman Associate position was added in FY 1981.

3. The Subcommittee recommends that the Corrections Ombudsman concentrate on handling complaints and concerns of inmates and not become involved in handling correctional employee/employer problems. The Subcommittee is concerned that the Corrections Ombudsman could disrupt the chain-of-command that is so critical in a correctional institution.

Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee's recommendations.

Senate Recommendations

The Senate concurs with the Committee's recommendations.

House Subcommittee Recommendations

<u>Expenditure Summary</u>	<u>Senate Adj. FY 88</u>	<u>Senate Rec. FY 88</u>	<u>House Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 39,093	\$ 192,487	\$ --
FTE Positions	1.0	6.0	--

The House Subcommittee concurs with the Senate recommendations.

147.88

SUBCOMMITTEE REPORT

Agency: Ellsworth Correctional  
Work Facility (ECWF)

Bill No. 200

Bill Sec. 12

Analyst: Conroy

Analysis Pg. No. 434

Budget Pg. No. 4-43

<u>Expenditure Summary</u>	<u>Agency Req. FY 88</u>	<u>Governor's Rec. FY 88</u>	<u>Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 625,091	\$ 586,531	\$ --
FTE Positions	46.5	45.5	--
Average Inmate Census	24	24	--

Agency Request/Governor's Recommendation

For FY 1988, the agency requests \$625,091, all from the State General Fund, for state operations. Beginning March 1, 1988, approximately 72 inmates will be transferred to the institution to form work details to complete several structures erected but not completely finished by the general contractor. The work detail inmates will be located in one dormitory and supported by a food service/laundry building which will have already been completed by the general contractor. The agency proposes a staffing pattern of 46.5 FTE positions. Some of the requested positions would be phased-in during the course of FY 1988.

The Governor recommends \$586,531 (all from the State General Fund) in FY 1988 or \$38,560 less than the agency requested. The Governor recommends 45.5 FTE positions, or one less than the agency requested.

Senate Subcommittee Recommendation

FY 1988. The Senate Subcommittee concurs with the Governor's recommendations.

Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee's recommendations with the following adjustment:

1. Delete \$30,907 (SGF) in salaries and wages. Assumes approximately a four-week delay in hiring staff.

Senate Recommendations

The Senate concurs with the Committee's recommendations.

House Subcommittee Recommendations

<u>Expenditure Summary</u>	<u>Senate Adj. FY 87</u>	<u>Senate Rec. FY 87</u>	<u>House Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ (30,907)	\$ 555,624	\$ --
FTE Positions	--	45.5	--

The House Subcommittee concurs with Senate recommendations with the following adjustment:

1. The Subcommittee continues to be concerned about rising inmate medical costs at all correctional institutions. In order to closely monitor these costs in the future at this institution the Subcommittee recommends that inmate noninstitutional health care services and health care supplies be appropriated in a separate line item.

308.88