

Approved 3-26-87
Date

MINUTES OF THE House COMMITTEE ON Appropriations

The meeting was called to order by Bill Buntten at
Chairperson

2:20 ~~xxx~~ p.m. on Thursday, March 19, 1987 in room 514-S of the Capitol.

All members were present except:

Committee staff present:

Richard Ryan	Jim Wilson
Ed Ahrens	Sharon Schwartz
Gloria Timmer	Nadine Young
Diane Duffy	

Conferees appearing before the committee: Guest List (Attachment 1)

Chairman Buntten called the meeting to order at 2:20 p.m.

Today's meeting was for the purpose of reconsidering those FY 1988 appropriation bills that were referred back to this committee for additional proposed amendments.

Representative Chronister moved to reconsider the committee's action on House Bills 2221 and 2439. Seconded by Representative Teagarden. Motion carried.

Chairman Buntten told the committee that failure of the House to pass revenue and demand transfer measures as proposed by the Governor resulted in a reduction of \$52 million in available funds for the fiscal years 1988/89. The Pay Plan bill was introduced in the House this morning and is to be referred to the Appropriations Committee. It will be taken up for consideration by this committee either tomorrow or next Monday.

Representative Mainey moved to adopt the proposed amendments and budget cuts as outlined in Attachment 2 for House Bills 2181, 2182, 2221, 2225, 2273 and 2439. Seconded by Representative Chronister. Motion carried.

A letter dated March 19, 1987 addressed to Governor Mike Hayden and signed by the House Democrats on the Appropriations Committee, is attached. (Refer to Attachment 3).

Jim Wilson called the committee's attention to a couple of minor amendments that need to be adopted. One pertains to HB 2182 - in accordance with the action of the committee to include a proviso authorizing fees in accordance with subcommittee's recommendation for the FACTS legal services co-pay program. Representative Chronister moved to adopt the amendment. Seconded by Representative Heinemann. Motion carried.

Another amendment is needed to correct authorization for the project at Wichita State University in HB 2561. Representative Mainey moved to adopt the amendment. Seconded by Representative Ott. Motion carried.

Representative Chronister told the committee that additional savings of \$500,000 in hospital revenue for KU Med Center has been discovered. She moved to use this amount to offset the general fund expenditures for FY 1988 on HB 2439. Seconded by Representative Heinemann. Motion carried.

Committee also needs to correct an error in the language of the proviso in HB 2225, Department of Education, to properly reflect the subcommittee's recommendation regarding the prohibition of expenditures from special education aid for hospitalized or homebound instruction for children who are not also within one of the other categories of exceptionality. Representative Chronister moved the amendment be adopted. Seconded by Representative Heinemann. Motion carried.

CONTINUATION SHEET

MINUTES OF THE House COMMITTEE ON Appropriations,
room 514-S, Statehouse, at 2:30 ~~xxx~~ p.m. on Thursday, March 19, 19 87

Representative Lowther moved to include additional savings of \$45,723 in the Human Resources budget for the Assistant Secretary position (HB 2272). Seconded by Representative Vancrum. Motion carried.

Being no further discussion, Representative Chronister moved that House Bills 2181, 2182, 2221, 2225, 2272, 2439 and 2561, as amended, be recommended favorable for passage. Seconded by Representative Teagarden. Motion carried.

Representative Brady asked to be recorded as voting No on the motion to adopt the amendments outlined in Attachment 2 and on the motion to recommend the above bills favorable for passage.

Meeting adjourned at 2:45 p.m.

GUESTS

Date 3-19-87

Name	Address	Representing
Bob Wittman	Topeka	KASEA
Kay Coles	Topeka	K-NEA
Roy Bony	Topeka	KAWATS
Dale Brouha	Newton	CKAVTS
Harry Fulgren	Kansas City	KEAVTS
Mil Kungitz	Topeka	KSDE
Dale McClain	Topeka	KSDB
Paul Kuntz	KC	KSSUH
Michael Byington	KS	KS Assn for Blind and V. T.
Marlene Rhi	Lawrence	RU
Jimmie Kusch	Topeka	Kansas Water Office
Robert G. Lay	Hays	KCCR
M. M. Boyles	Manhattan	US 278
Ray J. Salma	560 Gypsum	USD 306
Frank Schmidt	Topeka	DHR
Jerry Sloan	"	OJA
Margerie J. Van Buren	"	"
Mary B. Buscoe	"	Court of Appeals
Richard Funk	"	KASB
Marvin Burris		Regents
Ann O'Shughott	Hays	Fort Hays State
John Corcoran	Topeka	KAC
David Dallas	Topeka	Budget
Kent Craft	Salina	Kansas Tech

ADDITIONAL HOUSE COMMITTEE AMENDMENTS TO H.B. 2181

Sec. 4 -- Judicial Branch

1. Reduction of \$189,349 from the total of \$284,024 contained in the Governor's recommendation to expand the Court of Appeals from seven to ten members. Expansion of the Court of Appeals by one Judge in FY 1988 would permit a reduction of \$189,349 in the funding contained in H.B. 2181 for the expanded Court. Such a reduction would leave remaining funding of \$94,675 in the bill: this amount is composed of \$75,992 for the salaries of one Judge, one Research Attorney, and one Judicial Secretary, and \$18,683 for office equipment and furnishings.
2. Addition of a total of \$750,000 from the State General Fund to provide funding for the last half of FY 1988 to convert the judicial branch pay plan to the same ranges as the civil service pay plan (\$400,000) and to provide salary upgrades for nonjudicial clerical-related positions similar to those granted to executive branch clerical job classes as a result of the "clerical study" (\$350,000).

2181-amd.be

ADDITIONAL HOUSE COMMITTEE AMENDMENTS TO
HOUSE BILL NO. 2182

Sec. 2 -- Board of Agriculture

Reduction of \$168,839 from the State General Fund and 3.0 FTE positions from the agency's domestic marketing program, including \$92,835 for salaries and \$76,004 for other operating expenditures. Previous committee action included the addition of \$168,839 and three positions to enhance the domestic marketing program.

Sec. 7 -- State Conservation Commission

1. Reduction of \$25,000 from operating expenditures, specifically from Fees -- Professional Services for watershed planning assistance targeted for the Upper Black Vermillion Watershed area.
2. Reduction of \$129,399 in amount authorized for Water Resources Cost-Sharing Program.
3. Reduction of \$1,808 from the Multipurpose Small Lakes Program -- Yates Center Reservoir.
4. Deletion of the Multipurpose Small Lakes Program -- Centralia Lake project site 50 (\$98,192).

2182-amd.be

ADDITIONAL HOUSE COMMITTEE AMENDMENTS TO
HOUSE BILL NO. 2221

Sec. 3 -- Department of Revenue

Further reduce by \$2,800,000 the line item State General Fund appropriation of FY 1988 aid to counties for reappraisal. The recommendation would provide \$7,429,700 of State General Fund aid in FY 1988. Previously, the Governor's recommended expenditures for FY 1988 county reappraisal aid was reduced \$650,000 (from \$10,879,700 to \$10,229,700) as a result of using more recent computer costs as part of estimated statewide reappraisal costs. Additionally, the Governor's recommended transfer of State General Fund financing to a special fund for paying counties was changed to a line item appropriation by previous Committee action.

2221-amd.be

ADDITIONAL HOUSE COMMITTEE ADJUSTMENTS to H.B. 2225

Sec. 2 -- State Library

1. Reduce \$100,000 from the State General Fund for the Interlibrary Loan Development program. The effect of this reduction is to fund this program at \$400,000 in FY 1988.

Sec. 4 -- School for the Visually Handicapped

1. Reduce \$10,291 from the State General Fund for the salaries of unclassified instructional and dormitory teachers. This amount was added by the House Committee to reflect a total increase of 1.0 percent above the Governor's recommended expenditures for this purpose. The effect of this reduction is to provide a 2.0 percent salary increase plus additional funds reserved for these teachers in the state pay plan.

Sec. 5 -- School for the Deaf

1. Reduce \$24,961 from the State General Fund for the salaries of unclassified instructional and dormitory teachers. This amount was added by the House Committee to reflect a total increase of 1.0 percent above the Governor's recommended expenditures for this purpose. The effect of this reduction is to provide a 2.0 percent salary increase plus additional funds reserved for these teachers in the state pay plan.

Sec. 6 -- Department of Education

1. Reduce special education categorical aid by \$3.7 million, which is the result of counting special education paraprofessionals each as 0.3 FTE instead of 0.4 FTE for purposes of special education reimbursement. (Paraprofessionals are presently each counted as 0.5 FTE. In earlier action, the House Committee reduced paraprofessionals from 0.5 FTE to 0.4 FTE for reimbursement purposes.) The total appropriation for special education would be \$87,788,835.
2. Reduce the appropriation for inservice education by \$75,000 for a total of \$750,000, the amount originally approved for FY 1987.
3. Delete all of the funding (\$500,000) for community college general state aid.
4. Reduce area vocational school aid by \$214,000 for a total of \$7,133,000, the amount originally approved for FY 1987.
5. Reduce postsecondary vocational education state aid by \$361,000 for a total of \$12,025,000, the amount originally approved for FY 1987.
6. Reduce the teacher internship program by \$62,604 for a total of \$241,510, the amount originally approved for FY 1987.

ADDITIONAL HOUSE COMMITTEE AMENDMENTS
TO HOUSE BILL NO. 2272

Section 8 -- Department of Commerce

1. Delete an additional \$184,000 from the State General Fund portion of the Kansas Industrial Training (KIT) program. Original Committee action reduced funding for this program by \$316,000.
2. Delete \$100,000 of the \$250,000 for support of a European Office.
3. Delete \$610,000 from the grant for KTEC associated with the Advanced Technology Research Matching Grant program.

2272-amd.be

ADDITIONAL HOUSE COMMITTEE AMENDMENTS TO
HOUSE BILL NO. 2439

1. Fiscal Year 1988 budgets for unclassified salaries are reduced by \$4,253,433. This recommendation finances average unclassified salary increases of 1½ percent during the second half of the fiscal year. Amounts deleted by bill section are as follows:

Sec. 2	Ft. Hays State University	\$ (194,285)
Sec. 3	Kansas State University	(1,133,945)
Sec. 4	Kansas State University -- Veterinary Medical Center	(66,073)
Sec. 5	Emporia State University	(209,451)
Sec. 6	Pittsburg State University	(216,442)
Sec. 7	University of Kansas	(1,191,563)
Sec. 8	University of Kansas -- Medical Center	(670,766)
Sec. 9	Wichita State University	(531,047)
Sec. 10	Board of Regents	(8,528)
Sec. 11	Kansas Technical Institute	(31,343)
	TOTAL	\$(4,253,443)

2. Reduce the previous Committee recommendation for Regents publication of tabloid brochures, describing the offerings of the institutions, to \$20,000, a reduction of \$15,000.
3. The recommendation increases the expenditure limitation on the medical scholarship repayment fund by \$100,000 from \$1,321,046 to \$1,421,046 and reduces State General Fund expenditures for medical scholarships by the same amount.
4. Fiscal Year 1988 budgets for student salaries are reduced by \$122,416. This recommendation finances student salary base increases of 1½ percent during the second half of the fiscal year. Amounts deleted by bill section are as follows:

Sec. 2	Ft. Hays State University	\$ (13,921)
Sec. 3	Kansas State University	(27,504)
Sec. 4	Kansas State University -- Veterinary Medical Center	(1,713)
Sec. 5	Emporia State University	(13,314)
Sec. 6	Pittsburg State University	(9,175)
Sec. 7	University of Kansas	(24,561)
Sec. 8	University of Kansas -- Medical Center	(13,520)
Sec. 9	Wichita State University	(18,132)
Sec. 11	Kansas Technical Institute	(576)
	TOTAL	\$ (122,416)

5. This recommendation would provide a 1.5 percent increase to house staff stipends for the last half of FY 1988 resulting in a reduction of \$155,797 from the previous House Committee recommendation for house staff stipends.



TOPEKA

HOUSE OF
REPRESENTATIVES

March 19, 1987

Governor Mike Hayden
2nd Floor, State Capitol
Topeka, KS 66612

Dear Governor:

As you are aware, the budget process has bogged down. The majority party is divided into two factions, each calling for cuts well below your budget proposal. Each takes a different position on revenue estimates, ending balances, budget cuts and revenues for local government. A majority of Republicans in the House oppose your budget, and the Speaker's budget as well. Furthermore, both factions believe that they have your support for their distinctly different positions.

House Democrats on the appropriations committee want to get the process moving. State employees, social service organizations, local school boards and units of government must be advised of the state's intentions in time for them to prepare budgets and make plans in case funds are cut. We are willing to come to the table and help resolve the stalemate between members of your party; however, we first need your help and leadership.

First, you and your leaders must agree on revenue estimates. In prior years, we all worked from the same set of numbers provided by the consensus estimating team. While it is true that those numbers change as more information becomes available, there has always been bi-partisan agreement that the consensus estimates are the best information from which to begin the budget planning process. Leaders within your party seem too willing to abandon the very numbers upon which your entire budget is based. You and they must concur on the estimates.

Secondly, you must advise us as to what budget changes you desire. You have publicly stated that you would veto spending bills in response to the failure to pass the transfer changes; but so far you have not given us your opinion as to where the cuts must be made. Additionally, we are yet to receive budget amendments for new proposals which you have promoted but for which your budget does not provide. These new programs must be provided for in the budget or abandoned.

We will constructively assist in the budget making process. But it is your responsibility to propose a budget, to provide needed amendments to that budget and to establish a framework within which the debate can proceed in an orderly fashion. We would urge your immediate attention to these matters.

Very truly yours,

Rep. Don Mainey

Don Mainey

Rep. Bill Brady

Bill Brady

Rep. Henry Helgeson

Henry Helgeson

Rep. Jack Shriver

Jack Shriver

Rep. John Solbach

John Solbach

Rep. Lee Hamm

Lee Hamm
George Teagarden

Rep. George Teagarden

Larry Turnquist

Rep. Larry Turnquist

Bill Wisdom

Rep. Bill Wisdom