

Approved March 24, 1986  
Date

MINUTES OF THE Senate COMMITTEE ON Local Government

The meeting was called to order by Senator Don Montgomery at  
Chairperson

9:00 a.m./~~p.m.~~ on March 20, 1986 in room 531-N of the Capitol.

All members were present except: Senators Bogina, Gaines, Mulich and Winter who were excused.

Committee staff present: Emalene Correll, Mike Heim, Theresa Kiernan, Lila McClaflin

Conferees appearing before the committee:

Representative Dorothy Flottman, Winfield, Ks.  
Joe Thornton, Director, Winfield Recreation Commission  
Representative Nancy Brown, Stanley, Ks.  
Senator Norma Daniels, Valley Center, Ks.  
Richard Harmon, Kansas Library Association

H.B. 2674 - concerning recreation commissions; relating to tax levies. This bill amends a recreation statute to permit Winfield School District to levy a third mill.

Rep. Dorothy Flottman presented testimony in support of the bill. She stated St. John's College located in Winfield will close at the end of the present semester, if the gymnasium on the campus becomes available they would like to be able to negotiate for its lease or use. Passage of H.B. 2674 would provide that option.  
(Attachment I)

Joe Thornton, Director, Winfield Recreation Commission, presented written testimony in support of the bill. He stated circumstances in their community had created the opportunity for the possibility for our recreational programs to expand. Under our present tax statutes our budget constraints will not permit us to utilize this opportunity. H.B. 2674 will allow us to increase our mill levy and allow our recreational programs to expand. The Winfield City Commission and all but one member of the Winfield Board of Education support the bill. (Attachment II)

H.B. 2680 - concerning townships; relating to tax levies for township halls.

Rep. Nancy Brown presented testimony in support of the bill. She stated the mill levy increase was requested by Bea Coats, Edwards County Clerk and she submitted a letter from Ms. Coats with her testimony. The increased mill levy would be used to maintain a township hall in Lewis, KS. (Attachment III)

Senator Daniels moved to report H.B. 2680 favorably. Senator Salisbury seconded the motion. The motion carried.

Senator Daniels moved to report H.B. 2674 favorably. Senator Allen seconded the motion. The motion carried.

H.B. 3052 - concerning libraries; authorizing the establishment of a special accruing fund.

Senator Daniels stated Duane Johnson, State Librarian, had to be at another location at this time and he asked that she explain the bill to the committee. She stated the bill authorizes public libraries to establish a special accruing fund by transferring not to exceed 10 percent of the money from their general fund annually. This

Unless specifically noted, the individual remarks recorded herein have not been transcribed verbatim. Individual remarks as reported herein have not been submitted to the individuals appearing before the committee for editing or corrections.

CONTINUATION SHEET

MINUTES OF THE Senate COMMITTEE ON Local Government,  
room 531-N, Statehouse, at 9:00 a.m./~~p.m.~~ on March 20, 1986.

fund would be used for major projects.

Richard Harmon, Kansas Library Association, presented written testimony in support of the bill. He stated the availability of the accruing fund would allow for financial planning over a period of several years. (Attachment IV)

Staff reviewed how these funds are set up, this statute would be similar to the cities capital improvement fund.

Senator Steineger moved to amend the bill, on line 23, to capital improvement fund. Senator Daniels seconded the motion. The motion carried.

Senator Steineger then moved to pass the bill as amended. Senator Allen seconded the motion. The motion carried.

Senator Langworthy moved to adopt the minutes of the March 18 meeting. Senator Daniels seconded the motion. The motion carried.

The next meeting will be at 9:00 a.m., on March 21. The meeting adjourned at 9:40 a.m.

  
Senator Don Montgomery



STATE OF KANSAS

DOROTHY H. FLOTTMAN

REPRESENTATIVE, SEVENTY-EIGHTH DISTRICT  
815 EAST 9TH STREET  
WINFIELD, KANSAS 67156-2941



TOPEKA

HOUSE OF  
REPRESENTATIVES

COMMITTEE ASSIGNMENTS

MEMBER: COMMERCIAL AND FINANCIAL  
INSTITUTIONS  
ELECTIONS  
PUBLIC HEALTH AND WELFARE

TO: Senator Don Montgomery, Chairman, and  
Members of the Senate Local Government Committee

DATE: Thursday, March 20, 1986

RE: House Bill No. 2674

Thank you Mr. Chairman and members of the committee. I am Dorothy Flottman, Representative of the 78th District. I am here this morning to ask that you recommend House Bill No. 2674 favorable for passage.

House Bill No. 2674 would amend K.S.A. <sup>1985</sup>1986 Supp. 12-1908 giving the Winfield Recreation Commission the option of levying a tax in an amount not to exceed one mill, which would be in addition to those levies already authorized. Four other cities already have this option. The addition of the name of Winfield may be found on page 2 of the bill, line 71.

St. John's College, which has been located in Winfield for 93 years, will close at the end of the present semester. Although Winfield area citizens deeply regret the closure of St. John's we must, nevertheless, look ahead and plan for the future.

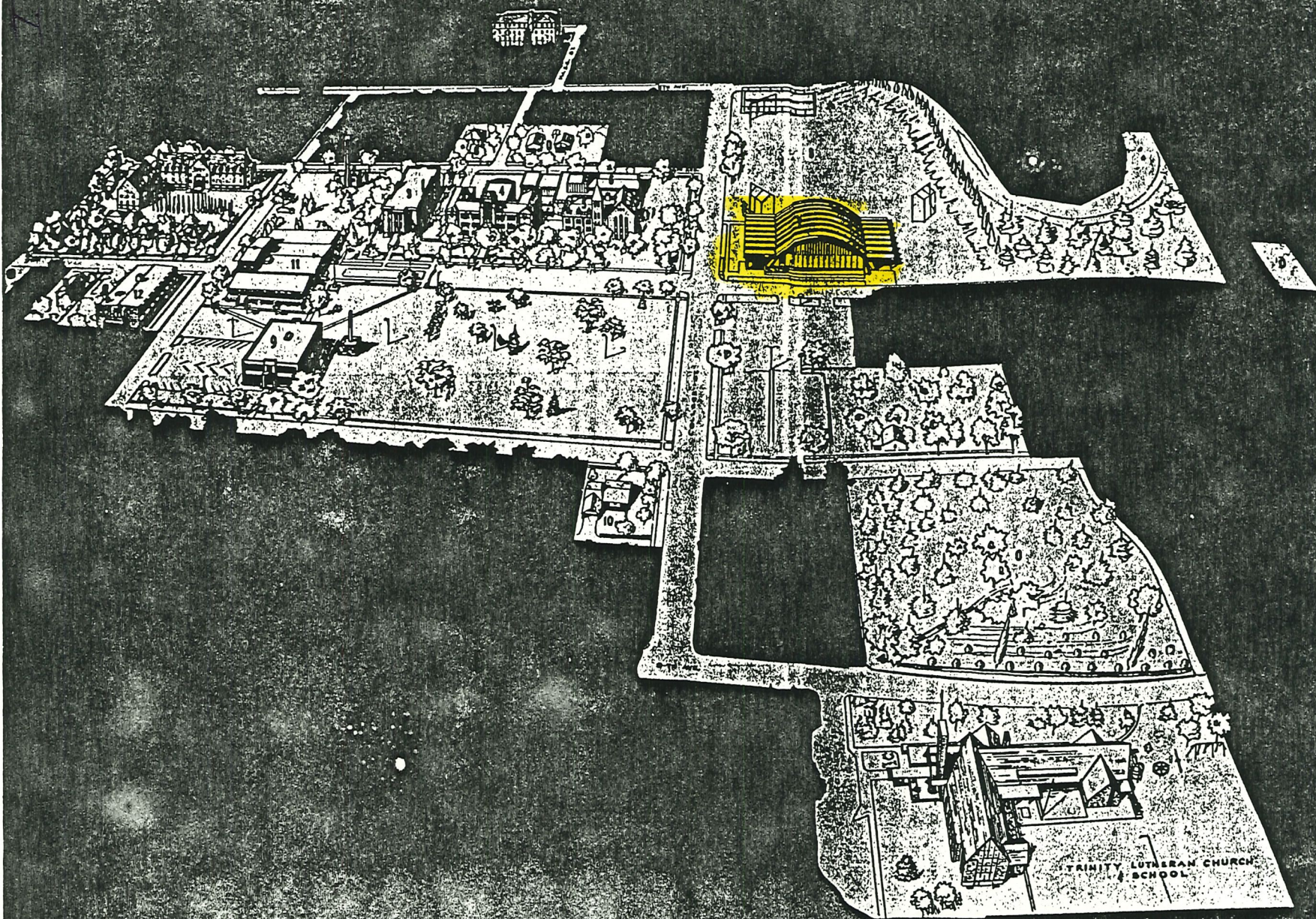
If the gymnasium located on the campus of St. John's College should become available after June 30, 1986, the Winfield Recreation Commission would like to have the authority to negotiate for its lease, rental or its use. Passage of House Bill No. 2674 would provide that option. Without the bill's approval and enactment, the Winfield Recreation Commission would not have that privilege.

House Bill No. 2674 not only has the endorsement of the Winfield Recreation Commission, but it also has the support of the Winfield City Commission and the Winfield Board of Education.

I appreciate your time and ask for your favorable action on House Bill No. 2674. I will be available to answer any questions the committee may have, now or after all testimony has been presented.

(Attachment I) S. LG

3/20/86



TRINITY LUTHERAN CHURCH  
& SCHOOL

A. II

# WINFIELD RECREATION COMMISSION

211 East Ninth Avenue  
WINFIELD, KANSAS 67156

Phone 221-2160

JOE THORNTON, Director

TESTIMONY  
SENATE COMMITTEE ON LOCAL GOVERNMENT

by Joe Thornton, Director

Regarding HB 2674

Concerning Recreation Commission; relating to tax levies thereby:

Thank you Mr. Chairman and good morning members of the Committee.

The Winfield Recreation Commission has the responsibility for providing recreation services to its patrons. We at the present time headquarter in a leased facility for offices, meeting rooms, and art areas. We have no larger multipurpose areas for programs and activities except for the use of schools when not used for educational purposes. Our total program is restricted because of lack of facilities.

Circumstances within our community have created the opportunity for the possibility for our cultural, social and recreational programs to expand into larger vacated facilities. Under our present tax statutes our budget constraints will not permit us to utilize this opportunity. Without Winfield's inclusion in HB 2674 we would not be able to finance this needed program expansion. We are asking for this permissive legislation to join other communities listed in House Bill 2674 making it possible to expand programs and utilize existing facilities.

We are happy to report that this legislation has the support of the Winfield City Commission, all but one member of the Winfield Board of Education and of course the Recreation Commission.

We thank you for your attention and if you have questions we will try to answer them.

(Attachment II) S. LG

3/20/86

March 17, 1986

Senator Don Montgomery  
Chairperson of Local Government Committee  
State Capitol  
Topeka KS 66612

Dear Sir:

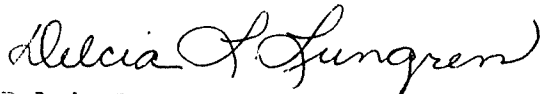
I am writing in regard to HB 2674. I support this bill and hope that you will recognize the need for this bill in our community and will also support it.

Winfield has a very energetic Recreational Program. We offer supervised recreational opportunities to all ages and in a variety of areas, such as: swimming, dance, baton, archery, tennis, volleyball, basketball, softball, baseball, golf, T-ball, art, bridge, soccer, health fitness program, 'artist in residence', youth center, and numerous other programs. We are primarily concerned with the youth in our community but also offer programs to adults. In this present day and age when half of our children are from broken homes/one-parent families, or both parents are working; there is a definite need for positive leisure-time activities.

We have had numerous problems because we lack adequate facilities. If, in the future, we have an opportunity to lease a facility that would enrich or enable us to better present our programs, we want to be prepared to do this.

We hope you will consider this bill carefully and allow our local community the opportunity to decide what would be advantageous to Winfield.

Sincerely,



Delcia L. Lungren  
Recreation Commission Chairperson

March 12, 1986

Senator Don Montgomery  
Chairman Senate Committee on Local Government  
c/o State Capitol Building  
Topeka, Kansas, 66612

Dear Senator Montgomery,

Re HB 2674

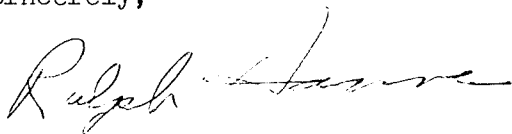
As a member of the Winfield Recreation Commission I support House Bill 2674, sponsored by Rep. Flottman, whole heartedly and believe it to be to the advantage of the constituents of this district and school students.

St. John's College, in our community, will close July 22, 1986 and if the opportunity to use this facility materializes this legislation will place this Commission in a financial position to program recreational, cultural and social activities in a proper environment.

We are now using facilities of the schools and a leased facility which limits programming and the leasing is a ridiculous waste of taxpayers money.

We solicit your assistance in passing this legislation sponsored by Representative Flottman.

Sincerely,

A handwritten signature in cursive script, appearing to read "Ralph Hanna".

Ralph Hanna  
Winfield Recreation Commission



March 12, 1986

Senator Don Montgomery  
Chairman Senate Committee on Local Government  
c/o State Capitol Building  
Topeka, Ks.  
66612

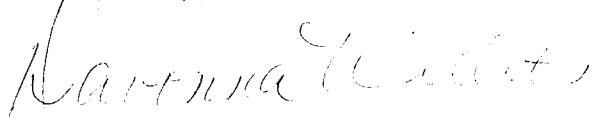
(Re HB 2674)

Dear Senator Montgomery:

As a member of the Winfield Recreation Commission I believe that House Bill 2674 is important to the active people of Winfield as it will make it possible to have the space, facilities and equipment to provide a well rounded program that is impossible under our present circumstances.

Please support this legislation sponsored by Representative Flottman.

Yours Truly,



Dovonna Willits, Member  
Winfield Recreation Commission

March 12, 1986

Senator Don Montgomery  
Chairman Senate Committee on Local Government  
c/o State Capitol Building  
Topeka, Kansas, 66612

Re HB 2674

Dear Senator Montgomery,

My family and I have been active participants in programs offered by the Winfield Recreation Commission for several years and are familiar with the lack of facilities available to interested groups and individuals in our community. Housebill 2674 sponsored by Representative Flottman will make it possible for our Commission to provide more and better activities and facilities for our residents if those facilities are made available after the closing of St. John's College.

Please help us in this effort to use these facilities.

Yours Truly,

*Mario Narvaes*

Mario Narvaes, Member  
Winfield Recreation Commission

March 12, 1986

Senator Don Montgomery  
Chairman Senate Committee on Local Government  
c/o State Capitol Building  
Topeka, Kansas  
66612

Re HB 2674

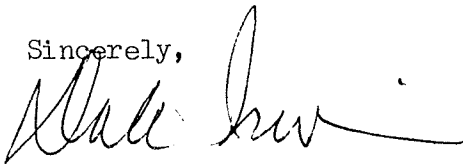
Dear Senator Montgomery:

Housebill 2674 which has passed through the House of Representatives 120 to 1 and sponsored by Representative Flottman will give the authority for the Winfield Recreation Commission to adopt a resolution to and publish, in our official newspaper, which will allow any opposition the opportunity to petition and bring to a vote of the people on the merits of increasing the tax levy one additional mil.

This legislation is important to the people of Winfield because the closing of St. John's College will give the Winfield Recreation Commission the ability to program in those vacated facilities. This is with the stipulation that this opportunity is available and if not we will not use this legislation or the mil levy.

I would appreciate your support.

Sincerely,

A handwritten signature in cursive script, appearing to read "Dale Irwin".

Dale Irwin, Member  
Winfield Recreation Commission



ADMINISTRATION  
Phone 316-221-3060  
200 E. Ninth — P. O. Box 646  
Winfield, Kansas 67156

OFFICE OF: Mayor

March 13, 1986

Senator Don Montgomery, Chairman  
Senate Committee on Local Government  
State Capitol  
Topeka, Kansas 66612

Dear Senator Montgomery:

In behalf of the Winfield City Commission, I wish to inform you of our support for H.B. No. 2674 which will permit Unified School District No. 465, operator of the Winfield Recreation Commission, to levy an additional one mill ad valorem tax for recreation purposes.

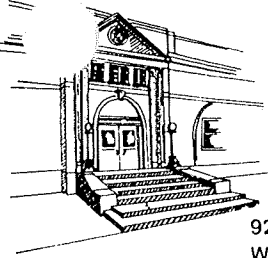
The Winfield Recreation Commission needs the additional revenue to satisfy an existing and urgent need for expanded facilities and programs to serve its clientele. To our knowledge, there is no other alternative to action by the Legislature to provide the additional tax levy authority for the Recreation Commission to acquire increased funding.

Favorable action by the Senate Committee on Local Government is strongly recommended.

Very truly yours,

Lucien Barbour  
Mayor

LB:ldb



# BOARD OF EDUCATION

Winfield Unified School District 465

920 Millington  
Winfield, Kansas 67156  
Ph. 316 - 221-2860

William Medley  
Superintendent

Kenneth C. Young  
Assistant Superintendent

Chuck Wright, President  
Duane Chrisler, Vice-President  
Martha Butler  
Emily Frazier  
Joan Kaufman  
Lin Lewis  
David Miles March 17, 1986

Senator Don Montgomery, Chairman  
Committee On Local Government  
State of Kansas - Senate

The recreation commission for the Winfield area was established by Unified School District 465 and has been operating under the provision of KSA 1985 Supp. 12-1908.

Although the authority to levy up to 2 mills has been sufficient for the general programs of the commission, it does not provide sufficient funds for redevelopment projects of property to increase or improve the programs.

As president of the Board of Education of Winfield Unified School District 465, I wholeheartedly support HB2674 as passed by the House and urge its support in the Senate.

Sincerely,

Chuck Wright  
President  
USD 465 Board of Education



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Committee On Local Government  
State of Kansas - Senate

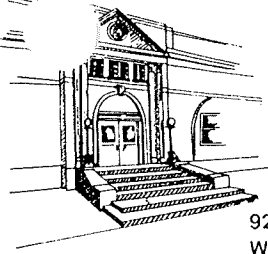
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As a member of the Board of Education of Winfield Unified School District 465, I wholeheartedly support HB2674 as passed by the House and urge its support in the Senate.

Sincerely,

Martha Butler  
Member  
USD 465 Board of Education



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March 17, 1986

Senator Don Montgomery, Chairman  
Committee On Local Government  
State of Kansas - Senate

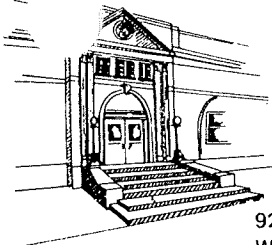
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As a member of the Board of Education of Winfield Unified School District 465, I wholeheartedly support HB2674 as passed by the House and urge its support in the Senate.

Sincerely,

Joan Kaufman  
Member  
USD 465 Board of Education



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March 17, 1986

Senator Don Montgomery, Chairman  
Committee On Local Government  
State of Kansas - Senate

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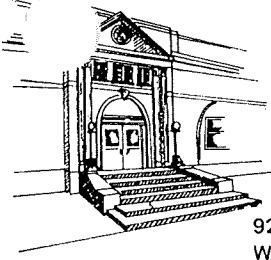
As a member of the Board of Education of Winfield Unified School District 465, I wholeheartedly support HB2674 as passed by the House and urge its support in the Senate.

Sincerely,

A handwritten signature in cursive script that reads "Lin Lewis". The signature is written in dark ink and is positioned below the word "Sincerely,".

Lin Lewis  
Member  
USD 465 Board of Education





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Winfield Unified School District 465

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State of Kansas - Senate

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As a member of the Board of Education of Winfield Unified School District 465, I wholeheartedly support HB2674 as passed by the House and urge its support in the Senate.

Sincerely,

David Miles  
Member  
USD 465 Board of Education

STATE OF KANSAS



TOPEKA

HOUSE OF  
REPRESENTATIVES

NANCY BROWN  
REPRESENTATIVE, 27TH DISTRICT  
15429 OVERBROOK LANE  
STANLEY, KANSAS 66224-9744

COMMITTEE ASSIGNMENTS  
MEMBER, COMMUNICATIONS, COMPUTERS AND  
TECHNOLOGY  
GOVERNMENTAL ORGANIZATION  
TRANSPORTATION

Date: March 20, 1986

To: Chairman Don Montgomery and members of Senate Local Government

From: Representative Nancy Brown

Re: HB 2680 - Concerning Townships; relating to tax levies for township halls

Mr. Chairman and members of the Senate Local Government Committee, I come before you today, first as a legislator and sponsor of HB 2680, but also as a spokesperson for township government. The request for a change in the mill levy for township halls was made to me by Bea Coats, Edwards County Clerk, written on behalf of Wayne Township. A copy of her request is enclosed for your review.

Please note that the request for an increase in the mill levy limitations from one mill to two mills is not a mandatory increase; it merely allows for the increase if needed for halls and buildings. Currently the statutes authorize one mill, "but not to exceed \$2,000". Obviously a \$2,000 limitation on halls and buildings is too restrictive when one considers the price of labor and materials today. Wayne Township (and perhaps others) need more flexibility in being able to meet the financial needs regarding their township hall.

Wanting another opinion on township mill levy statutes, I talked with Barbara Beine from the Department of Administration, Municipal Accounting Section, who provides technical assistance to townships on financial issues. She said she knew of no other needs at this time for mill levy increases, but reminded me that inflation, Gramm-Rudman, and the elimination of General Revenue Sharing will undoubtedly place a heavy financial burden on townships. In the future, if the current levy limitations prohibit township governments from meeting their needs, a review may be necessary.

In the meantime, I ask your favorable passage of HB 2680 to allow townships to be able to consider levying more than one mill, raising more than \$2,000, to handle their local needs for their township halls and buildings.

(Attachment III) S. 46

3/20/86



EDWARDS COUNTY, KANSAS  
KINSLEY, KANSAS 67547

MARJORY SCHEUFLER, BELPRE  
FIRST DISTRICT COMMISSIONER

ARTHUR D. STIEBE, KINSLEY  
SECOND DISTRICT COMMISSIONER

LELAND STEVENS, KINSLEY  
THIRD DISTRICT COMMISSIONER

PHONE: 316-659-2583

OFFICE OF:  
BEA COATS  
COUNTY CLERK/ELECTION OFFICER  
PHONE: 316-659-3121

November 21, 1985

Representative Nancy Brown  
15429 Overbrook lane  
Stanley, Ks. 66624

Dear Nancy,

I understand you're very interested in legislation concerning townships. Wayne Township in Edwards County includes a third class city, Lewis. They have a township hall in Lewis is well used by the community.

As I'm sure you know, K.S.A. 80-115 authorizes a levy of 1.00 mill, not to exceed \$2,000. The \$2,000 limit is very unrealistic as no one can maintain a hall with that amount, much less make any improvements. An increase to 1.50 mill with no monetary limit would be sufficient in this instance, and probably in most.

I would appreciate it if you would look into this issue and consider introducing legislation to correct the problem. If I can be of assistance, please let me know.

Thanks for your attention.

Very truly yours,

*Bea Coats*

Bea Coats  
Edwards County Clerk

March 20, 1986

TO: Local Government Committee of the Senate  
Don Montgomery, Chairperson  
Audrey H. Langworthy, Vice-Chairperson

FROM: Richard Harmon, Counsel for the Kansas State Library  
Association

RE: House Bill 3052

1. House Bill 3052 would allow a local library board to maintain an accruing fund from which could be paid the expenses of building repairs, recarpeting, remodeling, equipment purchases or replacements and similar expenses which cannot be accommodated in the annual budget for the library's operation.
2. Local libraries frequently have difficulty in completing necessary major repairs or improvements because the cost of the improvement exceeds that which can be paid from a single annual operating budget. Budget law does not allow the accumulation of carryover funds which might be used for these purposes.
3. The availability of the accruing fund would allow for financial planning over a period of several years in order to properly maintain the library.

(Attachment IV)

S. L. G.

3/20/86