

Approved April 11, 1986  
Date

MINUTES OF THE HOUSE COMMITTEE ON EDUCATION

The meeting was called to order by Representative Don E. Crumbaker at  
Chairperson

3:40 ~~a.m.~~ p.m. on March 26, 1986 in room 519-S of the Capitol.

All members were present except: Rep. Miller, who was excused

Committee staff present: Avis Swartzman, Revisor of Statute's Office  
Ben Barrett, Legislative Research  
Lynda Cory, Secretary to the Committee

Conferees appearing before the committee:

Senator Ross Doyen	Carol Sader
Dr. James Ihrig	Dr. James Stringer
Dr. Charles Carlsen	Dr. James Tangeman
Connie Hubbell	Dr. John Gwaltney
Tom Saffell	Ed Walbourn
Beverly Bradley	Joe McClure

The Chairman opened hearings on SB 500.

Senator Ross Doyen appeared to present SB 500. It proposes a new "general state aid" program for community colleges. (Attachment 1)

Dr. James Ihrig, President of Cloud County Community College, supported SB 500. He felt the intention of the formula basis is an attempt to provide some degree of equalization among the community colleges of Kansas and to assure that the community colleges will continue to be a viable partner in Kansas higher education. (Attachment 2)

Dr. Charles Carlsen, President of Johnson County Community College, supported SB 500. Due to the differences in assess valuation and population of these community college districts, he felt it was important to have equalization aid to them in order to provide the necessary funds which will assist in providing quality programs and services. (Attachment 3)

Connie Hubbell, State Board of Education, supported SB 500. She felt that any additional state aid to community colleges should be distributed on an equalized basis. (Attachment 4)

Tom Saffell, President of Garden City Community College, opposed SB 500. He felt the formula could put the foundation that exists in great jeopardy because future funds will not come in credit hours and will be appropriated which would cut Garden City off. As time goes by, Garden City patrons would be paying more to support community colleges and 86% comes from local sources now.

The Chairman closed hearings on SB 500 and opened hearings on SB 55.

Connie Hubbell, State Board of Education, supported SB 55 because it permits community colleges to increase their capital outlay levy from one mill to two mills. (Attachment 5)

Carol Sader, Chairperson for Trustees Section of Kansas Association of Community Colleges, supported SB 55. The economic development of Johnson County depends on the increasing number of business and industry people already in the work force and in need of retraining. This bill would also help the community colleges that are aging and in need of maintenance and repairs, plus it allows the increase of the mill levy to two mills.

Dr. James Stringer, President of Hutchison Community College, supported SB 55. This bill would help each community college that has a different need to update or expand. In response to a question from the committee, he did not see a problem with a sunset of 1988 added to the bill, but Johnson County Community College representative stood up to say that they did have a problem with it.

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON EDUCATION,  
room 519-S, Statehouse, at 3:40 ~~am~~ p.m. on March 26, 1986.

The Chairman concluded hearings for SB 55 and opened hearings for SB 422.

Dr. James Tangeman, President of Colby Community College, supported SB 422. Their animal hospital in Colby is the only one around for miles, and out of 15 students who have returned to Colby Community College to train in that field, five already have a degree. Because of the 64/72 law, they do not receive any state aid even though the college accepts them into the program. This bill will help community colleges since the 64/72 will be taken off vocational approved programs as of January 1, 1988.

Dr. John Gwaltney, President of Pratt Community College, supported SB 422. (Attachment 6)

Connie Hubbell, State Board of Education, supported the original bill because preference to an earlier start-up date, but they would consider supporting SB 422 with amendments as a move in the right direction. (Attachment 7)

Ed Walbourn, Washburn University, supported SB 422 and requested an amendment be made to include Washburn in this bill. (Attachment 8)

Beverly Bradley, Kansas Association of Counties, opposed SB 422. County commissioners would prefer some kind of proof that the students are in college and satisfactorily completing the credit hours before paying for them. (Attachment 9)

Joe McClure, Wabaunsee County Commissioner who represented the Community College Committee of the Kansas County Commissioners Association, opposed SB 422. He was in agreement with Ms. Bradley that the county commissioners prefer some kind of proof of college completion. (Attachment 10)

The Chairman concluded the hearings for SB 422.

The meeting adjourned at 5:07 p.m.

DATE 3-26-86

GUEST REGISTER

HOUSE

EDUCATION COMMITTEE

NAME	ORGANIZATION	ADDRESS
BOB BRADLEY	KS Assoc of Counties	TOPKA
Joe McClure	Wabunsel Co. Commissioner	Albino
Don King	Cloud County Comm College	CONCORDIA, KS
Frank Hodge	Fort Scott CC	FT. SCOTT, KS
Joel Marsh	Butler County CC	EL DORADO, KS
Carol Sader	Johnson County CC; KACE	Overland Park, Mo.
Linda Carlsen	Johnson County CC	Overland Park, KS
Charles C. ...	" " "	" "
Larry F. Devane	Highland Com College	Highland, KS
John P. Lane	KSDE	Topeka
Ray Kappasch	Labell Comm College	Lawson
Tom Saffell	GARDNER City Community College	GARDNER CITY, KS
HAROLD W. KLEPSTUBER	" " " "	" " "
Harold W. Ulrichopp	Seward County Com. College	Liberal
Jim Struger	Hutchinson Comm. Coll	Hutchinson
David Tangeman	Colby Comm. College	Colby
JIM TANGEMAN	COLBY COMM COLLEGE	COLBY
Fred Gaiwous	KSDE	Topeka
Bill Acks	U.S. R. 259	White
David G. Monical	Washburn Univ	Topeka
Neil Klassen	Hutchinson Comm. Coll.	Hutchinson
David Senick	Coffeyville Community College	Coffeyville
Don Luivey	Coffeyville Community College	Coffeyville

SUMMARY OF 1986 S.B. 500

S.B. 500 proposes a new "general state aid" program for community colleges.

Any general state aid that is appropriated for this program would be distributed by the State Board of Education to each community college based on its full-time equivalent (FTE) enrollment and the ratio of the community college district's adjusted valuation per student to the median adjusted valuation per student of all community colleges. Under this formula, general state aid is distributed inversely to the adjusted valuation per student of the community college district.

For purposes of this state aid program:

1. "Adjusted valuation" is the prior year's sum of locally assessed urban and rural real estate adjusted to the 30 percent level (using the county urban and county rural ratios, respectively), personal property, and state assessed property within the community college district.
2. "Full-time equivalent enrollment" is the current year's total September 15 credit hour enrollment, plus the credit hour enrollment of courses taught in the summer term and courses approved to be conducted as of September 15 but which begin between September 15 and December 1, divided by 15.

COMMUNITY COLLEGE GENERAL STATE AID PROGRAM

(1) Community College	(2) Adj. Val. Per Pupil	(3) Per Student Guarantee	(4) FTE Enrollment 9-15-85	(5) Total Guarantee	(6) Wealth Factor*	(7) General State Aid Entitlement (Col. 2 x 3 x 4)
Cloud Co.	\$ 109,347	\$ 100	991.5	\$ 99,150	2.030	\$ 201,275
Labette Co.	117,067	100	1,587.3	158,730	1.896	300,952
Fort Scott	142,044	100	899.2	89,920	1.563	140,545
Highland	144,002	100	685.5	68,550	1.541	105,636
Coffeyville	167,441	100	873.1	87,310	1.326	115,773
Pratt	193,855	100	897.1	89,710	1.145	102,718
Allen Co.	201,612	100	773.1	77,310	1.101	85,118
Colby	207,511	100	951.9	95,190	1.070	101,853
Barton Co.	218,642	100	2,076.6	207,660	1.015	210,775
Independence	221,974	100	624.5	62,450	1.000	62,450
Butler Co.	227,594	100	2,156.7	215,670	.975	210,278
Neosho Co.	286,716	100	589.4	58,940	.774	45,620
Dodge City	328,265	100	996.1	99,610	.676	67,336
Hutchinson	354,272	100	1,756.1	175,610	.627	110,107
Cowley Co.	370,779	100	908.5	90,850	.599	54,419
Kansas City	417,879	100	2,416.0	241,600	.531	128,290
Garden City	446,038	100	1,116.8	111,680	.498	55,617
Seward Co.	453,922	100	634.1	63,410	.489	31,007
Johnson Co.	733,421	100	5,026.4	502,640	.303	152,300
TOTALS						\$ 2,282,069

\*The wealth factor is determined by dividing the median adjusted valuation per pupil by the actual adjusted valuation per pupil.

589. → 5026,

HOUSE EDUCATION COMMITTEE  
SENATE BILL 500

DR. JAMES THRIG, PRESIDENT  
CLOUD COUNTY COMMUNITY COLLEGE  
CONCORDIA, KANSAS  
MARCH 26, 1986

CHAIRMAN, MEMBERS OF THE HOUSE EDUCATION COMMITTEE. I  
SPEAK TO YOU TODAY IN SUPPORT OF SENATE BILL 500.

SENATE BILL 500 PROPOSES THE DISTRIBUTION OF ADDITIONAL  
STATE AID TO THE COMMUNITY COLLEGES ON A FORMULA BASIS.  
THE INTENTION OF THE FORMULA BASIS IS AN ATTEMPT TO  
PROVIDE SOME DEGREE OF EQUALIZATION AMONG THE COMMUNITY  
COLLEGES OF KANSAS AND TO ASSURE THAT THE COMMUNITY  
COLLEGES WILL CONTINUE TO BE A VIABLE PARTNER IN KANSAS  
HIGHER EDUCATION.

POINTS FOR CONSIDERATION

- 0 THE COMMUNITY COLLEGE SYSTEM OF KANSAS IS VITAL TO  
INSURING CITIZEN ACCESS TO HIGHER EDUCATION.

The 19 community colleges serve a large segment of  
those citizens attending institutions of higher education.  
These people may or may not live in a community college  
district. The community colleges do not discriminate  
between those who live in or outside the district. In  
many areas the community colleges serve as the primary  
source of higher education and without the community  
colleges many people would have very limited, if any,  
access to higher education.

- 0 SENATE BILL 500 ASSISTS THE SYSTEM IN INSURING THAT ALL  
CITIZENS HAVE ACCESS TO QUALITY HIGHER EDUCATION.

The system as a whole is the important issue. Each  
citizen of the state should have available to him or her a  
level of services that is consistent throughout the state.  
At the present time the level of services varies  
significantly because the level of services is dependent  
upon the taxing ability of the separate districts, which  
also varies considerably. Senate Bill 500 addresses this  
problem by providing for some equalization in the  
distribution of state funds, thereby assisting the system  
to equalize the quality of available services.

- 0 SENATE BILL 500 ASSISTS TO PRESERVE THE SYSTEM THEREBY  
PRESERVING ACCESS AND OPPORTUNITY.

There are some community colleges that are

HOUSE EDUCATION COMMITTEE  
SENATE BILL 500

experiencing difficulty as a result of having taxing districts that are relatively low in valuation, quite large geographic areas to serve, and consequently comparatively high tax rates. The community colleges in these districts are serving a population that extends well beyond the boundaries of the taxing district and subsequently the local tax funds are supporting what could be called a non-district function. These community colleges are, for many people, the only available avenue to higher education. To discount these institutions which are experiencing difficulty is to do disservice to the state's citizens and could eventually result in the deletion of opportunity for citizens in significant portions of the state. Senate Bill 500 addresses this issue. Through this bill those community colleges which have a relatively low tax base would have the ability to continue serving the people of our state. Through this bill the citizens would have equal opportunity for quality higher education and the quality of that education would not be determined by the coincidence of their domicile.

SENATE BILL 500  
STATEMENT OF SUPPORT PRESENTED BY:  
CHARLES J. CARLSEN  
PRESIDENT  
JOHNSON COUNTY COMMUNITY COLLEGE

MARCH 26, 1986

LADIES & GENTLEMEN:

MY NAME IS CHARLES J. CARLSEN, AND I AM PRESIDENT OF JOHNSON COUNTY COMMUNITY COLLEGE WHICH IS LOCATED IN OVERLAND PARK, KANSAS. MY STATEMENT TODAY IS GIVEN IN SUPPPORT OF SENATE BILL #500.

BECAUSE OF THE GEOGRAPHICAL LOCATION OF THE NINETEEN COMMUNITY COLLEGES IN THE STATE OF KANSAS AND DUE TO THE DIFFERENCES IN ASSESSED VALUATION AND POPULATION OF THESE COMMUNITY COLLEGE DISTRICTS, IT IS IMPORTANT TO HAVE "EQUALIZATION" AID TO THE COMMUNITY COLLEGES IN ORDER TO PROVIDE THE NECESSARY FUNDS WHICH WILL ASSIST IN PROVIDING QUALITY PROGRAMS AND SERVICES TO INDIVIDUALS THROUGHOUT THE STATE OF KANSAS.

THIS STATEMENT IS MADE REALIZING THAT THE COLLEGE I WORK AT, JOHNSON COUNTY COMMUNITY COLLEGE, WOULD NOT GAIN FROM THE PASSAGE OF THIS BILL, HOWEVER, I FEEL STRONGLY THAT IF WE ARE GOING TO HAVE A VIABLE, EFFECTIVE, AND EFFICIENT SYSTEM OF COMMUNITY COLLEGES THROUGHOUT THE STATE OF KANSAS, WE NEED A METHOD OF EQUALIZATION THAT WILL PERMIT THE COLLEGES TO ACCOMPLISH THEIR MISSION TO THE RESIDENTS THEY SERVE.



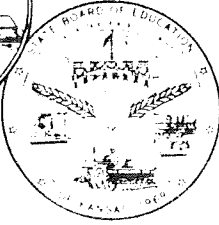
AT THE PRESENT TIME THE DOLLARS PER CREDIT HOUR FORMULA THAT IS USED TO FUND COMMUNITY COLLEGES, WHILE BEING HELPFUL, DOES NOT ADDRESS THE PROBLEM OF DOLLARS AVAILABLE PER STUDENT. IN THE STATE OF KANSAS THE LARGEST COMMUNITY COLLEGES HAVE MORE DOLLARS PER STUDENT TO SPEND ON EDUCATIONAL PROGRAMS. THE CONCEPT OF SENATE BILL #500 IS NOT "A-TAKE-IT-FROM-THE-RICH-GIVE-IT-TO-THE-POOR" IDEA, BUT ONE THAT PROPOSES A FOUNDATION OF FUNDING FOR ALL COMMUNITY COLLEGES AND AN EQUALIZED SHARING OF ADDITIONAL FUNDING. THE FORMULA FOR EQUALIZATION WOULD INCLUDE ADJUSTED ASSESSED VALUATIONS PER STUDENT AND A PER STUDENT GUARANTEE.

IN CLOSING, I SALUTE SENATOR DOYEN FOR INTRODUCING SENATE BILL #500. IT IS A BILL THAT INDICATES A PROGRESSIVE VIEWPOINT THAT WILL STRENGTHEN THE TOTAL COMMUNITY COLLEGE SYSTEM IN THE STATE OF KANSAS.

# Kansas State Board of Education

Kansas State Education Building

120 East 10th Street Topeka, Kansas 66612-1103



Kay M. Groneman  
District 1

Connie Hubbell  
District 4

Bill Musick  
District 6

Evelyn Whitcomb  
District 8

Kathleen White  
District 2

Sheila Frahm  
District 5

Theodore R. Von Fange  
District 7

Robert J. Clemons  
District 9

Dale Louis Carey  
District 3

March 26, 1986

Marion (Mick) Stevens  
District 10

TO: House Education Committee  
FROM: State Board of Education  
SUBJECT: Senate Bill 500

1  
My name is Connie Hubbell, Legislative Chairman of the State Board of Education. I appreciate the opportunity to appear before the Committee on behalf of the State Board.

The State Board of Education supports the concept of Senate Bill 500. We believe that any additional state aid to community colleges should be distributed on an equalized basis. The State Board also supports appropriating an amount equivalent to \$3.00 per credit hour under the general state aid program as provided in this bill. The \$3.00 per credit hour would equate to approximately \$2,433,000.

If the Legislature is not willing to adopt the concept of Senate Bill 500, the State Board would recommend that credit hour state aid to community colleges be increased by \$3.00 per credit hour.

It is very difficult for community colleges with low valuations to compete with other institutions when the state is only providing approximately 25 percent of their funding.

In summary, the State Board of Education supports Senate Bill 500 and encourages the Legislature to appropriate an amount equivalent to \$3.00 per credit hour or \$2,433,000.

ATTACHMENT 4

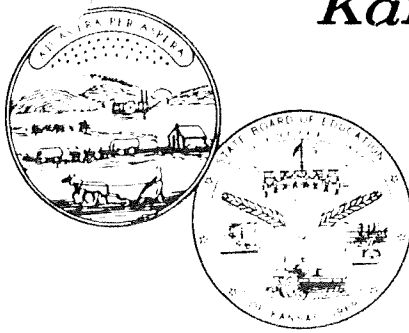
March 26, 1986

HOUSE EDUCATION COMMITTEE

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March 26, 1986

Marion (Mick) Stevens  
District 10

TO: House Education Committee  
FROM: State Board of Education  
SUBJECT: Senate Bill 55

My name is Connie Hubbell, Legislative Chairman of the State Board of Education. I appreciate the opportunity to appear before the Committee on behalf of the State Board.

Senate Bill 55 permits community colleges to increase their capital outlay levy from one mill to two mills for a period not to exceed five years following the publication of a resolution for three consecutive weeks provided that five percent of the qualified electors do not submit a petition.

Current law authorizes one mill for the (19) community colleges with two special laws that grant specific community colleges authority to go up to two mills.

Many of the community college campuses were built in the mid to late 1960's and the cost for maintenance and repair is beginning to create some problems for the boards of trustees.

The State Board of Education recommends that the community colleges be given the right to increase their capital outlay up to two mills provided the patrons of the district be given the right, through protest petition, to bring the issue to a vote.

The State Board also recommends that the two special laws, K.S.A. 71-503 and K.S.A. 71-505, be repealed.

ATTACHMENT 5  
HOUSE EDUCATION COMMITTEE

March 26, 1986

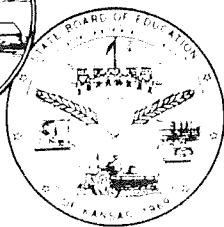
	Kingman	Commanche	Barber	Kiowa	Stafford	Harper
Assessed Valuation	\$90,353,731	34,981,281	81,665,096	65,782,111	66,670,037	77,377,681
Percentage-Out-County Aid/Valuation	.03%	.01%	.04%	.02%	.01%	.03%
Spring 85' Day	\$7,150.00	\$ 264.00	\$6,644.00	\$1,694.00	\$2,772.00	\$ 594.00
Spring 85' Mini	8,052.00	2,420.00	12,474.00	4,730.00	2,035.00	9,735.00
Spring 85' Supplement	132.00				44.00	
Summer 85' Day & Mini	3,204.00	710.00	2,732.00	1,068.50	1,581.00	2,998.00
Fall 85' Day	6,992.00		8,786.00	3,910.00	4,255.00	3,519.00
Fall 85' Mini	<u>7,245.00</u>	<u>2,840.50</u>	<u>8,993.00</u>	<u>3,392.50</u>	<u>1,817.00</u>	<u>6,865.50</u>
TOTAL	\$32,775.00	\$6,234.50	\$39,629.00	\$14,795.00	\$12,504.00	\$23,711.50
GRAND TOTAL \$129,649.00						

15.88 x \$84,000,000 Tax Base = \$1,333,920 (Pratt County)

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March 26, 1986

Marion (Mick) Stevens  
District 10

TO: House Education Committee  
FROM: State Board of Education  
SUBJECT: Senate Bill 422

My name is Connie Hubbell, Legislative Chairman of the State Board of Education. I appreciate the opportunity to appear before the Committee on behalf of the State Board.

Senate Bill 422 and House Bill 2090 removes the 64/72 limitation on the computation of out-district state aid and out-district tuition for community colleges with an effective date of June 30, 1987.

The passage of Senate Bill 422 would not increase out-district state aid and out-district tuition during fiscal year 1987. The fiscal year 1988 out-district state aid and out-district tuition would increase by an estimated \$600,000.

It is our understanding that Kansas is the only state that places a limitation on state aid as a result of the number of credit hours that a student has completed. In the last few years, there has been an increase in the number of students who desire to enroll in the community colleges for the purpose of training or retraining in the vocational education area. There is a closer working relationship between the community colleges and the business community and as a result some of those students taking advantage of this vocational training have over the 64/72 limitation.

The State Board of Education supports Senate Bill 422 with an effective date of June 30, 1986, rather than June 30, 1987.

ATTACHMENT 7

March 26, 1986

HOUSE EDUCATION COMMITTEE

TESTIMONY FOR SB 422 PRESENTED TO THE HOUSE EDUCATION COMMITTEE  
MARCH 26, 1986

Mr. Chairman and members of the Committee:

Washburn University appears in support of SB 422 and to ask that you consider an amendment which would include our University in the bill.

As you know, Washburn University offers 20 Associate Degree programs in the occupational, or vocational, area. By statute, all of these programs must be approved by the State Department of Education, the same as the community college programs. We may not offer programs in this area unless they are approved and unless they meet the same standards as are required of the community college programs. Thus, our vocational programs are limited to two years in nature, must meet vocational standards and must be state approved. In all these respects we are treated the same as the community colleges.

We differ in one important respect from the community colleges. The community colleges receive a 1-1/2 differential in state aid for the vocational courses. We do not. Our state aid reimbursement is the same for the vocational course as it is for any other course. We feel that this is somewhat discriminatory. We are not asking this to be changed in this bill however. We are speaking only to the content of this bill.

Washburn does not receive out-district aid for more than 64/72 hours. In other words, we do not receive aid for the junior or senior students. The same limitation applies to us as does to the community colleges. This bill removes the 64/72 hour limitation for vocational courses only. As you have heard from the community college people, we too have persons who have more than 64/72 hours come back to us for training or re-training. We receive no out-district aid for them. The cost of this is borne by the Topeka taxpayer. The same rationale holds true in this instance as it does for the community colleges. As a public urban University we are committed

to meet the needs of the area at all levels, including two-year occupational programs. We must meet the same approval standards and conditions as do the community colleges. We do not receive the differential. We would like to be included in this bill so that for those persons who have over 64/72 hours and are enrolled in our vocational programs, we are eligible for out-district tuition and out-district state aid. We have the same types of students and serve the same function. We would like to receive the same consideration.

Perhaps we should emphasize these points.

1. Removing the 64/72 hours limitation for vocational program in no way affects our upper division offerings nor does it open up out-district tuition for that group.
2. We have a good relationship with the area vocational school in Topeka and our offerings do not duplicate theirs. We try, both of us, to meet the needs and to do so in those areas in which each of us does best. The requirement for approval by the State Department of Education further assures this non-duplication.

We ask therefore that this bill be amended so that Washburn University would receive out-district state aid and out-district tuition for those students who have over 64/72 hours and are enrolled in the vocational courses.

As to the fiscal note, we estimate that we have 1,000 hours in this category and the cost to the state would be approximately \$23,000. It would of course be the like amount from the other jurisdiction.

We ask your favorable consideration to amend this bill as we have suggested and to report it favorably for passage.

# Kansas Association of Counties

*Serving Kansas Counties*

Suite D, 112 West Seventh Street, Topeka, Kansas 66603

Phone 913 233-2271

March 26, 1986

To: Chairman Crumbaker  
Members of the House Education Committee

From: Beverly Bradley, Legislative Coordinator  
Kansas Association of Counties

Re: SB-422

My name is Beverly Bradley, from the Kansas Association of Counties. I appear today in opposition to SB-422 as amended.

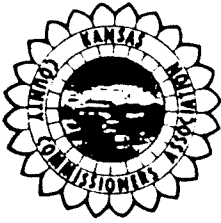
Counties are concerned about the economy of our State as well as legislators are, however they continue to struggle to comply with State mandates without funding, as item 21 of the County Platform states. The number of \$552,644 in State aid and an approximately equal amount in county out district tuition was mentioned as the estimated cost of removal of the 64/72 hour limitation at the current rate of \$23.00 per credit hour before the bill was amended. The amendment which has been added to expand the allowable hours after January 1, 1988 if the student is enrolled in an approved vocational course in preparation for gainful employment may help our cause to some extent, but seems a difficult determination by the state board. Counties prefer the 64/72 hour limitation remain.

The continued "Hue and Cry" of County Commissioners is to be sure the students actually complete the courses, and satisfactorily complete them.

We appreciate the cooperation of most Community Colleges to get their budget figures to Counties in a "timely" manner and to work with counties to eliminate further abuses of the out district tuition situation. We still have a way to go.

Thank you for the opportunity of appearing here today.





# Kansas County Commissioners Association

(ESTABLISHED IN 1912)

Member: KANSAS OFFICIAL COUNCIL

Official Publication: KANSAS GOVERNMENT JOURNAL

HEADQUARTERS: 112 WEST SEVENTH STREET, SUITE D, TOPEKA, KANSAS 66603

PHONE: 913 233-2271

March 26, 1986

To: Representative Don Crumbaker  
Members of the House Education Committee

From: Joe McClure, Wabaunsee County Commissioner  
Member Kansas County Commissioners Association  
Community College Committee

Re: SB-422

I am Joe McClure, Wabaunsee County Commissioner. I represent the Community College Committee of the Kansas County Commissioners Association. We want to go on record in opposition to SB-422 as amended.