

SENATE WAYS AND MEANS COMMITTEE

C O N T E N T S

1 9 8 5

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SENATE WAYS AND MEANS COMMITTEE - 1985

August "Gus" Bogina - Chairman

Merrill Werts - Vice-Chairman

Ross O. Doyen

Paul Feleciano

Frank D. Gaines

Richard G. Gannon

Joseph C. Harder

Michael Johnston

Dave Kerr

Robert Talkington

Wint Winter

STAFF:

Ed Ahrens, Research Department

Mary Galligan, Research Department

Robbin Hunn, Research Department

Lynne Holt, Research Department

Norman Furse, Revisor's Office

Judy Bromich, Administrative Aide to Senator Bogina

Doris Fager, Committee Secretary





SENATE WAYS AND MEANS COMMITTEE

VOTING RECORD

1985

Members were present and voting "yes" unless otherwise indicated.

SENATE BILL NO.	DOYEN	FELECIANO	GAINES	GANNON	HARDER	KERR	JOHNSTON	TALKINGTON	WERTS	WINTER	BOGINA
10 To Con- sent Cal.	Abs							Abs			
28 BPA				Exc						Exc	
29 BPA											
Be not 57 passed	Abs				Abs						
62 BPA				Exc						Exc	
78 BPA			Abs				Exc			Exc	
86 BPA											
87 BPA	Abs										
88 BPA	Abs										
101 BPA											
Be not 143 Passed											
Be 159 Passed		Abs									
160 BPA		Abs									
161 BPA											
Be not 163 Passed											
166 BPA											
Be 174 Passed											
Reported W/O 179 Rec.	Abs				Abs						
Report W/O 226 Rec.	Abs				Abs						

BPA = Be Passed as Amended

SENATE WAYS AND MEANS COMMITTEE

VOTING RECORD

1985

All members were present and voting "yes" unless otherwise indicated

SENATE BILL NO.	DOYEN	FELECIANO	GAINES	GANNON	HARDER	KERR	JOHNSTON	TALKINGTON	WERTS	WINTER	BOGINA
Be not 270 Passed											
Report 273 W/O Rec.	Abs				Abs						
Report W/O 288 Rec.	Abs										
Report W/O 289 Rec.	Abs										
303 BPA											
Be not 304 Passed											
334 BPA	Abs										
Report W/O 336 Rec.	Abs										
Be 338 Passed	Abs										
Be 339 Passed	Abs										
340 BPA					Abs			Abs			
Be 344 Passed					Abs			Abs			
Be 348 Passed	Abs										
350 BPA	Abs										
352 BPA	Abs										
Be not 355 Passed											
Be not 356 Passed											
Be 361 Passed	Abs				Abs						
362 BPA	Abs	No					Abs	Abs			

BPA = Be passed as amended

SENATE WAYS AND MEANS COMMITTEE

VOTING RECORD

1985

Members were present and voting "yes" unless otherwise indicated.

SENATE BILL NO.	DOYEN	FELECIANO	GAINES	GANNON	HARDER	KERR	JOHNSTON	TALKINGTON	WERTS	WINTER	BOGINA
Be not 363 Passed	Abs				Abs						
368 BPA	Abs										
Introduce 371 TO COW					VOICE	VOTE					
Introduce 379 TO COW					VOICE	VOTE					
Introduce 384 to COW	Abs	No			Abs	Abs		Abs		Abs	
Introduce 386 to COW	Abs										
Introduce 387 to COW	Abs										
Introduce 388 to COW	Abs										
Introduce 390 to COW			Abs		Abs		Abs	Abs	Abs		
Introduce 391 to COW			Abs		Abs		Abs	Abs	Abs		
Introduce 392 to COW			Abs		Abs		Abs	Abs	Abs		
Introduce 393 to COW		No	Abs		Abs		Abs	Abs	Abs		
Introduce 394 to COW			Abs		Abs		Abs	Abs	Abs		

BPA = Be passed as amended  
COW = Committee of the Whole

SENATE WAYS AND MEANS COMMITTEE

VOTING RECORD

1985

Members were present and voting "yes" unless otherwise indicated.

HOUSE BILL NO.	DOYEN	FELECIANO	GAINES	GANNON	HARDER	KERR	JOHNSTON	TALKINGTON	WERTS	WINTER	BOGINA
Be Passed 2015											
Be Passed 2027											
Be Passed 2032	Abs				Exc		Exc	Exc			
2036 BPA				Abs	Abs					Abs	
2057 BPA					Abs						
2087 BPA	Abs										
2088 BPA											
2102 BPA					Abs		Abs	Abs			
2122 BPA	Abs						Abs				
2127 BPA	Abs						Abs	Abs			
2128 BPA					Abs		Abs	Abs			
Be Passed 2131	Abs	Abs					Abs	Abs			
Be Passed 2132	Abs				Exc		Exc	Exc			
2134 BPA							Abs				
2154 BPA							Abs				
Report W/o 2159 Rec.	Abs						Abs	Abs			
2165 BPA	Abs						Abs				
2174 BPA											
Be not 2182 passed											

VOICE VOTE

BPA = Be Passed as Amended



SENATE WAYS AND MEANS COMMITTEE

VOTING RECORD

1985

Members were present and voting "yes" unless otherwise indicated.

HOUSE BILL NO.	DOYEN	FELECIANO	GAINES	GANNON	HARDER	KERR	JOHNSTON	TALKINGTON	WERTS	WINTER	BOGINA
2218 BPA	Abs				Abs						
Be not 2219 passed					VOICE VOTE						
Be Passed 2429					Abs			Abs			
2447 BPA					Abs			Abs			
2500 Be not Passed					VOICE VOTE						
2510 BPA	Abs						Abs				
2512 W/O Rec.	Abs						Abs	Abs			
2529 BPA	Abs										
2546 W/O Rec.		No			Abs		Abs	Abs			
2563 Be Passed	Abs							Abs			
2566 Be Passed	Pass	Pass					Abs	Abs			
2568 Be Passed	Abs				Abs			Abs			
2577 Be Passed					Abs			Abs		Abs	
2586 Be Passed					Abs			Abs		Abs	
2597 Be Passed	Abs	Abs					Abs				
2598 Be Passed					Abs			Abs		Abs	
2601 Be Passed					Abs			Abs		Abs	
2603 Be Passed					Abs			Abs		Abs	
2607 Be Passed	Abs	Abs					Abs				

BPA = Be Passed as Amended

SENATE WAYS AND MEANS COMMITTEE

VOTING RECORD

1985

Members were present and voting "yes" unless otherwise indicated.

HOUSE BILL NO.	DOYEN	FELECIANO	GAINES	GANNON	HARDER	KERR	JOHNSTON	TALKINGTON	WERTS	WINTER	BOGINA
2615 BPA	Abs		No								
2619 BPA	Abs										

BPA = Be Passed as Amended.

SENATE SUBCOMMITTEE ASSIGNMENTS - SENATE BILLS  
1935 SESSION

		<u>Subcommittee</u>	<u>Final Committee Action</u>
<u>Senate Bill No. 23 (Legislative)</u>			
Ahrens	Kansas Commission on Inter- state Cooperation Legislative Coordinating Council Legislature Division of Post Audit	Entire Committee	February 7
<u>Senate Bill No. 83 (Education)</u>			
Holt	State Library	Doyen, Chairman	March 1
Rampey	Department of Education Advisory Council on Vocational Education	Bogina Johnston Gaines	
Holt	School for the Visually Handi- capped		
	School for the Deaf		
Rampey	Department of Revenue - School District Income Tax		
Holt	Kansas Public Television Board		
<u>Senate Bill No. 87 (Agriculture)</u>			
Goering	State Board of Agriculture	Harder, Chairman D. Kerr Gannon	February 22
Hunn	Kansas Animal Health Depart- ment		
Holt	Grain Inspection Department		
Howard	Board of State Fair Managers		
Holt	Kansas Wheat Commission		
Goering	Kansas Water Office State Conservation Commission		
<u>Senate Bill No. 29 (Judicial)</u>			
Mills	Judicial Council Indigents' Defense Services Judicial Branch Crime Victims Reparations Board	Werts, Chairman Harder Gaines	February 18
<u>Senate Bill No. 86 (General Gov.)</u>			
Holt	Commission on Civil Rights	Winter, Chairman Werts Talkington Feleciano	March 8
Efird	Kansas Soldiers' Home Department of Human Re- sources		
Holt	Arts Commission		
Efird	Board of Tax Appeals		
Hauke	Kansas Bureau of Investigation		
West	Department of Economic Development		
Rothe	Public Disclosure Commission		
Howard	State Treasurer		
Rampey	Insurance Department		
Rothe	Secretary of State		
Ahrens	Governor's Department Lieutenant Governor		
Howard	Attorney General		
Efird	Veterans' Grants		

		<u>Subcommittee</u>	<u>Final Committee Action</u>
<u>Senate Bill No. 166 (Higher Education)</u>			
Galligan	Kansas State University KSU - Vet Medical Center	Harder, Chairman Feleciano	March 14
	University of Kansas	Doyen, Chairman Johnston	
	Wichita State University Kansas Technical Institute	Werts, Chairman Kerr, D.	
Goering	University of Kansas Medical Center	Bogina, Chairman Talkington	
Galligan	State Board of Regents	Gaines	
	Fort Hays State University Emporia State University Pittsburg State University	Winter, Chairman Gannon	
	Systemwide Issues	Entire Committee	
<u>Senate Bill No. 78 (Retirement and Rev.)</u>			
Conroy	Kansas Public Employees Re- tirement System	Talkington, Chairman Bogina	February 26
Efird	Department of Revenue	Doyen Johnston	
Senate Bill No. <u>161</u> — FY 1985 Supplemental			
Senate Bill No. 101 — Multi-Year Appropriations			

SENATE SUBCOMMITTEE ASSIGNMENTS - HOUSE BILLS  
1985 SESSION

		<u>Subcommittee</u>	<u>Final Committee Action</u>
<u>House Bill No. 2057</u>			
Ahrens West	Department of Transportation State Highway Patrol	Doyen, Chairman Bogina Talkington Gaines	March 18
<u>House Bill No. 2102</u>			
Hauke Holt Efird Timmer	Department of Social and Re- habilitation Services Department on Aging Department of Revenue - Home- stead Property Tax Relief Department of Health and Environment	Bogina, Chairman Talkington Doyen Gaines	March 25
<u>House Bill No. 2134</u>			
Hauke West Timmer West Howard	Department of Administration State Finance Council Park and Resources Authority Kansas Corporation Commission Kansas Fish and Game Com- mission State Historical Society	Werts, Chairman Feleciano	April 2
<u>House Bill No. 2088</u>			
Rothe West Conroy	Adjutant General State Fire Marshal Kansas Adult Authority Department of Corrections Correctional-Vocational Training Center Correctional Institution at Lansing State Industrial Reformatory Kansas State Penitentiary State Reception and Diagnostic Center Corrections Ombudsman Board	Harder, Chairman Johnston	March 22
<u>House Bill No. 2128</u>			
Rothe Hunn Timmer Hunn	Youth Center at Topeka Youth Center at Beloit Youth Center at Atchison Kansas Neurological Institute Parsons State Hospital Norton State Hospital Winfield State Hospital Larned State Hospital Topeka State Hospital Osawatomie State Hospital Rainbow Mental Health Facility Division of Mental Health and Retardation Services	Winter, Chairman Gannon	March 20

<u>House Bill No. 2036</u>		<u>Subcommittee</u>	<u>Final Committee Action</u>
Timmer	Board of Accountancy	D. Kerr, Chairman Johnston	March 12
West	Board of Pharmacy		
Rothe	Board of Barber Examiners		
	Board of Cosmetology		
Hunn	Board of Veterinary Medical Examiners		
	Real Estate Commission		
Rothe	Consumer Credit Commissioner		
Howard	Bank Commissioner		
	Savings and Loan Department		
	Credit Union Department		
	Securities Commissioner		
Holt	Board of Technical Professions		
	Board of Embalming		
	Abstracters' Board of Examiners		
Hauke	Behavioral Sciences Regulatory Board		
Rampey	Board of Hearing Aid Examiners		
	Board of Healing Arts		
Hunn	Dental Board		
Howard	Optometry Board		
	Board of Nursing		

House Bill No. 2154 — FY 1985 Supplemental

House Bill No. 2087 — FY 1985 Emergency Supplemental

SUBCOMMITTEES APPOINTED DURING 1985 SESSION OF THE LEGISLATURE  
BY CHAIRMAN OF SENATE WAYS AND MEANS COMMITTEE

Joint Sub-committee on Pay Plan: Senators Doyen, Bogina  
and Gaines  
(House members: Representatives Duncan, Chairperson;  
Dyck, Heinemann, Teagarden and Hamm)

Joint sub-committee to review Computers and Telecommunications  
Plan: Senators Werts, Winter, Johnston and Harder  
(House Members: Representatives Chronister,  
Chairperson, Bunten, Rolfs, Shriver and Teagarden.)

AUGUST BOGINA, JR., P. E.  
 SENATOR TENTH DISTRICT  
 JOHNSON COUNTY  
 13513 WEST NINETEETH PLACE  
 LENEXA, KANSAS 66215



TOPEKA

SENATE CHAMBER

COMMITTEE ASSIGNMENT  
 CHAIRMAN WAYS AND MEANS  
 MEMBER GOVERNMENTAL ORGANIZATION  
 LOCAL GOVERNMENT  
 LEGISLATIVE POST AUDIT

April 27, 1985

Senator Robert Talkington  
 Chairman  
 Legislative Coordinating Council  
 Senate Chamber  
 State Capitol Building  
 Topeka, Kansas 66612

Dear Senator Talkington:

During committee deliberations this session, the Senate Ways and Means Committee has agreed to request interim studies on several subjects. The Committee requests that the Legislative Coordinating Council designate special committees to study each of the following proposals. Detailed statements of the proposals are attached.

1. Study regarding roles of various state agencies in the promotion of Kansas agricultural products.
2. Study to analyze the total financing system for care of the mentally ill and mentally retarded in Kansas at both the institutional and community level.
3. Study of computer acquisition for the State of Kansas.
4. Study of charging civil litigants user fees which cover the true costs of hearing their cases.
5. Study of the possibility of leasing instead of purchasing the state fleet of vehicles.
6. Role of selected Kansas Public Universities.

It is further requested that the special committees make reports and recommendations to the 1986 session of the Legislature.

Respectfully submitted,

AUGUST BOGINA, JR., P.E.  
 Chairman, Senate Ways and Means Committee

CC: Richard Ryan, Director, Legislative Research Department  
 Members of the Senate Ways and Means Committee

Enc.



1. Excerpt from Subcommittee report for SB 87, Department of Agriculture:

"Study regarding the respective roles of various state agencies in the promotion of Kansas agricultural products. Specifically, the study should focus on the activities of the following agencies and programs:

- Kansas Department of Economic Development
- International Grains Program (KSU)
- Wheat Commission
- Board of Agriculture
  - Agriculture Market Development subprogram
  - Grain Sorghum Commission
  - Corn Commission
  - Soybean Commission

"The subcommittee is of the opinion that the division of responsibilities among these agencies should be clarified by the Legislature."

Kansas and that the magnitude of this problem is growing. The DMHRS estimates there are over 543 individuals in the state institutions which could be served more effectively in the community. There are also large waiting lists for residential services at the community level, for example for adult mentally retarded individuals whose parents are too old to care for them.

Recommendations

(No. 2)

See 3-22

#B 2128

1. The Subcommittee recommends that a Ways and Means interim study be requested to analyze the total financing system for care of the mentally ill and mentally retarded in Kansas at both the institutional and community level. The Subcommittee feels that serious problems and needs exist in this area and that the entire system must be studied and a multi-year plan implemented to minimize adverse effects of probable future actions by the federal government.

The Subcommittee notes that the type of plan that was quickly drafted by the DMHRS in the past week may be representative of the type of comprehensive approach desired, but feels that the plan should be more extensively developed and that additional legislative study and input is necessary to allow the DMHRS to proceed in implementation of any plan. The goal of the interim study should be development of a plan which maximizes cost effectiveness of treatment alternatives and quality of care for these populations. The Subcommittee feels it is imperative that the study be conducted at this time to allow the state to respond to federal regulatory actions in a timely manner. The Subcommittee also notes that the state requires individuals to be served in the least restrictive environment, and feels that the fact that there are over 548 individuals in the state institutions which could be more effectively served at the community level contradicts this policy, and that a plan must be developed to resolve this conflict.

Given recent federal policy directions towards requiring smaller community level facilities and more active treatment, the Subcommittee feels that there is a likelihood that major restructuring of the state mental health and retardation system may be necessary.

2. Although there is a potential for decertification and loss of federal funding at Winfield in the near future, the Subcommittee does not feel there are legislative actions which could be taken at this point to minimize this possibility. Adding more staff at Winfield at this time would not guarantee that federal reviewers would find treatment programs adequate. The Subcommittee notes that should Winfield be decertified prior to the start of the 1986 Legislature, the agency would possibly experience a funding shortfall in the first half of FY 1986. The Subcommittee notes that should this occur it might become necessary for the 1986 Legislature to take immediate action to ensure the uninterrupted funding of the hospital.

ISSUES TO BE RESOLVED BY INTERIM STUDY

A. Issues of Compatibility

1. What are levels of systems compatibility that are relevant to the decisions facing computer acquisition in Kansas?
2. What advantages exist for compatibility between large mainframes among users having more than one mainframe?
  - a. Does sufficient interaction exist between information stored in the Kansas Sperry system and the IBM/NAS system that interaction between the two would be advantageous?
  - b. Can information stored in files contained in the IBM/NAS system be addressed by the Sperry Univac system or the existing Sperry terminals? If not what costs are associated with such a feature and what data manipulations are required to allow such interaction?
  - c. Can information stored in files contained in the Sperry system be addressed by the IBM/NAS system or existing IBM compatible terminals. If not what costs are associated with such a feature and what data manipulations are required to allow such interaction?
  - d. Can files written in the Mapper language be addressed by the IBM/NAS system. Would such interaction be advantageous for Kansas based upon estimated utilization?
  - e. Can programs written in IBM COBOL be run on the Sperry (and vice versa) without modification? If not is such interaction advantageous and likely to be possible in the near future?
  - f. Can programs written to run in the IBM operating system MVS-XA be run on an NAS 7000 without modification?

B. Issues of Cost Containment

1. Which would be less costly in the long term, continued upgrade of both systems or migration to a system in which all hardware is compatible?
  - a. What are reasonable cost estimates for both approaches over the next ten years?
  - b. What methods of cost comparison are most appropriate?
2. What value should be given to the existing software of the Kansas Integrated Personnel and Payroll System (KIPPS) and the Central Accounting System for Kansas (CASK) in the decision outlined above?

3. Which is considered more desirable and cost effective for large users, purchase of commercially available personnel and accounting software or custom designed software?
  - a. Do commercially available packages typically meet user needs?
  - b. What costs are typically associated with modification of software packages?
  - c. What implementation problems are typically associated with installation of commercially available software?
4. Among generally available personnel software packages, what modifications would be necessary to include all features presently available to KIPPS?
  - a. Are those features of sufficient merit to warrant the cost of programming?
5. Is the issue of hardware backup, in the event of a long-term computer service disruption, of sufficient import to warrant consideration in the hardware acquisition decision?

C. Issues of Distributed Data Processing

1. Which is considered preferable for a large user, such as the state of Kansas, a centralized computer site or a decentralized/distributed system in which several smaller computers partially process information and interact with a larger site?
2. Is mini-computing equipment available which is capable of addressing both the Sperry Univac and the IBM systems?
3. Is a distributed system likely to reduce the need for future mainframe upgrades?
4. Does a distributed system provide improved backup against service disruptions?
5. What control is desirable over decentralized systems and access of the distributed systems to central sites?

D. Issues of Timing

1. How rapidly must a decision be reached concerning hardware upgrade?
  - a. Are both systems operating at a utilization level that requires immediate decisions on upgrade or can upgrade be delayed until FY 1987?

- b. Do the decisions made at this time exclude certain options at a later date?
- c. If some upgrade is made to the Sperry does that make later decisions to eliminate it more difficult?
- d. Is this a "prime time" to make a decision concerning phase out of Sperry or can that decision be made at any time, with no significant difference in cost?

E. Issues of Contracting

- 1. Is contracting for all data processing services an option that is considered feasible for large users?
- 2. What has been the experience of other states in contracting for data processing services?
- 3. What are considered the advantages and disadvantages of contracting for all data processing services?

MERRILL WERTS  
 SENATOR TWENTY-SECOND DISTRICT  
 GEARY AND RILEY COUNTIES  
 1325 MILLER DRIVE  
 JUNCTION CITY, KANSAS 66441



TOPEKA

SENATE CHAMBER

COMMITTEE ASSIGNMENTS  
 CHAIRMAN ENERGY AND NATURAL RESOURCES  
 VICE CHAIRMAN WAYS AND MEANS  
 MEMBER COMMERCIAL AND FINANCIAL  
 INSTITUTIONS  
 LABOR INDUSTRY AND SMALL  
 BUSINESS  
 ORGANIZATION CALENDAR AND RULES

(Recommendation No. 4)

April 8, 1985

Senator Gus Bogina, Chairman  
 Senate Ways & Means Committee

Dear Gus:

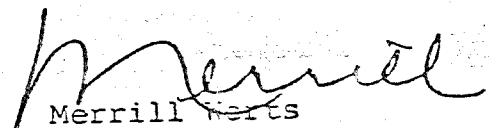
The other day I provided you a copy of the March 28, Wall Street Journal editorial on "Tort Law's Victims", which suggested, among other things, that there might be some merit to charging civil litigants user fees which cover the true costs of hearing their cases.

The more I think about this concept, the better I like it. It appears that anyone can get a civil case into court for a docket fee of less than \$100. Why shouldn't those who are pursuing a medical malpractice claim for example, pay the full cost to the state of maintaining that court?

In addition to the possible merit of assessing such a "user" fee, such a practice might have an additional benefit of discouraging those suits which verge on the frivolous, which is to say that it very well could reduce the quantity of civil litigation.

What I am proposing, Gus, is that this concept might merit interim study sometime and, if implemented, it could have a substantial effect on revenues, and I believe it would be appropriate for the proposal to come from the Ways & Means Committee.

Sincerely,

  
 Merrill Werts

MW/nj

## Tort Law's Victims

Thanks to a long-standing program of immunization, few American children today contract whooping cough, a serious and sometimes life-threatening illness. But now there are shortages of the whooping-cough vaccine, and Lederle Labs, the only manufacturer, says it may stop production because of 150 legal cases charging that the vaccine caused brain damage. Any such connection has yet to be proved, but juries have awarded large damages in two cases nonetheless.

Even if rare side effects were found, the protections offered over many years have far outweighed the risks. Obviously there is something wrong with a legal system in which a type of lawsuit ostensibly designed for public protection in fact endangers a broad public.

There is something wrong indeed. Empty whooping-cough-vaccine syringes are the newest trophy on the walls of product-liability lawyers. Their specialty has increasingly become a cynical legal enterprise. The typical strategy is to file numerous suits against manufacturers, always aiming for a jury trial, hoping to eventually win a big damage award. Even one such award creates an incentive to settle future cases out of court, product-liability insurance premiums go up and so does the product's price. Whooping-cough vaccine, when available, has tripled in price in a year.

This kind of activity has made nonsense of torts, or negligence law, which traditionally has required payment only if you negligently harmed someone. The new rule in many states has come to be that if a defendant has what lawyers smilingly call "deep pockets," he might be forced to pay even in the absence of evidence that he damaged the plaintiff through negligence.

Congress is toying with the idea of having the government underwrite

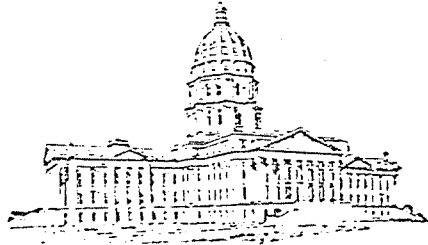
whooping-cough vaccine, but that kind of solution only invites worse trouble later. One way to control tort litigation would be to raise its cost by reducing the large public subsidy that supports civil legal practice. The taxpayer-financed budget of the federal courts alone is \$1 billion a year, more than half to try civil cases.

"It is an oddity of modern American judicial systems," says Seventh Circuit Appeals Judge Richard Posner, "that they do not charge—except trivial filing fees—for their services." More litigation harms litigants by "making the law more uncertain through the effect of additional litigation in reducing the quality of the judiciary's output."

While criminal cases are certainly a justifiable public expense, it would be no great trick to charge civil litigants user fees covering the true costs of hearing their cases. Plaintiffs now bring federal cases for a paltry \$50 fee, which covers less than 2% of court costs. To further control the litigation explosion, the federal judiciary should be required to have stricter limits on what cases it can hear. Plaintiffs can take a claim for as little as \$15,000 into federal court, a minimum that has remained unchanged for 25 years. And finally, there should be a restriction of punitive damages.

A combination of higher minimum claims, real-cost user fees and a return to sound common-law negligence and reasonable compensation standards would sharply reduce the traffic in federal courts. It would meet the complaints of overwork that we hear so often from judges. But most of all, it would do a lot to end the cynical exploitation of tort law. The U.S. has tolerated this expanding problem for many years now, but when it begins to threaten children it's time for that tolerance to end.

RICHARD G. GANNON  
MINORITY WHIP  
SENATOR 40TH DISTRICT  
CHEYENNE DECATUR, GOVE, GRAHAM,  
LOGAN, RAWLINS, SCOTT, SHERIDAN,  
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TOPEKA

SENATE CHAMBER

COMMITTEE ASSIGNMENTS  
MEMBER AGRICULTURE  
FINANCIAL INSTITUTIONS AND INSURANCE  
LEGISLATIVE AND CONGRESSIONAL  
APPORTIONMENT  
WAYS AND MEANS  
ADVISORY BOARD ON LOW-LEVEL  
RADIOACTIVE WASTE  
AGRICULTURE FOOD POLICY AND  
NUTRITION COMMITTEE OF THE  
NATIONAL CONFERENCE OF  
STATE LEGISLATURES

April 26, 1985

Senate Ways & Means Committee  
Senator August Bogina, Chair  
123-S, Statehouse  
Topeka, KS 66612

Dear Senator Bogina :

I would like to take this opportunity to request an official interim study of the cost-effectiveness of leasing state vehicles versus owning these vehicles.

This study could focus on the costs involved in providing a state maintenance pool vs the cost of a leasing agent's maintenance agreement with a possibility of the leasing agent paying the state for maintenance; the benefit to counties and the state of having vehicles which are taxed and tagged through regular channels; the cost of a state insurance plan vs. the insurance included in leasing costs; overhead costs associated with state ownership vs. overhead costs of leased vehicles; services provided by a lessor which could not be provided by state, or vice versa; interest on accumulation of funds when capital outlay not required for vehicle purchase; and any other associated issues.

Sincerely,

Richard G. Gannon  
Senator - 40th District

RGG:cb



A PROPOSAL FOR AN INTERIM STUDY ON THE ROLE OF  
SELECTED KANSAS PUBLIC UNIVERSITIES

BACKGROUND

By the 1990's there will be one-fifth fewer high school graduates, which means greater competition for a decreasing number of college candidates. Higher education costs will probably continue to climb as in the past decade when they rose faster than the consumer price index. Universities may have trouble attracting the best people to their faculties because of the decrease in faculty openings. Furthermore, the federal government will likely continue to reduce the flow of federal aid to students and support for university research.

Public state colleges, many of them former teachers colleges, now often labeled universities have been identified by the Carnegie Council on Higher Education as likely to absorb the bulk of enrollment decline in the next five to ten years. As these institutions struggle to maintain health and vitality, they can erode steadily in quality, in faculty morale, and in institutional purpose.

On the more optimistic side, new developments in computing promise to alter the educational process. University research and service will become more vital to the nation's public health, economic growth, security, and quality of life. Adults will be re-entering higher education in unprecedented numbers, thereby suggesting that some alteration of focus may be necessary.

Thus higher education faces a new situation which holds some novel threats and presents some fresh opportunities. Institutions cannot be allowed to drift; careful direction is an imperative.

As the resources in Kansas higher education are stretched further and further with enrollment declines and increased costs, institutional role definition grows increasingly important. That is particularly true for the Regents three regional universities, Emporia State University, Pittsburg State University and Fort Hays State University and Washburn University. Because of the limited scope of their programs, these institutions do not have the funding sources or the pool of potential students available to the three larger state universities.

In an effort to define the role of these institutions in that environment, the proposed study will examine the mission of each institution within the Kansas system of public higher education. What is the business of each institution? What is most central to it? How does it fulfill the needs of Kansas?

#### PURPOSE OF THE STUDY

The study will seek to 1) review and critique the role of each of the four institutions, 2) assess each institution's strengths and weaknesses in following that role, 3) identify environment related and other factors that restrict the institution's ability to fulfill its mission and 4) assess the institution's responsibility to the public.

Following this review of the four selected public institutions, the Legislature may wish to do a similar study involving the remaining Kansas public universities.

I N D E X

SENATE BILLS - 1985

BILL NO.	SUBJECT	DATE HEARD	COMMITTEE ACTION	ACTION THROUGH APRIL 27, 1985
10	Abolishing Federal Revenue Sharing Fund - Re Proposal No. 31	1-28-85	BP and Con-sent Cal.	Signed
28	Appropriations FY 1986, Legislature and related agencies	2-7-85	BPA	Signed
29	Appropriations FY 1986, Judicial Dept.	2-18-85	BPA	Signed
57	Appropriations FY 1986, Education from State General Fund	3-8-85	BNP	Killed
62	Lease of land on FHSU Campus	2-4-85 2-5-85 2-7-85	BPA	Signed
78	Appropriations FY 1986, KPERS and Department of Revenue	3-1-85	BPA	Signed
86	Appropriations FY 1986, General Government	3-11-85	BPA	Signed
87	Appropriations FY 1986, Agriculture	3-4-85 3-5-85	BPA	Signed - Line Item veto
88	Appropriations FY 1986, Education	3-7-85	BPA	Signed - Line Item veto
101	Multi-year appropriations for capital improvements	3-14-85	BPA	Signed
143	Charge of one-half tuition for spouse or child of faculty member at Regents institution	2-27-85 4-9-85	BNP	Killed
159	Purchase of retirement annuities; Board of Regents	2-27-85	BP	House W&M
160	Reduced-service program for faculty member of educational institutions under state board of regents	2-27-85	BPA	Killed in House Pensions Comm.
161	Supplemental Appropriations FY 1985	3-1-85 3-4-85 3-7-85 3-11-85 3-12-85 3-13-85 3-14-85	BPA	On Governor's desk
163	KP&F retirement system, relating to disability benefits (IN HB 2218)	4-4-85 4-9-85	BNP	Killed
166	Appropriations FY 1986, Regents Institutions	2-26, 2-27, 2-28, 3-5, 3-8, 3-13, 3-14	BPA	Signed - Line Item veto
174	Compensation of Kansas Adult Authority equal to district judges	2-14	BP	House W&M

INDEX TO SENATE BILLS, 1985 - Page 2

BILL NO.	SUBJECT	DATE HEARD	COMMITTEE ACTION	ACTION THROUGH APRIL 27, 1985
179	Certification of registered nurse anesthetists	3-8-85	Reported w/o Rec.	House PH&W
180	Quarterly payment of insurance premium tax			In committee
201	Individual income tax rates (Rereferred)			In committee
215	Judges' annuity computation for retirement			In committee
216	Establishment of legislative joint revenue review committee	2-21-85		In committee
217	Establishing joint legislative committee on revenue estimates and expenditures and fixing limitations on certain appropriations	2-21-85		In committee
226	Municipal utilities; protection of rate base for basic telephone service	3-8-85	Reported W/O Rec.	House CCI
254	Joint committee on revenue estimates and expenditures established	2-21-85		In committee
269	ABC to be under KP&F retirement system	4-4-85 4-9-85	BNP	Killed
273	Authorizing 24 hour a day licensed nursing personnel in adult care homes (Rereferred)	3-8-85	Reported W/O Rec.	Senate PH&W
288	Agricultural corporations, land acquired under qualified lease back with option to purchase agreements (Rereferred)	3-20-85	Reported W/O Rec.	Senate Agriculture
289	Uniform commercial code, protection of buyers of goods, removing "farm products" exception (Rereferred)	3-20-85	Reported W/O Rec.	Senate Agriculture
296	Placing limitations upon the construction, modification or establishment of hospitals (Rereferred)			In committee
303	Eliminating fees for services performed by division of architectural services	3-6-85 4-9-85	BPA	House W&M
304	Non-uniform clothing allowance for certain highway patrol troopers	3-6-85 4-9-85	BNP	Killed
334	Kansas State University Coliseum authorization	3-20-85	BPA	Signed
336	Public grain dealer licensing and regulation (Rereferred)	3-20-85	Reported W/O Rec.	Senate Agriculture
338	Payment of tuition grants and state scholarships to be made to institutions	3-20-85	BP	Signed
339	Creating a housing system at state educational institutions under the state board of regents	3-20-85	BP	Signed
340	Appointment of attorneys for the department of revenue	3-21-85	BPA	On Governor's desk

INDEX TO SENATE BILLS, 1985 - Page 3

BILL NO.	SUBJECT	DATE HEARD	COMMITTEE ACTION	ACTION THROUGH APRIL 27, 1985
344	Crime victims reparations board authorized to prorate payment of certain claims	3-21-85	BP	On Governor's desk
348	Disposition of moneys received by Kansas soldiers' home from U.S. veterans administration	3-20-85	BP	Signed
350	Increasing employer TIAA contributions for Board of Regents faculty	3-20-85	BPA	On Governor's desk
352	Assignment of claims of wage payments	3-20-85	BPA	House General Orders
353	Minority and women in small business	4-10-85		In committee
355	Increase of lobbyist registration fee	4-2-85 4-9-85	BNP	Killed
356	Certain elected state officers' election to remain members of KPERS (In HB 2218)	4-4-85 4-9-85	BNP	Killed
361	Creating animal disease control fee fund	4-4-85	BP	House W&M
362	Exemption from liability under tort claims act of persons engaged in post-graduate training programs approved by state board of regents	4-4-85 4-10-85	BPA	On Governor's desk
363	Assessment of costs for mediation and fact-finding services in public employer-employee relations	4-4-85	BNP	Killed
367	Modification of state financial aid to Washburn University			In committee
368	Authorizing purchase of certain insurance by KU, KUMC and university press of Kansas (Amended in Senate Committee to include <u>all</u> regents institutions)	4-3-85	BPA	On Governor's desk
370	Disposition of revenues from taxes on sales of alcoholic beverages by private clubs	4-9-85		In committee
371	Joint committee on state building construction, reorganization	4-2-85	Int. to COW	Signed
379	Special claims against the state	4-9-85	Int. to COW	On Governor's desk
383	On-the-job injury leave for certain members of the highway patrol	4-12-85	Introduced	On Governor's desk
392	Establishment of a work release center in Wyandotte County			In committee

I N D E X

HOUSE BILLS - 1985

BILL NO.	SUBJECT	COMMITTEE ACTION	ACTION THROUGH APRIL 27, 1985
2015	Copy of agency budget requests to legislative research department. Re Proposal No. 55	2-4-85 2-5-85 2-14-85 BP	Signed
2017	Post retirement benefit adjustments and retirement dividend payments for local school annuitants. Re Proposal No. 39. (In HB 2218)	4-4-85 4-9-85	In Committee
2027	Telecommunications services for state agencies, bidding exemption, disposition of charges. Re Proposal No. 49	2-14-85 BP	Signed
2032	State librarian; power to appoint student assistants	2-21-85 BP	Signed
2036	Appropriations FY 1986, Fee Agencies	3-12-85 BPA	Signed
2057	Appropriations FY 1986, KDOT and Highway Patrol	3-18-85 BPA	Signed
2087	Emergency Supplemental Appropriations, FY 1985	3-6-85 BPA	On Governor's desk
2088	Appropriations FY 1986, Public Safety Agencies	3-27-85 BPA	Signed
2102	Appropriations FY 1986, SRS, Aging, Health and Environment, Homestead Property Tax Refunds	3-25-85 BPA	Signed
2122	Securities for the deposit of public moneys	4-2-85 BPA	Signed
2126	Insurance for state data processing and telecommunications property	3-21-85 4-9-85	In Committee
2127	Payment of education expenses for state personnel	2-21-85 BPA	Signed
2128	Appropriations FY 1986, SRS institutions	3-22-85 BPA	On Governor's desk
2131	Certificate of participation financing for state agency purchases	2-12-85 BP	On Governor's desk
2132	State tax levies for institutions, accrual accounting procedures	2-21-85 BP	Signed
2134	Appropriations FY 1986, Department of Administration, Finance Council, Park and Resources, Fish and Game, KCC, and Historical Society	4-1-85 BPA	On Governor's desk
2154	Supplemental Appropriations FY 1985, various agencies	3-12, 3-18, 3-22, 3-25 2-27, 4-1 BPA	Signed
2159	Income tax credit for inventory property taxes (Rereferred)	4-10-85 Reported W/O Rec.	On Governor's desk
2165	Community college and municipal university finance, increase state aid and out-district tuition rates	4-10-85 4-12-85 BPA	Signed

INDEX TO HOUSE BILLS, 1985 - Page 2

BILL NO.	SUBJECT	DATE HEARD	COMMITTEE ACTION	ACTION THROUGH April 27, 1985
2174	Appropriations FY 1985, Larned state hospital, security fence for Jung Bldg.	2-14-85	BPA	Signed
2175	Governor's budget report, consensus revenue estimates, procedures and limitations.	3-21-85		In committee
2182	KPERS, optional death benefit plans (In HB 2218)	4-4-85 4-9-85	BNP	Killed
2218	KPERS, retirement benefit options (Amended to include several retirement bills)	4-4-85	BPA	On Governor's desk
2219	KP&F retirement system, retirement benefits of members' spouses (In HB 2218)	4-4-85 4-9-85	BNP	Killed
2220	KP&F, employer affiliation (Included in HB 2218)	4-4-85 4-9-85		In committee
2429	Corrections, powers & duties of Secretary	3-21-85	BP	Signed
2447	Board of healing arts, increase license renewal fee maximum	3-21-85	BPA	Signed
2474	Employment of seasonal highway construction employees	3-20-85		In committee
2500	KPERS, purchase of additional benefits by school employes (In HB 2218)	4-4-85 4-9-85	BNP	Killed
2510	Requiring financial organizations to provide information to secretary of SRS	4-2-85	BPA	Signed
2512	Cigarette tax rate increase	4-10-85	Reported W/O Rec.	Senate A&T
2529	Appropriations for FY 1985, state park and resources authority, irrigation well for Lake Meade state park and the state board of agriculture, emergency farm credit relief act.	3-6-85	BPA	Signed
2546	Employment security, period of disqualification, breach of duty and failure to apply for employment cases. (Rereferred)	4-8-85	Reported W/O Rec.	Senate LI&SB
2563	Allowances for official travel	4-10-85	BP	Signed
2566	Multiyear appropriations, capital improvements for certain state agencies	4-11-85	BP	Signed
2568	Issuance of refunding revenue bonds for certain institutions of higher education	4-10-85	BP	Signed
2577	SRS, form of budget requests and governor's budget recommendations therefor	4-24-85	BP	On Governor's desk
2586	Medical scholarship program, service commitment area selection lists	4-24-85	BP	On Governor's desk

INDEX TO HOUSE BILLS, 1985 - Page 3

BILL NO.	SUBJECT	DATE HEARD	COMMITTEE ACTION	ACTION THROUGH April 27, 1985
2597	Washburn University, authorizing increased tax levies relating to capital improvements, limitation	4-12-85	BP	On Governor's desk
2598	Validating certain examination and license fees charged by the abstracters' board of examiners	4-24-85	BP	On Governor's desk
2601	Removing limitation on compensation for appointees of commissioner of insurance	4-24-85	BP	On Governor's desk
2603	Grants-in-aid to local libraries; eligibility	4-24-85	BP	On Governor's desk
2607	Board of regents, optometry student agreements, practice commitments, repayment obligations	4-12-85	BP	On Governor's desk
2615	Salaries and compensation increases for certain state officers and employees, appropriations for FY 1986	4-13-85	BPA	On Governor's desk
2617	Appropriations FY 1986, Board of Regents	This was removed from SB 166 by House Ways and Means, and went directly to COW in the Senate.		On Governor's desk
2619	Omnibus Appropriations bill, FY 1985 and FY 1986	4-22, 4-23 4-24	BPA	On Governor's desk

HOUSE RESOLUTIONS

5014	State budget process; desirability of a separate legislatively developed budget	4-3-85		In committee
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