

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS

The meeting was called to order by Senator August "Gus" Bogina at  
Chairperson

11:00 a.m./p.m. on February 7, 1985 in room 123-S of the Capitol.

All members were present except:  
Senators Gannon and Winter, who were excused

Committee staff present:  
Research Department: Ed Ahrens, Robin Hunn  
Revisor's Office: Norman Furse  
Committee Office: Judy Bromich, Doris Fager

Conferees appearing before the committee:  
W. R. (Bill) Bachman, Director, Division of Legislative Administrative Services  
Arden K. Ensley, Revisor of Statutes  
Meredith Williams, Legislative Post Auditor  
Representative Robert H. Miller, Chairperson, Legislative Post Audit Committee  
Richard Ryan, Director, Legislative Research Department  
Ben Barrett, Associate Director, Legislative Research Department  
Ed Ahrens, Chief Legislative Fiscal Analyst  
Robert Coldsnow, Legislative Counsel

SB 28 - Appropriations FY 1986, Legislative Agencies

Section 2 - Kansas Commission on Interstate Cooperation

Mr. Ensley explained the makeup of the Commission on Interstate Cooperation, whose budget analysis appears on page 1 of Attachment A. He noted that the bulk of the Commission's budget is for memberships in three national organizations. (See Attachment A).

Section 3 - Legislative Coordinating Council

Mr. Bachman briefly reviewed the operating budget summary for the Council. There were no questions from committee members.

Legislative Research Department

Mr. Ryan indicated that the Research Department has the same number of staff as in 1981. There were questions concerning replacement of staff members who resign for other employment. Mr. Ryan indicated there is an active file of people who have expressed interest in employment, but sometimes it is difficult to find people for specific jobs.

Office of Revisor of Statutes

Mr. Ensley reviewed the budget analysis for his department, and committee members were given opportunity to question him.

Legislative Educational Planning Committee

Mr. Ryan explained the budget for this committee. There were questions concerning the need for continuation of the committee. Mr. Ryan gave the background of the committee, stating that it was first called the 1202 Commission. The name was changed several years ago. It is the agency which would accept money from the Federal Government if it is again granted to states.

Senator Harder stated he feels the Educational Planning Committee is worth while. He explained that the committee is now getting into the technical field in its studies. They also meet with the Board of Regents for the purpose of attempting to eliminate certain programs on its campuses. In addition, the committee handled complaints from students concerning faculty members taking leave without telling students, and without providing a substitute. The Regents corrected the situation at the request of the committee.

Unless specifically noted, the individual remarks recorded herein have not been transcribed verbatim. Individual remarks as reported herein have not been submitted to the individuals appearing before the committee for editing or corrections.

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS,  
room 23-S, Statehouse, at 11:00 a.m./p.m./ on February 7, 1985

SB 28 - Continued

Section 4 - Legislature

Mr. Coldsnow explained that his budget is included in the budget of the Legislature, and is basically the same budget as in the current fiscal year.

Mr. Barrett said there are four items in the budget which show the most significant change: (1) an increase for interim committees over FY 1985, since it was an election year; (2) an increase in printing; (3) an increase in communications costs; and (4) a decrease because there will be no orientation session for new legislators next fall.

In answer to a question from Senator Bogina, Mr. Barrett said the contingency items are included each year, and normally are not needed. An example of an expenditure from the contingency fund was a contract a few years ago with Legis 50.

Responding to a question from Senator Harder, Mr. Barrett said there is no central management of the legislative budget. The Legislative Coordinating Council, Speaker of the House and President of the Senate all authorize expenditures. The accounting is done in Legislative Administrative Services and in Accounts and Reports.

Section 5 - Division of Post Audit

Mr. Williams noted that his division's request has been reduced since the figures were originally submitted. (See Attachments B and B-1)

There were numerous questions from committee members about computers. In connection with the micro-computers being installed in the Division, Mr. Williams said he had checked with DISC about what would best serve the Post Audit Division, and also received final approval from DISC. According to Mr. Williams, the Post Audit Division accesses different agencies. The Division is tied into the University of Kansas for large jobs; and with Univac and IBM. There is a terminal in the Post Audit Division. He added that the presently installed micro-computers will be compatible with IBM in March.

In answer to further questions, Mr. Williams said the reason the KU computer is needed for large jobs is that the IBM facility is not available during office hours.

Because of the reduction in his Division's request, Mr. Williams said the figure on Line 77 of SB 28 should be reduced to \$1,155,221.

Commenting on the substantial increase in rental expense for FY 1986, Mr. Williams said the present lease expires next March. A request has been made for consideration by the Legislative Coordinating Council to relocate the Post Audit Division offices in the capitol building.

Representative Miller indicated that he had nothing to add, since Mr. Williams had thoroughly explained the budget request.

Committee discussion on SB 28

It was noted that there are no re-appropriations for FY 1986 for under-spending in FY 1985. Mr. Ahrens said the budgets approved by the Legislative Coordinating Council assumed re-appropriations, but the bill as printed does not. He said that, historically, official hospitality has been authorized for the Commission on Interstate Cooperation; but the printed bill drops that item. He added that the Governor ordinarily recommends the legislative budget as requested.

Mr. Ahrens noted an additional item in the Legislative Coordinating Council budget, where 10 employees are shown. The Council-approved budget provided for health insurance for all ten people, even Page 2 of 3

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON WAYS AND MEANS,  
room 123-S, Statehouse, at 11:00 a.m./~~p.m.~~ on February 7, 1985

SB 28 - Continued

though there are presently only nine enrolled. The Governor removed funding for one person who chooses not to be enrolled this year. Mr. Ahrens suggested that person may want to take advantage of the Health insurance in FY 1986.

A conceptual motion was made by Senator Talkington to amend SB 28 by providing for reappropriation of unencumbered balances; by decreasing the appropriation for the Legislative Post Audit Division as noted in Attachment B (actual decrease \$90,166); by reinstating \$1,020 for health insurance for one additional employee of the Legislative Coordinating Council; and by reinstating official hospitality for the Commission on Interstate Cooperation. The motion was seconded by Senator Feleciano and carried by voice vote.

Motion was made by Senator Talkington and seconded by Senator Johnston to report SB 28 as amended favorably for passage. The motion carried by roll call vote.

SB 62 - Lease of Land on FHSU Campus

A balloon of SB 62 was distributed by Mr. Furse, who had prepared amendments in accordance with suggestions at a previous meeting. (Attachment D)

Motion was made by Senator Gaines and seconded by Senator Johnston to amend SB 62 as noted in Attachment D. The motion carried by voice vote.

Motion was made by Senator Gaines and seconded by Senator Harder to report SB 62 as amended favorably for passage. The motion carried by roll call vote.

The meeting was adjourned by the Chairman.



COMMISSION ON INTERSTATE COOPERATION

Budget Page No. 1-31  
Approp. Bill Sec. 2

<u>Expenditure Summary</u>	<u>Agency Est. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>
State Operations (State General Fund)	\$ 141,611	\$ 141,611	\$ 148,195	\$ 148,195
Percentage Change	3.5%	3.5%	4.6%	4.6%
F.T.E. Positions	—	—	—	—

Part One: Operating Budget Summary

<u>Item</u>	<u>Governor's Recommendation</u>
<u>Fiscal Year 1985 Revised Estimate</u>	
1. <u>Summary.</u> The Commission's revised FY 1985 request is \$2,450 less than the expenditures approved by the 1984 Legislature. The net reduction is the result of adjustments to several expenditure items. The increase in compensation of legislative members from \$47 to \$49 per day, effective for the entire fiscal year, is more than offset by revising the total estimated days of compensation from 212 to 169. Actual dues for the Uniform Law Commissioners are \$200 more than had been estimated.	1. The Governor concurs with the agency's revised FY 1985 estimate.
<u>Fiscal Year 1986 Budget Analysis</u>	
1. <u>Summary.</u> The Agency request for FY 1986 finances Kansas participation in three national organizations and compensation and travel for Commission members and members of the Advisory Committee on Uniform State Laws. Staff services are provided by the Office of the Revisor of Statutes.	1. The Governor concurs with the FY 1986 expenditure request.
2. <u>Compensation and Travel Expenses.</u> The FY 1986 request includes \$41,150 for travel expenses. Compensation during FY 1986 is budgeted at \$10,250. This level of compensation allows 173 days of legislative activity and 32 days of activity for the Uniform Law Commissioners.	2. The Governor concurs with the agency request.
3. <u>Memberships.</u> The FY 1986 request includes \$96,595 for memberships in three national organizations. The request is based upon memberships in the Council of State Governments (\$43,200), National Conference of State Legislatures (\$46,695), and Conference of Commissioners on Uniform State Laws (\$6,700).	3. The Governor concurs with the agency request.

LEGISLATIVE COORDINATING COUNCIL

Budget Page No. 1-33  
 Approp. Bill Sec. 3

<u>Expenditure Summary</u>	<u>Agency Est. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>
State Operations (State General Fund)	\$ 242,283	\$ 242,283	\$ 241,978	\$ 240,958
Percentage Change	15.5%	15.5%	(0.1)%	(0.5)%
F.T.E. Positions	10.0	10.0	10.0	10.0

Part One: Operating Budget Summary

<u>Item</u>	<u>Governor's Recommendation</u>
<u>Fiscal Year 1985 Revised Estimate</u>	
1. <u>Summary.</u> The FY 1985 revised Legislative Coordinating Council (LCC) estimate is \$1,171 less than the budget approved by the 1984 Legislature.	1. The Governor concurs with the Council's revised FY 1985 estimate.
<u>Fiscal Year 1986 Budget Analysis</u>	
1. <u>Summary.</u> The FY 1986 request of the LCC would finance expenditures for Council operations of \$14,203 and Administrative Services expenditures of \$227,775. The request includes minor technical adjustments made subsequent to its transmittal.	1. The Governor concurs with the Council's FY 1986 request, except for the deletion of \$1,020 for health insurance.
2. <u>Council Operations.</u> The FY 1985 request for Council operations provides \$4,438 for payment of compensation and \$9,765 for travel and subsistence. This request reflects a \$49 per diem compensation rate and assumes full attendance at 12 meetings of the seven-member Council.	2. The Governor concurs with the Council's request.
3. <u>Legislative Administrative Services.</u> Salaries and travel expenses for the ten Administrative Services employees are included within the LCC budget, although nearly all other operating expenses related to those employees are paid from the Legislature's budget. The FY 1986 request includes \$225,755 for salaries and benefits and \$2,000 for travel. (Staff Note: Administrative Services employees are in the unclassified service; however, their salaries are assigned to ranges on the state classified pay plan. In accordance with instructions from the LCC, no salary increases are budgeted for employees of the Council.)	3. The Governor concurs with the Council's request, except for the deletion of \$1,020 for the health insurance premium for one position. (Staff Note: Of the agency's currently authorized staff of 10 F.T.E. positions, one incumbent has chosen not to enroll in the state health insurance group.)
4. <u>Appropriations.</u> Throughout the budget requests approved by the Legislative Coordinating Council for most agencies of the Legislative Branch, the traditional legislative practice of reappropriating unspent balances in the current year has been followed.	4. The detailed budget recommendations of the Governor, as posted by the Division of the Budget, assume that all current year unspent balances would be lapsed by the 1985 Session appropriation bill.

## LEGISLATIVE RESEARCH DEPARTMENT

Budget Page No. 1-39  
 Approp. Bill Sec. 3

<u>Expenditure Summary</u>	<u>Agency Est. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>
State Operations (State General Fund)	\$ 1,306,999	\$ 1,306,999	\$ 1,346,390	\$ 1,346,390
Percentage Change	13.8%	13.8%	3.0%	3.0%
F.T.E. Positions	33.5	35.0	34.7	35.0

Part One: Operating Budget Summary

<u>Item</u>	<u>Governor's Recommendation</u>
<u>Fiscal Year 1985 Revised Estimate</u>	
1. <u>Summary.</u> The agency's revised FY 1985 estimate is \$59,777 below the budget authorized by the 1984 Legislature. The reduction is in salary expenses and results from staff turnover and delay in filling two vacant positions for general research. Authorized positions total 35, but the turnover and partial year vacancies result in estimated F.T.E. positions of 33.5 for the year.	1. The Governor concurs with the agency's revised estimate for FY 1985. The recommendation reports the full authorized staff of 35.0.
<u>Fiscal Year 1986 Budget Analysis</u>	
1. <u>Summary.</u> The Research Department's FY 1986 request is based upon continuation of 35.0 authorized positions, but one fiscal analyst is presently filled at three-quarters time. Three positions are in general administration, 15 are assigned to general research, 9.75 are in fiscal research, and 7 provide clerical support. Three of the general research positions have combined research/fiscal assignments. The total expenditure estimate of \$1,346,390 excludes a requested \$15,000 reserve for contingencies which may be expended only upon approval of the LCC.	1. The Governor concurs with the agency's request for FY 1986. The recommendation reports the full authorized staff of 35.0.
2. <u>Salary and Wage Expenditures.</u> The FY 1986 salary and wage request is \$1,237,690. All personnel employed by the Research Department are unclassified; however, position titles in the Research Department are typically assigned to salary ranges of the state classified pay plan. In accordance with instructions from the LCC, this budget includes no funds to finance FY 1986 salary increases for agency employees.	2. The Governor concurs with the agency request.
3. <u>Other Operating Expenditures.</u> The agency's FY 1986 request for other operating expenditures is \$108,700, a 14.7 percent increase (\$13,900) over the revised FY 1985 estimate. Major items of increase are in communications (\$7,500), data preparation equipment and software (\$3,400), and travel (\$1,000).	3. The Governor concurs with the agency request.

REVISOR OF STATUTES

Budget Page No. 1-43  
 Approp. Bill Sec. 3

<u>Expenditure Summary</u>	<u>Agency Est. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>
State Operations:				
All Funds	\$ 1,593,248	\$ 1,593,248	\$ 1,643,744	\$ 1,640,109
State General Fund	1,584,188	1,584,188	1,643,744	1,640,109
Percentage Change:				
All Funds	18.2%	18.2%	3.2%	2.9%
State General Fund	18.3	18.3	3.8	3.5
F.T.E. Positions	27.1	27.1	28.3	28.3

Part One: Operating Budget Summary

<u>Item</u>	<u>Governor's Recommendation</u>
<u>Fiscal Year 1985 Revised Estimate</u>	
1. <u>Summary.</u> The FY 1985 revised estimate of \$1,593,248 is \$38,959 more than the budget approved by the 1984 Legislature. Increases in estimated printing costs (\$26,374) and computer services (\$53,690) are partly offset by reduced salary expenditures as the result of position turnover and vacancies. The net increase in the budget is financed by using a portion of the reappropriated balanced resulting from underexpenditures of FY 1984 authorizations.	1. The Governor concurs with the agency's revised estimate for FY 1985.
<u>Fiscal Year 1986 Budget Analysis</u>	
1. <u>Summary.</u> The FY 1986 budget request totals \$1,643,744 which would be financed from the State General Fund. No expenditures are estimated to be made from resources of the Computer Information Services Fund to which are credited computer charges to the Judicial Branch. Expenditures and receipts for the Services Fund were \$9,060 in FY 1984 and identical amounts are estimated for FY 1985. Major expenditure purposes are salaries, printing, and computer services. The FY 1986 request contains 28.3 F.T.E. positions, plus seasonal and temporary help.	1. The Governor concurs with the agency's FY 1986 request, except for a reduction in employment insurance expenditures on the basis of a lower rate that was certified subsequent to issuance of instructions by the Division of the Budget.
2. <u>Printing.</u> The FY 1986 request for printing totals \$453,950, an increase of \$65,376, or 16.6 percent to the FY 1985 estimate. Included is the cost of republishing Volumes 5 and 5A of the Kansas Statutes Annotated (K.S.A.), as well as supplements for K.S.A. and Kansas Administrative Regulations (K.A.R.) and the Amendments and Repealers Bulletin. The printing request also reflects a 15 percent increase in printing cost rates and \$15,000 for contingency reprinting of K.S.A. supplements.	2. The Governor concurs with the agency request.



Item	Governor's Recommendation
<p>3. <u>Staffing.</u> The FY 1986 request of \$918,928 and 28.3 F.T.E. positions includes the Revisor and 9.5 other attorneys, 2 computer specialists, 10 clerical and support positions, 2 publication assistants, and 3.8 F.T.E. proof-readers and law clerks. In addition, \$35,000 (exclusive of benefits) is requested for seasonal and temporary help. (Staff Note: All departmental staff are unclassified; however, salary levels for all positions other than the Revisor and First Assistant Revisor are assigned to salary ranges under the state civil service salary schedule. In accordance with instructions from the LCC, this budget contains no financing of salary increases for the agency's personnel in FY 1986. The rate for unemployment benefits has been revised downward from that used in calculating the agency request.)</p>	<p>3. The Governor concurs with the agency request, except for a reduction of \$3,635 in unemployment insurance for the reason cited in item 1, above.</p>
<p>4. <u>Legislative Computer Systems.</u> Computing services expenditures, other than salaries, are estimated to be \$227,916 in FY 1986, a decrease of \$40,252 to the FY 1985 estimate. The FY 1985 computing services estimate includes one-time equipment costs, principally for the replacement of obsolete equipment used in the House of Representatives to transfer electronic roll call data to the state printing plant.</p>	<p>4. The Governor concurs with the agency request.</p>

LEGISLATIVE EDUCATIONAL PLANNING COMMITTEE

Budget Page No. 1-37  
 Approp. Bill Sec. 3

<u>Expenditure Summary</u>	<u>Agency Est. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>
State Operations:				
All Funds	\$ 52,599	\$ 52,599	\$ 47,540	\$ 47,540
State General Fund	50,147	50,147	47,540	47,540
Percentage Change:				
All Funds	42.9%	42.9%	(9.6)%	(9.6)%
State General Fund	56.6	56.6	(5.2)	(5.2)
F.T.E. Positions	—	—	—	—

Part One: Operating Budget Summary

<u>Item</u>	<u>Governor's Recommendation</u>
<u>Fiscal Year 1985 Revised Estimate</u>	
1. <u>Summary.</u> The FY 1985 revised agency estimate is \$2,452 more than the budget approved by the 1984 Legislature. The increase is entirely due to final expenditures from a federal grant from the National Institute of Education through the National Conference of State Legislatures. The grant was made for assessing high technology programs offered by postsecondary institutions in Kansas. Within the General Fund amount approved by the 1984 Legislature, \$7,239 is the estimated cost of acquiring a microcomputer, printer, and software for the Committee's data processing applications.	1. The Governor concurs with the agency's revised estimate for FY 1985.
<u>Fiscal Year 1986 Budget Analysis</u>	
1. <u>Summary.</u> The FY 1986 request is \$47,540 all to be financed from the State General Fund.	1. The Governor concurs with the agency's request for FY 1986.
2. <u>Salaries and Wages.</u> Requested salary costs for FY 1986 total \$12,721, which includes \$5,114 for a part-time data entry position and \$7,607 of compensation for member legislators. Other staff services required for Committee operations are provided by the Legislative Research Department and the Revisor of Statutes Office.	2. The Governor concurs with the agency's request.
3. <u>Other Operating Expenditures.</u> Requested FY 1986 non-salary expenses total \$34,819. Principal items of expense are \$15,400 for travel, \$6,378 for fees for services, \$2,530 for communications, and \$3,874 for printing the Committee's various publications of educational statistics. Other expense items total \$6,537.	3. The Governor concurs with the agency's request.

LEGISLATURE

Budget Page No. 1-41  
 Approp. Bill Sec. 4

<u>Expenditure Summary</u>	<u>Agency Est. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>
State Operations (State General Fund)	\$ 6,063,108	\$ 6,063,108	\$ 6,276,717	\$ 6,276,717
Percentage Change	14.9%	14.9%	3.5%	3.5%
F.T.E. Positions	-	-	-	-

Part One: Operating Budget Summary

<u>Item</u>	<u>Governor's Recommendation</u>
<u>Fiscal Year 1985 Revised Estimate</u>	
1. <u>Summary.</u> The Legislature's estimated FY 1985 expenditures are unchanged from the budget approved by the 1984 Legislature.	1. The Governor concurs with the Legislature's estimate for FY 1985.
<u>Fiscal Year 1986 Budget Analysis</u>	
1. <u>Summary.</u> The FY 1986 request is an increase of \$213,609, or 3.5 percent, over the FY 1985 estimate. Expenditures for salaries are estimated to increase by \$35,591. Expenditures other than for salaries are estimated to increase by \$178,013. The significant items of increase in the total FY 1986 expenditures are \$95,299 for interim expenses (\$42,656 for salaries of legislators and unclassified staff, and \$52,643 for travel and subsistence); \$93,980 for printing costs (increased printing cost rates), and \$43,775 for communications. (Staff Note: In accordance with instructions from the LCC, the FY 1986 budget does not contain financing of salary increases for legislative staff.)	1. The Governor concurs with the Legislature's request for FY 1986.
2. <u>Capital Outlay.</u> The FY 1986 request includes \$120,250 for items of furniture, fixtures, and equipment. This would be utilized for continued improvements to equipment and fixtures in legislative areas of the statehouse. The amount is unchanged from the FY 1985 estimate.	2. The Governor concurs with the Legislature's request.
3. <u>Compensation.</u> The FY 1986 request is based upon compensation of \$49 per day for legislators. K.S.A. 46-137a, as amended, provides that legislative compensation is to be increased at the same overall percentage as increases in the steps of the Kansas Civil Service pay plan.	3. The Governor concurs with the Legislature's request.

Legislature

<u>Item</u>	<u>Governor's Recommendation</u>
4. <u>Contingency Items.</u> The FY 1986 request contains two contingency items which total \$60,000. Those items are \$30,000 for a repair, maintenance, and upkeep contingency and \$30,000 for special expenses authorized by the LCC.	4. The Governor concurs with the Legislature's request.
5. <u>Claims.</u> In accordance with past LCC practices, claims are not estimated in advance. Thus, cost estimates for FY 1985 and FY 1986 include no amounts for claims pending action of the 1985 Session.	5. The Governor concurs with the practice of not estimating claims expenditures in advance of formal action.

Part Two: Other Information

Expenditures by Activity. The following table reflects expenditures by activities within the Legislature's budget.

<u>Activity</u>	<u>Estimated FY 1985</u>	<u>Requested FY 1986</u>
Senate	\$1,136,583	\$1,185,860
House	2,321,725	2,288,294
Joint Expenditures	1,257,086	1,391,264
Interim Expenses	1,211,501	1,275,365
Repair and Maintenance Contingency	30,000	30,000
Special Expenses — Authorized by LCC	30,000	30,000
Legislative Counsel	76,213	75,934
TOTAL	<u>\$6,063,108</u>	<u>\$6,275,717</u>

LEGISLATIVE DIVISION OF POST AUDIT

Budget Page No. 1-35  
 Approp. Bill Sec. 5

<u>Expenditure Summary</u>	<u>Agency Est. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>
State Operations:				
All Funds	\$ 1,167,651	\$ 1,167,651	\$ 1,318,175	\$ 1,316,356
State General Fund	1,108,421	1,108,421	1,247,206	1,245,387
Percentage Change:				
All Funds	(.5)%	(.5)%	12.9%	12.7%
State General Fund	1.4	1.4	12.5	12.4
F.T.E. Positions	19.0	19.0	19.0	19.0

Part One: Operating Budget Summary

<u>Item</u>	<u>Governor's Recommendation</u>
<u>Fiscal Year 1985 Revised Estimate</u>	
1. <u>Summary.</u> The revised FY 1985 estimate is \$94,800 less than the amount approved by the 1984 Legislature. Of the reduction, \$34,855 is in expenditures financed from the State General Fund and \$9,945 is in expenditures financed from the Federal Audit Services Fund. Estimated expenditures for financial compliance audit contracts are \$140,288 less than the estimate presented to the 1984 Legislature. Of that reduction, \$122,522 is in State General Fund expenditures.	1. The Governor concurs with the revised agency estimate for FY 1985.
<u>Fiscal Year 1986 Budget Analysis</u>	
1. <u>Summary.</u> The FY 1986 request includes continuation of the agency's revised staffing level of 19.0 F.T.E. positions. The budget request includes \$466,250 for financial compliance audit contracts. Total requested expenditures would be financed by \$1,247,206 from the State General Fund and \$70,969 from the Federal Audit Services Fund.	1. The Governor concurs with the agency FY 1986 request, except for adjusting unemployment insurance expenditures to reflect a lower rate certified subsequent to issuance of instructions by the Division of the Budget and adjustment of other salary benefits.
2. <u>Staffing.</u> The agency's staffing complement includes 19 F.T.E. positions assigned as follows: 2 to financial and compliance auditing; 13 to performance auditing; and 4 to general administration and clerical. (Staff Note: Beginning in FY 1985, positions other than the Legislative Post Auditor have been assigned to salary ranges of the state classified pay plan by the Legislative Post Audit Committee. The FY 1986 budget request provides no amount for any future revision of the state pay plan. The actual unemployment insurance rate is lower than the rate used by the agency.)	2. The agency concurs with the agency request, except for an adjustment of \$1,819 based on a lower unemployment insurance rate and other salary benefit adjustments.

Post Audit

Item	Governor's Recommendation
3. <u>Contractual Audit Services.</u> The FY 1986 request includes \$466,250 to finance contracted audit services. Of this amount, \$395,281 would be from the State General Fund and \$70,969 would be from the Federal Audit Services Fund. The revised FY 1985 estimate includes expenditures of \$239,612 for contractual audits, of which \$238,203 is from the State General Fund and \$51,409 from the federal Audit Services Fund. (Staff Note: Early in February of 1985 the agency will have identified actual expenditure needs for the FY 1986 regularly scheduled financial audits of state agencies.)	3. The Governor concurs with the agency request for contractual audit services.
4. <u>Committee Activity.</u> Compensation and travel expenditures for the ten-member Legislative Post Audit Committee are included in this budget. The FY 1986 request includes \$3,679 for legislative per diem compensation, an amount which would finance approximately eight Committee meetings. (Staff Note: Budgeting for meetings of the Committee is made difficult because its meetings are frequently held in conjunction with other legislative committee meetings. Consequently, not all meetings of the Post Audit Committee are actually charged to this budget.)	4. The Governor concurs with the agency request.
5. <u>Microcomputers.</u> The Division has budgeted the acquisition of eight microcomputers in FY 1985 and ten more in FY 1986. The eight FY 1985 units are to be the portable type and are estimated to cost a total of \$25,100 plus \$1,800 for software. The ten units for FY 1986 are regular desk type. Their lower unit price results in a total cost of \$26,300 plus \$600 for software. Estimated costs for maintenance agreements for the new equipment total \$2,000 in FY 1985 and \$6,000 in FY 1986.	5. The Governor concurs with the agency request for microcomputer acquisitions.
6. <u>Office Rentals.</u> The agency is currently renting 5,720 square feet of privately-owned office space at \$6.50 per square foot plus a utility surcharge which is estimated to be \$5,320 in FY 1985. The FY 1986 budget is based upon continuing the present lease for the first nine months of the year. For the last three months, the agency budgets its current amount of space at the \$11 per square foot rate projected by the Division of the Budget as being the FY 1986 rate for state-owned office space.	6. The Governor concurs with the agency estimate for office space.

February 7, 1985

B 2-7

LEGISLATIVE DIVISION OF POST AUDIT

Summary of Expenditures

	<u>Fiscal Year 1984 Actual Expenditures</u>	<u>Fiscal Year 1985 Budgeted Expenditures</u>	<u>Fiscal Year 1985 Estimated Expenditures</u>	<u>Fiscal Year 1986 Requested Expenditures</u>
<b>General Fund</b>				
Salaries & Wages	\$ 668,764	\$ 694,651	\$ 694,651	\$ 660,140
Other Operating Expenditures:				
Contractual Services	420,880	490,625	380,520	461,506
Commodities	5,445	6,750	5,850	6,175
Capital Outlay	<u>845</u>	<u>1,250</u>	<u>27,400</u>	<u>27,400</u>
General Fund Subtotal	\$1,095,934	\$1,193,276	\$1,108,421	\$1,155,221
<b>Federal Audit Services Fund</b>				
Other Operating Expenditures:				
Contractual Services	\$ 57,681	\$ 69,175	\$ 51,409	\$ 56,138
Refunds	<u>19,407</u>	<u>-0-</u>	<u>7,821</u>	<u>-0-</u>
FASF Subtotal	\$ 77,088	\$ 69,175	\$ 59,230	\$ 56,138
Total	<u>\$1,173,022</u>	<u>\$1,262,451</u>	<u>\$1,167,651</u>	<u>\$1,211,359</u>
<b>Financial-Compliance Audit Contracts</b>				
General Fund	\$ 278,890	\$ 360,725	\$ 238,203	\$ 305,115
Federal Audit Services Fund	<u>57,681</u>	<u>69,175</u>	<u>51,409</u>	<u>56,138</u>
Total	<u>\$ 336,571</u>	<u>\$ 429,900</u>	<u>\$ 289,612</u>	<u>\$ 361,253</u>

# STATE OF KANSAS

5028

ROBERT H. MILLER  
HOUSE OF REPRESENTATIVES  
Sumner County



TOPEKA

HOUSE OF  
REPRESENTATIVES

COMMITTEE ASSIGNMENTS  
CHAIRMAN: FEDERAL AND STATE AFFAIRS  
CHAIRMAN: JOINT LEGISLATIVE POST AUDIT  
CHAIRMAN: CONTRACT AUDIT COMMITTEE  
MEMBER: PENSIONS, INVESTMENTS AND  
BENEFITS  
RULES AND JOURNAL  
NATIONAL CONFERENCE OF STATE  
LEGISLATURES COMMITTEE ON  
NATURAL RESOURCES AND  
ENVIRONMENT

February 6, 1985

Senator August Bogina, Jr., Chairperson  
Senate Ways and Means Committee  
Room 123-S, Statehouse  
Topeka, Kansas 66612

Dear Senator Bogina:

Under the provisions of the Legislative Post Audit Act, the Legislative Post Audit Committee has approved a financial and compliance audit schedule that calls for audits of 38 State agencies during fiscal year 1986. The Committee has further directed that 33 of these audits be performed by certified public accounting firms under contract with the Legislative Division of Post Audit. The statutory Contract Audit Committee, through a bid process, is responsible for selecting a certified public accounting firm for each of these audit engagements.

The Contract Audit Committee, at its meeting earlier today, awarded the final six contracts for audit services to be rendered in fiscal year 1986. The Committee has directed the Legislative Post Auditor to enter into a total of 23 contracts with 7 certified public accounting firms for the fiscal year 1986 audits of the 33 State agencies. The cost of this fiscal year 1986 audit work totals \$361,253.

The original budget request of the Legislative Division of Post Audit, as approved by the Legislative Post Audit Committee, contains an estimate of \$466,250 for the fiscal year 1986 audit contracts. Therefore, I respectfully request that the Division's budget request for fiscal year 1986 be reduced by \$104,997. Of this amount, \$90,106 represents a reduction in the Division's General Fund request. The remaining \$14,831 represents a reduction in the Division's Federal Audit Services Fund request.

Sincerely,

*B Miller*

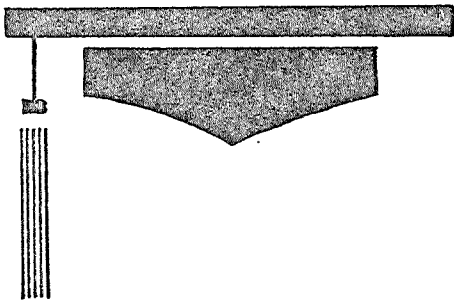
Robert H. Miller, Chairperson  
Legislative Post Audit Committee

RHM:caa

cc: Members, Legislative Post Audit Committee  
Ed Ahrens, Legislative Research Department

B-1 2-7





RECEIVED FEB 6 1985

## KANSAS BOARD OF REGENTS

Suite 609 Capitol Tower Eighth and Harrison  
Topeka, Kansas 66603 Telephone (913) 296-3421

February 4, 1985

The Honorable August Bogina  
Senator, State of Kansas  
123-S, State Capitol  
Topeka, Kansas 66612

RE: Senate Bill 62

Dear Senator Bogina:

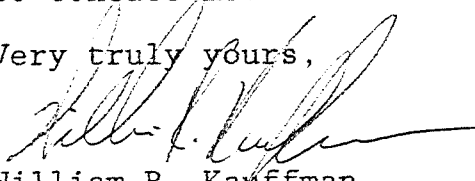
On behalf of the Board of Regents and Fort Hays State University, I am writing to indicate our support of Senate Bill 62, which if enacted, would permit the expansion of the Early Childhood Development Center on the campus of Fort Hays State University.

The original authorization to locate the facility on the campus of Fort Hays State University was justified based upon the laboratory setting that would be provided for certain program offerings for students at FHSU. President Tomanek has assured me that this benefit has been realized and that both the Center and the University find the existing arrangement to be mutually beneficial.

I concur with the question you raised during the course of the committee's consideration of this bill with respect to the possibility of the lease term being different for different parts of the building. I would therefore recommend that an amendment be inserted at the end of line 80 and in line 88 after "40 years" to state "*or contemporaneous with the term of any existing lease entered into under the provisions of this section.*" Mr. Furse may have a better way to word it but the thought is to accomplish the objective of providing for the same lease term for all leases.

Should you or any member of the committee desire additional information concerning our position on Senate Bill 62, please do not hesitate to contact me.

Very truly yours,

  
William R. Kanffman  
General Counsel

cc: Senator Joseph Norvell  
President Gerald W. Tomanek  
Executive Director Koplik

SB62

SENATE BILL No. 62

By Senator Norvell

1-23

D 2-7

017 AN ACT concerning the Fort Hays military reservation; autho-  
018 rizing the lease of certain tracts of land on the campus of Fort  
019 Hays state university; amending K.S.A. 76-519 and repealing  
020 the existing section.

021 *Be it enacted by the Legislature of the State of Kansas:*

022 Section 1. K.S.A. 76-519 is hereby amended to read as fol-  
023 lows: 76-519. (a) As used in this section, "center" means the  
024 Hays day care center for exceptional children incorporated, or its  
025 successor *the early childhood development center, incor-*  
026 *porated, or any successor thereof.*

027 (b) The state of Kansas is hereby authorized to lease a ~~tract~~  
028 *one or more tracts* of land situated on the campus of Fort Hays  
029 state university on the Fort Hays military reservation to the  
030 center for the purpose of the erection of a day care building or  
031 facility or for such other purposes as may be specified in ~~the any~~  
032 *lease entered into in accordance with this ~~aet~~ section, which ~~tract~~*  
033 *is tracts are* located ~~in said city~~ in Ellis county, Kansas, in what is  
034 officially known as Fort Hays state university, and which ~~tract is~~  
035 *tracts are* described as follows:

0036 (1) *Tract No. 1.* Commencing at the Southeast corner of the  
0037 Northeast quarter (NE 1/4) of section 5, township 14 South, range  
0038 18 West; thence North along the east line of said section 5, on an  
0039 assumed bearing of N 1° 24' 55" E, a distance of 375.67 feet;  
0040 thence on a bearing of N 71° 10' 10" W, a distance of 1,346.52  
0041 feet, to the point of beginning; thence on a bearing of N 44° 37'  
0042 27" W, a distance of 179.66 feet; thence on a bearing of N 41° 14'  
0043 53" E, a distance of 202.37 feet; thence on a bearing of S 48° 45'  
0044 07" E, a distance of 118.50 feet; thence on a curve to the right  
0045 having a radius of 224 feet and a terminal tangent bearing of

0008° 30' 07" E, an arc distance of 79.17 feet; thence on said  
 004. minimal tangent a distance of 53.94 feet; thence on a bearing of  
 0048 S 61° 29' 53" W, a distance of 194.84 feet to the point of begin-  
 0049 ning.

0050 (2) Tract No. 2. Commencing at the Southeast corner of the  
 0051 Northeast quarter of section five (SE Cor. of NE ¼ Sec. 5), in  
 0052 township 14 South, range 18 West of the Sixth prime meridian;  
 0053 thence North along the East line of said section five, on an  
 0054 assumed bearing of N 1° 24' 55" E, a distance of 375.67 feet;  
 0055 thence on a bearing of N 71° 10' 10" W, a distance of 1,346.52  
 0056 feet; thence on a bearing of N 44° 37' 27" W, a distance of 179.66  
 0057 feet to the point of beginning, said point being set by a previous  
 0058 survey dated December 8, 1977; thence continuing on a bearing  
 0059 of N 44° 37' 27" W, a distance of 77.20 feet; thence on a bearing  
 0060 of N 41° 14' 53" E, a distance of 196.81 feet; thence on a bearing  
 0061 of S 48° 45' 07" E, a distance of 77.00 feet; thence on a bearing of  
 0062 S 41° 14' 53" W, a distance of 202.37 feet to the point of  
 0063 beginning, said tract containing 0.353 acres more or less.

0064 (3) Tract No. 3. Commencing at the Southeast corner of the  
 0065 Northeast quarter of section five (SE Cor. of NE ¼ Sec. 5), in  
 0066 township 14 South, range 18 West of the Sixth prime meridian;  
 0067 thence North along the East line of said section five, on an  
 0068 assumed bearing of N 1° 24' 55" E, a distance of 375.67 feet;  
 0069 thence on a bearing of N 71° 10' 10" W, a distance of 1,346.52  
 0070 feet; thence on a bearing of N 61° 29' 53" E, a distance of 138.99  
 0071 feet to the point of beginning; thence continuing on a bearing of  
 0072 N 61° 29' 53" E, a distance of 48.00 feet; thence on a bearing of  
 0073 S 20° 53' 51" E, a distance of 32.50 feet; thence on a bearing of  
 0074 S 50° 30' 14" W, a distance of 35.00 feet; thence on a bearing of  
 0075 N 42° 00' 05" W, a distance of 40.00 feet to the point of begin-  
 0076 ning, said tract containing 0.034 acres more or less.

0077 (c) Each such lease shall be signed by the governor and the  
 0078 chairperson of the state board of regents, attested by the secre-  
 0079 tary of state and signed by the authorized representative of the  
 0080 center. The Each lease shall be for a period of forty (40) 40 years  
 0081 and shall be entered into with such terms and conditions as the  
 00 governor, the board of regents and the center shall agree to,

or contemporaneous with the term of any existing lease entered into under the provisions of this section
--

083 consistent with and subject to the other provisions of this section  
084 *Each* such lease shall require that the real estate so leased  
085 shall be maintained and operated by ~~said~~ *the* center at no cost to  
086 the state.

087 (d) ~~The~~ *Each* lease entered into pursuant to the provisions of  
088 this section shall be renewable at the end of ~~forty (40)~~ 40 years or  
089 may be deemed canceled at the instance of either of the parties  
090 thereto. Such lease shall be deemed canceled automatically,  
091 after notice thereof to the center, if any of the provisions of  
092 subsection (e) are violated. Upon the termination of ~~the~~ *any such*  
093 lease, all buildings and other improvements on the real estate  
094 *under such lease* shall become the property of the state of  
095 Kansas.

096 (e) In addition to the other provisions of this section, ~~the~~ *each*  
097 lease entered into pursuant to this section shall contain the  
098 following restrictions or limitations on the use of the land so  
099 leased:

0100 (1) All building or facility designs shall conform to existing  
0101 standards for state buildings;

0102 (2) final building or facility plans must be approved by the  
0103 division of architectural services and the state board of regents  
0104 prior to letting of contracts for construction of any such building;

0105 (3) the center shall be liable for any damage to any state-  
0106 owned property or injury to any person;

0107 (4) the center shall be made available at reasonable times for  
0108 students at Fort Hays state university enrolled in educational  
0109 programs designated by the university to observe and work with  
0110 persons enrolled or participating in programs in the center; *and*

0111 (5) the center shall reserve the right to sublease the facility  
0112 under the terms and conditions prescribed by the terms of the  
0113 lease and subject to approval by the state board of regents.

0114 Sec. 2. K.S.A. 76-519 is hereby repealed.

0115 Sec. 3. This act shall take effect and be in force from and  
0116 after its publication in the statute book.

(f) No child who resides in this state shall be denied admission to the center solely because the child resides in a county other than Ellis county.

Kansas register