

MINUTES OF THE House COMMITTEE ON Ways and Means

The meeting was called to order by Bill Bunten at  
Chairperson

1:30 ~~xxx~~ p.m. on Wednesday, February 27, 1985 in room 514-S of the Capitol.

All members were present except: Representatives Duncan and Ott (both excused)

Committee staff present: Gloria Timmer - Legislative Research  
Laura Howard - Legislative Research  
Jim Wilson - Revisor's Office  
Sharon Schwartz - Administrative Aide  
Nadine Young - Committee Secretary

Conferees appearing before the committee:  
Joe Snell, Kansas State Historical Society  
Others present (Attachment I)

Chairman Bunten called the meeting to order at 1:30 p.m.

Representative Fox was recognized and requested introduction of a bill relating to the granting of franchises for municipalities. (Attachment II). Representative Solbach moved the bill be introduced and Representative Rolfs seconded. Motion carried.

Chairman turned to final action on bills previously heard.

SB 47 -- an act concerning the state historical society; rescinding authority for admittance fees to state historic sites and property; abolishing the historic properties fee fund; amending K.S.A. 75-2701 and repealing the existing section.

Joe Snell appeared before the committee and read a statement on the position that the Historical Society has taken on the bill. (Attachment III). The fiscal impact for SB 47 is \$4,144. Representative Mainey moved that SB 47 be recommended favorable for passage. Representative Chronister seconded. The motion carried.

SB 62 -- an act concerning the Fort Hays military reservation; authorizing the lease of certain tracts of land on the campus of Fort Hays state university; amending K.S.A. 76-519 and repealing the existing section.

Representative Chronister moved that SB 62 be recommended favorable for passage. Seconded by Representative Mainey. Motion carried.

HB 2429 -- an act relating to the department of corrections; concerning certain powers and duties of the secretary; amending K.S.A. 75-5205 and repealing the existing section.

Representative Rolfs moved that HB 2429 be recommended favorable for passage and placed on the consent calendar. Seconded by Representative Wisdom. The motion carried.

HB 2447 -- an act concerning the state board of healing arts; relating to fees established and collected by the board; amending K.S.A. 65-2852 and repealing the existing section.

Representative Hamm moved that HB 2447 be recommended favorable for passage. Seconded by Representative Chronister. Motion carried.

HB 2391 -- an act concerning law enforcement training; relating to certain agreements with educational institutions; amending K.S.A. 75-3099 and repealing the existing section.

Representative Heinemann moved that HB 2391 be recommended favorable for passage and be placed on the consent calendar. Representative Rolfs seconded. Motion carried.

HB 2175 -- an act concerning the budget of expenditures of the state; relating to the budget report of the governor and consensus revenue estimates; amending K.S.A. 75-3721 and repealing the existing section.

Unless specifically noted, the individual remarks recorded herein have not been transcribed verbatim. Individual remarks as reported herein have not been submitted to the individuals appearing before the committee for editing or corrections.

CONTINUATION SHEET

MINUTES OF THE House COMMITTEE ON Ways and Means,  
 room 514-S, Statehouse, at 1:30 ~~xxx~~/p.m. on Wednesday, February 27, 1985

Representative Miller moved that HB 2175 be recommended favorable for passage, as amended. Seconded by Representative Rolfs. Motion carried.

Chairman turned to consideration of subcommittee reports on HB 2128, appropriations for SRS institutions and youth centers.

HOUSE MENTAL HEALTH HOSPITALS SYSTEMWIDE RECOMMENDATIONS

This report was presented by Representative Louis. (Attachment IV).  
There was discussion regarding Item 7, furniture replacement at the hospitals. It was stated that the dollar amount for each facility is somewhere in the area of \$75,000. Representative Luzzati reminded the committee that all furniture replacements are to be purchased from the Penitentiary factory. Representative Louis said he would suggest this to the building committee and request that the factory be considered.

LARNED STATE HOSPITAL FY 85 (Attachment V).

Representative Helgerson presented this section. Subcommittee made several adjustments in the Governor's recommendations, including reappropriation of moneys. FY 86 budget is based on these adjustments.

Representative Helgerson moved the subcommittee report be adopted. Seconded by Representative Louis. Motion carried.

LARNED STATE HOSPITAL FY 86 (Attachment VI)

Representative Helgerson presented this section, and being no questions, moved the subcommittee report be adopted. Representative Louis seconded. Motion carried.

OSAWATOMIE STATE HOSPITAL FY 85 (Attachment VII)

Representative King reported on this section and moved for adoption of the report. Seconded by Representative Louis. Motion carried.

OSAWATOMIE STATE HOSPITAL FY 86 (Attachment VIII)

Representative King reported on this section. There was considerable discussion regarding Item 2, relating to reclassification of employees. Representative Mainey objects to the present system of reclassification and moved that the \$10,380 deletion in Item 2 be re-inserted. Seconded by Representative Wisdom. Representative King objected to the motion, saying we would have to go back and do the same on all budgets. Chairman Bunten expressed opinion that approval and funding for reclassification, if we decide to do this, should be considered in the pay plan. Representative Shriver supported the motion. Representative Louis explained that the reclassification referred to in Item 2 applies to clerical people and subcommittee feels there is adequate savings here to fund them. Representative Miller suggested that someone from the Personnel Division instruct the committee on this matter, since there appears to be a varied story going around concerning reclassification.

Vote was taken on Representative Mainey's motion and division was called for. Vote was 8 for the motion, and 9 against. The motion failed.

Chairman asked if there were further discussion on the FY 86 report, to which Representative Shriver made a motion to cut their fee fund of \$199,000 by one-half. Representative Dyck seconded. Representative Louis commented that he was not sure if the Building Committee would approve additional money for furniture, and that perhaps the furniture would have to be funded out of the fee fund. Representative Shriver withdrew his motion, and Representative Dyck concurred.

A new motion was made to add a new item that would request the Senate to take a look at the fee fund balance and language be worded that would direct Senate's attention to the possibility of furniture purchase (Item 12 in the budget). Seconded by Representative Dyck. Motion carried.

Representative King moved that the FY 86 subcommittee report be adopted, as amended. Seconded by Representative Louis. Motion carried.

CONTINUATION SHEET

MINUTES OF THE House COMMITTEE ON Ways and Means,  
 room 514-S, Statehouse, at 1:30 ~~xxx~~p.m. on Wednesday, February 27, 1985

RAINBOW MENTAL HEALTH FACILITY (Attachment IX)

Representative Helgerson presented the FY 85 subcommittee report and moved it be adopted. Representative Louis seconded. Motion carried.

The FY 86 subcommittee report was also presented by Representative Helgerson, who then moved for adoption. Representative Louis seconded. Motion carried.

TOPEKA STATE HOSPITAL (Attachment X)

Representative Louis reported on this section and moved for adoption of the FY 85 subcommittee report. Seconded by Representative Helgerson. Motion carried. Representative Louis also reported on the FY 86 subcommittee report and moved it be adopted. Seconded by Representative King. Motion carried.

MENTAL RETARDATION INSTITUTIONS-SYSTEMWIDE RECOMMENDATIONS (ATTACHMENT XI)

Representative Shriver presented the report. After brief discussion, he moved the report be adopted. Seconded by Representative Dyck. Motion carried.

NORTON STATE HOSPITAL (Attachment XII)

Representative Shriver presented the subcommittee report for FY 85 and FY 86. Subcommittee made several adjustments in the Governor's recommendations for FY 86. Representative Shriver moved the report be adopted. Seconded by Representative Rolfs. Motion carried.

WINFIELD STATE HOSPITAL AND TRAINING CENTER (Attachment XIII)

Representative Shriver reported for FY 85, on which subcommittee concurs with the Governor's recommendations. Subcommittee made several adjustments in the FY 86 recommendations. Representative Miller questioned Item 2 -- if this was merely highlighting a point or is it actually a change. Representative Shriver replied that there is a budget amendment requested, but it has not come up yet. Item 2 does not make any changes. Representative Shriver moved the report be adopted and Representative Rolfs seconded. Motion carried.

KANSAS NEUROLOGICAL INSTITUTE (Attachment XIV)

Representative Shriver read the subcommittee's report for FY 85 and reported they concurred with the Governor's recommendations. He then moved for adoption of the report and Representative Rolfs seconded. Motion carried.

Representative Shriver also reported the FY 86 section, and being no discussion, moved for adoption of the report. Seconded by Representative Rolfs. Motion carried.

PARSONS STATE HOSPITAL AND TRAINING CENTER (Attachment XV)

Representative Shriver presented the subcommittee report for FY 85 and FY 86 and moved the reports be adopted. Seconded by Representative Miller. Motion carried.

YOUTH CENTER AT TOPEKA (Attachment XVI)

Representative Rolfs presented the FY 85 subcommittee report and moved for adoption. Seconded by Representative Fuller. Motion carried.

Representative Rolfs also presented the FY 86 subcommittee report and moved for adoption. Seconded by Representative Fuller. Motion carried.

YOUTH CENTER AT BELOIT (Attachment XVII)

The FY 85 subcommittee report was read by Representative Rolfs and he moved it be adopted. Representative Wisdom seconded. Motion carried.

Representative Rolfs presented the FY 86 subcommittee report and moved that it be adopted. Seconded by Representative Fuller. Motion carried.

YOUTH CENTER AT ATCHISON (Attachment XVIII)

The subcommittee report for FY 85 and FY 86 was presented by Representative Rolfs and he moved it be adopted. Seconded by Representative Wisdom. Motion carried.

CONTINUATION SHEET

MINUTES OF THE House COMMITTEE ON Ways and Means,  
 room 514-S, Statehouse, at 1:30 ~~xxx~~/p.m. on Wednesday, February 27, 1985.

DIVISION OF MENTAL HEALTH & RETARDATION SERVICES (Attachment XIX)

Representative Helgerson presented the subcommittee report for FY 85 and moved it be adopted. Seconded by Representative King. Motion carried.

Representatives Louis and King presented the FY 86 subcommittee report.

Representative Chronister questioned Item 6 regarding the Guardianship Assistance program. She asked when the study is expected to be completed by the Division. Staff reported they have just now started work on it. Dr. Harder commented that with regards to the guardianship and mental health legislation that has been passed during the last couple of years, and because of a pending lawsuit, it is now apparent SRS has to assure that those individuals in the institutions do not have guardians. He also said that SRS is just now starting on the task of locating guardians to see how many they can get from different resources. He indicated they would not have an accurate figure until next session.

Representative Helgerson presented a Minority Report for the Division of Mental Health & Retardation Services (Attachment XX). First part of the report refers to reduction of 649 funds. The minority report recommends an additional \$500,000 for 649 funds in addition to the subcommittee recommendation, which would provide for an increase of \$1,001,460 over the FY 85 level.

The second part of the report refers to his recommendation of a special purpose grant of \$200,000 from SGF to provide specialized community services for current residents of the institutions.

Representative Rolfs questioned the \$200,000 proposed grant. He stated that his subcommittee report, which we will hear tomorrow, includes \$300,000 for the same purpose and felt this was not necessary. Dr. Harder clarified this for the committee by saying the \$200,000 proposed in the Minority Report would add to the \$300,000 recommended by Mr. Rolfs' subcommittee, making for a total of \$500,000 to be used systemwide for mental health & retardation.

Representative King commented that the whole program should be better coordinated because we are coming from three different angles. Chairperson Chronister said the question needs to be decided one way so that we can make adjustments to our bill as turns out to be necessary.

After lengthy discussion regarding the pilot program to move individuals out of the institutions, Madam Chairman asked Representative Louis to make his motion. Representative Louis moved that the FY 86 subcommittee report be adopted. Representative King seconded.

Representative Helgerson moved that the Minority Report be adopted as an amendment to the regular subcommittee report. Representative Hamm seconded.

Representative Wisdom supported the motion to adopt the Minority Report. Representative Luzzati said she does not want to institute an additional tax levy, and that she does not support Representative Helgerson's amendment.

Representative Helgerson closed on his motion and Madam Chairperson asked for a vote. A division was called for and the votes were counted. The motion failed.

A vote was taken on Part 2 of the Minority Report and the motion failed.

Representative Rolfs moved that in future legislative sessions, that only one subcommittee be appointed to study both budgets. Representative Louis seconded. The motion carried.

Representative Louis moved that the subcommittee report, as amended, for FY 86 Division of Mental Health & Retardation be adopted. Representative Rolfs seconded. Motion carried.

Representative Fuller moved that HB 2128, as amended, be reported favorable for passage. Representative Dyck seconded. Motion carried.

Meeting adjourned at 4:40 p.m.

Date 2-27-85

Name	Address	Representing
Don Jernberg	2701 Randolph, Topeka	Topeka ARC
John C. Shesunski	150 W. 4th Suite 110 Newton	Ch. Assn of Rehab Fed
Gary T. Cook	370 Schilling Rd, Salina	KS Assoc. Rehab Fed
Luth Groves	Topeka	KCCG
Film Johnson	Topeka	KA Child Care Workers
Joseph W. Small	"	HISTORICAL SOCIETY
John Strickly	9 Manhattan	KAPS
Charles Stenerson	Topeka	SRS
Lila Paslay	Topeka	ARC/Kansas
Bob Clauson	Topeka	SRS
J. Schroeder	"	Budget Division
Paul Klotz	"	ASSOC. of CMHC's of KS
Robt. Harden	St. Off. Bldg.	SRS
Allen Whitfill	St Off Bldg	SRS
Carol Hancock	SRS	SRS
Bob Wood	Job Office	Job Office
Brent Glasgow	1111 W. 59th, Shawnee	ARC/KANSAS
Lynn Barclay	Topeka	KCSL

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HOUSE BILL NO. \_\_\_\_\_

By Representative Fox

AN ACT concerning municipalities; relating to the granting of franchises; amending K.S.A. 12-2001 and repealing the existing section.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 12-2001 is hereby amended to read as follows: 12-2001. (a) The governing body of any city may permit any person, firm or corporation to:

(1) Manufacture, sell and furnish artificial or natural gas light and heat; electric light, water, power or heat; or steam heat to the inhabitants;

(2) build street railways, to be operated over and along or under the streets and public grounds of such city;

(3) construct and operate telegraph and telephone lines;

(4) lay pipes, conduits, cables and all appliances necessary for the construction, operation of gas and electric-light or steam-heat plants;

(5) lay pipes, conduits, cables and all appliances necessary for the construction and operation of electric railways or bus companies;

(6) lay pipes for the operation of a water plant for the distribution or furnishing of water over, under and along the streets and alleys of such city; or

(7) use the streets in the carrying on of any business which is not prohibited by law.

(b) If the governing body of a city permits any activity specified in subsection (a), the granting of permission to engage in the activity shall be subject to the following:

(1) All contracts granting or giving any such original franchise, right or privilege, or extending or renewing or

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amending any existing grant, right, privilege or franchise, to engage in such an activity shall be made by ordinance, and not otherwise.

(2) No contract, grant, right, privilege or franchise to engage in such an activity, now existing or hereafter granted, shall be extended for any longer period of time than 20 years from the date of such grant or extension.

(3) No person, firm or corporation shall ever be granted any exclusive franchise, right or privilege whatever.

(4) The governing body of any city, at all times during the existence of any contract, grant, privilege or franchise to engage in such an activity, shall have the right by ordinance to fix a reasonable schedule of maximum rates to be charged such city and the inhabitants thereof for gas, light and heat, electric light, power or heat, steam heat or water; the rates of fare on any street railway or bus company; the rates of any telephone company; or the rates charged any such city, or the inhabitants thereof, by any person, firm or corporation operating under any other franchise under this act. The governing body shall at no time shall fix a rate which prohibits such person, firm or corporation from earning a reasonable rate upon the fair value of the property used and useful in such public service. In fixing and establishing such fair value, the value of such franchise, contract and privilege given and granted by the city to such person, firm or corporation shall not be taken into consideration in ascertaining the reasonableness of the rates to be charged to the inhabitants of such city.

(5) No such grant, right, privilege or franchise shall ever be made to any person, firm, corporation or association unless it provides for adequate compensation or consideration therefor to be paid to such city, and regardless of whether or not other or additional compensation is provided for such grantee shall pay annually such fixed charge as may be prescribed in the franchise ordinance. Such fixed charge may consist of a percentage of the gross receipts derived from the service permitted by the grant,

right, privilege or franchise from consumers or recipients of such service located within the corporate boundaries of such city, and, in case of public utilities or common carriers situated and operated wholly or principally within such city, or principally operated for the benefit of such city or its people, from consumers or recipients located in territory immediately adjoining such city and not within the boundaries of any other incorporated city; and in such case such city shall make and report to the governing body all such gross receipts once each month, or at such other intervals as stipulated in the franchise ordinance and pay into the treasury the amount due such city at the time the report is made. The governing body shall also have access to and the right to examine, at all reasonable times, all books, receipts, files, records and documents of any such grantee necessary to verify the correctness of such statement and to correct the same, if found to be erroneous. If such statement of gross receipts be is incorrect, then such payment shall be made upon such corrected statement.

Any provision for compensation or consideration, included in a franchise granted to a utility which is established on the basis of compensation or consideration paid by the utility under another franchise, is hereby declared to be contrary to the public policy of this state and shall be void and unenforceable.

(6) No such right, privilege or franchise shall ever be granted until the ordinance granting the same has been read in full at three regular meetings of the governing body. Immediately after the final passage, the ordinance shall be published in the official city paper once a week for two consecutive weeks. Such ordinance shall not take effect and be in force until after the expiration of 60 days from the date of its final passage. If, pending the passage of any such ordinance or during the time between its final passage and the expiration of 60 days before such ordinance takes effect, 20% of the qualified voters of such city voting for mayor, or in case no mayor is elected then the commissioner or council member



receiving the highest number of votes, at the last preceding city election present a petition to the governing body asking that the franchise ordinance be submitted for adoption to popular vote, the mayor of the city shall issue a proclamation calling a special election for that purpose. The proclamation calling such special election shall specifically state that such election is called for the adoption of the ordinance granting such franchise, and the ordinance shall be set out in full in the proclamation. The proclamation shall be published once each week for two consecutive weeks in the official city newspaper, and the last publication shall not be less than 30 days before the day upon which the special election is held. If, at the special election, the majority of votes cast shall be for the ordinance and the making of the grant, the ordinance shall thereupon become effective. If a majority of the votes cast at the special election are against the ordinance and the making of the grant, the ordinance shall not confer any rights, powers or privileges of any kind whatsoever upon the applicants therefor and shall be void.

All expense of publishing any ordinance adopted pursuant to this section shall be paid by the proposed grantee. If a sufficient petition is filed and an election is called for the adoption of any such ordinance, the applicants for the grant, right, privilege or franchise, upon receipt by the applicants of written notice that such petition has been filed and found sufficient and stating the amount necessary for the purpose, shall immediately deposit with the city treasurer in cash an amount sufficient to cover the entire expense of such election. The mayor shall not issue a proclamation calling such election until such money is deposited with the treasurer. Upon such failure to so deposit such money the ordinance shall be void.

(7) All contracts, grants, rights, privileges or franchises for the use of the streets and alleys of such city, not herein mentioned, shall be governed by all the provisions of this act, and all amendments, extensions or enlargements of any contract,

right, privilege or franchise previously granted to any person, firm or corporation for the use of the streets and alleys of such city shall be subject to all the conditions provided for in this act for the making of original grants and franchises. The provisions of this section shall not apply to railway companies for the purpose of reaching and affording railway connections and switch privileges to the owners or users of any industrial plants, or for the purpose of reaching and affording railway connections and switch privileges to any agency or institution of the state of Kansas.

Sec. 2. K.S.A. 12-2001 is hereby repealed.

Sec. 3. This act shall take effect and be in force from and after its publication in the statute book.

STATEMENT OF JOSEPH W. SNELL, EXECUTIVE DIRECTOR OF THE  
KANSAS STATE HISTORICAL SOCIETY BEFORE THE  
HOUSE COMMITTEE ON WAYS AND MEANS,  
FEBRUARY 27, 1985, IN RE SENATE BILL NO. 47.

Mr. Chairman and members of the Committee, ladies and gentlemen: In July 1983, the Kansas State Historical Society began charging an entry fee at Frontier (Fort Hays) Historical Park and the John Brown Cabin Historic site in Osawatomie at the request of the state legislature. The legislature asked that we choose two of the 18 state-owned Society administered sites and conduct an experimental program involving entry fees for two years. The Society was given the right to exempt certain persons including dues paying members of the Society, school groups, elderly persons, etc.

We chose Fort Hays and John Brown because they were the most visited and least visited sites and we thought this would give a good cross section of what an entry fee might do to the attendance at the other sites. After considerable thought we settled upon a fee of \$1.00 for adults and 50¢ for children. This was in line with what other states were charging at historic sites in their areas.

We are now in the fourth quarter of this two year trial period and there is no doubt that charging entry fees has lowered visitation at both sites. It has also increased collections. All site collections prior to 1984 were voluntary.

At Fort Hays total visitation in fiscal year 1983, the last year for which no entry fee was charged, was 28,819 persons. We received voluntary contributions of \$1,512 that year. In fiscal year 1984 visitation dropped to 18,406 or by 36%. Total collections for fiscal year 1984 were \$6,434. Visitation in fiscal year 1985 seems to be going up slightly but collections have gone down slightly.

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At John Brown Memorial Park fiscal 1983 visitation was 3,973. In 1984 it was 2,692, a drop of 32%. Total voluntary collections at John Brown in 1983 were \$221 while collections in 1984 were \$683. At John Brown visitation in 1985 appears to be increasing as are collections. On short term it is difficult to compare figures because of weather patterns and other external forces.

For further information, please see the attached chart showing visitation at both sites.

Administration of a fee program at the historic sites which we administer is difficult at best. At Fort Hays, for instance, some 40 acres not surrounded by fence may be entered from any direction. Because of the size of the staff at Fort Hays, we are not able to collect from all visitors who have obviously not paid. We thus rely to a great extent on the honor system.

At John Brown the situation is a little different in that the cabin is located within another structure. Our single attendant can block entry to anyone who does not pay.

At Fort Hays it is our chief curator's understanding that the fee has affected local residents more than visitors from out-of-state. It is his feeling that local residents who used to come back to Fort Hays time and time again, often bringing families and visitors from out of state, now do not return because they have paid once, they have seen the fort, and they do not want to pay again. At John Brown there is no discernable pattern change.

We at the State Historical Society can see the merits of both sides of this situation. I believe that charging fees for entry to state owned historic sites must be a state policy decision and I am pleased to see the issue is up for discussion before the legislature. It appears to me that we

must decide whether we want to promote an appreciation of Kansas history to more people at state expense or to fewer people at less state but more visitor expense.

I do have some personal concerns which I would like to share with you.

I am, by training and profession, an historian. Whenever I travel I visit as many historic sites as I can. Very seldom am I charged an entry fee to federally owned and operated historic sites, most of which are of outstanding significance to our history, but quite often I am asked to pay to visit almost insignificant state operated historic sites. As an out-of-state visitor this offends me, and many times I have turned around at the gate and not visited the site because I refused to pay even a small fee. It appeared to me that if the state were trying to promote an interest in its own history and its significance in the development of the American nation, then it should be willing to allow me, as a nonresident, free entry. If I pay an entry fee I consider that I am actually paying to be educated in the merits of (or "propagandized" by) the state in which I am visiting.

During my life I have traveled over the United States a great deal and from earliest days it has been readily apparent to me that Kansas does not enjoy an enviable reputation among residents of other states. In fact, when I was in the Army and stationed at Fort Monmouth, New Jersey, Kansas soldiers were extremely reluctant to admit from whence they came while Texans, Californians, Alaskans, and even New Yorkers proudly proclaimed their residence.

I know that Kansas has one of the most interesting histories of any of the states in the nation. Not only were we astraddle two great overland migration routes--the Oregon trail and the Santa Fe trail--and thus served as

a gateway to Western settlement but for seven years the Civil War was actually fought here before it became a national struggle. Kansas has played a major role in emigrant Indian settlement, the Indian wars, railroad construction and development, progressive legislation, education, the great cattle trail industry, and countless other areas of our national history.

The teaching of Kansas history is not required in our schools and the little state history that our students do receive is generally not much more than a unit surrounding Kansas day each January.

Because I am proud of Kansas I would like to see us promote the history of our state in the best manner possible. One of the ways in which I think we can do that is to maintain state-owned historic properties in a professional manner and make them as accessible to the public as possible.

Over the last three years the State Historical Society has been inaugurating public programs at the sites and visitation generally is climbing at a pleasing rate. Our citizens and persons from other states are learning, through the historic sites and other Historical Society programs, what a significant and fascinating history we do have. Instead of placing a prohibitive barrier in the form of a fee at our historic sites I would rather we welcome our own citizens and those of other states with open arms.

Please understand that these are my personal feelings. However, if it had been left to me I would never have inaugurated a fee at any of the state-owned historic sites which we administer or at any of the museums which we operate.

Last year it cost the state about \$1.75 per each Kansan for all of the programs which the Kansas State Historical Society operates. We spent an additional 21 cents per Kansan of monies secured from private sources. It seems to me this is a small cost indeed to promote an appreciation of our state and the contributions of her citizens.

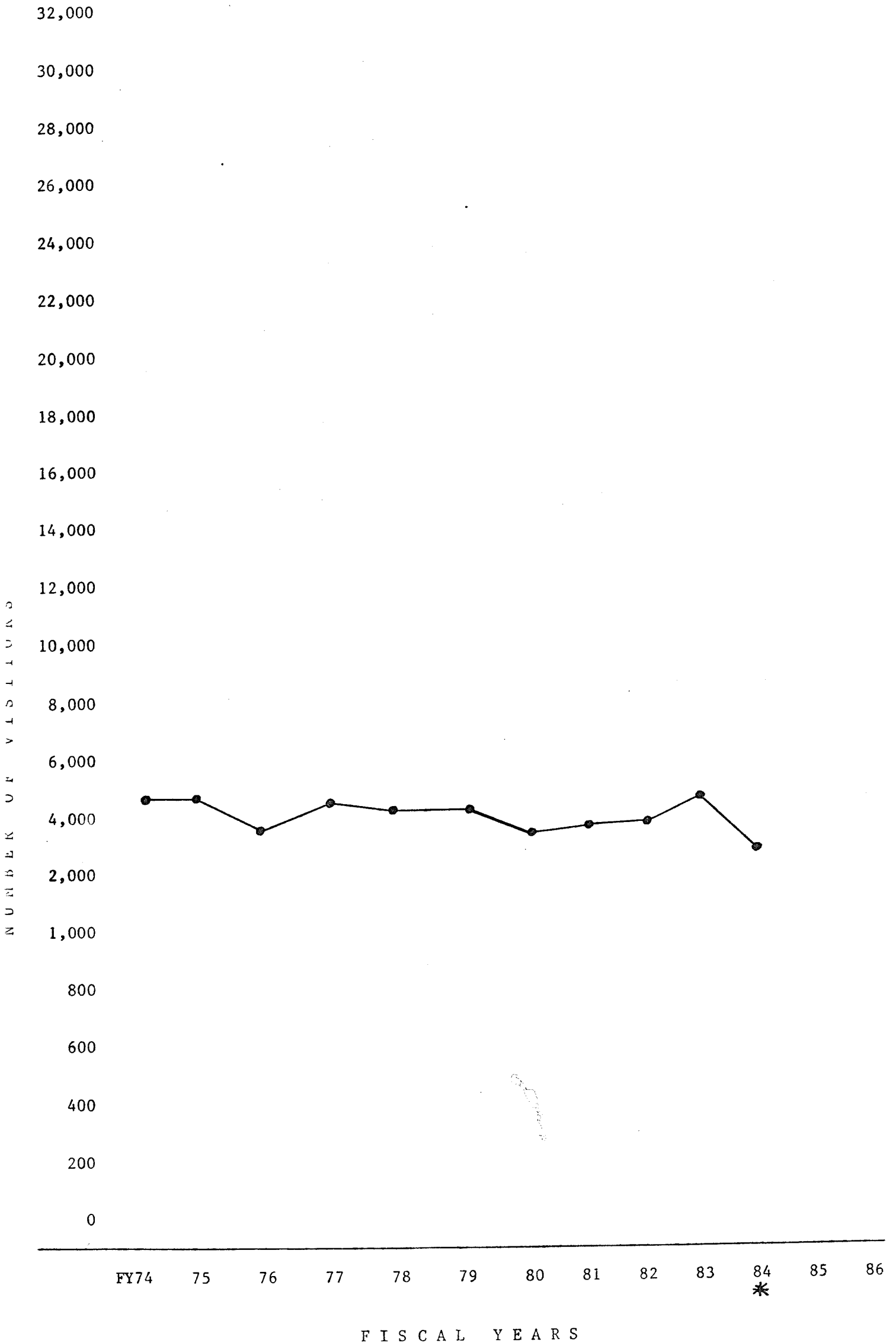
KANSAS STATE HISTORICAL SOCIETY  
SUMMARY COMPARISON OF  
SITE VISITATION AND COLLECTIONS  
FY 1983 - FY 1984 - FY 1985

	FY 1983 Total Visitation	FY 1983 Total Collections	FY 1984 Total Visitation	FY 1984 Total Collections	FY 1984 1st Quarter Visitation	FY 1984 1st Quarter Collections	FY 1985 1st Quarter Visitation	FY 1985 1st Quarter Collections	FY 1984 2nd Quarter Visitation	FY 1984 2nd Quarter Collections	FY 1985 2nd Quarter Visitation	FY 1985 2nd Quarter Collections
Frontier Historical Park	28,819	\$1,512	18,406	\$6,434	7,707	\$3,275	8,772	\$3,353	2,369	\$ 734	2,335	\$ 642
John Brown Memorial Park	3,973	221	2,692	683	543	280	624	327	352	83	536	135

	FY 1984 6 Months Visitation	FY 1984 6 Months Collections	FY 1985 6 Months Visitation	FY 1985 6 Months Collections
Frontier Historical Park	10,076	\$4,009	11,107	\$3,995
John Brown Memorial Park	895	363	1,160	462

Fees charged, effective July 1, 1983

S I T E V I S I T A T I O N

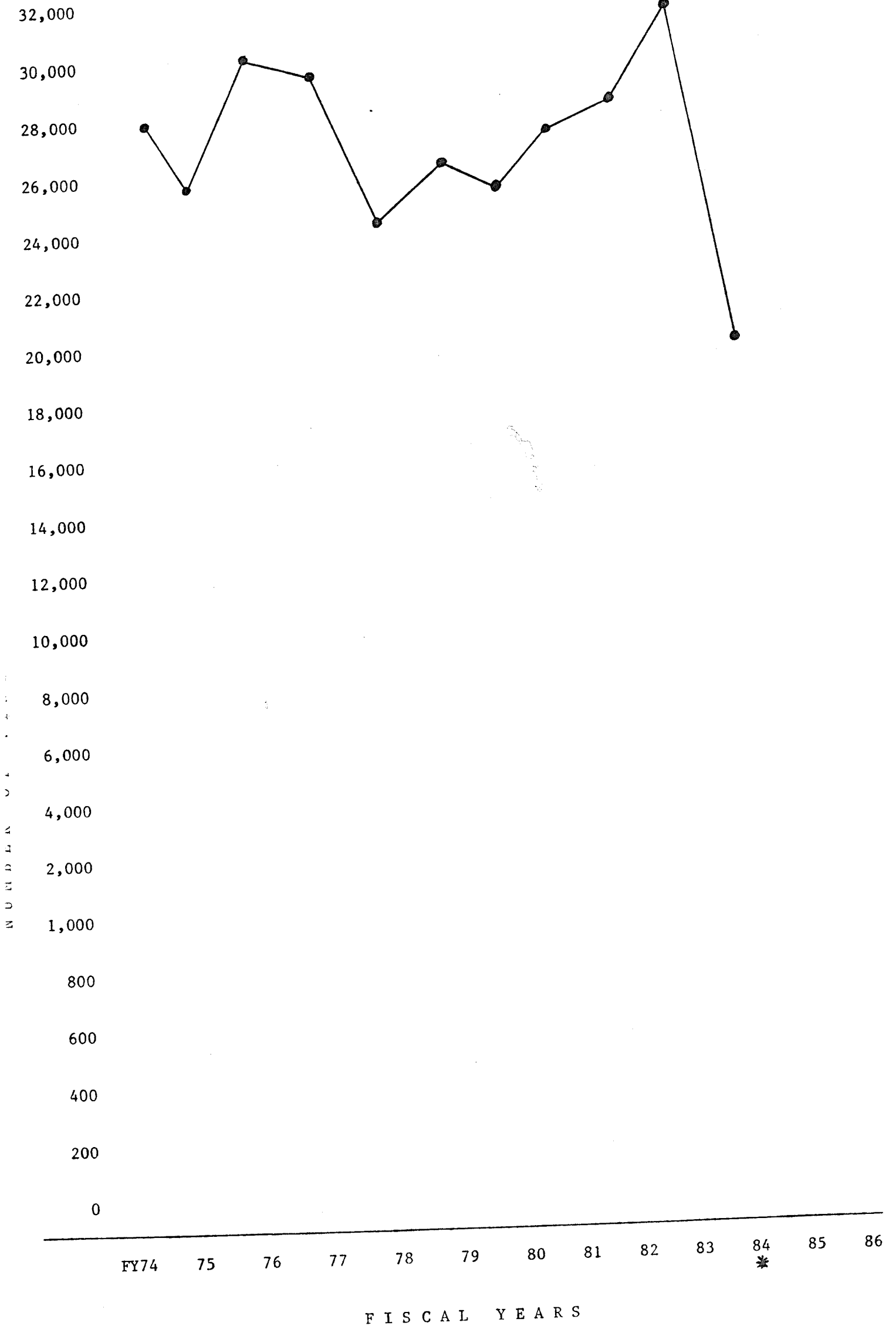


JOHN BROWN MEMORIAL PARK -- OSAWATOMIE, KS

\* Admission Fee Charged



S I T E V I S I T A T I O N



FRONTIER HISTORICAL PARK -- HAYS, KS

\* Admission Fee Charged

## House Mental Health Hospitals Systemwide Recommendations

1. The Subcommittee reviewed dietary budgets based upon FY 1985 consumption and expenditures to date and learned that most of the FY 1985 institutional food budgets, as approved by the 1984 Legislature, presumed 7.5 percent inflation to food costs. Inflation in food costs has been less than budgeted and the Subcommittee found that FY 1985 dietary expenditures will be less than budgeted at several of the institutions. Recommended adjustments in FY 1985 food expenditures are reflected in each agency's Subcommittee report. The Subcommittee recommended that FY 1986 dietary budgets be based on the revised FY 1985 base with a 4.3 percent inflation factor. Adjustments in dietary budgets result in estimated systemwide savings of \$48,000 in FY 1985 and \$94,189 in FY 1986.
2. The Subcommittee recommends that utility budgets for FY 1986 be based on the revised FY 1985 base adjusted by the percentage increases included in the instructions of the Division of the Budget. The Subcommittee notes that utility costs at certain institutions may be particularly difficult to project in FY 1986 given potential utility rate increases such as those which may result from the Wolf Creek Nuclear Power Plant and the requested increase for Sunflower Electric Cooperative.
3. The Subcommittee notes that in the Governor's budget certain salary and wage items such as retirement severance pay, overtime compensation, and temporary and seasonal help are handled in a variety of ways. Agencies which have not received specific funding for these items absorb these costs through turnover savings. The Subcommittee recommends that the hospitals account for expenditures in each of these areas in FY 1985 and FY 1986 in order to provide a more precise accounting of the agency's actual turnover and also to allow for better monitoring of these salary and wage expenditures. The Subcommittee also recommends that these items be specifically included in future budget requests.
4. In accordance with recommendations of the Special Joint Subcommittee on Telecommunications, the Subcommittee recommends that the FY 1986 communications budgets reflect a 17.8 percent increase in KANS-A-N costs rather than the 31.0 percent increase originally projected by the Division of Budget.
5. The Subcommittee notes that each of the agencies have savings in FY 1985 in various areas of their operating expenditures (OOE). The Subcommittee recommends that the revised FY 1985 base be inflated by a factor of 4.3 to project FY 1986 expenditures. Utilities, communications, and one-time expenditures are excluded from this method of projection.
6. The Subcommittee is concerned about the collections process implemented by the hospitals. While the Subcommittee is aware that many state hospital patients do not have insurance or have used all of their insurance benefits, it also believes that every effort must be made to

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identify and collect every possible third-party payment. The Subcommittee directs the Division of Mental Health and Retardation Services to monitor collections at all eight state hospitals and to present a written report to the 1986 Legislature on the status of the collections. The Subcommittee also notes that the Division has very recently contracted with a professional collection agency in an attempt to increase collections from difficult accounts and commends the Division for that effort.

7. The Subcommittee understands that all requests for funding for furniture replacement at the hospitals were included in the capital improvement requests to be funded by the State Institutions Building Fund (SIBF), and were submitted to the Joint Committee on Building Construction. The Subcommittee also understands that the Building Committee has removed all of these requests from consideration and has recommended that they be funded from sources other than the SIBF. Because the Subcommittee was advised that furniture replacement is a high priority at the hospitals it encourages the Building Committee to reconsider their actions.
8. The Subcommittee concurs with tentative FY 86 recommendations on capital improvements made by the Joint Committee on Building Construction. The individual hospital subcommittee reports reflect the appropriate adjustments.



Representative David Louis  
Subcommittee Chairman



Representative Kenneth King



Representative Henry Helgersen

SUBCOMMITTEE REPORT

Agency: Larned State Hospital Bill No. NA Bill Sec. NA

Analyst: Timmer Analysis Pg. No. 379 Budget Pg. No. 6-61

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 20,555,603	\$ 20,555,603	\$ (56,806)
Capital Improvements	471,548	583,079	—
TOTAL	<u>\$ 21,027,151</u>	<u>\$ 21,138,682</u>	<u>\$ (56,806)</u>
State General Fund:			
State Operations	\$ 17,860,945	\$ 17,860,945	\$ (56,806)
Capital Improvements	—	—	—
TOTAL	<u>\$ 17,860,945</u>	<u>\$ 17,860,945</u>	<u>\$ (56,806)</u>
F.T.E. Positions	877.0	877.0	877.0

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendations with the following adjustments to the State General Fund expenditures:

1. Reappropriation of \$25,806 to FY 1986 due to projected savings in the hospital's salary and wage budget.
2. Addition of \$5,000 for communication expenditures. This area is under-budgeted due in part to the expenses associated with the installation of phones for the 80 beds added to the hospital this fiscal year.
3. Addition of \$52,000 for professional contractual expenditures. The Subcommittee understands that the area is underbudgeted in FY 1985 because of the off-grounds hospitalization and surgery of one of Larned's patients.
4. Reappropriation of \$40,000 to FY 1986 due to savings in the utility budget.
5. Reappropriation of \$18,000 to FY 1986 due to identified savings in food expenditures.
6. Reappropriation of \$30,000 to FY 1986 due to lower than projected expenditures for drugs and pharmaceutical supplies.

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**SUBCOMMITTEE REPORT**

Agency: Larned State Hospital Bill No. 2128 Bill Sec. 6  
 Analyst: Timmer Analysis Pg. No. 379 Budget Pg. No. 6-61

<u>Expenditure Summary</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>	<u>Subcommittee Adjustments</u>
<b>All Funds:</b>			
State Operations	\$ 24,300,169	\$ 20,975,436	\$ (227,305)
Capital Improvements	837,302	363,100	(250,200)
TOTAL	<u>\$ 25,137,471</u>	<u>\$ 21,338,536</u>	<u>\$ (477,505)</u>
<b>State General Fund:</b>			
State Operations	\$ 21,765,828	\$ 18,408,978	\$ (227,305)
Capital Improvements	—	—	—
TOTAL	<u>\$ 21,765,828</u>	<u>\$ 18,408,978</u>	<u>\$ (227,305)</u>
F.T.E. Positions	879	879	—

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendation with the following adjustments:

1. Pursuant to systemwide recommendation number 4, reduction of \$4,563 from the State General Fund for communication expenditures.
2. Reduction of \$11,417 State General Fund money from the professional contractual services budget.
3. Pursuant to systemwide recommendation Number 1, a reduction of \$48,936 is made in the dietary budget.
4. Pursuant to systemwide recommendation Number 5, a reduction of \$65,858 from various areas of the operating budget.
5. Reduction of \$4,577 for capital outlay purchases. The Subcommittee recommends a total of \$60,000 for capital outlay and makes no specific recommendations as to the items to be purchased.
6. Reduction of \$91,954 from the State General Fund, pursuant to systemwide recommendation Number 2 on utilities.
7. The Subcommittee notes that the FY 1986 budget for Larned includes full funding of staff and other operating expenditures associated with the 80 beds added to the Security Hospital by the 1984 Legislature. The Subcommittee understands that the FY 1985 budget included funding for 30 beds for the entire fiscal year and for 50 beds for seven months of the year.

*2/27/85*

SUBCOMMITTEE REPORT

Agency: Osawatomie State Hospital Bill No. NA Bill Sec. NA  
 Analyst: Timmer Analysis Pg. No. 384 Budget Pg. No. 6-65

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
<u>All Funds:</u>			
State Operatoins	\$ 14,940,706	\$ 14,940,706	\$ (103,583)
Capital Improvements	1,339,043	1,367,368	—
TOTAL	<u>\$ 16,279,749</u>	<u>\$ 16,308,074</u>	<u>\$ (103,583)</u>
<u>State General Fund:</u>			
State Operations	\$ 12,020,149	\$ 12,020,149	\$ (103,583)
Capital Improvements	—	—	—
TOTAL	<u>\$ 12,020,149</u>	<u>\$ 12,020,149</u>	<u>\$ (103,583)</u>
F.T.E. Positions	605	605	—

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Reappropriation of \$82,000 State General Fund money to FY 1986 in response to revised projections of utility expenditures.
2. Addition of \$8,417 from the State General Fund to the communication budget. Based on expenditures to date, this area is underbudgeted.
3. Reappropriation of \$30,000 State General Fund money to FY 1986 due to savings in the dietary budget. The Subcommittee understands that the average daily census at the hospital has been lower than projected. This is due in part to the closure of the Youth Center in September and the November opening of the Psychosocial Rehabilitation program for adolescents.

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SUBCOMMITTEE REPORT

Agency: Osawatomie State Hospital Bill No. 2128 Bill Sec. 7  
 Analyst: Timmer Analysis Pg. No. 384 Budget Pg. No. 6-65

<u>Expenditure Summary</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 17,602,653	\$ 14,822,978	\$ (174,357)
Capital Improvements	2,986,205	2,598,305	(198,305)
TOTAL	<u>\$ 20,588,858</u>	<u>\$ 17,421,283</u>	<u>\$ (372,662)</u>
State General Fund:			
State Operations	\$ 13,307,937	\$ 10,869,468	\$ (174,357)
Capital Improvements	—	—	—
TOTAL	<u>\$ 13,307,937</u>	<u>\$ 10,869,468</u>	<u>\$ (174,357)</u>
F.T.E. Positions	604.0	604.0	1.0

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Addition of 1.0 F.T.E. Psychiatric Aide position for the Pro-Ad program. The Subcommittee understands that the position was deleted through an agency oversight. No additional funding for the position is included.
2. Deletion of \$10,380 from the State General Fund for the reclassification of employees. The Subcommittee takes no stand on the appropriateness of the proposed reclassifications but instructs the hospital to fund them from the existing salary and wage budget.
3. Reduction of \$16,206 from the State General Fund for direct care trainees. The Subcommittee recommends \$44,000 be used for direct care trainees in FY 1986.
4. Pursuant to systemwide recommendations Number 2, the Subcommittee recommends deletion of \$94,579 from the utility budget. The Subcommittee notes that Osawatomie State Hospital is located in an area which will be served by the Wolf Creek Nuclear Power Plant and rate increases are expected when the plant comes on line. The Subcommittee recognizes that the utility expenditures at Osawatomie will need to be monitored carefully as the rate increases may be higher than included in these projections.
5. Reduction of \$7,622 from the State General Fund for professional contractual services. The Subcommittee's recommendation would fund professional services in FY 1986 at \$112,091, the FY 1985 level.

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6. Addition of \$23,394 from the State General Fund for Professional Liability Insurance. The Subcommittee's recommendation would fund the insurance at a total of \$125,000.
7. Addition of \$4,549 from the State General Fund for drug expenditures in FY 1986. This recommendation would fund drug and pharmaceutical supply purchases at the FY 1985 level of \$189,793.
8. Reduction of \$8,969 from the State General Fund for capital outlay purchases. The Subcommittee's total recommendation of \$65,000 would allow the purchase of one used pick-up truck, a computer system for the hospital's pharmacy, a microcomputer for medical records, one compact sedan, an insulated food tray system, and other miscellaneous items. The Subcommittee notes that the computer system for the pharmacy (\$10,000) will allow the deletion a pharmacy attendant for the last half of FY 1986. The agency informed the Subcommittee that the entire position will be deleted in FY 1987.
9. Reduction of \$30,855 from the State General Fund pursuant to systemwide recommendation Number 5.
10. Pursuant to systemwide recommendation number 1, a reduction of \$33,689 is made in the dietary budget.



SUBCOMMITTEE REPORT

Agency: Rainbow Mental Health Facility Bill No. 2154 Bill Sec. 13  
 Analyst: Timmer Analysis Pg. No. 389 Budget Pg. No. 6-69

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 3,286,571	\$ 3,286,571	\$ —
Capital Improvements	—	—	—
TOTAL	<u>\$ 2,186,571</u>	<u>\$ 3,286,571</u>	<u>\$ —</u>
State General Fund:			
State Operations	\$ 2,203,906	\$ 2,203,906	\$ —
Capital Improvements	—	—	—
TOTAL	<u>\$ 2,203,906</u>	<u>\$ 2,203,906</u>	<u>\$ —</u>
F.T.E. Positions	115.0	115.0	—

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendations for Rainbow's FY 1985 operating budget including the supplemental appropriation of \$274,569 from the State General Fund. The Subcommittee understands that the supplemental is requested for the following reasons:

1. A shortfall of \$178,413 has been identified in the salary and wage budget. The hospital has identified savings of \$13,000 in other areas of the operating budget, leaving a shortfall of \$164,873 as is included in the Governor's supplemental recommendation.
2. A shortage of \$50,562 is projected in fee fund collections. The hospital's reimbursement officer was ill much of the first half of FY 1985 and for that reason billings and collections did not proceed normally. The hospital also indicates that fewer patients have entered the hospital with insurance than in previous years. The hospital has corrected the staffing problems and billings are up to date although collections have been sporadic. Hospital business office staff estimate a total of \$480,000 will be collected in FY 1985. The State General Fund supplemental appropriation of \$50,562 will cover the shortfall.
3. The shortage of \$59,134 is identified in the education contract funding. The hospital has a contractual agreement with the local school district which provides teachers and paraprofessionals for the hospital's school program. The salary increases granted by the district to its teachers have been higher than the increases included in the hospital's budget resulting in a shortage in the education budget. The supplemental appropriation addresses the shortage.

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SUBCOMMITTEE REPORT

Agency: Rainbow Mental Health Facility Bill No. 2128 Bill Sec. 8  
 Analyst: Timmer Analysis Pg. No. 389 Budget Pg. No. 6-69

<u>Expenditure Summary</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>	<u>Subcommittee Adjustments</u>
<b>All Funds:</b>			
State Operations	\$ 3,981,113	\$ 3,420,776	\$ (69,854)
Capital Improvements	387,500	249,200	(17,300)
TOTAL	<u>\$ 4,368,613</u>	<u>\$ 3,669,976</u>	<u>\$ (87,154)</u>
<b>State General Fund:</b>			
State Operations	\$ 2,556,389	\$ 1,995,146	\$ (69,854)
Capital Improvements	—	—	—
TOTAL	<u>\$ 2,556,389</u>	<u>\$ 1,995,146</u>	<u>\$ (69,854)</u>
F.T.E. Positions	133.0	115.0	—

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Reduction of \$11,564 from the State General Fund pursuant to systemwide recommendation Number 1 on dietary expenditures.
2. Deletion of \$4,500 State General Fund money for capital outlay purchases. The Subcommittee recommends a total of \$7,834 for capital outlay and also recommends that a microcomputer be purchased for medical records at the hospital. The Subcommittee makes no other specific recommendations on capital outlay purchases.
3. Reduction of \$42,672 from the State General Fund for the education contract with the local school district. The Subcommittee understands that the categorical aid reimbursement of \$192,000 included in the Governor's recommendations is based upon a nine-month school year. Since Rainbow's school is run 11 months each year, the categorical aid reimbursement is projected to be \$234,672. This allows an offset of \$42,672 in the State General Fund portion of education funding.
4. Pursuant to systemwide recommendation Number 4, the Subcommittee recommends a reduction of \$475 from the communication budget.
5. Pursuant to systemwide recommendation Number 5, the Subcommittee recommends the deletion of \$7,146 from the State General Fund. This recommendation would allow a 4.3 percent increase to areas of the operating budget not specifically mentioned in the other items of the Subcommittee report.

6. The Subcommittee makes no adjustments to the projected FY 1986 fee fund receipts and expenditures included in the Governor's recommendations. The Subcommittee does note, however, that the collection difficulties being experienced in FY 1985 may have an effect on FY 1986 revenue and recommends that the fund be carefully examined during the 1986 Session.
7. Reduction of \$3,497 from the utilities budget, as discussed in systemwide recommendation Number 2.

**SUBCOMMITTEE REPORT**

Agency: Topeka State Hospital Bill No. NA Bill Sec. NA  
 Analyst: Timmer Analysis Pg. No. 414 Budget Pg. No. 6-73

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
<b>All Funds:</b>			
State Operations	\$ 16,415,752	\$ 16,415,752	—
Capital Improvements	245,344	426,110	—
<b>TOTAL</b>	<u>\$ 16,661,096</u>	<u>\$ 16,841,862</u>	<u>—</u>
<b>State General Fund:</b>			
State Operations	\$ 10,013,474	\$ 10,013,474	—
Capital Improvements	—	—	—
<b>TOTAL</b>	<u>\$ 10,013,474</u>	<u>\$ 10,013,474</u>	<u>—</u>
<b>F.T.E. Positions</b>	<b>668.0</b>	<b>668.0</b>	<b>—</b>

House Subcommittee Recommendations

The House Subcommittee makes the following observations about the Topeka State Hospital FY 1985 budget:

1. The Subcommittee learned that a fee fund shortage of approximately \$214,000 is projected for FY 1985 based on receipts to date. The Subcommittee notes that the projected balance of the fee fund included in the Governor's recommendations is \$308,641 and the shortfall can be adequately covered by the ending balance. The Subcommittee recommends no change in the fee fund expenditure limitation and expects that the hospital will decrease the projected ending balance.
2. Early in February, the hospital identified over expenditures of approximately \$300,000 in the salary and wage budget and requested a supplemental appropriation from the Governor. The Subcommittee recognizes that the over expenditure has occurred and observes that the following steps may be taken to offset the shortfall:
  - a. Request release of \$100,500 from the Registered Nurses Training Program Fund. These funds are currently unused and are also restricted by the appropriation bill. An Executive Directive from the Governor would be necessary to allow their usage.
  - b. Savings have been identified in the following areas of the operating budget and may be used to offset the shortfall:

Utilities	\$ 63,216
Communication	35,793
Professional Supplies	47,450
Other	35,060
<b>TOTAL</b>	<u>\$181,519</u>

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- c. The Subcommittee recommends that the Hospital take every possible step to further reduce operating expenditures as well as hold vacant positions open wherever possible.
- d. The Subcommittee recognizes that the salary and wage shortfall occurred in part because of less turnover than projected and in part because the hospital was required to hire additional registered nurses in response to an accreditation study which cited staffing deficiencies. The Subcommittee does believe, however, that the problem could have been detected earlier if the hospital's fiscal management procedures were more timely and adequate. The Subcommittee also believes that communication and oversight on expenditures between the hospital and the business office of the Division of Mental Health and Retardation Services was not adequate and as a result, corrective actions were not taken as early as possible. For example, the Subcommittee learned that Topeka State paid \$93,618 in holiday pay in the January and February paychecks while Rainbow, which is experiencing similar budget shortfalls, did not pay for the holidays in order to save funds. The Subcommittee also understands that restricted funds appropriated for salaries and wages for the Bridge program were included in the total salary and wage budget thereby overstating the monthly salary and wage allocation. The Subcommittee feels strongly that these management procedures and errors must be corrected immediately.
- e. If a Governor's Budget Amendment addressing the shortfall is received, the Subcommittee encourages the Senate to consider the identified savings and abovementioned factors before approving a supplemental. The House Subcommittee is not of the opinion at this time that supplemental funding is in order.

SUBCOMMITTEE REPORT

Agency: Topeka State Hospital Bill No. 2128 Bill Sec. 12  
 Analyst: Timmer Analysis Pg. No. 414 Budget Pg. No. 6-73

<u>Expenditure Summary</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>	<u>Subcommittee Adjustments</u>
<b>All Funds:</b>			
State Operations	\$ 19,729,786	\$ 16,757,111	\$ (441,252)
Capital Improvements	958,654	132,854	(132,854)
<b>TOTAL</b>	<u>\$ 20,688,440</u>	<u>\$ 16,889,965</u>	<u>\$ (574,106)</u>
<b>State General Fund:</b>			
State Operations	\$ 13,466,387	\$ 10,514,334	\$ (441,252)
Capital Improvements	—	—	—
<b>TOTAL</b>	<u>\$ 13,466,387</u>	<u>\$ 10,514,334</u>	<u>\$ (441,252)</u>
<b>F.T.E. Positions</b>	<b>714</b>	<b>669</b>	<b>—</b>

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Deletion of \$244,923 for the Registered Nurses Training Program. The Subcommittee understands that the program has been in existence for over two years and that it would allow Licensed Mental Health Technicians currently on staff at Topeka State to become Registered Nurses at the hospital's expense in return for three years of service to the hospital after completing the training. The Subcommittee notes, however, that there will not be enough students ready to form a class until late in FY 1986, if then, and therefore eliminates the funding for the program.
2. Reduction of \$5,030 from the Psychiatric Residents program. The Subcommittee's recommendation is for \$425,000 for the program which includes eight psychiatric residents for adults and two for children. Expenditures for the program are based upon a negotiated contract with the Menninger School of Psychiatry.
3. Reduction of \$8,112 from the State General Fund for contractual services for medical consultants. The Subcommittee recommends a total of \$228,678 for medical consultants, a 4.3 percent increase over the FY 1985 estimated expenditures.
4. Reduction of \$16,120 from the State General Fund for Professional Liability Insurance. The Subcommittee recommends a total of \$125,000 for this insurance in FY 1986.
5. Reduction of \$6,154 from the State General Fund for capital outlay purchases. The Subcommittee recommends the purchase of a micro-computer for the medical records at the hospital and makes no other specific capital outlay recommendations. The total recommended for capital outlay is \$59,000.

6. Reduction of \$11,108 from the State General Fund for salary and wage expenditures. The Subcommittee recommends that a total of \$60,000 be used to fund 2.7 temporary and intermittent nursing positions in FY 1986 and also a new Speech Pathologist I position recommended by the Governor. The recommendation deletes the Governor's recommendations of \$51,536 for overtime payments and provides \$8,464 for the Speech Pathologist I. The hospital is to fund the rest of the salary for the speech pathologist from the regular salary and wage budget.
7. Pursuant to systemwide recommendation number 2, the Subcommittee recommends a reduction of \$48,209 from the utilities budget.
8. Pursuant to systemwide recommendation number 4, a total of \$33,873 is deleted from the communication budget.
9. Pursuant to systemwide recommendation number 5, a total of \$67,723 is deleted from the operating budget.

STATE MENTAL RETARDATION INSTITUTIONS  
SYSTEMWIDE RECOMMENDATIONS

February 27, 1985

The Subcommittee notes that the state mental retardation institutions are experiencing a substantial increase in the level of regulatory investigation by both the state and federal governments. Recent regulatory surveys by both state and federal auditors have revealed deficiencies in staffing and programming at each of the four MR institutions, which, if not addressed, could result in decertification of these institutions and loss of Title XIX (medicaid) funding. In FY 1985, Title XIX finances approximately 41 percent of these budgets, or about \$19 million. The Subcommittee acknowledges the seriousness of this problem and supports the strong surveillance of compliance with regulatory requirements at these institutions. The Subcommittee recommends the following actions to address this problem:

1. The Subcommittee notes that ICF/MR regulations require a 1:8 staffing ratio. The Subcommittee reviewed the number of direct care positions budgeted at each institution to ensure an adequate number of positions are budgeted to meet a 1:8 ratio (including sufficient relief staff). As a result of this review, three additional direct care positions are recommended for PSH to meet a 1:8 ratio. In addition, the Subcommittee notes that a 1:8 staffing ratio may not be considered adequate for certain residents at KNI and WSH who are severely retarded and multiply-handicapped. The Subcommittee therefore recommends five additional direct care positions for WSH and two additional direct care positions for KNI. The Subcommittee's recommendation provides a total of ten new direct care positions in FY 1986, a decrease of 18 positions from the Governor's recommendations.
2. In addition to increasing the level of direct care staffing at these institutions, the Subcommittee also recommends steps be taken to improve the management and effectiveness of staffing and programming at each institution. The Subcommittee commends PSH for its efforts in reorganizing its staffing to better meet the needs of residents and ensure that proper staffing ratios are met. The Subcommittee notes that the PSH plan, which incorporates such innovative practices as flextime and job sharing, has resulted in decreased absenteeism, improved staff morale, and may eventually reduce the number of relief staff necessary to provide a 1:8 staffing ratio. The Subcommittee recommends that each of the other MR institutions also develop a reorganization plan, incorporating aspects of the PSH plan to maximize the effectiveness of direct care staffing. The Subcommittee requests a status report on these reorganization plans from the Division of Mental Health and Retardation Services (DMHRS) by not later than January 13, 1986. The Subcommittee notes that the DMHRS has just started a study of staffing needs for all the MR institutions, to allow improved identification of areas of deficiency. The Subcommittee requests that the results of this study also be

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provided to the 1986 Legislature and that the FY 1987 budget requests for these institutions reflect findings of the systemwide study.

3. The Subcommittee notes that of 39 admissions to PSH in 1984, 32 were only borderline, mildly, or moderately retarded individuals. The Subcommittee also notes that 28 of these borderline, mildly, or moderately retarded individuals are under age 21 and might be more appropriately served by the public school system rather than an institutional setting. The Subcommittee requests that the DMHRS review its admission policy to determine whether these residents are appropriately placed in a state institution or if they could be served in a less-restrictive environment.
4. The Subcommittee strongly supports the Community Living Skills program being developed by NSH as a means of readying institutional residents for placement in a community setting. The Subcommittee recommends that, in conjunction with this program, the authorized census at NSH be reduced by 15 beds by the end of FY 1986, from 160 to 145 beds. The Subcommittee believes that reducing institutional populations is the optimal solution to the problems of under-staffing and cost-containment and is in accordance with the statutory mandate of placing mentally retarded individuals in the least-restrictive environment. The Subcommittee acknowledges that there is currently a shortage of community facilities for the mentally retarded, particularly for those who are more difficult to serve. To address this problem and ensure that institutional populations will be reduced, the Subcommittee recommends that \$200,000 in identified savings from the four institutional budgets in FY 1986 be transferred to the DMHRS budget to provide for special purpose grants to community facilities. These grants would require that the community facilities provide residential services to a specified number of difficult-to-serve residents from the institutions. The Subcommittee notes that this recommendation is in accordance with SCR 1645, which calls for plans to increase the availability of community-based services for mentally retarded persons who are considered difficult to serve.
5. The Subcommittee recommends that the DMHRS conduct a system-wide study of the programming needs of residents of the MR institutions to determine whether some residents might be more appropriately served in a skilled nursing facility (SNF), rather than an Intermediate Care Facility (ICF/MR). The Subcommittee requests that the DMHRS report the results of such a study, including the fiscal impact of any recommendations, to the Legislature no later than January 13, 1986.
6. The Subcommittee recommends that the DMHRS continue to study computerization needs of the state MR institutions. The Subcommittee commends PSH for its initiative in analyzing its automation needs and recommends that DMHRS work with PSH to develop a pilot project to test automation implementation. The Subcommittee believes that computerization of certain record-keeping procedures at the MR institutions could significantly decrease paperwork and would free additional staff time for direct care for residents. However, the Subcommittee feels that computerization of records should be tested

at PSH before major capital outlay expenditures are authorized for all four institutions.

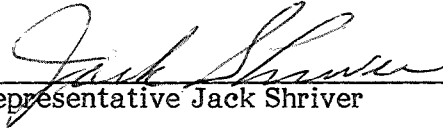
7. The Subcommittee notes that PSH and NSH currently have student intern programs in which college students studying the area of mental retardation are hired for a semester to work directly on units, providing direct care and gaining valuable experience. The Subcommittee commends PSH and NSH on these programs and recommends WSH and KNI also begin similar programs and that all institutions become more aggressive in actively recruiting students. The Subcommittee recommends that the amounts budgeted in FY 1986 in the PSH and NSH budgets for this program be transferred to the central DMHRS budget and that the central office allocate this funding to each of all four institutions as needed. The total amount to be transferred in FY 1986 is \$47,574. The Subcommittee recommends that this be a line item appropriation in the DMHRS budget.
8. The Subcommittee reviewed dietary budgets based upon FY 1985 consumption and expenditures to date and learned that most of the FY 1985 institutional food budgets, as approved by the 1984 Legislature, presumed 7.5 percent inflation to food costs. Inflation in food costs has been less than budgeted and the Subcommittee found that FY 1985 dietary expenditures will be less than budgeted at several of the institutions. Recommended adjustments in FY 1985 food expenditures are reflected in each agency's Subcommittee report. The Subcommittee recommended that FY 1986 dietary budgets be based on the revised FY 1985 base with a 4.3 percent inflation factor. Adjustments in dietary budgets result in estimated systemwide savings of \$98,500 in FY 1985 and \$105,352 in FY 1986.
9. The Subcommittee recommends that utility budgets for FY 1986 be based on the revised FY 1985 base adjusted by the percentage increases included in the instructions of the Division of the Budget. The Subcommittee notes that utility costs at certain institutions may be particularly difficult to project for FY 1986 given potential utility rate increases such as those which may result from the Wolf Creek Nuclear Power Plant.
10. The Subcommittee notes that the Governor's budget inconsistently provides for certain salary and wage items such as retirement severance pay, overtime compensation, and temporary and seasonal help. Agencies which have not received specific funding for these items absorb these costs through turnover savings. The Subcommittee recommends that the hospitals account for expenditures in each of these areas in order to provide a more precise accounting of the agency's actual turnover and also to allow for better monitoring of these salary and wage expenditures by the Legislature.
11. In accordance with recommendations of the Special Joint Subcommittee on Telecommunications, the Subcommittee recommends that the FY 1986 communications budgets reflect a 17.8 percent increase in KANS-A-N costs rather than the 31.0 percent increase originally projected by the Division of Budget.

12. The Subcommittee notes that each of the agencies have savings in FY 1985 in various areas of their operating expenditures (OOE). The Subcommittee recommends that the revised FY 1985 base be inflated by a factor of 4.3 to project FY 1986 expenditures. Utilities, communications, and one-time expenditures such as Hepatitis B vaccine are excluded from this method of projection.
13. The Subcommittee notes that the Joint Building Committee has made tentative recommendations on capital projects at the MR institutions. The Subcommittee found the Joint Building Committee tentatively adopted a policy to remove capital outlay items from consideration of financing from the State Institutional Building Fund. The Subcommittee notes, however, that the Joint Building Committee did not uniformly follow this policy, for example, capital outlay for kitchen equipment is recommended at KNI. The Subcommittee, in some cases, did not concur with the Joint Building Committees recommendations. The Subcommittee's recommendations on capital projects are noted in each individual agency's report.



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Representative J. Santford Duncan,  
Subcommittee Chairperson



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Representative Jack Shriver

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Representative Bob Ott

SUBCOMMITTEE REPORT

Agency: Norton State Hospital Bill No. 2128 Bill Sec. 10  
 Analyst: Hunn Analysis Pg. No. 401 Budget Pg. No. 6-53

<u>Expenditure Summary</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>	<u>Subcommittee Adjustments</u>
<b>State Operations:</b>			
State General Fund	\$ 3,510,072	\$ 2,744,559	\$ (102,647)
General Fees Fund	404,980	404,980	—
Title XIX	2,542,057	2,559,417	—
Other Funds	—	—	—
Subtotal-Operating	<u>\$ 6,457,109</u>	<u>\$ 5,708,956</u>	<u>\$ (102,647)</u>
<b>Capital Improvements:</b>			
State General Fund	\$ —	\$ —	\$ —
Other Funds	428,590	17,500	12,740
Subtotal-Capital Improvements	<u>\$ 428,590</u>	<u>\$ 17,500</u>	<u>\$ 12,740</u>
<b>TOTAL</b>	<u>\$ 6,885,699</u>	<u>\$ 5,726,456</u>	<u>\$ (89,907)</u>
F.T.E. Positions	269	262	(7.7)

House Subcommittee Recommendations

FY 1985. The Subcommittee concurs with the Governor's recommendations.

FY 1986. The Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Deletion of \$92,330 in salary and wage expenditures from the State General Fund. The Subcommittee found that Norton is currently budgeted sufficient staff to meet a 1:8 staffing ratio. The Subcommittee therefore recommends deletion of the eight new direct care positions recommended by the Governor. The Subcommittee notes that Norton is currently studying reorganization of its staffing and had requested four reclassifications in conjunction with this reorganization. These reclassifications would provide for an LMHT IV to supervise each floor of the Kenney Building. (This supervision is currently the responsibility of the nursing staff.) The Governor's recommendation deletes one RN position because the nursing staff's duties should decrease upon implementation of this reorganization. The Subcommittee recommends reclassification of four LMHTs I to LMHTs IV to implement this reorganization. However, the Subcommittee acknowledges this reorganization will not be complete by the start of FY 1986 and therefore recommends a three month reinstatement of the RN position deleted by the Governor. The Subcommittee further recommends an additional LMHT I position be reclassified to an LMHT IV and be assigned to manage the Community Living Skills Program. The Subcommittee acknowledges the need for a higher level of programming for residents of

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the Community Living Skills Program and supports additional staff resources for this purpose.

The Subcommittee commends Norton for its initiative in studying reorganization of staffing and recommends that Norton use the Parsons reorganization plan as a model for its study. The Subcommittee requests that Norton report on the implementation of this reorganization and any corresponding fiscal impact to the 1986 Legislature pursuant to systemwide recommendation number 2, by January 13, 1986.

2. The Subcommittee notes that the Governor's recommendation provides for a budgeted turnover level in FY 1986 of 5.7 percent, or \$281,897. This level of turnover would require the institution to leave positions vacant for extended periods and could possibly require layoffs of existing staff. The Subcommittee understands that DMHRS has requested a Governor's Budget Amendment to address this turnover level. The DMHRS request would reduce budgeted turnover by \$206,917, to a rate of 1.6 percent.
3. The Subcommittee commends NSH on the development of the Community Living Skills Program and believes this program is crucial to the continued deinstitutionalization of residents in the mental retardation hospitals. The Subcommittee notes that funding was appropriated in FY 1985 (\$167,000) to remodel an existing building for this program and that the remodeling should be completed this summer. The agency would like to implement this program and move residents to this building in FY 1986, but the Governor recommended none of the requested operating expenses for this program.

The Subcommittee recommends the following additional State General Fund expenditures to finance the implementation of this program in FY 1986:

Food	\$10,000
Utilities	3,000
Training Materials	2,000
Household Supplies	3,500
Travel	1,000
Phone	500
Gasoline	500

The total amount recommended of \$20,500 will allow a capacity of 15 residents to cook their own meals, go to town to do their own shopping, and essentially allow a more normal, home-like environment comparable to a community residential setting.

4. Pursuant to systemwide recommendation number 7, the Subcommittee recommends transfer of \$10,000 from the Norton budget to the DMHRS budget to allow the student stipend program to be centrally administered.
5. The Subcommittee concurs with the tentative recommendations of the Joint Building Committee to provide replacement of the public address system (\$17,500) and covering of the Kenney Building windows with margard (\$12,740).

6. Pursuant to the Subcommittee's systemwide recommendations, the following adjustments to other operating expenditures are recommended:

	<u>Increase</u>	<u>Decrease</u>
Communications		\$ 5,798
Utilities		2,908
Food	\$3,497	
Other Operating Expenditures	4,892	

These adjustments result in a net reduction of \$317. (The additions for the Community Living Skills Program are reflected in this net figure.) The Subcommittee recommends that State General Fund expenditures be reduced by this amount.

7. Pursuant to the Subcommittee's systemwide recommendation number 4, Norton State Hospital should reduce its population by 15 residents, to a total capacity of 145 by the beginning of FY 1987. Two factors will facilitate and allow this reduction in population: (1) the Community Living Skills Program will help insure that residents are ready for and can handle community placement; and (2) the Subcommittee's recommendation to provide grants of \$200,000 to community MR centers, with the stipulation that the grants must be utilized to serve residents from state institutions, will insure that there will be at least 15 beds in the community for these residents to go to. Thus, the recommendations will help eliminate the two major barriers currently existing to community placements of these residents. The residents will be better trained to handle a community setting, and community bedspace will be available through a contractual requirement.

The Subcommittee feels that this type of planned approach is necessary to seriously effect a reduction in institutional populations. The Subcommittee acknowledges that significant declines in institutional populations will not occur in one or two years, but that over a five year period, significant savings could be realized.

SUBCOMMITTEE REPORT

Agency: Winfield State Hospital and Training Center Bill No. 2128 Bill Sec. 13  
 Analyst: Hunn Analysis Pg. No. 419 Budget Pg. No. 6-57

<u>Expenditure Summary</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>	<u>Subcommittee Adjustments</u>
<b>State Operations:</b>			
State General Fund	\$ 10,205,945	\$ 7,813,305	\$ (336,341)
General Fees Fund	1,131,058	1,161,554	—
Title XIX	7,395,308	7,455,377	—
Other Funds	261,682	259,834	—
Subtotal-Operating	<u>\$ 18,993,993</u>	<u>\$ 16,690,070</u>	<u>\$ (336,341)</u>
<b>Capital Improvements:</b>			
State General Fund	\$ —	\$ —	\$ —
Other Funds	<u>169,650</u>	<u>169,200</u>	<u>(43,950)</u>
Subtotal-Capital Improvements	<u>\$ 169,650</u>	<u>\$ 169,200</u>	<u>\$ (43,950)</u>
<b>TOTAL</b>	<u><u>\$ 19,163,643</u></u>	<u><u>\$ 16,859,270</u></u>	<u><u>\$ (380,291)</u></u>
F.T.E. Positions	787.0	742.0	(6.0)

House Subcommittee Recommendations

FY 1985. The Subcommittee concurs with the Governor's recommendations.

FY 1986. The Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Deletion of \$78,101 in salary and wage expenditures from the State General Fund. The Subcommittee recommends that five of the eleven new direct care positions recommended by the Governor be funded. The Subcommittee recommends that the five additional direct care staff recommended for FY 1986 be targeted to areas cited as program deficiencies by the recent federal regulatory review of Winfield. The Subcommittee notes that Winfield is already budgeted sufficient direct care staff to meet a 1:8 ratio, but notes that a 1:8 staffing ratio may not be considered sufficient for certain residents at Winfield who are severely retarded and multiply handicapped. The Subcommittee also notes that Winfield State Hospital is currently bound by a union agreement which hampers the institution's ability to schedule staffing to always provide a 1:8 ratio. Pursuant to its systemwide recommendation, and noting the employee satisfaction with the experimental organization plan at PSH, the Subcommittee urges WSH, DMHRS, and the employees to work together to allow the flexibility necessary to try a similar reorganization at WSH.

The Subcommittee further requests that Winfield and the Division of Mental Health and Retardation Services jointly analyze and report to the 1986 Legislature by January 13, 1986 on the feasibility and desirability of

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transforming part of Winfield State Hospital into a skilled nursing facility, pursuant to systemwide recommendation number 5.

2. The Subcommittee notes that the Governor's recommendation provides a budgeted turnover level of 7.6 percent or \$1,069,378. This level of budgeted turnover would require the institution to leave positions vacant for extended periods and could possibly require layoffs of existing staff. This turnover rate is significantly higher than the rate budgeted for the other mental retardation hospitals. The Subcommittee understands that DMHRS has requested a Governor's Budget Amendment to address this turnover level. The DMHRS request would reduce budgeted turnover by \$615,902, to a rate of 3.2 percent.
3. The Subcommittee concurs with the Joint Building Committee's tentative recommendations for Winfield with the exception of \$1,500 for the tree program. The Subcommittee recommends deleting \$1,500 for trees and requests that Winfield work with the Kansas State University Extension Service in obtaining trees for the Winfield grounds. The Subcommittee also recommends that DMHRS explore the possibility of utilizing the greenhouse at NSH as a facility for raising trees and shrubs to be used at institutions under the control of DMHRS.
4. Pursuant to the Subcommittee's systemwide budget recommendations, the following adjustments to other operating expenditures are recommended:

	<u>Increase</u>	<u>Decrease</u>
Communications	\$	\$ 8,190
Utilities		115,513
Food		31,612
Other Operating Expenditures		102,925

The above adjustments result in a net reduction of \$258,240. The Subcommittee recommends State General Fund expenditures be reduced by this amount.



**SUBCOMMITTEE REPORT**

Agency: Kansas Neurological Institute Bill No. NA Bill Sec. NA

Analyst: Hunn Analysis Pg. No. 372 Budget Pg. No. 6-45

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
<b>State Operations:</b>			
State General Fund	\$ 7,534,769	\$ 7,534,769	\$ (195,146)
General Fees Fund	436,348	436,348	—
Title XIX	5,843,577	5,843,577	—
Other Funds	266,621	266,621	—
Subtotal - Operating	<u>\$ 14,081,315</u>	<u>\$ 14,081,315</u>	<u>\$ (195,146)</u>
<b>Capital Improvements:</b>			
State General Fund	\$ —	\$ —	\$ —
Other Funds	39,100	49,068	—
Subtotal - Capital Improvements	<u>\$ 39,100</u>	<u>\$ 49,068</u>	<u>\$ —</u>
<b>TOTAL</b>	<u>\$ 14,120,415</u>	<u>\$ 14,130,383</u>	<u>\$ (195,146)</u>
 F.T.E. Positions	 623	 623	 —

House Subcommittee Recommendations

The Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Reduction of \$130,665 in State General Fund expenditures for salaries and wages. The Subcommittee notes that KNI has had salary and wage savings because several new positions authorized for FY 1985 were not filled until November. The Subcommittee recommends that \$130,665 be reappropriated to reduce State General Fund expenditures in FY 1986.
2. Adjust the following areas of expenditures based upon revised projections:

	<u>Increase</u>	<u>Decrease</u>
Communications		\$ 14,140
Utilities		34,051
Food		47,501
Motor Vehicle Materials		2,564
Pharmaceuticals	\$ 33,805	—

The above adjustments result in a net decrease of \$64,451 from the Governor's recommendation. The Subcommittee recommends that \$64,451 be reappropriated to reduce State General Fund expenditures in FY 1986.

*7/29/85* ~~XXXX~~

SUBCOMMITTEE REPORT

Agency: Kansas Neurological Institute Bill No. 2128 Bill Sec. 5  
 Analyst: Hunn Analysis Pg. No. 372 Budget Pg. No. 6-45

<u>Expenditure Summary</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>	<u>Subcommittee Adjustments</u>
<b>State Operations:</b>			
State General Fund	\$ 9,607,802	\$ 7,500,659	\$ (124,895)
General Fees Fund	442,336	442,336	—
Title XIX	5,933,527	5,947,986	—
Other Funds	266,621	266,621	—
Subtotal - Operating	<u>\$ 16,250,286</u>	<u>\$ 14,157,602</u>	<u>\$ (124,895)</u>
<b>Capital Improvements:</b>			
State General Fund	\$ —	\$ —	\$ —
Other Funds	632,275	84,500	(54,500)
Subtotal - Capital Improvements	<u>\$ 632,275</u>	<u>\$ 84,500</u>	<u>\$ (54,500)</u>
<b>TOTAL</b>	<u><u>\$ 16,882,561</u></u>	<u><u>\$ 14,242,102</u></u>	<u><u>\$ (179,395)</u></u>
<b>F.T.E. Positions</b>	694	628	(3.0)

House Subcommittee Recommendations

The Subcommittee concurs with the Governor's recommendation with the following adjustments:

1. Deletion of \$40,998 of State General Fund expenditures for three of the five additional direct care positions recommended by the Governor. The Subcommittee notes that KNI is already budgeted sufficient direct care staff to meet a 1:8 ratio. The Subcommittee also acknowledges that a 1:8 staffing ratio may not be sufficient on certain wards at KNI, and therefore recommends a total of two new direct care positions. The Subcommittee requests that KNI study reorganization of its staffing and programs, incorporating aspects of the Parsons reorganization plan, and report to the 1986 Legislature by January 13, 1986 on their progress in implementing such a plan and any corresponding fiscal impact, pursuant to systemwide recommendation number 2.
2. Addition of \$4,613 in State General Fund expenditures for the reclassification of two Food Service Workers II to Food Service Supervisors I, as requested by the agency. The Subcommittee notes that KNI's dietary department has significant responsibilities in supplying meals to KNI, TSH, and the Topeka Pre-release Center.
3. The Subcommittee disagrees with the Joint Building Committee's tentative recommendations for capital improvements financed by the State Institutional Building Fund. The Subcommittee notes that KNI has requested \$20,000 to complete Phase II of replacing their dietary trays and carts.

KNI purchased approximately two-thirds of the needed items in FY 1985, and \$20,000 in FY 1986 would allow completion of this project. The Subcommittee notes that the new trays and carts will provide a more efficient and effective food serving system, and recommends \$20,000 for this purpose. The Subcommittee also recommends \$10,000 to replace resident living area furnishings. The Subcommittee notes that the latest state ICF/MR survey identified the existing furnishings in some wards as severely deficient and inappropriate. The Subcommittee's total recommendation for these two capital improvement projects is \$30,000, or a reduction of \$54,500 from the Governor's recommendation.

4. Pursuant to the Subcommittee's systemwide budget recommendations, the following adjustments to other operating expenditures are recommended:

	<u>Increase</u>	<u>Decrease</u>
Communications		\$ 17,986
Utilities		37,072
Food		55,427
Other Operating Expenditures	\$ 21,975	

The above adjustments result in a net reduction of \$88,510. The Subcommittee recommends State General Fund expenditures be reduced by this amount.

SUBCOMMITTEE REPORT

Agency: Parsons State Hospital and Training Center Bill No. — Bill Sec. —  
 Analyst: Hunn Analysis Pg. No. 394 Budget Pg. No. 6-49

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 5,153,122	\$ 5,153,122	\$ (162,419)
General Fees Fund	497,649	497,649	—
Title XIX	4,379,563	4,379,563	—
Other Funds	119,319	119,319	—
Subtotal-Operating	<u>\$ 10,149,653</u>	<u>\$ 10,149,653</u>	<u>\$ (162,419)</u>
Capital Improvements:			
State General Fund	\$ —	\$ —	\$ —
Other Funds	<u>1,444,238</u>	<u>1,602,874</u>	<u>—</u>
Subtotal-Capital Improvements	<u>\$ 1,444,238</u>	<u>\$ 1,602,874</u>	<u>\$ —</u>
 TOTAL	 <u>\$ 11,593,891</u>	 <u>\$ 11,752,527</u>	 <u>\$ (162,419)</u>
 F.T.E. Positions	 401.5	 401.5	 —

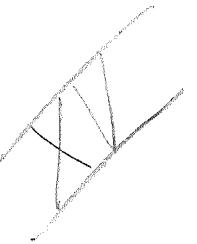
House Subcommittee Recommendations

The Subcommittee concurs with the Governor's recommendations with the following adjustments:

- Adjust the following areas of expenditures based upon revised projections for FY 1985:

	<u>Increase</u>	<u>Decrease</u>
Salaries and Wages	\$	\$102,515
Communications		5,036
Fees - Professional Services		15,000
Utilities		82,117
Food		19,415
Maintenance Materials	18,792	
Professional Supplies	21,905	
Other Supplies	21,300	

The above adjustments result in a net decrease of \$162,086 from the Governor's recommendation in FY 1985. The Subcommittee recommends \$162,419 (including \$333 carried forward from a FY 1984 limited reappropriation) be reappropriated to FY 1986 to reduce State General Fund expenditures.

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SUBCOMMITTEE REPORT

Agency: Parsons State Hospital and Training Center

Bill No. 2128

Bill Sec. 9

Analyst: Hunn

Analysis Pg. No. 394

Budget Pg. No. 6-49

<u>Expenditure Summary</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>	<u>Subcommittee Adjustments</u>
<b>State Operations:</b>			
State General Fund	\$ 6,515,983	\$ 5,329,650	\$ (174,745)
General Fees Fund	470,994	485,967	88,522
Title XIX	4,317,875	4,326,000	—
Other Funds	119,319	119,319	—
Subtotal-Operating	<u>\$ 11,424,171</u>	<u>\$ 10,260,936</u>	<u>\$ (86,223)</u>
<b>Capital Improvements:</b>			
State General Fund	\$ —	\$ —	\$ —
Other Funds	<u>1,645,200</u>	<u>840,200</u>	<u>27,800</u>
Subtotal-Capital Improvements	<u>\$ 1,645,200</u>	<u>\$ 840,200</u>	<u>\$ 27,800</u>
<b>TOTAL</b>	<u><u>\$ 13,069,371</u></u>	<u><u>\$ 11,101,136</u></u>	<u><u>\$ (58,423)</u></u>
F.T.E. Positions	424.5	405.5	(1.0)

House Subcommittee Recommendations

The Subcommittee concurs with the Governor's recommendation with the following adjustments:

1. Deletion of \$12,703 from State General Fund expenditures for one of the four additional Psychiatric Aide positions recommended by the Governor. The Subcommittee notes that only three additional direct care positions are necessary to provide a 1:8 staffing ratio. The Subcommittee commends Parsons for its initiative in developing a reorganization plan which should result in decreased absenteeism, increased staffing ratios and improved direct care and programming for the residents. The Subcommittee recommends Parsons continue its implementation of this reorganization and that information on the plan be provided to the other mental retardation institutions.
2. Deletion of \$37,574 in State General Fund expenditures for salaries and wages, pursuant to systemwide recommendation number 7. This amount represents the student stipend program, which the Subcommittee proposes be administered through the budget of the Division of Mental Health and Retardation Services.
3. Addition of \$2,727 in State General Fund expenditures for resident labor. The Subcommittee notes that work programs are an integral part of the programs for many of the Parsons residents and that additional funding is necessary as more residents fall into the adult age category.

4. Addition of \$4,000 in State General Fund expenditures for clothing. The Subcommittee feels that residents should be allowed to select and purchase their own clothing to the extent possible.
5. Addition of \$1,481 in State General Fund expenditures to allow the reclassification of a laundry worker to a laundry supervisor. This position would be responsible for supervising the laundry operation and employees in the absence of the laundry manager.
6. Pursuant to the Subcommittee's systemwide budget recommendations, the following adjustments are recommended:

	<u>Increase</u>	<u>Decrease</u>
Communications	\$	\$ 12,535
Utilities		27,986
Food		21,810
Other Operating Expenditures	18,177	

These adjustments total to a net reduction of \$44,154. The Subcommittee recommends that State General Fund expenditures be reduced by this amount.

7. The Subcommittee projects the Parsons Fee Fund will have a carry forward balance from FY 1986 of \$138,522, equal to over three months of estimated receipts. The Subcommittee recommends that expenditures from the Parsons Fee Fund in FY 1986 be increased by \$88,522 and that expenditures from the State General Fund be reduced by an equal amount. This adjustment would provide for a \$50,000 ending balance for the Parsons Fee Fund in FY 1986.
8. The Subcommittee concurs with the tentative recommendations of the Joint Building Committee which, in addition to the projects recommended by the Governor, includes \$27,800 to construct a multipurpose asphalt area.

SUBCOMMITTEE REPORT

Agency: Youth Center at Topeka Bill No. NA Bill Sec. NA  
 Analyst: Rothe Analysis Pg. No. 357 Budget Pg. No. 4-77

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
<b>State Operations:</b>			
State General Fund	\$ 5,372,450	\$ 5,361,949	\$ (32,807)
General Fee Fund	38,130	38,130	
Other Funds	124,775	124,775	
Subtotal	<u>\$ 5,535,355</u>	<u>\$ 5,524,854</u>	<u>\$ (32,807)</u>
<b>Capital Improvements:</b>			
Other Funds	\$ 470,398	\$ 495,099	\$
TOTAL	<u>\$ 6,005,753</u>	<u>\$ 6,019,953</u>	<u>\$ (32,807)</u>
F.T.E. Positions	202	202	—

Agency Request/Governor's Recommendation

The agency is estimating total operating expenditures for FY 1985 at the approved level of \$5,535,355. The estimate reflects an increase of \$15,561 in total commodity purchases with a corresponding decrease in total contractual services and capital outlay.

The Governor recommends total operating expenditures of \$5,524,854 for FY 1985, a decrease of \$10,501 from the agency's estimate of education expenditures.

House Subcommittee Recommendations

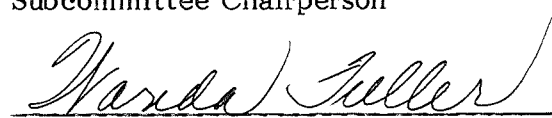
FY 1985. The Subcommittee concurs with the Governor's recommendation with the following exceptions:

1. Reappropriate \$20,000 in State General Funds in salary savings.
2. Reappropriate \$15,000 in State General Funds in food savings.
3. Reappropriate \$12,807 in State General Funds in communication savings.
4. Add \$15,000 in State General Funds for fuel expenditures.

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These net reductions by the Subcommittee of \$32,807 would be added to the Governor's reduction of \$10,501 and the limited reappropriation of \$186,282 for a total reappropriation to FY 1986 of \$229,590.

  
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Representative Edward Rolfs  
Subcommittee Chairperson

  
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Representative Wanda Fuller

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Representative Bill Wisdom



**SUBCOMMITTEE REPORT**

Agency: Youth Center at Topeka Bill No. 2128 Bill Sec. 2

Analyst: Rothe Analysis Pg. No. 357 Budget Pg. No. 4-77

<u>Expenditure Summary</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>	<u>Subcommittee Adjustments</u>
<b>State Operations:</b>			
State General Fund	\$ 5,706,784	\$ 5,397,133	\$ (48,585)
General Fee Fund	51,839	51,839	
Other Funds	124,775	124,775	
Subtotal	<u>\$ 5,883,398</u>	<u>\$ 5,573,747</u>	<u>\$ (48,585)</u>
<b>Capital Improvements:</b>			
Other Funds	\$ 1,051,700	\$ 193,000	\$
TOTAL	<u>\$ 6,935,098</u>	<u>\$ 5,766,747</u>	<u>\$ (48,585)</u>
 F.T.E. Positions	 204	 199.75	 .75

Agency Request/Governor's Recommendation

For FY 1986 total operating expenditures of \$5,883,398 are requested. This is an increase of \$348,043, or 6.3 percent, over estimated FY 1985 expenditures of \$5,535,355. FY 1986 funding would support an average daily census (ADC) of 200 students compared with an estimated ADC of 195 in FY 1985, and an actual ADC of 190 in FY 1984. The agency is requesting an additional \$222,972 over FY 1985 for salaries and wages which would support an additional 2.0 F.T.E. positions, several reclassifications and a 5.5 percent salary adjustment. Contractual services would increase by \$67,524 including a \$25,967 increase in education costs, a \$21,147 increase in utilities, and an \$11,706, or 17.7 percent increase in communication costs. Total commodities would increase by \$26,540. The agency is also requesting a total of \$46,104 for capital outlay.

The Governor recommends total operating expenditures of \$5,573,747 for FY 1986, a reduction of \$309,651 from the agency's request. The Governor recommends \$5,397,133 of financing from the State General Fund. The recommendation includes \$4,021,150 for salaries and wages, a reduction of \$292,357, and would support 2.25 fewer F.T.E. positions than approved for FY 1985. The recommendation reduces contractual services by \$617, total commodities by \$8,482, and capital outlay by \$8,195.

House Subcommittee Recommendations

FY 1986. The Subcommittee concurs with the Governor's recommendation with the following exceptions:

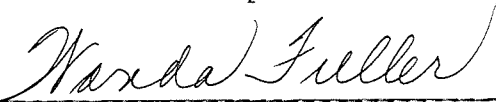
1. Add \$12,456 in State General Funds for a .75 F.T.E. General Maintenance and Repair Technician to begin work in October, 1985. The Technician would fulfill some of the maintenance duties performed by the three power plant operators whose positions will terminate in October, 1985.
2. Delete \$23,031 in State General Funds in turnover savings. The Subcommittee recommends a turnover rate of 2.5 percent (\$102,835) rather than the 2.1 percent rate (\$79,804) recommended by the Governor.

3. Delete \$10,000 in State General Funds from food costs.
4. Delete \$8,010 in State General Funds for charges on the KIPPS system.
5. Delete \$15,000 in State General Funds from communication costs.
6. Delete \$5,000 in State General Funds from capital outlay for a word processing system.
7. The Subcommittee makes no adjustment to utility expenditures for FY 1986. However, the Subcommittee expresses its intention to review the effectiveness of the agency's new power plant during the 1986 Legislative Session. The new power plant is scheduled to begin operation in October, 1985.



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Representative Edward Rolfs  
Subcommittee Chairperson



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Representative Wanda Fuller

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Representative Bill Wisdom

SUBCOMMITTEE REPORT

Agency: Youth Center at Beloit Bill No. NA Bill Sec. NA  
 Analyst: Rothe Analysis Pg. No. 362 Budget Pg. No. 4-73

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustment</u>
<b>State Operations:</b>			
State General Fund	\$ 2,600,401	\$ 2,584,881	\$ (2,425)
General Fee Fund	20,000	20,000	
Other Funds	66,670	66,670	
Subtotal	<u>\$ 2,687,071</u>	<u>\$ 2,671,551</u>	<u>\$ (2,425)</u>
<b>Capital Improvements:</b>			
Other Funds	\$ 280,078	\$ 281,437	\$
TOTAL	<u>\$ 2,967,149</u>	<u>\$ 2,952,988</u>	<u>\$ (2,425)</u>
F.T.E. Positions	96	96	—

Agency Request/Governor's Recommendation

The agency is estimating FY 1985 operating expenditures of \$2,687,071, the amount approved by the 1984 Legislature and Finance Council. The agency plans to shift \$27,000 from contractual services to contracted teacher and medical service costs.

The Governor recommends total operating expenditures of \$2,671,551 for FY 1985, reflecting a reduction of \$15,520 in education expenditures.

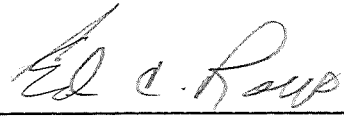
House Subcommittee Recommendations

FY 1985. The Subcommittee concurs with the Governor's recommendation with the following exceptions:

1. Add \$10,075 for teacher contract costs.
2. Add \$1,500 for repair costs.
3. Reappropriate \$5,000 in fees for other services savings.
4. Reappropriate \$10,000 in utility savings.
5. Reappropriate \$5,000 in food savings.
6. Reappropriate \$4,000 in vehicle parts and supplies savings.
7. Add \$10,000 for maintenance supply costs.

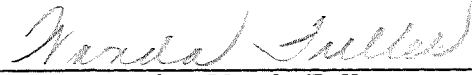
These net reductions by the Subcommittee of \$2,425 would be added to the Governor's reduction of \$15,520 and the limited reappropriation of \$129,913 for a total reappropriation to FY 1986 of \$147,858.

*2/27/85* ~~XVII~~



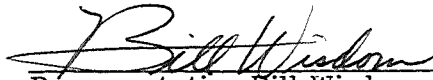
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Representative Edward Rolfs  
Subcommittee Chairperson



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Representative Wanda Fuller



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Representative Bill Wisdom

SUBCOMMITTEE REPORT

Agency: Youth Center at Beloit Bill No. 2128 Bill Sec. 3  
 Analyst: Rothe Analysis Pg. No. 362 Budget Pg. No. 4-73

<u>Expenditure Summary</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>	<u>Subcommittee Adjustments</u>
<b>State Operations:</b>			
State General Fund	\$ 2,931,184	\$ 2,677,281	\$ (11,232)
General Fee Fund	20,000	20,000	
Other Funds	66,670	66,670	10,000
Subtotal	<u>\$ 3,017,854</u>	<u>\$ 2,763,951</u>	<u>\$ (1,232)</u>
<b>Capital Improvements:</b>			
Other Funds	\$ 235,900	\$ 32,000	\$
TOTAL	<u>\$ 3,253,754</u>	<u>\$ 2,795,951</u>	<u>\$ (1,232)</u>
F.T.E. Positions	100	98	—

Agency Request/Governor's Recommendation

For FY 1986 total operating expenditures of \$3,017,854 are requested. This is an increase of \$330,783, or 12.3 percent over estimated FY 1985 expenditures of \$2,687,071. FY 1986 funding would support an average daily census (ADC) of 89 students compared with an ADC of 89 in FY 1985 and 80 in FY 1984. The agency is requesting an additional \$157,559 over FY 1985 for salaries and wages which would support an additional 4.0 F.T.E. positions and a 5.5 percent salary adjustment. Contractual services would increase by \$118,867 including a \$99,551 increase in education contract costs and a \$15,372 increase in medical contract costs. The agency is also requesting a total of \$60,404 for capital outlay.

The Governor recommends total operating expenditures of \$2,763,951 for FY 1986, a reduction of \$253,903 from the agency's request. The Governor recommends \$2,677,281 of financing from the State General Fund, a reduction of \$253,903 from the requested amount. The recommendation includes \$1,921,371 for salaries and wages, a reduction of \$141,291, and would fund 2.0 of the requested 4.0 additional F.T.E. positions. The recommendation reduces the request for contractual services of \$705,647 by \$76,242 and reduces the capital outlay request by \$36,170.

House Subcommittee Recommendations

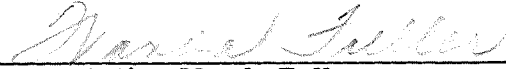
FY 1986. The Subcommittee concurs with the Governor's recommendation with the following exceptions:

1. Add \$9,193 in teacher contract costs.
2. Delete \$1,500 in repair savings.
3. Delete \$8,010 for charges on the KIPPS system.
4. Delete \$5,000 in fees for other services.
5. Delete \$5,000 in food savings.
6. Delete \$915 in communication savings.
7. Add \$10,000 from the agency's fee fund for the purchase of a tractor, provided that the purchase be exempted from state purchasing bidding requirements.



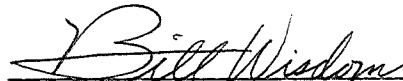
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Representative Edward Rolfs  
Subcommittee Chairperson



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Representative Wanda Fuller



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Representative Bill Wisdom

SUBCOMMITTEE REPORT

Agency: Youth Center at Atchison Bill No. NA Bill Sec. NA  
 Analyst: Rothe Analysis Pg. No. 367 Budget Pg. No. 4-69

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
<b>State Operations:</b>			
State General Fund	\$ 3,099,846	\$ 3,105,280	\$ —
General Fee Fund	20,000	20,000	—
Other Funds	58,405	59,709	—
Subtotal	<u>\$ 3,178,251</u>	<u>\$ 3,184,989</u>	<u>\$ —</u>
<b>Capital Improvements:</b>			
Other Funds	\$ 139,465	\$ 190,852	\$ —
TOTAL	<u>\$ 3,317,716</u>	<u>\$ 3,375,841</u>	<u>\$ —</u>
F.T.E. Positions	119.5	119.5	—

Agency Request/Governor's Recommendation


The agency is estimating FY 1985 expenditures at the amount approved by the 1984 Legislature and Finance Council. The estimate reflects an increase in contracted teacher costs of \$32,157 with a corresponding decrease in total commodities and other contractual services.

The Governor recommends total operating expenditures of \$3,184,989 for FY 1985. The recommendation reflects an increase of \$6,738 in education expenditures, which requires a supplemental appropriation.

House Subcommittee Recommendations

FY 1985. The Subcommittee concurs with the Governor's recommendation.

The Subcommittee anticipates a Governor's Budget Amendment which would reduce salaries and wages by \$5,434 in order to offset the Governor's recommended increase of \$5,434 in contracted teacher costs. The Subcommittee has also been informed that the Governor will request an expenditure limitation increase of \$1,304 in the Elementary and Secondary Education Fund resulting in total federal expenditures of \$59,709 for education costs.

  
 Representative Edward Rolfs  
 Subcommittee Chairperson

  
 Representative Wanda Fuller

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 Representative Bill Wisdom

2/27/85

XVIII

SUBCOMMITTEE REPORT

Agency: Youth Center at Atchison Bill No. 2128 Bill Sec. 4

Analyst: Rothe Analysis Pg. No. 367 Budget Pg. No. 4-69

<u>Expenditure Summary</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>	<u>Subcommittee Adjustments</u>
<b>State Operations:</b>			
State General Fund	\$ 3,421,143	\$ 3,163,895	\$ (13,285)
General Fee Fund	20,000	20,000	—
Other Funds	58,405	57,229	—
Subtotal	<u>\$ 3,499,548</u>	<u>\$ 3,241,124</u>	<u>\$ (13,285)</u>
<b>Capital Improvements:</b>			
Other Funds	\$ 146,300	\$ 20,500	\$ (17,438)
TOTAL	<u>\$ 3,645,848</u>	<u>\$ 3,261,624</u>	<u>\$ (30,723)</u>
F.T.E. Positions	120.5	119.5	—

Agency Request/Governor's Recommendation

The FY 1986 total operating expenditure request of \$3,499,548 is an increase of \$321,297, or 10.1 percent over estimated FY 1985 expenditures of \$3,178,251. FY 1986 funding would support an average daily census (ADC) of 96 students compared with an estimated ADC of 93 in FY 1985, and an actual ADC of 91 in FY 1984. The agency is requesting an additional \$145,366 over FY 1985 for salaries and wages which would support an additional 1.0 F.T.E. position and a 5.5 percent salary adjustment. Education contracts would increase by \$51,786. The agency is requesting an additional \$8,140 for the lease of a KIPPS terminal and printer from DISC. Utilities would increase by \$13,458, and total commodities by \$16,118. The agency is also requesting a total of \$87,358 for capital outlay.

The Governor recommends operating expenditures of \$3,241,124 for FY 1986, a reduction of \$258,424 from the agency's request. The Governor recommends \$3,163,895 of financing from the State General Fund, a reduction of \$257,248 from the requested amount. The recommendation includes \$2,310,239 for salaries and wages, a reduction of \$149,308. The requested additional F.T.E. position is not recommended. The recommendation reduces requested education expenditures by \$34,347, contractual services by \$37,236, total commodities by \$3,597, and capital outlay by \$68,283. The Governor concurs with requested expenditures for utilities, and a KIPPS terminal and printer.

House Subcommittee Recommendations

FY 1986. The Subcommittee concurs with the Governor's recommendation with the following exceptions:

1. Deletion of \$9,703 in State General Funds in turnover savings. The Subcommittee recommends a turnover rate of 2.5 percent (\$58,988) rather than the 2.1 percent rate (\$49,285) recommended by the Governor.
2. Deletion of \$8,140 in State General Funds from the amount budgeted for the installation and monthly DISC-related charges on the KIPPS system.

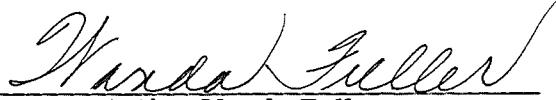


3. Deletion of \$1,442 in State General Funds from the amount budgeted for KANS-A-N.
4. Addition of \$10,000 in State General Funds for the purchase of a new vehicle. The Subcommittee further recommends that it be the number one priority of the agency that automobiles assigned to the agency be used for student transportation to and from campus and that all automobiles be made available for that purpose.
5. Deletion of \$4,000 in State General Funds from capital outlay for a word processing system.
6. Adoption of the Joint Committee on State Building Construction's tentative recommendation to replace beds in Cottonwood Cottage for \$1,862 and to install bathroom exhaust fans in Sequoia Cottage for \$1,200.
7. The Subcommittee encourages the Legislative Post Audit Committee to authorize the Legislative Post Audit Division to conduct a study concerning the contracted educational programs at the Youth Centers at Atchison, Beloit, and Topeka.



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Representative Edward Rolfs  
Subcommittee Chairperson



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Representative Wanda Fuller

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Representative Bill Wisdom

**SUBCOMMITTEE REPORT**

Agency: Division of Mental Health  
and Retardation Services

Bill No. —

Bill Sec. —

Analyst: Hunn

Analysis Pg. No. 407

Budget Pg. No. 6-31

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
<b>All Funds:</b>			
State Operations	\$ 1,742,325	\$ 1,742,325	\$ (12,076)
Aid to Local Units	14,470,283	14,471,708	—
Other Assistance	302,916	301,491	—
Subtotal - Oper- ating	\$ 16,515,524	\$ 16,515,524	\$ (12,076)
Capital Improvements	3,483,053	2,861,944	—
<b>TOTAL</b>	<b>\$ 19,998,577</b>	<b>\$ 19,377,468</b>	<b>\$ (12,076)</b>
<b>State General Fund:</b>			
State Operations	\$ 841,630	\$ 841,630	\$ (12,076)
Aid to Local Units	11,918,565	11,918,565	—
Other Assistance	301,491	301,491	—
Subtotal - Oper- ating	\$ 13,061,686	\$ 13,061,686	\$ (12,076)
Capital Improvements	—	—	—
<b>TOTAL</b>	<b>\$ 13,061,686</b>	<b>\$ 13,061,686</b>	<b>\$ (12,076)</b>
<b>F.T.E. Positions:</b>			
Central Office	20.5	20.5	—
Special Projects	23.5	23.5	—

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Reduction of \$7,206 from State General Fund expenditures for communications expense for the central office, based on revised projections of these costs.
2. Reduction of \$4,870 in State General Fund expenditures for printing expense, based on revised projections of these costs.

The Subcommittee recommends that the total of these reductions, \$12,076, be reappropriated to reduce FY 1986 appropriations from the State General Fund.

*2/27/85* XIV

SUBCOMMITTEE REPORT

Agency: Division of Mental Health  
and Retardation Services

Bill No. 2128

Bill Sec. 11

Analyst: Hunn

Analysis Pg. No. 407

Budget Pg. No. 6-31

<u>Expenditure Summary</u>	<u>Agency Req. FY 86</u>	<u>Governor's Rec. FY 86</u>	<u>Subcommittee Adjustments</u>
<b>All Funds:</b>			
State Operations	\$ 2,122,429	\$ 2,009,087	\$ (33,664)
Aid to Local Units	20,381,781	18,395,755	(2,891,493)
Other Assistance	317,241	315,816	—
Subtotal - Oper- ating	\$ 22,821,451	\$ 20,720,658	\$ (2,925,157)
Capital Improvements	6,738,500	1,780,800	—
<b>TOTAL</b>	<u>\$ 29,559,951</u>	<u>\$ 22,501,458</u>	<u>\$ (2,925,157)</u>
<b>State General Fund:</b>			
State Operations	\$ 1,311,159	\$ 1,211,864	\$ (127,211)
Aid to Local Units	17,386,975	15,417,971	(2,797,946)
Other Assistance	315,816	315,816	—
Subtotal - Oper- ating	\$ 19,013,950	\$ 16,945,651	\$ (2,925,157)
Capital Improvements	—	—	—
<b>TOTAL</b>	<u>\$ 19,013,950</u>	<u>\$ 16,945,651</u>	<u>\$ (2,925,157)</u>
<b>F.T.E. Positions:</b>			
Central Office	31.0	31.0	(3.5)
Special Projects	20.5	20.5	3.5

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Reduction of \$2,997,946 from State General Fund expenditures for 649 funds (state aid to community mental health and mental retardation centers). The Subcommittee's recommendation provides for an increase in 649 funds of 4.3 percent, or \$501,460 above the amount appropriated in FY 1985. The Subcommittee's recommendation provides a funding level of 40.1 percent of actual audited 1983 income under the proposed new formula, rather than the 50 percent level recommended by the Governor.
2. Reduction of \$93,547 in salary and wage expenditures from the State General Fund. The Subcommittee recommends that two Social Service Administrator IV positions and one secretarial position be funded by the Mental Health Block Grant rather than the State General Fund. (The Subcommittee notes that aid to local units from the Block Grant will be reduced by a corresponding amount.) These three positions currently are funded from federal grants in the Division's Special Projects Fund. The Governor's recommendation would have shifted these positions to the central office's authorized F.T.E. count and shifted the financing to the

State General Fund. The Subcommittee feels that since federal funds are available for these positions that they should be financed through the Special Projects Fund and that they should not be included in the central office authorized F.T.E. limitation. The Subcommittee further recommends that an existing 0.5 F.T.E. position funded from the Mental Health Block Grant also be deleted from the central office authorized F.T.E. limitation and be shown in the Special Projects Fund.

The Subcommittee acknowledges that the Division may, in the future, again request that these positions be financed from the State General Fund, if federal funding options are eliminated. If this should occur, the Subcommittee recommends complete re-evaluation of the necessity of these positions in fulfilling the Division's responsibilities. If a need is found to continue these positions, should federal funding be eliminated, it is hoped that the positions could be financed from savings in other areas of the Central office's salary and wage budget.

3. Reduction of \$2,152 in State General Fund expenditures for communications, based upon recommendations of the Joint Subcommittee on Telecommunications, projecting a 17.8 percent increase in KANS-A-N costs.
4. Reduction of \$7,512 in State General Fund expenditures for other operating costs of the central office. This recommendation reflects an inflation rate of 4.3 percent applied to the adjusted FY 1985 base. (Certain areas of expenditure increase by more than 4.3 percent because of the transfer of the fiscal section from the SRS budget to the Division's budget.)
5. Reduction of \$24,000 in State General Fund expenditures for court-ordered evaluations at the community mental health centers. The Subcommittee notes that, based on costs of this program to date, the FY 1985 funding level of \$60,000 may also be adequate in FY 1986. The Subcommittee acknowledges the cost effectiveness of this program and recommends the 1986 Legislature review this area to ensure this funding level is adequate.
6. The Subcommittee notes that the Guardianship Assistance Program may require additional funding from the State General Fund in FY 1986. The Division is currently studying the costs of providing required guardianship services to the residents of the state mental retardation institutions. The Subcommittee recommends that the 1986 Legislature re-examine this program once the Division's study is complete to determine what additional funding may be necessary for FY 1986. The Subcommittee does not feel the existing Guardianship Program should be diminished in order to absorb costs of these new requirements.
7. The Subcommittee notes that there have been several adjustments to Title XIX receipts from the federal government during FY 1985 because of audit exceptions. The Division's staff is still attempting to determine the net effect of these adjustments and the effect on the amount of funds available to transfer to the state hospitals. The Subcommittee notes that if there is a shortfall of Title XIX funds, additional State General Funds would be necessary in FY 1985 to fund the state hospitals at the recommended levels.

8. The Subcommittee recommends a special purpose grant of \$200,000 from the State General Fund be used to provide community residential services to individuals who are currently residents of the state mental retardation institutions. This grant is to be financed from State General Fund savings identified in the FY 1986 operating budgets of the four mental retardation institutions, and is in accordance with the systemwide subcommittee recommendations for those institutions. This grant would provide financial incentive and contractually require a community center(s) to offer services to currently institutionalized clients. In conjunction with this grant, the Subcommittees recommend that the budgeted population at Norton State Hospital be reduced by 15 residents by the end of FY 1986, and that Norton State Hospital submit an FY 1987 budget request reflecting an average daily census of 145, rather than 160 residents. The Subcommittees note that 649 funds (state aid to community centers) are completely discretionary and the state has no guarantee those funds will be used to assist in deinstitutionalization of state hospital residents.

The Subcommittee recommends that, should this program prove successful for the mental retardation institutions, a similar grant program should be developed in ensuing fiscal years to reduce populations and corresponding costs at the mental health hospitals.



Representative David Louis,  
Subcommittee Chairperson



Representative Kenneth King

Representative Henry Helgerson

## MINORITY REPORT

1. (S.R. 1) 649 funding (state aid to community centers).

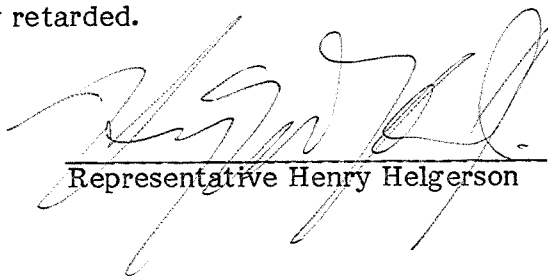
I do not concur with the Subcommittee's recommendation to reduce 649 funds by \$2,997,946. I recommend an additional \$500,000 for 649 funds in addition to the Subcommittee's recommendation which would provide for an increase of \$1,001,460 over the FY 1985 level. This additional \$500,000 would provide a funding level of 41.8 percent of eligible income rather than 40.1 percent recommended by the Subcommittee.

2. (S.R. 8) Special purpose grant for community MR centers.

I also recommend a special purpose grant of \$200,000 from the State General Fund to provide specialized community services for individuals who are currently residents of state mental health hospitals. In conjunction with this grant, I recommend that the budgeted populations at Topeka State Hospital and Osawatomie State Hospital be reduced by ten residents each by the end of FY 1986, and that the FY 1987 budget requests for these two hospitals reflect this reduced census. It is acknowledged that there will not be major savings in FY 1986, but that food and clothing expenditures should be somewhat reduced. I further recommend that reduction in population at these two hospitals continue during FY 1987 and that by the end of FY 1987 one ward of 30 beds will be closed at each of these hospitals. I acknowledge that additional special purpose funding will be necessary for the community centers to accomplish this reduction in institutional populations, and make a preliminary recommendation that \$400,000 will be necessary in FY 1987 to accomplish this goal. However, I feel the Division of Mental Health and Retardation Services should report to the 1986 Legislature on the progress of this plan, and the Legislature should then re-evaluate the amount of special purpose grant funding necessary for FY 1987.

The Division estimates that closing two wards in the state mental health institutions will result in annual savings of \$1.2 million. I request that the FY 1988 budget submissions for Topeka State Hospital and Osawatomie State Hospital reflect this \$1.2 million reduction.

Reducing institutional populations not only will result in significant savings to the state, but also provides for individuals to be served in a less-restrictive environment. I feel that this type of long-range planning is essential to allow progressive services to those individuals in the state who are mentally ill or mentally retarded.

  
Representative Henry Helgerson

2/27/85

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