MINUTES OF THE <u>House</u> COMMITTEE	ONTransportation
The meeting was called to order by	Representative Rex Crowell at Chairperson
1:30 axx./p.m. onMarch 19	, 19_85in room519-S of the Capitol.
All members were present***********************************	

Approved ___

August 14, 1985

Date

Committee staff present:

Hank Avila, Legislative Research Department Fred Carman, Office of the Revisor of Statutes Donna Mulligan, Committee Secretary

Conferees appearing before the committee:

Mr. Ed DeSoignie, Kansas Department of Transportation

Mr. Bill Green, Kansas Corporation Commission

Mr. Larry Knopke, Kansas Dept. of Health & Environment Mr. Tom Whitaker, Kansas Motor Carriers Association

Captain David Hornbaker, Kansas Highway Patrol Mr. Don Elliott, Kansas Gas and Electric Company

Mr. Don Low, Kansas Corporation Commission

Chairman Rex Crowell called the meeting to order and the first business was a hearing on $\underline{SB-21}$ concerning transportation of hazardous materials.

Mr. Ed DeSoignie of the Kansas Department of Transportation testified in support of $\underline{SB-21}$. (See Attachment 1) He said this bill was introduced by the Special Committee on Transportation as a product of hearings held during the 1984 interim on Proposal No. 44--Transportation of Hazardous and Radioactive Materials.

Mr. Bill Green, of the State Corporation Commission, testified in support (See Attachment 2) of SB-21.

Mr. Green said $\overline{ ext{SB-21}}$ was recommended because the existing statutes authorizing the adoption of rules and regulations for motor carriers (K.S.A. 66-1,129) do not specifically authorize the Commission to adopt rules and regulations regarding the transportation of hazardous materials.

Mr. Larry Knopke, of the Kansas Department of Health and Environment, testified in favor of SB-21. (<u>See Attachment 3</u>)

Mr. Knopke recommended that Section 1(a)(6) be amended to read "Motor carrier transportation requirements that are consistent with continuation of the federal Motor Carrier Safety Assistance program and with the requirements of the Secretary of Health and Environment pertaining to the transportation of hazardous waste."

Mr. Tom Whitaker of the Kansas Motor Carriers Association, testified in (See Attachment 4) He said the bill would provide for support of SB-21. uniformity between Kansas regulations and the federal regulations governing the safety requirements of the highway transportation industry.

Captain David Hornbaker of the Kansas Highway Patrol said they support SB-21.

The hearing on SB-21 was ended.

The next order of business was a hearing on SB-181 concerning tunneling, excavating and discharging of explosives.

CONTINUATION SHEET

MINUTES OF THE House	COMMITTEE ON	Transportation	
room 519-S, Statehouse, at 1:30) X .Xxyp.m. on	March 19	1985

Mr. Don Elliott, Kansas Gas and Electric Company, appeared in support of $\underline{SB-181}$. (See Attachment 5)

Mr. Elliott noted he is the Chairman of the Operating Committee of the Kansas One-Call System, Inc., and the purpose of the system is to protect underground facilities from destruction, damage or dislocation. He further explained the concept of Kansas One-Call is to provide one toll free number for any excavator within the state to call 48 hours prior to the start of work. The information is received at a central office, where utility locations are checked and all member utilities who have facilities in the area of excavation are notified. He said the utilities then mark or flag their facilities before the excavator begins work.

Mr. Elliott distributed copies of a balloon showing suggested amendments to $\underline{SB-181}$. (See Attachment 6)

Chairman Crowell asked if there would be any change in liability if this bill was passed. Mr. Elliott said there would be no change in liability.

Mr. Don Low of the Kansas Corporation Commission testified favorably concerning $\underline{\mathbf{SB-181}}$.

The hearing on $\underline{SB-181}$ was ended.

The meeting was adjourned at 3:05 p.m.

Rex Crowell, Chairman

GUEST LIST

Transportation COMMITTEE: DATE: PLEASE PRINT NAME ADDRESS COMPANY/ORGANIZATION CALBERT TRANSPORTATION UNIC GREAT BEND MCGEE NESTERN ADWER/CENTEL

P.O. Box 1348 MO

Meka

PEPL

Ks Railroad Association

om BARTOLAZZI

rerox Jones

(SEFMONT)

KANSAS DEPARTMENT OF TRANSPORTATION

STATE OFFICE BUILDING-TOPEKA, KANSAS 66612

JOHN B. KEMP, Secretary of Transportation

JOHN CARLIN, Governor

MEMORANDUM TO: HOUSE TRANSPORTATION COMMITTEE

FROM:

KANSAS DEPARTMENT OF TRANSPORTATION

REGARDING:

SENATE BILL 21, AS AMENDED

DATE:

MARCH 19, 1985

I. SUMMARY

SENATE BILL 21 WAS INTRODUCED BY THE SPECIAL COMMITTEE ON TRANSPORTATION AS A PRODUCT OF HEARINGS HELD DURING THE 1984 INTERIM ON PROPOSAL NO. 44 -TRANSPORTATION OF HAZARDOUS AND RADIOACTIVE MATERIALS. SECTION 1 OF THE BILL AUTHORIZES THE KANSAS CORPORATION COMMISSION TO ADOPT SUCH RULES AND REGU-LATIONS AS ARE NECESSARY TO ENSURE CONTINUATION OF THE FEDERAL MOTOR CARRIER SAFETY ASSISTANCE PROGRAM (MCSAP). SUCH REGULATIONS WOULD IN EFFECT BE THE FEDERAL REGULATIONS ON HAZARDOUS MATERIALS TRANSPORTATION FOUND AT 49 CFR 171 ET. SEQ. SECTION 2 OF THE BILL RESTORES LANGUAGE TO K.S.A. 8-1746, INADVERTANTLY STRICKEN LAST SESSION, WHICH PROVIDES THE SECRETARY OF TRANS-PORTATION WITH THE DISCRETIONARY AUTHORITY TO PROMULGATE RULES AND REGULATIONS ON THE TRANSPORTATION OF HAZARDOUS MATERIALS.

II. COMMENTS

THE DEPARTMENT SUPPORTS THE PROVISIONS OF SENATE BILL 21, AS AMENDED, AND REQUESTS IT BE CONSIDERED FAVORABLY.

III. FISCAL IMPACT

SENATE BILL 21 WOULD NOT IMPACT THE KANSAS DEPARTMENT OF TRANSPORTATION OVER AND ABOVE THE GOVERNOR'S BUDGET RECOMMENDATION.

3/19/85 Attach. 1

JOHN CARLIN MICHAEL LENNEN MARGALEE WRIGHT KEITH R. HENLEY JUDITH A. MCCONNELL BRIAN J. MOLINE Governor Chairman Commissioner Commissioner Executive Secretary General Counsel



State Corporation Commission

Fourth Floor, State Office Bldg.
Ph. 913 296-3355
TOPEKA, KANSAS 66612-1571

STATEMENT PRESENTED ON MARCH 19, 1985, TO THE HOUSE TRANSPORTATION COMMITTEE BY THE STATE CORPORATION COMMISSION OF KANSAS ON SENATE BILL NO. 21

MR. CHAIRMAN AND MEMBERS OF THE COMMITTEE, I AM BILL GREEN, ADMINISTRATOR OF THE TRANSPORTATION DIVISION OF THE STATE CORPORATION COMMISSION. I APPEAR HERE TODAY REPRESENTING THE COMMISSION IN SUPPORT OF SENATE BILL NO. 21.

SENATE BILL NO. 21 IS THE RESULT OF THE INTERIM HEARINGS ON THE TRANSPORTATION OF HAZARDOUS MATERIALS IN KANSAS.

THIS BILL WAS RECOMMENDED BECAUSE THE EXISTING STATUTES AUTHORIZING THE ADOPTION OF RULES AND REGULATIONS FOR MOTOR CARRIERS (K.S.A. 66-1,129) DOES NOT SPECIFICALLY AUTHORIZE THE COMMISSION TO ADOPT RULES AND REGULATIONS REGARDING THE TRANSPORTATION OF HAZARDOUS MATERIALS.

LINE 0050 THROUGH 0052 MANDATES THE COMMISSION ADOPT RULES AND REGULATIONS WHICH WILL ALLOW THE COMMISSION TO PARTICIPATE IN THE FEDERAL MOTOR CARRIER SAFETY ASSISTANCE PROGRAM.

THE ONLY OTHER COMMENTS I HAVE REGARDING SENATE BILL NO. 21 IS TO SUGGEST TO THE COMMITTEE THAT AN AMENDMENT BE ADDED TO CLARIFY THE STATE'S PARTICIPATION IN THE PROGRAM REFERENCED IN LINES 0050 - 0052.

3/19/25 Attach. 2 THE AMENDMENT RECOMMENDED IS AS FOLLOWS:

(6) MOTOR CARRIER TRANSPORTATION REQUIREMENTS THAT ARE CONSISTENT WITH CONTINUATION OF THE MOTOR CARRIER SAFETY ASSISTANCE PROGRAM AUTHORIZED BY SECTION 401 - 404 OF THE SURFACE TRANSPORTATION ASSISTANCE ACT OF 1982, (PL. 97-424).

AT THIS TIME SHOULD YOU HAVE ANY QUESTIONS, I WILL ATTEMPT TO ANSWER THEM.

KANSAS DEPARTMENT OF HEALTH AND ENVIRONMENT

TESTIMONY ON S.B. 21

HOUSE TRANSPORTATION COMMITTEE

MARCH 19,1985

This is the official position taken by the Kansas Department of Health and Environment on S.B. 21.

BACKGROUND INFORMATION:

Senate Bill 21 is requiring the Kansas Corporation Commission to adopt motor carrier transportation requirements that are consistent with the continuation of the federal Motor Carrier Safety Assistance Program (MCSAP). In December 1983, Governor Carlin formed a Cabinet Subcommittee on Motor Carrier Safety composed of the Secretaries of Health and Environment, Administration, Transportation and Revenue; the Chairman of the Corporation Commission; the Adjutant General; and the Kansas Highway Patrol. The Secretary of Transportation chaired the Committee. The outgrowth of the Committee effort was to:

- (1) Seek Kansas primacy for the federal Motor Carrier Safety Assistance Program with the Kansas Highway Patrol as lead agency.
- (2) Develop a state enforcement plan as a part of the primacy application.
- (3) Develop regulations dealing with both motor carrier safety and the transportation of hazardous materials. Currently, only the Federal Department of Transportation regulates the transportation of hazardous materials.
- (4) The Committee decided the Kansas Corporation Commission was the appropriate agency to adopt rules and regulations so that the state would have the necessary regulations to assume primacy for MCSAP. The KCC already had a regulatory framework in place, however, statutory authority is needed to adopt regulations on motor carrier safety as scoped by the federal requirements.

STRENGTHS:

The Kansas Corporation Commission already have statutory and regulatory responsibility for a number of motor carrier activities. The KCC also works closely with the Kansas Highway Patrol to enforce current motor carrier regulations. The Kansas Highway Patrol will be lead agency insofar as the MCSAP

3/19/85 Attach 3 primacy is concerned, however, the strength of Senate Bill 21 really lies in the fact that the additional authority given the KCC is just an enhancement of what it already has. This should help establish continuity of new program elements with the existing KCC regulatory activities.

WEAKNESSES:

- (1) Section 2 of Senate Bill 21 gives the Secretary of Transportation enabling legislation to adopt rules and regulations relating to certain motor carrier activities, primarily the safe transportation of hazardous materials. This seems to be a duplication of authority which the measure gives the Kansas Corporation Commission in Section 1(a)(6) of this bill. The statute, as written, doesn't require the Secretary of Transportation to adopt regulations as was the case when K.S.A. 1984 Supp. 8-1746 was passed; it states the Secretary may adopt.
- (2) Senate Bill 21 is unclear as to what role the Secretary of Health and Environment has in regulating transportation of hazardous waste as it relates to the MCSAP regulations adopted by KCC through this measure. Perhaps Section 1 (a) (6) should be changed to recognize the authority of the Secretary of Health and Environment as hazardous waste regulatory authority.

DEPARTMENT'S POSITION:

The Department of Health and Environment is supportive of the Motor Carriers Safety Assistance Program and is looking forward to participating in the implementation of that portion of activities which apply to hazardous waste generators transportation and management. In that respect, KDHE favors passage of Senate Bill 21. The Department recommends, however, that Section 1(a)(6) be amended to read "Motor carrier transportation requirements that are consistent with continuation of the federal Motor carrier safety assistance program and with the requirements of the Secretary of Health and Environment pertaining to the transportation of hazardous waste."

STATEMENT

By The

KANSAS MOTOR CARRIERS ASSOCIATION

Concerning Senate Bill No. 21 relating to the transportation of hazardous materials and the adoption of rules and regulations by the State Corporation Commission.

Presented to the House Transportation Committee, Rep. Rex Crowell, Chairman; Statehouse, Topeka, Tuesday, March 19, 1985.

MR. CHAIRMAN AND MEMBERS OF THE COMMITTEE:

I am Tom Whitaker, Governmental Relations Director of the Kansas Motor

Carriers Association with offices in Topeka. I appear here today representing

the 1,550 member-firms of the Association and the highway transportation industry.

A Post Audit Report dealing particularly with the effectiveness of a "response" system and responsibility of a "lead agency" in the event of an emergency with hazardous material transportation in Kansas, was received by the 1984 Interim Transportation Committee.

The report recommended that the State Corporation Commission adopt the federal rules and regulations governing the transportation of harzardous materials so long as such regulations are not contrary to Kansas statutes.

The Interim Transportation Committee, after conducting extensive hearings, agreed with the report and instructed the KCC to adopt such regulations. The Commission now is in the process of complying with this directive. A major difficulty apparently lies with the Commission's ability to secure copies of the publications to which the federal regulations refer. A copy of such documents must be available at the Commission to comply with Kansas procedures governing the adoption of federal rules and regulations by reference.

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The Kansas Motor Carriers Association publicly has offered to assist the Commission in securing those publications referenced in the federal rules and regulations. The Association reaffirms this offer to provide every appropriate assistance to the Commission to expedite adoption of the federal rules and regulations in the transportation of hazardous materials.

Adoption of the federal rules and regulations on the transportation of hazardous materials and adoption by the KCC of the federal motor carrier safety rules and regulations will allow Kansas to participate in the Motor Carrier Safety Assistance Program. This is the grant program available from the federal government to fund increased enforcement and inspection activity of motor carriers operating in Kansas.

The positive effect of this Interim Committee recommendation on the motor carrier industry in Kansas is a better safety performance on roads and highways and uniformity in the requirements for operation of motor vehicles between Kansas and other jurisdictions.

The Kansas Motor Carriers Association fully supports passage of Senate Bill No. 21 as it passed the Senate. The bill would provide for uniformity between Kansas regulations and the federal regulations governing the safety requirements of the highway transportation industry.

We thank you for the opportunity to offer testimony to the Committee today. I will be pleased to respond to any questions you may have.

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Mr. Chairman and Members of the Committee:

My name is Don Elliott. I am Regional Manager-Wichita with Kansas Gas and Electric Company. I appear here before you as Chairman of the Operating Committee of the Kansas One-Call System, Inc., in support of S.B. 181.

The purpose of Kansas One-Call System, Inc., and that of S.B. 181 is to protect underground facilities from destruction, damage or dislocation in order to prevent death and injury to persons, damage to private and public property and the loss or curtailment of use of services.

The concept of Kansas One-Call is simple. Any excavator, within the state, 48 hours prior to the start of work, calls a toll-free number. The information is received at a central office, where utility locations are checked and all member utilities who have facilities in the area of excavation are notified. The utilities then mark or flag their facilities before the excavator begins work.

The Kansas One-Call System, Inc., was chartered as a non-profit corporation in October 1983, for the purpose of implementing and operating a statewide one-call damage prevention program.

Kansas One-Call had its beginning in 1982 when the Kansas Corporation Commission called a meeting of public utilities to explore the establishment of a state-wide system as a means of complying with federal legislation that mandated the

3/19/85 Attach. 5 establishment of a damage prevention program for natural gas pipeline operators and distributors. Since a successful local one-call system had been in operation in Wichita for several years, the Chairman of that organization was asked to head up a steering committee to explore the possibility of establishing a similar system, statewide. That committee effort resulted in the present Kansas One-Call System, Inc.

Kansas One-Call became operational in Wichita on August 15, 1984 and at present has over 90 members who operate every type of pipeline imaginable, from petroleum products to cable television. During this 6 months of operation, Kansas One-Call has received over 26,000 locate requests. We have a toll-free number, which is 1-800-DIG-SAFE and we have developed a fee structure which makes membership affordable to all.

State one-call systems are not new. As of 1981, there were 106 one-call notification centers operating in some 40 states. Seventeen operated on a state-wide basis. The other 89 operate within a given area of a state. Some 23 states of the 40 with one-call systems have enacted legislation requiring notification prior to excavation. States that have one-call systems have experienced reductions in property damage from 20% to 60%.

S.B. 181 is a major step forward in the prevention of damage to underground facilities for not only Kansas One-Call System, Inc. members, but for every operator of underground facilities in Kansas.

Further, it would provide assurance to every excavator that their planned work would be expedited through the notification and location process.

We encourage the adoption of S.B. 181

SENATE BILL No. 181

By Committee on Transportation and Utilities

2-7

0017 AN ACT concerning tunneling, excavating and discharging of 0018 explosives; notice; damages; penalties.

0019 Be it enacted by the Legislature of the State of Kansas:

0020 Section 1. As used in this act:

0021 (a) "Damage" means any impact or contact with an under-0022 ground facility, its appurtenances or its protective coating, or 0023 weakening of the support for the facility or protective housing, 0024 which requires repair;

0025 (b) "Emergency" means any condition constituting a clear 0026 and present danger to life or property, or a customer service 0027 outage;

0028 (c) "Excavation" means any operation in which earth, rock, 0029 or other material below ground, is moved or otherwise displaced 0030 by any means, but not including the tilling of soil for agricultural 0031 purposes or fortroad and ditch maintenance that does not change 0032 the original road grade or ditch flowline;

(d) "Facility" means any underground line, system or struc-0034 ture used for producing, gathering, storing, conveying, transmit-0035 ting or distributing communication, electricity, gas, petroleum, 0036 petroleum products, hazardous liquids, water, steam, sewage, or 0037 any other similar commodities;

0038 (e) "Marking" means the use of stakes, paint or other clearly 0039 identifiable materials to show the field location of underground 0040 facilities, in accordance with the current color code standard of 0041 the American public work association;

0042 (f) "Operator" means any person who owns or operates an 0043 underground facility, except for any person who is the owner of 0044 real property, wherein are located underground facilities for the 0045 purpose of furnishing services or materials only to such person or railroad,

railroad grade,

Alch. 6 3/19/85 16 occupants of such property;

0047 (g) "Person" means an individual, partnership, corporation, 0048 association, franchise holder, state, city, county or any govern-0049 mental subdivision or instrumentality of a state and its employ-0050 ees, agents or legal representatives; and

0051 (h) "Working day" means every day, except Saturday, Sun-0052 day, or a legal local, state or federal holiday.

Sec. 2. A person shall not excavate, tunnel or discharge explosives in a street, highway or public place, a private or public easement or near the location of an underground facility without having first ascertained, in the manner prescribed in this act, the location of all underground facilities in the proposed area of excavation, tunneling or discharging of explosives.

Sec. 3. A person responsible for excavating, tunneling or 0060 discharging explosives in a street, highway or other public place 0061 shall serve notice of intent to excavate, tunnel or discharge 0062 explosives at least two full working days, but not more than 10 0063 working days, before commencing the excavating, tunneling or 0064 discharging of explosives, on operators having underground facilities located in the proposed area of excavation, tunneling or 0066 discharging of explosives.

The notice of intent shall contain the name, address and telephone number of the person filing the notice of intent, the name of the person performing the excavation, tunneling or discharging of explosives, the date, type and location of the excavation, tunneling or discharging of explosives.

Sec. 4. In areas where two or more operators of underground facilities have formed an association providing for mutual receipt of notification of construction activities, notification to the association may be effected as provided by this act, or by telephone call, providing the same information as required by this act by the person responsible for excavating, tunneling or discharging explosives. If notification is made by telephone, an adequate record shall be maintained by the association to document compliance with the requirements of this act.

Sec. 5. An operator served with the notice above shall, not less than one working day in advance of the proposed construc-

a private or public easement or near the location of an underground facility

excavation

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to the association's established office, by the person responsible for the excavation activities

Section 3 of the

ones of the approximate location of the underground facilities owned and operated in the area of excavation, tunneling or discharging of explosives, in a manner as to enable the person to employ hand-dug test holes or other means of establishing the precise location of the underground facilities in advance of construction or excavation. If the precise location of the underground facilities cannot be established, the person shall then notify the operator, who shall provide further assistance needed to determine the precise location of the underground facility in advance of the proposed excavation, tunneling or discharging of copy explosives.

Sec. 6. In the case of emergency involving danger to life, mossible bealth or property or which requires immediate correction in order to continue the operation of a major industrial plant, or to mossible assure the continuity of public utility service, excavation, maintenance or repairs may be made without using explosives if motice and advice thereof, in writing or otherwise, is given to the operator or association as soon as reasonably possible.

Sec. 7. This act shall not be construed to authorize, affect or 0103 impair local ordinances, charters or other provisions of law 0104 requiring permits to be obtained before excavating or tunneling 0105 in a public street or highway. A permit issued by a public agency 0106 shall not be deemed to relieve a person from the responsibility 0107 for complying with the provisions of this act.

Sec. 8. Upon receiving the information provided for in secolog tions 4 or 5, a person excavating, tunneling or discharging exollog plosives shall exercise reasonable care when working in close ollog proximity to any underground facilities. If the facilities are to be exposed, or are likely to be exposed, only hand digging shall be ollog employed in such circumstances and such support as may be ollog reasonably necessary for protection of the facilities shall be ollog provided in and near the construction area.

Olio Sec. 9. When any contact with or damage to any pipe, cable, Olio or its protective coating, or any other underground facility of an Olio operator occurs, the operator shall be notified immediately by Olio the person responsible for the operations causing the damage.

New Sec. 5. An operator served with notice shall, not less than one working day in advance of the proposed excavation. unless otherwise agreed between the parties, by marking. flagging, or by other acceptable methods, inform the person responsible for the excavation of the approximate location of the underground facilities owned and operated in the area of planned excavation. Such marking shall be done in a manner as to reasonably enable the person responsible for the excavation to employ hand-dug test holes or other means of establishing the precise location of the underground facilities in advance of the excavation. If the precise location of the underground facilities cannot be established, the person responsible for the excavation shall then notify the operator. who shall promptly provide further assistance needed to determine the precise location of the underground facility in advance of the proposed excavation activity.

Upon receiving the notice, the operator shall dispatch personnel to the location as soon as possible to effect temporary or permanent repairs of the damage. If a serious electrical short is occurring, or if dangerous fluids or gases are escaping from a broken line, the person responsible for the operations causing the damages shall evacuate the immediate area while awaiting the arrival of the operator personnel.

Sec. 10. In a civil action in a court of this state, when it is 0127 shown by competent evidence that damage to the underground facilities of an operator resulted from excavating, tunneling or discharging of explosives as described in section 2, and that the person responsible for giving the notice of intent to excavate, 0132 tunnel or discharge explosives failed to give the notice, or the person did not employ hand digging or failed to provide support, the person shall be deemed prima facie guilty of negligence. Sec. 11. A person who damages the facilities of an operator 0135 on more than three occasions on any one construction contract location because of such person's failure to comply with any of the provisions of this act may be enjoined from engaging in any 0139 further excavating, tunneling or discharging of explosives within the state, except under such terms and conditions as the court 0141 may prescribe to ensure the safety of the public. A court may prescribe such penalties as it deems necessary or appropriate for violation of the injunctive order up to a maximum of \$1,000 per violation. All penalties recovered in such actions shall be deposited in the state general fund.

Ol46 Sec. 12. Willful violation of this act is an unclassified misol47 demeanor punishable by a fine of not more than \$1,000 for each ol48 offense. Any such penalty is in addition to any civil liability. A ol49 person who willfully removes or otherwise destroys the stakes or ol50 other physical markings used by an operator to mark the approximate location of underground facilities is guilty of a Class A ol52 misdemeanor.

O153 Sec. 13. If any provisions of this act or the application O154 thereof to any person or circumstance is held invalid, the reO155 mainder of the act and the application of such provision to other O156 persons or circumstances shall not be affected thereby.

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except for necessary construction activity or upon completion of construction

Sec. 14. This act shall take effect and be in force from and one after its publication in the statute book.