

MINUTES OF THE House COMMITTEE ON Ways and Means

The meeting was called to order by Bill Buntin at  
Chairperson

1:30 a.m./p.m. on Thursday, March 22, 1984 in room 514-S of the Capitol.

All members were present except: Representative Heinemann (excused)

Committee staff present: Ray Hauke, Legislative Research Nadine Young, Committee Secretary  
Lyn Goering, Legislative Research  
Gloria Timmer, Legislative Research  
Chris Stanfield, Legislative Research  
Mary Galligan, Legislative Research  
Dave Hanzlick, Administrative Assistant  
Jim Wilson, Office of the Revisor

Conferees appearing before the committee:  
None  
Others present (Attachment 1)

Chairman called the meeting to order at 1:05 p.m.

Chairman asked if anyone wanted to speak regarding the federal block grants as it relates to SRS. Material was handed out as follows:

- 1. Community Services Block Grant Program for Kansas (Attachment 2)
- 2. Summary-Kansas Social Service Block Grant (Attachment 3)
- 3. Summary-Low Income Energy Assistance Program (Attachment 4)
- 4. Report on Proposed Use of Alcohol, Drug Abuse & Mental Health Service (Attachment 5)

Paul Johnson representing Public Assistance Coalition of Kansas testified on SB 514 regarding Low Income Home Energy Assistance Program (Attachment 6).

Chairman turned to consideration of sub-committee reports on SB 514--appropriations for the following:

HOMESTEAD PROPERTY TAX REFUNDS, Section 3 (Attachment 7)

Representative Arbuthnot presented the subcommittee report and moved it be adopted. Seconded by Representative Luzzati. Motion carried.

PENSIONS, Section 2 (Attachment 8)

Representative Arbuthnot presented the subcommittee report and called the committee's attention to the subcommittee's recommendation that funding for the pensions of Leah Wagner, Mary Burch, Lois Robb and Catherine Wilson be discontinued from the state general fund and be financed instead from the Kansas public employees retirement fund. Representative Arbuthnot moved the report be adopted. Representative Luzzati seconded. Motion carried.

DEPARTMENT ON AGING (Attachments 9 and 10)

Representative Luzzati presented the reports for FY 84 and FY 85 and moved they be adopted. Seconded by Representative Arbuthnot. Motion carried.

SOCIAL AND REHABILITATION SERVICES (Attachments 11 and 12)

Representative Arbuthnot reported on the FY 84 and FY 85 reports. Representative Luzzati presented a Minority Report for FY 85 in which she takes exception to Item 6 of the report which reduces the maximum of \$100 to a maximum of \$85 for the Transitional General Assistance Program. Representative Helgerson moved that it be restored to \$100 maximum. Representative Luzzati seconded. The motion failed.

Representative Rolfs made a motion to amend the subcommittee report to encourage SRS to consider using the maximum amount of the 15% of the LEAF grant program for weatherization of homes. Seconded by Representative Solbach. Motion carried.

Representative Arbuthnot moved the report be adopted as amended. Seconded by Representative Hamm. Motion carried.

DEPARTMENT OF HEALTH AND ENVIRONMENT (Attachments 13 and 14)

Representative Shriver presented the FY 84 report and Representative Duncan presented the FY 85 report.

Unless specifically noted, the individual remarks recorded herein have not been transcribed verbatim. Individual remarks as reported herein have not been submitted to the individuals appearing before the committee for editing or corrections.

CONTINUATION SHEET

MINUTES OF THE House COMMITTEE ON Ways and Means,  
room 514-S, Statehouse, at 1:30 a.m./p.m. on Thursday, March 22, 1984

SB 514 - subcommittee reports (contd)

Representative Chronister moved that Item 16, Page 5, be deleted from the report, with the exception of the last sentence. Seconded by Representative Luzzati. Representative Duncan pointed out that the \$92,240 on page 3 shows as a minus figure, but that is a typographical error and should be a plus figure. He also objected to Representative Chronister's motion. Vote was taken on the motion and it failed.

Representative Mainey moved that \$500,000 appropriated for hazardous waste be pulled from the budget and put in the Omnibus bill. He then withdrew his motion. Representative Dyck then moved that the \$500,000 be taken out of the report until legislature authorizes it. Seconded by Representative Farrar. The motion carried. Representative Duncan asked to be recorded as voting NO.

Representative Luzzati moved to add \$270,000 of state general fund to Aid to local units budget. Seconded by Representative Chronister.

Representative Chronister made a substitute motion to change Section 16 of the report for deletion of \$171,267.

Representative Duncan made a substitute motion to add full funding of \$1,930,970 of the formula grant. Seconded by Representative Shriver. Motion failed.

Back to the original motion made by Representative Luzzati. Vote was taken and the motion carried.

Representative Duncan moved to amend the report by inserting \$499,000 of state general fund money for hazardous waste clean-up fund. Seconded by Representative Shriver. Motion carried.

Representative Duncan moved that the subcommittee report be adopted, as amended. Representative Shriver seconded. The motion carried.

Representative Arbuthnot moved that SB 514, as amended, be recommended favorable for passage. Seconded by Representative Shriver. Motion carried.

Representative Shriver addressed the committee and requested introduction of a bill (HB 3112) an act designating the Robert B. Docking Memorial Highway. Representative Rolfs moved the bill be introduced. Seconded by Representative Meacham. Motion carried.

Meeting adjourned at 3:50 p.m.



3-22-84

	<u>Name</u>	<u>Address</u>	<u>Representing</u>
1.	NICK ROSEN	TOPEKA	DIVISION OF PURCHASES
2.	Douf Pfeufeld	Halstead	
3.	Les Duko	Topeka	Ks. Action for Children
4.	Judy Culley	Lawrence	KALPCCA
5.	Nancy Sargent	Topeka	League Women Voters Ks
6.	Dave Marden	Topeka	KACAD
7.	Robert Epps	Topeka	KDNE
8.	D. J. SABOL	Topeka	KDNE
9.	Paul Blum	Topeka	KDNE
10.	Alice Knott	Topeka	KDOA
11.	Jan Water	Topeka	KDOA
12.	Julius Haugford	Topeka	KDOA
13.	John Stunkler	Manhattan	KAPS
14.	Chuck Stenerson	Topeka	SRS
15.	Aileen Whitefill	Topeka	SRS
16.	Bob Warden	Topeka	SRS
17.	Christ Jernigan	Topeka	KHA
18.	Frank Gentry	"	Ks Hospital Assoc.
19.	PAT SCHAFER	"	BUDGET DIVISION
20.	Dick Koerth	"	" "
21.			
22.			
23.			
24.			
25.			

(1)

STATE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES

FISCAL YEAR 1985

Community Services Block Grant Program for Kansas

The President's 1985 budget message to Congress calls for the Community Services Block Grant Program to be eliminated and for its activities to be subsumed under the Social Services Block Grant. As in the past, however, the President's budget proposal is meeting with opposition from Congress. At this time the Congressional climate for continued funding of this program is favorable. Since the outcome of this debate will not be finally known until very late in this fiscal year, the Department of Social and Rehabilitation Services is proceeding with the development of tentative plans for FY 1985 Community Services Block Grant programming.

As in fiscal year 1984, the department's proposed plan will be based upon a \$2.7 million appropriation for Kansas. Of that amount 5 percent will be used for Administration. The department proposes to use the remaining 95 percent in the following manner: 90 percent to existing community action agencies and seasonal farmworker organizations as prescribed by law, and 5 percent for discretionary grants. Funds under this program will be used in the following manner as set by law:

1. secure and retain employment
2. attain an adequate education
3. make better use of available income
4. obtain emergency assistance
5. obtain and maintain adequate housing
6. remove obstacles to self-sufficiency
7. achieve greater participation in the community
8. make use of other poverty programs

It is anticipated that 100,000 low income Kansans will be served by this program in 1985.

Throughout the fiscal year the administering agency will monitor delegate agencies' progress toward meeting the program's purposes. This will include onsite visits with agency personnel, observations of program sites, interviews with clients and reviews of monthly financial and quarterly program reports.

The Community Services Block Grant Program was passed in 1981 as part of the Omnibus Budget Reconciliation Act. In fiscal years 1982, 1983, and 1984 the state received \$8.126 million dollars. These funds were used in the 73 counties across the state covered by community action agencies and Harvest America, a migrant and seasonal farmworker organization, to carryout the activities listed above. More than 250,000 Kansans received services under this program during this time. Client eligibility is based upon poverty guidelines set by the Office of Management and Budget.



Summary  
Kansas Social Service Block Grant  
July 1, 1984 to June 30, 1985

Social and Rehabilitation Services views as its goal the formulating and carrying out of a program of social services designed to promote the welfare of targeted needy people by enhancing the opportunity to develop his/her capacities to the greatest extent possible.

Historical Perspective

This is the fourth year of the social service block grant program. The Omnibus Reconciliation Act of 1981 replaced Title XX social services funding with the social service block grant. Along with the block grant system came a severe reduction in the amount of social service funds available. Consequently most social service programs funded under Title XX were carried forward under the social service block grant, but with reduced federal funding. The transfer of funds from the low-income energy assistance program helped to offset the loss of federal funds, and the state general funds have increased in these programs over the last three years.

Probably the biggest change in funding concepts has been the switch from purchase of services for the mentally handicapped to a grant program. This new system provides the same high caliber service to the recipients with a significant reduction in paperwork and bureaucratic red tape.

Eligibility and Requirements

Individual eligibility for social service block grant funding is based on two criteria: 1) There must be a need for the service; and 2) income levels must be met. A single individual may not have a gross income exceeding \$637 per month. This scale is graduated upward. For example, for a family of four the gross income may not exceed \$1,225 per month. (State Commissioner's Letter 266 dated September 2, 1982.)

All services must relate to one of the five national goals: 1) helping individuals to become self-supporting; 2) helping individuals to become self-sufficient; 3) providing protective services for those in need (regardless of income); 4) providing services to help persons to remain in their own homes; 5) when no other alternatives exist, providing services to help persons receive the most appropriate institutional setting (i.e., adult care home, state institution, private institution, etc.).

Social service block grant funds will continue to be used on a statewide basis to purchase services where appropriate, to give direct grants where appropriate, and to provide direct services by Social and Rehabilitation Services employees where appropriate.

The attached chart shows an estimate of funds to be spent by social service category and the current expenditure rate projected to the end of the state fiscal year. Additionally, there is a projection of the spending by social service category for the next fiscal year.

Social Service Block Grant Summary  
July 1, 1984 to June 30, 1985

This plan will be presented at the Department of Social and Rehabilitation Services public open meeting on the first Tuesday in April and a thirty-day public comment period will be allowed.

This summary and the proposed plan include both federal and state funds. The social services block grant funds available for the state fiscal year beginning July 1, 1984, are estimated to be \$27,854,462. This figure was arrived at by taking three-fourths of the estimated block grant funds to be received in federal fiscal year 1985, and one-fourth of the funds projected to be received in federal fiscal year 1984. This is done because the federal fiscal year is October 1st through September 30th.

The service breakdown shown includes both direct and indirect services. The new services shown for the first time this year are taken from the Social and Rehabilitation Services' social service information system which was developed in order that better data could be gathered on the social service delivery system. Definitions of services can be found in the proposed plan, which will be available prior to April 1, 1984.

Department of Social and  
Rehabilitation Services  
Office of the Secretary  
March 1, 1984

(1697B)



State of Kansas  
Proposed Block Grant for Social Services  
Estimated Expenditure Report for FY 1984

Services	Estimated Expenditures			
	Actual Expenditures 07/01/82 to 06/30/83	In Block Grant Proposal For 07/01/83 to 06/30/84	Actual Expenditures* 07/01/83 to 06/30/84	Estimated Expenditures 07-01-84 to 06-30-85
Abuse/Neglect	\$ 2,400,718	\$ 2,317,246	\$ 2,339,633	\$ 2,673,384
Adoption	772,741	623,251	629,272	719,038
Adult Day and Residential Programs	8,651,226	10,031,797	10,649,385	11,073,407
Alternate Care	181,139	174,840	176,530	201,712
CINC Inquiry	546,028	527,043	532,135	749,044
Custody Supervision	2,895,603	2,794,924	2,821,926	2,724,476
Day Care	2,229,492	3,523,949	2,741,490	3,805,449
Divorce Custody Assess. Evaluation	-- 102,656	122,623 99,086	123,807 100,044	141,468 114,315
Family Services	1,546,855	1,493,071	1,292,287	2,303,778
Family Support	784,132	427,039	431,165	492,671
Guardian/Conservator	110,955	107,097	108,132	123,557
Home Community Based Serv.	650,557	627,938	634,004	724,446
Homemaker	6,185,974	6,824,916	6,241,954	7,475,273
Information/Referral	571,797	551,916	557,441	636,740
Interstate Compact	275,072	265,508	268,073	244,979
Residential: Child	3,984,531	4,343,045	3,893,759	4,656,668
Specialized Social Adjustment	171,308	591,639	166,949	190,765
Resource Development	1,219,808	1,177,390	1,188,771	1,358,350
Administration/Training	346,794	836,162	801,710	1,674,984
Total	33,627,386	37,460,480	35,698,467	42,084,504
SSBG Total	26,589,741	25,731,304	25,731,304	27,854,462

\*Projected to twelve months from seven months data. Estimates are conservative because July payments are historically lower than average, and workers salaries are not included in July payments.

SUMMARY  
STATE OF KANSAS  
LOW INCOME ENERGY ASSISTANCE PROGRAM

The Low Income Energy Assistance Program is authorized under Title III of the Home Energy Assistance Act of 1980, which established the block grant funding for LIEAP. The Governor designated the Department of Social and Rehabilitation Services as the state administering agency. The first LIEAP program began in Fiscal Year 1981.

Initially a great amount of federal control was attached to the funding, but in subsequent years the limiting stipulations have been relaxed allowing states more flexibility with the use of funds including, size of benefits, populations to be served, income requirements, heating vs. cooling programs, and set-asides.

A primary problem associated with this block grant program is that the amount of the funding to be allocated is not known until December, well after most states have begun their winter heating assistance programs. Program planning, including the setting of benefit levels, populations to be served, income requirements, and many other decisions, must be made months before states know the level of their funding for the current fiscal year.

As a result of the necessary development of programs prior to knowledge of funding, the benefit matrix and the eligibility requirements are occasionally altered creating inconsistencies in spending patterns and numbers of households served. For instance in FY-1983, it was anticipated that Congress would cut funding by 30%. The State Plan was submitted to the Department of Health and Human Services for approval, program materials printed in quantity, and finally the program was implemented with restrictive eligibility guidelines designed to fit the anticipated level of funding. After the program was in full operation, Congress appropriated the block grant funding for the current fiscal year at an even higher level than in the previous year. The original income eligibility requirements were then reinstated the following fiscal year creating a larger eligible population and raising potential expenditures.

The following table recaps the numbers of households served by LIEAP assistance and the average benefits in each of the programs:

	<u>Winter</u>	<u>Ave.</u>	<u>Winter</u>	<u>Ave.</u>	<u>Summer</u>	<u>Ave.</u>	<u>Summer</u>	<u>Ave.</u>
	<u>Heating</u>	<u>Bene.</u>	<u>Emerg.</u>	<u>Bene.</u>	<u>Cooling</u>	<u>Bene.</u>	<u>Emerg.</u>	<u>Bene.</u>
St. FY-1982	\$61,058	(\$134)	\$7,117	(\$159)	\$13,164	(\$148)	\$4,237	(\$ 95)
St. FY-1983	\$43,253	(\$186)	--	--	\$18,204	(\$114)	\$ 552	(\$ 96)
St. FY-1984	*\$53,141	(\$186)	--	--	\$18,765	(\$115)	\$ 747	(\$109)
St. FY-1985	*\$53,500	(\$186)	--	--	*\$26,086	(\$115)	*\$1,190	(\$109)

\* - Estimated.



While the primary purpose of the LIEAP block grant funding is for direct home energy assistance, set-asides to weatherization activities and social services are allowed to provide states some flexibility in addressing their unique needs. Kansas LIEAP set-asides to Weatherization have remained at \$1.5 million since Fiscal Year 1982 while set-asides to Social Services have been 10% of the annual allocations.

The chart on the attached page provides comparative expenditure information relative to Kansas LIEAP funding.

State of Kansas  
 Low Income Energy Assistance Program (LIEAP)  
 Expenditure Report  
 Projections for 1984

Components	FY-1982 Actual Expenditures 7-1-81 to 6-30-82	FY-1983 Actual Expenditures 7-1-82 to 6-30-83	FY-1984 Estimated Expenditures 7-1-83 to 6-30-84	FY-1985 Estimated Expenditures 7-1-84 to 6-30-85
Winter Heating Benefits	\$ 8,142,518	\$ 8,118,552	\$ 9,831,216	\$ 9,831,216
Winter Emergency Benefits	1,134,464	--	--	--
Summer Cooling Benefits	1,947,349	2,083,008	2,126,096	3,000,000
Summer Emergency Benefits	398,356	59,289	82,032	125,000
Administration	1,214,334	1,686,000	1,769,400	1,599,401
Social Service Set-Aside	1,496,250	1,681,970	1,599,401	1,599,401
Weatherization Set-Aside	<u>1,500,000</u>	<u>1,500,000</u>	<u>1,500,000</u>	<u>1,500,000</u>
Total	<u>\$15,833,271</u>	<u>\$15,128,819</u>	<u>\$16,908,145</u>	<u>\$17,655,018</u>



REPORT ON THE PROPOSED USE OF ALCOHOL, DRUG  
ABUSE AND MENTAL HEALTH SERVICE BLOCK GRANT FUNDS

The Department of Social and Rehabilitation Services is in the process of developing the fourth year (FFY 1985) federal application for funding under the Alcohol, Drug Abuse, and Mental Health Services Block Grant authorized by the Omnibus Budget Reconciliation Act of 1981, Pub. Law 97-35.

Federal rules and regulations governing the application process (45CFR Parts 16, 74 and 96) require states to conduct public hearings on the proposed use of distribution of block grant funds. These hearings must be conducted by the State Legislature.

Attached is the report on the proposed use and distribution of block grant funds for the period beginning October 1, 1984 and ending September 30, 1985. The Alcohol, Drug Abuse Mental Health block grant for FY 1985 is estimated to be \$3,349,974. Of that amount 58.11%, or \$1,946,670 will be allocated for mental health services and 41.89%, or \$1,403,304 will be allocated for alcohol and drug services.

## ALCOHOL AND DRUG ABUSE SERVICES

### A. Goals and Objectives

1. Insure that effective treatment services are provided to individuals and families experiencing alcohol and/or other drug problems;
2. Insure that effective prevention services are provided to general and target populations to prevent the development of alcohol and/or other drug abuse problems;
3. Provide training and technical assistance to alcohol and drug personnel in community based programs to improve the quality of services provided.

### B. Types of Activities to be Supported

1. Block grant funds will be utilized to provide financial support to community based treatment and prevention programs.
2. Not less than 35 percent of the amount made available shall be used for programs relating to alcoholism and alcohol abuse.
3. Not less than 35 percent of the amount made available shall be used for programs and activities relating to drug abuse.
4. At least 20 percent of the amount made available shall be used for prevention and early intervention programs designed to discourage the abuse and misuse of alcohol and other drugs.

### C. Geographic Areas to be Served.

1. The State will be considered as a single geographic area and a continuum of services will be maintained on a statewide basis.

### D. Categories of Individuals to be Served

1. Blacks
2. Elderly
3. Hispanics
4. Native American Indians
5. Parents
6. Teachers/Educators
7. Women
8. Youth

### E. Criteria and method for the distribution of funds

1. The State's criteria for the distribution of funds will be guided by its commitment to maintain existing levels of alcohol and other drug prevention and treatment services.
2. It is evident from analysis of the SRS/Alcohol and Drug Abuse Services (ADAS) budget that increases for funding of services have not been made available either through the Federal block grant or from state sources during the past three years. If additional revenue does become available, ADAS priorities would be as follows:

- 1) In response to rising levels of grassroots interests and public awareness of alcohol and drug abuse issues, and the increases in demand for treatment services move to enhance proven prevention/education strategies and programs targeted to youth, parents, elderly and teachers/educators.
- 2) In recognition of the lack of residential treatment programs tailored to the specific needs of youth in Kansas, and increased caseloads resulting from recently enacted DWI and DUI legislation, move to strengthen treatment services with special emphasis upon a youth residential treatment program.
- 3) In response to evidence of increasing numbers of minority populations entering the treatment system, move to strengthen both prevention and treatment programs demonstrating a proven capability to deal effectively with minority clients and populations.

F. Progress in meeting goals for FFY 1984

1. Goal number 1 as stated in the FY 1984 block grant application was to "Insure that effective treatment services are provided to individuals and families experiencing alcohol and/or other drug problems."

To address this goal, the Department of Social and Rehabilitation Services, Alcohol and Drug Abuse Services, implemented a treatment outcome evaluation system that was placed in effect on January 1, 1982. This system measures thirteen (13) separate variables on each client admitted to a treatment program, and the same thirteen variables upon completion of the program for each client. The evaluation system is designed to demonstrate to the State Agency and the treatment program the areas of services which are strong and those that need improvement. Staff of Alcohol and Drug Abuse Services are assigned the task of providing technical assistance to those programs where problem areas are detected.

A follow-up questionnaire is sent to clients six months after completion of their treatment process to determine their status at that time. The results of the follow-up data provide additional information to the State to determine whether effective treatment services are being provided throughout the State. Follow-up data on treatment completors through July, 1983 is showing significant gains in all areas being measured.

2. Goal number 2 as stated in the FY 1984 block grant application was to "Insure that effective prevention services are provided to general and target populations to prevent the development of alcohol and/or other drug problems."

To address this goal the Department of Social and Rehabilitation Services, Alcohol and Drug Abuse Services, implemented a prevention outcome evaluation system that was placed in effect on January 1, 1982. Three separate questionnaires were developed for various target populations. The system utilizes a pre/post test concept which measures knowledge levels prior to prevention services delivery, and knowledge levels after completion of the program. The system also measures the participants intent to use alcohol and/or other drugs both before and after service delivery.

This pre/post test data is forwarded by the service providers to Alcohol and Drug Abuse Services, Department of SRS, where the results are compiled and analyzed. Through this process programs can be evaluated on their effectiveness and problem areas can be corrected. Outcome data is showing a 37% pre to post test gain.

3. Goal number 3, as indicated in the FY 1984 block grant application was to "Train alcohol and drug abuse personnel in community based programs to improve the quality of services provided".

To date in FFY 1984 (October 1, 1982 to February 1, 1984) the training unit within Alcohol and Drug Abuse Services delivered or sponsored or ten training courses for 137 trainees in the substance abuse field. Recipients of the training demonstrated an average 19% increase in knowledge levels as measured by pre/post test results.

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## MENTAL HEALTH SERVICES

The Mental Health part of the Alcohol, Drug Abuse and Mental Health Services Block Grant Funds allocated to Kansas for Federal Fiscal Year 1985 under the 1981 Omnibus Budget Reconciliation Act are projected to be utilized by the Department of Social and Rehabilitation Service, Mental Health and Retardation Services in the following manner:

### A. Goals and Objectives

The Department of Social and Rehabilitation Services, Mental Health and Retardation Services will make grants to Community Mental Health Centers to provide comprehensive services:

1. principally to individuals residing in a defined geographic area with special attention to individuals who are chronically mentally ill; children, elderly and individuals discharged from inpatient facilities,
2. within limits of centers' capacity, regardless of ability to pay,
3. that are readily accessible and assure continuity of care in a manner which preserves human dignity,
4. that prevent unnecessary institutionalization of the mentally ill,
5. that provide effective and efficient mental health services in the least restrictive environment to the maximum degree feasible for each individual.

### B. Types of Activities to be Supported

1. The Department of Social and Rehabilitation Services, Mental Health Services will make grants to Community Mental Health Centers to identify, assess and serve:
  - a) the chronically mentally ill,
  - b) the severely mentally disturbed children and adolescents,
  - c) the mentally ill elderly,
  - d) those that are currently underserved.
2. The Department of Social and Rehabilitation Services, Mental Health Services cannot use block grant funds for:
  - a) inpatient services,
  - b) cash payments to service recipients,
  - c) purchase of land, construction or major renovations,
  - d) the state match to federal funds,
  - e) financial assistance to other than a public or non-profit private entity.

### C. Geographic Areas to be Served

1. The State will be considered as a single geographic area although funds will be allocated to centers serving particular areas within the eleven mental health service planning areas. (See attached map.)
2. A recap of Federal Funds awarded from Federal years 1982, 1983, 1984 are attached as Exhibits A, B, and C. These centers shall continue to be eligible for funds in Federal Fiscal Year 1985.

### D. Services Provided by Block Grant

Since the beginning of the Block Grant program four new partial hospital programs have begun in Kansas and three have been expanded serving approximately 730 clients. In addition, residential services have been started and expanded to serve approximately 4,000 additional clients. Four specialized Community Support Programs were funded by the Mental Health Block Grant which serve approximately 815 clients. Three outpatient programs were expanded for adults serving approximately 3,555 clients; two were expanded for children serving approximately 399 clients. Two screening programs were expanded serving approximately 621 clients. Two expanded 24 hour emergency services programs serving approximately 4,914 clients and two consultation/education programs serving approximately 1,490 clients. Lastly, four residential alternative and case management programs were begun and expanded serving approximately 2,315 clients.

### E. Use of 1984 Funds

In accordance with Section 1915(e)(2) of the 1981 Budget Reconciliation Act, we have funded the Pawnee Comprehensive Community Mental Health Center (seventh year of an eight year Operations Grant) and the Bert Nash Community Mental Health (third year of an eight year unfunded grant). The remaining Block Grant Funds will be used to fund centers who provide the five basic services (Outpatient, 24-Hour Emergency, Partial Care/Hospitalization, Consultation and Education and Screening). These grants will be used to expand these services to the Chronically Mentally Ill, the Severly Mentally Disturbed Children and Adolescents, the Mentally Ill - Elderly and those that are currently underserved. Centers which provide four of the five basic services will be considered for funding to add the missing services and provide those services to the population areas set out above.

### F. Use of 1985 Funds

In accordance with Section 1915(e)(2) of 1981 Budget Reconciliation Act, we anticipate awarding continuation funding to Bert Nash Center and Pawnee Comprehensive Community Mental Health Center.

The remaining centers that received 1984 Block Grants will be considered for funding with 1985 funds if their program and financial reporting reflects continual accountability and need. These centers will have opportunity to re-apply and will be strongly considered. Again, selected services will be to expand services to the chronically mentally ill, the severely mentally disturbed children and adolescents, the mentally ill elderly and those that are currently underserved. Centers which provide four out of five basic services will be considered for funding. In 1985 special emphasis will be

placed on serving mentally ill children. We anticipate a Federal fiscal year 1985 Award of approximately \$1,946,670. Approximately 590,400 will be granted to community agencies during State fiscal year 1985 and the remaining 1,356,270 will be granted during State fiscal year 1986.

G. Exhibits Attached as follows

- Exhibit A - Federal 1982 Grants
- Exhibit B - Federal 1983 Grants
- Exhibit C - Federal 1984 Grants
- Exhibit D - Geographic Service Areas

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EXHIBIT A

ANALYSIS OF MENTAL HEALTH BLOCK GRANT FUNDING  
FEDERAL FISCAL YEAR 1982

GRANT NO.	CENTER NAME	TITLE	GRANT PERIOD		STATE	STATE	STATE	TOTAL
					FY 1982	FY 1983	FY 1984	FY 1984
81-01	PAWNEE	OPERATIONS	1/1/82	12/31/82	525732			525732
82-02	WYANDOT	CHILDRENS STAFFING	5/1/82	4/30/82	61919			61919
82-03	JOHNSON	COMMUNITY SUPPORT	7/1/82	6/30/82		124000		124000
82-04	WYANDOT	COMMUNITY SUPPORT	8/1/82	7/31/83		47122		47122
82-05	NORTHEAST	PARTIAL HOSPITAL	10/1/82	12/31/83		64473		64473
82-06	NORTHEAST	CHILDRENS OUTPATIENT	1/1/83	12/31/83		27827		27827
82-07	BERT NASH	OUTPATIENT	7/1/82	6/30/83		54887		54887
82-08	BERT NASH	PARTIAL HOSPITAL	7/1/82	6/30/83		53772		53772
82-09	BERT NASH	SCREENING	7/1/82	6/30/83		50112		50112
82-10	BERT NASH	C. & E.	7/1/82	6/30/83		59145		59145
82-11	PRARIE VIEW	COMMUNITY SUPPORT	7/1/82	6/30/83		61115		61115
82-12	SHAWNEE	PARTIAL HOSPITAL	1/1/83	12/31/83		135000		135000
82-13	IROQUOIS	DAY TRMT. /P. H. CASE MANGT.	8/1/82	7/31/83		47000		47000
82-15	MHC OF E. C. KS.	OUTPATIENT	1/1/83	12/31/83		138638		138638
82-16	MHC OF E. C. KS.	PARTIAL HOSPITAL	1/1/83	12/31/83		43362		43362
82-17	SHAWNEE	24 HR. EMERGENCY	12/1/82	11/30/83		50000		50000
82-18	AREA M. H.	PARTIAL HOSPITAL	6/27/83	6/30/84		37268		37268
82-18B	WYANDOT	P. H. /C. S. P.	8/1/83	7/31/84			10860	10860
82-14	ASSN. OF CMHC'S	TECHNICAL ASSIST. (ADMIN.)	9/1/82	8/31/83		35408		35408
	LEG. POST AUDITS	AUDIT OF BLOCK GRANT				580.16		580.16
TOTALS					587651	1029709.	10860	1628220



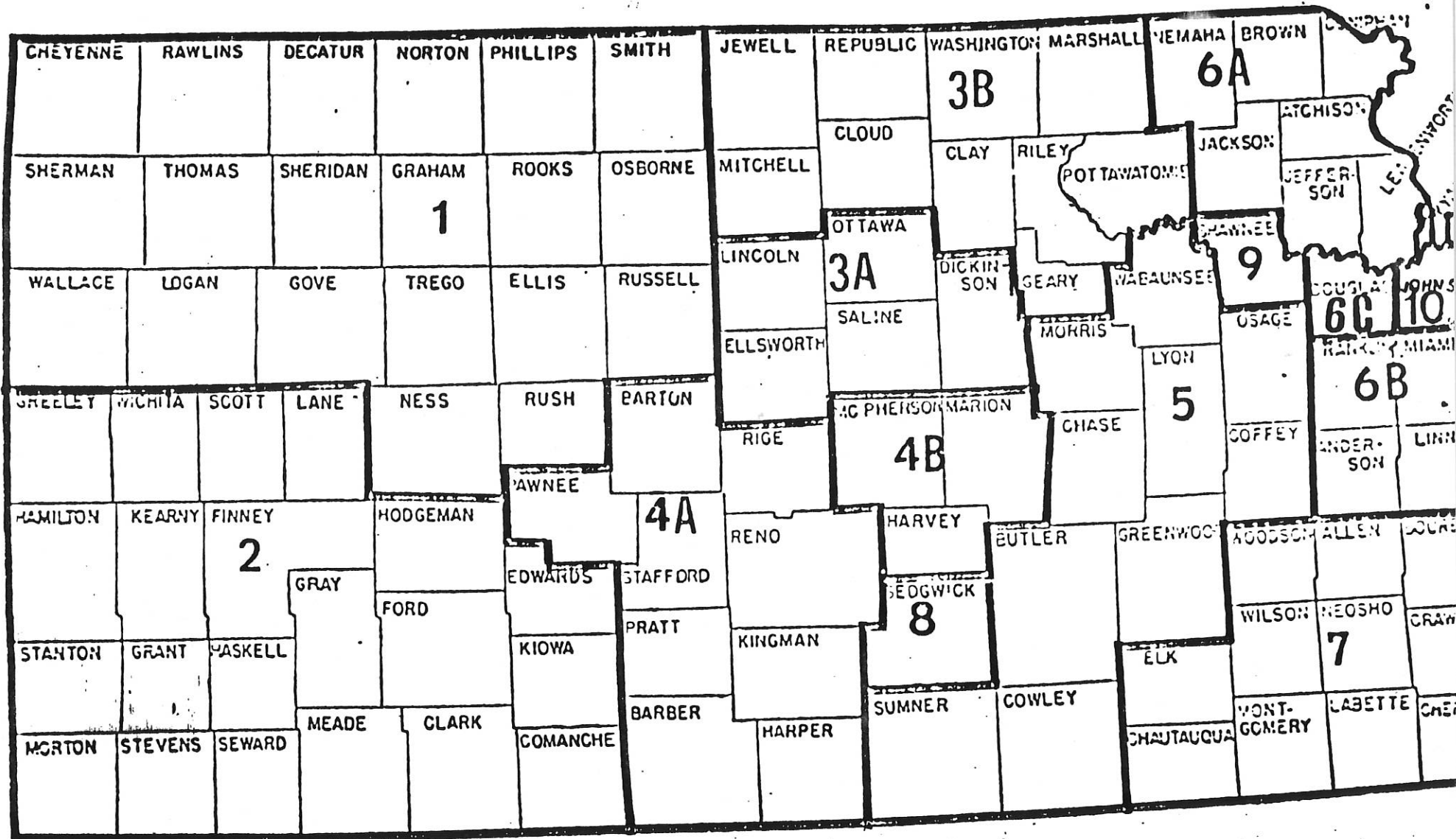
EXHIBIT B  
ANALYSIS OF MENTAL HEALTH BLOCK GRANT FUNDING  
FEDERAL FISCAL YEAR 1983

GRANT NO.	CENTER NAME	TITLE	GRANT PERIOD		STATE 1983	STATE 1984	TOTAL FEDERAL FY 1984
83-19	AREA M. H.	PARTIAL HOSPITAL	6/27/83	6/30/84	2342		2342
83-20	PAWNEE	OUTPATIENT	1/1/83	12/31/83	213800		213800
83-21	PAWNEE	PARTIAL HOSPITAL	1/1/83	12/31/83	78176		78176
83-22	PAWNEE	C. & E.	1/1/83	12/31/83	92532		92532
83-23	PAWNEE	COMMUNITY SUPPORT	1/1/83	12/31/83	95468		95468
83-24	WYANDOT	PARTIAL HOSPITAL	6/1/83	6/30/84	18630		18630
83-25	SHAWNEE	PARTIAL HOSPITAL	6/30/83	6/30/84	24000		24000
83-26	JOHNSON	PARTIAL HOSPITAL	6/1/83	6/30/84	25000		25000
83-27	PAWNEE	24 HR EMERGENCY	1/1/83	12/31/83	20024		20024
83-28	SEDGWICK	P. H. / RES. ALTER.	6/15/83	7/14/84	10000		10000
83-29	SEDGWICK	P. H. / CASE MANGT.	6/15/83	6/14/84	18718		18718
83-28	SEDGWICK	P. H. / RES. ALTER.	6/15/83	7/14/84		1282	1282
83-30	SHAWNEE	P. H. / RES. ALTER.	7/1/83	9/30/83		20984	20984
83-31	IROQUOIS	P. H. / C. S. P.	8/1/83	7/31/84		79572	79572
83-32	JOHNSON	P. H. / C. S.	7/1/83	6/30/84		149000	149000
83-33	WYANDOT	P. H. / C. S.	8/1/83	7/31/84		55000	55000
83-35	SHAWNEE	24 HR EMERG. / C. S.	1/1/84	12/31/84		135000	135000
83-36	SHAWNEE	P. H. / C. S.	1/1/84	12/31/84		65000	65000
83-37	WYANDOT	P. H. / C. S. P.	8/1/83	7/31/84		4140	4140
83-38	NORTHEAST	O. P. / CHILDREN SERVICES	1/1/84	12/31/84		29895	29895
83-39	NORTHEAST	P. H. / C. S. P.	1/1/84	12/31/84		70920	70920
83-40	SEDGWICK	RES. / C. S. P.	11/1/83	10/31/83		181661	181661
83-41	BERT NASH	C. & E.	7/1/83	6/30/84		85000	85000
83-42	BERT NASH	OUTPATIENT	7/1/83	6/30/84		68000	68000
83-43	BERT NASH	P. H.	7/1/83	6/30/84		50000	50000
83-44	BERT NASH	SCREENING & EMGR.	7/1/83	6/30/84		50000	50000
	PRARIE VIEW	P. H. / C. S. P.	(IN PROCESS)			53400	53400
	SEDGWICK		(IN PROCESS)			62501	62501
	WYANDOT		(IN PROCESS)			24582	24582
	SHAWNEE		(IN PROCESS)			22127	22127
	JOHNSON		(IN PROCESS)			20956	20956
	MHC OF E. C. KS.	OUTPATIENT	(IN PROCESS)			106638	106638
84-55	KANZA	PARTIAL HOSPITAL	1/1/84	12/31/84		14221	14221
	IROQUOIS	P. H. / RES. ALTER.	(IN PROCESS)			10000	10000
83-34	ASSN OF CMHC'S	TECHNICAL ASSIST. (ADMIN.)	9/1/83	8/31/84		55646	55646
		ADMIN. -PART TIME SALARY			928.98	1694	2622.98
	POST AUDITS	AUDIT OF BLOCK GRANT			688		688
TOTALS					600307.0	1417219	2017526

EXHIBIT C  
ANALYSIS OF MENTAL HEALTH BLOCK GRANT FUNDING  
FEDERAL FISCAL YEAR 1984

GRANT NO.	CENTER NAME	TITLE	GRANT PERIOD	STATE FY 1984	STATE FY 1985	TOTAL FEDERAL FY 1984
84-53	HUTCHINSON HOSP.	P. H. /C. S. P.	1/1/84 12/31/84	17000		17000
84-54	MHC OF E. C. KS.	P. H.	(IN PROCESS)	43362		43362
84-55	KANZA	PARTIAL HOSPITAL	1/1/84 12/31/84	145299		145299
	PAWNEE	OUTPATIENT	(IN PROCESS)	95899	95898	191797
	PAWNEE	PARTIAL HOSPITAL	(IN PROCESS)	26797	26797	53594
	PAWNEE	P. H. /C. S. P.	(IN PROCESS)	52497	52496	104993
	PAWNEE	C. & E.	(IN PROCESS)	48716	48715	97431
	PAWNEE	24 HR. EMGR.	(IN PROCESS)	11147	11147	22294
	PAWNEE	SCREENING	(IN PROCESS)	14946	14945	29891
	ADMINISTRATIVE SALARY (EST.)			4500	4500	9000
	REMAINING AMOUNT OF FEDERAL FUNDS TO BE AWARDED.				1190766	1190766
TOTALS				460163	1445264	1905427

EXHIBIT D  
 COMMUNITY MENTAL HEALTH CENTER  
 SERVICE PLANNING AREAS



Paul Johnson  
SB 514  
Block grant  
testimony

TESTIMONY

To: House Ways and Means Committee  
From: Paul Johnson, Public Assistance Coalition of Kansas  
Re: SB 514 -  
Low Income Home Energy Assistance Program  
Date: March 22, 1984

---

The Public Assistance Coalition of Kansas supports the following points in SB 514:

- The 3% increase in cash grants for ADC and GA clientele. PACK would point out that last year no grant increase was allowed, or the year before - only 3%, which was far below the level of inflation. A 5% increase this year for a mother and two children would be an increase of less than \$17 a month.
- The additional 23 income maintenance workers and 17 new social service workers. Increased caseloads and unbearable pressure on SRS workers who are carrying 250-300 cases seriously mandates more staff to relieve this pressure.
- An interim legislative study which would concentrate on the \$234 million Medicaid program. The Medicaid program data should be compared to the DRG system of Medicare and the new reimbursement system being implemented by Blue Cross/Blue Shield. In addition, more savings may be gotten from expanding the primary care networks statewide and giving SRS the authority to implement a preferred provider system. PACK is deeply concerned that elective surgery is being deleted from the program while hospital reimbursement rates are going up 10 1/2%.

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM

- 55,000 households served out of 120,000+ eligible;
- Average benefit \$186 - same as last winter;
- December 1983 was 60% colder than December 1982;
- Last summer, over 10,000 households went the summer without gas or electricity;
- April 1, the KCC winter rule goes off and with it a greater number of households than one year ago;
- Private energy aid is down significantly compared to last winter - less than \$1.5 million;
- LIEAP will give out between \$9 - \$10 million for this winter;



Testimony of Paul Johnson for PACK  
March 22, 1984  
Page Two

- There are 100,000 low-income housing units in need of weatherization;
- The state's low-income weatherization program is only doing 4800 a year now;
- Documented by Legislative Post Audit, a \$750 investment in weatherization will save a household \$250 a year.

PACK supports the following:

1. LIEAP payments should coincide with an effort by the client. A sensible percentage of income (10-15%) should be expected, with LIEAP trying to make up the difference. LIEAP payments should be made after the winter is over so that we know the seriousness of the winter and the effort made by the client.
2. To receive LIEAP payments, clients should have to sign up for weatherization. Utilities should work with SEOO to identify the clients with highest bills. At least one-third of units weatherized should be the ones with high useage.
3. The full 15% of the LIEAP block grant should be used for weatherization. Less than 10% has been the total set aside through this year. The state of Kansas needs to invest some of its own money in strengthening this weatherization program. At the present rate of weatherization, it will take over 20 years, and all the while the excess energy bills continue to pile up.
4. Longer-term issues that must ultimately be addressed deal with the question of whose responsibility it is in getting rental units weatherized, as well as the pricing of energy so that conservation efforts are rewarded.

The Public Assistance Coalition of Kansas appreciates this opportunity to testify before this committee.

# POVERTY IN KANSAS

## INCOME

- Consumer Price Index increase, 1979-1982: 42%
- SRS cash grant increases for 1979-1982: 10.4%
- 873,336 households in Kansas (2.3 million individuals)
- For family of 4, poverty income was \$9,862 in 1982, compared to median income of \$27,619.
- 111,685 households earn less than \$5,000/yr; 72,459 earn less than \$7,500/year
- 19.1 (433,858 persons) in Kansas live at 150% of poverty (i.e. household of one: \$5,661/yr.
- 1981-1983, a 72% reduction in dollars spent by SRS on child care
- In 1976, 74% of the unemployed were covered by unemployment compensation. In 1982: 42%
- Aid to Families with Dependent Children
  - This is the primary welfare program in the state
  - 70,549 persons on AFDC; 2/3 of those are children; avg. benefit is \$99.20/per person/per mo.
  - Only 55% of the eligible families are on the program
  - Average AFDC recipient stays on the program only two years
  - \$88 million yearly cost split 50/50 by state and federal governments
- General Assistance
  - 12,618 persons receiving GA; Average benefit is \$95.19/per person/per month

## ENERGY

- Consumer Price Index increase, 1979-1982: 56.9% (gas and electricity)
- Average Kansan spends 5-7% of income on home energy; low income household spends 15-20%
- Last summer, over 10,000 households in Kansas went without gas or electricity
- After April 1, when the KCC Cold Weather Rule expires, many more households will be shut off.
- Private sector energy assistance payments statewide have fallen from last winter; best estimate is less than \$1.5 million in total assistance for 1983-84 winter
- Low-Income Energy Assistance Program (LIEAP)
  - 55,000 households out of 120,000 eligible households will get assistance
  - Average one-time LIEAP payment is \$185
  - \$9.5 million for LIEAP payments (1983-84 winter) is all federal money--no state funds
  - 1985 Federal Budget proposal will cut LIEAP program by 5%
- Weatherization
  - 100,000 households eligible for low-income weatherization; present program doing 4,800 houses yearly
  - For \$750 conservation investment, average savings per household is \$250/year
  - State of Kansas has put no state money into this cost-effective program

## HOUSING

- Consumer Price Index increase, 1979-1982: 32.6%
- SRS shelter allowance increase from 1979-1982: 6%
- Average SRS shelter allowance: \$106/month
- Median rent for Topeka: \$179/month; Wichita: \$183/month; Department of Housing and Urban Development fair market rent for 2-bedroom unit in Topeka: \$228/month
- Federal funding for public housing and Section 8 housing has been cut by 2/3 since 1981.

## FOOD

- Consumer Price Index increase, 1979-1982: 32.2%
- No cost of living increase in food stamp program from 1981-October 1983
- Food stamp program served 50,749 households (134,524 persons) in December 1983
- Yearly cost is approximately \$75 million
- Average monthly benefit for most elderly households is \$10/month
- For families on fixed low-incomes, the average benefit is 45¢ per person/per meal
- Food stamp program assumes that household will spend 30% of income after deductions on food (it is meant as a supplemental program)
- In 1983, Kansas now has 16 emergency feeding centers serving thousands of meals per day
- Over 350 volunteer agencies and food pantries statewide have distributed over 4 million pounds of commodities (cheese, butter, dry milk, honey, cornmeal, flour, rice) from May 1983 - January 1984
- Women, Infants and Children (WIC)
  - Special supplemental food program for women and small children (nutrition and education)
  - Over 80,000 women and children in Kansas are eligible for WIC, but due to limited funds only 21,447 (3,385 women and 18,062 children) take part
  - Studies show that one dollar spent on WIC saves \$3 in long-term medical costs
  - During 1981 and 1982, 5,107 low birth weight babies out of 81,959 live births
  - Low birth weight babies: Black: 14%; White: 6.1%

## MEDICAL

- In November 1983, 124,414 persons received \$17.8 million in medical care under SRS's Medicaid program
- In Fiscal Year 1983, SRS spent \$234 million (50/50 state and federal funds) in Medicaid (36% for nursing homes; 36% for hospital services; 9.5% for physicians; 7.8% for drugs; all other services share the remaining 10%)
- Medicaid comprised 48% of SRS's \$484 million 1983 Fiscal Year
- Medicaid comprises less than 10% of most hospital's revenue (Medicare and Blue Cross/Blue Shield comprise over 75%)
- Hospital rates under Medicaid are being increased 10.5% while the medical coverage for Medicaid recipients is being reduced.
- After May 1, 1984, most low-income Kansans in the Medicaid program will only receive life-threatening surgery
- Federal budget cuts have forced SRS to institute co-payments paid for by clients on virtually every service provided (e.g., \$1 co-pay per prescription).

SUBCOMMITTEE REPORT

Department of Revenue —  
 Agency: Homestead Property Tax Refunds Bill No. 514 Bill Sec. 3  
 Analyst: Efird Analysis Pg. No. 374 Budget Pg. No. 2-43

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
Other Assistance:			
All Funds	\$ 7,000,000	\$ 7,100,000	\$ —
State General Fund	7,000,000	6,200,000	—

Senate Subcommittee Recommendations

FY 1984. The Subcommittee concurs with the Governor's current year estimate of \$8,600,000 financed from the State General Fund. That amount coincides with the November 1983 consensus estimates.


FY 1985. The Subcommittee concurs with the Governor's estimate for FY 1985, of which \$900,000 would be financed from federal revenue sharing funds and \$6,200,000 from the State General Fund. Refunds of \$7,100,000 as recommended by the Governor, coincide with the November 1983 consensus estimates for FY 1985.

Senate Committee Recommendations

The Committee concurs with the Subcommittee recommendations for both years.

House Subcommittee Recommendations

The Subcommittee concurs with both years.

  
 Representative R.E. Arbuthnot  
 Subcommittee Chairman

  
 Representative Bill Bunten

  
 Representative Keith Farrar

  
 Representative Lee Hamm

  
 Representative Ruth Luzzati



Agency: Pensions Bill No. 514 Bill Sec. 2

Analyst: Lynne Holt Analysis Pg. No. 2-41 Budget Pg. No. 2-41

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
Other Assistance, Grants, and Benefits:			
All Funds	\$ 9,832	\$ 9,232	\$ —
State General Fund	9,832	9,232	—

Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the Governor's recommendation.

Senate Committee Recommendation

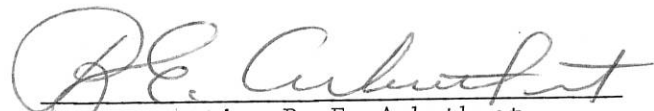
The Senate Committee concurs with the Subcommittee's recommendation.

Senate Committee of the Whole Recommendation

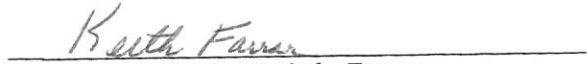
The Senate Committee of the Whole concurs with the Senate Committee's recommendation.

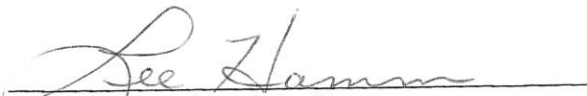
House Subcommittee Recommendation

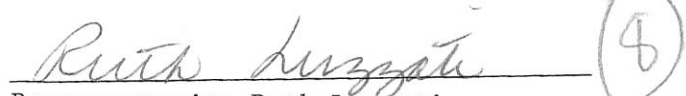
The House Subcommittee recommends that funding for the pensions of Mrs. Leah Wagner, Mrs. Mary Burch, Mrs. Lois Robb and Mrs. Catherine M. Wilson be discontinued from the State General Fund and be financed instead from the Kansas Public Employees Retirement Fund.

  
Representative R. E. Arbuthnot  
Subcommittee Chairperson

  
Representative William Buntin

  
Representative Keith Farrar

  
Representative Lee Hamm

  
Representative Ruth Luzzati

(8)

Agency: Department of Aging Bill No. 3 Bill Sec. --

Analyst: Holt Analysis Pg. No. 408 Budget Pg. No. 2-1

<u>Expenditure Summary</u>	<u>Agency Req. FY 84</u>	<u>Governor's Rec. FY 84</u>	<u>Subcommittee Adjustments</u>
Operating Funds			
All Funds	\$ --	\$ --	\$ 15,000
State General Fund	--	--	15,000

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's FY 1984 recommendations with the following adjustment:

1. The agency informed the Subcommittee that due to increases in numbers of meals being served, it may experience a shortfall in funding for its in-home nutrition program. The Subcommittee learned that the agency will probably be able to absorb the potential shortfall; if the shortfall cannot be absorbed, however, reductions in the scope of the program might occur after the legislature has adjourned. Therefore, the Subcommittee recommends a supplemental appropriation of \$15,000 in FY 1984 and also recommends that this funding be allowed to reappropriate to FY 1985, as the agency will probably not require these funds until FY 1985.

Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee's recommendation.

House Subcommittee Recommendation

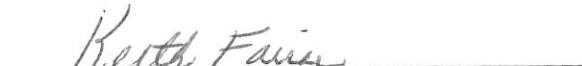
The House Subcommittee concurs with the Senate Committee.



Representative R. E. Arbuthnot  
Subcommittee Chairperson



Representative William Bunten



Representative Keith Farrar



Representative Lee Hamm



Representative Ruth Luzzati

9

Agency: Department of Aging Bill No. 4 Bill Sec. 6  
 Analyst: Holt Analysis Pg. No. 408 Budget Pg. No. 2-3

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
<b>All Funds:</b>			
State Operations	\$ 1,080,655	\$ 928,799	\$ (39,961)
Other Assistance	10,847,321	10,111,320	—
<b>TOTAL</b>	<u>\$ 11,927,976</u>	<u>\$ 11,040,119</u>	<u>\$ (39,961)</u>
<b>State General Fund:</b>			
State Operations	\$ 602,634	\$ 462,609	\$ (19,861)
Other Assistance	2,309,130	1,302,968	—
<b>TOTAL</b>	<u>\$ 2,911,764</u>	<u>\$ 1,765,577</u>	<u>\$ (19,861)</u>
<b>F.T.E. Positions</b>	<b>30.0</b>	<b>28.5</b>	<b>—</b>

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendation with the following adjustment:

1. According to Committee policy, deletion of \$39,961 in salary plan revision, of which \$19,861 would be from the State General Fund.
2. The agency informed the Subcommittee that there might be a shortfall of \$60,000 in the in-home nutrition program. As noted in the FY 1984 report, the Subcommittee is recommending financing to avert a shortfall in the current fiscal year and recommends that funding should be reappropriated to FY 1985. The Subcommittee is not recommending additional FY 1985 appropriations at this point beyond reappropriation authority related to the FY 1984 moneys. The Subcommittee is of the opinion that a variety of factors could reduce the potential FY 1985 shortfall and recommends that such a shortfall be addressed at a later date, given additional information.

Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee's recommendation.

Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the Senate Committee's recommendation.

House Subcommittee Recommendations

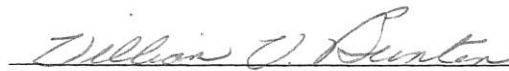
The House Subcommittee concurs with the Senate recommendations with the following adjustments:

(10)

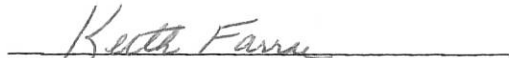
1. Addition of \$10,000 from the State General Fund to finance in-home nutrition programs in excess of 162,159 meals -- the number which was originally projected in the agency's budget request for FY 1985. The Subcommittee is of the opinion that an escalating demand for in-home meals and the ability of programs such as the Mid-America Nutrition Program to accommodate a greater number of clients than in previous years warrant increased financial support. If the sum of \$10,000 is not required in FY 1985 to fund additional meals, however, the Subcommittee recommends that this amount be allowed to reappropriate to FY 1986.
2. After reviewing the disparate unemployment rates of three cities -- Wichita, Manhattan, Girard -- selected to receive funding for projects under the Older Kansans Employment Program, the Subcommittee recommends that the choice of those cities be reconsidered in order to ensure that revenue from the State General Fund is allocated most effectively. In the current fiscal year, Wichita received \$56,000; Manhattan, \$30,400; and Girard, \$13,600 to implement their respective projects under this program.



Representative R. E. Arbuthnot  
Subcommittee Chairperson



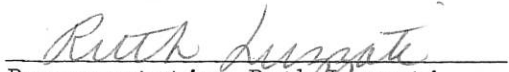
Representative Bill Buntin



Representative Keith Farrar



Representative Lee Hamm



Representative Ruth Luzzati

SUBCOMMITTEE REPORT

Agency: Social and Rehabilitation Services Bill No. 518 Bill Sec. 4

Analyst: Hauke Analysis Pg. No. 374 Budget Pg. No. 2-45

<u>Expenditure Summary</u>	<u>Agency Req. FY 84</u>	<u>Governor's Rec. FY 84</u>	<u>Subcommittee Adjustments</u>
Operating Expenditures:			
All Funds	\$ 11,549,124	\$ 6,520,999	\$ --
State General Fund	(10,564)	(496,115)	--
Capital Improvements:			
All Funds	5,775	5,775	(5,775)
State General Fund	--	--	--

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustment:

1. The Senate Subcommittee concurs with the recommendations of the Joint Committee on Building Construction and deletes \$5,775 recommended by the Governor for miscellaneous improvements at Blind Rehabilitation Centers. These projects are included in the FY 1985 Committee recommendations.

Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee recommendations.

House Subcommittee Recommendations

<u>Expenditure Summary</u>	<u>Senate Adjustments to Gov. Rec. FY 1984</u>	<u>Senate Total Rec. FY 1984</u>	<u>House Subcommittee Adjustments to Senate Rec.</u>
All Funds:			
State Operations	\$ --	\$ 92,264,527	\$ (130,854)
Other Assistance	--	407,837,336	(4,482,180)
Subtotal	\$ --	\$500,101,863	\$ (4,613,034)
Capital Improvements	(5,775)	439,844	--
TOTAL	\$ (5,775)	\$500,541,707	\$ (4,613,034)
State General Fund:			
State Operations	\$ --	\$ 36,436,581	\$ (72,886)
Other Assistance	--	194,226,662	(2,474,163)
Subtotal	\$ --	\$230,663,243	\$ (2,547,049)
Capital Improvements	--	--	--
TOTAL	\$ --	\$230,663,243	\$ (2,547,049)

(11)

The House Subcommittee concurs with the Senate recommendations with the following adjustments:

1. Based upon expenditures to date, the Subcommittee recommends that the FY 1984 budget for purchase of computer services be reduced by \$130,854, of which \$72,886 would be from the State General Fund. The Subcommittee recommends that the State General Fund savings be reappropriated to FY 1985 and FY 1985 appropriations be reduced by a corresponding amount.
2. The Subcommittee reviewed FY 1984 expenditures in the Medical Assistance program and is of the opinion that cost reduction policies adopted by the agency are having a noticeable impact upon expenditures. Based upon expenditures to date, the Subcommittee is of the opinion that the FY 1984 Medical Assistance budget can be reduced from \$231,214,386 to \$226,732,206. Of this \$4,482,180 reduction, \$2,474,163 would be from the State General Fund. The Subcommittee recommends that the State General Fund savings be reappropriated to FY 1985 and FY 1985 appropriations be reduced by a corresponding amount.
3. The Subcommittee recommends deletion of an expenditure limitation increase on the Community Alcoholism and Intoxication Programs Fund contained in S.B. 578. This deletion is consistent with the Subcommittee's FY 1985 recommendations and is explained as a part of Item 11 of the FY 1985 Subcommittee report.




Representative Bob Arbuthnot,  
Subcommittee Chairman



Representative Bill Buntin



Representative Keith Farrar



Representative Lee Hamm



Representative Ruth Luzzati



SUBCOMMITTEE REPORT

Agency: Social and Rehabilitation Services Bill No. 514 Bill Sec. 4  
 Analyst: Hauke Analysis Pg. No. 374 Budget Pg. No. 2-45

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
<u>All Funds:</u>			
State Operations	\$105,517,672	\$100,705,260	\$ (3,980,462)
Other Assistance	423,222,828	400,547,965	—
Subtotal - Operating	<u>\$528,740,500</u>	<u>\$501,253,225</u>	<u>\$ (3,980,462)</u>
Capital Improvements	134,488	123,040	(48,040)
TOTAL	<u>\$528,874,988</u>	<u>\$501,376,265</u>	<u>\$ (4,028,502)</u>
<u>State General Fund:</u>			
State Operations	\$ 39,821,400	\$ 44,502,317	\$ (1,905,747)
Other Assistance	210,557,137	185,282,459	—
Subtotal - Operating	<u>\$250,378,537</u>	<u>\$229,784,776</u>	<u>\$ (1,905,747)</u>
Capital Improvements	—	—	—
TOTAL	<u>\$250,378,537</u>	<u>\$229,784,776</u>	<u>\$ (1,905,747)</u>
F.T.E. Positions	2,861.0	2,726.1	—

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. The Subcommittee recommends deletion of amounts included in the Governor's recommendation for a salary increase of 5 percent plus \$17 monthly, as salary increases will be considered as a separate issue. This deletion totals \$3,980,462, of which \$1,905,747 is from the State General Fund. Detailed worksheets concerning this reduction can be obtained from the Legislative Research Department.
  
2. The Subcommittee reviewed caseload estimates contained in the Governor's FY 1985 recommendations. The Subcommittee is of the opinion that the Governor's caseload projections for Aid to Dependent Children and General Assistance are based upon extremely optimistic assumptions concerning reduced caseload. The Subcommittee encourages SRS to remain within its approved budget. However, the Subcommittee wishes to note that it may be necessary to supplement the Governor's FY 1985 recommendations on assistance programs, if caseloads exceed the levels contained in the Governor's Budget.

3. The Subcommittee concurs with the recommendations of the Joint Committee on State Building Construction concerning miscellaneous capital improvements at SRS Facilities for the Blind. The Subcommittee recommends \$75,000 for those improvements and recommends that federal Vocational Rehabilitation Funds be used for 80 percent of project cost (\$60,000) with the State Institutions Building Fund financing the remaining 20 percent (\$15,000). The Subcommittee recommends that a replacement Heating and Air Conditioning project be removed from the Governor's recommendations. Rather than financing replacement at this time, the Committee is recommending that a proviso be attached to the major maintenance account of Mental Health and Retardation Services, allowing that account to be used for projects at the Vocational Rehabilitation complexes. In that fashion such equipment could be repaired or replaced should failure of it occur. However, it will not be necessary to replace said equipment simply due to its age.
4. The Subcommittee recommends that \$30,000 of funding budgeted for Youth Community Services Grant be earmarked for specialized training of private child care agency personnel to develop in-home programs related to child abuse. The Subcommittee recommends that a proviso stipulating such expenditures be attached to the Governor's recommended appropriation for Youth Services.
5. The Subcommittee recommends that an interim legislative study occur related to the cost effectiveness of the medical assistance program. This study should include review of the basic services offered, compared to those offered by Medicare and Blue Cross/Blue Shield. Additionally this study should review cost effective alternatives to service provision, including use of existing hospitals to provide ambulatory medical services.
6. The Subcommittee reviewed new staff positions recommended by the Governor for Income Maintenance and Social Services. The Subcommittee considered the alternative of not funding those positions and using the savings to finance an additional 1/2 percent increase in cash grant allowances. The Subcommittee decided to concur with the Governor's recommendations but highlights this option as an alternative that was considered.

#### Senate Committee Recommendation

The Senate Committee concurs with the Senate Subcommittee recommendation.

House Subcommittee Recommendations

<u>Expenditure Summary</u>	<u>Senate Adjustments to Gov. Rec. FY 1985</u>	<u>Senate Total Rec. FY 1985</u>	<u>House Subcommittee Adjustments to Senate Rec.</u>
All Funds:			
State Operations	\$ (3,980,462)	\$ 96,724,798	\$ 28,496
Other Assistance	—	400,547,965	3,699,891
Subtotal	\$ (3,980,462)	\$497,272,763	\$ 3,728,387
Capital Improvements	(48,040)	75,000	—
TOTAL	\$ (4,028,502)	\$497,347,763	\$ 3,728,387
State General Fund:			
State Operations	\$ (1,905,747)	\$ 42,596,570	\$ (2,159,804)
Other Assistance	—	185,282,459	3,332,522
Subtotal	\$ (1,905,747)	\$227,879,029	\$ 1,172,718
Capital Improvements	—	—	—
TOTAL	\$ (1,905,747)	\$227,879,029	\$ 1,172,718
F.T.E. Positions	—	2,726.1	11.5

\* Includes consideration of Governor's Budget Amendment No. 2.

The House Subcommittee concurs with the Senate recommendations with the following adjustments:

1. The Subcommittee learned that the Senate has recommended combining budgets for guardianship grants into a single appropriation within the Division of Mental Health and Retardation Services (MHRS). The Subcommittee concurs with this recommendation, which involves a State General Fund reduction of \$136,341 in the SRS budget and a corresponding increase in the MHRS budget. S.B. 579, as amended by the Senate Committee on Ways and Means, contains addition of \$136,341 to the MHRS budget. Therefore, the Subcommittee recommends deletion of \$136,341 from the SRS budget.
2. The Subcommittee reviewed Governor's Budget Amendment No. 2, related to increase of 5.0 F.T.E. positions and \$92,563 for administration of the Refugee Assistance program. The Subcommittee learned that this program is presently served by unclassified Special Project Workers, which the Governor recommends be included in the F.T.E. limitation. The Subcommittee concurs with the Governor's recommendation to increase the FY 1985 position limitation by 5.0 F.T.E. However, the Subcommittee is not recommending addition of \$92,563 to the budget as the existing Special Project Workers are already financed in the FY 1985 budget.

3. The Subcommittee reviewed the Governor's recommendations to increase the SRS staffing complement by 62.0 F.T.E. positions. The Subcommittee is recommending deletion of 15.0 F.T.E. of those new positions, decreasing the Governor's recommendation by \$296,165, of which \$169,322 is from the State General Fund. The Subcommittee notes that its recommendations allow an increase of 47.0 F.T.E. to the staffing complement authorized during FY 1984. The Subcommittee's specific recommendations are as follows:
  - a. Reduction of 4.0 F.T.E. Income Maintenance Workers I, allowing an increase of 19.0 to Field Services rather than 23.0 as recommended by the Governor. This reduction totals \$76,388, of which \$44,786 is from the State General Fund.
  - b. Reduction of 1.0 F.T.E. new Income Maintenance Worker II from the Quality Control Section. This reduction totals \$20,891, of which \$11,788 is from the State General Fund. This recommendation allows an increase of 1.0 F.T.E. rather than 2.0 F.T.E., as recommended by the Governor.
  - c. Reduction of 4.0 F.T.E. Social Workers I, allowing an increase of 13.0 to Youth Services rather than 17.0 as recommended by the Governor. This reduction totals \$73,700 from the State General Fund.
  - d. Reduction of 2.0 F.T.E. new positions in the Data Processing Section. The two positions deleted are a Computer Systems Analyst II (\$25,784) and a Data Control Technician (\$18,425). This reduction totals \$44,209 of which \$25,190 is from the State General Fund. This recommendation allows an increase of 4.0 F.T.E. rather than 6.0 F.T.E., as recommended by the Governor.
  - e. Reduction of 3.0 F.T.E. new positions in Rehabilitation Services, 1 - Social Services Administrator IV (\$30,875) and 2 - Vocational Rehabilitation Counselors (\$38,416). This reduction totals \$69,291, of which \$13,858 is from the State General Fund and allows an increase of 9.0 F.T.E. rather than 12.0 as recommended by the Governor.
  - f. Reduction of one new Clerk Typist II from the State Office of Economic Opportunity. This reduction totals, \$11,686, from the Community Services Block Grant Fund.
4. The Subcommittee recommends addition of \$81,000 from the Social Service Block Grant Fund to finance continuance of a pilot project operated by United Cerebral Palsy Research for independent living of handicapped adults.

5. The Subcommittee learned that congressional appropriations for FY 1984 will result in Kansas receiving Social Service Block Grant Funds which are \$1,295,291 above amounts projected in the Governor's FY 1984 recommendations. Assuming Congress appropriates at this level in FY 1985, Kansas would receive \$776,191 above amounts projected in the Governor's FY 1985 recommendations. When FY 1984 and FY 1985 amounts are combined, receipt of Social Service Block Grants would be \$2,071,482 above amounts budgeted in the Governor's recommendations. The Subcommittee recommends that these funds be carried forward to FY 1985 and that \$1,990,482 be expended to reduce State General Fund expenditures for state operations in Youth Services. The remaining \$81,000 is expended for the pilot project described in Item 4 above.
6. The Subcommittee recommends that the standard of need in the Transitional General Assistance Program be reduced from a maximum of \$100 to a maximum of \$85. The Subcommittee's recommendations result in a reduction of \$810,000 from the State General Fund.
7. The Subcommittee adopts Governor's Budget Amendment No. 2, which revises the FY 1985 caseload estimated for General Assistance (GA), Aid to Dependent Children (AFDC), and Medical Assistance. Governor's Budget Amendment No. 2 increases the FY 1985 SRS budget by \$4,171,892, of which \$3,942,182 is from the State General Fund. Amounts contained in this budget amendment are as follows:

	<u>GBA 2</u>		<u>Revised FY 1985 Budget</u>	
	<u>State General Fund</u>	<u>Total</u>	<u>State General Fund</u>	<u>Total</u>
GA	\$2,128,090	\$2,128,090	\$ 13,481,050	\$ 13,481,050
AFDC	(28,111)	(56,915)	42,500,907	86,051,645
Medical	1,842,203	2,100,717	115,765,942	231,329,170

8. The Subcommittee reviewed recent studies prepared by the Legislative Division of Post Audit concerning reimbursement of adult care homes. The Subcommittee reviewed audits of the Administration and Property Cost Centers and learned that present reimbursement methods contain opportunities for provider abuse in those cost centers. The Subcommittee recommends that the Legislature seriously consider alternatives to adult care home reimbursement practices, based upon those audits and forthcoming material on remaining cost centers. Additionally, the Subcommittee recommends that within the framework of existing statutes, SRS tighten controls on allowable administrative salaries and allocation of central office costs.
9. The Subcommittee reviewed Governor's Budget Amendment No. 2, related to addition of 21.5 F.T.E. positions for child support enforcement among non-AFDC clients. The Subcommittee reluctantly concurs with this \$417,224 addition, which involves \$292,057 from federal funds and \$125,167 from the SRS Fee Fund. The Subcommittee expresses concern regarding




the cost of this addition. However, the Subcommittee is principally concerned with whether SRS should be involved in collection of child support among the general population. SRS is obviously involved in child support enforcement activities among AFDC clients. However, involvement of the state social service agency in generalized collection activities is an item not particularly attractive to this Subcommittee. The Subcommittee recommends that further legislative attention be given to the issue of non-AFDC child support enforcement, procedures for enforcing child support, and if that function should be handled within the judicial branch. The Subcommittee recognizes that prevailing federal statute (Title IV-D of the Social Security Act) mandates state involvement in the non-AFDC portion of this program.

10. The Subcommittee concurs with Governor's Budget Amendment No. 2 concerning expenditure of Vocational Rehabilitation Funds. The Governor's recommendations total \$569,340 consisting of \$315,692 in additional federal Vocational Rehabilitation Funds and \$253,648 in nonfederal match to be provided by locally-donated funds.
11. The Subcommittee learned that a difference exists between the manner in which technical adjustments were made to liquor gallonage tax receipts by H.B. 2630 and the manner in which those receipts are expended in the Governor's FY 1984 and FY 1985 recommendations. The Subcommittee submits the following explanation and recommendation concerning that difference:
  - a. H.B. 2630 corrects technical errors in gallonage tax collections and transfers collections to the General Fund, which were inadvertently transferred to the Community Alcoholism and Intoxication Fund. H.B. 2630 would transfer those funds upon publication in the Kansas Register.
  - b. The Governor recommended correction of those technical errors but recommended FY 1984 expenditure of the inadvertent transfers from the Community Alcoholism and Intoxication Fund. However, the Governor's recommendations utilized the money to reduce State General Fund expenditures during FY 1985.
  - c. The net impact of either H.B. 2630 or the Governor's recommendations upon General Fund ending balances is equal. However, an FY 1985 shortfall of \$512,681 would exist in the Governor's recommended special revenue funding of alcohol and drug abuse services if H.B. 2630 became law.
  - d. As H.B. 2630 has passed both houses, the Subcommittee recommends increase of \$512,681 in State General Fund expenditures and a corresponding decrease in special revenue fund expenditures for alcohol and drug abuse services.
12. The Subcommittee reviewed the transfer of expenditures for inpatient hospitalization of substance abusers from the medical assistance budget



to the alcohol and drug abuse services budget. The Subcommittee learned that \$1,547,000 was deleted from Medical Services; however, \$1,723,000 was added to Alcohol and Drug Abuse Services. The Subcommittee recommends deletion of this increase, allowing a State General Fund decrease of \$176,000.

  
Representative Bob Arbuthnot  
Subcommittee Chairman

  
Representative Bill Buntin

  
Representative Keith Farrar

  
Representative Lee Hamm

#### MINORITY REPORT

I concur with the above Subcommittee report with the exception of item 6. I do not concur with the recommendation that the standard of need for Transitional General Assistance be reduced from a maximum of \$100 to a maximum of \$85.

  
Representative Ruth Luzzati

SUBCOMMITTEE REPORT

Agency: Department of Health and Environment Bill No. 578 Bill Sec. 2

Analyst: Galligan Analysis Pg. No. 396 Budget Pg. No. 6-1

<u>Expenditure Summary</u>	<u>Agency Req. FY 84</u>	<u>Governor's Rec. FY 84</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 20,413,243	\$ 20,413,243	\$ --
Aid to Local Units	6,242,230	6,242,230	--
Other Assistance	8,138,109	8,138,109	--
Subtotal - Operating Expenditures	<u>\$ 34,793,582</u>	<u>\$ 34,793,582</u>	<u>\$ --</u>
Capital Improvements	--	--	--
TOTAL	<u>\$ 34,793,582</u>	<u>\$ 34,793,582</u>	<u>\$ --</u>
State General Fund:			
State Operations	\$ 12,170,137	\$ 11,949,697	\$ --
Aid to Local Units	1,015,300	1,015,300	--
Other Assistance	--	--	--
Subtotal - Operating Expenditures	<u>\$ 13,185,437</u>	<u>\$ 12,964,997</u>	<u>\$ --</u>
Capital Improvements	--	--	--
TOTAL	<u>\$ 13,185,437</u>	<u>\$ 12,964,997</u>	<u>\$ --</u>
F.T.E. Positions	573.2	573.2	--

Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the Governor's recommendation with the following exception:

1. The \$220,440 of State General Fund expenditures that is offset by increases of the expenditure limitations on certain of the federal funds should be reappropriated to offset the FY 1985 appropriation for the department.

Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee recommendation.

Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the Committee recommendation.

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House Subcommittee Recommendation

<u>Expenditure Summary</u>	<u>Senate Adjustments to Gov. Rec. FY 1984</u>	<u>Senate Total Rec. FY 1984</u>	<u>House Subcommittee Adjustments to Senate Rec.</u>
All Funds:			
State Operations	\$ --	\$ 20,413,243	\$ (20,575)
Aid to Local Units	--	6,242,230	--
Other Assistance	--	8,138,109	--
Subtotal - Operating Expenditures	\$ --	\$ 34,793,582	\$ (20,575)
Capital Improvements	--	--	--
TOTAL	<u>\$ --</u>	<u>\$ 34,793,582</u>	<u>\$ (20,575)</u>
State General Fund:			
State Operations	\$ --	\$ 11,949,697	\$ (20,575)
Aid to Local Units	--	1,015,300	--
Other Assistance	--	--	--
Subtotal - Operating Expenditures	--	\$ 12,964,997	\$ (20,575)
Capital Improvements	--	--	--
TOTAL	<u>\$ --</u>	<u>\$ 12,964,997</u>	<u>\$ (20,575)</u>
F.T.E. Positions	--	573.2	(1.0)

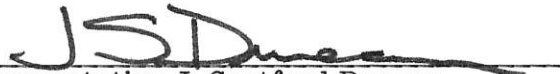
The House Subcommittee concurs with the Senate recommendation with the following exception:

1. Deletion of \$10,075 of State General Funds from the EMS program. The Subcommittee learned that this is the amount that would have been realized as receipts to the State General Fund if the Department's fee regulations for ambulance services had been put into effect this fiscal year. The EMS Advisory Council rejected the regulations for the current fiscal year, although they were approved for FY 1985. The Subcommittee recommends that this adjustment be made through the elimination of one F.T.E. position which is currently vacant.
2. Deletion of \$3,500 of State General Funds budgeted for rent of a district office facility in Hugoton. The Subcommittee learned that the Department has decided not to open that office during the current fiscal year. This amount is to be included in the amount to be reappropriated to offset the FY 1985 appropriation.
3. Deletion of \$7,000 of State General Funds from the budgeted salaries and wages expenditures of Administrative and Support Services. This amount is to be offset by addition of \$7,000 of federal WIC funds to the program and the deleted State General Fund amount is to be added to the reappropriation to offset the FY 1985 appropriation. The \$7,000 of federal funds budgeted in the WIC subprogram was identified as the amount that would be expended for an audit of the program. However, since the expense for federal audit services is an out-of-limits transfer, the amount will not be expended from the Department's operating budget.

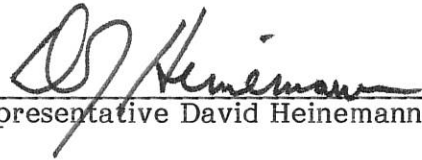
HOUSE SUBCOMMITTEE REPORT  
DEPARTMENT OF HEALTH AND ENVIRONMENT

Sec. 2 S.B. 578 - FY 1984 Appropriation

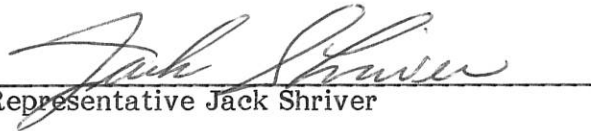
Sec. 5 S.B. 514 - FY 1985 Appropriation



Representative J. Sanford Duncan  
Subcommittee Chairman



Representative David Heinemann



Representative Jack Shriver

SUBCOMMITTEE REPORT

Department of  
 Agency: Health and Environment Bill No. 514 Bill Sec. 5  
 Analyst: Galligan Analysis Pg. No. 396 Budget Pg. No. 6-1

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 24,656,676	\$ 23,113,515	\$ (1,961,800)
Aid to Local Units	8,130,560	6,044,306	--
Other Assistance	8,500,000	8,500,000	--
Operating Expenditures	<u>\$ 41,287,236</u>	<u>\$ 37,657,821</u>	<u>\$ (1,961,800)</u>
Capital Improvements	6,852,000	--	--
TOTAL	<u>\$ 48,139,236</u>	<u>\$ 37,657,821</u>	<u>\$ (1,961,800)</u>
State General Fund:			
State Operations	\$ 15,775,892	\$ 13,576,235	\$ (976,585)
Aid to Local Units	3,372,821	1,286,567	--
Other Assistance	--	--	--
Operating Expenditures	<u>\$ 19,148,713</u>	<u>\$ 14,862,802</u>	<u>\$ (976,585)</u>
Capital Improvements	6,852,000	--	--
TOTAL	<u>\$ 26,000,713</u>	<u>\$ 14,862,802</u>	<u>\$ (976,585)</u>
F.T.E. Positions	613.2	596.2	(23.0)

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendations with the following exceptions:

1. In accordance with Committee policy, deletion of \$830,784 budgeted for the pay plan adjustment. This amount is composed of \$689,478 of State General Funds and \$141,306 of special revenue funds.
2. Deletion of \$581,016 budgeted for salaries and benefits of 23 new positions in the Department. Of that amount \$237,107 is State General Funds.
3. Deletion of the \$500,000 transfer from the State General Fund to the Pollutant Discharge Cleanup Fund.
4. Deletion of \$50,000 of State General Funds budgeted to obtain professional consultation in the area of hazardous waste management.
5. The Subcommittee reviewed the costs to the department of development of the water data base which is a joint effort involving the Division of Water Resources, the Kansas Water Office, the Corporation Commission, and the Geological Survey. The Subcommittee recommends expenditure of the \$60,688 over the Governor's budget for the project in FY 1985 provided that a Governor's Budget Amendment is made.
6. The Subcommittee recommends that the House Subcommittee review in detail the amount of Food Service and Lodging fees used to support inspections performed by local health departments.

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7. Removal of the cap on local administrative costs of the WIC program contained in line 352 of 1984 S.B. 514. The Subcommittee would leave the cap on state operations and allow the fund to have an overall no expenditure limitation.
8. The Subcommittee recommends that the appropriation bill be reformatted to correspond to 1983 S.B. 110.

#### Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee recommendation with the following exception:

1. Addition of \$34,493 of federal WIC funds to support two positions in the WIC program and \$60,431 of federal Genetic Services Grant Funds to support three positions in the Crippled Children's program.

#### Senate Committee of the Whole Recommendation

The Senate Committee of the Whole concurs with the Committee recommendation with the following exceptions:

1. Addition of \$26,740 of State General Funds and one F.T.E. position for a coordinator of services for preschool aged handicapped children as recommended by the Governor.
2. Inclusion of the Local Air Quality Services Fund with no expenditure limitation in the appropriation bill. The fund was omitted from the original version of the bill.



House Subcommittee Recommendation

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Total Senate Rec.</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ (1,840,136)	\$ 21,334,067 <sup>a</sup>	503,750
Aid to Local Units	—	6,044,306	(411,510)
Other Assistance	—	8,500,000	—
Operating Expenditures	\$ 1,840,136	\$ 35,878,373 <sup>a</sup>	\$ (92,240)
Capital Improvements	—	—	—
TOTAL	\$ (1,840,136)	\$ 35,878,373 <sup>a</sup>	\$ (92,240)
State General Fund:			
State Operations	\$ (949,845)	\$ 12,687,078 <sup>a</sup>	\$ 123,275
Aid to Local Units	—	1,286,390	(411,510)
Other Assistance	—	—	—
Operating Expenditures	\$ (949,845)	\$ 13,973,645 <sup>a</sup>	\$ (288,235)
Capital Improvements	—	—	—
TOTAL	\$ (949,845)	\$ 13,973,645 <sup>a</sup>	\$ (288,235)
F.T.E. Positions	(17.0)	579.2	1.0

a) Includes \$60,688 recommended in Governor's Budget Amendment No. 2.

The House Subcommittee concurs with the Senate Recommendation with the following exceptions:

1. Addition of \$500,000 of State General Funds for the hazardous waste cleanup fund established by 1984 H.B. 2726. The Subcommittee recommends that the funds be appropriated in a separate line item.
2. The Subcommittee supports passage of 1984 S.B. 831 that would transfer the Emergency Medical Services program from the Department of Health and Environment to the Kansas Highway Patrol. In anticipation of passage of that legislation, the Subcommittee recommends that \$203,634 of State General Funds, 7.0 F.T.E. positions and \$27,500 EMS attendant testing fees budgeted to support the program be deleted. The Subcommittee further recommends that the \$72,086 of federal Preventive Health Block Grant Funds budgeted to support the EMS program be expended in the Public Health Nursing subprogram to replace expenditure of an equal amount of State General Funds.
3. Delete \$5,682 of State General Fund O.O.E., and one F.T.E. from the Food, Drug and Lodging subprogram in order to eliminate one restaurant inspector position and associated support costs. This position is being eliminated in anticipation of the reduced workload that will result from the Department contracting with four additional local health departments to perform the inspection activities. In order to enable the Department to enter into these contracts, the Subcommittee recommends addition of \$26,757 of State General Funds to the Department's local aid budget. The

local departments with which the Department would contract are Butler/Greenwood (\$7,758), Montgomery (\$6,999), Saline (\$5,500), and Riley (\$6,500). The Department has a total of \$79,076 budgeted to continue contracts with the health departments in Kansas City (\$18,998), Wichita (\$43,168), and Topeka (\$16,910).

4. Deletion of the \$26,740 of State General Funds budgeted for the salary of the preschool handicap coordinator. The Subcommittee learned that federal funds will soon become available to support this type of activity and recommends that the Department apply for and use those funds to support the coordinator position. Further, the Subcommittee recommends that the coordinator be an unclassified position at Salary Range 27 assigned to the Secretary's Office in order to more readily conduct the interdepartmental activities.
5. Transfer of \$12,033 from the Power Generating Facility Fund to the State General Fund as partial repayment of the original \$85,000 SGF transfer to that Fund in fiscal years 1979 and 1980. This repayment will result in a balance of \$36,093 to be repayed to the SGF over the next two years. During the course of this Subcommittee's review of the budget, questions were raised about the billings made to Kansas Gas and Electric for the Department's monitoring activities at the Wolf Creek Generating Station. The Subcommittee reviewed the Department's expenditures for the monitoring activities and determined that certain adjustments will have to be made in the 1985 billing. In addition, the Subcommittee notes that the Department has plans to broaden the scope of its air quality monitoring activities beyond those currently in place at Wolf Creek and will begin billing the appropriate generating facilities in accordance with K.S.A. 65-3022 et seq.
6. Deletion of \$53,489 of State General Funds and addition of \$248,985 special revenue funds and 1.0 F.T.E. position (for a total of 7 new positions). These adjustments will result in restoring the positions recommended by the Governor, but deleted by the Senate. The addition of those 17 new positions is offset in part by elimination of existing positions, some of which have been vacant for most of the current fiscal year.
7. Addition of \$25,000 of State General Funds for the cost of Kansas participation in the Low Level Radioactive Waste Compact. The Subcommittee recommends that these funds be appropriated in a separate line item and that expenditure be subject to State Finance Council approval.
8. Deletion of \$62,518 of State General Funds from the Health Facility Licensure and Certification subprogram with an equal increase in the amount of federal Medicaid Title XIX funds to be expended in the program. This shift in financing of the program in FY 1985 can be accomplished in part because the receipts during the current year will be higher than the estimate contained in the budget document.

9. Deletion of \$10,550 of State General funds from the Health Facilities Licensure and Certification subprogram with an equal increase in expenditures from the federal Medicare fund. This shift of financing is predicated upon revenues from the federal grant during FY 1985 being equal to the amount received during the current fiscal year.
10. Deletion of \$19,766 of State General Funds from Administrative and Support Services to be offset by expenditure of an equal amount of WIC funds in that program during FY 1985.
11. Deletion of \$33,000 of State General Funds from the Public Health Nursing subprogram with an equal increase of expenditure of federal Preventive Health Block Grant funds in that subprogram. This shift of financing is possible because receipts during the current fiscal year were higher than anticipated at the time the budget was submitted.
12. Deletion of \$45,000 of State General Funds from the Public Drinking Water program to be offset by an equal increase of expenditures from the federal Water Supply Fund in the program.
13. Deletion of \$7,922 of State General Funds budgeted to purchase films for the Department's film library. The Subcommittee notes that the appropriation bill contains authorization for a new fund from which expenditures can be made without limit for, among other things, films. The Subcommittee would encourage the Secretary to utilize an appropriate portion of the receipts to this fund to maintain the quality of the film collection.
14. Deletion of \$7,800 of State General Funds from the amount budgeted for capital outlay in the Environmental and Occupational Health Toxicology subprogram.
15. Deletion of \$21,360 from the amount budgeted for capital outlay in the Radiation Control Program.
16. Deletion of \$271,267 of State General Funds included in the General Health -- aid to local units budget. This reduction will leave a total of \$434,224 for the Department to use to provide funding via the formula set out in K.S.A. 65-241 et seq. The Subcommittee also recommends inclusion of a proviso in the appropriation bill that would restrict distribution of these funds to the formula.
17. The Subcommittee concurs with item No. 9 in Governor's Budget Amendment No. 2 that provides \$60,688 of State General Funds to support the integrated water data base project that will be implemented during FY 1985.
18. Addition of \$822 of State General Funds for a technical adjustment to the amount budgeted for salaries and wages in the Radiation Control Program.

In addition the Subcommittee makes the following observations and comments:

1. The Secretary informed the Subcommittee that plans are being developed to consolidate the Topeka and Bonner Springs district offices into a single office in Lawrence. The Subcommittee endorses this plan as one that would increase efficiency in the provision of services to northeast Kansas.
2. The Subcommittee endorses the concept of moving Vital Statistics to a downtown Topeka location in order to improve the public's access to the services of that office and urges the Department of Administration to work closely with Health and Environment to implement the move as soon as possible.
3. The Subcommittee learned that the medical school at Wichita has space available to provide a clinic for children who suffer from seizures, and endorses the establishment of such a clinic. However, the Subcommittee is of the opinion that the estimated \$30,000 necessary for the clinic should not be included in the Crippled and Chronically Ill Childrens' program.
4. The Subcommittee notes that the Department's budget includes \$65,927 to reclassify 37 existing positions. While the Department has authority to reclassify positions without prior approval of the Division of Personnel Services, the Subcommittee requests that an audit of reclassification practices in the Department be undertaken by the Division so that a determination can be made as to appropriateness of the actions.
5. The Subcommittee notes that the Secretary expressed concern about the \$50,000 for hazardous waste consultation fees deleted by the Senate. The Subcommittee understands that the funds made available in the hazardous waste cleanup fund could appropriately be expended for professional consultation.

## REPORTS OF STANDING COMMITTEES

MR. SPEAKER:

Your Committee on Ways and Means

Recommends that Senate Bill No. 514, As Amended by Senate  
Committee of the Whole

"AN ACT making and concerning appropriations for the fiscal year ending June 30, 1985, for pensions, the department of revenue -- homestead property tax refunds, department of social and rehabilitation services, department of health and environment, and department on aging; authorizing certain transfers and fees, imposing certain restrictions and limitations, and directing or authorizing certain receipts and disbursements and acts incidental to the foregoing."

Be amended:

On page 2, in line 82, by striking "\$54,555,308" and inserting in lieu thereof "\$55,845,287"; in line 84, by striking "113,923,739" and inserting in lieu thereof "113,291,779"; following line 84, by inserting the following material to read as follows:

"Provided, That any unencumbered balance in excess of \$100 as of June 30, 1984, is hereby reappropriated for fiscal year 1985: Provided, however, That expenditures from such reappropriated balance shall not exceed \$2,474,163 except upon approval of the state finance council acting on this matter which is hereby characterized as a matter of legislative delegation and subject to the guidelines prescribed in subsection (c) of K.S.A. 75-3711c and amendments thereto.";

Also on page 2, in line 88, by striking "11,490,752" and inserting in lieu thereof "11,434,178"; in line 94, by striking "2,088,612" and inserting in lieu thereof "2,074,754"; in line 98, by striking "2,113,890" and inserting in lieu thereof "2,450,571"; in line 100, by striking "17,499,047" and inserting in lieu thereof "17,400,971"; following line 100, by inserting the following material to read as follows:

"Provided, That any unencumbered balance in excess of \$100 as of June 30, 1984, is hereby reappropriated for fiscal year 1985: Provided, however, That expenditures from such reappropriated



balance shall not exceed \$72,886 except upon approval of the state finance council acting on this matter which is hereby characterized as a matter of legislative delegation and subject to the guidelines prescribed in subsection (c) of K.S.A. 75-3711c and amendments thereto.";

Also on page 2, in line 102, by striking "19,332,450" and inserting in lieu thereof "17,268,268"; in line 109, by striking "4,559,539" and inserting in lieu thereof "4,423,198"; in line 113, by striking "\$227,879,029" and inserting in lieu thereof "\$226,504,698"; in line 126, by striking "\$96,724,798" and inserting in lieu thereof "\$96,845,857";

On page 3, in line 148, by striking "8,261,444" and inserting in lieu thereof "8,521,703"; in line 169, by striking "27,872,259" and inserting in lieu thereof "29,943,741"; in line 180, by striking "1,972,116" and inserting in lieu thereof "1,459,435"; in line 185, by striking "3,584,075" and inserting in lieu thereof "3,572,389"; following line 212, by inserting the following material to read as follows:

"Rehabilitation services -- private contributions fund. 253,648";

On page 5, in line 296, by striking "\$8,695,170" and inserting in lieu thereof "\$8,545,515"; in line 298, by striking "3,710,780" and inserting in lieu thereof "3,508,898"; in line 309, by striking "\$220,440" and inserting in lieu thereof "\$230,940"; following line 313, by inserting the following material to read as follows:

"Hazardous waste cleanup fund.....499,000  
Low level radioactive waste compact.....25,000

Provided, That no expenditures may be made from this account except upon approval of the state finance council acting on this matter which is hereby characterized as a matter of legislative delegation and subject to the guidelines prescribed in subsection (c) of K.S.A. 75-3711c and amendments thereto.";

Also on page 5, in line 318, by striking "705,491" and inserting in lieu thereof "704,224"; following line 318, by inserting the following material to read as follows:



"Provided, That all expenditures from this account shall be in accordance with the formula prescribed by K.S.A. 1983 Supp. 65-241 to 65-246, inclusive, and amendments thereto.";

Also on page 5, by striking all in lines 329 to 340, inclusive;

On page 6, in line 341, by striking "79,076" and inserting in lieu thereof "105,833"; in line 345, by striking "\$13,692,517" and inserting in lieu thereof "\$13,723,470"; in line 351, by striking "\$766,243" and inserting in lieu thereof "\$828,761"; by striking all in line 381; in line 398, by striking "332,611" and inserting in lieu thereof "343,161";

On page 7, in line 423, by striking "353,813" and inserting in lieu thereof "520,073"; in line 443, by striking "755,275" and inserting in lieu thereof "883,000"; in line 457, by striking "792,469" and inserting in lieu thereof "825,469"; by striking all in lines 480 to 484, inclusive; in line 485, by striking "(d)" and inserting in lieu thereof "(c)";

On page 8, in line 492, by striking "(e)" and inserting in lieu thereof "(d)"; following line 495, by inserting the following material to read as follows:

"(e) Within the limitation imposed by this or other appropriations act of the 1984 regular session of the legislature on the full-time equivalent number of full-time and regular part-time positions, excluding seasonal and temporary positions, paid from appropriations made for the fiscal year ending June 30, 1985, for the department of health and environment, the position of preschool handicap coordinator shall be in the unclassified service under the Kansas civil service act.

(f) On July 1, 1984, or as soon thereafter as moneys are available, the director of accounts and reports shall transfer \$12,033 from the power generating facility fee fund to the state general fund as partial repayment of moneys transferred from the state general fund in fiscal years 1979 and 1980.";

Also on page 8, in line 503, by striking "1,302,968" and inserting in lieu thereof "1,312,968"; in line 511, by striking "\$1,745,716" and inserting in lieu thereof "\$1,755,716";

On page 9, in line 560, by striking "2,726.1" and inserting in lieu thereof "2,737.6"; in line 567, by striking "579.2" and inserting in lieu thereof "580.2";

And the bill be passed as amended.

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Chairperson