

Approved 3-28-84
Date

MINUTES OF THE House COMMITTEE ON Ways and Means

The meeting was called to order by Bill Bunten at
Chairperson

8:00 a.m./p.m. on Friday, March 16, 1984 in room 514-S of the Capitol.

All members were present except: Representative Wisdom (excused)

Committee staff present: Lyn Goering, Legislative Research
Gloria Timmer, Legislative Research
Sherry Brown, Legislative Research
Ed Ahrens, Legislative Research
Chris Stanfield, Legislative Research
Carolyn Rampey, Legislative Research
Dave Hanzlick, Administrative Asst.

Nadine Young, Committee
Secretary

Conferees appearing before the committee:

Representative Max Guldner
Arden Ensley, Officer of the Revisor
Others present (Attachment 1)

Chairman called the meeting to order at 8:05 a.m.

Representative Rolfs introduced a proposed new house bill concerning licensure of bonded warehousemen and moved it be introduced. Seconded by Representative Meacham. Motion carried. (Attachment 2)

Arden Ensley presented 3 new proposed house bills and requested they be introduced.

Bill #1 (HB 3109) concerning elections and presidential electors. Representative Chronister moved it be introduced and referred to the Committee of the Whole and be put on the consent calendar. Seconded by Representative Luzzati. Motion Carried. (Attachment 3)

Bill #2 (HB 3110) concerning liquor enforcement tax. Representative Chronister moved the bill be introduced and referred to the Committee of the Whole and be put on the consent calendar. Seconded by Representative Luzzati. Motion carried. (Attachment 4)

Bill #3 (HB 3111) relating to the investment of funds of certain private persons, officers, corporation and organizations and governmental subdivisions. Representative Hamm moved the bill be introduced. Seconded by Representative Dyck. Motion carried. (Attachment 5)

Chairman announced that he would determine during the course of today's meeting who will carry these bills.

SB 550 -- an act making and concerning appropriations for the fiscal year ending June 30, 1985, for the department of administration, state finance council, state park and resources authority, Kansas fish and game commission, state corporation commission and state historical society; authorizing certain transfers and fees, imposing certain restrictions and limitations, and directing or authorizing certain disbursements and acts incidental to the foregoing.

DEPARTMENT OF ADMINISTRATION, Section 2

Representative Meacham presented the subcommittee report (Attachment 6) and Representative Rolfs presented a special section concerning data processing. Representative Arbuthnot moved that the report be amended to reduce the per gallon figure on the mileage in Section 19, from \$1.305 per gallon to \$1.15 per gallon. Seconded by Representative Rolfs. Motion carried.

Representative Louis questioned the current policy of rotating vehicles on a 60,000 mile basis and moved it be changed to 75,000 mile basis. Seconded by Representative Dyck. Motion carried.

CONTINUATION SHEET

MINUTES OF THE House COMMITTEE ON Ways and Means,
room 514-S, Statehouse, at 8:00 a.m./~~p.m.~~ on Friday, March 16, 1984

Representative Rolfs moved the subcommittee report be adopted, as amended. Seconded by Representative Meacham. Motion carried.

STATE CORPORATION COMMISSION, FY 84 and FY 85

Representative Chronister presented both the 84 and 85 subcommittee reports (Attachment 7) and moved they be adopted. Seconded by Representative Turnquist. Motion carried.

FINANCE COUNCIL, Section 3

This section was presented by Representative Lowther and he moved that the subcommittee report be adopted. Seconded by Representative Helgerson. Motion carried. (Attachment 8)

PARK AND RESOURCES AUTHORITY, FY 84 and FY 85 (Attachment 9)

The subcommittee reports for both 84 and 85 were presented by Representative Lowther.

Representative Louis requested that Representative Guldner be permitted to address the committee concerning Scott County Park Renovation. Representative Guldner said that enough people are using the lake facilities, that they feel the state should pick up the total cost of the renovation project; therefore he wanted to amend the bill that would require the state to put up \$125,000 in some manner, rather than the local people bearing the cost.

The meeting adjourned at 9:55 to allow committee members to attend the House Session.

The House Ways and Means Committee reconvened at 11:30 and Representative Guldner continued his presentation concerning Scott County Lake. There was considerable discussion regarding this matter. The consensus of the committee was that there is no question about the need for the project and that we are looking at a policy decision.

Representative Luzzati requested staff people to bring to the committee what one mil would raise in each of the five counties involved.

After lengthy discussion, Chairman announced that if a motion is made, we will vote on it, but if not, we will explore this matter further and take it up on the floor.

Representative Teagarden moved that we grant additional \$125,000 to take the place of the match. The motion is...that the state would grant \$250,000 from the state general fund. Representative Guldner asked Representative Teagarden to withdraw his motion, which he did.

Chairman announced that we would think on this matter, and if we come up with a plan, it will be incorporated with this bill on the floor.

Representative Shriver moved to amend the report with the appropriate language that the \$125,000 is no big deal and that we allow the conference committee to take a look at the matter. Representative Chronister seconded. The motion carried.

Representative Lowther moved the subcommittee reports be adopted, as amended. Representative Hoy seconded. The motion carried.

FISH AND GAME COMMISSION, Section 5

Representative Louis presented this section. (Attachment 10). Representative Shriver made a motion to amend the report by striking "concur in this decision" from Line 8 of Item #7 of the subcommittee report. Representative Solbach seconded. The motion carried.

There was some discussion regarding Item #6 that concerns personnel living in rent free residences. We were unable to obtain an answer regarding administration's policy on this matter. Representative Solbach consequently made a motion to recommend that we make a reference in the report that this is o.k. unless it's against the policy of administration. Seconded by Representative Meacham. Motion carried.

CONTINUATION SHEET

MINUTES OF THE House COMMITTEE ON House Ways and Means,
room 514-S, Statehouse, at 8:00 a.m./~~p.m.~~ on Friday, March 16, 1984

Representative Louis then moved the report be adopted as amended. Seconded by Representative Bussman. Motion carried.

HISTORICAL SOCIETY

Representative presented the subcommittee report (Attachment 11) and moved it be adopted. Seconded by Representative Solbach. Motion carried.

Representative Duncan moved that SB 550, as amended, be recommended favorable for passage. Seconded by Representative Chronister. Motion carried.

Meeting adjourned at 12:15 p.m.

3-16-84

Name	Address	Representing
1. Bill Belleville	State Office Bldg	DTSC
2. J. CAREY BROWN	"	"
3. Carmel Hinkle	Topeka	Sperry
4. H. C. KERR	Lawrence KS	"
5. D.B. Dalton	Topeka	Budget
6. Harold Guldner		Lep
7. Max Moorman		Jed
8. Bill Hanzlick	Pratt	KS Fish & Game
9. RICHARD HAYTER	MANHATTAN	KSU
10. Jackie Jall	Topeka	KCC
11. Norma Hubman		KCC
12. Dennis Williams	"	Div. of Budget
13.		
14.		
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HOUSE BILL NO. _____

By Committee on Ways and Means

AN ACT concerning licensure of bonded warehousemen; amending K.S.A. 82-164 and repealing the existing section; also repealing K.S.A. 82-166.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 82-164 is hereby amended to read as follows: 82-164. Upon receipt of any such application and the filing of the bond ~~hereinafter-provided-for~~ required pursuant to 82-165, and amendments thereto, the secretary of state shall issue to such warehouseman a license to advertise and do business as a "bonded warehouseman" in accordance with the laws of this state. Such license shall expire on ~~the first day of~~ July 1 next following the issuance thereof, except that any such license issued on or after July 1, 1984, shall expire on December 31 next following issuance thereof.

Sec. 2. K.S.A. 82-164 and 82-166 are hereby repealed.

Sec. 3. This act shall take effect and be in force from and after its publication in the statute book.

HOUSE BILL NO. 3109

By Committee on Ways and Means

AN ACT relating to elections; concerning presidential electors; amending K.S.A. 25-610, 25-612, 25-615, 25-616 and 25-1310 and repealing the existing sections.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 25-610 is hereby amended to read as follows: 25-610. The secretary of state shall furnish to each county election officer forms for ballots in their respective counties. ~~Except--for--presidential--electors,~~ The secretary of state shall prepare a rotation of the different candidates appearing on the official general ballot for the national and state offices for each such office. Such rotation shall be developed and arranged so that each candidate shall have an equal opportunity as near as practicable for the respective offices to which they are nominated. In case there is more than one candidate for any national or state office, the secretary of state shall divide the state or part thereof, into as many divisions as there are names to go on the ballot for each particular office. In making such division the secretary of state shall divide, in regular order, the alphabetical list of counties into the required number of divisions, in such a manner that all divisions are as nearly equal as convenient in the number of votes cast for all gubernatorial candidates or for all presidential ~~elector-nominees~~ candidates, whichever the case may be, at the last general election. The secretary of state, in certifying the list of names of candidates to the county election officers, shall assign, in regular order from the alphabetical list of candidates for each office, the ballot position for each candidate in such a manner that every candidate for any office shall occupy a different ballot position in each division. When,

in the case of candidates for national or state offices elected on less than a statewide basis, the secretary of state finds it impossible to make a division which allows each such candidate in any given district an equitable or fair opportunity to have his or--her such candidate's name first on the ballot in the respective counties of the district, the secretary of state shall order the county election officers in the various counties of the district to rotate the names of the candidates for such district offices according to precinct to obtain an equitable division. The names of candidates for the same office but for different terms of service therein shall be arranged in groups according to the length of their respective terms.

In the case of the governor and lieutenant governor running together, when the word "candidate" is used in this section, it shall mean pair of candidates.

Sec. 2. K.S.A. 25-612 is hereby amended to read as follows:
25-612. The arrangement of the names certified under K.S.A. 25-610 by the secretary of state shall govern the county election officer in arranging the ballot, and the county election officer in preparing the ballot for his the county shall follow the same arrangements as provided in K.S.A. 25-610 and 25-611, and amendments thereto, for the secretary of state, for the candidates nominated for county offices, using the township and precincts of the county in making his division.

Except for presidential electors candidates and governor and lieutenant governor, blank spaces shall be left at the end of the list of candidates for each different office equal to the number to be elected thereto, in which the voter may insert the name of any person not printed on the ballot for whom he the voter desires to vote for such office.

Sec. 3. K.S.A. 25-615 is hereby amended to read as follows:
25-615. ~~The--names--in--each--group--of--presidential--electors--shall--be--arranged--in--the--alphabetical--order--of--their--surnames.~~ The surnames of the candidates of each political party for the offices of president and vice-president, with the political

designation thereof placed at the right of the surnames, shall be in one line above--the--group--of--candidates--of--such--party--for presidential-electors. There shall be a square placed at the right of such political designation in which each voter may designate by a cross or check mark such voter's choice for presidential electors. ~~No-space-for-write-in-candidate-shall-be left--in--any--group--of--presidential--elector--candidates.~~ The foregoing shall be as shown in the sample form of the official general ballot in K.S.A. 1978 Supp. 25-616 and amendments thereto.

Sec. 4. K.S.A. 25-616 is hereby amended to read as follows: 25-616. The national offices part of the official general ballot for national and state offices shall be in the form shown in this section and the state offices part of such ballot shall be in the form shown in K.S.A. 25-617, as-amended and amendments thereto.

STATE OF KANSAS

OFFICIAL GENERAL BALLOT

National and State Offices

County of _____

November _____, 19__

NATIONAL OFFICES

To vote for presidential electors for candidates for president and vice-president make a cross or check mark in the square at the right of the names of the candidates.

FOR PRESIDENTIAL ELECTORS FOR PRESIDENT AND VICE-PRESIDENT

JONESTERN AND DOE Republican []

FOR PRESIDENTIAL ELECTORS FOR PRESIDENT AND VICE-PRESIDENT

ROEHEAD AND RICHARDBY Democrat []

FOR PRESIDENTIAL ELECTORS FOR PRESIDENT AND VICE-PRESIDENT

JANEBRAND AND JOHNBERG Independent []

Nominations

To vote for a person make a cross or check mark in the square at the right of the person's name. To vote for a person whose name is not printed on the ballot, write the person's name in the blank space and make a cross or check mark in the square to the right.

FOR UNITED STATES SENATOR

Vote for One

DAN BOBING, Brussell

Republican []

ROBERTA SMITH, Salina

Democrat []

[]

FOR UNITED STATES REPRESENTATIVE

_____ DISTRICT

Vote for One

ELMER O'BRIEN, Wichita

Democrat []

WM.T. MILLER, Maple City

Republican []

[]

When any office is not to be elected, it shall be omitted from the ballot.

Sec. 5. K.S.A. 25-1310 is hereby amended to read as follows: 25-1310. A kind or make of voting machine approved by the secretary of state:

(1) Must be so constructed as to provide facilities for voting for the candidates for nomination or election of at least seven (7) different political parties or organizations;

(2) must permit a voter to vote for any person for any office although not nominated as a candidate by any political party or organization;

(3) must provide for voting on constitutional amendments, propositions or questions;

(4) must be so constructed that as to primaries where candidates are nominated by political parties it can be so locked

from the outside that the voter can vote only for the candidates of the political party with which he such voter is affiliated or, if not affiliated, according to his such voter's declaration when applying to vote;

(5) must be so constructed as to prevent voting for more than one (1) person for the same office except where the voter is lawfully entitled to vote for more than one (1) person for that office;

(6) must afford the voter an opportunity to vote for any or all persons for an office as he such voter is by law entitled to vote for and no more, and at the same time preventing his such voter from voting for the same person twice for the same office;

(7) must be so constructed that in presidential elections the presidential electors of any political party ~~may-be-voted-for-by-one-(1)-lever-or-button:-~~Provided,~~The-secretary-of-state--may approve-a-machine-which-does-not-provide-for-the-insertion-of-the names--of~~ for presidential and vice-presidential candidates and ~~the-names-of-the-presidential-electors-and-the-voting-for-all--of the--presidential--electors-of-one-party~~ may be voted upon at the same time,~~but-by-the-insertion-of-the-name-of-the-party-followed by-the-words-"presidential-electors"~~;

(8) must provide facilities for "write-in" votes;

(9) must provide for voting in absolute secrecy in voting, except as to persons entitled to assistance;

(10) must be so constructed as to accurately account for every vote cast upon it;

(11) be provided with a "protective counter" or "protective device" whereby any operation of the machine before or after the election will be detected;

(12) be provided with a counter which will show at all times during the election how many persons have voted, and

(13) be provided with a mechanical model illustrating the manner of voting on the machine, suitable for the instruction of voters.

Voting machines approved by the state executive council

shall continue on the approved list of voting machines.

Sec. 6. K.S.A. 25-610, 25-612, 25-615, 25-616 and 25-1310 are hereby repealed.

Sec. 7. This act shall take effect and be in force from and after its publication in the statute book.

HOUSE BILL NO. 3110

By Committee on Ways and Means

AN ACT concerning the liquor enforcement tax; concerning the application thereof; amending K.S.A. 1983 Supp. 79-4101 and repealing the existing section and also repealing K.S.A. 1983 Supp. 79-4101a.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 1983 Supp. 79-4101 is hereby amended to read as follows: 79-4101. For the purpose of providing revenue which may be used by the state, counties and cities in the enforcement of the provisions of this act, from and after the effective date of this act, for the privilege of engaging in the business of selling alcoholic liquor at retail or by farm wineries to consumers in this state, there is hereby levied and there shall be collected and paid a tax at the rate of 8% upon the gross receipts received from the sale of alcoholic liquor at retail or by farm wineries to consumers within this state. The tax imposed by this section shall be in addition to the license fee imposed on retailers and farm wineries by K.S.A. 41-310 and amendments thereto.

Sec. 2. K.S.A. 1983 Supp. 79-4101 and 79-4101a are hereby repealed.

Sec. 3. This act shall take effect and be in force from and after its publication in the statute book.

HOUSE BILL NO. 3111

By Committee on Ways and Means

AN ACT relating to the investment of funds of certain private persons, officers, corporations and organizations and governmental subdivisions; amending K.S.A. 1983 Supp. 17-5002 and repealing the existing section and also repealing K.S.A. 1983 Supp. 17-5002a.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 1983 Supp. 17-5002 is hereby amended to read as follows: 17-5002. (a) ~~Administrators, executors who have filed bonds pursuant to K.S.A. 59-1101, and amendments thereto,~~ conservators, trustees, insurance companies and other financial institutions, charitable, educational, eleemosynary corporations and organizations are authorized in addition to investments now authorized by law, to invest funds which they are authorized by law to invest, in shares or savings deposits of federally insured savings and loan associations or federally chartered savings banks and in credit unions which are, in whole or in part, insured with an insurer or guarantee corporation as required under K.S.A. 17-2246, and amendments thereto, and such investment shall be deemed and held to be legal investments for such funds.

(b) The governing body of any municipal corporation or quasi-municipal corporation, county, township, school district, area vocational-technical school, community college, firemen's relief association, community mental health center, community facility for the mentally retarded or any other governmental entity, unit or division in the state of Kansas having authority to receive, hold and expend public moneys or funds may invest the same in state or federally chartered savings and loan associations or federally chartered savings banks subject to and

as provided by K.S.A. 9-1401, 9-1402, 9-1405, 9-1407, 12-1675 and 12-1676 and amendments to such sections.

Sec. 2. K.S.A. 1983 Supp. 17-5002 and 17-5002a are hereby repealed.

Sec. 3. This act shall take effect and be in force from and after its publication in the statute book.

SUBCOMMITTEE REPORT

Agency: Department of Administration Bill No. 550 Bill Sec. 2
 Analyst: Brown Analysis Pg. No. 323 Budget Pg. No. 1-55

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 20,225,428	\$ 20,006,182	\$ (5,084,240)
Aid to Local Units	525,000	525,000	
Other Assistance	30,000	30,000	
Capital Improvements	5,445,150	4,798,650	(463,100)
TOTAL	<u>\$ 26,225,578</u>	<u>\$ 25,359,832</u>	<u>\$ (5,547,340)</u>
State General Fund:			
State Operations	\$ 19,186,977	\$ 18,949,983	\$ (5,066,765)
Capital Improvements	5,307,900	4,704,900	(463,100)
TOTAL	<u>\$ 24,494,877</u>	<u>\$ 23,654,883</u>	<u>\$ (5,529,865)</u>
 F.T.E. Positions	 903.5	 902.5	 (5.0)

Senate Subcommittee Recommendations

FY 1984. The Subcommittee examined expenditures to date for salaries and recommends the following reductions based on anticipated savings. All amounts are to be reappropriated to FY 1985; all are State General Fund reductions.

General Administration	\$ 16,633
Budget Division	26,178
Personnel Services	58,488
Central Mail	12,282
Supreme Court	2,113
TOTAL	<u>\$115,694</u>

FY 1985. The Senate Subcommittee concurs with the Governor's recommendations with the following adjustments and recommendations. Unless otherwise indicated, all adjustments are financed from the State General Fund:

1. Reduction of \$648,910, of which \$636,250 is from the State General Fund, to remove the recommended salary increase of 5 percent plus \$17 per month. An additional reduction of \$428,215 is made in nonreportable salaries.
2. Reduction of \$4,815 in the Accounting Services Recovery Fund to provide partial funding for an Account Clerk II recommended for the accounts receivable set-off program.
3. Reduction of \$13,190 in the Division of Architectural Services, comprised of \$11,500 for communications and \$1,690 for data processing.
4. Reduction of \$28,269 financed from special revenue funds and one F.T.E. recommended for the Division of General Services to study methods for management and storage of state records.

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5. Reduction of \$13,380, which leaves a like amount to provide six months financing for a new position in Central Purchases to examine current purchasing practices and the feasibility of a state surplus property program. The Subcommittee suggests that delay in filling the position would allow a full year of study for results to be presented to the 1986 Legislature.
6. Reduction of \$5,000 for Budget Division operations.
7. The Subcommittee learned that the Central Motor Pool rotates its new vehicles on a 60,000-mile basis, with trucks and vans rotated every 80,000 miles. The Subcommittee suggests that, especially with regular maintenance, the rotation schedule could be extended. Consequently, a \$1,250,000 reduction in FY 1985 expenditures is recommended to place a one-year moratorium on certain vehicle replacements. However, addition of \$125,000 is recommended to increase funds available for vehicle maintenance.
8. The Subcommittee would like to note its concern with the state's handling of copier acquisitions. It appears that the policy is totally in favor of renting versus purchasing and that interpretation of competitive bid requirements can result in acceptance of lower quality products. More detailed and substantiated information is needed on this issue.
9. The Subcommittee would reiterate concerns it has raised in previous years about the state's investment in the Kansas Integrated Personnel/Payroll System (KIPPS). The Subcommittee feels that the magnitude of this investment (estimated and recommended expenditures in FY 1984 and FY 1985 alone exceed \$4 million) is far in excess of that envisioned by previous Legislatures and the benefits have not been convincingly demonstrated. The Subcommittee recommends that the entire State General Fund appropriation (\$4,398,945) for the Department's data processing be removed from this bill pending further study and investigation of options.
10. The issues surrounding KIPPS cause this Subcommittee considerable concern. Although some resolution of funding issues will have to be achieved during this session, the Subcommittee recommends that a management consulting firm be retained to review the efficiency and effectiveness of the Division of Information Systems and Computing. The technical and complex nature of this division makes legislative oversight virtually impossible at certain levels. The Legislature needs some means to assure itself about the division's operations. The possibility of contracting for data processing services should also be explored. The Subcommittee recommends that financing should be provided to the Division of Post Audit for consultant services.
11. The Subcommittee refers to the full Committee the decision on the Governor's recommendation to provide the addition of three Telecommunications Specialists (\$36,849 for the latter half of FY 1985) and approximately \$54,000 in other operating expenditures associated with implementation of a statewide telephone system. Pending this review, the Subcommittee recommends deletion of these amounts from the Communications Services Fund.

12. The Subcommittee would like to note that funding is included for the addition of a special assistant position in the Secretary's Office but the Subcommittee is not recommending an increase in the position limitation. The Subcommittee would point out that funding for a Special Assistant was provided in FY 1984 and this action, in effect, will provide for two such positions.
13. The Subcommittee questions, as it has in previous years, the practice of providing municipal accounting services. It appears that possible benefits may be outweighed by the cost of a service statewide when the function is located in Topeka.
14. The issues related to KIPPS and Telecommunications, in particular, lead the Subcommittee to recommend that Ways and Means Subcommittee work should not be confined to the Session. Major budget and policy issues cannot be effectively addressed given the time constraints of the legislative session. The Subcommittee recommends that a continuation of the budget review process by the Ways and Means Committees during the interim would be a more productive use of that time, with intensive work on selected areas involving significant sums of money.
15. The Subcommittee was informed that the Department requested a change in the title of the appropriation line item for reroofing the south wing of the State Office Building. The Department asked that specification of the south wing be deleted to provide more flexibility and the Subcommittee so recommends.
16. The Subcommittee recommends adoption of the recommendations of the Joint Committee on State Building Construction. These recommendations would delete \$66,000 for DISC space improvements, provide multiyear financing of the new printing plant (\$3,278,400 in FY 1985 and \$578,500 in FY 1986), provide a multiyear appropriation for exterior work on the Statehouse (\$150,000 in FY 1986), add \$45,000 for painting and sealing the dome windows, add \$99,400 for energy conservation projects, and add \$37,000 to refurbish the second floor entrances of the Statehouse.

Senate Committee Recommendation

The Senate Committee recommends:

1. Restoration of \$5,000 in FY 1985 and \$26,178 in FY 1984 for Budget Division operations.
2. That the House Subcommittee review the informal request of the Secretary of Administration for an additional \$36,000 for special projects.

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Recommendation</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ (5,079,240)	\$ 14,926,942	\$ 4,335,914
Aid to Local Units		525,000	
Other Assistance		30,000	
Capital Improvements	(463,100)	4,335,550	
TOTAL	<u>\$ (5,542,340)</u>	<u>\$ 19,817,492</u>	<u>\$ 4,335,914</u>
State General Fund:			
State Operations	\$ (5,061,765)	\$ 13,888,218	\$ 4,305,914
Capital Improvements	(463,100)	4,241,018	
TOTAL	<u>\$ (5,524,865)</u>	<u>\$ 18,130,018</u>	<u>\$ 4,305,914</u>
F.T.E. Positions	(5.0)	897.5	--

House Subcommittee Recommendations

The Subcommittee concurs with the Senate recommendations with the following exceptions:

FY 1984

1. A \$20,000 State General Fund reduction in the Pooled Money Investment Board's budget. This amount was specifically appropriated as a one-time expenditure for financial consultants, but the Subcommittee understands that the Board no longer plans to expend these funds.
2. A \$26,178 reduction in the Budget Division, as recommended by the Senate Subcommittee, but not adopted by the full Senate Committee. The Subcommittee notes that restoration of this amount by the Senate Committee was apparently based on a traditional relationship between the Governor's Office and the Legislature whereby each has respected the other's budget. However, the Subcommittee feels that divisions outside of the Governor's Office should not be treated in this manner. The Subcommittee suggests that if the Budget Division deserves this consideration by virtue of its position vis-a-vis the Governor's Office, the Governor should propose a transfer of the Division from the Department of Administration to the Office of the Governor.
3. Restoration of \$12,282 in Central Mail. Salary savings deleted by the Senate had been generated, in part, to pay for equipment that will enable Central Mail to accomplish a permanent staff reduction of 3.0 F.T.E. positions. The Subcommittee believes that funding should be provided to insure this plan is carried out.
4. Addition of \$34,300 in the Division of Personnel Services to restore part of the salary savings identified by the Senate. The Division has indicated that \$14,300 of this amount is needed to conduct the pay equity study, which the Subcommittee endorses. An additional \$20,000 is restored to cover anticipated costs due to retirement of two employees.

FY 1985

1. A \$50,000 State General Fund reduction for consultants in the Secretary's Office, an amount which was recommended by the Governor above the agency request.
2. Addition of \$36,000 for special project workers and other operating expenditures based on the Secretary's request for flexible funding. This would enable the Office to respond to a number of requests that it receives for research and studies on policy initiatives. The Subcommittee notes that it is also concurring with the recommendation for a second special assistant to the Secretary for the same reason. The Subcommittee believes that the broad penumbra of activities in this Department makes it unique and justifies the additional position. However, the Subcommittee is dubious about the value of consultants and emphasizes its preference for the use of internal resources.
3. Addition of \$6,000 in State General Funds for the Equal Employment Opportunity Office to host the National Conference on Employment Equity.
4. Reduction of \$13,260 in the Division of Accounts and Reports and \$35,488 in Central Purchasing for retirement contingencies, for a total State General Fund reduction of \$48,748.
5. Reduction of \$40,961 in State General Funds, and \$3,960 in nonreportable budgets to remove all funds recommended for personnel reclassifications. The Subcommittee found that funds for reclassifications were included in the budget as a single sum, but in some cases without any stated rationale or specificity as to which positions would be affected. Furthermore, the Subcommittee believes that reclassifications are being increasingly used as a way to circumvent the freeze on merit increases. On the assumption that merit increase funding will be provided in FY 1985, the Subcommittee believes the need for reclassifications will be reduced. Reductions by division are:

Secretary's Office	\$10,000
Telecommunications Office	2,316
DISC	1,644
Accounts and Reports	11,073
Budget Division	10,000
Central Purchasing	9,888
TOTAL	<u>\$44,921</u>

6. The Subcommittee recommends that legislation be introduced to establish a Division of Telecommunications with a director in the unclassified service. This function is currently placed in the Secretary's Office. However, both divestiture and deregulation have elevated the scope and responsibility of this function to a level the Subcommittee believes deserving of division status. Such legislation should transfer current statutory authority and provide for continuation of the current classified staff.

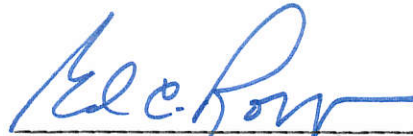
7. Reduction of \$7,831 and one F.T.E. in the Telecommunications Office to remove the recommended addition of a Word Processing Typist.
8. The Telecommunications Office requested funds for a Univac terminal in the budget narrative, although apparently those funds are not actually budgeted. The Subcommittee would like to voice its strong opposition to acquisition of Univac equipment by this Office if that is indeed the intent.
9. Reduction of \$10,897 in the Division of Accounts and Reports to provide a 15 percent increase over estimated FY 1984 costs for communications.
10. Reduction of \$30,000 in State General Funds for the Municipal Accounting Section of Accounts and Reports and addition of \$30,000 in fee funds that derive revenues from provision of municipal accounting services and training. The Subcommittee believes that the proposed expansion in this area should be supported by fees to a greater extent than proposed.
11. The Subcommittee recommends the reclassification of three central accountants to data processing maintenance and system development positions. Although seemingly contrary to the previous recommendation to remove all such funding, the Subcommittee felt that this request was well justified, and notes that no additional funding is required.
12. Reduction of \$31,310 and one F.T.E. position in the Division of Architectural Services to remove a new policy analyst position that was proposed for long-range capital improvement planning. The Subcommittee believes that the efforts of the Joint Committee on State Building Construction fulfill this need to a great extent and that the Committee's work has improved the attention given to long-range planning by executive agencies.
13. A \$2,100 reduction in the Budget Division to provide a 15 percent increase over the current year estimate for communications.
14. A \$10,800 reduction in the Division of Personnel Services to provide funds for quarterly, rather than monthly, distribution of the Kans-A-Gram to state employees. A similar reduction was made by the Legislature a year ago but the Division continues a monthly publication. The Subcommittee decided to try again.
15. Addition of \$2,000 for travel in the Division of Personnel Services. The Subcommittee is of the opinion that a variety of problems that have been experienced with KIPPS are a result of inadequate training. This addition is intended to encourage such training in conjunction with the Division's planned assistance program.
16. Reduction of \$26,761 for a Management Analyst and addition of \$26,695 for a Contracting Officer II in the Central Purchasing Division. The Governor recommended the Management Analyst position to study the feasibility of a state surplus property program and possible changes in current purchasing practices. The Subcommittee is recommending the Contracting Officer that was originally requested and an additional \$7,000 in other operating expenditures to begin, rather than analyze, implementation of the surplus property program itself.

17. A \$14,736 reduction in Central Purchasing in salaries and wages based on a 1.5 percent turnover calculation (no turnover had been calculated) and a \$3,000 reduction in the other operating expenditure base which appears overstated at 17.7 percent over the current year.
18. A \$1,125,000 increase in the Central Motor Pool budget to reverse the Senate recommendation placing a one-year moratorium on certain new car purchases. Information provided by the Department led the Subcommittee to conclude that the current policy of rotating passenger vehicles on a 60,000-mile basis is the most cost-effective in the long run.
19. The Subcommittee encourages the Central Motor Pool to explore incentives for state employees to purchase gasoline at self-service stations. The Governor's recommendation for this budget is based on an estimated \$1.305 per gallon of gasoline, a reduction from the agency's estimate of \$1.49. The Subcommittee believes even the Governor's recommendation is excessive, but necessary, since employees are issued credit cards when they check out a state car and tend to use full service stations as a result. The Department should investigate ways to curb this practice.
20. A \$202,539 reduction in estimated operating expenditures for a new heating plant for the Capitol Complex. Construction delays will result in operations for no more than six months of FY 1985 rather than a full year as currently budgeted.
21. The delay in construction of the heating plan may result in greater expenditures for utilities than currently budgeted. The Subcommittee withholds a recommendation for additional funds pending receipt of a Governor's Budget Amendment, which is apparently forthcoming.
22. The Subcommittee recommends that a minimum annual level of expenditure for maintenance of Cedar Crest be established as a matter of policy. The potential for political conflict over this item is such that some forethought should be given to adequate maintenance of this residence. The Subcommittee requests that the Joint Committee on State Building Construction consider this concept and an appropriate funding level in its recommendations to the 1985 Legislature.
23. The Subcommittee would like to draw attention to seven instances where the Department has shifted vacant positions no longer needed in one division to totally new functions in another division, typically at a significantly higher salary range. For example, automation in both printing and central mail operations has enabled the Department to create seven new positions in DISC and a new assistant director in the Division of General Services in the current year. The Subcommittee does not necessarily take issue with the validity of the new positions, but it does find the excessive use of this mechanism for circumventing legislative review opprobrious.
24. Addition of \$4,497,532 and 2.0 F.T.E. positions to restore State General Funds deleted by the Senate pending further review of data processing expenditures by the Department for the Kansas Integrated

Personnel/Payroll System (KIPPS) and the Central Accounting System of Kansas (CASK). The Subcommittee's recommendation, which is \$98,587 more than the amount recommended by the Governor, comes as a result of Subcommittee review of a number of options. Not only does the Subcommittee's recommendation represent the least-costly option on a long-term basis, but the Subcommittee believes it to be the most desirable approach to maintaining the state's personnel and accounting systems. A more complete explanation of this recommendation is attached.

25. The Subcommittee would note that not all of the issues surrounding KIPPS and CASK are resolved by a certain configuration of hardware and software. Automation of such large and complex systems often brings to light the degree of judgment and discretion that had, before automation, been exercised in the implementation of state policy. One task a computer cannot do is exercise discretion; nor can it always efficiently handle a large number of exceptions to a standard procedure. The Subcommittee suggests that automation has, as a result, led to attempts to fit every circumstance into a mold that the computer can easily handle, or conversely, to continuous reprogramming to handle every conceivable exception. Either approach can lead to policy making by the technicians who are attempting only to implement or enforce. The Subcommittee recommends that these issues be addressed through interim study by the House Communication, Computers, and Technology Committee.

The study would examine those personnel and accounting policy areas that have or potentially will, create additional demands on or add to the cost of KIPPS and CASK. The Subcommittee views this as an opportunity to conduct a meaningful review of personnel and accounting policies and the effect of those policies in actual practice.



Representative Ed Rolf
Subcommittee Chairman



Representative Mike Meacham

SPECIAL SUBCOMMITTEE REPORT ON DATA PROCESSING

The Subcommittee, in conjunction with the House Committee on Computers, Communications, and Technology, has extensively reviewed the data processing operations of the Department as they relate to KIPPS and CASK.

Budgetary and administrative responsibility for these systems which operate on a Sperry-Univac computer (Model 1100-63) is charged to DISC. All costs associated with the KIPPS and CASK Systems are appropriated directly from the State General Fund. All other computer operations are billed to user agencies and are reflected in the appropriations bill as no-limit, nonreportable funds.

A file cabinet is an appropriate analogy to the significant problems we face with KIPPS and CASK. When there are a reasonable number of pieces of paper in that file cabinet, it is easy to add a few more files, to retrieve files, and keep the papers organized with relative ease. However, if the file cabinet is packed full of records and papers, it becomes much more difficult and time-consuming to find a file or the desired piece of paper. As more and more documents are added to this file cabinet, it becomes increasingly difficult to use.

This is the same situation we are facing with our Sperry-Univac computer which handles KIPPS and CASK. A computer is normally considered "full" when the system utilization reaches 80 percent of capacity. Just like the file cabinet that is 80 percent full, it is much easier to efficiently use than one which is packed so full you cannot add another record. With the Sperry-Univac computer, its 99 percent utilization rate is causing extreme delays in processing data and, in some instances, a loss of data.

Your Subcommittee has addressed the problem with three fundamental goals in mind:

1. Design a system which would adequately and efficiently accommodate the remaining agencies which need to be placed into the system. These agencies include all state universities, other than the University of Kansas, which is already on KIPPS and the state hospitals.
2. Find a long-range option which will solve the current problem and avoid recurrence at a future date, at the lowest possible long-term cost. The Subcommittee did not place a high priority on current year savings.
3. In view of the fact that there is currently no "back up" data processing capability, attempt to create the capacity to issue pay checks and pay the state's bills in case the main computer becomes disabled.

Therefore, the Subcommittee recommends leasing an additional Sperry-Univac central processing unit, thus upgrading the current 1100-63 to an 1100-64. This would immediately add 20 percent to the capacity of the current computer and move current utilization to approximately 80 percent.

Due to the increased availability of data, we would anticipate utilization rates to immediately climb to 85-87 percent. KIPPS and CASK were designed to be management information systems. Many agency managers are currently not using these systems for management purposes because of the extreme delays in data processing. For this reason, the utilization will increase as the ease of access of the data will soak up some latent demands on the system. Just as a packed file cabinet will be used more frequently if the papers become easily accessible, there will be increased use of KIPPS and CASK.

Additionally, the Subcommittee recommends the acquisition of a Sperry-Univac 1100-72. This computer would be acquired for three purposes:

1. serve as emergency backup to the main computer in case that system becomes disabled;
2. increase capacity to the extent that all agencies can be brought into the KIPPS system; and
3. develop a distributed data processing network.

With such a major investment in the KIPPS system, it makes little sense to have 20 percent of the employees outside that centralized system. Therefore, the Subcommittee feels the acquisition of the 1172 to be a very important aspect of the overall program.

The long-range thrust of the Subcommittee recommendation is the development of a distributive data processing network for KIPPS and CASK (the Univac system). Distributed data processing can best be illustrated by going back to our illustration of the file cabinet. In a centralized system, each agency sends all of their records to one central site where the records are read, processed, organized, manipulated, retrieved, and stored. In a distributed network, the agency would send only that information which is needed by the centralized agency, but would retain all other data, and the responsibility for management of that data, at a local site by use of a minicomputer. This should drastically reduce demands on the main frame computer as the minicomputer at the local site would be doing a great majority of the work.

To develop and implement a distributed data processing network, by FY 1986, one-half of the capacity of the new 1172 will be required, plus the acquisition of the minicomputer which the Subcommittee hereby recommends.

The Subcommittee also believes strongly that this network should be developed before the eventual move of DISC to the Santa Fe Building in April, 1986.

In addition to the equipment, the Subcommittee envisions a unit of four computer programmers within DISC to interface the centralized system with the new distributed data processing network, and have included those positions in the FY 1985 budget.

At this juncture, the Legislature is faced with a fundamental policy decision on KIPPS and CASK. In the opinion of the Subcommittee, the Legislature faces two options. One is the development and implementation of a distributed data processing

network which will eventually lead to the acquisition of seven or eight minicomputers linked to our current centralized site. Under this option, no additional equipment would be acquired for the centralized site after FY 85.

Option two would significantly increase the capacity of the centralized Univac system. In FY 1986, when DISC is moved to the Santa Fe Building, we would acquire a much larger, new generation Univac system at a significant increase in cost.

A decision must be made at this time, as it will take at least a year for DISC to develop all the systems necessary to implement the distributed data processing system referred to earlier. The decision cannot be delayed for another year.

The three goals set out by the Subcommittee have been addressed in this report. The effect of this recommendation is to restore the base operating budget of KIPPS and CASK to \$3.3 million, plus an additional \$1.2 million and 2.0 F.T.E. positions to implement the above described decision. Major components of the increase above the base are as follows:

1100-64	\$ 63,498
1100-72	132,666
Minicomputer	75,254
Peripheral Equipment	356,264
Software	83,653
Structural Modifications	150,000
Consultant Fees	100,000
Salaries	264,003
TOTAL	<u>\$1,225,338</u>

SUBCOMMITTEE REPORT

Agency: State Corporation Commission Bill No. 578 Bill Sec. --
 Analyst: Brown Analysis Pg. No. 351 Budget Pg. No. 1-93

<u>Expenditure Summary</u>	<u>Agency Req. FY 84</u>	<u>Governor's Rec. FY 84</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 9,698,046	\$ 9,462,407	\$ (227,575)
Aid to Local Units	460,665	400,000	
Other Assistance	400,000	400,000	
TOTAL	<u>\$ 10,558,711</u>	<u>\$ 10,262,407</u>	<u>\$ (227,575)</u>
StateGeneral Fund:			
State Operations	\$ 46,994	\$ 46,994	\$ --
F.T.E. Positions	245.0	244.0	--

Agency Request/Governor's Recommendation

The agency requested expenditure increases totaling \$962,762 in the current year, primarily in association with the Wolf Creek investigation, consultants for anticipated telephone rate cases, establishment of a new Communications Section in the Utilities Division, and operating expenditures in the Conservation Division. The Governor's recommendation of \$727,123 would finance most of the request, with reductions in the currently approved budget offsetting the net increase. The Governor's recommendation provides an addition of \$441,572 and 4.0 F.T.E. positions in the Utilities Division, \$53,187 in the Conservation Division, \$28,198 in the Mined Land Division, and \$143,501, plus 2.0 F.T.E. positions, in the Division of Research and Energy Analysis. (Note: Of the recommended increase, \$424,742 was provided in the emergency supplemental bill, which financed increases for the Wolf Creek investigation, the Communications Section, and provided the addition of 6.0 positions.)

Senate Subcommittee Recommendations

The Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Reduction of \$15,000 for travel in the Utilities Division.
2. Reduction of \$12,000 for Compustat in the Utilities Division.
3. Reduction of \$190,865 for consultants in the Utilities Division.
4. Reduction of \$9,710 for a special projects attorney in the Mined Land Division, which leaves \$5,000 for legal services.
5. The Subcommittee would like to note the continuing growth of the Research and Energy Analysis Division (formerly Special Projects) and provides the following budget data about the Division for the Committee's information:

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<u>Fiscal Year</u>		<u>F.T.E.</u>
1981	\$ 433,497	12.0
1982	610,322	12.0
1983	603,052	14.0
1984 Est.	2,195,741 (929,902 without the transferred functions of the Energy Office)	22.5
1985 Rec.	2,238,084 (786,343 without energy-related functions)	22.5

6. The Subcommittee notes that all recommended expenditure limitation increases were originally included in the emergency supplemental bill, a portion of which was removed by the Senate. Consequently, the Subcommittee's concurrence with the Governor's recommendation will require the addition of financing in S.B. 578, the regular Senate supplemental bill.

Senate Committee Recommendations

The Senate Committee concurs with the Subcommittee recommendation.

House Subcommittee Recommendations

The Subcommittee concurs with the Senate recommendations with the following comment:

1. The Subcommittee reviewed the agency's appeal for an additional \$40,000 for consultant fees, but does not recommend any increase at this time. The Subcommittee would note that the request for additional funds should be given further consideration for omnibus bill funding if the Commission receives official notice of a rate request before that time.

Rochelle Chronister
Representative Rochelle Chronister
Subcommittee Chairperson

George Teagarden
Representative George Teagarden

Larry F. Turnquist
Representative Larry Turnquist

SUBCOMMITTEE REPORT

Agency: State Corporation Commission Bill No. 550 Bill Sec. 6
 Analyst: Brown Analysis Pg. No. 351 Budget Pg. No. 1-93

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 10,953,382	\$ 10,276,643	\$ (838,371)
Aid to Local Units	460,665	460,665	
Other Assistance	646,018	646,018	
Total	\$ 12,060,065	\$ 11,383,326	\$ (838,371)
State General Fund:			
State Operations	\$ 49,334	\$ 45,888	\$ (45,888)
F.T.E. Positions	257.0	253.0	(1.0)

Senate Subcommittee Recommendations

The Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Reductions totaling \$328,261 to remove the recommended funding for salary increases.
2. Reduce travel in the Utilities Division by \$25,000.
3. Reduce the communications budget in the Conservation Division by \$7,000.
4. Remove \$8,424 for salary upgrades for the Commissioners' administrative assistants.
5. Reduce federal energy funds by \$406,088 and remove the State General Fund match of \$45,888, funds which are associated with the State Energy Conservation Plan and the Energy Extension Service. After reviewing planned expenditure of these funds, the Subcommittee would like to voice its concern about the policy change that the Commission is proposing. Planned expenditures de-emphasize Energy Extension Service programs and place greater emphasis on low-income energy consultations. The Subcommittee prefers to endorse the philosophy of an educational approach rather than a one-on-one service delivery model.

Furthermore, according to the most recent information provided to the Subcommittee, funds have not yet been released to Kansas State University in the current year for its Energy Extension Program. The Subcommittee urges the Commission and KSU to resolve apparent differences over this contractual arrangement as soon as possible. The Subcommittee suggests that the House Subcommittee review this area carefully and examine funding alternatives for the Energy Extension Service in FY 1985.

6. A \$152,500 reduction in the Research and Energy Analysis Division and a like increase in the Utilities Division. The funds are to finance consultants for the Wolf Creek investigation and an excess capacity study, both of which the Subcommittee feels are more appropriately handled by the Utilities Division.

7. A reduction of \$27,710 and one F.T.E. position in the Mined Land Division to remove a full-time attorney. The Subcommittee is of the opinion that the Division does not require this level of legal resources. However, the Subcommittee recommends the addition of \$10,000 for legal services.
8. The Subcommittee would like to point out that gross receipts in the Public Service Regulation Fund are projected to increase from \$2,887,500 in FY 1984 to \$4,051,520 in FY 1985, a 40.3 percent increase. Since the funds are derived from assessments against public utilities and common carriers, it is a cost passed on directly to the residents of Kansas.
9. The Commission has drafted two bills related to fees of the Mined Land Division and the Subcommittee recommends that they be introduced.
10. Adjustments to the appropriation bill that would impose salary and wage limitations, make provisions for certain unclassified positions and correct a transposition of line item titles.

Senate Committee Recommendation

The Senate Committee concurs with the Subcommittee recommendations.

<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Senate Recommendation</u>	<u>House Subcommittee Adjustments</u>
All Funds			
State Operations	\$ (838,371)	\$ 9,438,272	\$ 769,144
Aid to Local Units	—	460,665	(60,665)
Other Assistance	—	646,018	397,500
Total	<u>\$ (838,371)</u>	<u>\$ 10,544,955</u>	<u>\$ 1,105,979</u>
State General Funds			
State Operations	\$ (45,888)	\$ —	\$ 45,888
F.T.E. Positions	(1.0)	252.0	—

House Subcommittee Recommendations

The House Subcommittee concurs with the Senate recommendations with the following adjustments:

Utilities Division

1. Reduction of \$1,000 for freight and express based on expenditures to date in the current year and previous expenditure patterns.
2. Reduction of \$1,133 for printing and advertising based on historical expenditure patterns.
3. Addition of \$15,000 for travel to allow expanded travel in conjunction with the Commission's activities at the federal level.

Mined Land Division

1. Addition of \$10,000 for legal services. The Commission has requested a full-time attorney for the Mined Land Division, however the Subcommittee concurs with the Senate that a full-time position is not required. The addition of \$10,000, which will provide a total of \$20,000, is made in recognition of unusual costs that will be incurred as a result of pending litigation as well as the need for a certain amount of other legal services. The Subcommittee is of the opinion, however, that the regular activities of the Mined Land Board do not warrant the assignment of a full-time attorney and that adequate legal services can be obtained on a retainer basis. The Subcommittee notes its willingness to review this request again next year if the Commission can demonstrate that the work load justifies the addition of a staff attorney.

Administrative/Legal

1. The Subcommittee is recommending that provision be made in the appropriation bill for certain positions to be in the unclassified service, as requested by the agency. The Subcommittee further recommends, however, that the issue of unclassified positions within the Commission is one that needs to be addressed more thoroughly, and in a broader context, than can be accomplished in the budget review process. There is considerable inconsistency throughout the agency as to which positions are classified and which are unclassified. While some positions, e.g., the professional staff in the Utilities Division, are unclassified by statute, a growing list of positions require special provision in appropriation bills for placement in the unclassified service. The Subcommittee expresses its reservations about this mechanism and recommends the matter receive further study, perhaps by the Committee on Governmental Organization.

Conservation Division

1. Addition of \$27,538 for data processing and computer terminals related to development of a proposed Kansas Water Data Base. At the urging of the House Communication, Computers, and Technology Committee, various state agencies with water related data processing applications developed a coordinated proposal to insure that collection and processing of water data was not duplicated and that each agency could access the information held by the others. The Department of Health and Environment, KCC, Kansas Geological Survey, the Water Office and the Division of Water Resources of the Board of Agriculture presented a joint proposal for a Kansas Water Data Base and the Subcommittee is recommending funds to finance the Commission's share of the total cost.

Transportation Division

1. Reduction of \$10,000 for communications, based on historical expenditure patterns.

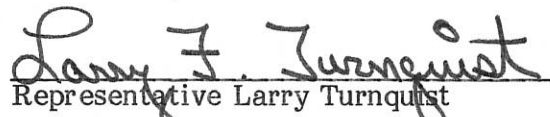
Research and Energy Analysis Division

1. Restoration of the \$406,088 in federal energy funds plus \$45,888 in State General Fund match, resolution of apparent problems between the Commission and the Energy Extension Service at Kansas State University. The Subcommittee is satisfied that differences between the two parties have been resolved and that the funds should be reinstated. The Subcommittee believes that a combination of an educational and a one-on-one delivery model is appropriate to promote energy conservation.
2. Addition of \$613,598 to provide the Commission expenditure authority for federal energy funds that will not be expended in the current year. While the Subcommittee believes that this authority is necessary if the state is to benefit from receipt of these funds, it strongly urges the Commission to improve the management of these expenditures. It appears that in the current year federal energy funds have been expended to support staff salaries but that little has been accomplished. Although the Subcommittee recognizes that some delay should be expected as a result of the transfer of these new functions to the Commission, it also feels that some progress should have been made by now. This recommendation further entails some technical adjustments to the energy-related line items.
3. The Subcommittee notes that the state could potentially receive large sums from petroleum violation escrow funds. There is considerable uncertainty regarding both the amount and the degree of federal restrictions that may be placed on these funds. However, the Subcommittee would like to emphasize the need for Legislative review and oversight before decisions on proposed expenditures are made.

4. During review of this Division's budget, the Committee learned that the Division has experienced difficulty in recruiting and filling an opening for a nuclear engineer. The Subcommittee recognizes the value of this kind of expertise and supports continuation of the position if possible. However, the Subcommittee suggests that if the position continues to be vacant, the Legislature may wish to consider elimination of the position next year and acquisition of such expertise on a consultant basis.


Representative Rochelle Chronister
Subcommittee Chairperson


Representative George Teagarden


Representative Larry Turnquist

SUBCOMMITTEE REPORT

Agency: State Finance Council Bill No. 550 Bill Sec. 3

Analyst: Brown Analysis Pg. No. 337 Budget Pg. No. 1-125

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 1,500	\$ 1,500	--
F.T.E. Positions	--	--	--

Senate Subcommittee Recommendations

The Subcommittee concurs with the Governor's recommendation.

Senate Committee Recommendation

The Committee concurs with the Subcommittee recommendation.

House Subcommittee Recommendation

The Subcommittee concurs with the Senate recommendation.


 Representative James Lowther
 Subcommittee Chairman


 Representative Rex Hoy


 Representative Henry Helgerson

SUBCOMMITTEE REPORT

Agency: Park and Resources Authority Bill No. NA Bill Sec. NA
 Analyst: Stanfield Analysis Pg. No. NA Budget Pg. No. NA

<u>Expenditure Summary</u>	<u>Agency Req. FY 84</u>	<u>Governor's Rec. FY 84</u>	<u>Subcommittee Recommendations</u>
Operating Expenditures:			
State General Fund	\$ —	\$ (12,903)	\$ —
All Other Funds	—	(2,876)	—
Subtotal	<u>\$ —</u>	<u>\$ (15,779)</u>	<u>\$ —</u>
Capital Improvements:			
State General Fund	\$ —	\$ —	\$ —
All Other Funds	20,000	—	20,000
Subtotal	<u>\$ 20,000</u>	<u>\$ —</u>	<u>\$ 20,000</u>
TOTAL	<u>\$ 20,000</u>	<u>\$ (15,779)</u>	<u>\$ 20,000</u>

Agency Request/Governor's Recommendation

The agency requested a \$20,000 supplemental appropriation for construction of a parking lot at Sand Hills State Park. The Subcommittee recommends this project as requested, which is to be funded with \$10,000 from private donations and \$10,000 from Land and Water Conservation Funds.

The Governor recommended a reduction of \$15,779 in operating expenditures including \$12,903 from the State General Fund and \$2,876 from the General Fees Fund. The recommendation provided for the approved level of staffing of 111.0 F.T.E. positions. The Subcommittee concurs with the Governor's FY 1984 recommendation.

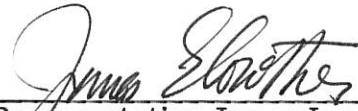
Senate Committee

The Committee concurs with the Subcommittee's recommendations.

House Subcommittee Recommendations

FY 1984. The Subcommittee concurs with the Senate actions with one additional adjustment. The Park Authority has suffered approximately \$14,500 worth of tools and equipment losses in three recent breakins at Pomona, Melvern, and Fall River State Parks. The Subcommittee does not believe these costs can be absorbed and recommends a supplemental appropriation of that amount. This recommendation will be reflected in S.B. 578, the Senate FY 1984 supplemental bill.

(9)



Representative James Lowther,
Subcommittee Chairman



Representative Rex Hoy



Representative Henry Helgeson

SUBCOMMITTEE REPORT

Agency: Park and Resources Authority Bill No. 550 Bill Sec. 4

Analyst: Stanfield Analysis Pg. No. 337 Budget Pg. No. 7-15

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY85</u>	<u>Subcommittee Adjustments</u>
Operating Expenditures:			
State General Fund	\$ 3,537,744	\$ 2,429,264	\$ (201,877)
General Fees Fund	1,642,622	1,629,144	75,394
Other Funds	1,230,500	1,205,500	25,000
Subtotal	<u>\$ 6,410,866</u>	<u>\$ 5,263,908</u>	<u>\$ (101,483)</u>
Capital Improvements:			
State General Fund	\$ 1,579,000	\$ 225,000	\$ 50,000
General Fees Fund	—	—	50,000
Other Funds	704,500	225,000	100,000
Subtotal	<u>\$ 2,283,500</u>	<u>\$ 450,000</u>	<u>\$ 200,000</u>
TOTAL	<u>\$ 8,694,366</u>	<u>\$ 5,713,908</u>	<u>\$ 98,517</u>
 F.T.E. Positions	 123.0	 115.8	 (0.8)

FY 1985 Senate Subcommittee Recommendations

Administration. The Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Deletion of the \$23,456 (SGF) for the recommended cost-of-living salary increase.
2. Deletion of the Planner III position (\$40,800 of SGF). The Subcommittee further recommends that the updating of the State Comprehensive Outdoor Recreation Plan (done every five years) be undertaken on a contractual basis for \$50,000. This contractual amount would be jointly funded from the State General Fund (\$25,000) and from Land and Water Conservation Funds - Federal (\$25,000).
3. While the Subcommittee concurs with the Governor's recommended amount for travel costs, the Subcommittee believes that a proviso may be necessary to limit the out-of-state travel of the Authority's board members. The Subcommittee recommends that no out-of-state travel be authorized for the members of the Park Authority Board.
4. The Subcommittee recommends the addition of \$15,000 (SGF) to the Maintenance Contingency Account to be used for payment of salary costs resulting from several retirements of personnel in FY 1985.

Park Operations. The Subcommittee concurs with the Governor's recommendations with the following adjustments:

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1. Deletion of the \$131,782 (SGF) for the recommended cost-of-living salary increase.
2. Deletion of one Park Ranger position (\$18,082) and a pickup (\$8,300) at Cedar Bluff State Park. The Subcommittee is concerned about imbalances in the level of staffing among the parks and in reviewing the staffing needs with the agency, recommends permanent staff reassignments in FY 1985, as proposed in items number 2, 3, 4, and 5. The Subcommittee also expects the agency to address additional reallocating of staff in its FY 1986 budget request.
3. Addition of one Park Technician II position (\$17,275) and a pickup (\$8,300) at Wilson State Park, funded from the General Fees Fund. This recommendation is based on the agency's proposed takeover of a Corps Area at Wilson Reservoir. The Subcommittee understands that this new area will generate approximately \$28,000 in user fees in FY 1985.
4. Addition of one new Ranger position (\$18,082) and a pickup (\$8,300) at El Dorado State Park, funded from the General Fees Fund. The Subcommittee deleted this position last year on the basis that the park was not fully developed. The agency reports that the entire Bluestem Point Area, in addition to the Shady Creek Area, will be fully operational by June of this year and will generate additional fees to fund this recommendation.
5. The Subcommittee concurs with the Governor's recommendation of four new park technician positions for the proposed northeast Kansas honor camp. However, the Subcommittee supports the agency's proposed takeover of the Corps controlled Outlet Area at Melvern State Park and recommends that one of the new park technician positions (\$15,137) and a pickup (\$8,300) be funded for all of FY 1985 from the General Fees Fund. This reduces the Governor's recommended amount by \$6,745 (SGF).
6. The Subcommittee reviewed the agency's estimate of FY 1985 General Fees Fund receipts. The Subcommittee believes that the agency estimates should be revised upwards by \$150,000 due to the proposed takeover of two federally controlled areas and full operations at El Dorado State Park. The Subcommittee understands that the addition of these areas is addressed in S.B. 381.
7. The Subcommittee recommends the addition of \$50,000 from the State General Fund, \$50,000 from the General Fees Fund, and \$100,000 from the Land and Water Conservation Fund — federal for capital improvements in FY 1985. The Subcommittee concurs with the Joint Committee on State Building Construction in this recommendation which will allow the agency the flexibility in the use of the funds on a prioritized project basis.
8. The Subcommittee would like to see the Park and Resources Authority broaden its availability to the public regarding the sale of park permits. Presently, permits are only available at the park offices, the Topeka office, and city or county clerk offices (K.S.A. 1983 Supp. 74-4509(e)). Therefore, the Subcommittee recommends that a bill be introduced to allow the Authority to contract with private persons, firms, or corporations as permit vendors, in addition to the presently authorized distributors. The

Subcommittee also has concerns regarding the gate hosts programs and the duties of the park office clerks in the selling, collecting and accounting procedures involving permits. The Subcommittee believes that if statutory authorization is given to sell permits outside of the parks, the need for clerical staffing at all of the parks would be reduced. Additionally, the Subcommittee encourages the House Ways and Means Subcommittee to explore the use of gate hosts; specifically regarding their status of employment. The agency reports that some of the gate hosts are considered state employees while others are strictly hired on a contractual basis, thus saving the state the costs of fringe benefits. Finally, the Subcommittee recommends that the clerical positions at Melvern, Perry, Cedar Bluff, Kanopoles, Elk City, Wilson, Milford and Glen Elder be reduced to 0.4 positions. This recommendation is a reduction of .8 F.T.E. and totals a reduction of \$12,712 from the State General Fund.

Additionally, the Subcommittee believes the same availability of Kansas hunting and fishing licenses would increase revenues for the Fish and Game Commission. The Subcommittee recommends that K.S.A. 19-328 be amended to allow the Commission to contract with private persons, firms, or corporations directly as license vendors.

Senate Committee Action

The Committee approved the Subcommittee report as presented.

House Subcommittee Recommendations

FY 1985. The Subcommittee concurs with the Senate recommendations with the following adjustments:

1. Reappropriate \$5,000 in salary savings at Cedar Bluff State Park from FY 1984 to provide additional FY 1985 temporary and seasonal salaries at this park. This recommendation will allow the agency to maintain approximately 90 acres on the South Shore Area; this is approximately one-tenth of the current area being maintained.
2. The Subcommittee recommends that the \$2,000 recommended by the Governor for Public Service Announcements be used to print additional permits, guides, and the like. The Subcommittee believes that the Department of Economic Development does a commendable job of advertising the state parks of Kansas and further believes that the Park's activities in producing additional PSAs would be a duplication of both efforts and moneys.
3. Addition of \$4,650 for the purchase of additional radios. This recommendation will allow the agency to purchase a total of ten radios.

4. Reduce travel by \$5,500. This recommendation will maintain the level of travel approved in FY 1984.
5. Reduce seasonal salaries by \$7,485. This recommendation is based on the Governor's recommended northeast Kansas honor camp and includes reductions at Pomona (\$3,000), Perry (\$2,000), Clinton (\$1,000), and Melvern (\$1,485).
6. The Subcommittee concurs with the various park staffing reassignments as recommended by the Senate Committee. However, the Subcommittee recommends that the Authority's takeover of the Outlet Area at Melvern Reservoir be limited to only the developed campsites; and that the day-use free area be left under the control of the Corps of Engineers.
7. The Subcommittee is aware of the Authority's proposal to increase the penalty for failure to have a park permit from \$2 to \$5. The Subcommittee concurs with that proposal and recommends that legislation be introduced to that effect.
8. The Subcommittee is concerned with the decreasing amount and/or the overall availability of federal Land and Water Conservation Funds. These funds are used as a match on any capital improvement project involving state funds, fee funds, or donation funds. In the past, it has been a policy that these funds have been shared equally with local units of government. The Subcommittee has learned that the Authority plans to expend nearly the entire federal FY 1984 allocation in Kansas FY 1985 capital improvement projects. The Subcommittee concurs with the change in policy as it believes several state park projects have been put off in the past as local projects were given a higher priority, resulting in an accelerated deterioration of existing state facilities.
9. In evaluating the proposed acquisition of the Outlet Area at Melvern Reservoir, the Subcommittee discovered that most opposition expressed was based upon two considerations: the higher park permit fees charged by the state compared to those assessed by the Corps of Engineers and the observation that the standard of maintenance in state parks is sometimes perceived as inferior to the standard maintained in parks under management of the Corps of Engineers. Because the thrust of federal policy is to move toward divestiture of park areas maintained and operated by the Corps, the Subcommittee feels these concerns should be addressed. Included in the Senate Subcommittee recommendations are provisions for funding the Statewide Comprehensive Outdoor Recreation Plan (SCORP) with 50 percent State General Fund monies. The Subcommittee requests that, as part of the five-year plan, the agency address the effect of the fee differentials and the circumstances resulting in public dissatisfaction of state parks and incorporate in the plan, strategies and objectives to achieve increased public acceptance of the state park system. The Subcommittee, in asking the agency to respond, is doing so in a positive rather than critical approach, recognizing that operational constraints have contributed to the present situation.

<u>Expenditure Summary</u>	<u>Senate Adjustments FY 1985</u>	<u>Senate Total Rec. FY 1985</u>	<u>House Subcommittee Adjustments</u>
Operating Expenditures:			
State General Fund	\$ (201,877)	\$ 2,227,387	\$ (8,335)
General Fees Fund	75,394	1,704,538	—
Other Funds	25,000	1,230,500	—
Subtotal	<u>\$ (101,483)</u>	<u>\$ 5,162,425</u>	<u>\$ (8,335)</u>
Capital Improvements:			
State General Fund	\$ 50,000	\$ 275,000	\$ —
General Fees Fund	50,000	50,000	—
Other Funds	100,000	325,000	—
Subtotal	<u>\$ 200,000</u>	<u>\$ 650,000</u>	<u>\$ —</u>
TOTAL	<u>\$ 98,517</u>	<u>\$ 5,812,425</u>	<u>\$ (8,335)</u>
F.T.E. Positions	(0.8)	115.0	—



Representative James Lowther,
Subcommittee Chairman



Representative Rex Hoy



Representative Henry Helgerson

SUBCOMMITTEE REPORT

Agency: Fish and Game Commission Bill No. 550 Bill Sec. 5
 Analyst: Stanfield Analysis Pg. No. 344 Budget Pg. No. 7-1

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
Operating Expenditures:			
Fish and Game Fee Fund	\$ 10,544,181	\$ 10,191,664	\$ (497,944)
Boat Account	356,862	348,222	—
Nongame Wildlife Fund	149,100	149,100	—
Subtotal - Operating	<u>\$ 11,050,143</u>	<u>\$ 10,688,986</u>	<u>\$ (497,944)</u>
Capital Improvements:			
Fish and Game Fee Fund	\$ 310,603	\$ 191,266	\$ 44,450
Boat Account	2,700	—	—
Subtotal - Capital	<u>\$ 313,303</u>	<u>\$ 191,266</u>	<u>\$ 44,450</u>
TOTAL	<u>\$ 11,363,446</u>	<u>\$ 10,880,252</u>	<u>\$ (453,494)</u>
 F.T.E. Positions	 271.0	 270.0	 —

Senate Subcommittee Recommendations

FY 1984. The agency requested and the Governor recommended a supplemental appropriation of \$152,250 for two land acquisitions. The Legislature approved this recommendation with the passage of S.B. 576. The Governor also recommended a reduction of \$190,474 in the agency's operating budget, with adjustments being made in contractual services (\$106,181) and commodity purchases (\$84,293). The Subcommittee concurs with the Governor's recommendation.

FY 1985. The Governor's recommendation of \$10,688,986 is \$361,157 below the amount requested by the Commission. Of that amount, \$196,257 is related to new projects proposed by the agency. The remaining \$164,900 is deleted from ongoing operations and maintenance projects, including \$52,905 in capital outlay, \$31,123 in printing and advertising, and \$24,391 in travel and subsistence.

The Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. Deletion of the \$365,225 recommended for the cost-of-living salary increase pending legislative determination of salary policy with respect to all state agencies.
2. Reduction of \$51,645 in the amounts budgeted for motor vehicle supplies. This adjustment is attributed to a lower than estimated purchase price of motor vehicle fuel and allows for a 7.0 percent increase over FY 1984.
3. Reduction of \$15,000 in costs associated with the operation of the Milford Fish Hatchery, which is now projected to be fully operational in the spring of 1985.
4. Reduction of \$2,654 in the furbearer management data project.

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5. Restoration of \$4,080 which will allow the agency to purchase standard police lighting for the fleet of 24 law enforcement vehicles.
6. Reduction of \$67,500 in the vehicle replacement program, including a reduction of \$17,500 in the purchase of 25 pick-ups provided in the Governor's recommendation. The agency estimated the cost of a pick-up at \$9,000, while the Division of the Budget instructions suggest a cost of \$8,300. Further, the Subcommittee recommends that the agency review its replacement schedule of 75,000 miles minimum per vehicle and recommends an additional \$50,000 reduction in the program.
7. Addition of \$44,450, as recommended by the Joint Committee on State Building Construction, for major maintenance to agency facilities.
8. While the Subcommittee concurs with the Governor on the funding for the Kansas Wildlife magazine, the Subcommittee feels that the agency's fee fund receipts in this area must be addressed. The Subcommittee believes that the agency estimates should be revised upwards by \$75,000 in FY 1984 and \$125,000 in FY 1985 if the magazine is actually to become self-supporting. The Subcommittee further recommends that the agency provide the House Ways and Means Subcommittee a monthly accounting of new subscriptions and corresponding receipts to oversee the agency's progress in reaching the current fiscal year goal of \$150,000.
9. The Subcommittee wishes to call attention to the fact that the Fish and Game Commission presently is providing housing to 34 employees with both free rent and free utilities.
10. While the Governor recommended that the Landowner Newsletter project be funded out of existing resources, the Subcommittee recommends that this project be deleted and not be undertaken by the agency.
11. The Subcommittee concurs with the Governor that the Animal Depredation Control project, which was recommended by the Special Committee on Energy and Natural Resources, not be funded.

Shown below is the fee fund analysis for the Fish and Game Commission based on the Subcommittee's adjustments:

<u>Resource Estimate</u>	<u>Actual FY 83</u>	<u>Est. FY 84</u>	<u>Est. FY 85</u>
Beginning Balance	\$ 2,742,601	\$ 4,416,442	\$ 4,874,899
Net Receipts	10,815,503	10,324,333	11,194,735
Total Funds Available	<u>\$13,558,104</u>	<u>\$14,740,775</u>	<u>\$16,069,634</u>
Less: Expenditures	9,141,662*	9,865,876	9,929,436
Ending Balance	<u>\$ 4,416,442</u>	<u>\$ 4,874,899</u>	<u>\$ 6,140,198</u>

* Includes nonreportable expenditures.

Senate Committee Recommendation

The Committee concurs with the Subcommittee's recommendations with the following adjustment:

1. Add \$25,000 from the Fish and Game Fee Fund for planning funds for an Education Center at the Milford Hatchery.
2. Delete lines 0418 through 0424 regarding the funding of the Milford Hatchery. The language contradicts K.S.A. 32-606, which allows these funds to be held outside of the State Treasury.

Senate Committee of the Whole

1. Add \$16,251 from the Fish and Game Fee Fund to provide equipment and materials for a project to control game animal depredation. (Floor Amendment.)

House Subcommittee Recommendations

The Subcommittee concurs with the budget as recommended by the Senate with the following adjustments:

1. Add \$107,180 of federal funds for a Boating Safety, Education and Enforcement program. This recommendation is made in anticipation of a Governor's Budget Amendment which the Division of the Budget has stated is forthcoming.
2. Add \$14,619 for the second and final year of the Maxwell Game Refuge Fence Upgrading project.
3. Restore \$30,000 for the purchase of fish for the Urban Fishing program.
4. Add \$7,500 to allow the Commission to initiate an Information and Education project on Lead/Steel Shot Monitoring and Education.
5. The Subcommittee reviewed the agency's production of the Kansas Wildlife Magazine and wishes to add the following comments. It appears that the agency is gamely attempting to elevate the publication to a self-supporting status. In this regard, the Subcommittee believes that the agency should follow the example of KDED's Kansas' magazine and either reduce printing to a quarterly basis instead of the bi-monthly schedule now used or raise the price of subscriptions, which has not been done for a number of years.
6. The Subcommittee learned that the Commission has just recently made a change in its policy regarding agency housing: All agency residences will be classified as either essential or desirable. All new occupants of essential housing will be billed for utility services; new occupants of desirable housing will pay utilities and a monthly rental charge. Personnel presently living in agency housing are not affected and will continue to live rent free and have utilities provided by the agency. The Subcommittee

recommends that the Commission re-evaluate their decision concerning the "grandfathering" of existing personnel with regards to utilities and rent and strongly encourages that beginning in FY 1986, the Commission consider charging rent to all personnel and at least a portion of the costs of utilities in order to: (1) cut the overall costs of operations, and (2) to add an incentive for energy conservation practices in the residences that the agency deem to be essential or desirable. The Subcommittee further recommends that the Commission evaluate the need for residences and sell those determined to be surplus to the agency's operations.

7. The Subcommittee concurs with the agency's request regarding the Commission's number 1 priority — the renovation of Lake Scott. However, the Subcommittee is concerned that the cooperative effort between the Commission, the State Park Authority and the local groups around Lake Scott may be in jeopardy. The Subcommittee learned from the Commission that should the local groups not support the agreement to fund one-third of the project, the Commission is not interested in undertaking the renovation of half the lake. The Subcommittee concurs in this decision and encourages the local groups to continue to participate in the agreement.
8. The Subcommittee would also like to commend the Commission on their efficient management of farm lands pertaining to the grain production, harvesting and noxious weed control on Commission lands. The Subcommittee encourages the Commission to continue to make improvements in this area.


<u>Expenditure Summary</u>	<u>Senate Adjustments</u>	<u>Total Senate Rec.</u>	<u>House Subcommittee Adjustments</u>
Operating	\$ (481,693)	\$ 10,207,293	\$ 159,299
Capital Improvements	44,450	235,716	—
TOTAL	<u>\$ (437,243)</u>	<u>\$ 10,443,009</u>	<u>\$ 159,299</u>



Representative David Louis
Subcommittee Chairman



Representative Ralph Bussman



Representative John Solbach

SUBCOMMITTEE REPORT

Agency: Historical Society Bill No. 550 Bill Sec. 7

Analyst: Rampey Analysis Pg. No. 361 Budget Pg. No. 7-25

<u>Expenditure Summary</u>	<u>Agency Req. FY 85</u>	<u>Governor's Rec. FY 85</u>	<u>Subcommittee Adjustments</u>
<u>All Funds:</u>			
State Operations	\$ 6,014,103	\$ 4,868,534	\$ (55,897)
Other Assistance	25,000	122,865	—
Subtotal	<u>\$ 6,039,103</u>	<u>\$ 4,991,399</u>	<u>\$ (55,897)</u>
Capital Improvements	1,207,817	513,695	(25,270)
TOTAL	<u>\$ 7,246,920</u>	<u>\$ 5,505,094</u>	<u>\$ (81,167)</u>
<u>State General Fund:</u>			
State Operations	\$ 5,621,708	\$ 4,498,229	\$ (46,703)
Other Assistance	25,000	25,000	—
Subtotal	<u>\$ 5,646,708</u>	<u>\$ 4,523,229</u>	<u>\$ (46,703)</u>
Capital Improvements	1,207,817	513,695	(25,270)
TOTAL	<u>\$ 6,854,525</u>	<u>\$ 5,036,924</u>	<u>\$ (71,973)</u>
F.T.E. Positions	156.95	136.20	1.0

Senate Subcommittee Recommendations:

FY 1984. The Subcommittee concurs with the Governor's recommendation for FY 1984.

FY 1985. The Subcommittee makes the following adjustments to the Governor's recommendations:

1. Administration Department

- a. Delete \$35,473 from the State General Fund for the Governor's salary plan revision.
- b. Concur with the Governor's recommendation of \$5,000 for a contingency fund for emergency repairs, and recommend that the fund be used for emergency repairs to any Society-owned building or property. (Presently, the contingency fund is used for emergency repairs to the Memorial Building and to historic properties. The Subcommittee's recommendation would extend the fund to cover repairs to the museum and any other building owned by the Society.)
- c. Increase the Society's position limitation by 1.0 F.T.E. to add the position of Folklife Coordinator. However, the Subcommittee does not recommend additional funding for the salary and other expenses associated with the position. A Folklife Coordinator has been employed by the Society for two years and has been paid for primarily with a grant from the National Endowment for the Arts. The Society has made application for a continuation of the grant. It is the Subcommittee's intention that the Folklife Coordinator position be included within the Society's position limitation, but that the Society should fund the position from funds which are available or which may be obtained in the form of grants.

(11)

2. Collections program (made up of the archives, library, manuscripts, and archeology departments).
 - a. Delete \$52,044 for the Governor's salary plan revisions for the following departments: archives (\$11,058), library (\$16,980), manuscripts (\$8,690), archeology-state (\$10,011), and archeology-fees (\$5,305). Of the amount deleted, \$46,739 would be from the State General Fund and \$5,305 would be from the Archeology Fee Fund.
 - b. Add \$21,967 from the State General Fund to the archeology department for temporary workers and other expenses associated with investigating and possibly excavating archeological sites on the bottom of Lake Scott. (The project would be undertaken when the Lake is drained so that the spillway may be replaced. The Subcommittee calls attention to the fact that the Society has initiated efforts to determine whether inmate labor can be used for certain projects, such as the Lake Scott excavation, for which manual labor is needed. The Subcommittee commends and encourages the Society in this effort.
3. Historic Preservation Department
 - a. Delete \$7,778 for the Governor's salary plan revision, of which half (\$3,889) would be from the State General Fund and half (\$3,889) from federal historic preservation funds.
 - b. The Subcommittee concurs with the Governor's recommendation that there be no limit on the National Historic Preservation Act Fund into which federal funds are deposited and expended for local historic preservation projects.
4. Historic Properties Department
 - a. Delete \$22,552 from the State General Fund for the Governor's salary plan revision.
 - b. The Subcommittee notes that S.B. 553 would give the Society statutory authority to charge admittance fees to any state-owned historic site. (Presently, the authority to charge fees appears as a proviso in the Society's annual appropriations bill. The Society currently charges an admittance fee at two of the sites.) However, the Subcommittee recommends that S.B. 553 be amended to give the Society authority to charge admittance fees to any Society-owned building or property. The Subcommittee recommends that other statutes pertaining to the Society be amended, if necessary, to conform to S.B. 553, with amendments recommended by the Subcommittee.

5. Museum Department

- a. Delete \$42,970 from the State General Fund for the Governor's salary plan revision.
- b. Add \$82,953 from the State General Fund for security personnel at the museum. The money would be in addition to \$142,047 for security personnel as recommended by the Governor.
- c. The Subcommittee notes that the Society requested several laborer positions for the museum department which were not recommended by the Governor. The Subcommittee recognizes that some temporary workers will be needed to assist in the construction of museum exhibits. The Subcommittee is pleased that the Society has indicated a willingness to consider using workers from the Kansas Correctional and Vocational Training Center and the Topeka Work Release Center to perform certain manual duties at the museum, to the extent that the use of these workers is compatible with security precautions which must be taken to protect valuable museum artifacts. (The Society has also been asked to consider using inmates from honor camps to perform manual labor at the historic properties and for other projects for which laborers are needed.) The Subcommittee encourages the Society in this effort, which would contribute to the rehabilitation of minimum-security inmates by providing work experience and would be less expensive to the state than hiring additional state employees.
- d. The Subcommittee calls attention to the Society's budget document which contains the statement that any unspent funds in the museum department's budget will be redirected toward exhibit construction. The statement is made in the context that estimates for certain items may be high due to difficulties associated with estimating costs for a new building which has just come into use. The Subcommittee recognizes the Society's good intentions in proposing to use any unencumbered balances for the construction of exhibits and does not wish to deny the agency the flexibility it needs to operate. However, it is the Subcommittee's opinion that funds appropriated for specific purposes should be used for those purposes and that, as a rule, unencumbered balances should not be used for items for which they were not budgeted.

In addition, the Subcommittee is aware of the difficulties involved in estimating the time it will take to construct the museum exhibits and the costs associated with this construction. It is the Subcommittee's expectation that the Society be able to account for expenditures made for exhibit construction during FY 1985 and that any unencumbered balances for exhibit construction would be available for reappropriation for exhibit construction the following year.

- e. The Subcommittee notes that a number of items which have contributed to the significant growth in expenditures associated with the museum either have been funded or are recommended for FY 1985. These items include major construction costs, most of the museum furniture and equipment, additional personnel, the museum access road, and almost 40 percent of the estimated total cost of exhibit construction. Major expenditures which will be requested for FY 1986 and subsequent years consist primarily of additional funds for exhibit construction (approximately \$1.4 million) and additional personnel.

In some cases, estimates of expected expenditures have been high. For example, based upon earlier estimates that more than \$1.3 million would be needed to furnish and equip the museum, it was expected that the request for capital outlay for the museum in FY 1985 would approximate \$.5 million. Earlier estimates, however, appear to have been too high, primarily because the Society received unexpectedly low bids on some of its storage equipment. The result is a capital outlay request of \$40,198 for FY 1985 which is considerably lower than what was projected when the museum was being planned. Another example is the access road; the actual bid received by the Society is \$102,573 less than what was appropriated.

With the exception of the remainder of exhibit construction costs and some additional personnel, the Subcommittee believes most of the extraordinary funding needs associated with building, equipping, and staffing the museum have been addressed.

6. Capital Improvements

The Subcommittee concurs with the following recommendations made by the Joint Committee on State Building Construction:

- a. Add \$31,534 for the Historic Properties Maintenance Program. (The Joint Committee and the Subcommittee concur with the Governor's recommendation of \$9,733 for repairs to the Goodnow Home and add \$21,801 for repairs to the Pratt Ranch.)

The Joint Committee and the Subcommittee wish to state that the purpose of the Historic Properties Maintenance Program is to make money available to the Society for projects which are minor in scope but exceed the definition of routine maintenance. These projects are reviewed and approved by appropriate committees of the Legislature each year.

In the event that an unencumbered balance remains in the Historic Properties Maintenance and Repairs Fund after approved projects have been completed, it is the intention of the Joint Committee and the Subcommittee that the Society be

permitted to use this money for other maintenance projects at the properties. It is expected that the Society will keep the Joint Committee informed regarding expenditures from the fund.

- b. Add \$11,885 for replacement of an air conditioning unit in the Memorial Building. (The Joint Committee and the Subcommittee concur with the recommendation of the Governor.)
- c. Add \$30,000 for planning money to begin the adaptive renovation of the Pottawatomie Baptist Mission.
- d. Add \$25,502 to install a fire detection and surveillance system at the warehouse.
- e. Lapse \$102,573 of the funds appropriated by the 1983 Legislature for use in FY 1985 to construct the museum access road. (The 1983 Legislature appropriated \$492,077 for FY 1985 for the road, but the actual bid received by the Society in January 1984, is \$389,504.)

House Subcommittee Recommendations

<u>Expenditure Summary</u>	<u>Senate Adjustments to Gov. Rec.</u>	<u>Total Senate Rec.</u>	<u>House Subcommittee Adjustments to Senate Rec.</u>
All Funds:			
State Operations	\$ (55,897)	\$ 4,812,637	\$ 2,098
Other Assistance	—	122,865	—
Subtotal	<u>\$ (55,897)</u>	<u>\$ 4,935,502</u>	<u>\$ 2,098</u>
Capital Improvements	(25,270)	488,425	—
TOTAL	<u><u>\$ (81,167)</u></u>	<u><u>\$ 5,423,927</u></u>	<u><u>\$ 2,098</u></u>
State General Fund:			
State Operations	\$ (46,703)	\$ 4,451,526	\$ 2,098
Other Assistance	—	25,000	—
Subtotal	<u>\$ (46,703)</u>	<u>\$ 4,476,526</u>	<u>\$ 2,098</u>
Capital Improvements	(25,270)	488,425	—
TOTAL	<u><u>\$ (71,973)</u></u>	<u><u>\$ 4,964,951</u></u>	<u><u>\$ 2,098</u></u>
F.T.E. Positions	1.0	137.1	3.5

The House Subcommittee concurs with the recommendations of the Senate, with the following exceptions:

1. Historic Properties Department
 - a. Add \$17,629 for the salary of a new position of Historic Properties Curator I at the Pratt Ranch.
 - b. Add \$8,872 in order to increase the position of Historic Properties Curator I at the Goodnow Memorial Home from part-time (.5 F.T.E.) to full-time (1.0 F.T.E.).

2. Museum Department
 - a. Add \$25,597 for two Laborers II (2.0 F.T.E. new positions) who will assist in the construction of museum exhibits. The new positions will be terminated in several years when the construction phase of the exhibits is completed.
 - b. Delete \$50,000 from the amount appropriated for the construction of museum exhibits.
 - c. Any balance remaining from funds appropriated for exhibit construction in the current year (\$175,000) should be reappropriated for FY 1985.

In addition, the Subcommittee makes the following observations and comments:

1. The Subcommittee expects the Division of Architectural Services, State Department of Administration, to assist the Society in its review of historical properties that have been nominated for state acquisition. K.S.A. 75-2726 provides a procedure for the acquisition of new properties whereby the State Historic Sites Board of Review must evaluate the properties and make a recommendation to the Legislature and to the Governor concerning the condition of the properties and their historical significance. The Subcommittee believes the Division of Architectural Services should assist in this review process when called upon.

2. The Subcommittee endorses a recommendation made February 17, 1984, by the Governor's Advisory Committee on Veterans' Affairs, which proposed that an area be set aside on the grounds of the museum for the construction of a memorial to honor all Kansas veterans. The Advisory Committee recommends that provision be made for individual memorials to veterans of specific conflicts, especially the conflict in Vietnam. It is the Subcommittee's intention that the implementation of this recommendation be compatible with the provisions of 1983 H.R. 6006 which urged the Society to set aside an area for the construction of a memorial specifically honoring veterans of the Vietnam conflict.

3. The Subcommittee calls the Legislature's attention to the long-range plans of the Society to renovate the interior of the Pottawatomie Baptist Mission to use as an office and to remodel the Memorial Building. It is the Society's intention to renovate the interior of the Mission, which is located on the grounds of the museum, and to build a small laboratory next to it for the use of the Society's archeology department. The Society estimates that the project will cost \$1,064,448 over a several-year period. S.B. 550, as amended by the Senate, presently contains \$30,000 for FY 1985 for planning money to begin the adaptive renovation of the Mission.

In addition, it is the Society's intention to request funding (probably in FY 1986) for an associate architect to work with the Society's staff to develop space utilization and remodeling plans for the Memorial Building. If the Society's plans to move the archeology department to the Mission and to remodel the Memorial Building are approved, the Executive Director estimates that the Memorial Building will serve the needs of the eight remaining departments for the next 10 to 15 years. Until space utilization and remodeling plans are developed, Society personnel say they cannot estimate the cost of the remodeling project. They do say, however, that the project will cost several millions of dollars. In addition, the Memorial Building is currently in poor condition, resulting in requests for funds with which to make numerous repairs, some of them major and of a serious nature. (See item 4 below.)

The Subcommittee calls attention to these matters so that members of the Legislature will have the opportunity now, before considerable amounts of money are spent for renovations and repairs, to evaluate the Society's plans. It is in the interest of all concerned to proceed deliberately and not to make commitments to a series of capital improvements projects which are not fully understood at the onset.

4. During the past year, the decorative cornice on the Memorial Building has deteriorated to the point that parts of it have fallen off and a net has been put up to protect people and property below. Estimates of the cost to repair the cornice are not firm, but the Division of Architectural Services reported to the Joint Committee on State Building Construction that a total of \$457,925 was a reasonable estimate at this time. The amount consists of \$22,925 needed in the current year for immediate projects such as a fence and temporary walkways to protect the public, as well as costs connected with an engineering study to determine how the cornice can be repaired. The balance, \$435,000, would be used to make the actual repairs.

The Subcommittee has been told that the Governor intends to issue a Budget Amendment concerning these repairs shortly. It is the Subcommittee's recommendation that the matter of the cornice be taken up at a later date when the Governor's Budget Amendment is available.

Representative David Louis,
Subcommittee Chairman

Representative Ralph Bussman

Representative John Solbach

3-16-84 minutes

REPORTS OF STANDING COMMITTEES

MR. SPEAKER:

Your Committee on Ways and Means

Recommends that Senate Bill No. 550, As Amended by Senate
Committee of the Whole

"AN ACT making and concerning appropriations for the fiscal year ending June 30, 1985, for the department of administration, state finance council, state park and resources authority, Kansas fish and game commission, state corporation commission and state historical society; authorizing certain transfers and fees, imposing certain restrictions and limitations, and directing or authorizing certain disbursements and acts incidental to the foregoing."

Be amended:

On page 1, in line 44, by striking "\$831,863" and inserting in lieu thereof "\$813,863";

On page 2, in line 58, by striking "4,260,924" and inserting in lieu thereof "4,195,694"; in line 60, by striking "1,076,365" and inserting in lieu thereof "1,038,087"; in line 62, preceding "That" by inserting the following: "That any unencumbered balance in excess of \$100 as of June 30, 1984, is hereby reappropriated for fiscal year 1985: Provided, however, That expenditures from such reappropriated balance shall not exceed \$26,178 except upon approval of the state finance council acting on this matter which is hereby characterized as a matter of legislative delegation and subject to the guidelines prescribed in subsection (c) of K.S.A. 75-3711c and amendments thereto: Provided further,"; in line 65, by striking "2,430,091" and inserting in lieu thereof "2,455,591"; in line 70, by striking "\$58,488" and inserting in lieu thereof "\$24,188"; in line 75, by striking "1,144,289" and inserting in lieu thereof "1,101,491"; following line 78, by inserting the following material to read as follows:

"Central management information systems and computing operations..... 4,497,532";

Also on page 2, in line 80, by striking 1,557,057" and

inserting in lieu thereof "1,525,747"; in line 92, by striking "129,236" and inserting in lieu thereof "109,236"; following line 92, by inserting the following material to read as follows:

"Provided, That any unencumbered balance in excess of \$100 as of June 30, 1984, is hereby reappropriated for fiscal year 1985: Provided, however, That expenditures from such reappropriated balance shall not exceed \$20,000 except upon approval of the state finance council acting on this matter which is hereby characterized as a matter of legislative delegation and subject to the guidelines prescribed in subsection (c) of K.S.A. 75-3711c and amendments thereto."

Also on page 2, in line 94, by striking "218,500" and inserting in lieu thereof "230,782"; by striking all in lines 96 to 103, inclusive;

On page 3, in line 138, by striking "\$14,299,102" and inserting in lieu thereof "\$18,618,800"; in line 149, by striking "19,014" and inserting in lieu thereof "24,014"; in line 176, by striking "4,322,004" and inserting in lieu thereof "4,119,465";

On page 6, in line 362, by striking "\$381,400" and inserting in lieu thereof "\$380,550"; in line 368, by striking "1,845,987" and inserting in lieu thereof "1,838,502"; following line 368, by inserting the following material to read as follows:

"Provided, That any unencumbered balance in excess of \$100 as of June 30, 1984, is hereby reappropriated for fiscal year 1985: Provided, however, That expenditures from such reappropriated balance shall not exceed \$5,000 except upon approval of the state finance council acting on this matter which is hereby characterized as a matter of legislative delegation and subject to the guidelines prescribed in subsection (c) of K.S.A. 75-3711c and amendments thereto."

Also on page 6, in line 388, by striking "\$2,277,387" and inserting in lieu thereof "\$2,269,052";

On page 7, in line 439, by striking "and"; in line 440, preceding the colon by inserting the following: "; Cedar Bluff state park -- FY 1984 capital improvements account; Glen Elder state park -- FY 1984 capital improvements account; riprap shorelines -- Wilson, Glen Elder and Elk City state parks -- FY 1984 capital improvements account; and campground development

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-- FY 1984 capital improvements account"; in line 464, by striking "\$10,058,193" and inserting in lieu thereof "\$10,217,492"; in line 471, by striking "\$348,222" and inserting in lieu thereof "\$455,402";

On page 9, preceding line 545, by inserting the following material to read as follows:

"(a) There is appropriated for the above agency from the state general fund the following:

Energy conservation management..... \$45,888";

Also on page 9, in line 545, by striking "(a)" and inserting in lieu thereof "(b)"; in line 550, by striking "\$3,501,349" and inserting in lieu thereof "\$3,514,216"; in line 554, by striking "1,421,653" and inserting in lieu thereof "1,411,653"; in line 558, by striking "2,939,393" and inserting in lieu thereof "2,966,931"; in line 567, by striking "141,270" and inserting in lieu thereof "146,270"; in line 572, by striking "114,850" and inserting in lieu thereof "119,850"; in line 590, by striking "460,665" and inserting in lieu thereof "400,000"; in line 592, by striking "400,000" and inserting in lieu thereof "797,500"; in line 596, by striking "45,888" and inserting in lieu thereof "62,888"; following line 598, by inserting the following material to read as follows:

"Energy extension service act -- federal fund..... 199,466
Energy conservation plan -- federal fund..... 559,597";

Also on page 9, in line 600, by striking "(b)" and inserting in lieu thereof "(c)";

On page 10, in line 607, by striking "special projects" and inserting in lieu thereof "research and energy analysis"; also in line 607, preceding "one" where it appears for the first time by inserting the following: "one nuclear engineer, one research analyst and one senior utility regulatory auditor; in the conservation division,"; in line 609, preceding the period by

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inserting the following: "; in the transportation division, one senior regulatory auditor"; in line 621, by striking "484,449" and inserting in lieu thereof "510,950"; in line 623, by striking "1,971,278" and inserting in lieu thereof "1,946,875"; following line 623, by inserting the following material to read as follows:

"Provided, That any unencumbered balance in excess of \$100 as of June 30, 1984, of the amount budgeted for museum exhibit construction in the museum account is hereby reappropriated to the museum account for museum exhibit construction for fiscal year 1985.";

Also on page 10, in line 646, by striking "\$4,575,447" and inserting in lieu thereof "\$4,577,545";

On page 11, in line 713, by striking "137.1" and inserting in lieu thereof "140.6";

And the bill be passed as amended.

_____Chairperson