

MINUTES OF THE HOUSE COMMITTEE ON EDUCATION

The meeting was called to order by Representative Don Crumbaker at  
Chairperson

3:30 ~~am~~/p.m. on January 16, 1984 in room 313-S of the Capitol.

All members were present except: Representatives Leach, Laird and R.D. Miller who were excused.

Committee staff present:

Avis Swartzman, Revisor of Statutes' Office  
Ben Barrett, Legislative Research  
Carolyn Ramsey, Legislative Research  
Judy Crapser, Secretary to the Committee

Conferees appearing before the committee:

Dale Dennis, State Board of Education  
John Koepke, Executive Director of Kansas Association of School Boards  
Craig Grant, Kansas National Education Association  
Dr. Jerry Schreiner, United School Administrators  
Merle Hill, Kansas Association of Community Colleges

The meeting was called to order by the Chairman welcoming the members absent from the previous meeting and reintroducing the staff members. The deadline dates for school finance action were reiterated, being February 24 for the Senate, this years hous of origin, and March 24 for the House.

The Chairman briefly highlighted the Committee's agenda which includes a staff briefing on Tuesday of HB 2618 concerning the length of the school day. A hearing could be possible for next week on this bill. A hearing is scheduled for Wednesday on HB 2647 relating to certain public education entities. No meeting will be scheduled for Monday of next week.

The meeting was then opened to various concern groups for their legislative proposals for consideration during the 1984 Legislative Session. The Chairman noted that a vote on this date is not a vote for or against the proposals, but to bring those proposals formally before the Committee.

Dale Dennis of the State Board of Education appeared before the Committee with three recommendations, to appoint a Blue Ribbon committee to study teachers salaries, approval of a Type II AVTS for Johnson County, and an interstate certification compact. (ATTACHMENT I)

The question was raised whether this proposal was very similar to a Senate bill already drafted. It was ascertained that the subject was studied during the 1202 Commission and that a bill before the Senate Education Committee was indeed quite similar, therefore dropping the need for this proposal.

Representative V. Williams moved that the two recommendations be drafted as bills 'By Request' from the Committee. Representative W. Reardon seconded the motion. The motion carried.

John Koepke, Executive Director of Kansas Association of School Boards, appeared before the Committee and introduced other members of his organization that would be working with the Legislature. These included Dr. Bill Curtis, Assistant Executive Director, Dr. Richard Funk, Pat Baker, Senior Legal Assistant and Board Member Mrs. Jacque Oakes of Yates Center. KASB bill requests include changes in teacher notification date, deposit of investment income and capital outlay funds. (ATTACHMENT II)

A motion was made by Representative A. Hensley to draft the bills 'By Request' seconded by Representative E. Hassler. The motion carried.

Craig Grant appeared on behalf of Kansas National Education Association with one request of the Committee. KNEA requests a bill to amend the due process procedure decision to be binding on both parties involved. This request is similar to a bill of last year that passed out of Committee, but was stricken from the Calendar.

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON EDUCATION

room 313-S, Statehouse, at 3:30 ~~xx~~ p.m. on January 16, 1984

Representative A. Hensley moved the request be drafted 'By Request' for the 1984 session. Representative J. Harder seconded the motion. The motion carried.

Dr. Jerry Schreiner appeared on behalf of the United School Administrators with requests for Committee bills that would amend compulsory attendance age, provide due process procedures, establish one Professional Standards Board and affect vocational education programs. (ATTACHMENT III)

Representative J. Murphy made a motion to introduce the bills 'By Request', seconded by Representative D. Apt. The motion carried.

Merle Hill of the Kansas Association of Community Colleges appeared before the Committee with that association's requests. The requests were to raise student tuition limits, permissive legislation to raise capital-outlay mill levy, and prior authority to replenish cash fund account. (ATTACHMENT IV)

Representative A. Hensley moved to draft this legislation 'By Request', Representative M. Moomaw seconded the motion. The motion carried.

Meeting was adjourned at 4:03 p.m. by the Chairman.

The next meeting of the Committee will be held at 3:30 p.m. on January 17, 1984.



## HOUSE EDUCATION COMMITTEE

	Topeka Telephone
Don Crumbaker (R), Chairperson	296-7660
James E. Lowther (R), Vice-Chairperson	296-7660
Denise C. Apt (R)	296-7645
William Robert Brady (D)	296-7648
Ralph E. Bussman (D)	296-7632
Wanda Fuller (R)	296-7654
Elaine R. Hassler (R)	296-7692
Henry Helgeson, Jr. (D)	296-7648
Anthony Hensley (D)	296-7690
Phil K. Kline (R)	296-7645
Charles F. Laird (D)	296-7689
Robin Leach (D)	296-7636
Robert D. Miller (R)	296-7687
Max Moomaw (R)	296-7676
James K. Murphy (D)	296-7699
Vacant	NA*
Lloyd Polson (R)	296-2450
William Reardon (D)	296-7630
Bill Reinhardt (R)	296-7681
Marvin Smith (R)	296-7674
Vern Williams (R)	NA*

## SENATE EDUCATION COMMITTEE

	Topeka Telephone
Joseph C. Harder (R), Chairperson	296-7391
August (Gus) Bogina (R), Vice-Chairperson	296-7362
Charlie Angell (R)	296-7358
Jim Allen (R)	296-7361
Fred A. Kerr (R)	296-7380
Billy Q. McCray (D)	296-7387
Don Montgomery (R)	296-7371
Nancy Parrish (D)	296-7373
Tom Rehorn (D)	296-7376
Joe Warren (D)	296-7381
Wint Winter, Jr. (R)	296-7364

## STATE BOARD MEMBERS

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Marilyn Harwood  
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Theodore R. Von Fange, Ed.D.  
District 7  
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Evelyn Whitcomb  
District 8  
(316) 267-8127

Robert J. Clemons  
District 9  
(316) 331-5777

Gordon Schultz, Ph.D., Chairman  
District 10  
(316) 262-8159

# STATE BOARD OF EDUCATION LEGISLATIVE RECOMMENDATIONS

## 1984



Kansas State Department of Education  
Kansas State Education Building  
120 East 10th Street Topeka, Kansas

An Equal Employment/Educational Opportunity Agency

\* Not available at printing

RECOMMENDATIONS	DESCRIPTION	FY 1985 ESTIMATED COST
CERTIFICATION TEST DEVELOPMENT AND VALIDATION	The State Board recommends that all teachers be required to pass a certification test prior to initial certification.	Certification test development and validation ..... \$ 115,000* (1) professional and (2) support staff ... 57,319* Operating expenditures for staff ..... 5,000*
INSERVICE EDUCATION AID PROGRAM	The State Board recommends that the inservice education state aid program be made available to all school districts.	Inservice education aid ..... 2,500,000* (1) professional and (.5) support staff .. 40,000*
STATE CAPITAL OUTLAY AID FOR AVTS	The State Board recommends that state capital outlay funds be made available for replacement of antiquated equipment for AVTS as provided by statute.	\$2,000,000*
MINIMUM COMPETENCY ASSESSMENT PROGRAM	The State Board recommends that the minimum competency assessment program be continued for a minimum of five years to include testing in reading and mathematics in grades two, four, six, eight, and eleven.	\$230,000
CREDIT HOUR AID FOR COMMUNITY COLLEGES AND WASHBURN UNIVERSITY	The State Board recommends that credit hour aid for community colleges and Washburn University be increased by an additional \$.50 per credit hour above the current amount provided by statute.	\$485,000
OUT-DISTRICT STATE AID FOR COMMUNITY COLLEGES AND WASHBURN UNIVERSITY	The State Board recommends that out-district state aid for community colleges and Washburn University be increased by an additional \$2.00 per credit hour above the current amount provided by statute.	\$575,000
SPECIAL EDUCATION CATEGORICAL AID	The State Board recommends that the 100 percent special education excess costs be funded.	\$9,800,000*
<i>BLUE RIBBON</i> COMMITTEE TO STUDY TEACHER SALARIES	The State Board recommends that a <i>Blue Ribbon</i> Committee be appointed to study teacher salaries.	\$6,000
APPROVAL OF A TYPE II AVTS FOR JOHNSON COUNTY	The State Board recommends that a Type II AVTS be authorized for Johnson County. (If the moratorium on Type II schools were to be lifted, the State Board could then rescind its approval for two Type I AVS and approve one Type II AVTS for the county.)	One countywide school should be more efficient than two separate schools.
INTERSTATE CERTIFICATION COMPACT	The State Board recommends that it be authorized to enter into an interstate certification compact with other states on the certification of educational personnel.	Minimal
AMENDMENT TO AUTHORITY TO APPROVE AVS/AVTS	The State Board recommends that K.S.A. 72-4416 be amended to require 1) the State Board approve applications for new AVS/AVTS for educational soundness and 2) the Legislature provide funding prior to implementation. The State Board also recommends that the freeze on Type II schools be removed.	None

\* Enacting legislation would not be necessary, but appropriations would have to be increased.



Bill Requests of the  
Kansas Association of School Boards  
presented to the  
House Education Committee

TEACHER NOTIFICATION DATE

KASB believes that the date for teachers to notify boards of education of their intent not to return to the district should be changed from May 15 to May 1.

RATIONALE:

Many boards of education have expressed the concern that the present teacher notification date works a hardship on boards in recruiting replacement staff members. KASB believes that the May 1 date would be an acceptable compromise position.

DEPOSIT OF INVESTMENT INCOME

KASB believes that legislation should be enacted which would allow school districts to deposit investment income in the school district general fund in any year in which the use of an allotment system causes state aid to school districts to fall short of the amount anticipated.

RATIONALE:

While KASB does not feel it would be a good practice for school districts to build investment income in as a part of a school district's funding base, they do believe that there are circumstances, such as the imposition of an allotment system, where that revenue could be used to fund a budget that could not be funded otherwise. We believe that enactment of this policy would accomplish that goal.

CAPITAL OUTLAY FUNDS

KASB supports legislation which would allow school districts to transfer funds from their capital outlay fund to cooperatives or interlocals to which they belong for capital outlay purposes.

RATIONALE:

Since cooperatives and interlocals do not have taxing authority, the only way they can fund capital outlay is through contributions from their member districts. Greater flexibility in meeting this need would be provided if school districts could make those contributions from their own capital outlay funds, if they so chose, rather than from the general fund.



# UNITED SCHOOL ADMINISTRATORS OF KANSAS

1906 EAST 29TH

TOPEKA, KANSAS 66605

913-267-1471

**JERRY O. SCHREINER**  
EXECUTIVE DIRECTOR

**M.D. "MAC" MCKENNEY**  
ASSOCIATE EXECUTIVE DIRECTOR

TO: House Education Committee

FROM: Jerry O. Schreiner, Executive Director

SUBJECT: Request for introduction of committee bills

The United School Administrators respectfully requests that committee bills be introduced that would:

## Compulsory Attendance Age

Amend the age requirement from 7-16 to 6-16 to make attendance laws consistent with truancy laws.

Specify the length of time a student, who is not five years old by September 1, must attend kindergarten in another state before being allowed to enroll in a Kansas public school.

## Due Process for Administrators

Provide due process procedures for all school administrators at the local board of education level. Each administrator whose contract may be terminated or nonrenewed is entitled to (1) written reason(s) for the termination or nonrenewal, (2) a hearing before the board of education, and (3) advice of counsel. 11/24/81

## Professional Standards Board

Establish one Professional Standards Board, advisory to the State Board of Education, with responsibilities limited to areas directly related to certification.

## Vocational Education

Make vocational education programs more accessible to secondary school students by placing additional state funds in the present transportation aid formula to reimburse school districts for transportation provided students to and from area vocational-technical schools.



### **INCREASE STATE AID \$3 PER CREDIT HOUR, FROM \$23 TO \$26**

Since 1978, state aid for community colleges has increased from \$21 to \$23 per credit hour, an increase of 9.5 percent. During this same period, costs per full-time-equivalent enrollment (FTE) have increased 32.6 percent. The state's share in support of the operating costs of community colleges has dropped in this period from approximately 33 to 28 percent. Aid to unified school districts, however, has increased so that the state's share of operating costs has remained at approximately 46 percent, and support for Regents' universities in this period has increased at least 7 percent each year. The state has maintained at least 75 percent of the costs per student at these Regents' institutions.

Even in this time of limited resources, the Kansas Association of Community Colleges believes the increase of \$3 per credit hour is justified. This 13 percent increase will maintain state support for community colleges at the same relative level as in the past. Most community college districts had significant increase in their mill levies this year, further establishing the fact that local taxpayers are bearing an increasing burden. On a percentage basis, the community colleges are educating more students with less state support than in the past. The Kansas Association of Community Colleges believes that additional state support should be forthcoming. The cost to the state for this increase would be approximately \$3 million.

### **ELIMINATE THE OVER-64/72-HOUR RESTRICTION ON OUT-DISTRICT TUITION**

In 1965, the over-64/72-hour restriction was applied so that community colleges would not offer courses beyond the sophomore level. This restriction is applied to the number of credit hours a student has earned, regardless of where or when. State statutes now forbid community colleges to offer courses beyond the sophomore level. The over-64/72-hour restriction does not apply to determining state aid.

The characteristics of students enrolled in community colleges have changed significantly. Many of today's students are adults returning to college to retrain or retool for new jobs or careers. Without out-district tuition support for these students, it means that a local community college district must make up the differences in instructional costs. Fairness dictates that the county of residence should bear the cost as it does ordinarily. Kansas is the only state in the United States with such a limiting provision applying to its community college system. The estimated fiscal note is \$500,000.

### **RAISE STUDENT TUITION TO A MINIMUM OF \$12 AND A MAXIMUM OF \$18 PER CREDIT HOUR**

For the past few years, tuition has been limited to a minimum of \$10 and a maximum of \$15 per credit hour. As costs have increased, the burden has been borne primarily by local taxpayers and the state. While the philosophy of the community colleges is to offer education at as low a cost as possible, practicality dictates that the students should bear a greater portion of costs than they presently do. The state-wide average at community colleges for costs borne by students is 14 percent. An increase to a \$12 minimum and an \$18 maximum would be a 20 percent tuition increase. Since any amount not charged to students is made up by local taxation, the mix of this support should be the prerogative of the local institutions and their constituents.

### **COMMUNITY COLLEGES - INDUSTRY INCENTIVE LEGISLATION**

The Kansas Association of Community Colleges strongly supports House Bills 2365 and 2366, both of which were held over from the last legislative session in the House Communications, Computer and Technology Committee. These bills would provide incentives to industry and grants for training contracts with industries beginning or expanding in Kansas. With the emergence of "high technology" industries and the need for training and retraining personnel, the

community colleges of Kansas can provide an excellent delivery system for supporting economic growth in the state. The economic growth of Kansas can be encouraged in a co-ordinated endeavor through the cooperation of the community colleges, industry and the state.

### **PERMISSIVE LEGISLATION TO ALLOW A CAPITAL-OUTLAY LEVY OF TWO MILLS INSTEAD OF THE PRESENT ONE-MILL LEVY**

Current statutes permit a community college to levy a capital-outlay tax up to one mill for a period not to exceed five years. The levy is subject to protest petition. Most community college facilities are now aging to the point where more maintenance is required. In addition, capital equipment is rapidly increasing in price. A one-mill levy in many cases is not sufficient to keep up with increases in costs. This permissive legislation would be subject to the same petition requirements presently in force. It would be a decision of the local boards.

### **AUTHORITY TO REPLENISH A PETTY CASH FUND PRIOR TO BOARD MEETINGS**

Presently, community colleges are authorized to maintain a petty cash fund not to exceed \$1,000. By action of a board, it may be replenished at a board meeting. A \$1,000 petty cash fund is often insufficient to carry a large operation through a month.

The Kansas Association of Community Colleges proposes that a board be allowed to authorize a chief administrator or a designate to replenish a petty cash fund to its legal limit before the end of a month, subject to approval by a board at its next regular meeting. This provision would enable a college to operate efficiently, take advantage of special lower-cost items and still maintain strict controls. The provisions are similar to those in a recently enacted statute which allows the payment of a bill prior to a board meeting, if it means a discount or avoids a penalty for late payment.

As a statement of principle, the KACC has supported and will continue to support the concept of regionalization. The Association will monitor, study and, as they develop, make recommendations on this subject to the State Board of Education.

The Community Colleges would appreciate your support in helping us to better serve the citizens of Kansas.

Dedicated to Serve  
the Educational Needs  
of the Community



Kansas Association of Community Colleges  
Executive Office  
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## Legislative Program



ATTACHMENT IV

(1-16-84)

House Education

70th Kansas  
Legislature  
1984