

Approved 3-21-83
Date

MINUTES OF THE HOUSE COMMITTEE ON WAYS AND MEANS

The meeting was called to order by BILL BUNTEN at
Chairperson

1:30 ~~xxx~~ p.m. on Tuesday, March 15, 1983 in room 514-S of the Capitol.

All members were present except:

Committee staff present: Marlin Rein -- Legislative Research
Lyn Entrikin Goering -- Legislative Research
Bill Gilmore -- Legislative Research
LewJene Schneider -- Administrative Assistant
Charlene Wilson -- Committee Secretary

Conferees appearing before the committee:

Senator Pomeroy on SB 238
Senator Bogina on SB 159
Charles Carey, Executive Director, Mechanical Contractors
Association of Kansas
Tom Slattery, Executive Vice President, Association of General
Contractors of Kansas
Harley Duncan, Division of the Budget
Ed Walbourn, Kansas Association of Community Colleges
Representative Crumbaker on HB's 2542, 2544 and 2545

The meeting was called to order by Chairman Bunten at 1:30 p.m.

Senate Bill No. 238 -- "An Act concerning municipal universities; relating to out-district tuition and out-district state aid; amending K.S.A. 13-13a26 and 13-13a28 and repealing the existing sections."

Senator Pomeroy was called upon by the Chairman to review this bill for the committee. He stated that what appear to be changes in the bill are merely the removal of outdated transitional language. This is true of all of the language on page 1 of the bill. He further stated that the real substance of the bill appears in lines 73 and 74 on page 2. Senator Pomeroy said that in his opinion, this bill does not change the law at all. It is an amplification and clarification of what was passed last year.

Representative Farrar questioned the phrase "board of levy" in line 28 and whether, in fact, this was referring to the Board of County Commissioners. Senator Pomeroy indicated that this does not apply to every case, as with Washburn, because the out-district tuition provision, with regard to Washburn, also applies to the townships in Shawnee County. The taxing district of Washburn University is just the City of Topeka and they didn't think it was fair to ask the counties throughout the state, other than Shawnee County, to pay out-district tuition and not require the net portion of Shawnee County, which is outside the taxing district, also to pay non-district tuition.

Senate Bill No. 159 -- "An Act concerning capital improvement projects for buildings or major repairs or improvements; relating to solicitation of bids therefor; amending K.S.A. 1982 Supp. 75-3741 and repealing the existing sections."

Senator Bogina was recognized by the Chair to address the committee on the provisions of this bill. Senator Bogina stated that currently the law stipulates that the Advisory Commission and the State determine, prior to the design of the project, what methods they will use to take bids. The two alternatives would be separate contracts or combined contracts. Under current law, that decision is made early on before the project is designed or before the complexities of the project are known.

Senator Bogina went on to explain that what this bill would do would be to change the determination as to how they will advertise and let the bids. This is addressed in line 33 of the bill. The contract would be designed and the complexities of the project would be known immediately prior to the advertising for bids and the awarding of the contract. Senator Bogina stated that he personally feels that a comparative bid is the best to follow to insure that

Unless specifically noted, the individual remarks recorded herein have not been transcribed verbatim. Individual remarks as reported herein have not been submitted to the individuals appearing before the committee for editing or corrections.

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON WAYS AND MEANS

room 514-S Statehouse, at 1:30 ~~xxx~~ p.m. on Tuesday, March 15, 1983.

we are getting the most for our money.

Chairman Buntten asked what the basis was for not making the comparative bid available. Senator Bogina could only address this question with a guess and that being that the Senate Committee that had reviewed this bill previously felt that it would be cumbersome and that the General Contractor had sighted problems with trying to rationalize and develop a bid under two methods.

Charles Carey was next to appear on SB 159. He appeared in support of the amended version of SB 159. He read from written testimony. (Attachment II).

As a point of information for the committee, Representative Farrar indicated that he had had a conversation with John Hipp, and he made it know at that time that they had no problem with the original form of the bill. Representative Farrar indicated that he felt it was important for the members of this committee to be aware of that fact. Representative Farrar also indicated that he would like to see the bill put back the way it was originally.

Mr. Tom Slattery was called upon by the Chairman to appear in support of the bill as it has been amended. They had, however, been opposed to the original form of the bill. He stated that when a project is bid under a General Contractor that the job is run more efficiently and things are coordinated in a more efficient manner and this is the most cost effective way to do the job. Bidding separately is a more costly way of getting the job done.

Representative Solbach requested that Mr. Carey and Mr. Slattery supply the committee with information to back up their positions on the way the bidding process ought to be handled. They both complied with this request and will provide the information.

Senator Bogina made a brief follow-up statement to address what had been stated during this testimony on the bill. He indicated that when the State awards separate contracts, the General Contractor is the coordinator, and this poses problems for the State due to the fact that you have separate individuals dealing with a coordinator who has no direct relationship with them.

House Bill No. 2542 -- "An Act concerning community colleges; relating to out-district tuition; affecting amounts thereof authorized to be charged to and collected from counties; amending K.S.A. 1982 Supp. 71-301 and repealing the existing section."

House Bill No. 2544 -- "An Act concerning municipal universities; relating to credit hour state aid; affecting amounts thereof; amending K.S.A. 1982 Supp. 72-6503 and repealing the existing section."

House Bill No. 2545 -- "An Act concerning community colleges; relating to credit hour state aid; affecting amounts thereof; amending K.S.A. 1982 Supp 71-602 and repealing the existing section."

With the permission of the Chairman, Harley Duncan addressed these three bills simultaneously.

Mr. Duncan stated that these bills are intended to implement a recommendation pertaining to the Governor's budget report as it relates to Community College credit-hour aid, out-district aid and Washburn out-district and credit-hour aid for FY84. The effect of all of these bills would be to repeal a 50¢ per hour increase in credit-hour aid under those three programs. The schedule would go into effect on July 1, 1984. The Governor's budget recommendation was built on the assumption that these bills would be passed and the fiscal effect would be somewhat in the reverse of what usually happens. The lack of passage of these bills, if the credit-hour aid programs are to be fully funded at the estimated enrollment levels, would require an additional \$608,000.00 above the amounts contained in the Governor's budget report and above the amount contained in the Department of Education appropriations bill which has already passed out of the Ways and Means Committee.

He further stated that the underlying logic to these bills is that since the time these credit-hour aid increases were enacted last spring, the fiscal situation has changed dramatically in a negative way.

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON WAYS AND MEANS,

room 514-S, Statehouse, at 1:30 ~~7:30~~ p.m. on Tuesday, March 15, 1983.

Mr. Duncan strongly recommended that the 50¢ per hour credit-hour aid that is built in for FY 84 be repealed for a period of time until we can come closer to getting revenues and expenditures back in line.

Mr. Ed Walbourn appeared in opposition to HB 2542 and HB 2545. He made comments from written testimony. (Attachments IV and V). He stated that when this had been funded for two years, they planned in their budgets that the funding would be coming in. They understand the fiscal problems of the State and they also realize that a decision was made by the Ways and Means Committee to fund them at the same rate as they were funded last year. He further stated that they do not feel that this recinding is necessary. He made reference to 76-104, (Attachment VI). If these two bills pass, not only is the credit-hour aid and out-district state aid cut but the out-district tuition from the same counties is cut and any increase that has to be born would be born by by the 18 community colleges.

A statement from President Green of Washburn University was provided for the committee, however, he was not present at the meeting. (Attachment VII).

Representative Crumbaker appeared before the committee on these bills also. He stated that if there is any way that they can be paid the same amount this year as they were in the past year, this would be the best alternative. He would like to see it be left on the books so that they could get the raise of the 50¢ for the next year if possible.

Senate Bill No. 20 -- "An Act concerning mineral production leases on state real property; requiring state agencies to give information to the state geological survey."

Chairman Bunten reviewed this bill for the committee. He indicated that last summer the Interim Committee studied the oil and gas leases that are presently on state property. The fiscal staff found it very difficult to get information relative to this study and as a result of that, in an effort to try to get all of the information about oil, gas or mineral production on state real property, the state agencies will be asked to prepare and give information relative to production on state real property. This information would be submitted to the State Geological Survey.

Representative Wisdom made a motion that SB 20 be reported favorable for passage. Seconded by Representative Meacham. The motion carried.

The Chairman made reference to a bill that the Speaker has requested that this committee introduce and have referred back for consideration. (Attachment XII). The bill deals with the awarding of Kansas teacher training grants to qualified prospective-teacher students. Representative Arbuthnot moved that this bill be introduced and be referred back to this committee. Seconded by Representative Teagarden. The motion carried.

The Chairman turned to consideration of subcommittee reports.

House Bill 2085, Section 18, BOARD OF TECHNICAL PROFESSIONS FY84. Representative Myers reported on this section. The subcommittee concurs with the Governor's recommendations with some exceptions. (Attachment VIII). Representative Myers moved the adoption of the subcommittee report. Seconded by Representative Chronister. The motion carried.

House Bill 2135, STATE BANK COMMISSION FY83. Representative Duncan reported on this section. The subcommittee concurs with the Governor's recommendations with some exceptions. (Attachment IX). Representative Duncan moved the adoption of the subcommittee report. Seconded by Representative Heinemann. The motion carried.

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON WAYS AND MEANS,

room 514-S, Statehouse, at 1:30 ~~xxx~~/p.m. on Tuesday, March 15, 1983.

House Bill 2085, Section 4, STATE BANK COMMISSION FY 84.

Representative Duncan reported on this section. The subcommittee concurs with the Governor's recommendations with some exceptions. (Attachment X). Representative Duncan moved the adoption of the subcommittee report. Seconded by Representative Heinemann. The motion carried.

House Bill 2085, Section 20, BEHAVIORAL SCIENCES REGULATORY BOARD FY84.

Representative Chronister reported on this section. The subcommittee concurs with the Governor's recommendations with some adjustments. (Attachment XI). Representative Chronister moved the adoption of the subcommittee report. Seconded by Representative Myers. The motion carried.

The Chairman turned to final action on SB 238 which had been heard earlier in the meeting. Representative Hamm moved that SB 238 be reported favorable for passage. Seconded by Representative Farrar. The motion carried.

The Chairman brought to the attention of the committee members the schedule of Senate Appropriation Bills that are due out soon and urged them to be working toward those deadlines.

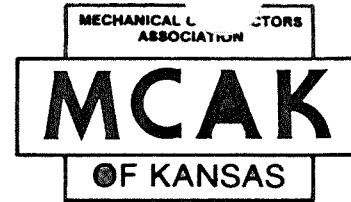
The meeting was adjourned at 3:05 p.m.

NAME	ADDRESS	REPRESENTING
1. Mrs Ed Rolf	Junction City, Ks.	Ed Rolf
2. Mrs. W. L. Johnson	Junction City, Ks.	Ed Rolf
3. Christine Munson	Junction City, Ks.	Ed Rolf
4. Ed James Dill	Junction City, Ks.	Ed Rolf
5. Adalugia K. Lagrette	Junction City, Ks.	Ed Rolf
6. Kent Jackson	Pratt, Ks.	Fish & Game
7. J. Hays	Topeka	Div. of Budget
8. Harry Duncan	Topeka	Div. of Budget
9. J. C. Wheeler	Manhattan	
10. Tom Hatten	TOPEKA	
11. Marshall D. Shaw	Topeka	
12. Ruth Friedrich	Topeka	American Association of University Professors
13. Bill Curtis	Topeka	Ks. Society of Architects
14. Mike Johnson	Manhattan	K.S.C.
15. Chuck Engel	Topeka	Washburn U.
16. Louie Bushy	Lawrence	Luzati
17.		
18.		
19.		
20.		
21.		
22.		
23.		
24.		
25.		

MECHANICAL CONTRACTORS Association of Kansas, Inc.

Phone 913-354/1130

500 Kansas Avenue, Topeka, Kansas 66603



March 15, 1983

To: House Ways and Means Committee: Chairperson, Buntin; Vice-chairperson, Arbuthnot; Members: Chronister, Duncan, Dyck, Farrar, Heinemann, Hoy, Louis, Lowther, Meacham, R. H. Miller, Rolfs, Luzzati, Bussman, Hamm, Holderman, Mainey, Myers, Shriver, Solbach, Teagarden, Wisdom.

From: Charles D. Carey, Jr., Executive Director

Re: "FOR" SB 159 as amended with reservations "for" the stricken references to the choice or option for "bothways".

Comments:

I wish to appear for SB 159 for changing the time of the decision to determine bidding either Separate or Single, i.e., three bids - general, mechanical and electrical - or one prime bid. The proposed time change is to make this decision for method of bidding after the plans are prepared. This makes sense because the characteristics of the project are better understood after design and preference, if any, for one method can be better evaluated at that time.

I wish to express reservations and disappointment that the "bothways option or choice" for bidding the same project, same plan and specifications bothways, Single and Separate, was deleted from the bill in the Senate Governmental Organization Committee.

It seems to me that the parties making the method of bidding decision should have had this third option when and if they ever wanted to use it to get the lowest bid by whichever method in the bidding process. This method has been mandated in New Jersey and has worked well for over 14 years. In the original SB 159 it was only being proposed as an "option".

Thank you.



Atch. III

COMMUNITY COLLEGE AND WASHBURN UNIVERSITY CREDIT HOUR AND OUT-DISTRICT STATE AID

Category	FY 1982 Actual Hours	FY 1983 Estimated Hours	FY 1984 Projected Hours	FY 1984 State Aid Per Hour		FY 1984 State Aid		FY 1984 Gov. Rec. Savings
				S.B. 454	Gov. Rec.	S.B. 454	Gov. Rec.	
Washburn Regular Credit Hour Aid:								
Undergraduate Credit Hours/Aid	101,752.5	104,000.0	106,877.0	\$ 23.50	\$ 23.00	\$ 2,511,609	\$ 2,458,171	\$ 53,438
Graduate Credit Hours/Aid	23,364.0	8,773.3	9,016.5	23.50	23.00	211,888	207,380	4,508
Law Credit Hours/Aid	—	16,045.5	16,847.0	26.00	26.00	438,022	438,022	—
Subtotal	<u>125,116.5</u>	<u>128,818.8</u>	<u>132,740.5</u>			<u>\$ 3,161,519</u>	<u>\$ 3,103,573</u>	<u>\$ 57,946</u>
Washburn Out-District State Aid:								
Out-District Credit Hours/Aid	—	27,355.0	30,966.0	\$ 22.00	\$ 21.50	\$ 681,250	\$ 665,770	\$ 15,480
Subtotal - Washburn State Aid	<u>125,116.5</u>	<u>156,173.8</u>	<u>163,706.5</u>			<u>\$ 3,842,769</u>	<u>\$ 3,769,343</u>	<u>\$ 73,426</u>
Community College Regular Credit Hour Aid:								
Regular Credit Hours/Aid	414,528.0	441,215.0	463,276.0	\$ 23.50	\$ 23.00	\$10,886,986	\$10,655,348	\$ 231,638
Vocational Credit Hours/Aid	185,478.2	200,129.0	211,671.0	35.25	34.50	7,461,403	7,302,650	158,753
Cowley County Comm. College Vocational Hours/Aid	12,404.8	13,072.0	12,190.0	47.00	46.00	572,930	560,740	12,190
Subtotal	<u>612,411.0</u>	<u>654,416.0</u>	<u>687,137.0</u>			<u>\$18,921,319</u>	<u>\$18,518,738*</u>	<u>\$ 402,581</u>
Community College Out-District State Aid:								
Out-District Credit Hours/Aid	<u>218,706.0</u>	<u>232,922.0</u>	<u>244,568.0</u>	\$ 22.00	\$ 21.50	\$ 5,380,496	\$ 5,258,212	\$ 122,284
Subtotal - Community College State Aid	<u>831,117.0</u>	<u>887,338.0</u>	<u>931,705.0</u>			<u>\$24,301,815</u>	<u>\$23,776,950</u>	<u>\$ 524,865</u>

* Actual Governor's Recommendation is \$18,378,553 for FY 1984, based upon \$34.50 per vocational credit hour. Apparently due to an oversight, \$140,185 for Cowley County Community College State Aid was not included in the Governor's Recommendation.

Kansas Legislative Research Department
March 15, 1983

Atch. III



KANSAS ASSOCIATION OF COMMUNITY COLLEGES

Columbian Title Bldg., 820 Quincy • Topeka 66612 • Phone 913-357-5156

Edwin J. Walbourn
Executive Director

Statement by Edwin J. Walbourn, Executive Director,
Kansas Association of Community Colleges, to the
House Ways & Means Committee, concerning H.B. 2542
Tuesday, March 15, 1983

Mr. Chairman, Members of the Committee:

The Kansas Association of Community Colleges appears today in opposition to House Bill 2542. We really have two reasons for this.

Last year, it was evidently the intent of the Legislature, after study, to fund community colleges for a two year period. Relying on that, the colleges planned budgets on the basis of the statute. Conditions have changed in the period of time since last year. The state feels that it cannot fund community colleges at a rate higher than was funded last year. The amounts in H.B. 2064 reflect that decision. However, for the state's share of out-district aid, this bill is not needed. K.S.A. 71-604 specifically states that in the event that credit hour aid or out-district aid appropriations are not sufficient to fund the colleges, pro-ration shall take place. Thus if this bill is left untouched, the amount appropriated will be pro-rated to the colleges.

Secondly, as costs rise and as the appropriations remain the same, the percentage of the costs paid by the state and other counties reduce, while the share paid by the 18 community college counties must increase. Out-district tuition increased last year for the first time since 1978. The increase last year was 50¢ per credit hour, or approximately 2.5 percent while the costs had been increasing at a rate of at least 10 percent per year since 1978. This increase is again only 2.5 percent. If this bill is approved, it means that not only will the local community college districts be paying more in local taxes because of the failure to increase state aid, but that they must also pay the amount of increase for each student from with-out the district who attends.

The amount of increase is not great when it is spread among all of the counties who send students to community colleges. Cummulatively however, for each school who receives the students, it is greater. If the state feels that its fiscal condition is such that it cannot increase state aid, and we do not dispute the fiscal condition of the state government, then it is not fair that the 18 counties should bear the full costs. We feel that the sending counties for those students outside the district should help bear a small portion of the cost increase. Out-district tuition now pays only about 25 percent of the cost per student at community colleges. The passage of this bill would reduce even that percentage.

We ask that you do not give favorable consideration to H.B. 2542.

EJW:am

Atch IV



KANSAS ASSOCIATION OF COMMUNITY COLLEGES

Columbian Title Bldg., 820 Quincy • Topeka 66612 • Phone 913-357-5156

Edwin J. Walbourn
Executive Director

Statement by Edwin J. Walbourn, Executive Director,
Kansas Association of Community colleges, to the
House Ways & Means Committee, concerning H.B. 2545
Tuesday, March 15, 1983

Mr. Chairman, Members of the Committee:

The Kansas Association of Community Colleges is appearing in opposition to H.B. 2545. We do not feel that this bill is needed. Last year, the legislature decided to fund community colleges for a two year period. The amount of increase, at least in the eyes of the community colleges, was not high enough, but it did give some planning basis. Conditions fiscally, in the state have deteriorated since that time and this committee and the legislature decided that only the amount of funding received this year could be appropriated. We felt that last year after study the legislature recognized that increases in aid were necessary and justified. It would seem to us that the passage of this bill would indicate that not only the fiscal condition of the state dictated that the increase could not be made, but that further the legislature felt that such an increase, now or in the future is not justified.

I might point out that K.S.A. 71-604 specifically states that in the event that not enough funds are appropriated to meet the statutory payments to community colleges that pro-ration shall take place. There is nothing that says that it must be paid at a later date. We feel that 71-604 adequately protects the legislature and that this bill, as I indicated only serves to say that the present level of funding is all that is necessary now and in the future.

We ask that this bill be reported unfavorably.

EJW:am

AKC
V

71-604. Credit hour and out-district state aid; determination of amounts, proration; audits; rules and regulations; overpayments, remittance; underpayments. From the reports and information so submitted and other information available to it, the state board shall determine the amount the community college is entitled to receive as provided in K.S.A. 71-602 and 71-607, and amendments thereof.

If the amount of any appropriation for credit hour state aid shall be insufficient to pay in full the amount each community college is entitled to receive for credit hour state aid, then the amount so appropriated shall be prorated among all community colleges in proportion to the amount each is entitled to receive. If the amount of any appropriation for out-district state aid shall be insufficient to pay in full the amount each community college is entitled to receive for out-district state aid, then the amount so appropriated shall be prorated among all community colleges in proportion to the amount each is entitled to receive. The state board may audit the records of any community college applying for a part of any money so appropriated, to verify the accuracy of the reports submitted by such community college. The state board may adopt rules and regulations for the administration of this act and acts amendatory thereof.

In the event any community college is paid more than it is entitled to receive under any distribution made under this act or acts amendatory thereof, the state board shall notify such community college of the amount of such overpayment and said community college shall remit the same to the state board and it shall deposit the same in the state treasury to the credit of the general fund, and if any such community college fails so to remit, the state board shall deduct the excess amount so paid from future payments becoming due to such community college.

In the event any community college is paid less than the amount to which it is entitled under any distribution made under this act or the act of which this act is amendatory, the state board shall pay the additional amount due at any time within the fiscal year in which the underpayment was made or within sixty (60) days after the end of such fiscal year.

History: L. 1961, ch. 363, § 5; L. 1963,

ch. 390, § 5; L. 1965, ch. 417, § 21; L. 1968, ch. 211, § 16; L. 1972, ch. 265, § 2; L. 1973, ch. 274, § 8; L. 1978, ch. 278, § 4; L. 1978, ch. 280, § 2; L. 1979, ch. 216, § 1; L. 1979, ch. 217, § 2; L. 1980, ch. 207, § 31; July 1.

Revisor's Note:

Section transferred from 72-6522.

Law Review and Bar Journal References:

Mentioned in comment on the community junior college act, 11 W.L.J. 499, 504 (1972).

71-605. Same; distribution, when; credit to general fund. The distribution of the appropriation for credit hour state aid and out-district state aid shall be made three (3) times each school year as follows: The first payment shall be made on October 1 and shall be in an amount equal to fifty percent (50%) of the preceding school year's credit hour state aid entitlement of the community college. The second payment shall be made on December 1 and shall be in an amount which is equal to the balance of the summer and fall sessions' total credit hour state aid entitlement and the full amount of the summer and fall sessions' out-district state aid entitlement, with adjustment for any overpayment or underpayment resulting from computation of the first payment. The third payment shall be made on April 1 and shall be the full amount of the spring session's credit hour state aid entitlement and the spring session's out-district state aid entitlement, with adjustment for any underpayments or overpayments theretofore occurring. The state board shall, on or before November 25 and March 25 of each year, certify to the director of accounts and reports, the amount due to each community college from such appropriation on the first day of December or April, as the case may be, and said director of accounts and reports shall draw his warrant upon the treasurer of state in favor of said community college for such amount. Upon receipt of such warrant the treasurer of the district maintaining such community college shall credit the same to the general fund of the district operating the community college.

History: L. 1961, ch. 363, § 6; L. 1963, ch. 390, § 6; L. 1965, ch. 417, § 22; L. 1968, ch. 211, § 17; L. 1973, ch. 274, § 9; L. 1980, ch. 207, § 32; July 1.

Revisor's Note:

Section transferred from 72-6523.

71-606. Curriculum limitation. The

provisions community board who are limited two (2) year

History: ch. 390, § ch. 211, §

Revisor's Note: Section tran

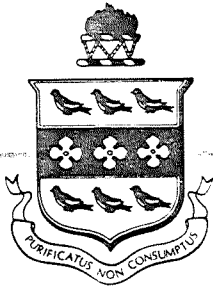
Cross Reference: Level of co

71-607. nation of e to credit h K.S.A. 71-6 related, se shall be ex aid paym provided i informati college, an investigati departmen shall dete tuition ea bill to cou ment to o munity co thereto pl of out-dis provisions an amount enrolled considered under the twenty-on of each st student, a qualifies purpose o out-district more than any instit or has no credit hou nursing level pre

History: ch. 275, § ch. 280, §

71-608. History: L. 1975,

Arch. VI



WASHBURN UNIVERSITY OF TOPEKA

Office of the President
Topeka, Kansas 66621
Phone 913-295-6556

TO: HOUSE WAYS AND MEANS COMMITTEE
FROM: Dr. John L. Green, Jr., President
DATE: March 15, 1983
SUBJECT: House Bill 2544

Distinguished Members of the House Ways and Means Committee,
I would like to provide you with our comments on House Bill 2544.

Washburn University realizes the shortage of state financial resources available to fund the many requests which have been made of the Legislature. As we demonstrated with our voluntary 4% cut early last August in our state aid appropriations, we plan to continue to act in a responsible manner. Accordingly, if in the wisdom of the Legislature, funds are not available to support critical needs of all of higher education in the state, then Washburn University asks only to be treated fairly and equitably in the distribution of the limited financial resources available for next year. It should be understood that if the \$.50 per credit-hour increase in state aid is not funded, then the difference will have to be reflected in the tuition increase that is established for next year.

We would also like to remind the Legislature of our cost effectiveness and that we plan to continue to be the most cost effective University in the state.

Finally, I would like to share with you a copy of a recent editorial written in our student newspaper pertaining to the quality of our academic programs at Washburn University. Clearly our students feel that we are superior to other Universities in the state.

John L. Green, Jr.
President

Encl.

cc/Washburn University Board of Regents

Atch. VII

WU's academics best

Cathy Versch
Editor

Washburn's purpose is like that of an interview — students get maximal information with optimal interpersonal relationship.

With student-teacher ratio of approximately 25-1 receive individualized instruction and attention. Every professor that I have had made it quite clear that they have office hours. Not only do they have office hours, but they keep them and use them for time with their students.

Although many students do not utilize this advantage, it is reassuring that at least teachers are available.

Classrooms are just that — classrooms, not big, long lecture halls. The smaller rooms convey a personal atmosphere. Students are noticed. They are names, not numbers on a roster sheet.

Along with the personal, friendly atmosphere, WU provides students with instructors who are extremely qualified. A great element about Ichabod territory is that students are taught by instructors with degrees, not fellow students designated as TA's (teacher's assistants).

For example, in the communication arts department alone, five out of the seven instructors have Ph.D.'s. The sociology department boasts seven Ph.D.'s. These are just a couple of examples, the same can be found all across campus.

This may be beginning to sound like WU propaganda, but I think that it is time for students to realize some of the advantages of attending Washburn University and to take pride in these advantages. We're not in KU and K-State's shadows when it comes to academic instruction, they are in ours.

Washburn instruction outranks KU, K-State, Review editor says

Academic instruction at Washburn University is better than at either the University of Kansas or Kansas State University, according to the editor of the Washburn Review.

In an editorial in Friday's issue of the Review, Cathy Versch wrote: "We're not in KU and K-State's shadows when it comes to academic instruction, they are in ours."

Following the theme that the larger universities use teacher's assistants in classrooms while Washburn students are taught by professors with advanced degrees, Versch wrote:

"Along with the personal, friendly atmosphere, WU provides students with instructors who are extremely qualified. A great element about Icha-bod territory is that students are taught by instructors with degrees, not fellow students designated as TAs (teacher's assistants).

"For example, in the communication arts department alone, five out of the seven instructors have Ph.D.'s. The so-

ciology department boasts seven Ph.D.'s. These are just a couple of examples, the same can be found all across campus."

The Washburn student editor wrote: "I think that it is time for students to realize some of the advantages of attending Washburn University and to take pride in these advantages."

Washburn president John L. Green Jr., agreed with the student editor. "I think you get a better education from a trained educator who has finished his education than from someone still in school," he said.

Green also pointed out that the Washburn student editor was joined by the board of directors of the Greater Topeka Chamber of Commerce in lauding Washburn Friday.

The Chamber gave unanimous approval to a reaffirmation of support for Washburn and noted that the city of Topeka and Washburn have enjoyed a favorable relationship over the past 42 years, since 1941 when Topeka citizens approved establishment of Washburn

as a municipally chartered institution.

The Chamber resolution stated: "Because the Greater Topeka Chamber of Commerce recognizes the importance of Washburn University to the community as an educational, cultural and economic asset, the Chamber wishes to reaffirm its belief that the longstanding commitment by the citizens of Topeka to maintain a quality educational program at Washburn University should be continued indefinitely."

Green said Washburn had achieved a record enrollment this spring of 6,530 students, topping even the 6,515 enrolled last fall. Colleges usually record higher enrollments in the fall than in the spring.

The 6,530 enrolled this spring is an increase of 457 students from the spring of 1982, Green said, or a 7 1/2 increase in enrollment. That makes Washburn the fourth largest university in Kansas, behind only the University of Kansas, Kansas State University and Wichita State University.

SUBCOMMITTEE REPORT


Agency: Board of Technical Professions Bill No. 2085 Bill Sec. 18
 Analyst: Brown Analysis Pg. No. 133 Budget Pg. No. 1-225

<u>Expenditure Summary</u>	<u>Agency Req. FY 84</u>	<u>Governor's Rec. FY 84</u>	<u>Subcommittee Adjustments</u>
State Operations:			
All Funds	\$ 177,391	\$ 173,212	\$ (2,277)
State General Fund	—	—	—
F.T.E. Positions	3.0	3.0	—

House Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. A \$2,277 reduction to delete the 4 percent cost-of-living increase.
2. Note is made that the agency acquired a word processor in the current year to be financed through anticipated savings in the travel budget. The Subcommittee suggests a similar method of financing in FY 1984 since this cost is not included in the budget.


Representative Jim Holderman
 Subcommittee Chairman

Atch. VIII

SUBCOMMITTEE REPORT

Agency: State Bank Commission Bill No. 2135 Bill Sec. _____
 Analyst: Galligan Analysis Pg. No. 107 Budget Pg. No. 1-89

<u>Expenditure Summary</u>	<u>Agency Req. FY 83</u>	<u>Governor's Rec. FY 83</u>	<u>Subcommittee Adjustments</u>
State Operations			
All Funds	\$ 1,504,293	\$ 1,479,811	\$ (16,894)
State General Fund	—	—	—
F.T.E. Positions	53.3	53.3	—

Agency Request/Governor's Recommendation

The agency's estimate of expenditures during FY 1983 is equal to the expenditure limitation established a year ago.

The Governor's recommendation included a reduction in travel and subsistence by \$24,482 because there was no increase in reimbursement rates for FY 1983.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation with the following exceptions:

1. Deletion of \$13,905 budgeted for FY 1983 merit increases.
2. A technical adjustment to salaries and wages that results in deletion of \$1,725 budgeted for fringe benefits.
3. Adjustments to other operating expenditures that result in a net reduction of \$1,264.
4. Reduction of the FY 1983 expenditure limitation by \$41,376 (\$16,894 Subcommittee adjustment, plus \$24,482 Governor's adjustment) to implement the Governor's recommendation and the Subcommittee adjustments.


 Representative J. Santford Duncan,
 Subcommittee Chairman

Atch. TX

SUBCOMMITTEE REPORT

Agency: State Bank Commission Bill No. 2085 Bill Sec. 4
 Analyst: Galligan Analysis Pg. No. 107 Budget Pg. No. 1-89

<u>Expenditure Summary</u>	<u>Agency Req. FY84</u>	<u>Governor's Rec. FY84</u>	<u>Subcommittee Adjustments</u>
State Operations:			
All Funds	\$ 1,643,237	\$ 1,583,157	\$ (74,502)
State General Fund	—	—	—
F.T.E. Positions	53.3	53.3	—

Agency Request/ Governor's Recommendation

The agency's request would maintain current operations with no change in number of staff or scope of activities. The request includes cost-of-living and merit increases for staff, anticipated increases in travel and subsistence rates and recommended inflationary increases in most areas of operating expenditures.

The Governor's recommendation includes a 4 percent cost-of-living adjustment to salaries and is equal to the requested amount for operating expenditures.

House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendation with the following exceptions:

1. Deletion of \$48,041 budgeted for the 4 percent cost-of-living adjustment.
2. Addition of \$11,665 in salaries of the examination subprogram which will lower the turnover rate from the budgeted 6.2 percent to 5 percent as requested by the agency.
3. A technical adjustment to the fringe benefit calculation that results in deletion of \$1,158.
4. Reduction of the amount budgeted for travel and subsistence by \$39,350.
5. Adjustments to other budgeted expenditures that result in the addition of \$2,382.

Additionally, the Subcommittee learned that the agency has experienced some difficulty retaining experienced examiners. The Subcommittee therefore recommends that the agency work with the Division of Personnel Services to develop a plan for improving retention and report back to the full Committee on or before January 9, 1984.

Further, the Subcommittee recommends that the agency take the necessary steps to ensure that its fee fund balance does not exceed 25 percent of anticipated expenditures. The Subcommittee learned during discussion with the agency that a 25 percent balance is adequate.


 Representative J. Sanford Duncan,
 Subcommittee Chairman

Atch. 5

SUBCOMMITTEE REPORT

Agency: Behavioral Sciences Regulatory Board Bill No. 2085 Bill Sec. 20

Analyst: Hauke Analysis Pg. No. 137 Budget Pg. No. 1-205

<u>Expenditure Summary</u>	<u>Agency Req. FY 84</u>	<u>Governor's Rec. FY 84</u>	<u>Subcommittee Adjustments</u>
State Operations:			
All Funds	\$ 107,630	\$ 99,786	\$ (5,355)
State General Fund	—	—	—
F.T.E. Positions	3.0	3.0	—

House Subcommittee Recommendations

The House Subcommittee concurs with the Governor's recommendations with the following adjustments:

1. The Subcommittee recommends several adjustments to the salary and wage budget, which reduce that budget by \$3,855. Those adjustments are as follows:
 - a. Deletion of \$2,008 budgeted in the Governor's recommendations for a 4 percent cost-of-living increase.
 - b. Agency salary and wage computations duplicated merit increases. Adjustment of this technical error allows a budgetary reduction of \$931 (\$852 base salary and \$79 fringes).
 - c. Agency salary and wage computations included KPERS on board member compensation. Correction of this technical inaccuracy allows a budgetary reduction of \$498.
 - d. The Subcommittee notes that the FY 1984 budget includes 23 days of compensated board member activity, in addition to the days budgeted for board meetings. The Subcommittee recommends that this be reduced to 12 days, for a savings of \$418 (\$385 net salaries and \$33 in fringe benefits). Such extra days of board member activity typically include appearing before legislative committees or travel on board authorized business. The Subcommittee is of the opinion that the abovementioned days can be reduced. Further, it is likely that one or more members of the board will continue to be state employees (therefore being ineligible for compensation), a factor which adds flexibility to the agency's budget for board member compensation. Finally the Subcommittee notes that the agency could appeal restoration of extra days of board member activity as a supplemental item, given specific justification for the expenditure of those days.

2. The Subcommittee recommends that the board's budget for travel and subsistence be reduced by \$1,500. The Subcommittee notes that the Governor's recommendations would allow a 57 percent increase in the board's travel and subsistence budget. The Subcommittee is of the opinion that increased use of conference calls may reduce travel expenditures, adding flexibility to the Board's budget.

Atch. XI

Rochelle Chronister
Representative Rochelle Chronister
Subcommittee Chairperson

HOUSE BILL NO. _____

By Committee on

AN ACT providing for the award of Kansas teacher training grants to qualified prospective-teacher students.

Be it enacted by the Legislature of the State of Kansas:

Section 1. As used in this act:

(a) "Kansas teacher training grant" means an award of benefits under this act provided by this state for a qualified prospective-teacher student.

(b) "Teacher training institution" means a state educational institution, under the control and supervision of the state board of regents, which provides a teacher training program which is approved by the state board of education.

(c) "Qualified prospective-teacher student" means a person who: (1) Has entered into an agreement with the state board of education in accordance with the provisions of section 5; (2) is enrolled for not less than 12 credit hours each semester at a teacher training institution; (3) is admitted to a teacher training program for the first time during the academic year first commencing after the effective date of this act or during any academic year thereafter; and (4) after admission to a teacher training program, remains in good standing and makes satisfactory progress toward completion of the teacher training program and certification as a teacher by the state board of education.

(d) "Qualified student" means a qualified prospective-teacher student.

(e) "Semester" means one of two principal terms, when there are only two principal terms in the academic year, whether or not there are other shorter terms during the same academic year.

(f) "Educational expenses" means fees, other than tuition,

Atch. XII

textbooks, workbooks and materials which are supplemental to textbooks, specialized clothing and materials for use in science courses, laboratory expenses and living expenses.

Sec. 2. Within the limits of appropriations therefor:

(a) A Kansas teacher training grant shall be awarded to every qualified student enrolled in a teacher training program at a teacher training institution.

(b) (1) A Kansas teacher training grant shall provide each semester for: (A) Subject to provision 3, enrollment of the qualified student without charge of tuition at a teacher training institution; and (B) payment of the amount of \$100 to the qualified student for educational expenses.

(2) A teacher training grant shall be awarded each semester, at the beginning of the semester, for not to exceed six semesters, by the state board of education upon certification by the teacher training institution that the student is enrolled for the semester and is a qualified student.

(3) Enrollment without charge of tuition at a teacher training institution shall not be provided for any qualified student who is eligible to have tuition paid from moneys, funds or appropriations made available under any federal program.

(c) (1) In addition to the award of a Kansas teacher training grant for the semester, each qualified student who is enrolled in courses of study in the teacher training program leading to certification in Kansas as a teacher with endorsements in the areas of mathematics or any of the natural sciences, or any combination thereof, shall be eligible to receive for each semester, not to exceed six semesters, for which the qualified student is so enrolled, an incentive stipend in an amount not to exceed \$400 as reimbursement for educational expenses incurred by the qualified student for the semester.

(2) The stipend provided for by this subsection shall be paid to the qualified student by the state board of education upon certification by the teacher training institution that the qualified student has successfully completed the courses of study

specified in this subsection.

(d) Payments to a qualified student provided for under this section shall be made upon vouchers approved by the state board of education, and upon receiving the same the director of accounts and reports shall issue a warrant to the qualified student entitled thereto and shall cause such warrant to be delivered to the teacher training institution at which such qualified student is enrolled.

Sec. 3. (a) The state board of education shall administer the provisions of this act and shall:

(1) Publicize procedures for application for Kansas teacher training grants;

(2) provide application forms;

(3) enter into agreements, in accordance with the provisions of section 5, with persons who are enrolled at teacher training institutions;

(4) designate and notify each qualified student;

(5) approve and award Kansas teacher training grants;

(6) make an annual report to the governor and legislature, and evaluate the Kansas teaching training grant program for the period;

(7) request any teacher training institution to furnish any information relating to and necessary for administration of this act.

(b) The state board of regents shall provide for enrollment of qualified students without charge of tuition at teacher training institutions.

Sec. 4. Each person who is enrolled at a teacher training institution and who desires to become a qualified student each semester shall:

(a) be accepted for admission to or be enrolled in a teacher training program at a teacher training institution;

(b) complete and file with the state board of education an application for a Kansas teacher training grant; and

(c) enter into an agreement with the state board of

education in accordance with the provisions of section 5.

Sec. 5. An agreement entered into by the state board of education and a person who is enrolled in a teacher training program at a teacher training institution for the awarding of a Kansas teacher training grant shall require that the person:

(a) Be obligated, within three years after admission to a teacher training program, to complete the teacher training program, receive the degree awarded by the teacher training institution to graduates from the school of education and apply for and obtain certification as a teacher by the state board of education; and

(b) upon failure to satisfy the obligation, to repay amounts to the state board of education as provided in section 8.

Sec. 6. (a) Each semester, within the limits of 50% of the total amount appropriated for the provision of Kansas teacher training grants and except as otherwise provided in this section, each qualified student: (1) Shall be provided enrollment in a teacher training program at a teacher training institution without charge of tuition; and (2) shall receive at the beginning of the semester the amount of \$100 provided for educational expenses under subsection (b)(1) of section 2; and (3) who is enrolled in the courses specified in subsection (c)(1) of section 2 shall receive after completion of each semester an incentive stipend in the amount of \$400 provided for educational expenses under subsection (c)(1) of section 2.

(b) If 50% of the moneys appropriated for the provision of Kansas teacher training grants are not adequate to provide in each semester for payment of the full amount of tuition for qualified students and for payment to qualified students of the full amounts provided for educational expenses in provisions (2) and (3) of subsection (a), the state board of education shall prorate the moneys appropriated among all qualified students (1) by first prorating on the basis of payment of the full amount of tuition on behalf of qualified students; and (2) by next prorating on the basis of \$100 for educational expenses of each

- 1 -

qualified student; and (3) by prorating any moneys remaining of the 50% of the total amount appropriated, after payment of tuition costs for the semester on behalf of qualified students and after payment to qualified students of the amounts provided for educational expenses in provision (2) of subsection (a), among all qualified students who are eligible for the payment of incentive stipends after completion of the semester on the basis of \$400 for each such qualified student.

(c) The amount of moneys expended by the state board of education in each semester for the provision of Kansas teacher training grants shall not exceed 50% of the total amount appropriated therefor each year.

Sec. 7. (a) Every teacher training institution which provides each semester for enrollment of qualified students without charge of tuition shall be paid the total amount of the tuition not charged upon certification of such amount by the teacher training institution and upon certification that the qualified students are enrolled at the institution in its teacher training program.

(b) Every teacher training institution which would have provided each semester for enrollment without charge of tuition of qualified students who were eligible to have tuition paid under a federal program shall be paid an amount equal to 33 1/3% of the amount of tuition which would have been provided upon certification of such amount by the teacher training institution and upon certification that the qualified students are enrolled at the institution in its teacher training program.

(c) Payments to a teacher training institution under this section shall be made by the director of accounts and reports upon vouchers approved by the state board of education. Upon receipt of payments under subsection (a), the teacher training institution shall deposit 66 2/3% of the amount in the general fees fund thereof and 33 1/3% of the amount in a restricted fees fund to be used solely for the enrichment of the teacher training program. Upon receipt of payments under subsection (b), the

teacher training institution shall deposit the entire amount thereof in the restricted fees fund for enrichment of the teacher training program.

(d) If a student discontinues attendance before the end of any semester, after tuition has been paid on behalf of the student under a Kansas teacher training grant, the teacher training institution shall pay to the state the entire amount which such student would otherwise qualify to have refunded not to exceed the amount of the payment made under such teacher training grant at the beginning of the semester. All amounts paid to the state by a teacher training institution under this subsection shall be deposited in the state treasury and credited to the Kansas teacher training grant obligation failure fund, which is hereby created. All expenditures from the Kansas teacher training grant obligation failure fund shall be for Kansas teacher training grants.

Sec. 3. (a) Except as otherwise provided in section 9, upon failure of any person to satisfy the obligation incurred under agreements entered into pursuant to section 5, the person shall repay to the state board of education an amount equal to the total amount of tuition paid on behalf of the person and the total amount of payments received by the person as a result of all such agreements plus annual interest at a rate of 15% from the date of payments made by the state board of education pursuant to such agreements.

(b) (1) Except as otherwise provided in section 9, each person required to repay any amount under this section shall repay an amount totaling the entire amounts to be repaid under all agreements entered into by the person if the obligation is not satisfied, including all amounts of interest at the rate prescribed. Except as otherwise provided in this section, such repayment shall be in installment payments and each such installment shall be not less than the amount equal to 1/5 of the total amount which would be required to be paid if repaid in five equal annual installments.

(2) All installment payments under this section shall commence six months after the date, as determined by the state board of education, that the person agreeing to the obligation failed in the satisfaction of the obligation and all such installment payments shall be completed in not less than five years after such date. If an installment payment becomes 91 days overdue, the entire amount outstanding shall become immediately due and payable, including all amounts of interest at the rate prescribed.

(3) The total repayment obligation imposed under any agreement entered into under section 5 may be satisfied at any time prior to the date that the obligation is required to be satisfied by making a single lump-sum payment equal to the total of the entire amount to be repaid under the agreement upon failure to satisfy the obligation thereunder, plus interest thereon at the rate of 15% per year from the date of the agreement.

(4) All amounts repaid to the state under this section shall be deposited in the state treasury and credited to the Kansas teacher training grant obligation failure fund.

Sec. 9. (a) Satisfaction of an obligation agreed to by a person under the provisions of section 5 shall be deferred during any period of time the person is:

(1) Pursuing full-time study in a graduate program at an institution of postsecondary education which is accredited by a national or regional accrediting association;

(2) serving on active duty status in the armed forces of the United States or an officer in the commissioned corps of the United States public health service;

(3) serving as a full-time volunteer under the peace corps or in an action program under Title I of the domestic volunteer service act of 1973;

(4) engaging in religious missionary work conducted by an organization exempt from tax under subsection (c) of section 501 of the internal revenue code of 1954, as amended; or

(5) temporary totally disabled or unable to work because of the care required of a spouse who is temporarily totally disabled.

(b) Except for provision (5) of subsection (a), satisfaction of an obligation agreed to by a person under the provisions of section (5) shall not be deferred more than five years from the date the obligation was required to be satisfied. Satisfaction of the obligation shall be deferred under provision (5) of subsection (a) during the period of time the disability exists.

(c) An obligation agreed to under section 5 shall be satisfied: (1) If the person obligated fulfills the requirements of the agreement; (2) if the person obligated dies; (3) if, because of permanent physical disability, the person obligated is unable to fulfill the requirements of the agreement; or (4) if the person obligated fails to satisfy the requirements of the agreement after such person has made conscientious efforts to fulfill the requirements of the agreement.

Sec. 10. This act shall take effect and be in force from and after its publication in the statute book.