

Approved February 15, 1983  
Date

MINUTES OF THE HOUSE COMMITTEE ON AGRICULTURE AND LIVESTOCK

The meeting was called to order by Rep. Bill Fuller at  
Chairperson

9:00 a.m. ~~XXX~~ on February 2, 1983 in room 423-S of the Capitol.

All members were present except: Rep. John Solbach, excused

Committee staff present:

Bruce Hurd, Revisor of Statutes' Office  
Raney Gilliland, Legislative Research Department  
Kathleen Moss, Committee secretary

Conferees appearing before the committee:

The Minutes of the meetings of January 27 and 28, 1983 were approved as written.

Chairman Fuller called attention to the Committee schedule and said the Thursday meeting has been canceled because of the severe snow storm and also no meeting on Friday of this week if we complete our work today.

Chairman Fuller said the committee was being provided information that supply answers to questions brought up during previous discussions. See Attachments Nos. 1, 2 and 3. Larry Woodson, Director of the Meat and Poultry Inspection Division of the Kansas State Board of Agriculture explained the material provided.

After considerable discussion, Rep. Campbell moved that the Chairman draft a letter to be sent to various members of the Legislature, Ways and Means Committees and the Governor expressing the Committee's recommendation to continue state funding for the State Meat Inspection Program. The motion was seconded by Rep. Apt. and was approved with no dissenting votes.

Chairman Fuller expressed appreciation to the Committee for listening to the facts presented during the several days of hearings without making a political issue out of the Meat Inspection program. He felt the Governor is sincere in wanting to cut state expenditures.

The meeting was adjourned at 9:36 a.m.

The next meeting will be at 9:00 a.m. on Tuesday, February 8, 1983.

GUEST REGISTER

DATE Feb. 2, 1983

HOUSE OF REPRESENTATIVES  
COMMITTEE ON AGRICULTURE AND LIVESTOCK

| NAME            | ORGANIZATION            | ADDRESS  |
|-----------------|-------------------------|----------|
| Max Foster      | Kansas St. Board of Ag. | Topeka   |
| Gary R. Woodson | " " " "                 | "        |
| Bernie Hansen   | KMPA                    | Alma -   |
| Larry Schuyf    | KMPA                    | Atchison |
| Oris K Nagel    | Div. of Budget          | Topeka   |
| Alan Conway     | Dir. of the Budget      | "        |
| Mike Beam       | KLA                     | Topeka   |
| B. Crenshaw     | CKFO                    | "        |
| Dan JACKA       | KSBA                    | Topeka   |

Mr. Chairman . . . . . Members of the Committee

When we talk about meat inspection or consumer protection, I think it is important to remember that man has always attached a significant priority to the source and the handling of his food or his meat.

In EXODUS 22:31, we find the following passage:

"Ye shall not eat any flesh that is torn by beast in the field: Ye shall cast it to the dogs."

In DEUTERONOMY 14:21

"Ye shall not eat anything that dies of itself"

In Leviticus 7:19

"flesh that touches any unclean thing shall not be eaten"

I must conclude that one of the highest priorities then . . . and now is a source of safe, wholesome, healthy meat. . . .

Earlier in the hearings, you heard that the inspection program could be turned over to the Federal Government and that there would not be any plant closings nor would there be any extra expense on the part of the plant operators. You even heard that all of the state employees could go to work for the federal government.

I believe that the documents that I have for your evaluation will clearly indicate the ramifications of going federal.

page 1

one state failed to establish a program  
five states failed to meet the "equal to" requirements  
the balance gave for funding reasons

*Atch. 1*

page 2

Status on the "Day of Designation" July 1st for Kansas

On the first day of a federal program, one would not expect too much change. You still have 18 months to submit blueprints and an additional 18 months to make structural changes.

On day one, we find a decrease of 8.1% in the number of official plants. We also find a decrease of 4% in the number of custom plants. This is what happened on day one in the other 24 states that went federal. Day one. . . .

Now, if I can direct your attention to the third page . . . .

Impact of Designations on total number of Meat & Poultry Plants

From Designation to 1980. Now let us remember we are talking of the track record now . . . . a period of 10 years . . . . not one state . . . . not after one year, three years, . . . but all figures on all states as of January 27, 1983.

We find a decrease of 1,157 plants (official). That is 1,157 plants that are no longer producing products under inspection.

In the exempt category, we find an increase of 1,260 plants. That is an increase of plants that were unable to justify upgrading their structures and were forced into exempt status.

Let us remember that an exemption sounds good until you figure that you have to give up from 20-40% of your income. Would you voluntarily give up 20-40% of your income??? Selling uninspected meat to make up the difference.

Now let me direct your attention to the last page.

This page shows us how many positions there were in the states before and after federal takeover and how many state employees were hired by federal. I do wish to point out that this number represents the number hired. . . . .

not the number a few weeks or a few years later after they have had to join the union, been transferred, or did not enjoy working for the federal government.

We find that 62% were hired by the federal government on the day of designation.

Let us think about the decision to work for the federal government.

State Retirement . . less than 10 years of service, you have 5 years to remove it. It does not transfer nor does it count towards federal retirement.

Sick Leave . . lost . . . . so what, you say . . .

The projected sick leave for our 81 positions on July 1 would amount to 47,467 1/4 hours for a dollar equivalent of 459,967.65 dollars. Even if only 62% of our staff went to work for federal, they would sacrifice \$285,000 worth of sick leave earned in state service.

Annual Leave . To reimburse all employees on July 1 will cost us \$152,394.63 dollars. If 38% are able to find other work with the state, we will still pay \$94,000 in unused annual leave benefits.

In review of these statements we find that

1. The majority of state programs were designated due to economic considerations.
2. That there was a significant number of plants that closed.
3. There was a significant number of plants that were forced to switch to an exempt category.
4. That you do have to make significant sacrifices under an exempt status, i.e. no more speciality items, no HRI, etc.
5. That there is a hardship placed on the 81 employees involved that would collectively cost then \$285,000 in sick leave.

Thus, to abolish this program:

it would cost the industry!

it will cause plants to go under an exemption  
giving up 20-40% of their business

it will cause a hardship on state employees

it will affect the marketing of livestock in rural  
communities

it will affect the price the consumer has to pay for  
his food

it will produce more uninspected meat that could  
potentially endanger public health . . . that is  
your families and your children as well as mine

As there are those that try to put a price on inspection,  
I ask if they also are able to put a price on health or  
on life itself. . .

DATES USDA ASSUMED INTRASTATE INSPECTION

| State         | Meat     | Reasons for Designation | Poultry  | Reasons for Designation |
|---------------|----------|-------------------------|----------|-------------------------|
| Arkansas      | 6/01/81  | C                       | 1/02/71  | D                       |
| California    | 4/01/76  | C                       | 4/01/76  | C                       |
| Colorado      | 7/01/75  | C                       | 1/02/71  | D                       |
| Connecticut   | 10/01/75 | C                       | 10/01/75 | C                       |
| Georgia       |          |                         | 1/02/71  | D                       |
| Idaho         | 7/01/81  | C                       | 1/02/81  | D                       |
| Kentucky      | 1/14/72  | B                       | 7/28/71  | B                       |
| Maine         | 5/12/80  | C                       | 1/02/71  | D                       |
| Massachusetts | 1/12/76  | C                       | 1/12/76  | C                       |
| Michigan      | 10/03/81 | C                       | 1/02/71  | D                       |
| Minnesota     | 5/16/71  | B                       | 1/02/71  | D                       |
| Missouri      | 8/18/72  | C                       | 8/18/72  | C                       |
| Montana       | 4/27/71  | B                       | 1/02/71  | D                       |
| Nebraska      | 10/01/71 | B                       | 7/28/71  | B                       |
| Nevada        | 7/01/73  | C                       | 7/01/73  | C                       |
| New Hampshire | 8/07/78  | C                       | 7/01/75  | C                       |
| New Jersey    | 7/01/75  | C                       | 7/01/75  | C                       |
| New York      | 7/16/75  | C                       | 4/11/77  | C                       |
| North Dakota  | 6/22/70  | A                       | 1/02/71  | D                       |
| Oregon        | 7/01/72  | C                       | 1/02/71  | D                       |
| Pennsylvania  | 7/17/72  | B                       | 10/31/71 | B                       |
| Rhode Island  | 10/01/81 | C                       | 10/01/81 | C                       |
| South Dakota  |          |                         | 1/02/71  | D                       |
| Tennessee     | 10/01/75 | C                       | 10/01/75 | C                       |
| Utah          |          |                         | 1/02/71  | D                       |
| Washington    | 6/01/73  | C                       | 6/01/73  | C                       |
| West Virginia |          |                         | 1/02/71  | D                       |

- A - Failed to Develop Program
- B - Failed to Meet "Equal To" Requirements
- C - Voluntarily Discontinued Program Due To Funding Problems
- D - In 1971, voluntarily requested designation of intrastate poultry plants: either because the State had limited intrastate poultry or was concentrating efforts in developing an intrastate meat inspection program.



IX.B.1.

October 1, 1982

DESIGNATION: Intrastate Plant Status Before and After Designation

| Designated States   | On Day of Designation           |        |       |                                   |        |       |  |
|---------------------|---------------------------------|--------|-------|-----------------------------------|--------|-------|--|
|                     | Plants Under State Jurisdiction |        |       | Plants Under Federal Jurisdiction |        |       | Percent of State Plants Under Federal Jurisdiction |
|                     | Official                        | Exempt | Total | Official                          | Exempt | Total |  |
| Arkansas* (M)       | 101                             | 70     | 171   | 92                                | 80     | 172   | 101%   |
| California (M&P)    | 375                             | 469    | 844   | 358                               | 458    | 816   | 97%  |
| Colorado* (M)       | 79                              | 47     | 126   | 81                                | 52     | 133   | 105%   |
| Connecticut (M&P)   | 84                              | 12     | 96    | 80                                | 11     | 91    | 95%  |
| Idaho* (M)          | 77                              | 86     | 163   | 74                                | 75     | 149   | 92%  |
| Kentucky* (M)       | 116                             | 68     | 184   | 79                                | 61     | 140   | 76%  |
| Maine* (M)          | 32                              | 69     | 101   | 31                                | 68     | 99    | 98%  |
| Massachusetts (M&P) | 107                             | 35     | 142   | 88                                | 27     | 115   | 81%  |
| Michigan* (M)       | 354                             | 54     | 408   | 316                               | 92     | 408   | 100%   |
| Minnesota* (M)      | 162                             | 268    | 430   | 92                                | 240    | 332   | 77%  |
| Missouri (M&P)      | 270                             | 197    | 467   | 249                               | 178    | 427   | 91%  |
| Montana* (M)        | 53                              | 48     | 101   | 52                                | 40     | 92    | 91%  |
| Nebraska* (M)       | 94                              | 134    | 228   | 82                                | 130    | 212   | 93%  |
| Nevada (M&P)        | 14                              | 12     | 26    | 11                                | 12     | 23    | 88%  |
| New Hampshire (M&P) | 19                              | 25     | 44    | 16                                | 27     | 43    | 98%  |
| New Jersey (M&P)    | 182                             | 12     | 194   | 171                               | 13     | 184   | 94%  |
| New York (M&P)      | 478                             | 66     | 544   | 451                               | 66     | 517   | 95%  |
| North Dakota* (M)   | -                               | -      | 206   | 51                                | 128    | 179   | 87%  |
| Oregon (M&P)        | 100                             | 70     | 170   | 100                               | 70     | 170   | 100%   |
| Pennsylvania* (M&P) | 517                             | 169    | 686   | 520                               | 118    | 638   | 93%  |
| Rhode Island (M&P)  | 30                              | 4      | 34    | 28                                | 6      | 34    | 100%   |
| Tennessee (M&P)     | 109                             | 82     | 191   | 103                               | 88     | 191   | 100%   |
| Washington (M&P)    | 71                              | 109    | 180   | 71                                | 109    | 180   | 100%   |

All States identified with an \* did not establish a State poultry inspection program.

North Dakota, Minnesota, Kentucky, Nebraska and Pennsylvania did not develop a State meat inspection program "equal to" the Federal law.

All other States have requested Federal Government to assume intrastate plant jurisdiction because of financial constraints at the State level.



Updated January 27, 1983 IX.B.2.

IMPACT OF DESIGNATIONS UPON TOTAL NUMBER OF MEAT AND POULTRY PLANTS  
(OFFICIAL AND EXEMPT) - DECEMBER 1980

| Designated States | Year Designated |         | Change in Plant Numbers From Year of Designation to 1980 |           |           |           |
|-------------------|-----------------|---------|--|-----------|-----------|-----------|
|                   |                 |         | Official   |           | Exempt    |           |
|                   | Meat            | Poultry | Increases  | Decreases | Increases | Decreases |
| AL                |                 |         |  |           |           |           |
| AK                |                 |         |  |           |           |           |
| AZ                |                 |         |  |           |           |           |
| AR                | 1981            | 1971**  |  | 9         | 10        |           |
| CA                | 1975            | 1975    | 78   |           | 143       |           |
| CO                | 1975            | 1971**  |  | 95        | 29        |           |
| CT                | 1975            | 1975    |  | 16        | 7         |           |
| DE                |                 |         |  |           |           |           |
| FL                |                 |         |  |           |           |           |
| GA                |                 | 1971**  |  | 21        |           | 3         |
| HI                |                 |         |  |           |           |           |
| ID                | 1981            | 1971**  | 27   |           | 40        |           |
| IL                |                 |         |  |           |           |           |
| IN                |                 |         |  |           |           |           |
| IA                |                 |         |  |           |           |           |
| KS                |                 |         |  |           |           |           |
| KY                | 1972            | 1971    |  | 58        | 45        |           |
| LA                |                 |         |  |           |           |           |
| ME                | 1980            | 1971**  | 5  |           | 11        |           |
| MD                |                 |         |  |           |           |           |
| MA                | 1976            | 1976    |  | 74        | 6         |           |
| MI                | 1981            | 1971**  |  | 126       | 82        |           |
| MN                | 1971            | 1971**  |  | 171       | 20        |           |
| MS                |                 |         |  |           |           |           |
| MO                | 1972            | 1972    |  | 104       | 78        |           |
| MT                | 1971            | 1971**  |  | 48        | 74        |           |
| NE                | 1971            | 1971    |  | 23        | 45        |           |
| NV                | 1973            | 1973    | 13   |           |           | 2         |
| NH                | 1978            | 1978    |  | 6         | 8         |           |
| NJ                | 1975            | 1975    |  | 69        | 21        |           |
| NM                |                 |         |  |           |           |           |
| NY                | 1975            | 1977    |  | 163       |           | 16        |
| NC                |                 |         |  |           |           |           |
| ND                | 1970            | 1971**  |  | 11        | 5         |           |
| OH                |                 |         |  |           |           |           |
| OK                |                 |         |  |           |           |           |
| OR                | 1972            | 1971**  |  | 39        | 80        |           |
| PA                | 1972            | 1971    |  | 78        | 266       |           |
| RI                | 1981            | 1981    |  | 2         | 2         |           |
| SC                |                 |         |  |           |           |           |
| SD                |                 | 1971**  |  | 11        |           |           |
| TN                | 1975            | 1975    |  | 10        | 19        |           |
| TX                |                 |         |  |           |           |           |
| UT                |                 | 1971**  |  | 8         | 60        |           |
| VT                |                 |         |  |           |           |           |
| VA                |                 |         |  |           |           |           |
| WA                | 1973            | 1973    | 31   |           | 159       |           |
| WV                |                 | 1971**  |  | 15        | 50        |           |
| WI                |                 |         |  |           |           |           |
| WY                |                 |         |  |           |           |           |
| CHANGES           |                 |         | 154  | 1,157     | 1,260     | 21        |

\*Federal and State inspected plants were combined for a pre-designation total. If meat and poultry programs were designated in different years, data from first designation date is used.

\*\*States that did not establish a State poultry inspection program.

Source of Data: Report to Congress and regional MPI offices for 1980 Exempt Plant Counts.

IX.C.

October 1, 1982

MPI-FO  
Assumption of State Programs  
(On Days of Designations)

Position and Personnel Comparisons  
(Full-time or Full-time Equivalent)

| State and Assumption Date | State                          | Federal                     | State Employees Hired         |
|---------------------------|--------------------------------|-----------------------------|-------------------------------|
|                           | Positions Prior to Designation | Positions After Designation |                               |
| North Dakota (6-22-70)    | 2                              | 29                          | 0                             |
| Montana (2-27-71)         | 23                             | 37                          | 10                            |
| Minnesota (5-16-71)       | 30                             | 71                          | 5                             |
| Nebraska (10-1-71)        | 55                             | 68                          | 35                            |
| Kentucky (1-14-72)        | 90                             | 64                          | 54                            |
| Oregon (7-1-72)           | 65                             | 67                          | 47                            |
| Pennsylvania (7-17-72)    | 210                            | 288                         | 135                           |
| Missouri (8-18-72)        | 130                            | 115                         | 109<br>(Includes 6 Part-time) |
| Washington (6-1-73)       | 49                             | 50                          | 30                            |
| Nevada (7-1-73)           | 8                              | 9                           | 3                             |
| Colorado (7-1-75)         | 41                             | 41                          | 23                            |
| New Jersey (7-1-75)       | 57                             | 39                          | 33                            |
| New York (7-16-75)        | 265                            | 177                         | 135                           |
| Connecticut (10-1-75)     | 38                             | 31                          | 23                            |
| Tennessee (10-1-75)       | 79                             | 60                          | 51                            |
| Massachusetts (1-12-76)   | 40                             | 28                          | 18                            |
| California (4-1-76)       | 315*                           | 275                         | 214                           |
| New Hampshire (8-7-78)    | 9                              | 4                           | 4                             |
| Maine (5-12-80)           | 11                             | 12                          | 6                             |
| Arkansas (6-1-81)         | 62                             | 71                          | 55                            |
| Idaho (7-1-81)            | 38                             | 28                          | 24                            |
| Rhode Island (10-01-81)   | 5                              | 3                           | 0                             |
| Michigan (10-03-81)       | 130                            | 155                         | 78                            |

\*An additional 134 federally inspected plants were staffed by 108 full-time equivalent State employees under the T/A agreement. Also approximately 30 personnel were retained by State to conduct additional State inspection such as rabbits, squab, rendering plants and additional custom exempt meat and poultry activities.



# KANSAS STATE BOARD OF AGRICULTURE

109 SW 9th Street  
Topeka, Kansas 66612

MEAT AND POULTRY  
INSPECTION DIVISION

LARRY D. WOODSON, Director  
Phone (913) 296-3511

HARLAND E. PRIDDLE  
Secretary

January 20, 1983

## # OF PLANTS UNDER INSPECTION

|                 | Dec. 31<br>1982 | Dec. 31<br>1981 | Dec. 31<br>1980 | Dec. 31<br>1979 | Dec. 31<br>1978 | Dec. 31<br>1977 | Dec. 31<br>1976 |
|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Fully Inspected | 198             | 193             | 189             | 192             | 191             | 192             | 190             |
| Custom Only     | 22              | 26              | 28              | 30              | 29              | 28              | 33              |
| Custom Curtis   | 23              | 23              | 23              | 23              | 26              | 27              | 31              |

## FULL TIME POSITIONS STAFFED

|                    | Dec. 31<br>1982 | Dec. 31<br>1981 | Dec. 31<br>1980 | Dec. 31<br>1979 | Dec. 31<br>1978 | Dec. 31<br>1977 | Dec. 31<br>1976 |
|--------------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Administrative     | 2               | 2               | 2               | 2               | 2               | 2               | 2               |
| Clerical           | 4               | 4               | 4               | 4               | 4               | 5               | 6               |
| Veterinarians      | 3               | 4               | 4               | 4               | 4               | 4               | 5               |
| Agric. Insp. II    | 6               | 7               | 8               | 8               | 8               | 8               | 10              |
| Compliance Officer | 1               | 1               | 0               | 0               | 0               | 0               | 0               |
| Chemist            | 0               | 0               | 0               | 0               | 0               | 1               | 1               |
| Training Officer   | 1               | 1               | 1               | 1               | 1               | 1               | 1               |
| Agric. Insp. I     | 57              | 60              | 59              | 59              | 62              | 60              | 71              |
| Laboratory         | 2               | 2               | 2               | 2               | 2               | 2               | 2               |
| <b>TOTAL</b>       | <b>76</b>       | <b>81</b>       | <b>80</b>       | <b>80</b>       | <b>83</b>       | <b>83</b>       | <b>*98</b>      |

\*06-30-77 Abolished  
T/A Poultry  
11 positions

*Atch. 3*

STATE INSTITUTIONAL COMPLIANCE ACTIVITIES

| Quarter Reporting    | # of Samples Taken                            | # of Contract Violations                      |
|----------------------|---|---|
| Oct.-Nov.-Dec. 1982  | 168   | 85  |
| July-Aug.-Sept. 1982 | 188   | 37  |
| Apr.-May-June 1982   | 157   | 54  |
| Jan.-Feb.-Mar. 1982  | 156   | 63  |
|                      | <hr style="width: 50%; margin: 0 auto;"/> 669 | <hr style="width: 50%; margin: 0 auto;"/> 239 |

36% of the samples taken at state institutions in 1982 did not meet institution specifications.

| Quarter Reporting    | # of Samples Taken                            | # of Contract Violations                      |
|----------------------|---|---|
| Oct.-Nov.-Dec. 1981  | 176   | 91  |
| July-Aug.-Sept. 1981 | 158   | 51  |
| Apr.-May-June 1981   | 197   | 90  |
| Jan.-Feb.-Mar. 1981  | 108   | 38  |
|                      | <hr style="width: 50%; margin: 0 auto;"/> 639 | <hr style="width: 50%; margin: 0 auto;"/> 270 |

42% of the samples taken at state institutions in 1981 did not meet institution specifications.

NUMBER OF HEAD KILLED

| CALENDAR YEAR    | 1982    | 1981    | 1980    | 1979    | 1978    | 1977    | 1976    |
|------------------|---------|---------|---------|---------|---------|---------|---------|
| Cattle           | 78,984  | 79,656  | 81,294  | 83,086  | 88,017  | 87,697  | 102,608 |
| Hogs             | 37,402  | 49,101  | 62,838  | 54,948  | 36,813  | 36,112  | 34,524  |
| Sheep &<br>Goats | 5,429   | 5,047   | 4,222   | 3,362   | 3,276   | 3,399   | 3,682   |
| TOTALS           | 121,815 | 133,804 | 148,354 | 141,396 | 128,160 | 127,208 | 140,814 |