

M I N U T E S

SPECIAL COMMITTEE ON CORRECTIONS

November 22, 1977

Room 514-S, State House

Members Present

Representative Patrick J. Hurley, Chairman  
Senator Paul Hess, Vice-Chairman  
Senator Jim Parrish  
Senator Wint Winter  
Representative Arthur Douville  
Representative Phil Martin  
Representative Jack Rodrock

Advisory Committee Present

Sister Dolores Brinkel  
Loren Daggett  
Bill Larson

Staff Present

J. Russell Mills, Jr., Kansas Legislative Research Department  
Marlin Rein, Kansas Legislative Research Department  
Louis Chabira, Kansas Legislative Research Department  
James A. Wilson, Revisor of Statute's Office  
David Barclay, Administrative Aide to the Senate Majority Leader

Morning Session

Chairman Patrick J. Hurley called the meeting to order and introduced Mr. David Barclay, Administrative Aide to the Senate Majority Leader. Mr. Barclay distributed a memorandum entitled "Renovation and Construction Options for the Correctional System" (Attachment I). Mr. Barclay discussed the various renovation and construction options and projected costs thereof as detailed in the memorandum. The Committee considered and discussed the options at some length and reached a consensus that any renovation projects should follow the Option III approach, with some modification, and should be accomplished through the use of inmate labor to the extent possible. It was generally agreed that there was no need to renovate any cellhouses to provide for maximum security confinement. It was noted that "unitization" of the large cellhouses, as recommended in Option III, would result in more manageable population levels in each unit, but would require additional security staff. However, there should be no need for an increase in unit team staffing.

Mr. Barclay presented the following cost estimates regarding the various projects:

1. KSIR Outside Dormitory - \$2,231,000
2. KSP/KSIR Cellhouse Renovation - \$3.2 to \$6.9 million
3. KCIW Living Units - \$1,141,000
4. KRDC Maximum Security Unit - \$5,328,000
5. Three Honor Camps - \$3,065,000
6. Work Release Programs - \$538,000

The Committee discussed the cost estimates and the various projects at length.

Mr. Barclay also distributed cost estimates for remodeling outside dormitories I and II at KSP (\$249,000) (Attachment II) and a set of maps illustrating the proposed renovation projects (Attachment III).

Afternoon Session

Mr. Barclay distributed revised cost estimates for the KSP and KSIR cell-house renovations which indicated a total cost figure of \$4,541,860 (Attachment IV). Senator Winter distributed a clipping from the Topeka Capital-Journal, November 6, 1977, "New Code Limits Prison Sentences" (Attachment V).

Chairman Hurley stated that the Committee could recommend that a new institution be constructed, that an existing institution be converted, or that a renovation program be undertaken. Senator Winter stated that the populations at KSP and KSIR are too large and that another facility is needed to reduce populations and to permit segregation of maximum security inmates. Senator Winter also stated that Kansas has a patchwork of institutions and that the Committee recommendations should not perpetuate an intolerable situation. Chairman Hurley stated that maximum security inmates must be segregated whether or not a new facility is constructed. Mr. Larson stated that the recommendation should cover community corrections and renovation programs, but that no new construction should be done. Senator Winter stated that a positive recommendation should be made concerning community corrections, work release programs, honor camps, and a new facility in order that Kansas have a comprehensive correctional system.

Senator Winter moved that the Committee recommend a new institution, two new honor camps, cellhouse renovation, and a community corrections program. Senator Parrish stated that the matter was too complex to be resolved in one motion and suggested that the items be treated on an individual basis. Senator Winter withdrew the motion.

Senator Parrish moved that three new honor camps be established forthwith: the first to be opened within one year and the other two as rapidly as possible. Senator Hess seconded the motion. Motion approved.

Senator Hess moved that the camps be located at (1) Tuttle Creek, (2) Clinton, and (3) El Dorado. Senator Winter seconded the motion. Representative Martin stated that the Secretary of Corrections should have the authority to locate the camps since he would have greater knowledge of available resources and community sentiment. Senator Winter stated that these sites had been recommended by the Director of the Toronto Honor Camp. The motion was approved with Representative Martin voting no.

Senator Parrish moved that the bill specify that each camp will have a minimum capacity of 55 inmates; that they should be constructed with inmate labor as much as possible; and that the cost estimate of \$3,065,000 be noted. Senator Winter seconded the motion and stated that the dollar amount should be separated from the motion. Senator Parrish withdrew the motion.

Senator Parrish moved that the bill require that each camp have a minimum capacity of 55 inmates. Senator Winter seconded the motion. Motion approved.

Senator Parrish moved that the bill require the use of inmate labor as much as possible on the new camps. Senator Winter seconded the motion. Motion approved.

Senator Parrish moved that the Committee report reflect the cost estimate of \$3.065 million. Senator Hess seconded the motion. Motion approved with Senator Winter voting no.

Senator Hess moved that the report endorse expansion of the work release program as noted in the FY 1979 budget request of the Department of Corrections and that a specific reference be made to the requested \$538,000 which would finance both the contracted programs and the new Wichita program. Senator Parrish seconded the motion. Motion approved.

Representative Douville moved that staff prepare a final bill to establish community corrections programs in Kansas. Senator Parrish seconded the motion. Senator Hess offered a substitute motion that the draft be amended to establish minimum population levels for eligibility at 30,000 for a single county and 20,000 for a multi-county unit. Senator Hess withdrew the motion. Representative Douville's motion was approved.

Senator Hess moved that staff be directed to: 1) contact the Secretary of Corrections (Social and Rehabilitation Services) regarding the feasibility of using part of KCVTC for female inmates and also contact the Secretary of Social and Rehabilitation Services concerning use of a state mental facility for female inmates; and 2) contact the City of Wichita regarding the use of the Wichita Prison Farm, which is now empty. Senator Parrish seconded the motion. Motion approved.

Senator Hess moved that a bill be drafted to require the renovation of KSP and KSIR cellhouses as noted in Mr. Barclay's memorandum (Option III as amended). Representative Rodrock seconded the motion. Senator Winter stated that the long-term uses of KSP and KSIR should be determined before this amount of money is spent on renovation. Chairman Hurley stated that these are basic, elemental, renovation projects which should be completed regardless of the intended uses of the institutions. Senator Hess stated that the institutions must be renovated, regardless of whether a new facility is constructed, since they will probably be in use for another 100 years. Representative Douville stated that the renovations deal with health and safety factors and are most appropriate. Motion approved.

Senator Hess moved that legislation be drafted to authorize the construction of a new outside dormitory at KSIR. Representative Rodrock seconded the motion. Representative Douville stated that honor camps and work release programs can be implemented much more rapidly and that a decision on the new dormitory should be delayed. Mr. Larson stated that the other recommendations already made could serve to reduce populations and eliminate the need for the new dormitory. Senator Parrish stated that KSIR needs the flexibility which would be provided by the new dormitory. Motion approved with Representative Martin voting no.

Senator Parrish moved that a bill be drafted to fund the capital improvements projects requested by KRDC for FY 1979 (\$9,100). Representative Douville seconded the motion. Motion approved.

Senator Parrish moved that a bill be drafted to authorize construction of a new 200-bed maximum security facility. Senator Winter seconded the motion and stated that the need exists for a new facility. Senator Parrish stated that the new facility would provide more space and provide humane and decent living conditions. Representative Martin questioned whether such a recommendation would be consistent with the present Kansas economic conditions. Senator Winter stated that a new facility is essential for segregation purposes and to provide humane incarceration. He stated that the greatest crime of punishment is to force the general prison population to be in contact with a criminal element which does not desire rehabilitation. Senator Winter stated that the Committee charge goes beyond FY 1979; that the Special Committee is charged to recommend what the Kansas correctional system will be for the next 50 years; and that the Committee must look beyond immediacy to the future. Representative Douville stated that the construction would provide a humane facility and could permit the closing of KSP. Representative Rodrock stated that the renovation projects will upgrade KSP and KSIR and that the Kansas economy may not be able to withstand such an expenditure. Senator Hess stated that no one, including the Governor, Secretary and Acting Secretary of Corrections, and conferees, had ever advocated the construction of a maximum security facility. He expressed the concern that this new prison may lead to a belief that we have solved all corrections problems and make it very difficult to sell the Community Corrections Act. Senator Parrish stated that there are now no maximum security units in Kansas. Representative Douville stated that a maximum security facility is needed for those inmates who may harm others or attempt to escape. Senator Hess stated that he would prefer to establish community corrections programs before deciding whether a new facility is needed. He expressed the concern that the Legislature would not fund both a new prison and community corrections programs.

Senator Winter stated that Kansas must have more than two institutions in order to protect the innocent persons who are now victimized within the institutions and that we now have an untenable situation in the state. Chairman Hurley stated that the Committee had heard no discussion of building a maximum security facility until today; that the Committee has no knowledge of estimated costs of the new facility; that the Committee's recommended projects will provide a capacity of 2,700, which is an increase of 503 beds; and that the Community Corrections Act will reduce the number of offenders sent to state institutions. Chairman Hurley stated that there is no true maximum security facility in the United States and that the key to successful prison operation lies in programs, not in physical segregation. Senator Winter stated that capacity is not the issue: there are too many inmates in both KSP and KSIR and the department has no facility for the segregation of maximum security inmates. The motion was defeated by a vote of 3 to 4, with Senators Winter and Parrish and Representative Douville voting in favor of the motion.

Representative Rodrock moved that the Committee recommend that the proposed new medium security facility not be constructed. Senator Hess seconded the motion. The motion was approved by a vote of 5 to 1, with Senator Winter voting no and Representative Douville abstaining.

Senator Parrish moved that a resolution be drafted to provide for a special committee to make a legislative study of public and private facilities and programs for the care, treatment, and detention of juveniles under the Juvenile Code, since the Committee was unable to examine both adult and juvenile corrections. Representative Martin seconded the motion. Motion approved.

Representative Martin moved that the Committee recommend that the Legislative Coordinating Council appoint a Committee to oversee the implementation of both the Community Corrections Act and the other recommendations made by the Committee. Senator Hess seconded the motion. Motion approved.

The meeting was adjourned.

Prepared by J. Russell Mills, Jr.

Approved by Committee on:

1-9-78  
(date)

JRM/dmb

Attachment

TO: Special Committee on Corrections  
FROM: Staff (DAVE BARCLAY)  
RE: Renovation and Construction Options  
for the Correctional System  
DATE: 11/16/77

The options and suggested solutions in the following pages are intended as a starting point for deliberation based on staff's interpretation of Committee members' approximate positions at this stage of the Committee's work.

Staff has relied on the studies prepared by Schaefer and Associates, Touche Ross and Company and the Department of Corrections' FY79 budget request. Consequently, cost estimates are not available for some of the suggested solutions. In these cases, an appropriation of preliminary planning and final design funds is recommended.

Atch. I

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OVERALL BUDGET ESTIMATES - RENOVATION/CAPITAL IMPROVEMENTS

KSIR

- 100 Bed Minimum Security Outside Dorm \$2,231,000
- Cellhouse Renovation (See Below)

*all include plan money*

KSP

- Renovate Administration Building Cost Unknown
- Cellhouse Renovation (See Below)

KSIR/KSP

- Cellhouse Renovation \$3,223,220-\$6,953,070  
+ \$249,000

KCIW

- Administration Building Renovation Provision of Space for New Admissions Cost Unknown
- Renovate Living Units \$1,141,000
- Construct an Addition to Phillips Hall Cost Unknown

KRDC

- 128 Bed Maximum Security Unit \$5,328,000

HONOR CAMPS

- Construct three 50-55 Bed Honor Camps \$3,065,000

Add 10% per year between 1976 and the project's bid date to account for inflation.

*+20%*

Kansas State Industrial Reformatory

Recommendation:

A. Renovate Cellhouses A-D

(1) Cost

- See Budget Estimates - KSIR/KSP Cellhouse Renovation

B. Construct a 100 Bed Minimum Security Unit

(1) Cost (1976 Dollars): \$2,231,000

Add 10% per year between 1976 and the project's bid date to account for inflation.

(2) Gross square feet: 34,273

(3) Building components:

Administration

Visting

Resident Housing

Multi-Purpose Services

Recreation

Canteen

Medical

Dining & Food Service

Central Stores & Commissary

Laundry

Energy Plant

Kansas State Penitentiary

Recommendation:

A. Renovate Cellhouse A-D

(1) Cost

- See Budget Estimates - KSIR/KSP Cellhouse Renovation

B. Renovate Administration Building

(1) Cost unknown

- Recommend appropriation of preliminary and final planning funds to estimate project cost and complete design.



BUDGET ESTIMATES - KSIR/KSP CELLHOUSE RENOVATION

*temp control room  
adequate security  
as de*

	<u>Option I</u>	<u>Option II</u>	<u>Option III</u>
<u>KSIR</u> Construction Cost	\$2,443,790	\$2,252,940	\$1,290,850
<u>KSP</u> Construction Cost	\$3,384,840	\$2,836,670	\$1,531,930
Subtotal	\$5,828,630	\$5,089,608	\$2,822,780
<u>Other Costs:</u>			
Contingency	\$ 437,150	\$ 381,720	\$ 211,720
Architectural Fee	\$ 500,290	\$ 310,570	\$ 188,720
GRAND TOTAL (1976 Dollars)	\$6,953,070	\$5,968,897	\$3,223,220

Add 10% per year between 1976 and the project's bid date to account for inflation.

MAXIMUM SECURITY RENOVATION

All cells have been renovated for medium security. To make a particular cellhouse maximum security, add the dollar figure below that corresponds to the proper option for that cellhouse:

<u>KSP</u>	<u>Option I</u>	<u>Option II</u>	<u>Option III</u>
Cellhouse A	\$11,780	\$206,750	\$495,750
B	11,780	99,820	479,620
C	11,780	115,820	348,420
D	11,780	206,750	495,320
<u>KSIR</u>			
Cellhouse A	\$11,780	\$ 42,610	\$269,410
B	11,780	42,610	269,410
C	11,780	42,610	269,410
D	11,780	28,780	317,350

(Option I adds money for a controlroom. Option II adds money for a controlroom, modification of cellfronts and showers on each tier. Option III adds money for a controlroom, modification of cellfronts, showers on each tier, stairs, a new entry, and unitization partitions.)

KANSAS STATE INDUSTRIAL REFORMATORY CELLHOUSE RENOVATION

OPTION I  
COST: \$1,240,000

2.4m

HOUSE "A" - REMODEL FOR MEDIUM CUSTODY - 88 BEDS

cut openings between cells to combine two cells into one 14" stone masonry walls \$11,260

cut cross corridors at new entry & guard position 3,590

add central guard positions 4,040

stairs 23,100

add slab at third tier to divide four tiers into two floors of two tiers each 56,400

add new entry 4,900

add detention metal partitions for lockdowns 198,800

renovate and modify cellfronts 20,330

Mechanical and Electrical Plumbing

remove extra fixtures and patch

repair and/or replace remaining (toilets, sinks) provide hot water to each cell 33,760

add showers on all tiers 58,120

Heating, Ventilation

remove old steam radiators and install new forced air heating & vent using chase as duct 75,500

Electrical

wiring and equipment renovation

cell lighting modification

add fire alarm and detection system 56,800

**\$317,330**

HOUSE "B" - REMODEL FOR MEDIUM CUSTODY - 88 BEDS

cut openings between cells to combine two cells into one 14" stone masonry walls \$11,260

cut cross corridors at new entry & guard position 3,590

add central guard positions 4,040

stairs 23,100

add slab at third tier to divide four tiers into two floors of two tiers each 56,400

add new ext. entry (detention equipment) 4,900

add detention metal partitions for lockdowns 198,800

renovate and modify cellfronts 20,330

Mechanical and Electrical Plumbing

remove extra fixtures and patch

repair and/or replace remaining (toilets, sinks) provide hot water to each cell 33,760

add showers on all tiers 58,120

Heating, Ventilation

remove old steam radiators and install new forced air heating & vent using chase as duct 75,500

Electrical

wiring and equipment renovation

cell lighting modification

add fire alarm and detection system 56,800

**\$317,330**

HOUSE "C" - REMODEL FOR MEDIUM CUSTODY - 88 BEDS

cut openings between cells to combine two cells into one 14" stone masonry walls \$11,260

cut cross corridors at new entry & guard position 3,590

add central guard positions 4,040

stairs 23,100

add slab at third tier to divide four tiers into two floors of two tiers each 56,400

add new ext. entry (detention equipment) 4,900

add detention metal partitions for lockdowns 198,800

renovate and modify cellfronts 20,330

Mechanical and Electrical Plumbing

remove extra fixtures and patch

repair and/or replace remaining (toilets, sinks) provide hot water to each cell 33,760

add showers on all tiers 58,120

Heating, Ventilation

remove old steam radiators and install new forced air heating & vent using chase as duct 75,500

Electrical

wiring and equipment renovation

cell lighting modification

add fire alarm and detection system 56,800

**\$317,330**

HOUSE "D" - REMODEL FOR MEDIUM CUSTODY - 136 ROOMS

add walls to convert large single cells into two 90 S.F. cells \$31,050

cut cross corridors 10,050

add guard positions 4,040

stairs 23,100

add slab to form two two-tier levels 72,300

add new entry 9,900

add metal partitions for lockdown 260,570

add cellfronts

add doors lower two levels 212,058

Mechanical and Electrical Plumbing

repair and/or replace existing fixtures

provide new comb. fixture (new cells) 80,300

provide hot water

remove steam radiators and install forced air in pipe chases 99,300

Electrical

wiring and equipment renovation

cell lighting 71,900

**\$877,428**

OPTION II  
COSTS: \$1,252,000

2.2m

CELLHOUSE "A" - REMODEL FOR MEDIUM CUSTODY - 181 BEDS

Cut cross corridors at new entry & guard position 3,590

Add central guard positions 4,040

Stairs 23,100

Add slab at third tier to divide four tiers into two floors of two tiers each 56,400

Add new ext. entry (detention equipment) 4,900

Add detention metal partitions for lockdowns 198,800

Mechanical and Electrical Plumbing

Repair fixtures (toilets, sinks)

Provide hot water to each cell 33,760

Heating, Ventilation

Remove old steam radiators and install new forced air heating and vent using chase as duct 75,500

Electrical

Wiring and equipment renovation

Cell lighting modification

Add fire alarm and detection system 56,800

**\$439,390**

CELLHOUSE "B" - REMODEL FOR MEDIUM CUSTODY - 181 BEDS

Cut cross corridors at new entry & guard position 3,590

Add central guard positions 4,040

Stairs 23,100

Add slab at third tier to divide four tiers into two floors of two tiers each 56,400

Add new ext. entry (detention equipment) 4,900

Add detention metal partitions for lockdowns 198,800

Mechanical and Electrical Plumbing

Repair fixtures

Provide hot water to each cell 33,760

Heating, Ventilation

Remove old steam radiators and install new forced air heating and vent using chase as duct 75,500

Electrical

Wiring and equipment renovation

Cell lighting modification

Add fire alarm and detection system 56,800

**\$439,390**

CELLHOUSE "C" - REMODEL FOR MEDIUM CUSTODY - 181 BEDS

Cut cross corridors at new entry & guard position 3,590

Add central guard positions 4,040

Stairs 23,100

Add slab at third tier to divide four tiers into two floors of two tiers each 56,400

Add new ext. entry (detention equipment) 4,900

Add detention metal partitions for lockdowns 198,800

Mechanical and Electrical Plumbing

Repair fixtures

Provide hot water to each cell 33,760

Heating, Ventilation

Remove old steam radiators and install new forced air heating and vent using chase as duct 75,500

Electrical

Wiring and equipment renovation

Cell lighting modification

Add fire alarm and detection system 56,800

**\$439,390**

CELLHOUSE "D" - REMODEL FOR MEDIUM CUSTODY - 308 BEDS

Add walls to convert large single cells into two 90 S.F. cells \$31,050

Cut cross corridors 10,050

Add slabs - guard positions 4,040

Stairs 23,100

Add slab to form two two-tier levels 72,300

Add new entry 9,900

Add metal partitions for lockdown 260,570

Add cellfronts

Add doors lower two levels 212,058

Mechanical and Electrical Plumbing

Repair and/or replace existing fixtures

Provide new comb. fixture (new cells) 80,300

Provide hot water

Remove steam radiators and install forced air in pipe chases 99,300

Electrical

Wiring and equipment renovation

Cell lighting 71,900

**\$877,428**

OPTION III  
COST: \$1,272,000

1.2m

CELLHOUSE "A" - REMODEL FOR MEDIUM CUSTODY - 181 BEDS

Cut cross corridors at new guard position 3,590

Add central guard positions 4,040

Add slab at third tier to divide four tiers into two floors of two tiers each 56,400

Mechanical and Electrical Plumbing

Repair fixtures (toilets, sinks)

Provide hot water to each cell 33,760

Heating, Ventilation

Remove old steam radiators and install new forced air heating and vent using chase as duct 75,500

Electrical

Wiring and equipment renovation

Cell lighting modification

Add fire alarm and detection system 56,800

**\$317,330**

CELLHOUSE "B" - REMODEL FOR MEDIUM CUSTODY - 181 BEDS

Cut cross corridors at new guard position 3,590

Add central guard positions 4,040

Add slab at third tier to divide four tiers into two floors of two tiers each 56,400

Mechanical and Electrical Plumbing

Repair fixtures

Provide hot water to each cell 33,760

Heating, Ventilation

Remove old steam radiators and install new forced air heating and vent using chase as duct 75,500

Electrical

Wiring and equipment renovation

Cell lighting modification

Add fire alarm and detection system 56,800

**\$317,330**

CELLHOUSE "C" - REMODEL FOR MEDIUM CUSTODY - 181 BEDS

Cut cross corridors at new guard position 3,590

Add central guard positions 4,040

Add slab at third tier to divide four tiers into two floors of two tiers each 56,400

Mechanical and Electrical Plumbing

Repair fixtures

Provide hot water to each cell 33,760

Heating, Ventilation

Remove old steam radiators and install new forced air heating and vent using chase as duct 75,500

Electrical

Wiring and equipment renovation

Cell lighting modification

Add fire alarm and detection system 56,800

**\$317,330**

CELLHOUSE "D" - REMODEL FOR MEDIUM CUSTODY - 308 BEDS

Add walls to convert large single cells into two 90 S.F. cells \$31,050

Cut cross corridors 10,050

Add slabs - guard positions 4,040

Add slab to form two two-tier levels 72,300

Add cellfronts

Add doors lower two levels 212,058

Mechanical and Electrical Plumbing

Repair and/or replace existing fixtures

Provide new comb. fixture (new cells) 80,300

Provide hot water

remove steam radiators and install forced air in pipe chases 99,300

Electrical

Wiring and equipment renovation

Cell lighting 71,900

**\$877,428**

# KANSAS STATE PENITENTIARY - CELLHOUSE RENOVATION

CO. 1,310

OPT  
COST 1

OPTION III  
COST: \$1,751,481

**CELLHOUSE "A" - FOUR TIERS - REMODEL FOR MEDIUM CUSTODY - 192 MEN**

Cut cross corridors & new entry & guard position	5,590
Add center guard and unit team positions	4,040
Stairs	23,100
Add slab to form two 2-tier levels	72,300
Add new entry	4,900
Add metal partitions for lockdown	240,570
Modify cellfronts	146,320
<u>Mechanical and Electrical Plumbing</u>	
Repair fixtures	
Provide hot water	
Add showers	54,400
Heating, Ventilation	
Add forced air system	80,000
<u>Electrical</u>	
Renovate wiring and lighting	
Add fire alarm system	70,000
	<u>\$741,230</u>

**CELLHOUSE "B" - FIVE TIERS - REMODEL FOR MEDIUM CUSTODY - 253 BEDS**

Cut cross corridors at new entry & guard position and add central guard position	16,100
Add slab to form one 2-tier level and one 3-tier level	72,300
Add stairs	28,900
Add entry	4,900
Add detention partitions for lockdown	330,000
Renovate cellfronts	40,300
Add playroom	58,200
<u>Mechanical and Electrical Plumbing</u>	
Repair and/or replace fixtures	
Provide hot water to cells	
Add showers	117,700
Heating, Ventilation	
Add forced air system	132,800
<u>Electrical</u>	150,000
	<u>\$757,200</u>

**CELLHOUSE "C" - FIVE TIERS - REMODEL FOR MEDIUM CUSTODY - 193 BEDS**

Cut cross corridors at new guard position and add central guard position	16,000
Add walls to convert large single cells on tiers 4-5 into two 90 S.F. cells	31,050
Furnishings for new cells on tiers 4-5	44,800
Add slab to form one 2-tier level and one 3-tier level	72,300
Add stairs	28,900
Add entry	4,900
Add detention partitions for lockdown	330,000
Renovate cellfronts on tiers 1-3; modify cellfronts on tiers 4-5	296,300
Add playroom	58,200
<u>Mechanical and Electric Plumbing</u>	
Repair and/or replace fixtures	
Provide hot water to cells	
Add showers	117,700
Heating, Ventilation	
Add forced air system	132,800
<u>Electrical</u>	150,000
	<u>\$1,267,750</u>

**CELLHOUSE "D" - THREE TIER - REMODEL FOR MEDIUM CUSTODY - 72 BEDS**

Cut cross corridors & new guard position	5,590
Add center guard and unit team positions	4,040
Stairs	23,100
Add new entry	4,900
Add metal partitions for lockdown	240,570
Modify cellfronts, i.e., add doors	146,320
<u>Mechanical and Electric Plumbing</u>	
Repair fixtures	
Provide hot water	
Add showers	54,400
Heating, Ventilation	
Add forced air system	80,000
<u>Electrical</u>	
Renovate wiring and lighting	
Add fire alarm system	70,000
	<u>\$647,330</u>

**CELLHOUSE "A" - FOUR TIERS - REMODEL FOR MEDIUM CUSTODY - 199 MEN**

Cut cross corridors & new entry & guard position	5,590
Add center guard and unit team positions	4,040
Stairs	23,100
Add slab to form two 2-tier levels	72,300
Add new entry	4,900
Add metal partitions for lockdown	240,570
<u>Mechanical and Electrical Plumbing</u>	
Repair fixtures	
Provide hot water	25,750
Heating, Ventilation	
Add forced air system	80,000
<u>Electrical</u>	
Renovate wiring and lighting	
Add fire alarm system	70,000
	<u>\$546,250</u>

**CELLHOUSE "B" - FIVE TIERS - REMODEL FOR MEDIUM CUSTODY - 273 BEDS**

Cut cross corridors at new entry & guard position and add central guard position	16,100
Add slab to form one 2-tier level and one 3-tier level	72,300
Add stairs	28,900
Add entry	4,900
Add detention partitions for lockdown	330,000
<u>Mechanical and Electrical Plumbing</u>	
Repair and/or replace fixtures	23,200
Provide hot water to cells	30,700
Heating, Ventilation	
Add forced air system	132,800
<u>Electrical</u>	150,000
	<u>\$788,900</u>

**CELLHOUSE "C" - FIVE TIERS - REMODEL FOR MEDIUM CUSTODY - 261 BEDS**

Cut cross corridors at new guard position and add central guard position	16,100
Add walls on 4th & 5th tiers to convert the large single cells on tiers 4-5 into two 90 S.F. cells	31,050
Furnishings for new cells on tiers 4-5	44,800
Add slab to form one 2-tier level and one 3-tier level	72,300
Add stairs	28,900
Add entry	4,900
Add detention partitions for lockdown	330,000
Modify cellfronts on tiers 4-5	256,000
<u>Mechanical and Electrical Plumbing</u>	
Repair and/or replace fixtures	23,200
Provide hot water to cells	30,700
Heating, Ventilation	
Add forced air system	132,800
<u>Electrical</u>	150,000
	<u>\$1,120,750</u>

**CELLHOUSE "D" - THREE TIER - REMODEL FOR MEDIUM CUSTODY - 132 BEDS**

Cut cross corridors & new guard position	5,590
Add center guard and unit team positions	4,040
Stairs	23,100
Add new entry	4,900
Add metal partitions for lockdown	240,570
Modify cellfronts, i.e., add doors	146,320
<u>Mechanical and Electrical Plumbing</u>	
Repair fixtures	
Provide hot water	25,800
Heating, Ventilation	
Add forced air system	80,000
<u>Electrical</u>	
Renovate wiring and lighting	
Add fire alarm system	70,000
	<u>\$547,330</u>

**CELLHOUSE "A" - FOUR TIERS - REMODEL FOR MEDIUM C**

199 MEN

Cut cross corridors & new guard position	5,590
Add center guard and unit team positions	4,040
Add slab to form two 2-tier levels	72,300
<u>Mechanical and Electrical Plumbing</u>	
Repair fixtures	
Provide hot water	25,750
Heating, Ventilation	
Add forced air system	80,000
<u>Electrical</u>	
Renovate wiring and lighting	
Add fire alarm system	70,000
	<u>\$357,430</u>

**CELLHOUSE "B" - FIVE TIERS - REMODEL FOR MEDIUM CUSTODY - 273 BEDS**

Cut cross corridors at guard position and add central guard position	16,100
Add slab to form one 2-tier level and one 3-tier level	72,300
<u>Mechanical and Electrical Plumbing</u>	
Repair and/or replace fixtures	23,200
Provide hot water to cells	30,700
Heating, Ventilation	
Add forced air system	132,800
<u>Electrical</u>	150,000
	<u>\$357,100</u>

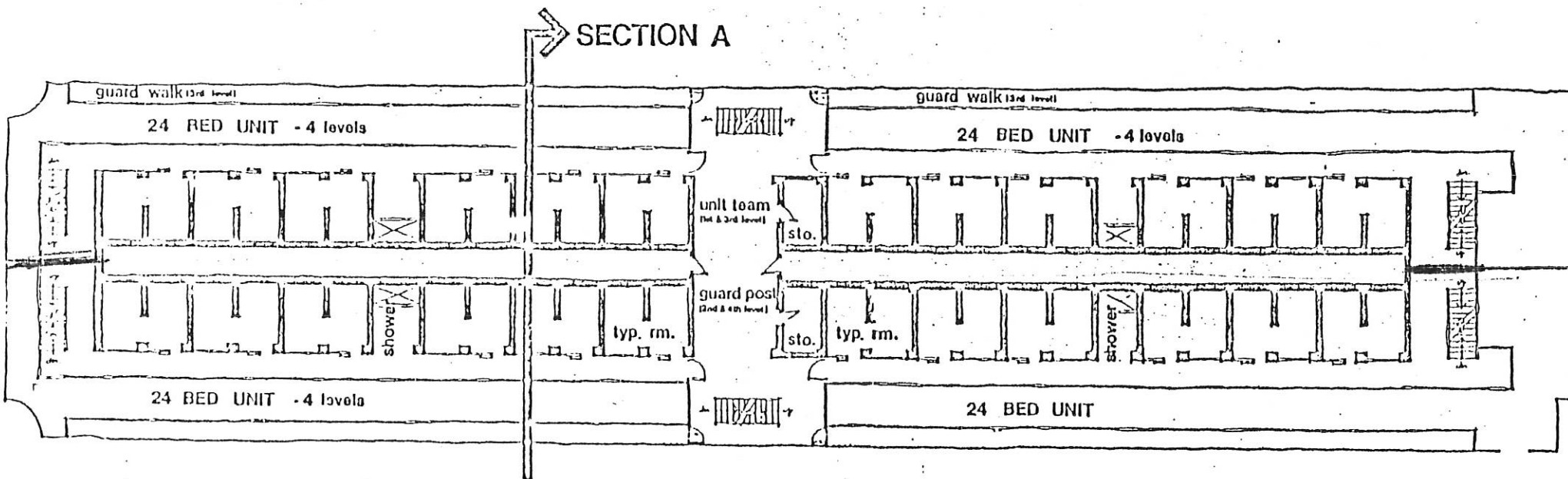
**CELLHOUSE "C" - FIVE TIERS - REMODEL FOR MEDIUM CUSTODY - 261 BEDS**

Cut cross corridors at new guard position and add central guard position	16,100
Add walls to convert the large single cells on tiers 4-5 into two 90 S.F. cells	31,050
Furnishings for new cells on tiers 4-5	44,800
Add slab to form one 2-tier level and one 3-tier level	72,300
Modify cellfronts on tiers 4-5	256,000
<u>Mechanical and Electrical Plumbing</u>	
Repair and/or replace fixtures	23,200
Provide hot water to cells	30,700
Heating, Ventilation	
Add forced air system	132,800
<u>Electrical</u>	150,000
	<u>\$756,750</u>

**CELLHOUSE "D" - THREE TIER - REMODEL FOR MEDIUM CUSTODY - 132 BEDS**

Cut cross corridors at new guard position	5,590
Add center guard and unit team positions	4,040
Modify cellfronts, i.e., add doors	146,320
<u>Mechanical and Electrical Plumbing</u>	
Repair fixtures	
Provide hot water	25,800
Heating, Ventilation	
Add forced air system	80,000
<u>Electrical</u>	
Renovate wiring and lighting	
Add fire alarm system	70,000
	<u>\$357,750</u>

# A CELL HOUSE



KANSAS STATE PENITENTIARY LANSING, KANSAS

STATE OF KANSAS  
DEPARTMENT OF CORRECTIONS

Associated Architects and Engineers  
Schnofor and Associates  
Folno/HDR

Recommendation:

A. Renovate Administration Building basement and provide space elsewhere for new admissions.

(1) Cost: Unknown

- Recommend appropriation of preliminary and final planning funds to estimate project cost and complete design.

(2) Problem Brief: The intake-release center, infirmary and segregation cells are all cramped into the basement of the Administration Building. There are only 6 beds and 6 cells available. Of these, the 6 beds are used by new admissions and sick inmates. 38 square foot cells are evenly split between the infirmary (primarily used for inmates with mental problems) and segregation. Their limited number frequently means that the least disruptive inmate must be prematurely released so that another may be locked up. In addition, the hot water pipes closest to three of the cells are inadequately insulated and significantly raise the temperature of the room to an uncomfortable level. The area is congested by inmates waiting in the basement corridor to visit a nurse. The cross traffic from the mix of activities reduces security.

B. Renovate living units - A and Perry Cottages

(1) Cost (1976 Dollars)

A Cottage	\$572,000
Perry Cottage	\$569,000
Total	<u>\$1,141,000</u>

Add 10% per year between 1976 and the project's bid date to account for inflation.

(2) Specific Improvements to both cottages:

Paint exterior trim.

Replace sash with security sash and storm windows.

Replace all locks with security locks.

Central stairway - at corridors, remove and replace wall with masonry, doors and electronic security hardware. Controlled from main desk (3 floors).

Recess 3 new fire hose cabinets in halls.

New fluorescent lighting in corridors, new acoustic tile ceilings.

50 Inmate Rooms:

Seal transoms with plaster.

Replace doors and frames.

New heating/air tempering.

New incandescent cell fixtures.

Fur out all exposed pipes.

New furniture.

New carpet and base throughout.

New heating/air tempering system - self-contained through wall.  
New water closets, shower heads, tubs and lavatories throughout.  
New doors throughout and security locks.  
New floors and base.  
New electrical wiring.  
Repair chimney leak in janitor's closet.  
New fire alarm signal box for 2nd floor.  
Repair and replace 2 window wells to basement (south elevation).  
New epoxy porch floor finish  
New splash blocks at downspouts (2).  
Repair porch edge beams - concrete (20 lin. ft.)  
Repair concrete steps to basement  
Replace railings on porches (2 levels) with opaque metal siding

C. Construct an Addition to Phillips Hall, KCIW's gymnasium/auditorium to provide game room space for a variety of activities.

(1) Problem Brief: Phillips Hall - an essentially one room building - was designed and constructed with an inadequate ventilation system. It contains no fans to move the air other than those in the heater units. The building's 8 windows are small and are unable to provide adequate ventilation. As a result, the building is almost unusable as an auditorium. Gatherings of any size during warm weather are very uncomfortable. Phillips Hall is the only recreation area available on the KCIW campus. The tightness of the building's one room design makes it nearly impossible for inmates to participate in more than one type of activity at any given time. According to the Director, this results in the dominant inmates deciding what type of recreation they will have; other inmates must go along if they want to use the facility.

(1) Cost: Unknown

- Recommend appropriation of preliminary and final planning funds to estimate project cost and complete design.

ansas Reception and Diagnostic Center

Recommendation:

A. Construct a 128 bed maximum security unit

- (1) Cost (1976 Dollars): \$5,328,000  
Add 10% per year between 1976 and the project's bid date to account for inflation
- (2) Gross square feet: 79,694
- (3) Building components:
  - Administration
  - Custody Administration
  - Reception
  - Diagnostic & Classification
  - Medical
  - Inmate Housing
  - Dining
  - Food Service
  - Recreation
  - Library
  - Canteen
  - Garage
  - Energy Plant

Honor Camps

Recommendations:

A. Provide planning funds for preliminary and final planning for a 50-55 man honor camp dormitory and workshop.

- (1) Cost: \$65,000  
The same design will be reused.

B. Construct three honor camps

- (1) Cost: \$3,000,000 @ \$1,000,000 each
- (2) Gross square feet: 15,800
- (3) Building Components:
  - Resident Housing
  - Kitchen
  - Dining
  - Laundry
  - Recreational Area
  - Restrooms
  - Library
  - Multi-purpose Classroom
  - Offices
  - Mechanical
  - Workshop

Attachment I

TO: Special Committee on Corrections  
FROM: Staff  
RE: Dorm I & II, Kansas State Penitentiary  
Remodeling costs  
DATE: 11/22/77

This addition to the report distributed on 11/16/77 was prompted after further discussions between staff and KSP's engineer. He estimated the remodeling costs for the two dorms as follows:

Outside Dorm I

Electrical	\$55,000
Heating, Ventilation	\$95,000
Plumbing	\$35,000

Outside Dorm II

Electrical	\$39,500
Plumbing	\$25,000

---

Grand Total                      \$249,000

The engineer said that ~~the~~ the work could be done as well by inmates as by an outside contractor and at less than half the cost.

Atch. II



EXHIBIT VII-9  
EXISTING KANSAS STATE INDUSTRIAL REFORMATORY

Legend

- Standard
- Deteriorating
- Discontinued
- Proposed

Scale 0 50 100

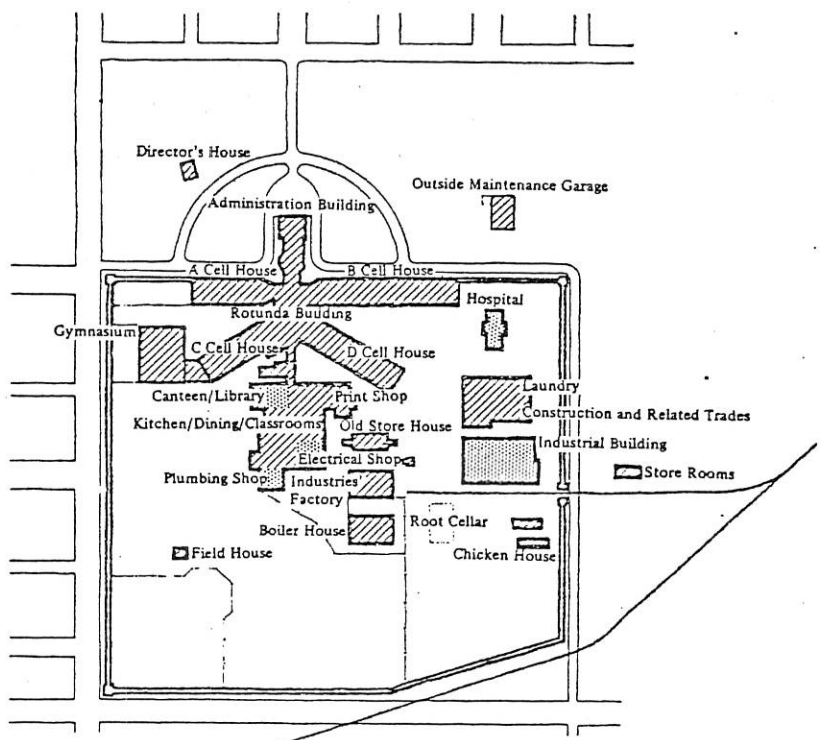


EXHIBIT VII-5  
 EXISTING KANSAS STATE PENITENTIARY

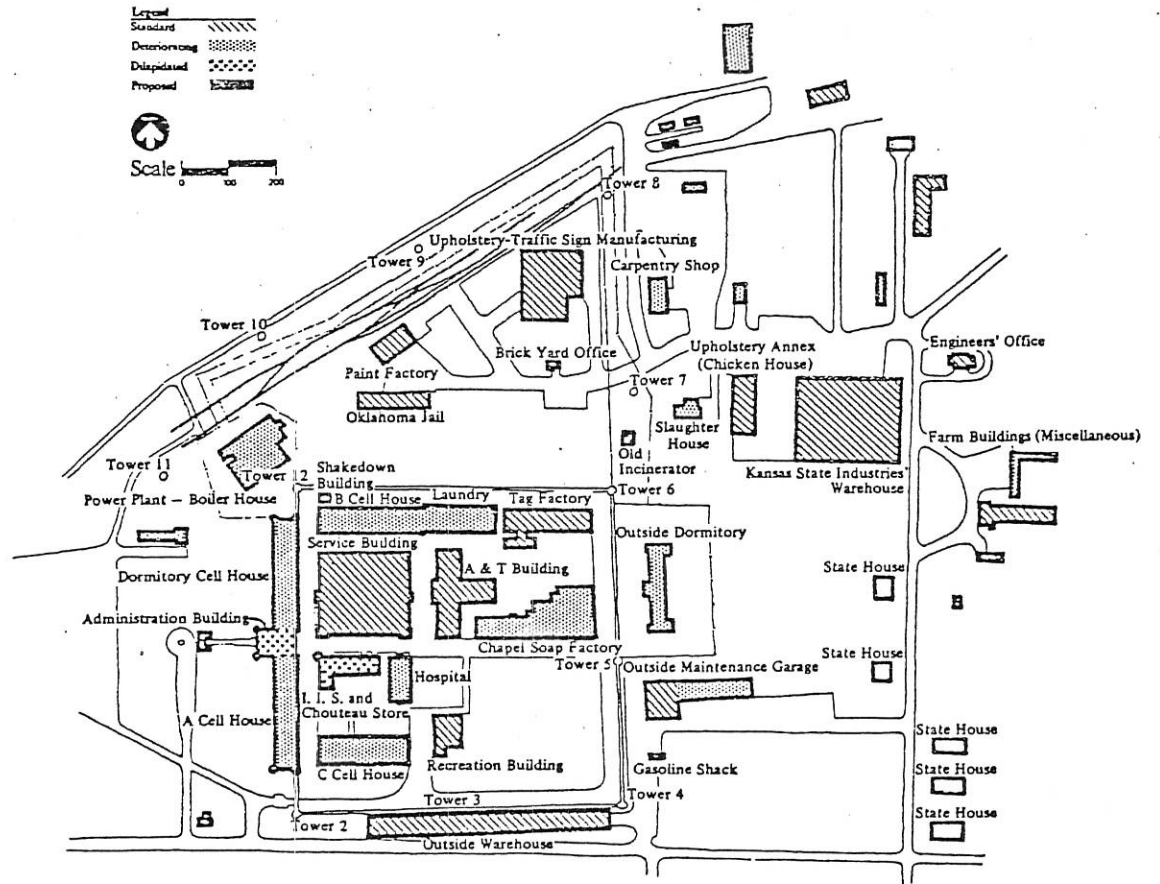


EXHIBIT VII-12  
EXISTING KANSAS CORRECTIONAL INSTITUTE FOR WOMEN

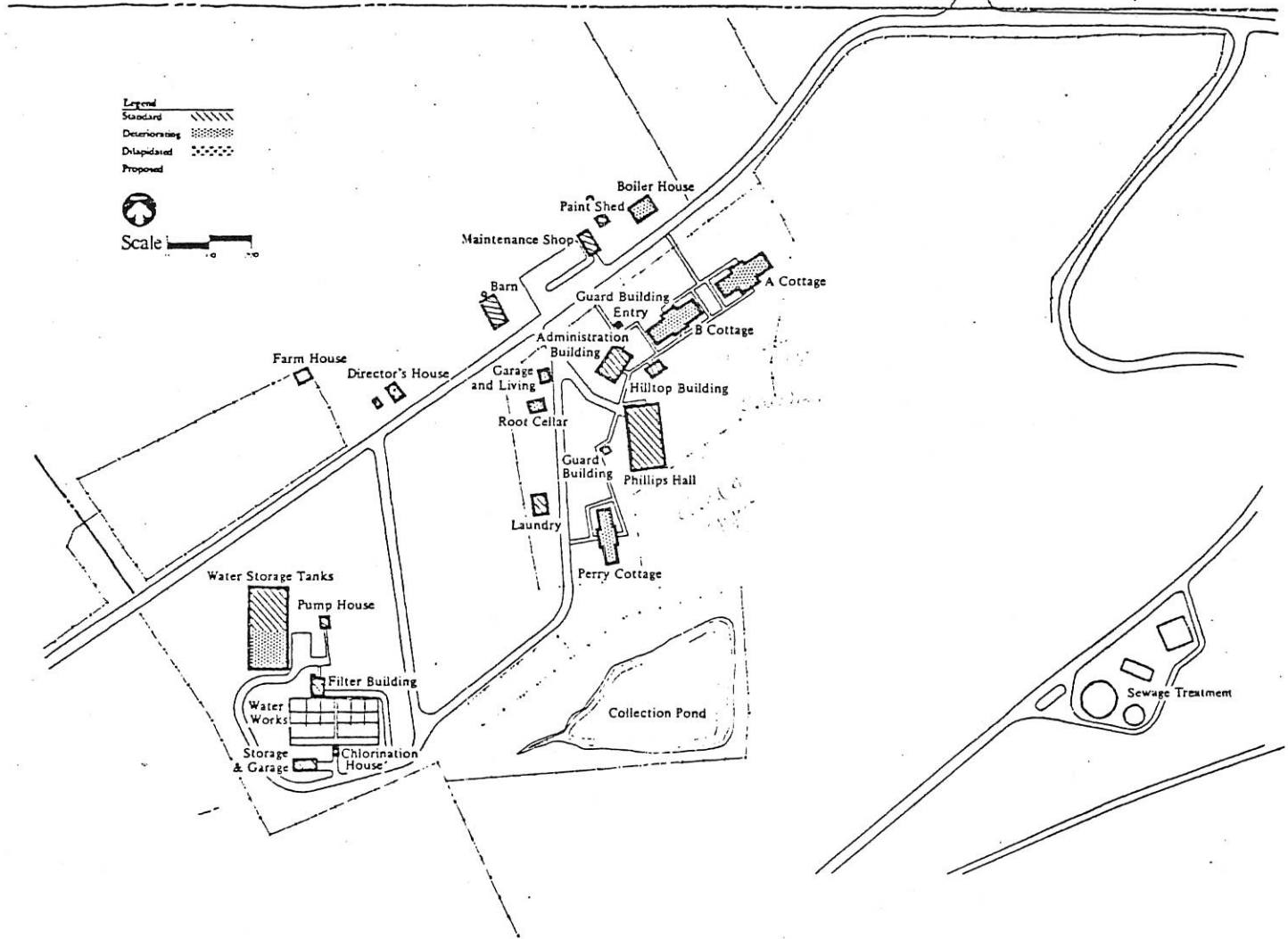
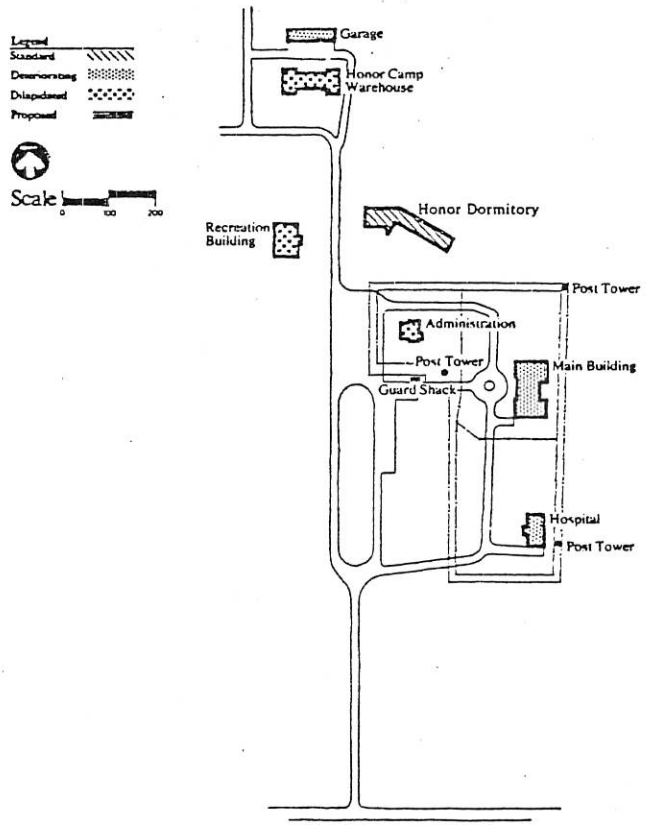


EXHIBIT VII-15  
EXISTING KANSAS RECEPTION AND DIAGNOSTIC CENTER



# REVISED FIGURES

Attachment IV

## KSP/KSIR Cellhouse Renovation

### KSP

Cellhouse A	\$ <u>340,600</u>
Cellhouse B	\$ <u>657,850</u>
Cellhouse C	\$ <u>931,150</u>
Cellhouse D	\$ <u>279,900</u>
Outside Dorm I	\$ <u>185,000</u>
Outside Dorm II	\$ <u>64,500</u>
 SUB-TOTAL	 \$ <u>2,459,000</u>

### KSIR

Cellhouse A	\$ <u>337,920</u>
Cellhouse B	\$ <u>338,220</u>
Cellhouse C	\$ <u>338,220</u>
Cellhouse D	\$ <u>1,068,500</u>
 SUB-TOTAL	 \$ <u>2,082,860</u>

GRAND TOTAL \$ 4,541,860

Atch. IV

Institution: KSP  
Cellhouse: A (4 tiers)  
Capacity:

General

Add slab at the third tier to form  
two 2- tier levels. \$ 72,300

Add metal partition at each end of the  
cellhouse to divide each tier into  
two units. \$ 47,500

Add stairs \$ 11,500

Add new entry \$ 4,900

~~Modify cellfronts~~ \$ \_\_\_\_\_

~~Add cellfronts~~ \$ \_\_\_\_\_

~~Add walls to divide the approx. 185 sq.  
ft. multi man cells into three 60 sq.  
ft. cells.~~ \$ \_\_\_\_\_

Mechanical, Plumbing

Repair toilets, sinks

Add New fixtures and furnishings for  
new cells created by subdividing the  
multi-man cells

Provide hot water to each cell

Provide showers on each tier \$ 54,400

Heating, Ventilation

Add forced air system \$ 80,000

Electrical

Wiring, cell lighting, fire alarm \$ 70,000

TOTAL \$ 340,600

Institution: KSP  
Cellhouse: B (5 tiers)  
Capacity:

General

Add slab at the 3rd tier to form one 2-tier + one 3-tier level. \$ 72,300

Add metal partition at each end of the cellhouse to divide each tier into two units. \$ 47,500

Add stairs \$ 14,450

Add new entry \$ 4,900

Modify cellfronts \$ \_\_\_\_\_

Add cellfronts \$ \_\_\_\_\_

Add walls to divide the approx. 185 sq. ft. multi-man cells into three 60 sq. ft. cells. \$ \_\_\_\_\_

Mechanical, Plumbing

Repair toilets, sinks

~~Add New fixtures and furnishings for new cells created by subdividing the multi-man cells~~

Provide hot water to each cell

Provide showers on each tier \$ 235,900

Heating, Ventilation

Add forced air system \$ 132,800

Electrical

Wiring, cell lighting, fire alarm \$ 150,000

TOTAL \$ 657,850

Institution: KSP  
Cellhouse: C (5 tiers)  
Capacity:

General

Add slab at the 3rd tier to form one ~~2-tier + one 3-tier~~ levels. \$ 72,300

Add metal partition at each end of the cellhouse to divide each tier into two units. \$ 47,500

Add stairs \$ 14,450

Add new entry \$ 4,900

~~Modify cell fronts~~ \$ \_\_\_\_\_

Add cellfronts \$ 212,000

Add walls to divide the approx. 185 sq. ft. multi-man cells into three 60 sq. ft. cells. \$ 62,100

Mechanical, Plumbing

Repair toilets, sinks

Add New fixtures and furnishings for new cells created by subdividing the multi-man cells

Provide hot water to each cell

Provide showers on each tier \$ 235,900

Heating, Ventilation

Add forced air system \$ 132,000

Electrical

Wiring, cell lighting, fire alarm \$ 150,000

TOTAL \$ 931,150



Institution: KSP  
Cellhouse: D (3 tiers)  
Capacity:

General

~~Add slab at the \_\_\_\_\_ tier to form  
\_\_\_\_\_ tier~~

~~\$ \_\_\_\_\_~~

Add metal partition at each end of the cellhouse to divide each tier into two units.

\$ 47,500

Add stairs

\$ 23,100

Add new entry

\$ 4,900

~~Modify cellfronts~~

\$ \_\_\_\_\_

~~Add cellfronts~~

\$ \_\_\_\_\_

~~Add walls to divide the approx. 185 sq. ft. multi-man cells into three 60 sq. ft. cells~~

\$ \_\_\_\_\_

Mechanical, Plumbing

Repair toilets, sinks

~~Add New fixtures and furnishings for new cells created by subdividing the multi-man cells~~

Provide hot water to each cell

Provide showers on each tier

\$ 54,400

Heating, Ventilation

Add forced air system

\$ 50,000

Electrical

Wiring, cell lighting, fire alarm

\$ 70,000

TOTAL

\$ 279,900

Institution: KSP  
Cellhouse: Outside Dorm I  
Capacity:

Mechanical, Plumbing	\$ <u>35,000</u>
Heating, Ventilation	\$ <u>95,000</u>
Electrical	\$ <u>55,000</u>
TOTAL	\$ <u>185,000</u>

Institution: KSP  
Cellhouse: outside Dorm II  
Capacity:

Mechanical, Plumbing	\$ <u>25,000</u>
Heating, Ventilation	\$ _____
Electrical	\$ <u>39,500</u>
TOTAL	\$ <u>64,500</u>

Institution: KSIR  
Cellhouse: A (4 tiers)  
Capacity:

General

Add slab at the 2nd tier to form two 2- tier levels. \$ 72,000

Add metal partition at each end of the cellhouse to divide each tier into two units. \$ 47,500

Add stairs \$ 23,100

Add new entry \$ 4,900

~~Modify cellfronts~~ \$ \_\_\_\_\_

~~Add cellfronts~~ \$ \_\_\_\_\_

~~Add walls to divide the approx. 185 sq. ft. multi-man cells into three 60 sq. ft. cells.~~ \$ \_\_\_\_\_

Mechanical, Plumbing

Repair toilets, sinks

Add New fixtures and furnishings for new cells created by subdividing the multi-man cells

Provide hot water to each cell

Provide showers on each tier \$ 58,120

Heating, Ventilation

Add forced air system \$ 75,500

Electrical

Wiring, cell lighting, fire alarm \$ 56,800

TOTAL \$ 337,920

Institution: KSIR  
Cellhouse: B (4 tiers)  
Capacity:

General

Add slab at the 2nd tier to form  
~~two~~ 2 - tier levels. \$ 72,300

Add metal partition at each end of the  
cellhouse to divide each tier into  
two units. \$ 47,500

Add stairs \$ 23,100

Add new entry \$ 4,000

~~Modify cellfronts~~ \$ \_\_\_\_\_

~~Add cellfronts~~ \$ \_\_\_\_\_

~~Add walls to divide the approx. 185 sq.  
ft. multi-man cells into three 60 sq.  
ft. cells.~~ \$ \_\_\_\_\_

Mechanical, Plumbing

Repair toilets, sinks

Add New fixtures and furnishings for  
new cells created by subdividing the  
multi-man cells

Provide hot water to each cell

Provide showers on each tier \$ 58,120

Heating, Ventilation

Add forced air system \$ 75,000

Electrical

Wiring, cell lighting, fire alarm \$ 56,800

TOTAL \$ 338,220

Institution: KSIR

Cellhouse: C

Capacity:

General

Add slab at the 3rd tier to form two 2- tier levels. \$ 72,300

Add metal partition at each end of the cellhouse to divide each tier into two units. \$ 47,500

Add stairs \$ 23,100

Add new entry \$ 4,900

~~Modify cellfronts~~ \$ \_\_\_\_\_

~~Add cellfronts~~ \$ \_\_\_\_\_

~~Add walls to divide the approx. 185 sq. ft. multi-man cells into three 60 sq. ft. cells.~~ \$ \_\_\_\_\_

Mechanical, Plumbing

Repair toilets, sinks

Add New fixtures and furnishings for new cells created by subdividing the multi-man cells

Provide hot water to each cell

Provide showers on each tier \$ 58,120

Heating, Ventilation

Add forced air system \$ 75,500

Electrical

Wiring, cell lighting, fire alarm \$ 56,800

TOTAL \$ 338,220

Institution: KSIR  
Cellhouse: D (4 tiers)  
Capacity:

General

Add slab at the 2nd tier to form two 2 - tier levels. \$ 72,300

Add metal partition at each end of the cellhouse to divide each tier into two units. \$ 47,500

Add stairs \$ 23,100

Add new entry \$ 4,900

~~Modify cellfronts~~ \$ \_\_\_\_\_

Add cellfronts \$ 424,000

Add walls to divide the approx. 185 sq. ft. multi-man cells into three 60 sq. ft. cells. \$ 62,100

Mechanical, Plumbing

Repair toilets, sinks

Add New fixtures and furnishings for new cells created by subdividing the multi-man cells

Provide hot water to each cell

Provide showers on each tier \$ 262,300

Heating, Ventilation

Add forced air system \$ 99,200

Electrical

Wiring, cell lighting, fire alarm \$ 73,000

TOTAL \$ 1,068,500

# New code limits prison sentences

WASHINGTON (AP) — The rehabilitation of criminals, a key aim of America's prison system for much of this century, would be all but abandoned as an objective of sentencing under a new criminal code Congress is considering. The Senate Judiciary Committee approved the code last week. Floor action is expected early next year.

The bill calls for sentencing guidelines specifying that criminals should not be sent to prison for rehabilitation "other than in an exceptional case" in which prison was the only place the defendant could get treatment or training.

In such instances the judge would have to explain his or her reasons.

Conservatives have long argued that rehabilitation, a concept that grew out of turn-of-the-century reform movements, was a waste of time and that prisons should be used for punishment.

Recently, lawmakers and penologists have joined in the criticism, arguing that when judges see rehabilitation as a goal of sentencing they may discriminate against defendants who seem least likely to be rehabilitated.

There is increasing support for what Andrew von Hirsch of the graduate school of criminal justice at Rutgers University describes as "the moral notion of just deserts" — that a criminal should get the punishment he deserves.

"The idea of desert was long out of fashion," von Hirsch wrote recently in current history. "Deserved punishment was seen as vindictive and unscientific."

This view still has support. Yale Simons, a Phoenix, Ariz., prison reformer and retired businessman who met with Judiciary Committee members while they were considering the bill, said in a recent interview, "Prisons could be rehabilitative, but we've tried to find a different way than the way

we are doing it. I think it's crazy to say they should just be for punishment."

On the other hand, von Hirsch said the Committee for the Study of Incarceration, a foundation-supported panel of which he was executive director, concluded that giving criminals their deserts "is not only rational but essential to justice."

Sen. Joseph R. Biden Jr., D-Del., told the Judiciary Committee last week that he agreed with von Hirsch. Biden recalled his experiences as a lawyer in Wilmington, Del., defending youths.

"I knew every time I stood up if I was standing before a judge and that kid had an Afro and he slouched and he was wearing a dashiki and he did not have a job, that he was going to get it," Biden said.

"On the other hand, if I stood up with a kid from my neighborhood who had a coat and tie on with short cut hair — which may have been just recently cut — and was clean shaven and stood there and his father said that he could go to work in his company, that kid was not going to get the same sentence for the exact same offense."

During the committee's deliberations, the idea of rehabilitation as a basis for sentencing also was challenged from such diverse quarters as the U.S. Bureau of Prisons and the American Civil Liberties Union.

Testifying on Oct. 5 before the subcommittee on penitentiaries and corrections, Bureau of Prisons Director Norman Carlson said the bureau "made the conscious decision some time ago to abandon the medical model of diagnosis and coerced treatment of prison inmates."

"While we know rehabilitation can take place in a prison setting, we do not know how it takes place, when it takes place, if it takes place, or why it takes place," Carlson said.

The ACLU, in a memorandum to committee members, said, "Only criteria related to the seriousness of the offense should be used in setting sentences. This does not affect the use of rehabilitation programs for prisoners, but would merely preclude incarceration for the purpose of rehabilitation."

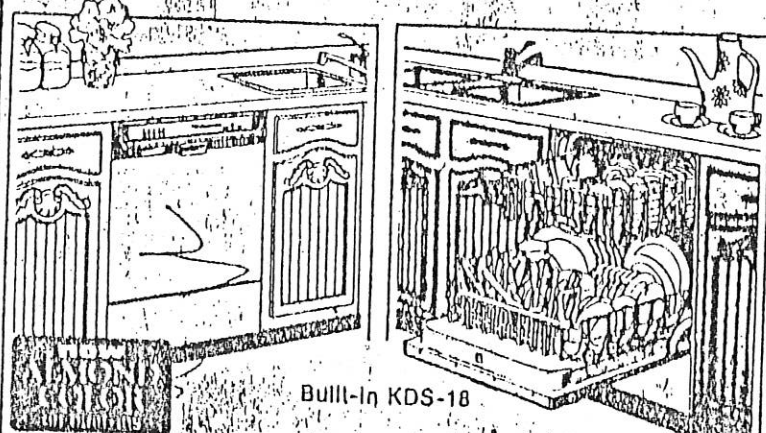
Biden and Sen. Dennis DeConcini, D-Ariz., met with Simons and Monty McKenzie, a former convict who is associated with Simons in the O.K. Community, a Phoenix-based organization seeking to improve prison rehabilitation.

Recalling the conversation, Biden

said traditional rehabilitation "sentenced criminal defendants to programs that they did not want to be any part of within the prison system. They did not want to be subjected to them. They were humiliated by them. It did not do them any good, but they knew that they had to be involved in them and they had to play the game in order to be considered to be model prisoners."

DeConcini said McKenzie had "told us about all the ones that were lousy" but said rehabilitation programs should nevertheless be available.

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