

M I N U T E S

LEGISLATIVE EDUCATIONAL PLANNING COMMITTEE

(1202 Commission)

June 8, 1976

Room 519 -- State House

Members Present

Senator Joseph Harder, Chairman
Representative Don Crumbaker, Vice-Chairman
Senator George Bell, (sitting in for Senator Jack Steineger)
Senator Billy McCray
Senator Jan Meyers
Representative John Bower
Representative Jim Maag
Representative Roger Robertson
Representative Fred Weaver

Staff Present

Dr. James W. Drury, Legislative Research Department
Carolyn Rampey, Legislative Research Department
Gail Harkness, Legislative Research Department
Marlin Rein, Legislative Research Department
Ben Barrett, Legislative Research Department
Avis Badke, Office of the Revisor of Statutes

Conferees

Max Bickford, Executive Officer, Kansas State Board of Regents
Dr. Joe McFarland, Kansas State Board of Regents
Dr. Merle R. Bolton, Commissioner of Education, Kansas State Department of Education

Fund for the Improvement of Postsecondary Education

Dr. Drury told the Commission that six proposals had been submitted to the Commission for comment. (At the request of the Fund for the Improvement of Postsecondary Education, HEW, 1202 Commissions are requested to evaluate proposals from their states to assist the Fund in making its awards.)

Dr. Drury said the staff has reviewed the proposals and advised the Fund of the relevance and broad application of each proposal to Kansas.

National Meeting of Executive Officers of 1202 Commissions

Dr. Drury reported that the emphasis at a recent meeting of 1202 Commission Executive Officers was on involving 1202 Commissions in the development of state vocational plans. Proposed federal legislation (S 2657 and H 12851) would require state 1202 Commission approval of state plans for vocational education.

Commission activities reported by other states include activities relating to life-long learning, continuing education, and the development of master plans for postsecondary education.

FY 1976 Expenditures and Federal FY 1977
Requests

Dr. Drury said that all federal FY 1976 funds have been or will be spent on the following Commission activities:

1. Enrollment Projections (\$1,100)
2. Facilities Study (\$16,000)
3. Nursing Education Study (\$17,000)

He said there appears to be optimism at the federal level regarding the continuation of 1202 Commissions and increased federal funding. Kansas' share of the federal money was \$26,105 for FY 1975, \$34,157 for FY 1976, and is expected to be \$47,390 for FY 1977.

Application for FY 1977 federal funds has been made, Dr. Drury said. The funds are expected to be used for general data collection activities.

Regarding state funds appropriated to the 1202 Commission, Dr. Drury said there is a close relationship between the budgets for the 1202 Commission and the Research Department. A correcting journal entry has been made with the approval of the Chairman of the Commission and the Legislative Coordinating Council to show that \$44,847 expended from the Research Department is for 1202 Commission work. A corresponding correcting journal entry has been made from the Research Department to federal 1202 Commission funds in the amount of \$16,038.

Regarding one of the data collection activities, Dr. Drury reported that of 25 responses received from institutional representatives, 16 favor continuing the facilities study and five recommend its discontinuance. Several respondents gave no clear-cut answer or qualified their response.

Committee members generally agreed that the data should be maintained and updated so that it is always available. However, the necessity of publishing the data annually was questioned and it was suggested that a publication every two or three years would be more reasonable.

Upon a motion by Senator Meyers, the Committee voted to continue to collect information but not publish it every year. (No decision was made as to how often the study should be published.) It was understood by the Committee that as much of the information as possible will be computerized and that the data will be available in Xeroxed form upon request.

Washburn Feasibility Study

The Commission is directed by 1976 H.B. 2811 to "study the feasibility of incorporating Washburn University into the state system of colleges and universities and to report on said feasibility to the 1977 Session of the Kansas Legislature." The Commission intends to devote most of its July meeting to the presentation of data and hearings concerning Washburn, but at this meeting members were given the opportunity to consider the type of data being gathered and make suggestions and comments.

The staff reported that it is now in the process of collecting information on the following topics:

Fiscal Information

- General Fund and Debt Retirement and Construction Fund Income and Expenditures, 1941-1975
- Student Fees, City Taxes, and State Aid as a Percentage of Total Revenue, 1941-1975
- Topeka Tax Levy
- Current Budget
- Capital Assets of University
- Bonded Indebtedness
- Student Fees, 1941-1976
- History of Credit Hour State Aid

Enrollment Data

- FTE Enrollment 1965-1975
- Headcount Enrollment 1941-1975
- Comparative Department Enrollments
- Geographical Distribution of Students
- Enrollment Projections

Faculty Data

Faculty-Student Ratio
Faculty Salaries
Faculty Background (Number of Faculty with PH.D's, etc.)

Program Information

Programs Offered
Comparison of Programs Offered with Programs Offered at Regents'
Institutions
Types of Degrees Offered

History of Washburn University

History of Wichita University's Entry into the State University System

Development of Options Regarding Washburn

At the suggestion of Committee members, data will be gathered comparing Washburn's budget with the budgets of the three state colleges.

Information will also be gathered relating to the origin and residence of Washburn students. As much material as possible will be mailed to Committee members prior to the next meeting.

Ratio of Incidental Fees to Costs of General
Educational Programs -- Board of Regents
Institutions

Dr. Drury presented material to the Committee relating to the ratio of incidental fees (basic tuition) to the cost of general educational programs at the Regents' institutions. (A copy of the memorandum is attached.)

In 1967, the Legislative Council adopted a Legislative Budget Committee recommendation that basic tuition at the Regents' schools should amount to an average of 25% of the cost of the general educational programs. The Committee suggested that the Board of Regents review fee schedules every four years in order to maintain the 25% average.

Dr. Drury presented figures showing that in recent years the average has fallen considerably. The fee-cost ratio averaged over the current four-year interval (FY 1974-1977) shows that incidental fees at all the schools will amount to 22% of the general educational budgets.

For FY 1977, it is estimated that incidental fees will amount to only 18.9% of the income for the schools' general use general educational budgets. The 18.9% amounts to \$26.3 million and is \$8.5 million short of the amount incidental fees would generate (\$34.8 million) if the fee-cost ratio were 25% for FY 1977.

Dr. Drury suggested a number of options for the Committee, including a review of current educational costs in order to determine what would be a reasonable fee-cost ratio.

Max Bickford, Executive Officer, Kansas State Board of Regents, said the Regents' Council of Presidents began a review of the fee schedule last month. He pointed out that when the fee-cost ratio is averaged over the last seven years (FY 1971-1977) the average for all schools is 24%, fairly close to the recommended 25% level.

Mr. Bickford said several things should be taken into consideration in evaluating the fee-cost ratio. First, he said that the ease with which out-of-state students become residents has limited the amount of income derived from the higher fees set for nonresident students. Secondly, incidental fees do not include special fees for student unions, student activities, student health services, and bond retirement. Such costs, Mr. Bickford believes, should be considered in arriving at a fee-cost ratio.

Mr. Bickford suggested that if the Committee is interested in reviewing tuition costs in the state, it should consider tuition levels for all schools, including community colleges.

Nursing Education

Dr. Harkness reported on progress being made in the nursing study. She told the Commission that the objectives of the study are:

1. To determine current numbers, location, types, and activities of licensed practical and registered nurses in Kansas, both active and inactive.
2. To determine the number of students currently being graduated from these various nursing educational programs, the objectives of such programs and the articulation policies of current programs (i.e., Licensed Practical Nursing Associate Degree, Diploma, Baccalaureate, Nurse Practitioner, Nurse Clinician, Master's, and Doctoral programs).
3. To project the nursing manpower supply in 1980.
4. To project the manpower needs for nurses in 1980.
5. To identify the differences between the projected nursing manpower needs and the existing and expected nursing manpower pool.
6. To promote dialogue among nurse educators and nursing service personnel about their mutual interest in the preparations and utilization of nurses throughout the State of Kansas.

She said the state had been divided into 14 regions in each of which she had held meetings with nurses, educators, administrators, and others.

In addition, three survey instruments have been developed to collect information about nurses, nursing education programs, and nursing manpower needs. One questionnaire has been sent to nurses, one to nursing schools, and one to employers of nurses. Altogether, more than 8,000 questionnaires have been sent out.

A technical advisory committee has been appointed to assist in the study, which should be completed by late summer or early fall.

Technical Education Program at Wichita State University

Joe McFarland, Kansas State Board of Regents, spoke to the Committee concerning a new Bachelor of Engineering Technology Program at Wichita State University. This is the second such program in the state (Kansas State University also has a four-year engineering technology program. Kansas State College of Pittsburg offers baccalaureate and masters degree programs in various technologies, but not in engineering technology). Eighty students are expected to enroll in the program next fall, 1976. Not all are new students. Some are already enrolled in other programs at Wichita State and wish to enroll in a four-year program in order to get a baccalaureate degree.

Dr. McFarland said the new program would not compete with existing two-year technology programs, but would supplement them. He explained that students of area vocational schools, the Kansas Technical Institute, or a community college associate degree program could transfer into the four-year program by passing certain examinations.

Dr. McFarland told the Committee that a rather unique situation exists in Wichita since many adults hold jobs there and attend school part-time. Many of these people are students who are not able to relocate to attend school elsewhere.

It is expected that the new program will not require increased faculty or costs other than the customary increase in faculty that occurs when enrollment in a program increases.

In response to a question, Dr. McFarland said the distinction between graduates of two-year and four-year technology programs is not clear-cut.

Requests from the State Board of Education

Merle Bolton, State Department of Education, addressed the Committee regarding duplication of programs. One matter concerns an application submitted to the State Board by the North Central Kansas AVT School, Beloit, to offer three programs in Hays. The three programs are already offered by the Northwest Kansas AVT school, Goodland, which believes the proposed programs would be a duplication. The Board of Education has asked the 1202 Commission to review the matter of new off-campus postsecondary vocational-technical programs, with particular attention to the proposed programs in the Hays area.

Dr. Bolton said a second matter relating to duplication of programs concerns associate degree programs offered by the Regents' institutions. Specifically, the Board of Education is concerned about several proposed programs that might duplicate those offered by community junior colleges. The Board of Education is requesting the 1202 Commission to review the two year associate programs offered by Regents' institutions.

Dr. McFarland told the Committee that joint meetings between the Council of Deans and Directors of Instruction (CODDI) and the Council of Chief Academic Officers of the Board of Regents (COCAO) are hampered by the lack of program information for the community colleges. He suggested that CODDI has limited representation and limited authority over the community colleges as compared with the Regents' Council.

Financing Vocational Education

One of the matters to be considered by the Committee this interim is vocational education funding. Mr. Barrett told the Committee that the study will focus on the following areas:

1. Contracts between AVT schools and community colleges.
2. Off-campus and satellite programs offered by AVT schools.
3. Process for approving vocational programs.
4. Formula whereby state and federal funds are allocated to AVT schools.

Presentation of data will begin in July.

Data Collection Activities

Dr. McFarland reported to the Committee that George B. Smith, Kansas University, would continue to report enrollments for one more year before retiring. Dr. McFarland said it is the opinion of the Board of Regents that the enrollment reporting activity should be assumed by the 1202 Commission upon Dr. Smith's retirement.

Dr. Drury advised the Committee that considerable lead-time would be necessary for the Commission to undertake enrollment reporting and that a decision would have to be made fairly soon.

Drury also asked for instruction regarding enrollment projections done for the Commission by Dr. Kenneth B. Anderson, Kansas University. Upon a motion by Representative Robertson, the Committee voted to contract with Dr. Anderson to develop enrollment projections next year. Dr. Drury said the terms of the contract would be along the lines of previous contracts with Dr. Anderson.

Dr. Arthur Zook, representing the Associated Independent Colleges of Kansas, asked that a subcommittee of the Commission be appointed to meet with representatives of the independent schools. He said he is concerned with problems relating to enrollment projections for schools of fewer than 1,000 students.

SCUP Conference

Dr. Drury told the Committee that the Society for College and University Planning (SCUP) is holding its annual meeting in Washington, D.C., July 21-24. Committee members wishing to attend should contact the Legislative Research Department.

Next Meeting

The Committee will hold a one-day meeting Tuesday, July 13. Most of the meeting will be devoted to the presentation of data and hearings relating to Washburn University.

The meeting was adjourned.

Prepared by Carolyn Rampey

Approved by Committee on:

Date