

ROADS AND HIGHWAYS SUBCOMMITTEE

The Roads and Highways Subcommittee met in room 528 at 1:15 P. M. on January 23, 1973. Chairman Dierdorff called the meeting to order and all members were present except Representatives Hughes and Maag.

A roster of those who registered their attendance is attached.

Conferees on House Bill 1064 were: Representative Don Everett, sponsor of the bill; Lee E. Circle, Executive Secretary-Treasurer of the Kansas Food Dealers Association, Inc.; Richard Dillon, Dillon Food Stores, Hutchinson; Gary Zook, Executive Director, Kansas Retail Council, Topeka; Bill Underwood, Lawrence, Kansas Retail Liquor Dealers Association; Bill Strukel, Topeka, A. B. C.; Elton Lobban and Harold B. Turntine of the Division of Vehicles; Steven Kastner, Topeka.

House Bill 1064 - AN ACT relating to the uniform motor vehicle operators' and chauffeurs' license act; requiring a photograph on licenses issued; amending KSA 8-243, and repealing the existing section.

In explaining the bill, Mr. Everett told the committee that this was introduced with a colored photo last year. It reached the Governor's desk and was vetoed. Mr. Everett is not aware if the Governor has changed his opinion.

Mr. Everett cited instances of people having difficulty cashing a check or operating in commerce. Three-fourths of his time in Riley County is spent in handling bad checks. People do not have the proper kind of identification. He said he cannot give a fiscal note in terms of what it is costing the state but it is in the millions of dollars.

Twenty-two states use this system and it has worked well in Arizona for years.

It is felt this would cut down on forgery.

The question was asked if this couldn't be accomplished by having the merchants who want this provide an identification card for the purpose. Mr. Everett's reply

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was that the merchants probably could get together but that the opportunity for forgery would be greater. He does not feel it would be an operable system.

Mr. Everett pointed out that the transient population has a big problem.

In answer to a question as to whether there are federal regulations on this, Mr. Everett said that the Federal Highway Safety Act has optional requirements on visual test, and if we should go that route they could add the photo on the license at the same time.

Mr. Everett left a copy of an amendment, Exhibit I, attached, in case the committee might want to use a colored photo instead of a black and white. The cost of a colored photo would be about fifty cents.

Lee Circle's remarks, Exhibit II, are attached.

Representative Peterson commented that California has a photo on the license and that it has a profile picture for those under 21, and after a person reaches 21, another photo is required.

Richard Dillon appeared in favor of the bill. He said 25,000 checks have been returned to their stores. 2,500 will be uncollectable and they will lose \$55,000. This bill would save them \$30,000 this next year.

In the state of Kansas there is no provision for repaying retailers for collecting sales tax. They will remit \$3 million this year. In the state of Colorado they are paid 3% of the retail taxes they collect. He feels it is justifiable for the merchants to have the benefit of this bill.

Gary Zook said he thinks this is an economic opportunity to do something good for the consumer and the businesses. There is a problem for the consumer who needs to cash a check. It would be an advantage to the business man to be able to see this kind of identification. It would be advantageous to law enforcement officers. It would be possible for other sources to have I. D. cards, but this would have authenticity. From a cost standpoint this would cost an extra 41¢, and since we get a driver license every four years it would be about 10¢

per year for a picture. This could also be issued by the Motor Vehicle Department to others, those unable to drive, for about \$5.00 a year, and they could make money off of it. He urged the committee to act favorably on this and to add the amendment for a colored photo.

Bill Underwood said the liquor dealers would like this as a means of preventing the selling of liquor to minors, and for check cashing purposes. The Sheriffs Association in Kansas and the Peace Officers support it. Colonel Albott said he would be happy to testify in favor of it.

Bill Strukel told the committee that a recent meeting of the Kansas Sheriffs' Association that they voted unanimously to support such a bill.

Steven Kastner told the committee that he is sixteen and a handicapped person who will not be able to drive. He urged the committee to pass the bill and to amend it so handicapped people could have an identification also. He would like the identification so he could cash a check, go to movies, etc.

Mr. Lobban and Mr. Turntine of the Department of Vehicles gave some figures as to the cost.

If Senate Bill 20 passes, this could be incorporated at an initial cost of \$763,987 - without SB 20 it would be \$867,818.

With central issuance, there would be 400,000 people annually. With the additional personnel needed it would take \$458,000 for personnel. Equipment required, automobiles, desks, etc. would be \$79,359. Three additional centers would cost \$35,000 and uniforms would be \$6,000. Postage and contracts on the license would average 40¢ each, and would amount to \$185,000.

Field issuance would be \$867,818.

There are 1,500,000 licensed drivers in Kansas. Every four years they have been handling an extra 400,000. They would not be set up to take care of others who do not drive.

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Mr. McMaster questioned that this type of identification would stop fraud.

Chairman Dierdorff suggested that perhaps this bill should be held in this committee until Senate Bill 20 reaches the House. It is the re-examination bill, and this could be taken up with it. The re-examination bill would provide for a cost of \$6.00 and this might run the cost up about 75¢.

Mr. Harris asked permission of the committee to introduce five bills that were suggested by the Highway Department. The request was that these be introduced as committee bills and be assigned to this committee for study. A copy of the letter, with proposed bills, is attached, Exhibit III.

Mr. Dierdorff explained to the committee that it is a policy of the committee to honor the request of the Highway Commission to introduce the bills. After they are returned to the committee, hearings are held on the bills and it is up to the committee to act on them as they see fit.

Mr. Dempsey made a motion, second by Mr. Reeves, that the bills be introduced as committee bills. The motion carried.

The Chairman announced that House Bill 1070 and House Bill 1047 would be considered Wednesday.

The meeting was adjourned.

Fran Stafford, Recording Secretary

APPROVED:


ARDEN DIERDORFF, CHAIRMAN

1-23-73

ROADS AND HIGHWAYS SUBCOMMITTEE

GUESTS

NAME	ADDRESS	FIRM OR CORPORATION REPRESENTED
Lee Anile	Ark City	Kane Wood Creators
Bill Underwood Dwain C. Mastroy	Lawrence	Kansas Retail Liquor Dealers Assoc.
James Kastner	3923 NW Rochester Rd.	
Alton D. Tolban	TOPEKA, KAN.	DIVISION OF VEHICLES
Harold B. Turrittus	" "	" " "
Ronald Kettner	Hutchinson, Ks.	DILLON STORES
Bill Strubel	Topeka	ABC
Richard Nelson	Hutchinson, Ks.	Dillon Food Stores
Burl Oat	Topeka	Ks. Comm. of Commerce & Industry

Richard Long, Legislative Counsel

2000-1-
Jan 23, 1973

Recommended amendment to HB 1064:

Section 1. K.S.A. 8-243 is hereby amended to read as follows:
8-823. (a) The department shall, upon payment of the required fee, issue to every applicant qualifying therefor under the provisions of this act an operator's or chauffeur's license as applied for, which license shall bear thereon a distinguishing number assigned to the licensee, the name, date of birth, residence address, and a brief description, and a color photograph of the licensee on an embossed credit card type license, and either a facimile of the signature of the licensee or a space upon which the licensee shall write his usual signature with pen and ink immediately upon receipt of the license. No license shall be valid until it has been so signed by the licensee.

New Section 2. The department shall issue a color photograph for a non-drivers identification card renewable every four years. Every applicant shall make oath as to the truthfulness of the statements contained in the form.

Section ~~1.3~~. K.S.A. 8-243 is hereby repealed.

Section ~~1.4~~. This act shall take effect and be in force from and after October 1, 1973, and its publication in the statute book.

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KANSAS FOOD DEALERS ASSOCIATION

Lee Circle, Exec. Sec.-Treas.
Arkansas City, Kansas

A. C. Office Bldg.
P. O. Box 45E 816

H.B. 1064 Black & White Photo on Drivers License.

WE ARE INTERESTED IN PASSAGE OF H.B.1064 REQUIRING PHOTOGRAPH ON ALL KANSAS DRIVERS LICENSES -

1ST TO ASSIST LAW ENFORCEMENT OFFICERS

SUCH A KANSAS LICENSE WOULD BE A SERVICE TO THE PUBLIC BY PROVIDING A QUICK AND ACCURATE IDENTIFICATION OF THE HOLDER.

IN CASE OF ARREST AND IF AN EMBOSSED TYPE CARD IS USED, OFFICERS HAVING AN IMPRINTER COULD BE ASSURED THEIR ARRESTING TICKET WOULD CARRY A POSITIVE, INSTANT AND LEGIBLE TRANSFER OF THE HOLDER'S VITAL STATISTICS ON HIS RECORDS. SOME JUDGES HAVE STATED OCCASIONALLY ARRESTING OFFICER'S INFORMATION IN HIS REPORT IS TOO INLEGIBLE FOR PROSECUTION.

A FEW YEARS AGO KANSAS LIQUOR DEALERS MADE AN UNSUCCESSFUL EFFORT TO HAVE THE A.B.C. REQUIRE ALL YOUNG PEOPLE WANTING TO BUY LIQUOR TO HAVE PHOTO IDENTIFICATION CARD.

SUCH A BILL AS H.B.1064 PROPOSES, WOULD PREVENT A YOUNG PERSON FROM MISREPRESENTING HIS AGE BY USING A FAKE CARD.

THE DRIVERS LICENSE ALTHOUGH NOT INTENDED FOR GENERAL IDENTIFICATION PURPOSES IS OVER THE COUNTRY ALMOST UNIVERSALLY PUT TO THAT USE. WHEN TRAVELING IN OR OUTSIDE THE STATE, AND NEED FROM ANY SOURCE FOR PERSONAL IDENTIFICATION ARISES, WHAT IS THE FIRST THING ASKED FOR? PROBABLY YOUR DRIVERS LICENSE.

2ND-WE ARE INTERESTED IN THIS TYPE LICENSE AS A MORE ACCURATE AND LESS EASILY FORGED MEANS OF IDENTIFICATION, ESPECIALLY IN CHECK CASHING. ACCEPTING AND CASHING CHECKS IS AN INESCAPABLE PART OF ANY RETAIL BUSINESS, ESPECIALLY WITH OUR GROCERY AND SUPERMARKET OPERATORS.

BECAUSE OF THE VOLUME OF SALES IN THESE STORES, SOME ARE ACTUALLY CASHING MORE CHECKS THAN THE BANKS WHERE THEY DO BUSINESS.

#2 H.B. 1064 Black & White Photo on Drivers License

JUST REFLECT FOR A MOMENT, WHERE DO YOU GO TO CASH A CHECK FOR A LITTLE EXTRA POCKET MONEY?

MY GUESS IT'S NOT THE BANK. THEY WOULD PROBABLY BE CLOSED ANYWAY.

THE TYPE LICENSE KANSAS NOW HAS IS NOT SO UNQUESTIONABLY ACCEPTED AS ARE THOSE FROM STATES HAVING THE MORE MODERN, DURABLE AND FOOL PROOF TYPE.

PLACING A PHOTO ON DRIVERS LICENSE IS NOT SO INSURMOUNTABLE AS SOME HAVE FEARED. MANY LARGE INDUSTRIES IN KANSAS USE A PHOTO ON COMPANY EMPLOYEE'S NAME BADGES. MANY KANSAS BANKS ISSUE COLOR PHOTO I.D. CARDS TO APPROVED CUSTOMERS TO AID THEM IN CHECK CASHING AT THE BANK OR ELSEWHERE.

SOME HAVE SAID, THEN WHY DON'T EACH BUSINESS ISSUE HIS OWN PHOTO I.D. CARD? OUR REPLY IS THAT MANY MERCHANTS OPERATION IS NOT LARGE ENOUGH TO JUSTIFY IT. ADDITIONALLY IF EACH DIFFERENT BUSINESS PRINTED THEIR OWN I.D. CARD, THE INDIVIDUAL TRADING WITH MANY DIFFERENT BUSINESSES WOULD FIND THEIR PURSES AND BILLFOLDS FILLED WITH THESE CARDS.

YOU MAY REMEMBER HOW IT USED TO BE WITH CREDIT CARDS, UNTIL A MORE UNIVERSAL CREDIT CARD BECAME GENERALLY ACCEPTABLE, LIKE BANK AMERICA, MASTER CREDIT CARD, ECT. EVEN THESE ARE NOT I.D. CARDS AND CAN BE STOLEN AND USED BY THE WRONG PERSON.

THE FRAUDULENT USE OF SOCIAL SECURITY AND WELFARE CHECKS IS NATIONALLY BECOMING AN INCREASING PROBLEM.

THE RETAIL MERCHANTS ASSOCIATION OF PENNSYLVANIA HAS BEEN PRESSING FOR A FEDERAL LAW REQUIRING PHOTOGRAPHS TO APPEAR ON ALL SOCIAL SECURITY CARDS.

UTAH IS ALREADY MAKING THIS POSSIBLE THROUGH THE UTAH COMMISSION OF PUBLIC SAFETY.

NEW YORK CITY HAS BEEN EXPERIMENTING WITH A PILOT PROGRAM PROVIDING COLOR-PHOTO IDENTIFICATION CARDS FOR WELFARE RECIPIENTS.

Ohio in 1971 made available to all Welfare recipients a photo I.D.Card. OHIO DOESN'T HAVE A PHOTO ON THEIR DRIVERS LICENSE. IF THEY HAD, A WELFARE I.D. WOULD NOT HAVE BEEN NECESSARY.

IN TEXAS SEPT. 1972, THE DEPARTMENT OF PUBLIC SAFETY WAS ALSO AUTHORIZED TO ISSUE I.D. CARDS TO NON DRIVERS. THIS WOULD APPLY TO THE AGED, HANDICAPPED AND DISABLED. THE CARD CARRIES A COLOR PHOTO, USUAL PERSONAL I.D. INFORMATION, AND IS OVERSTAMPED FOR "IDENTIFICATION ONLY." THIS ADDITIONAL COVERAGE MIGHT BE GOOD FOR KANSAS TO CONSIDER. IT APPEARS THERE IS AN INCREASING NEED AND DEMAND FOR GOOD I.D. INFORMATION.

SOME OF THE STATES I UNDERSTAND NOW HAVING PHOTO OR COLOR PHOTO DRIVER LICENSES ARE - NORTH AND SOUTH CAROLINA, GEORGIA, ARIZONA, COLORADO, IDAHO AND CALIFORNIA, DISTRICT OF COLUMBIA, INDIANA, IOWA, LOUISIANA, MICHIGAN, MINNESOTA, MONTANA, MISSOURI (PASSED IN 1972), NEW MEXICO, SOUTH DAKOTA, WYOMING, TEXAS, UTAH, CONNECTICUT AND ROHDE ISLAND. 22 STATES IN ALL.

WE WOULD LIKE TO SEE KANSAS UPGRADE AND MODERNIZE IT'S DRIVERS LICENSE, WITH ONE KANSANS CAN BE PROUD TO SHOW AND EVEN TO LOCATE IN THEIR BILL-FOLD WHEN REQUIRED.