

ROADS AND HIGHWAYS COMMITTEE MEETING -- FEBRUARY 10, 1971

The Roads and Highways Committee met in room 535 at 2:45 P. M. on February 10, 1971. Chairman Dierdorff called the meeting to order and all members were present except Allison and Hayes.

Guests present were: Ray Lindberg, Topeka, Kansas Motor Carriers Association; Le Circle, Arkansas City, Kansas Food Dealers Association; Joe Bailey, Wichita Area Chamber of Commerce; John B. Gehr, Kansas State Highway Commission; Roger Popkess, Sabetha; Charles Krah, Sabetha.

Conferees were: Representatives Ernest Unruh, Kenneth R. Winters, Earl Ward; M. A. (Guss) Wood, KPOA, Atchison; Ernest Murphy, Director ABC, Topeka; H. J. Ulrich, Superintendent, Motor Vehicle Department, Topeka.

HOUSE BILL 1127 - AN ACT relating to the uniform motor vehicle operators' and chauffeurs' license act; requiring a colored photograph on licenses issued; amending KSA 8-243, and repealing the existing section.

Mr. Unruh explained that he had introduced this previously and that his main interest in it is for law enforcement purposes.

Guss Wood, Legislative Chairman of the Kansas Peace Officers, said that they had a meeting of the Board of Governors of the organization and this was one of a number of bills that they reviewed. They voted unanimously to support this. One reason is the identification angle of it. The colored picture isn't much more and the identification would be a big help if they have to stop someone. It would be a big help for business people taking checks.

Except as otherwise noted, the individual remarks recorded herein have not been transcribed verbatim and this record has not been approved by the committee or by the individuals making such remarks

Mr. Unruh read a letter from the Chief of Police Association of the state of Kansas. The President stated that from his personal viewpoint that he was of the strong opinion that this would no doubt be approved by his group.

Mr. Unruh said that the Sheriff Association President said it was his opinion it would be approved by his association but they had not had a meeting yet.

Ernest Murphy, Director of the Alcoholic Beverage Control, said that people who sell alcohol cannot sell it to people under twenty-one years of age. If they do in error, they are still at fault. There are three identifications they use -- armed forces, driver license and selective service card. He feels their greatest protection would be in having a colored photograph on the driver license.

Mr. Unruh said that he talked to a processor who operates in 16 states and he said his price is from 27¢ to 37¢ a license. California is doing it for a dime on black and white but they plan to go to colored pictures.

Mr. Unruh distributed the attached copy of proposed amendments but said there needs to be changes made.

Mr. Unruh said he did not understand the fiscal note so asked Mr. Ulrich to explain. (See attached copy)

Mr. Ulrich said that he could concur with Mr. Unruh's thinking that it is very difficult to prepare a fiscal note in a day, but these are things they have to do when they get requests. He explained the fiscal note.

Mr. Winters said that he became interested in this kind of

legislation after visiting Denver when one of the banks started the Master Charge. Many people were changing their account just to get their picture on the card. If you go from one state to another, it is almost impossible to get a check cashed. For identification would be the best reason for the picture as far as he is concerned.

Mr. Ward stated only that he was in agreement with Mr. Winters and Mr. Unruh.

HOUSE BILL 1013 - AN ACT to amend the Kansas criminal code; concerning the crime of littering; declaring the operator of a motor vehicle to be guilty of littering when certain acts are committed by the occupants of a vehicle under the operator's control; amending KSA 1970 Supp. 21-3722 and repealing the existing section.

Mr. Gray said that he had a big "no" written at the top of this bill and that he could not see this piece of litigation.

Mr. Davis said that a driver has a great responsibility without being responsible for what someone else in his car does.

The Chairman said the bill would be discussed further at a later meeting.

The meeting was adjourned.

Fran Stafford, Recording Secretary

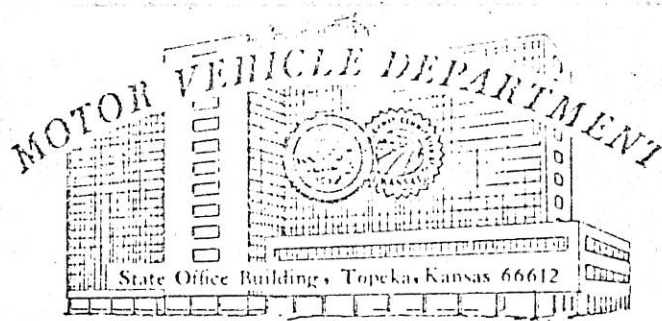
APPROVED:

  
ARDEN DIERDORFF, CHAIRMAN

February 15, 1971

Except as otherwise noted, the individual remarks recorded herein have not been transcribed verbatim and this record has not been approved by the committee or by the individuals making such remarks

ROBERT B. DOCKING  
GOVERNOR



2-10-71

JOHN D. MONTGOMERY  
DIRECTOR OF HIGHWAYS

Refer to our file — Supt. —

MEMORANDUM TO: John B. Gehr, Assistant Director of Highway Administration  
DATE: February 3, 1971  
SUBJECT: Fiscal Effect of House Bill 1127

C Subject bill requires a colored photograph of a driver's license applicant be placed on the licensee's driver's license.

P This department's interpretation of the bill is that a colored photograph be provided new driver's license applicants and renewal applicants qualifying for a driver's license. On our present four-year renewal procedure and new license applicants, it would require issuing approximately 600,000 colored photograph licenses each year. It would appear that the department would also be required to issue any person with a current, valid license a duplicate license on request, this license would then have to have a colored photograph.

Y There is no way to estimate the number of duplicate requests that would be made when the availability of a colored photograph license became public knowledge. It is felt that great numbers of people would be willing to pay the 50-cent duplicate fee for a photograph license.

The fiscal estimate will be made for processing 1,200,000 applications the first year. This represents the 600,000 new and renewal applications and estimated 50 per cent of the remaining driver's license holders requesting a duplicate.

Twenty-one additional districts will be combined with the present facilities, and two additional examining stations in Wichita and Kansas City, and one additional in Topeka would be required. Estimated yearly increased rentals would be \$30,000.00.

COST OF MANUFACTURING OF LICENSE AND PHOTOGRAPH

First year: 1,200,000 @ 50-cents	\$600,000.00
Each year thereafter: 600,000 @ 50-cents	300,000.00

ADDITIONAL EQUIPMENT

45 desks @ \$155.90	\$ 7,015.15
40 typewriters @ \$468.00	18,720.00
250 folding chairs @ \$3.56	<u>890.00</u>
TOTAL ADDITIONAL EQUIPMENT	\$ 26,625.15

ADDITIONAL AUTOMOBILES

17 automobiles - initial cost	\$ 48,421.78
Yearly maintenance @ 9 cents a mile	34,000.00

ADDITIONAL UNIFORMS

Uniforms for 28 Examiners @ \$175.00	\$ 4,900.00
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ADDITIONAL PERSONNEL

21 Examiners @ \$5,862.00 a year	\$123,102.00
40 Examiner Aides (CT II) @ \$4,578.00/year	185,120.00
7 Examiners-at-Large @ \$5,862.00/year	41,034.00
3 Assistant Chief Examiners @ \$6,762.00/yr.	20,286.00
1 Clerk II @ \$4,356.00/yr.	4,356.00
1 Clerk-Typist I @ \$3,948.00/yr.	3,948.00
2 Clerk I's @ \$3,762.00/yr.	<u>7,524.00</u>

\$383,370.00


12% FICA and benefits

\$ 46,004.40

TOTAL SALARIES AND BENEFITS

\$429,374.40

Based on the estimate of 600,000 requests for duplicate licenses in the first year, an additional \$300,000 income would be generated. No additional revenue from renewals and new applications would be provided by this bill.

  
H. J. ULRICH, Superintendent  
Motor Vehicle Department

HJU:gju

2-10-71

The Honorable Arden Dierdorff  
Chairman, Committee on Roads and Highways  
House of Representatives  
Third Floor, Statehouse

Dear Representative Dierdorff:

SUBJECT: Fiscal Note for House Bill No. 1127 by  
Representatives Unruh, Ward and Winters

In accordance with K.S.A. 75-3715a, the following fiscal note concerning House Bill No. 1127 is respectfully submitted to your committee.

House Bill No. 1127 requires that a colored photograph be provided new driver's license applicants and renewal applicants qualifying for a driver's license with no change in the present schedule of fees charged therefor.

The Motor Vehicle Department of the State Highway Commission states that under the present four-year renewal procedure, the passage of House Bill No. 1127 would necessitate issuing approximately 600,000 colored photographs licenses each year. In addition, it is anticipated by the Motor Vehicle Department that approximately half of the remaining driver's license holders would desire to obtain a duplicate license at the 50 cent duplicate license fee so that they will also have the photograph on their license. The Motor Vehicle Department estimates that 1,200,000 applications (600,000 scheduled renewals, plus 600,000 duplicate licenses) will be issued during FY 1972 if House Bill No. 1127 passes. In future years, it is estimated that 600,000 renewals will be issued.

The Motor Vehicle Department estimates that it will add 21 additional districts which will be combined with the present districts and it will be necessary to establish two additional examining stations in Wichita, two additional examining stations in Kansas City, and one additional examining station in Topeka.

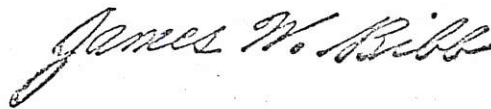
Effective date of House Bill No. 1127 is October 1, 1971, and its publication in the statute book. It will be necessary for the Motor Vehicle Department to add additional employees as of July 1, 1971, to get ready for the renewals and duplicates which are estimated to be processed during FY 1972. Expenditures for FY 1972 based on the passage of House Bill No. 1127 are estimated at \$1,075,345 (\$600,000 for the cost of 1,200,000 licenses with photos at 50 cents each; \$26,625 for office equipment - 45 desks, 40 typewriters, and 250 folding chairs; \$31,365 for travel costs; \$4,900 for uniforms for 28 examiners; and \$412,455 for salaries and wages and fringe benefits for 75 additional employees).

It is estimated that second year expenditures would total \$788,541 (\$300,000 for the cost of licenses and photographs at 50 cents each for 600,000 renewals; \$31,365 for travel costs; and \$457,176 for salaries and wages including fringe benefits for the 75 employees).

It should be pointed out here that if both House Bills No. 1126 and 1127 pass as introduced the expenditures contained in the two fiscal notes on these bills could be combined and thereby reduced. The Highway Commission, however, has handled the fiscal effect of the two bills insofar as expenditures are concerned separately for the purposes of reporting.

Based on the estimate of 600,000 requests for duplicate licenses in the first year, an additional revenue of \$300,000 would be received in the Highway General Fund during FY 1972. No additional revenue from renewals and new applications would be provided for by this bill as introduced.

Revenue and expenditure estimates for the purposes set forth in House Bill No. 1127 are not included in the FY 1972 Governor's Budget Report.



James W. Bibb  
Budget Director

JWB:EAC:beo

REPORTS OF STANDING COMMITTEES

MR. SPEAKER

Your committee on Roads and Highways

Recommends that House Bill No. 1127

"AN ACT relating to the uniform motor vehicle operators' and chauffeurs' license act; requiring a colored photograph on licenses issued; amending K. S. A. 8-243, and repealing the existing section."

Be amended:

On page 1, following line 11, by inserting a new section to read as follows:

"Sec. 2. K. S. A. 8-246 is hereby amended to read as follows:

8-246. (a) In the event that an instruction permit, an operator's or a chauffeur's license issued under the provisions of this act is lost or destroyed, the person to whom the same was issued may obtain a duplicate, or substitute thereof, upon furnishing proof satisfactory to the department that such permit, or license, was lost or destroyed, and upon the payment of a fee of fifty cents (50¢). If the permit or license which was lost or destroyed did not contain a colored photograph of the licensee, the licensee may obtain a duplicate or substitute permit or license containing such colored photograph upon payment of an additional fee of two dollars (\$2).

"(b) If any person holding a valid instruction permit, an operator's license or a chauffeur's license, which does not contain a colored photograph of the licensee, desires to replace such permit or license prior to the expiration thereof with a license or permit containing a colored photograph of the licensee, such person may obtain such replacement permit or license upon application to the department in the manner and form prescribed by the department, upon surrendering his current permit or license and upon payment of a fee of two dollars (\$2)."

and by renumbering original sections 2 and 3 as sections 3 and 4, respectively;

Also on page 1, in line 12, by striking "is" and inserting in lieu thereof "and 8-246 are";

In the title, in line 3, by inserting "and 8-246" before the comma; also in line 3, by striking "section" and inserting in lieu



thereof "sections";

And the bill be passed as amended.

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Chairman