

M I N U T E S

Committee on Legislative Facilities

November 7, 1968

Chairman Hill presided. Other members present were Senators Arthur, Bennett, and Warren, and Representatives Doyen and Turner.

Staff present from the Revisor of Statutes' Office were Fred Carman and Willard Thompson. Ken Havner and Ben Barrett from the Research Department also attended.

Morning Session

Roll Call Equipment

The Committee reviewed the CEECO proposed roll call contract draft of September 5. A motion by Representative Doyen was adopted unanimously authorizing the Chairman to sign the contract on behalf of the State.

Committee System

The Committee agreed to recommend a reduction in House standing committee's from 45 to 23. In the Senate, excluding the Committee on Committees, the number of standing committees would be reduced from 31 to 17.

Chairman Hill suggested that the legislative committee reduction proposals should be presented to the newly selected leadership at the party caucuses held on or shortly after the December 2 pre organizational session. The proposal contemplates that the new speaker would be given considerable latitude along suggested guidelines to make a determination concerning the number of committees, committee membership and schedule of meeting times. Senator Arthur said that at the party caucuses there should be an explanation of the objectives of the Legislative Facilities Committee in developing the Committee reduction recommendations.

As to the number of members for the House committees, the Committee agreed upon two guidelines. The Ways and Means

Committee should continue to have 23 members. All other committees should be limited to not more than 21 members. This includes Judiciary, which in the past has included all members of the House admitted to the Kansas Bar. The Committee made no recommendations with regard to the size of standing committees in the Senate.

Proposed Bills

Fred Carman presented three bills which were drafted at the request of the Committee. The bills were primarily designed to:

- (a) Make the Joint Committee on Legislative Services and Facilities a permanent standing committee,
- (b) provide for the prefiling of bills by legislators and legislative committees, and
- (c) clarify bill engrossment, enrollment and printing procedures.

A few changes were made in the bill establishing the Joint Committee on Legislative Services and Facilities as a standing committee:

- (a) The draft was changed to provide that the Secretary of the Committee should receive compensation in an amount fixed by the Committee. The salary would not need to be approved by the Finance Council.
- (b) Section 6(b) was clarified to provide that the payroll of legislative employees would be prepared by the secretary of the Legislative Services and Facilities Committee and approved by the Revisor of Statutes, the Secretary of State, the State Librarian, and other supervisory persons with employees working under their direction.
- (c) The name of the proposed committee was changed to the Joint Committee on Legislative Services and Facilities.

An updated bill draft will be prepared and mailed to members of the Committee prior to its next meeting.

The bill (draft of October 10, 1968) allowing prefiling of bills and resolutions was approved by the Committee. It will be prepared for introduction in the 1969 Session.

Changes were recommended in the bill relating to engrossing, enrolling, printing and publishing legislative acts. The bill now provides that acts and joint resolutions take effect from and after their publication in the statute books when the effective date is not otherwise set forth in the act. Also, the procedure for delivery of bills and joint resolutions to the Governor will be clarified. Certain portions of the bill draft will be rewritten to set out in greater detail the actual steps followed in legislative processing of bills and resolutions.

Legislative Calendars

A sample legislative calendar prepared by the state printing plant was reviewed by the Committee. The proposal is that the calendar be changed to the standard 6" x 9" form now used for the bills and journals. The printing plant has reported that none of the information presently included on the calendars would be sacrificed by changing the calendar format. This proposal would enable the printer to use his printing equipment for all types of legislative printing without tying up any particular machines. In the past, one or two machines have been used each morning only for the calendar. The effect of using certain machines for the calendars only is that the printing on the bills and journals is slowed. The printer was unable to estimate any savings that might result from this change, but he reported that efficiency of the operation will be increased, and it will make possible somewhat earlier delivery of the bills, journals and calendars each day to the legislature.

A motion by Senator Bennett was adopted approving the proposed calendar format. At the beginning of the 1969 Session the printer should be instructed to change the calendar format.

Afternoon Session

Committee Report to the 1969

Legislature

The Committee plans to submit a report to the legislature containing its recommendations and showing the statutory and rule changes that would be needed to implement the Committee's recommendations. Preliminary report drafts on the following topics were approved by the Committee: Preparation of daily journals, printing of bills and resolutions, IBM magnetic tape printing proposal, preparation of session laws, purchase of supplies, pre-filing of bills, engrossment, legislative space needs, and other miscellaneous items.

The Committee agreed that in its proposal on preparation of the session laws, and in the accompanying bill, it should

be made clear that the Secretary of State will be expected to arrange the session laws using the alphabetical sections which were used in preparation of the session laws prior to the 1968 Session.

The Committee discussed further the duties that should be assigned to a new Legislative Services and Facilities Committee. Among the responsibilities to be placed with the Committee would be employee recruitment. The plan is that a secretary will be hired to coordinate the preparation for the legislature and for administering the internal operations of the House and Senate while in session.

The Committee suggested that a timetable should accompany the Committee report showing the priorities for implementing each of its recommendations. Some bills will need to be passed immediately when the session convenes. This includes permanent establishment of the Committee, and certain printing and rule changes.

The Committee agreed that attempts should be made to secure a person to serve as the secretary of the new committee prior to the 1969 Session. Temporarily, the person could be placed on the staff of the Research Department. The person selected for the position should have minimum requirements including a college degree. The assumption is that he will be a full-time employee and his working conditions and salary will be fixed by the Committee.

Aside from the establishment of the Committee on Legislative Services and Facilities as a permanent standing committee, perhaps the most important recommendation, which requires further refinement, will be to suggest establishment in the rules of the House and Senate a formal time schedule for the consideration of legislative matters. One important feature of the proposal is a ten-day adjournment period after which time the legislature would meet for the purpose of considering gubernatorial vetoes.

The Committee directed the staff to draft a report embodying its recommendations. A report should include a supplementary section for explaining the rule and statutory or procedural changes required to implement the recommendations.

The date for the next meeting was not set. Tentatively, it will be held on either December 3 or 4. The meeting was adjourned.