

M I N U T E S

Joint Committee on Legislative Facilities

August 26, 1968

Chairman Hill presided. Other members of the Committee present were Senators Arthur and Bennett, and Representatives Doyen, Turner and Van Cleave.

Conferees from the Secretary of State's office and printing plant discussed preparation and printing of the enrolled bills and session laws. Conferees from the Secretary of State's office were Elwill Shanahan, Secretary of State, Betty Washburn and LaVina McDonald. Conferees from the State Printing Plant were Robert Sanders, State Printer, Dale Smith and William Smith.

Conferees on the subject of State House improvements and security arrangements for legislative sessions were William Hale, State Architect, and Ken Roberts, Chief of the Security Force.

Staff members present were Fred Carman from the Revisor's Office and Richard Ryan, Reed Whitaker and Ben Barrett from the Research Department.

Electrical Roll Call Equipment

The Committee reviewed communications since the July 25 meeting with the OMIS Corporation. Representative Van Cleave said a statement was needed from OMIS concerning whether it or CEECO was authorized to make roll call contract commitments. The staff reported that by telephone the president (Mr. Brown) of OMIS stated that he had authority to enter into roll call equipment agreements.

Chairman Hill distributed to the Committee two possible alternative contracts for electrical roll call equipment for calendar year 1969. The Committee approved an amended contract which incorporated the Committee's basic recommendations. The effect of the proposed contract is to reinstate for calendar year 1969 the provisions of the original contract of June 28, 1955. A motion by Representative Doyen and seconded by Representative Van Cleave was adopted by a unanimous vote authorizing the Chairman to sign the proposed contract on behalf of the Committee and the State of Kansas. It will be sent to the CEECO and OMIS Corporations for consideration.

Provisions of the original contract of particular interest to the Committee were those relating to the accumulated equity toward a purchase option, and a service agreement.

#### Enrolled Bills and Session Laws

It was the consensus of Committee members and the conferees that the Attorney General's opinion of July 16, 1968, made it clear that various proposed printing styles could be used in preparing enrolled bills for signature by the officers of the legislature and the Governor, and the session laws. The procedure would be in compliance with constitutional and statutory requirements.

LaVina McDonald and Betty Washburn indicated that by using the "dummy" engrossment suggested at an earlier meeting, it would be possible for them to prepare the finally engrossed bills for enrollment without any substantial difficulty. The time factor in arranging enrolled bills signed by the Governor in the session laws format puts considerable pressure on the employees of the Secretary of State. The new printing procedures will not affect this situation. The time problem is created by the passage of a great number of bills near the close of a legislative session. After the Governor has had an opportunity to consider the bills, little time remains for the Secretary of State to meet statutory requirements for delivering the copy for the session laws to the Printer.

In response to a question by Senator Bennett, LaVina McDonald said the acts would be organized so as to generally correspond with chapter numbers in Kansas Statutes Annotated when the 1969 Session Laws are published. This had been done prior to 1968, but was not done for the 1968 Session Laws because of the workload involved in preparing two volumes - the authenticated engrossed and enrolled bills and the unofficial session laws - in time to meet the statutory deadlines. Dale Smith reported that under the proposed procedure, it would not be difficult for the printing plant to prepare the enrolled bills or the session laws. In fact, the cost of preparing enrolled bills should be reduced somewhat. The cost of the session laws should be about the same as for preparing session laws prior to 1968. Smith said that much of the type from the working bills could be saved and used in the enrolled bills. This would not be difficult for the plant to handle.

Fred Carman will prepare a bill for the Committee to further clarify the procedure to be followed in preparing enrolled bills and session laws.

#### Legislative Information Systems

Fred Carman reported that a representative from the Friden Company had recently explained to him an information

process being used by the Water Resources Board in connection with a computer at the University of Kansas. The system allegedly is capable of storing information, printing it out, and allowing changes to be entered and included in the print-out of the material. Carman said such a system offers advantages over the magnetic tape typewriter system (MTST); the major one being that it would not be necessary to maintain a tape file for use on typewriters. Instead, the information would be stored on tape centrally in the computer. Representative Doyen said Pennsylvania presently has its statutes on a computer. According to Carman, the Florida legislature has its own computer which is used for storing statutory and legislative information. Wisconsin is presently working on a computer statutory information system.

The Chairman, with approval of the Committee, requested Carman to work with the Revisor in preparing a request for a computer statutory information system in the Revisor's budget for FY 1970. Cost estimates for establishing such a system for Kansas should be presented to the Committee at a future meeting.

Staffing - Revisor of Statutes Office  
and Research Department

Representative Turner stated that more staffing and expertise in specific areas is needed in the Revisor's office. The Committee agreed that additional bill drafting staff and better facilities are needed so that more effort can be devoted to careful bill drafting. Senator Bennett said in addition to the staff and space problems in the Revisor's office, personal relationships compound problems for the bill drafters. Legislators often get acquainted with one bill drafter in particular, and take all their work to him regardless of the subject. Senator Bennett suggested that it might be helpful if the bill drafting requests were received centrally and distributed to the staff members most familiar with the particular areas of government.

Senator Bennett expressed the opinion that at some future time the Research Department and the Revisor's Office would have to staff with persons having expertise in specific subject areas. He said that a legislator can sometimes rely on various state agencies to help prepare certain technical bills, or suggestions of the agencies can be taken to the bill drafters to provide some guidelines for preparing the desired bills.

Representative Turner said that as long as the bill drafting and research staffs are not fully developed, it will be necessary for the legislature to depend on the administration for much of its information. He said that the legislature should be independent from the administration, and should be provided with the support it needs to carry out its duty effectively.

Representative Van Cleave agreed with Representative Turner that the legislature very much needs an adequate, well-trained bill drafting and research staff. If committee consolidation occurs, serious consideration should be given to staffing the standing committees. Staff persons should be developed who can serve these committees in the various subject areas on a full-year basis.

Senator Bennett requested Fred Carman to discuss with the Revisor of Statutes, John Weeks, the recommendations that agency should make for staff, salaries, and other improvements both for the short term and for the future. Richard Ryan was requested to consider recommendations of the Research Department in this area. The Committee agreed to spend about one-half a day at its next meeting discussing the recommendations related to the future direction of the bill drafting and research services. Draft proposals should be prepared by the Revisor and Acting Director of the Research Department concerning present and future staffing and facilities needs.

Ryan told the Committee that bringing young people into the Department has not been as much of a problem as recruiting experienced persons. For the Research Department to function well, a hard core of people with considerable experience in state government work is needed. He said there is always a turnover at the younger level. Raising beginning salaries alone will not effect the rate of turnover greatly.

#### Improvements in the State Capitol

Mr. Hale said that recommendations for improvements in the State Capitol for FY 1970 tentatively include resetting the east steps of the State House, which are made of granite, and replacing the west steps with granite. Cost estimates of greening the patched area of the dome and the roof repairs on the east and west wings are being secured. This project might also be included in the FY 1970 budget.

Phases two and three of the air conditioning and heating of the State Capitol are presently underway. Some phase two work (heating and air conditioning of the north and south wings of the Capitol) has been installed and tested. Hale said the mechanical plan is behind schedule, but will be completed by winter. A portion of the steam equipment for the heat distribution system will be ready for testing in about three weeks. ←

Hale reported that the SUA tentative recommendations are now available. Where changes would be required in the heating, air conditioning and wiring for the projected future use of the State House, a type of work is being done which will minimize the cost of adapting to meet the future requirements.

Hale reported that the new elevator, to be installed in the northwest lightwell, will be ready for the 1970 Session. After the elevator is installed, plans are to proceed with the construction of a lounge in the basement. Presently, it is planned that the snack bar on the third floor will not be moved until the 1970 Session. Representative Doyen said he would like to see the snack bar moved from the third floor in 1969, before new members of the legislature become accustomed to the snack bar being located directly outside of the House Chamber. ←

In reply to a question by Senator Bennett, Hale said that the fourth floor entrance to the Senate gallery could be added in the planning for the lightwell conversion work.

#### Other Matters

The Committee was given a summary of the security force arrangements and plans that would be used during the session to maintain order in and around the State House. In the opinion of Mr. Hale and Mr. Roberts, good cooperative arrangements have been established with various law enforcement agencies and any situation which develops can be adequately handled. ←

Senator Bennett suggested that in the tentative bill draft providing for a permanent Legislative Facilities Committee, consideration should be given to certain duties now performed by the Claims and Accounts Committees which ought not be assigned to such a committee. He said the function of approving vouchers and purchasing supplies should be made the responsibility of the proposed Legislative Facilities Committee. However, the filing and processing of claims is a different function and should not be assigned to that committee. Senator Bennett recommended that the Claims and Accounts Committees be retained or Ways and Means be enlarged to include claims and accounts subcommittees.

The staff reported that the attorney for the Department of Administration approved a procedure for purchasing legislative supplies for the 1969 Session which does not require special meetings of the Claims and Accounts Committees. The purchase vouchers must be signed by the Chairman of the Joint Committee on Legislative Facilities, the President Pro Tem of the Senate, and the Speaker of the House. A motion was adopted unanimously by the Committee endorsing the use of this procedure for securing the supplies for the 1969 Session. The motion authorized the Chairman, on behalf of the Committee, to sign the purchase vouchers.

The next meeting of the Committee was scheduled for 9:30 a.m., September 26. The meeting was adjourned.