

M I N U T E S

Joint Committee on Legislative Facilities

July 25, 1968

Chairman Hill presided. Other members present were Senator Bennett, and Representatives Doyen and Van Cleave.

Conferees from Bell Telephone Company were L. J. Marshall and John Walker.

Conferees in the afternoon were Bob Brown and Bob Gulick representing the Communications Engineering and Equipment Company (CEEEO).

Staff members present were Fred Carman from the Revisor's Office and Reed Whitaker and Ben Barrett from the Research Department.

Electrical Roll Call Equipment

In the morning some of the features of the present roll call system were discussed by Committee members with representatives of the Southwestern Bell Telephone Company. In the afternoon, the Committee met with representatives from CEEEO to work out an agreement for roll call equipment for the 1969 Session.

Marshall suggested with regard to the voting stations in the House that if they are changed, metal, rather than plastic, stations should be installed. This is because metal stations can withstand more abuse than those made of plastic. Marshall also suggested that if the voting stations were elevated somewhat, malfunctions would be reduced because the likelihood of spilling things into the voting stations would be reduced. If voting stations are replaced at some future time, they should be replaced by stations that cannot jam as easily as the present ones. The close tolerance of the buttons in the present voting stations makes possible jamming when the voting station is improperly used. Voting stations are now available which would eliminate this problem.

Also the Telephone Company representatives suggested that a small, noiseless fan be installed in the recording unit. This would reduce the heat problem now experienced during times of heavy use.

Representative Doyen asked the Telephone Company representatives if they would recommend purchasing the present machine.

Although there was no direct answer, it was suggested that the state might be interested in making a contract with CEECO for maintenance of the equipment. If it is purchased, the state would probably want to secure a warranty. One other alternative would be to train someone to provide maintenance for the machine locally. Marshall said if the legislature considers purchasing the machine, it should be concerned with (a) the availability of parts, (b) the rapidity with which they can be obtained, and (c) whether old parts could be replaced with new, updated parts.

In the afternoon, Chairman Hill explained to CEECO representatives that the authority of the Committee to contract for roll call equipment extended only through 1969. He said, however, that the Committee was interested in securing proposals for future options that might be considered.

CEECO representatives indicated that it would not be possible for them to make major changes in the roll call equipment for the 1969 Session. Such changes, e.g., new recorder or new voting stations, would have to wait until the 1970 Session.

Representative Doyen stated that in updating the present equipment, an additional digit for bill numbers, and another alphabet position are needed on the display board. Also, Representative Doyen said it might be helpful if the "yes" and "no" totals on the indicator board were shown in colors other than white. CEECO representatives said that the latter change could be made very easily. Also, it would be possible to add another numerical and alpha digit to the display board at a cost that would not be prohibitive.

Representative Doyen asked if a recurring total display could be adapted to the indicator board if a new recorder were installed. Mr. Brown stated that CEECO equipment presently is not capable of taking recurring, or non-recorded votes.

Brown explained the operation of the new voting stations and recorder CEECO has developed and now is installing in the state of Minnesota. He said that with the new equipment it is not possible for a vote to be cast when the recorder is in operation. Conversely the recorder will not work when voting stations are open. Each system is mutually locked out when the other is operating, thereby virtually eliminating the possibility of jamming. In response to a question by Representative Doyen, Bob Gulick said that if a new recorder or voting stations were installed, it would not be necessary to change the indicator board. In answer to another question, Brown stated that it would be very difficult to reduce the size of the vote indicator board.

Chairman Hill asked if CEECO was recommending new voting stations or a new recorder as urgent needs in order to keep the equipment functional. He asked for CEECO's estimate of how extensive the roll call system needed to be updated to provide quality service. CEECO representatives said the new equipment they

would recommend was not needed on an emergency basis. They proposed no particular time schedule for updating the equipment, but will send alternative propositions to the Committee for study. CEECO stated that replacement parts for the machine are now and will continue to be available. CEECO recommended the advisability of retaining a person locally to service the equipment. Mr. Oppitz, who has been retained by CEECO, has been able to handle most of the problems with the roll call system without contacting CEECO. If a problem seems insoluble, Brown said that a telephone call to CEECO would probably be sufficient to work out the difficulties.

Brown said as he understood it, the legislature was interested in three areas where priorities in improving the present system could be established. First, the bill and total displays on the indicator board need to be changed, probably before the 1970 Session. Second, the state has indicated a preference for a new recorder. Third, it is possible that the legislature may want new display boards or voting stations at some future time. The Committee confirmed these proposed priorities.

Concerning the contract for 1969, CEECO representatives agreed to draft a temporary contract rescinding their cancellation of the original roll-call contract for Kansas. The net result would be that the old contract would be effective on a year-to-year basis subject to the approval of both parties. CEECO plans to submit to the Committee some recommended alternatives for updating the system that can be considered in formulating recommendations to the 1969 Legislature. CEECO agreed that the rental for the roll call equipment for calendar year 1969 will be \$3,500. Presumably, the \$3,500 figure will continue to be the annual rental charge until the parties agree to alter it.

#### Management of Legislative Services

The Committee continued its consideration of providing for some internal management of legislative services. One suggestion was that the Joint Committee on Legislative Facilities could become a permanent committee with authority to hire and supervise a legislative services officer. Chairman Hill suggested that such an employee might work on a year-round basis and handle not only legislative supplies, services, and employees but also administrative responsibilities for all of the interim meetings of the standing committees, and perhaps for all legislative-affiliated committees. Such duties might include sending out meeting notices, scheduling committee rooms, providing for secretarial assistance, etc. Also, certain duties in cooperation with the Research Department and the Revisor's Office might be performed.

The Committee plans to study the matter further and to develop recommendations concerning such an arrangement. A report of the Committee's suggestions will be made at the December caucus and/or to the 1969 Legislature.

### Purchasing of Legislative Supplies

The staff reported on one possible procedure that could be utilized as a means of purchasing from the state contracts those supplies that would be needed by the 1969 Legislature. The Controller cited K.S.A. 46-117a, a Claims and Accounts Committee procedure, as one way these supplies might be purchased. The staff will prepare an order of supplies for the 1969 Session in cooperation with the Sergeant-at-Arms of the House and the Senate. Also, the mechanics of using the Claims and Accounts procedure or some other purchasing method will be worked out in cooperation with the Controller. An interim meeting of the House and Senate Claims and Accounts committees may be necessary to approve orders and to direct the Sergeant-at-Arms to purchase the needed supplies.

The Committee suggested that the purchasing situation needed to be clarified and a permanent procedure established. Fred Carman will draft a bill for the Committee's consideration concerning this matter.

In addition to the regular office supplies, the staff will check into the possibility of renting two IBM Magnetic Tape Selectric Typewriters for use by the 1969 Legislature. Also, a purchase voucher for 1,650 vinyl covered loose-leaf binders to house legislative documents will be prepared.

### Salaries for Legislative Employees

Senator Bennett suggested that the Committee introduce a bill to take salaries of legislative employees out of the statute. Presently these salaries are set by provisions of K.S.A. 1967 Supp. 46-131d. The bill will provide that reasonable compensation for employees shall be determined by simple resolution at the beginning of each session. The House and Senate separately would set the salaries of their employees.

### Prefiling of Bills

Senator Bennett suggested that the Committee should consider recommending a bill which would provide for prefiling of bills and resolutions. Prefiled bills could be introduced on the first day of the session. The Committee agreed to recommend such a bill.

The prefiling bill should provide that no bill drafting request could be made after the close of the session in even-numbered years until after the certificates of the elections are distributed following the November elections. Bill requests could be made between the odd and even-year sessions at any time.

Preparation of Enrolled Bills and  
Session Laws

The contents of a letter from the Attorney General concerning preparation of session laws were discussed. In the Attorney General's opinion, he stated "it is settled that there can be no variation between the form of a bill as passed and its form when signed". The opinion further stated that:

". . . bills would retain the stricken type for material deleted from an existing statute, and italic type for material added throughout their passage by each house and be presented to the Governor in that form. Therefore, what he would consider would be the bills as 'passed'.

By the same token, what would be published in the Session Laws would be the 'acts' of the legislature, as passed and signed. There would appear to be clear compliance with each of the constitutional commands".

This appears to resolve the difficulty concerning whether or not the Governor must receive a clean copy of a bill for his consideration and signature. The engrossed and enrolled bills truly authenticated by the Secretary of State were published in a separate volume in 1968 to avoid any constitutional problems. This was done as an interim measure.

The Committee plans to meet with the Secretary of State and persons from the state printing plant to work out the details and procedures that will be used in printing enrolled bills and session laws in 1969 and thereafter.

Legislative Investigating Committees

Fred Carman discussed briefly an act which would outline procedures to be used by legislative investigating committees. It provides the mechanics for handling an investigation. The draft was prepared under the auspices of the Council of State Governments.

Mr. Carman will order copies of this bill draft and report for distribution to the Committee.

Pages

Senator Bennett stated that a rule was needed to limit the number of pages allowed each day. Perhaps ten would be a satisfactory number. He said pages should be at least freshmen in high school in order to qualify to serve. A draft rule on this subject will be prepared for the Committee's consideration.

Other Items

Representative Doyen inquired concerning the security ←  
arrangements for the legislature that are made during the session.  
The State Architect and a representative from the Capitol Area  
Security Force might be invited to attend the next meeting of the  
Committee to see what arrangements have or could be made. The  
security force is under the supervision of the Architectural  
Services Division of the Department of Administration. Also,  
members of the Committee expressed an interest in discussing with  
the State Architect what minor changes in facilities could be  
made in the State Capitol before the 1969 Session.

The Committee discussed planning a meeting with the leader-  
ship nominated for elective legislative positions subsequent to  
the preorganizational session of the legislature in December. In  
this meeting it might be possible to work out the mechanics involved  
in providing the telephone services, assigning seats, and to take  
care of other matters that are normally handled during the opening  
days of a session.

The Committee scheduled its next meeting for August 26th.  
The meeting was adjourned.