

M I N U T E S

Joint Committee on Legislative Facilities

March 19, 1968

Members of the Committee present were Senators Arthur, Bennett, and Warren, and Representatives Doyen and Hill (Chairman).

Fred Carman from the Revisor's Office and Richard Ryan, Paul Firling and Ben Barrett from the Research Department also attended.

Morning Session

The Committee attended a meeting of the Capitol Area Planning Commission. Representative Spears, Chairman of the CAPC, presided. William Hale, State Architect; Dr. Hugh Dierker, Director, State Health Department; Justice Schroeder of the State Supreme Court; and Nyle Miller, Secretary of the Kansas State Historical Society, were also present.

A preliminary discussion was held with two consultants concerning a proposal for a space utilization study of the capitol complex. (The CAPC is authorized to spend up to \$92,000 for such a study.)

Mr. Warren Oblinger, of the Oblinger and Smith firm, and Mr. Jacobs, of the Space Utilization Analysis Co., presented proposals for conducting a space needs study.

Mr. Oblinger briefly outlined procedures to be followed if his firm conducts the study:

- (a) A series of meetings would be held with departments and agencies concerning their programs and needs.
- (b) Forms and other materials would be developed relating to present and future programs.
- (c) Future space needs would be projected.
- (d) Plans would be evaluated and reviewed.

The final report would summarize alternatives for providing for the future space needs in the capitol area. Recommendations considered to be feasible would be listed. Mr. Oblinger stated that such a study would necessarily involve certain policy questions regarding agency or department organization. The firm would make in-depth projections for 25 years.

Mr. Jacobs stated that his firm would present a 25-year master plan. The study would include the following:

- (a) All furniture, equipment, and personnel would be inventoried.
- (b) Organizational tables would be prepared.
- (c) All public areas would be studied.
- (d) All existing plans or reports would be evaluated.
- (e) Joint use of certain facilities would be explored.
- (f) An economic overview would be prepared showing projected state population and economic growth as they relate to state employment projections for the next 25 years.

Special studies would also be included on cafeterias, public use areas and so on. Personnel and space requirements for five-year periods would be projected to 25 years in the future.

Mr. Hale, State Architect, discussed the present difficulty of assigning space in the State House and State Office Building because of overcrowded conditions. He said that reports submitted by the consultants should provide some assistance to him in his reconditioning plans for the State House, and in assigning space.

Justice Schroeder stated that some work concerning the space needs of the judicial branch had been done by the Judicial Council in its "Hall of Courts" study. The Council has collected information on a building to house the Supreme Court and allied offices, such as the Supreme Court Commissioners and the Judicial Council.

Blueprints of the new judicial building constructed in Texas are filed in the Judicial Council office. Justice Schroeder said that, with some modification, the Texas plan could serve as a guide for Kansas.

Department of Health officials indicated a need for permanent and expanded laboratory facilities.

Nyle Miller explained that the Historical Society was outgrowing its building. He asked that consideration be given to providing for a museum on one or both of the first two floors of a new structure located South of the State House. Other parts of the Historical Society would remain in the Memorial Building.

Chairman Spears said that the Department of Administration would very soon be authorized to negotiate for, and acquire, the urban renewal land South of the Capitol. The Chairman said land acquisition and the master planning for the Capitol Area should be done concurrently.

Afternoon Session

Conferees were Malcolm Wilson and La Vina McDonald from the Secretary of State's office.

Notebooks for Legislative Documents. Senator Bennett said that the three sets of sample binders were used by Senators Shultz, Cox and Ball. Generally they were well received. A flexible backed binder manufactured by the Elbe File and Binder Company, Inc., was preferred. The two-inch capacity binder should be used.

The Committee viewed the sample notebooks provided by several vendors. The staff was directed to contact the Elbe Company for quantity price quotations. Also, the cost of imprinting "PROPERTY OF THE STATE OF KANSAS" on the notebooks should be secured.

It was estimated that nine binders would be needed by each legislator. The Committee agreed that the district number could be put on the binders for identification purposes. This could be done by the Sergeant-at-Arms.

Session Laws

Malcolm Wilson explained the procedures being followed for publishing the 1968 session laws. Two hundred bound copies of the enrolled bills and resolutions that become law will be published and will be the official publication of the laws enacted. These volumes will bear the usual certificate of authenticity. The session laws will be the volume that is distributed generally. It will contain a certificate that it was prepared from the official laws of Kansas. New material and material being deleted will be distinguished by various type styles in the session laws.

The format of the session law publication will be changed. The bills will be included in the order signed by the Governor.

They will be assigned chapter numbers by the Secretary of State. The publication will be indexed as in the past. Previously bills have been grouped by subject matter. Grouping by subject matter will not be done in 1968.

Since many of the laws become effective upon their publication in the statute books, there was some concern whether publication of the session laws would constitute the legal publication in the statutes. To be safe on this point, it was necessary to publish some copies of authenticated enrolled laws in addition to the session laws. The Committee will review a request for an Attorney General's opinion with regard to the legal status and form of enrolled bills, session laws and publication in the statute books.

I.B.M. Equipment

The Committee discussed the status of the I.B.M. printing proposal. The staff was directed to contact I.B.M. representatives to schedule a report on their studies during the 1968 session at the next meeting of the Committee.

A motion by Senator Bennett, seconded by Senator Warren, was adopted stating that the Committee should send a letter to I.B.M. requesting that no I.B.M. equipment be delivered to the state prior to the I.B.M. report and recommendations, and until the Committee has taken further action on the matter. The motion provided that a letter containing the request be sent to I.B.M. over the signature of the Chairman.

Roll Call Equipment

The Committee directed the staff to contact CEECO for a proposed roll-call contract for the 1969 session.

Advantages of the two roll call systems were discussed by the Committee. The staff will report on the present CEECO payment procedure at the next meeting.

Consideration of Legislative Bills and Resolutions

The Committee discussed the desirability of establishing certain deadlines or restrictions in the consideration of bills and resolutions by the legislature. Some alternatives that might be considered are:

- (a) Setting cut-off dates for the introduction of bills earlier in the session in even-numbered years.

- (b) Establishing deadlines in each house for consideration of its own bills.
- (c) Introduction of Committee bills only in even-numbered years.
- (d) Restricting legislative consideration on the last day to conference committee reports and the omnibus bill.

It was pointed out that with the implementation of the bill providing for preorganizational sessions, (H.B. 1881) many more bills will probably be drafted prior to the beginning of the session. This should make it easier to establish earlier cut-off dates for bills and resolutions in the odd-numbered years.

Committees

The Committee expects to spend some time considering the need for committee consolidation. The staff was directed to develop a questionnaire related to combining committees for review by the Committee. The Committee will send a questionnaire to all members of the Legislature to obtain their thoughts on this matter.

Kansas Statutes Annotated

The Committee discussed the problems created by the rapidly growing K.S.A. supplements. Alternatives were suggested for consideration. They were (a) adding annual supplements in lieu of pocket parts, (b) reissuing volumes as needed, and (c) deleting volume indexes. The Revisor of Statutes will be asked to attend the next meeting of the Committee to express his thoughts in this regard.

Other Matters

The Committee discussed expressing its thoughts to the Chairman of the Capitol Area Planning Commission concerning priorities that should be established in the space requirements study of the Capitol complex. A letter will be prepared for the signature of the Chairman containing these general points.

- (a) A first priority is that the Supreme Court, and its satellites, including the library, be relocated in new or different facility.
- (b) Offices such as the Insurance Department and Adjutant General on the first and second floors, not directly or closely related to the Governor, should be relocated.

- (c) The Revisor of Statutes' and the Research Department Offices should be located in close proximity to each other and should be given more space. The offices should be easily accessible to the legislature.
- (d) Document rooms and post offices should be combined and relocated.
- (e) Vacated space in the State House should be considered from the viewpoint of both the immediate and long-term needs of the Legislature.

The staff was directed to secure rental and purchase prices of autotypists that could be used by the legislature. Both the punched tape and magnetic tape mechanisms should be explored.

The Committee set April 18, as the date for the next meeting. The meeting was adjourned.