

WAYS AND MEANS COMMITTEE

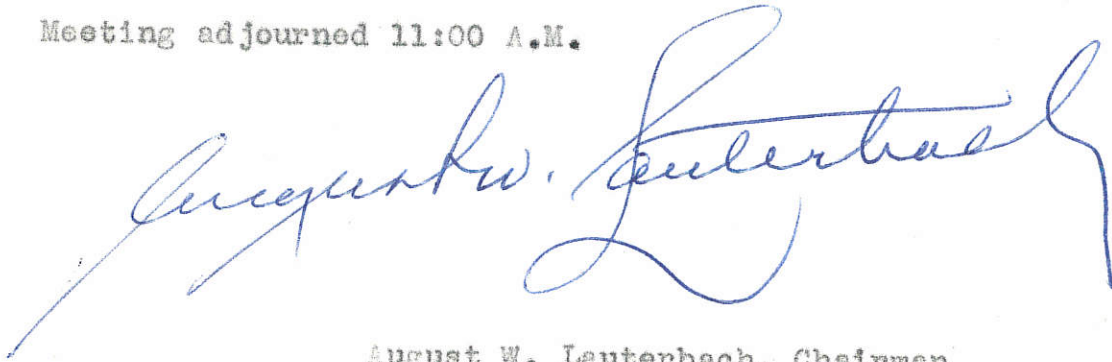
Minutes of Meeting  
March 9, 1961

Meeting was called to order at 10:00 A.M. by the Chairman, Senator Lauterbach, with all members present except Senators Hults and VanSickle.

The following subcommittee reports were presented: Industrial Farm for Women; Kansas State Industrial Reformatory; Director of Penal Institutions; Board of Probation and Parole; and Kansas State Penitentiary. (See copy attached)

Senator Ward moved that these subcommittee reports be adopted, and a bill be drafted embodying the subcommittee's reports for these five agencies. Seconded by Senator Doty, motion carried.

Meeting adjourned 11:00 A.M.



August W. Lauterbach, Chairman

SUBCOMMITTEE REPORT  
on  
KANSAS STATE PENITENTIARY

By Senators Ward, Doty and Harper

Mr. Chairman:

Your subcommittee has examined the budget of the Kansas State Penitentiary at Lansing, for fiscal year 1962.

The subcommittee approves the Governor's recommendations as set forth in the Governor's Budget Report with the following exceptions:

- 1) In Activity 5, Mechanical Services, \$2,000 should be added to Contractual Services for core drillings around the main service building in order to determine the adequacy of the footings to this building.
- 2) In Activity 8, Culinary Services, \$20,000 should be added for food purchases. The agency's estimate is based upon 1,800 inmates @ \$.45 per day. Current costs are \$.453 per day and the population is increasing each month. The subcommittee does not want to economize at the expense of the food for inmates as it is felt that proper food is a major morale builder in the institution.
- 3) In Activity 7, Supply, \$5,000 should be restored for the purchase of the necessary tobacco, razor blades, blankets, sheets, towels and other supplies necessary for the proper care of the inmates.
- 4) Under Capital Improvements, it was felt that \$5,000 could be deleted from the guard tower modernization program, leaving \$15,000 which would enable one tower to be reconstructed.
- 5) Under Capital Improvements, the subcommittee recommends the addition of the item "New Elevator for Administration Building" in the amount of \$16,000. By the installation of this elevator, an additional 2,400 square feet of floor space will be made available for use by the Penitentiary. The additional space will be used for the inmate record office, expansion of the prison industries office, and the officers' dormitory. By computing the additional square footage by an estimated value of \$.75 per square foot would give an annual rental value of \$1,800. The result would mean that in approximately 9 years the entire cost of installing the elevator could be amortized from the use of additional space which cannot now be fully utilized.

Summarized below is a comparison of the estimated expenditures for fiscal year 1961, the agency request for fiscal year 1962 and the Governor's recommendation for fiscal year 1962 as well as the changes which have been recommended by the subcommittee:

(See Governor's Budget Report, pp. 403,404)

EXPENDITURES BY ACTIVITY

	<u>Estimated FY 1961</u>	<u>Agency Request FY 1962</u>	<u>Governor's Recommendation FY 1962</u>	<u>Subcommittee Recommendation FY 1962</u>
Administration	\$ 106,779	\$ 113,818	\$ 98,539	\$ 98,539
Custodial	528,644	744,987	706,437	706,437
Classification	60,153	61,129	59,150	59,150
Education and Religion	38,639	35,428	32,547	32,547
Mechanical Services	438,879	482,304	447,233	449,233*
Hospital	58,257	54,617	48,432	48,432
Supply	224,975	244,311	230,440	235,440*
Culinary Service	347,201	369,934	337,909	357,909*
Laundry	24,526	37,860	26,505	26,505
Farm and Dairy	87,879	99,367	93,817	93,817
Auto Tag and Marker	327,243	305,059	303,531	303,531
Kansas 1961 Centennial Tag	32,066	43,776	43,776	43,776
Subtotal-Operating Expenditures	<u>\$2,275,241</u>	<u>\$2,592,590</u>	<u>\$2,428,316</u>	<u>\$2,455,316</u>
Capital Improvements	164,399	900,060	101,600	112,600*
Total Expenditures	<u>\$2,439,640</u>	<u>\$3,492,650</u>	<u>\$2,529,916</u>	<u>\$2,567,916</u>

EXPENDITURES BY OBJECT

Salaries and Wages	\$ 999,057	\$1,174,950	\$1,121,253	\$1,121,253
Contractual Services	280,170	308,967	305,854	307,854*
Commodities	873,904	1,025,564	949,777	974,777*
Capital Outlay	122,110	83,109	51,432	51,432
Subtotal-Operating Expenditures	<u>\$2,275,241</u>	<u>\$2,592,590</u>	<u>\$2,428,316</u>	<u>\$2,455,316</u>
Capital Improvements	164,399	900,060	101,600	112,600
Total Expenditures	<u>\$2,439,640</u>	<u>\$3,492,650</u>	<u>\$2,529,916</u>	<u>\$2,567,916</u>

EXPENDITURES BY FUND

Operating Expenditures				
General Revenue Fund:				
Salaries and Wages	\$ 945,165	\$1,122,242	\$1,068,573	\$1,068,573
Other Operating Expenditures	880,767	1,029,013	919,936	946,936*
Subtotal-Operating Expenditures	<u>\$1,825,932</u>	<u>\$2,151,255</u>	<u>\$1,988,509</u>	<u>\$2,015,509</u>
General Fees	90,000	92,500	92,500	92,500
Auto Tag & Highway Marker Fund	277,243	291,559	290,031	290,031
1961 Centennial Tag Fund	32,066	43,776	43,776	43,776
Operating Machinery Sinking Fund	50,000	13,500	13,500	13,500
Subtotal-Operating Expenditures	<u>\$2,275,241</u>	<u>\$2,592,590</u>	<u>\$2,428,316</u>	<u>\$2,455,316*</u>
Capital Improvements-Gen.Rev.Fund	164,399	900,060	101,600	112,600*
Total Expenditures	<u>\$2,439,640</u>	<u>\$3,492,650</u>	<u>\$2,529,916</u>	<u>\$2,567,916</u>

  
 Senator William Ward

  
 Senator F. O. Doty

  
 Senator Howard Harper

\*NOTE: Indicates where changes have been made by the subcommittee

Subcommittee Report

BOARD OF PROBATION AND PAROLE

By Senators Ward, Doty and Harper

Mr. Chairman:

Your subcommittee has examined the budget of the Board of Probation and Parole for fiscal year 1962.

The budget, as recommended by the Governor, includes funds for seven additional full-time positions and the deletion of five part-time board members. The new positions are: one additional deputy director to be the supervisor of Parole Officers, four additional parole officers, and two full-time board members. The Governor has recommended that qualifications for the director, board members, and parole officers be raised in order to attract more qualified personnel.

The subcommittee is of the opinion that the Governor's recommendation should be approved. If a pending bill providing for the reorganization is passed by the Legislature, an adjustment may need to be made in the appropriation, but this can be done in the omnibus bill at the end of the session.

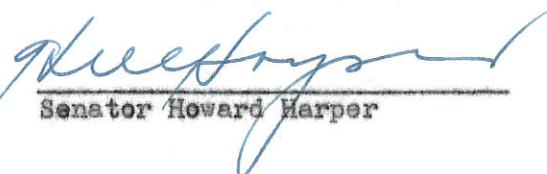
The Governor's recommendation increases the total budget of the agency over the requested amount by \$10,715. (See page 401 of Governor's Budget Report)



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Senator William Ward



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Senator F. O. Doty



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Senator Howard Harper

Subcommittee Report

DIRECTOR OF PENAL INSTITUTIONS

By Senators Ward, Doty and Harper

Mr. Chairman:


Your subcommittee has examined the budget of the Director of Penal Institutions for fiscal year 1962. (pages 397-400, Governor's Budget Report)

This budget, as recommended by the Governor, includes the Office of the Director, the Prison Industries at the Penitentiary and the proposed Diagnostic and Reception Center at Topeka.

It is anticipated that the Paint Factory and the other industries at the Penitentiary will be able to increase production during fiscal year 1962. Since the industries are financed by the earnings from the sale of products manufactured by these industries, the expenditures are closely coordinated with sales.

The main increases in this budget for fiscal years 1961 and 1962 are in regard to the establishment of the Diagnostic and Reception Center. It has been estimated by the Architect's Office that \$281,000 will be required to remodel buildings at K.T.I. so that they will be useable for a Reception Center. This amount includes the construction of security fencing and guard towers. The first four months of fiscal year 1962 will be utilized for construction and it is anticipated that the Center might be open for admission of inmates by November, 1961. The recommended budget for the operation of the Center for eight months of fiscal year 1962 is \$348,400.

It is the opinion of the subcommittee that the Governor's recommendation is necessary as the first step toward establishing a modern penal program in Kansas. We, therefore, endorse this recommendation without change.

  
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Senator William Ward

  
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Senator F. O. Doty

  
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Senator Howard Harper

SUBCOMMITTEE REPORT  
on  
KANSAS STATE INDUSTRIAL REFORMATORY

By Senators Ward, Doty and Harper

Mr. Chairman:

Your subcommittee has examined the budget of the Kansas State Industrial Reformatory at Hutchinson for fiscal year 1962. The subcommittee approves the Governor's recommendations as set forth in the Governor's Budget Report (pp. 394-396) with the following changes:

- 1) Substitution of a gymnasium for \$138,000 in lieu of the automatic locking device for \$125,000. It was the opinion of the subcommittee that a gymnasium with proper space, ventilation and equipment would be much more beneficial to inmates than the locking device.
- 2) Decrease the recommended appropriation for the power plant by \$13,000 for a total of \$160,000. After inspecting the institution and discussing the matter with the Architect's office, it was the opinion of the subcommittee that the proposed new power plant should be constructed inside the walls of the Reformatory. Pursuant to a letter submitted by the former State Architect, John Brink, the power plant could be built in 2 stages, inside the walls, for a total estimated cost of \$403,000 instead of the \$525,308 requested for construction outside the walls. A recommended appropriation for fiscal year 1962 of \$173,000 could be reduced by \$12,000 or \$13,000. The subcommittee is of the opinion that the construction for the Power Plant Building, electrical wiring, plumbing and tunnelling could be accomplished for \$160,000. The remaining amount necessary for the installation of boiler, electrical controls and equipment would need to be appropriated for fiscal year 1963.

Summarized below is a comparison of the estimated expenditures for fiscal year 1961, the agency request for fiscal year 1962 and the Governor's recommendation for fiscal year 1962 as well as the changes which have been recommended by the subcommittee.

EXPENDITURES BY ACTIVITY

	Estimated FY 1961	Agency Request FY 1962	Governor's Recommendation FY 1962	Subcommittee Recommendation FY 1962
Administration	\$ 464,740	\$ 528,580	\$ 495,603	\$ 495,603
Maintenance & Operating	278,904	301,483	274,457	274,457
Farm and Dairy	65,818	71,013	64,013	64,013
Education, Religion, Recreation	138,806	161,916	152,092	152,092
Trades	17,850	24,150	19,650	19,650
Subtotal-Operating Expenditures	\$ 966,118	\$1,087,142	\$1,005,815	\$1,005,815
Capital Improvements	106,781	1,017,474	319,003	319,003*
Total Expenditures	<u>\$1,072,899</u>	<u>\$2,104,616</u>	<u>\$1,324,818</u>	<u>\$1,324,818</u>

EXPENDITURES BY OBJECT

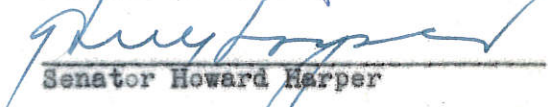
	Estimated FY 1961	Agency Request FY 1962	Governor's Recommendation FY 1962	Subcommittee Recommendation FY 1962
Salaries and Wages	\$ 602,037	\$ 691,684	\$ 653,291	\$ 653,291
Contractual Services	80,700	81,050	79,050	79,050
Commodities	238,256	243,186	238,420	238,420
Capital Outlay	45,125	71,222	35,054	35,054
Subtotal-Operating Expenditures	\$ 966,118	\$1,087,142	\$1,005,815	\$1,005,815
Capital Improvements	106,781	1,017,474	319,003	319,003*
Total Expenditures	<u>\$1,072,899</u>	<u>\$2,104,616</u>	<u>\$1,324,818</u>	<u>\$1,324,818</u>

EXPENDITURES BY FUND

Operating Expenditures				
General Revenue Fund				
Salaries and Wages	\$ 602,037	\$ 691,684	\$ 653,291	\$ 653,291
Other Operating Expenditures	344,081	370,458	327,524	327,524
Subtotal-General Revenue Fund	\$ 946,118	\$1,062,142	\$ 980,815	\$ 980,815
General Fees	20,000	25,000	25,000	25,000
Subtotal	\$ 966,118	\$1,087,142	\$1,005,815	\$1,005,815
Capital Improvements				
General Revenue Fund	106,781	1,017,474	319,003	319,003*
Total Expenditures	<u>\$1,072,899</u>	<u>\$2,104,616</u>	<u>\$1,324,818</u>	<u>\$1,324,818</u>

  
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 Senator William Ward

  
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 Senator F. O. Doty

  
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 Senator Howard Harper

\*NOTE: Though the total Capital Improvements are the same amount, there are changes in individual items as follows:

	Governor's Recommendation	Subcommittee Recommendation
Power Plant	\$173,000	\$160,000
Locking Device	125,000	-
Gymnasium	-	138,000
Replace Electrical Wiring	14,850	14,850
Pre-release Remodelling	6,153	6,153
Total	<u>\$319,003</u>	<u>\$319,003</u>

SENATE WAYS AND MEANS COMMITTEE

Subcommittee Report

WOMEN'S INDUSTRIAL FARM

Fiscal Year 1962

By Senators Ward, Doty and Harper

Mr. Chairman:

Your subcommittee has examined in detail the budget of the Women's Industrial Farm for fiscal year 1962. We have also visited the institution at Lansing, as well as the one at Tipton, Missouri. It is the opinion of the subcommittee that the following advantages would be realized by the State of Kansas through the entering into an interstate compact with the State of Missouri for the care of women prisoners:

1. More Economical Operation.

Year	No. of Inmates	Cost at Missouri (Tipton) Based Upon \$6.515/day	Annual Cost Per Capita @ Missouri	Kansas Cost	Kansas Annual Per Capita Cost
1961	50	\$116,899	\$2,378	\$188,479	\$3,770
Savings Under the Proposal Based Upon FY 1961 Costs = \$69,880 (Kansas Cost Per Day-\$10.33)					
1962	50	\$120,724	\$2,414	\$151,726*	\$3,034

Savings for 1961 equal \$31,002

\*Based upon Governor's Recommendation, which deletes 3 existing positions. On the basis of the agency's request, the per capita cost would be \$3,396.

The above assumptions are based upon an extension of the present Tipton, Missouri, operating per capita costs. This would be an overstatement of the direct costs of operating the institution with a larger inmate population.

Therefore, it would be necessary to make some revised assumptions based upon the larger population.

Current Annual Tipton Budget	\$136,000	
Add Proportion of Education Chargeable	30,000 (estimated)	
Estimated Total Budget	<u>\$166,000</u>	
Add Additional Funds Necessary to Accommodate Kansas Women (food, \$15,000; clothing, \$2,000; pay, \$3,600) (teacher, \$4,500; miscellaneous, \$5,000 )	30,100	
	<u>\$196,100</u>	Estimated Revised Budget for both States
Add depreciation allowance Basis for computation	17,000	(2% of \$850,000)
	<u>\$213,100</u>	

\$213,100 divided by 112 inmates = \$1,901/inmate

Kansas share on this basis (50 inmates) = \$95,050



Therefore, assuming the above figures to be a rough idea of possible cost to Kansas, the State would save \$47,276 in fiscal year 1962 alone. It is believed this would be a minimum savings.

Missouri's cost would likewise be reduced from \$215,000, including depreciation, to \$108,550.

3. More Comprehensive Educational and Rehabilitational Program Available at Tipton.

Tipton employs the following educational personnel:

1 full time elementary teacher

1 full time vocational teacher in Cosmetology

The Cosmetology School in Missouri is fully accredited and inmates actually receive a license to practice cosmetology and even qualify as instructors prior to their release from the institution.

1 part time (3 days per week) secondary teacher for teaching high school academic courses.

1 part time (3 nights @ 3 hours) secondary teacher in commercial subjects - typing, shorthand, etc.

The inmate population is also given on-the-job training and work details in the laundry, sewingroom, yard and garden, kitchen, general housekeeping, office and other duties. The general policy is to send inmates to school for half the day and place them in work assignments for the other half day.

The Kansas program, at the present time, provides for one elementary teacher plus work details in sewing, gardening, kitchen, and housekeeping.

3. Better Medical and Psychiatric Care.

Though adequate medical service is provided at the Women's Industrial Barn, it is felt that as good service, or better, is available at Tipton through the utilization of a local woman physician who is on call. In addition, staff psychologists are available from Jefferson City and make periodic visits to the institution. Kansas has no such personnel.

4. Training in Self-Government is Available at Missouri.

The Superintendent of the institution is well-trained in the field of social work and has instituted a system of self-government (under supervision) which has worked extremely well for a period of approximately two years.

5. Rehabilitation.

In addition to the other phases discussed above, the Missouri institution presently has under construction a home economics building, which is anticipated will be in operation during the Spring of 1961. Upon the completion of the home economics building, the vocational program will be expanded by the addition of a vocational teacher in home economics.

6. Another Advantage to Kansas will be the availability of the Women's Farm to use as a medium security institution for approximately 200 inmates from the Penitentiary.

#### PROBLEMS INVOLVED IN THE PROPOSED INTERSTATE FACILITY

1. Possible change in procedure (and/or law) of sentencing short term offenders. Offenders should not be sent to Tipton for less than six months. Arrangements would need to be made for confinement of women sentenced to short terms to the county jails.

More detailed information is available on this subject should it be deemed necessary to pursue it further.

2. Increased transportation costs incurred by counties from transporting to Tipton rather than Lansing.

The additional cost has been estimated as relatively a minor amount, however, less than \$1,000 based upon calendar year 1989 experience. There is also an estimated \$290 additional in transportation costs for the release of prisoners from Tipton.

Conclusion: It is the opinion of the subcommittee that due to the overcrowded conditions at the state penitentiary in Lansing, that probably the greatest saving to the State of Kansas will be that we will be able to postpone the construction of a new medium security institution. By this transfer of the women to Tipton, Missouri, space will become available immediately for the transfer of 150 to 200 minimum security type prisoners to the vacated Women's Farm. The State of Missouri is now in the process of constructing a new medium security penitentiary at a cost of approximately \$10 million, with a capacity for 800 inmates.

It is further the opinion of the subcommittee that the State will save many thousands of dollars by moving the inmates from the Women's Industrial Farm to the Missouri institution, and also that the inmates will be benefitted to a much greater extent due to the better vocational program in operation at the Missouri institution.

Attention should be given by the negotiating group as to the terms of the agreement and also the cost formula to be used in arriving at the annual cost to the State of Kansas.

In preliminary discussions, officials from the State of Missouri have agreed to accept all inmates with a six months or longer sentence. Provision should be made in the agreement to take care of these offenders within the state, probably at local jails.

It has been indicated by officials from Missouri that the depreciation charge for the cost of the capital improvements might not be made. The Missouri officials have also stated that more liberal visiting hours would be made available for visitors from Kansas as necessary. Adequate hotel and motel accommodations are available in the city for any visitors which might be traveling to Tipton.

Therefore, your subcommittee recommends the entering into an agreement with the State of Missouri for the confinement of women prisoners as outlined in the Governor's Budget Report. The appropriation bill should be worded so that the Director of Penal Institutions will have the flexibility of either operating the women's farms or entering into an agreement with the State of Missouri. Any unexpended funds remaining at the end of fiscal year 1968 as a result of this transfer could be lapsed.

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Senator Wm. H. Ward

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Senator F. O. Doty

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Senator Howard Harper