

HOUSE BILL No. 2282

By Representative Swenson

1-30

9 AN ACT concerning employment; ensuring that employees of govern-
10 ment contractors are paid a living wage; amending K.S.A. 75-37,103
11 and K.S.A. 2006 Supp. 75-3739 and repealing the existing section.
12

13 *Be it enacted by the Legislature of the State of Kansas:*

14 New Section 1. (a) Any employer, other than a not-for-profit cor-
15 poration chartered pursuant to section 501(c)(3) of the federal internal
16 revenue code of 1986, which enters into or seeks to enter into a contract
17 to provide goods or services, with a value in excess of \$25,000 per year,
18 to the state shall provide:

19 (1) Proof to the purchasing government's designated agent that all of
20 the employer's employees earn a wage of not less than \$9.37 per hour or
21 an equivalent salary based rate of compensation based on a 40-hour work
22 week. The amount of such wages shall be adjusted annually by a per-
23 centage equal to the percentage change in the consumer price index. The
24 secretary of human resources shall certify the amount of such wages an-
25 nually on July 1 of each year;

26 (2) proof of the existence of a group health care insurance plan pro-
27 viding to its employees benefits not less than those available under the
28 state uninsurable health insurance plan, pursuant to K.S.A. 40-2118 et
29 seq., and amendments thereto, and to which its employees contribute not
30 more than 30% of total premium costs; and

31 (3) proof of an annual leave policy providing not less than 12 days of
32 compensated leave and 10 days of uncompensated leave.

33 (b) Any employer receiving economic development incentives from
34 the state, including, but not limited to, participation in programs admin-
35 istered all or in part by the department of commerce and housing; receipt
36 of an economic development tax exemption or the proceeds from indus-
37 trial revenue bonds, shall pay wages and benefits not less than the amount
38 specified in subsection (a).

39 New Sec. 2. (a) The attorney general or any county or district attor-
40 ney may bring an action:

41 (1) To obtain a declaratory judgment that an employer has violated,
42 is violating or is otherwise likely to violate section 1, and amendments
43 thereto;

- 1 (2) to recover damages on behalf of employees by reason of violations
2 of this act; and
- 3 (3) to recover reasonable expenses and investigation fees.
- 4 (b) In lieu of instigating or continuing an action or proceeding, the
5 attorney general may accept a consent judgment with respect to any vi-
6 olation of section 1, and amendments thereto. Such a consent judgment
7 shall provide for the discontinuance by the employer of pursuing contracts
8 from the state of Kansas; from the further receipt of economic develop-
9 ment benefits as described in subsection (b) of section 1, and amend-
10 ments thereto; and it may include a stipulation for the payment by such
11 employer of reasonable expenses and investigation fees incurred by the
12 attorney general. The consent judgment also may include a stipulation
13 for restitution to be made by such employer to employees of wages or
14 benefits owed to employees as a result of a violation of section 1, and
15 amendments thereto and also may include a stipulation for specific per-
16 formance. Any consent judgment entered into pursuant to this section
17 shall not be deemed to admit the violation, unless it does so by its terms.
18 Before any consent judgment entered into pursuant to this section shall
19 be effective, it must be approved by the district court and an entry made
20 thereof in the manner required for making an entry of judgment. Once
21 such approval is received, any breach of the conditions of such consent
22 judgment shall be treated as a violation of a court order and shall be
23 subject to all the penalties provided by law therefor.
- 24 (c) In any action brought by the attorney general or the county or
25 district attorney, the court, without requiring bond of the attorney general
26 or the county or district attorney, may:
- 27 (1) Make such orders or judgments as may be necessary to prevent
28 the receipt of contracts or economic development benefits declared to
29 be a violation of this act;
- 30 (2) make such orders or judgments as may be necessary to compen-
31 sate any employee for damages sustained;
- 32 (3) issue a temporary restraining order or enjoin any supplier from
33 engaging in business in this state;
- 34 (4) award reasonable expenses and investigation fees, civil penalties
35 and costs; and
- 36 (5) grant other appropriate relief.
- 37 (d) The attorney general and any other official or agency in this state
38 having supervisory authority over an employer shall consult and assist
39 each other in maintaining compliance with this act. Within the scope of
40 their authority, they may jointly or separately make investigations, pros-
41 ecute suits and take other official action they consider appropriate.
- 42 (e) The county attorney or district attorney may investigate, institute
43 and commence actions under this act in the same manner as provided for

- 1 the attorney general. It shall be the duty of the county attorney or district
2 attorney to lend to the attorney general such assistance as the attorney
3 general may request in the investigation, commencement and prosecution
4 of actions pursuant to this act, or the county attorney or district attorney
5 may institute and prosecute actions hereunder in the same manner as
6 provided for the attorney general.
- 7 (f) Whether an employee seeks or is otherwise entitled to damages
8 or otherwise has an adequate remedy at law or in equity, an employee
9 aggrieved by an alleged violation of this act may bring an action to:
- 10 (1) Obtain a declaratory judgment that an employer has violated sec-
11 tion 1, and amendments thereto; or
- 12 (2) enjoin or obtain a restraining order against an employer who has
13 violated, is violating or is likely to violate section 1, and amendments
14 thereto.
- 15 (g) An employee who is aggrieved by a violation of this act may
16 recover:
- 17 (1) A civil penalty of \$5,000; or
- 18 (2) monetary damages for wages and benefits owed, whichever is
19 greater.
- 20 (h) An action for lost wages or benefits may be brought as a class
21 action, but an action seeking civil penalties only may not be brought as a
22 class action.
- 23 (i) Such class action may be instituted against an employer for:
- 24 (1) Violating any of the provisions of section 1, and amendments
25 thereto; or
- 26 (2) violating the specific terms of a prior consent judgment which
27 became final before the complaints on which the present action is based.
- 28 (j) Except for services performed by the office of the attorney general
29 or the office of a county or district attorney, the court may award to the
30 prevailing party reasonable attorney fees, including those on appeal, lim-
31 ited to the work reasonably performed if:
- 32 (1) The employee complaining of the alleged violation brought or
33 maintained an action the employee knew to be groundless and the pre-
34 vailing party is the employer; or
- 35 (2) an employer has violated this act and the prevailing party is the
36 employee; and
- 37 (3) an action under this section has been terminated by a judgment
38 or settled.
- 39 (k) Except for consent judgments, a final judgment in favor of the
40 attorney general under this section is admissible as prima facie evidence
41 of the facts on which it was based in later proceedings, under this section,
42 against the same employer or an employer in privity.
- 43 (l) Notice of an action commenced pursuant to subsection (b) or (c),

1 or an appeal of such action, shall be given to the attorney general, but
2 failure to do so shall not provide a defendant a defense in such action.

3 Sec. 3. K.S.A. 2006 Supp. 75-3739 is hereby amended to read as
4 follows: 75-3739. In the manner as provided in this act and rules and
5 regulations established thereunder:

6 (a) All contracts for construction and repairs, and all purchases of and
7 contracts for supplies, materials, equipment and contractual services to
8 be acquired for state agencies shall be based on competitive bids, except
9 that competitive bids need not be required in the following instances:

10 (1) For contractual services, supplies, materials, or equipment when,
11 in the judgment of the director of purchases, no competition exists;

12 (2) when, in the judgment of the director of purchases, chemicals
13 and other material or equipment for use in laboratories or experimental
14 studies by state agencies are best purchased without competition, or
15 where rates are fixed by law or ordinance;

16 (3) when, in the judgment of the director of purchases, an agency
17 emergency requires immediate delivery of supplies, materials or equip-
18 ment, or immediate performance of services;

19 (4) when any statute authorizes another procedure or provides an
20 exemption from the provisions of this section;

21 (5) when compatibility with existing contractual services, supplies,
22 materials or equipment is the overriding consideration;

23 (6) when a used item becomes available and is subject to immediate
24 sale; or

25 (7) when, in the judgment of the director of purchases and the head
26 of the acquiring state agency, not seeking competitive bids is in the best
27 interest of the state.

28 When the director of purchases approves a purchase of or contract for
29 supplies, materials, equipment, or contractual services in any instance
30 specified in this subsection, the director may delegate authority to make
31 the purchase or enter the contract under conditions and procedures pre-
32 scribed by the director. Except for purchases or contracts entered into
33 without a competitive bid under subsection (a)(3), (a)(4), (a)(6) or sub-
34 section (h), no purchase or contract entered into without a competitive
35 bid for an amount in excess of \$100,000 shall be entered into by the head
36 of any state agency or approved by the director of purchases unless the
37 director of purchases first posts an on-line notice of the proposed pur-
38 chase or contract at least seven days before the purchase or contract is
39 awarded. The director of purchases shall provide notice thereof to mem-
40 bers of the legislature at the beginning of each calendar year that such
41 information will be posted and the director of the division of purchases
42 shall provide the uniform resource locator (URL) and the number of
43 times such information shall be available. In the event a written protest

1 of the awarding of such a contract occurs during the seven-day notice
2 period, the director of purchases shall request from the protestor the
3 contact information, including name and mailing address, of the person
4 or entity that has expressed an interest in supplying the goods or services
5 and provide a copy of the specification to the person or entity that has
6 expressed an interest in supplying the goods or services and verify that
7 such person or entity is interested and capable of supplying such goods
8 or services.

9 Upon satisfaction of the director of purchases regarding the validity of
10 the protest and the existence of competition, the director of purchases
11 shall proceed with a competitive procurement. A competitive procure-
12 ment shall not be required when, in the judgment of the director of
13 purchases, the validity of the protest cannot be determined or competi-
14 tion for such goods or services cannot be verified by the director of
15 purchases.

16 The director of purchases shall prepare a detailed report at least once
17 in each calendar quarter of all contracts over \$5,000 entered into without
18 competitive bids under subsection (a)(1), (2), (3), (5), (6) or (7). The
19 director shall submit the report to the legislative coordinating council, the
20 chairperson of the committee on ways and means of the senate and the
21 chairperson of the committee on appropriations of the house of
22 representatives.

23 (b) (1) If the amount of the purchase is estimated to exceed \$50,000,
24 sealed bids shall be solicited by notice published once in the Kansas reg-
25 ister not less than 10 days before the date stated in the notice for the
26 opening of the bids. The director of purchases may waive this publication
27 of notice requirement when the director determines that a more timely
28 procurement is in the best interest of the state. The director of purchases
29 also may designate a trade journal for the publication. The director of
30 purchases also shall solicit such bids by sending notices by mail to pro-
31 spective bidders and by posting the notice on a public bulletin board for
32 at least 10 business days before the date stated in the notice for the
33 opening of the bids unless otherwise provided by law. All bids shall be
34 sealed when received and shall be opened in public at the hour stated in
35 the notice.

36 (2) The director of purchases shall prepare a detailed report at least
37 once in each calendar quarter of all instances in which the director waived
38 publication of the notice of bid solicitations in the Kansas register as
39 provided in this subsection. The director shall submit the report to the
40 legislative coordinating council, the chairperson of the committee on ways
41 and means of the senate and the chairperson of the committee on appro-
42 priations of the house of representatives.

43 (c) All purchases estimated to exceed approximately \$25,000 but not

1 more than \$50,000, shall be made after receipt of sealed bids following
2 at least three days' notice posted on a public bulletin board.

3 (d) All purchases estimated to be more than \$5,000, but less than
4 \$25,000, may be made after the receipt of three or more bid solicitations
5 by telephone, telephone facsimile or sealed bid, following at least three
6 days' notice posted on a public bulletin board. Such bids shall be recorded
7 as provided in subsection (e) of K.S.A. 75-3740 and amendments thereto.
8 Any purchase that is estimated to be less than \$5,000 may be purchased
9 under conditions and procedures prescribed by the director of purchases.
10 Purchases made in compliance with such conditions and procedures shall
11 be exempt from other provisions of this section.

12 (e) With the approval of the secretary of administration, the director
13 of purchases may delegate authority to any state agency to make pur-
14 chases of less than \$25,000 under certain prescribed conditions and pro-
15 cedures. The director of purchases shall prepare a report at least once in
16 each calendar quarter of all current and existing delegations of authority
17 to state agencies as provided in this subsection. The director shall submit
18 the report to the legislative coordinating council, the chairperson of the
19 committee on ways and means of the senate and the chairperson of the
20 committee on appropriations of the house of representatives.

21 (f) Subject to the provisions of subsection (e), contracts and purchases
22 shall be based on specifications approved by the director of purchases.
23 When deemed applicable and feasible by the director of purchases, such
24 specifications shall include either energy efficiency standards or appro-
25 priate life cycle cost formulas, or both, for all supplies, materials, equip-
26 ment and contractual services to be purchased by the state. The director
27 of purchases may reject a contract or purchase on the basis that a product
28 is manufactured or assembled outside the United States. No such speci-
29 fications shall be fixed in a manner to effectively exclude any responsible
30 bidder offering comparable supplies, materials, equipment or contractual
31 services.

32 (g) Notwithstanding anything herein to the contrary, all contracts
33 with independent construction concerns for the construction, improve-
34 ment, reconstruction and maintenance of the state highway system and
35 the acquisition of rights-of-way for state highway purposes shall be ad-
36 vertised and let as now or hereafter provided by law.

37 (h) The director of purchases may authorize state agencies to contract
38 for services and materials with other state agencies, or with federal agen-
39 cies, political subdivisions of Kansas, agencies of other states or subdivi-
40 sions thereof, or private nonprofit educational institutions, without com-
41 petitive bids.

42 (i) The director of purchases may participate in, sponsor, conduct, or
43 administer a cooperative purchasing agreement or consortium for pur-

1 chases of supplies, materials, equipment, and contractual services with
2 federal agencies or agencies of other states or local units of government.
3 Cooperative purchasing agreements entered into under this subsection
4 shall not be subject to K.S.A. 75-3739 through 75-3740a, and amend-
5 ments thereto.

6 (j) The director of purchases may delegate authority to any state
7 agency to make purchases under certain prescribed conditions and pro-
8 cedures when the acquisition is funded, in whole or in part, from a grant.
9 Except as otherwise provided in subsection (k) of this section, purchases
10 made in compliance with such conditions and procedures shall be exempt
11 from other provisions of this section. As used in this subsection the term
12 “grant” means a disbursement made from federal or private funds, or a
13 combination of these sources, to a state agency. Nothing in this subsection
14 shall allow federal grant moneys to be handled differently from any other
15 moneys of the state unless the requirements of the applicable federal
16 grant specifically require such federal moneys to be handled differently.

17 (k) The director of purchases shall prepare a detailed report at least
18 once each calendar quarter of all contracts over \$5,000 for services, sup-
19 plies, materials or equipment entered into pursuant to subsection (h), (i)
20 or (j) and submit it to the legislative coordinating council, the chairperson
21 of the committee on ways and means of the senate and the chairperson
22 of the committee on appropriations of the house of representatives.

23 (l) Except as otherwise specifically provided by law, no state agency
24 shall enter into any lease of real property without the prior approval of
25 the secretary of administration. A state agency shall submit to the sec-
26 retary of administration such information relating to any proposed lease
27 of real property as the secretary may require. The secretary of adminis-
28 tration shall either approve, modify and approve or reject any such pro-
29 posed lease.

30 (m) The director of purchases shall require all bidders on state con-
31 tracts to disclose all substantial interests held by the bidder in the state.

32 (n) As used in article 37 of chapter 75 of the Kansas Statutes Anno-
33 tated, and amendments thereto, and other statutory provisions concern-
34 ing state procurement, “sealed bids,” “bulletin boards” and “mail” shall
35 include electronic bids, electronic bulletin boards and electronic mail
36 when such items are utilized in accordance with procedures prescribed
37 by the director of purchases.

38 (o) *No contract shall be awarded under this section to any bidder*
39 *with employees earning less than the wages and benefits specified in sec-*
40 *tion 1, and amendments thereto.*

41 Sec. 4. K.S.A. 75-37,103 is hereby amended to read as follows: 75-
42 37,103. (a) After reasonable notice to the person involved and reasonable
43 opportunity for that person to be heard, the secretary of administration,

1 after consultation with the contracting agency and the attorney general,
2 shall have authority to debar a person for cause from consideration for
3 award of contracts. The debarment shall not be for a period exceeding
4 three years. The secretary, after consultation with the contracting agency
5 and the attorney general, shall have authority to suspend a person from
6 consideration for award of contracts if there is probable cause to believe
7 that the person has engaged in any activity which might lead to debar-
8 ment. The suspension shall not be for a period exceeding three months
9 unless an indictment has been issued for an offense which would be a
10 cause for debarment under subsection (b), in which case the suspension
11 shall, at the request of the attorney general, remain in effect until after
12 the trial of the suspended person.

13 (b) The causes for debarment include the following:

14 (1) Conviction of a criminal offense as an incident to obtaining or
15 attempting to obtain a public or private contract or subcontract or in the
16 performance of such contract or subcontract;

17 (2) conviction under state or federal statutes of embezzlement, theft,
18 forgery, bribery, falsification or destruction of records, receiving stolen
19 property or any other offense indicating a lack of business integrity or
20 business honesty which currently, seriously and directly affects respon-
21 sibility as a state contractor;

22 (3) conviction under state or federal antitrust statutes;

23 (4) failure without good cause to perform in accordance with the
24 terms of the contract; ~~or~~

25 (5) *failure without good cause to comply with the wage and benefit*
26 *provisions of section 1, and amendments thereto; or*

27 ~~(5)~~ (6) any other cause the secretary determines to be so serious and
28 compelling as to affect responsibility as a state contractor, including de-
29 barment by another governmental entity for any cause pursuant to rules
30 and regulations.

31 Sec. 5. K.S.A. 75-37,103 and K.S.A. 2006 Supp. 75-3739 are hereby
32 repealed.

33 Sec. 6. This act shall take effect and be in force from and after its
34 publication in the statute book.