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DEPARTMENT OF HOMELAND SECURITY APPROPRIATIONS
BILL, 2016

JUNE 18, 2015.—Ordered to be printed

Mr. HOEVEN, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany S. 1619]

The Committee on Appropriations reports the bill (S. 1619) making appropriations for the Department of Homeland Security for the fiscal year ending September 30, 2016, and for other purposes, reports favorably thereon and recommends that the bill do pass.

Total obligational authority, fiscal year 2016

Total of bill as reported to the Senate ^{1 2 3 6}	\$48,689,955,000
Amount of 2015 appropriations ^{4 5}	47,771,419,000
Amount of 2016 budget estimate ^{1 2 6}	49,714,622,000
Bill as recommended to Senate compared to—	
2015 appropriations	+ 918,536,000
2016 budget estimate	– 1,024,667,000

¹ Committee recommendation includes \$1,359,083,000 in rescissions compared to \$255,000,000 in proposed cancellations.

² Includes a permanent indefinite appropriation of \$169,306,000 for the Coast Guard healthcare fund contribution.

³ Includes \$160,002,000 for the Coast Guard for the cost of overseas contingency operations.

⁴ Includes rescissions totaling \$894,372,000 pursuant to Public Law 114–4. Includes permanent indefinite appropriation of \$176,970,000 for the Coast Guard healthcare fund contribution. Includes \$213,000,000 for the Coast Guard for the cost of overseas contingency operations.

⁵ Includes \$6,437,793,000 for the FEMA Disaster Relief Fund designated by Congress as disaster relief pursuant to Public Law 112–25.

⁶ Includes \$6,712,953,000 for the FEMA Disaster Relief Fund designated by Congress as disaster relief pursuant to Public Law 112–25.

MAJOR ACQUISITIONS

Every major acquisition in the Department involves IT. As the Department seeks to put better joint requirements and acquisition oversight processes in place, it is critical that OCIO play a strong role as early in the process as possible.

ANALYSIS AND OPERATIONS

Appropriations, 2015	\$255,804,000
Budget estimate, 2016	269,090,000
Committee recommendation	263,467,000

The account supports activities to improve the analysis and sharing of threat information, including activities of the Office of Intelligence and Analysis [I&A] and the Office of Operations Coordination.

COMMITTEE RECOMMENDATION

The Committee recommends \$263,467,000 for Analysis and Operations. This is \$5,623,000 below the amount requested and \$7,663,000 above the amount provided in fiscal year 2015. The details of these recommendations are included in a classified annex accompanying this report.

ANNUAL BUDGET JUSTIFICATIONS

The Committee emphasizes that the fiscal year 2017 budget justifications for the classified budget shall include the same level of detail required of other appropriations and PPAs. I&A failed to provide adjustments to base, programmatic changes, and other details at the PPA level, providing only office level information. All proposed changes shall be clearly articulated at the PPA level.

DHS INTELLIGENCE EXPENDITURE PLAN

The Committee requires the Department's Chief Intelligence Officer to brief the Committee on the I&A expenditure plan for fiscal year 2016 no later than 60 days after the date of enactment of this act. The plan shall include the following:

- fiscal year 2016 expenditures and staffing allotted for each program as compared to fiscal years 2014 and 2015;
- all funded versus on-board positions, including Federal FTE, contractors, and reimbursable and nonreimbursable detailees;
- a plan for all programs and investments, including dates or timeframes for achieving key milestones;
- allocation of funding within each PPA for individual programs and a description of the desired outcomes for fiscal year 2016; and
- items outlined in the classified annex accompanying this report.

STATE AND LOCAL FUSION CENTERS

The Committee directs I&A to continue semiannual briefings on the State and Local Fusion Centers program.

The Committee is interested in the capabilities and successes of the Kansas Intelligence Fusion Center as a potential model for

other fusion centers. In addition, the National Governors Association has established a resource center focused on helping the States craft and implement effective cybersecurity policies and practices, including an effort to leverage fusion centers and their existing capabilities for cybersecurity. Therefore, the Committee directs the Department to assess whether to establish a State-based Center of Excellence for the development, training, and ongoing support operations for multi-agency, multi-discipline public private partnerships to enhance threat information sharing and collaboration among Federal, State, and private sector critical infrastructure entities. The assessment shall consider authorities and costs for such a Center that would leverage capabilities among DOD, including the National Guard, DHS, State and local government entities, and private sector critical infrastructure partners for identifying, assessing, and mitigating classified threats to cybersecurity and critical infrastructure in the United States. I&A shall include this assessment in its first fiscal year 2016 semiannual briefing on the State and Local Fusion Centers program.

OFFICE OF INSPECTOR GENERAL

Appropriations, 2015	\$118,617,000
Budget estimate, 2016	142,284,000
Committee recommendation	134,488,000

This account finances the Office of Inspector General's [OIG] activities, including audits, inspections, investigations, and other reviews of programs and operations of DHS to promote economy, efficiency, and effectiveness and to prevent and detect fraud, waste, and abuse.

COMMITTEE RECOMMENDATIONS

The Committee recommends \$134,488,000 for OIG, \$7,796,000 below the amount requested and \$15,871,000 above the amount provided in fiscal year 2015. In addition, the Committee includes bill language transferring \$24,000,000 requested by OIG for audits and investigations related to natural disasters from the Disaster Relief Fund [DRF].

The Committee strongly supports a robust, capable OIG workforce that provides return on investment to the taxpayer. For that reason, the recommended funding level includes many of the requested increases for staffing, training, and capabilities necessary to perform the critical OIG mission. The Committee expects to see continued progress and results from these investments.

The Inspector General shall submit a plan for expenditure of all funds no later than 30 days after the date of enactment of this act containing the same information as required in prior years. As specified in Senate Report 113-198, for fiscal year 2017 and thereafter, OIG shall submit a detailed expenditure plan with its annual budget justification documents.

MANAGEMENT ALERTS

After 15 months in his post, the current Inspector General has made great strides in rebuilding this broken organization. The Committee commends OIG for its introduction of "Management